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OCT 13 2016

DEPARTMENT OF WATER RESOURCES

# BEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO

SUN VALLEY COMPANY,	) Docket No. P-DR-2016-001
Petitioner, v.	) ) SURFACE WATER COALITION'S ) PETITION TO INTERVENE
GARY SPACKMAN, Director of the Idaho Department of Water Resources,	) ) )
Respondent.	) ) )

COME NOW, A&B Irrigation District, American Falls Reservoir District #2, Burley Irrigation District, Milner Irrigation District, Minidoka Irrigation District, North Side Canal Company, and Twin Falls Canal Company (hereafter collectively referred to as "Surface Water Coalition" or "Coalition"), by and through counsel of record, and pursuant to the Department's Rules of Procedure 350 – 354 (IDAPA 37.01.01), hereby petitions to intervene in the above-captioned matter.

#### **FACTS**

The Idaho Department of Water Resources held several meetings this summer to discuss the possibility of establishing a groundwater management area in the Eastern Snake Plain Aquifer. The Coalition participated in these meetings, including those held in Rexburg, Blackfoot, and Jerome, Idaho. On July 29, 2016 Sun Valley Company filed an amended petition for a declaratory ruling initiating the above-captioned proceeding. On August 23, 2016 the Director sent a letter to persons likely to be interested in the petition.

#### STANDARD OF REVIEW

The Department's Rules of Procedure provide the following for persons seeking to intervene in a proceeding:

Petitions to intervene must comply with Rules 200, 300, and 301. The petition must set forth the name and address of the potential intervenor and must state the direct and substantial interest of the potential intervenor in the proceeding. If affirmative relief is sought, the petition must state the relief sought and the basis for granting it.

Rule 351.

Further, petitions to intervene must be filed at least 14 days before the date set for the formal hearing, or by the date of the pre-hearing conference. *See* Rule 352. Finally, the Director may consider whether the petition would "unduly broaden the issues" and whether the petitioner is "adequately represented by existing parties." *See* Rule 353.

## **ARGUMENT**

#### I. The Coalition's Petition is Timely.

No hearing or pre-hearing conference has been set in this matter. Moreover, the Director recently sent notice to interested persons a little over a month ago. Other entities just recently filed petitions to intervene as well. According to Rule 352 the Coalition's petition is timely.

#### II. The Coalition's Direct and Substantial Interest.

#### A. Name and Address

A&B Irrigation District Dan Temple, Manager P.O. Box 675 Rupert, Idaho 83350

Burley Irrigation District John Lind, Manager 246 E 100 S Burley, Idaho 83318

Minidoka Irrigation District Dan Davidson, Manager 98 W 50 S Rupert, Idaho 83350

Twin Falls Canal Company Brian Olmstead, Manager P.O. Box 326 Twin Falls, Idaho 83303 American Falls Reservoir District #2 Lynn Harmon, Manager 409 N. Apple St. Shoshone, Idaho 83352

Milner Irrigation District Walt Mullins, Manager 5294 E 3610 N Murtaugh, Idaho 83344

North Side Canal Company Alan Hansten, Manager 921 N. Lincoln St. Jerome, Idaho 83338

## B. Interest in Petition

The Coalition members hold natural flow and storage water rights to the Snake River.

The water rights are on file with the Department and are administered by the Water District 01

Watermaster. The Snake River is hydraulically connected to the Eastern Snake Plain Aquifer.

Of particular importance to the Coalition is the Near Blackfoot to Minidoka reach where springs and reach gains provide a significant source of the Coalition's water supply. Further, Coalition members also hold ground water rights to the Eastern Snake Plain Aquifer, notably the A&B Irrigation District. Collectively, the Coalition's landowners and shareholders irrigate approximately 600,000 acres across the Magic Valley. The Coalition's water supplies have suffered due to declining spring flows, reach gains, and groundwater levels. Protecting and enhancing the water supply is of vital importance to the Coalition. Notably, the Coalition has

participated in various administrative and judicial proceedings that have addressed management, permitting, and water right administration throughout the ESPA. The Coalition is committed to lawful administration and management of the ESPA groundwater supply for the benefit of its members.

Sun Valley's petition alleges various facts and seeks legal determinations that could detrimentally affect the Coalition's interests. Notably, Sun Valley seeks to limit the Director's authority and constrain his right to properly manage the aquifer in compliance with Idaho law. Since the Coalition holds senior surface and ground water rights that could be affected by these rulings, there is no question that the Coalition has a direct and substantial interest in this proceeding.

### III. The Coalition's Petition Does Not Unduly Broaden the Issues.

The Coalition seeks intervention in this matter to protect its interests and address any erroneous arguments or positions advanced by Sun Valley or others that conflict with Idaho law. Since no contested matters have been addressed and no pre-hearing conferences have been held, the proceeding is in a very early stage. Accordingly, the Coalition's petition does not unduly broaden the issues that have yet to be defined.

#### IV. The Coalition is Not Adequately Represented by Existing Parties

Presently, the only formal party to this proceeding is the Sun Valley Company. In addition, IGWA, the Big & Little Wood River Water Users Association, the Water District 37B Ground Water Association, and the Cities of Bellevue, Hailey, and Pocatello have all filed petitions to intervene. None of these entities represent the Coalition's individual interests in this matter, which include unique property right interests to water rights to the Snake River and the ESPA.

Just the opposite, some or all of these entities may advance positions or arguments in direct conflict to the Coalition's interests. As such, the Coalition has a right to intervene to ensure its interests are adequately protected and represented.

## **CONCLUSION**

The Coalition's petition is timely, demonstrates a direct and substantial interest, does not unduly broaden the issues, and further demonstrates that no existing party adequately represents its interests. Therefore, the Coalition requests an order from the Director granting intervention this proceeding. *See* Rule 354.

DATED this 13<sup>th</sup> day of October, 2016.

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W. Kent Fletcher

Attorneys for Minidoka Irrigation District and American Falls Reservoir District #2

## **CERTIFICATE OF SERVICE**

I hereby certify that on this 13<sup>th</sup> day of October, 2016, I served a true and correct copy of the foregoing *Surface Water Coalition's Petition to Intervene* on the following by the method indicated:

Director Gary Spackman c/o Deborah Gibson Idaho Dept. of Water Resources 322 E Front St Boise, Idaho 83720-0098 *** service by U.S. and electronic	Scott Campbell Matt McGee Sarah McCormack Moffatt Thomas, Chtd. P.O. Box 829 Boise, Idaho 83701	Dylan Lawrence J. Will Varin Varin Wardwell LLC P.O. Box 1676 Boise, Idaho 83701-1676 *** service by electronic mail only
mail  gary.spackman@idwr.idaho.gov deborah.gibson@idwr.idaho.gov garrick.baxter@idwr.idaho.gov	*** service by electronic mail only  slc@moffatt.com mjm@moffatt.com sam@moffatt.com	dylanlawrence@varinwardwell.com willvarin@varinwardwell.com
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