



BEFORE THE DEPARTMENT OF WATER RESOURCES  
OF THE STATE OF IDAHO

IN THE MATTER OF BASIN 37 ) Docket No.  
ADMINISTRATIVE PROCEEDING ) AA-WRA-2021-001  
\_\_\_\_\_ )

VOLUME V  
(Pages 1097-1380)

BEFORE

HEARING OFFICER: GARY SPACKMAN

Date: June 11, 2021 - 8:38 a.m.

Location: Idaho Department of Water Resources  
322 East Front Street  
Boise, Idaho

REPORTED BY:

JEFF LAMAR, C.S.R. No. 640

Notary Public

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## E X H I B I T S

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MARKED RECEIVED

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23 - Hydrology Background and Context

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W. ARKOOSH NO.

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2 - Water Right Report, Water Right

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No. 37-59M

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3 - Water Right No. 37-59M map

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1 THE HEARING OFFICER: This is Friday, the 11th  
2 of June. This is Day Five of the hearing to determine  
3 whether junior groundwater rights should be curtailed  
4 in the Bellevue Triangle to satisfy senior surface  
5 water rights.

6 Mr. Barker, you are calling witnesses.  
7 Next witness.

8 MR. BARKER: South Valley Ground Water District  
9 calls Gary Beck.

10 THE HEARING OFFICER: Mr. Beck, would you raise  
11 your right hand, please.

12  
13 GARY MCKELL BECK,  
14 having been called as a witness by South Valley Ground  
15 Water District and first duly sworn, testified as  
16 follows:

17  
18  
19 THE HEARING OFFICER: Thank you. Please be  
20 seated.

21 You may examine the witness.

22 MR. BARKER: Thank you, Mr. Director.

23 ///

24 ///

25 ///



1 DIRECT EXAMINATION

2 BY MR. BARKER:

3 Q. Good morning, Mr. Beck.

4 Would you introduce yourself, spell your  
5 name, and tell the judge where you live.

6 A. My name is Gary McKell Beck, G-a-r-y,  
7 M-c-K-e-l-l, B-e-c-k. I live -- my address is 40  
8 Hillside Ranch Road in Bellevue, Idaho 83313.

9 Q. Okay. And what do you do for a living at  
10 the present?

11 A. I manage and operate Hillside Ranch Farms  
12 in Bellevue.

13 Q. How long -- sorry.

14 A. I've been doing that since 1996, October.  
15 I've almost been there 25 years now.

16 Q. Okay. Just for the record, we need to make  
17 sure we don't talk over each other, so let me try to  
18 finish and make it easier for the --

19 A. Okay.

20 Q. -- court reporter.

21 A. Oh, there I go again, talking over you.

22 Look at there. There's some smiles today. Wow.

23 You've even smiled. Look at that.

24 Q. Mr. Beck, where were you born and raised?

25 A. I was born and raised in Burley, Idaho.

1 Q. So you've been in this area of south  
2 central Idaho all your life?

3 A. Yes. I was born and raised on a family  
4 farm in Burley, and -- until 1996. Family farm just  
5 wasn't big enough to handle me and my brothers and my  
6 father, and so I moved to Bellevue.

7 Q. And you took a position with the Hillside  
8 Ranch at that time?

9 A. That's correct.

10 Q. So explain to the Director what the  
11 Hillside Ranch is.

12 A. Hillside Ranch is a malt barley farm for  
13 Coors and Anheuser. We also raise alfalfa. We also  
14 have a tree farm that we supply trees throughout the  
15 Northwest from -- from Denver to Park City to Jackson  
16 Hole.

17 Q. How many acres do you have under  
18 cultivation at the Hillside Ranch?

19 A. 4200.

20 Q. And how much of that is in hay and how much  
21 of that is in barley?

22 A. So roughly we have hay -- barley right  
23 now -- give me a second. So barley we are right at  
24 about 2500 acres of barley. Half of that is organic,  
25 the other half is conventional. And that is all malt

1 barley with Coors and Anheuser.

2 And the remaining is alfalfa, about  
3 1500 acres of alfalfa and grass mix.

4 Q. Do you have -- grow any other grains?  
5 Wheat?

6 A. We grow a little bit of wheat for the flour  
7 mill that we supply all the wheat for.

8 Q. Okay. How much land do you have under  
9 wheat cultivation?

10 A. It varies, depending on the need, supply  
11 and demand for the flour. But this year only we are at  
12 just a small pivot, 35 acres.

13 Q. Can you describe the water supply for the  
14 ranch, please.

15 A. So it varies. We begin -- the ranch begins  
16 closer up to Bellevue. We have a farm up there callid  
17 Bell Ranch. It's 310 acres. It has both surface and  
18 groundwater.

19 Then as you go farther south, we call that  
20 the North Ranch, which has both ground and surface.  
21 All the acres, all -- the whole, entire farm has  
22 groundwater with surface. Some of the acres only have  
23 ground and no surface.

24 And then as we go farther south and we get  
25 to Baseline Road, there's another farm called Price

1 Place, and which was just purchased last year. And it  
2 is also ground and surface.

3 And then as you get to south of Highway 20  
4 where we call Hillside Ranch, the main -- the main  
5 ranch, that is where the artesian wells are. There's  
6 three of them. One is located north of Highway 20, and  
7 the other two are on the south of Highway 20. And we  
8 go all the way to a field -- a canyon called Teeter  
9 Canyon is where we end up at the farthest south.

10 Q. Okay. And then how far west and east does  
11 your operations go?

12 A. So we are in between -- right in the center  
13 of the whole, entire valley pretty much. The north  
14 farm is in between Friedman Lane and Kingsbury. And  
15 then right off of Baseline, Price Lane, and then onto  
16 the highway.

17 Q. Okay. And are --

18 A. So yeah, about right in the middle of the  
19 valley.

20 Q. Okay. And are you familiar with where the  
21 TNC reserve is on Silver Creek?

22 A. Yes. So the creeks that run through the  
23 ranch are at the headwaters of Silver Creek.

24 Q. So does your property adjoin the TNC  
25 property?

1 A. We're really close. Some of it does, yes.

2 Q. Okay. So the source of your surface water,  
3 where does that come from?

4 A. It all comes from Big Wood and from a  
5 couple drainages, Buhler Drain is one that is on the  
6 south -- on the south end of the valley. And Patton  
7 Creek.

8 Q. Okay. And those are drains in the south --  
9 both of those are drains in the south end of the  
10 valley?

11 A. That's correct.

12 Q. And your surface water from Big Wood, how  
13 is it delivered to the ranch?

14 A. It's delivered in two different canals, one  
15 in 45 and the other one in Baseline Canal.

16 Q. Do you know roughly what percentage is  
17 delivered from the 45 and the Baseline?

18 A. I don't have that number.

19 Q. Okay. Do you know -- can you locate the --  
20 well, let me ask it this way.

21 Are the ranches located near the end of the  
22 canal systems?

23 A. Yes. We are -- majority of our -- yeah, we  
24 are at the tail end. So there is typically a pit, a  
25 gravel pit, at the end of the pump station, and if we

1 have any overages, they dump into gravel pits.

2 Q. But past your ranches and your pivots,  
3 there's no place -- no other deliveries past there?

4 A. No.

5 Q. I'm not sure the record's going to be right  
6 on that.

7 Are there deliveries past your pits -- or  
8 past your last pivots?

9 A. The farthest to the south?

10 Q. Right.

11 A. On Price Lane, no. We're at the end of the  
12 line there. So I would say, yeah, we are at the end.

13 Q. Okay. So what I'd like you to do now is  
14 explain for the Director what kind of modifications  
15 have been made to the irrigation practices on the  
16 Hillside Ranch and the other ranches you've described  
17 over the last let's say decade or so.

18 A. So I explained I arrived at Hillside Ranch  
19 in October of 1996. Came from Burley where we just  
20 kind of did the same thing over and over and over  
21 again, like everybody else had been doing. And so we  
22 watered seven days a week. The pivots never shut off.  
23 If -- most of you probably know the soil in the  
24 Triangle is gravel. And it's not a heavy loam soil  
25 like what is on the south side of Highway 20.

1           And so we felt -- and I've done just like  
2 what everybody -- the other managers ahead of me, we  
3 just left the pivots running seven days a week. And we  
4 did that for quite a few years, until 2008 we had an  
5 end-gun go off of a pivot.

6           And again, all these pivots had end-guns  
7 running. And the sprinkler packages were galled up  
8 to 1200 to a thousand -- a thousand to 1200 gallons a  
9 minute on these pivots.

10           Well, not until 2008 when one end-gun --  
11 well, the motor burned up. And we decided to leave it  
12 off for the summer and not fix it.

13           Well, at the end of that year we -- thank  
14 goodness we had two pivots side by side: one with an  
15 end-gun, one without. And thank goodness they were  
16 both off different meters. And we realized our power  
17 bill was cut quite substantially, quite a bit. And  
18 we're like, What's the difference this year between the  
19 other years?

20           Well, that end-gun -- if you look at an  
21 end-gun motor on a pivot, they're typically about a two  
22 to a three horse motor. And if you're looking at a  
23 pivot, each center drive on each tower is about  
24 three-quarters of a horsepower. And typically they run  
25 about three to four towers at a time.

1           So we started noticing, Wait a minute, our  
2 power doubled when we had the end-guns on. And we  
3 went, Wait a minute. This is interesting. This is an  
4 interesting concept, because is it worth the power,  
5 doubling our power costs per acre, from going at \$52 an  
6 acre down to 26 without an end-gun.

7           Q.    So did you notice any changes in water  
8 consumption by removing the end-guns?

9           A.    Yeah. You know, an end-gun usually puts  
10 out -- a typical end-gun is about a hundred to  
11 250 gallons a minute, depending on the size of the  
12 pivot and the circumference you want to cover.

13                   And we realized just that one end-gun, we  
14 were able to shut -- we were able to save 10 percent  
15 that year alone, just on one pivot, which if you look  
16 at in a 24-hour period -- so you break it down, if you  
17 are using 100 gallons less a minute on an end-gun,  
18 you're looking at 144,000 gallons a day in savings.  
19 And we're like, Okay.

20                   You know, and back then we had plenty of  
21 water, but we knew -- we just -- being at the  
22 headwaters of Silver Creek, we knew we needed to make a  
23 change. And so that year when I was explaining this to  
24 Coors, our field man, that fall they came to us -- so  
25 if you look at a season on an end-gun, it's about



1 7.2 million gallons of water in savings. That's a lot  
2 of toilets that are being flushed. No smiles on that  
3 one? There's a few.

4 Okay. So we -- as I talked to our field  
5 man and explained to him what we're doing, he -- they  
6 asked us that in the fall of 2009 to be their barley  
7 showcase farm, because they -- they came to us and  
8 asked us what's our efficiencies, "Would you be willing  
9 to work with us on understanding water issues?"

10 And we said, "Yeah, let's work together on  
11 this."

12 So when they came to us, we suggested that  
13 TNC, which is The Nature Conservancy, be involved with  
14 this, since they are part of Silver Creek. And then  
15 things really started to change. This was our pivoting  
16 point in 2010 when we started to really make changes.  
17 And again, we did -- started doing this 12 years ago.

18 So in 2010 we bought two moisture probes.  
19 And these probes consist of -- now, back then they were  
20 pretty much unheard of. No one really knew much of  
21 about a soil moisture probe, which there was four  
22 probes that were put into the ground, one at 6 inches,  
23 one at 12 inches, one at 18 inches, and one at  
24 24 inches.

25 And we did -- we had two of these sensors

1 set up in two different fields. Actually, two of these  
2 same pivots that we had the end-gun issue with the  
3 previous year.

4 And as we set up these probes, one pivot  
5 had a heavier soil than the other, and the other one  
6 had a gravelly soil. And we wanted to compare the two.  
7 And that's all of my data that we had been collecting  
8 on Hillside Ranch for years with the help of Coors and  
9 TNC.

10 And we realized at this time of the  
11 ballgame we were putting on three-quarters of an inch  
12 of water per pass, per pivot, thinking gravel needed  
13 more water and the heavier soil needed less water.

14 Well, our soil moisture probes pretty much  
15 kicked me in the butt that first week and taught me  
16 otherwise. We had -- in a six-hour period, that  
17 three-quarter inch of water was at 18 inches in depth.  
18 I do not need 18 inches of water in depth in the soil  
19 for barley. There's no reason.

20 Q. So what did you do to respond to the  
21 information that you got from the soil moisture sensors  
22 in terms of your irrigation practices?

23 A. So your question, let me finish, the other  
24 probe was telling us on the heavier soil we did a  
25 quarter inch a pass, and we realized that wasn't enough

1 water. So what it taught us, to use less water. So we  
2 dropped it to a half an inch that next week. And we  
3 still had plenty of water.

4 So then we dropped it to a quarter of an  
5 inch, and we still -- that was seven days a week  
6 running that pivot around seven days a week, one with  
7 an end-gun, one without.

8 Then we noticed our probes. We still had  
9 plenty of profile in our ground for the crop. So then  
10 we started shutting off midseason a day a week. And  
11 that -- we realized we're still putting down too much  
12 water, which was pretty impressive.

13 And so at this time, as we cut the end-gun  
14 on the one pivot and shut off a day a week, we really  
15 dropped our percentage to over 25 percent decrease in  
16 our water that year on that one pivot.

17 And with the help of Coors and The Nature  
18 Conservancy and with their analyst and their field men,  
19 we realized, Wait, we can save a lot more just on --  
20 not just on one pivot, but on the whole entire crop for  
21 Coors.

22 Q. This was the barley crop, obviously?

23 A. This was the barley crop. This is malt  
24 barley.

25 So if I'm shut off one day a week, just one

1 day, that's 750 [sic] gallons of water a week per  
2 pivot. And so we were just like, This is -- this is  
3 pretty neat.

4 Now, again, we knew we were saving water  
5 with the end-guns off, but we didn't know how much.  
6 Now we know how much. We had the help of these other  
7 entities that really help us fine tune this. But then  
8 by 2011 Coors, when they came into this agreement with  
9 us to be the barley showcase farm, out of -- now,  
10 there's 200 growers for Coors in the state of Idaho, a  
11 little over 200.

12 Out of the whole company there's 700, over  
13 700 growers, and they picked us. Why? Well, part of  
14 it was probably PR, and the other was to realize where  
15 we lived. We lived next to Silver Creek. And they  
16 understood that we really wanted to make a change.

17 So they asked us to do this for the next  
18 five years, work with them, and they would work with us  
19 and help us to understand more about our soil. So in  
20 2011 we took those same two pivots and other pivots and  
21 we dropped these -- so our sprinkler packages on  
22 these -- on our pivots are i-Wobs, which put a bigger  
23 droplet than the traditional sprays.

24 We were able to drop our regulators from a  
25 20 PSI regulator to a 15 PSI regulator, which is going

1 to save you more water also. Pressure is money. So --  
2 and pressure is water.

3 So as -- our typical i-Wob was about 8 feet  
4 high off the ground. And we decided, Let's play around  
5 with this and drop these sprinklers 3 feet off the  
6 ground. And again, we had comparison, a pivot with  
7 8 feet off the ground. And going the same speed, seven  
8 days a week, comparing to a pivot that had no end-gun,  
9 shutting off one day a week, and dropping the  
10 sprinklers closer to the ground.

11 And we found out we could save another day  
12 a week in water. So we were able to shut off two days  
13 a week on that pivot, compared to the other pivot,  
14 which, again, now you're out -- you double that  
15 7 1/2 million gallons, now we're saving  
16 1.5 million gallons of water a week. And that's  
17 shutting off. That's not even including the end-guns.

18 So again -- and that year also with the  
19 help of Coors and -- and The Nature Conservancy, we  
20 also did a few other things. We -- they asked us to be  
21 involved in Idaho Peak Rewards. I'm sure most of you  
22 know what that is. It's when Idaho Power, you put your  
23 systems on -- again, with Idaho Power, and they will  
24 shut you off, depending on your plan. But we chose the  
25 plan to be shut off three days a week at peak power,

1 which was from four to eight o'clock at night. And  
2 they shut us off three days a week, which was 12 hours  
3 a day [sic], which was another, if you're shut off --  
4 if you're down to two -- if you're down to five days a  
5 week, that's another 10 percent savings.

6           So we started realizing, Wow. And our crop  
7 was doing better. Our yields were better. We weren't  
8 leaching out all of our fertilizer out of the ground.  
9 We were able to have a plumper, healthier crop, a less  
10 disease, because the ground was so -- it was so wet.  
11 And again, this is ten years ago when we started to do  
12 this.

13           And so -- and then we added a few more  
14 things in 2011. We added -- we added our first VFD,  
15 which is a variable frequency drive, which was pretty  
16 neat. And we went from a 60 PSI system down to 30,  
17 which decreased our water usage again. Then with the  
18 help of Coors and the TNC, we -- they asked us to try  
19 this new VRI, this variable rate irrigation. And they  
20 would take a sled through our fields, and they would  
21 map out our soil content. What soils were heavier,  
22 what soils were lighter, what part of the field needed  
23 more water, what part of the field needed less water.

24           And so as they did a program, that pivot  
25 would speed up and slow down in places. And we figured

1 out we could save another additional 5 percent of  
2 water. And so by the year of 2012 with the help of --  
3 between Coors and the TNC, they came up -- with that  
4 year alone they came up with a savings for us with  
5 their analyst and what we had saved in 2011. And this  
6 report came out in 2012. And we had saved  
7 339 million gallons of water that year.

8           So if you want to look at -- if you want to  
9 look at a pivot and what it uses on a yearly basis on a  
10 barley crop, so this year -- like last year -- we'll go  
11 off of last year. We started watering May 15th, and we  
12 were able to start shutting water off by July 15th. So  
13 we're 60 days of watering. Now, give or take,  
14 rainstorms and different aspects.

15           So if you're watering 60 days -- 60 days,  
16 keep that pivot running, you're looking at over  
17 8 million gallons of water usage on that pivot. Well,  
18 do the math. You divide that into the three -- almost  
19 340 million gallons of water we had saved that year.

20           And this was just on shutting end-guns off,  
21 dropping drops on the pivots, doing new sprinkler  
22 packages, doing the VRIs, doing the VFDs. We had help  
23 from -- the Purdys did some changes on some flood  
24 irrigation on this. We did -- Rocky Sherbine and John  
25 Molyneux did some sprinklers, new sprinkler drops on

1 this pivots, and the variable rate irrigation.

2 And now it became a community effort. And  
3 everybody started realizing, Wait a minute. Let's work  
4 together. This is really neat.

5 Q. So, Gary, I'm sorry, but did you have an  
6 estimate of the total savings that you were able to  
7 accrue as a result of this -- I mean percentage of use,  
8 for example, or --

9 A. So by -- by this time we had been saving  
10 roughly we figured about 39 to 40 percent decrease in  
11 water use. Now, we changed some sprinkler packages.  
12 We changed -- we did multiple things. And the great  
13 thing about this, we had a comparison. And we knew we  
14 were saving water. Not just "I think" or "We made some  
15 changes and I'm not quite sure," we absolutely knew,  
16 with the help with the analysts from TNC and from Coors  
17 field man, we knew we were saving water.

18 Q. Did you get any kind of information from  
19 Coors or TNC about the impact of that water savings on  
20 Silver Creek?

21 A. Yeah. So TNC did a really neat study. So  
22 on that two -- 339.8 million gallons that was saved in  
23 2011, it's like if any of you have ever sat at Silver  
24 Creek at the Preserve and you watched Silver Creek flow  
25 by, imagine sitting there for 14 hours watching that



1 creek go by, and that's how much water we had saved  
2 that year. 14 hours. And this was just on a few  
3 pivots.

4 Q. So did you keep up the effort after 2011?

5 A. Yeah. So by 2012 we started putting in  
6 smart panels in our pivots, and we kind of started to  
7 get away from the VRIs, the variable rate irrigation.  
8 And these smart panels on the pivots, we could actually  
9 use the panels now and adjust how the watering was in  
10 the fields.

11 So by 2013 half of our end-guns were  
12 removed. And then by 2015 we had four end-guns on.  
13 Now, four end-guns, because we had just ripped out --  
14 well, taken out with wheel lines and replaced with  
15 pivots, because all of you know the efficiency of a  
16 wheel line or a hand line is about 50 percent efficient  
17 compared to a pivot.

18 And so we realized we can save more water.  
19 And again, anytime you make an efficiency change it's  
20 not for free. It's expensive. But we -- we knew we  
21 were doing something amazing back then, and we wanted  
22 to continue to do that.

23 So by -- and the one pivot we had left on  
24 and the three new pivots that were added on that year  
25 and ripping out wheel lines, the one pivot was -- we

1 call it the big pivot, because it's a 23 tower pivot,  
2 hence "the big pivot." And that end-gun covered  
3 35 acres on the circumference. That was a tough one to  
4 shut off, 35 acres. But we did back in 2018. We shut  
5 the end-gun off, and it's tough to see that ground, but  
6 we planted some grass, some dryland grass underneath  
7 it, and it's just the way it is. But to save that  
8 water to us was more important than to farm every  
9 possible acre.

10 Now, along with that we started to dry up  
11 all of our corners that we had hand lines in. Again,  
12 as we did these studies over the course of five years,  
13 the first year we took a sample underneath the end-gun,  
14 and we sent it down to Coors. And the barley was  
15 rejected because the end-gun was so -- it pounded the  
16 crop. Either it was lodged or too wet, and we ended  
17 up -- and we realized, Wait a minute, the crop isn't  
18 even worth harvesting.

19 And then we started looking at our quality  
20 with Coors and realized our hand lines and our yield on  
21 our hand lines were half what they were at the pivots.  
22 And we continued to do this with -- with everything.

23 So, you know -- and so by the time we -- by  
24 2015 this 339 million gallons of savings, that was  
25 approximately -- and this is a printout I got from TNC

1 themselves. That was four end-guns, four pivots were  
2 shut off that year. One pivot with dropping  
3 irrigation, dropping the drops on the pivots, nine new  
4 sprinkler packages, one smart panel, two VRI programs  
5 installed on two pivots, and then another additional  
6 eight center pivots for VRIs. Then this was also a  
7 nozzle change for a VRI irrigation system. So just  
8 those simple few pivots, we were able to save that much  
9 water. Now --

10 Q. How much water is "that much water"? I'm  
11 sorry. I didn't hear you.

12 A. Well, 339 million gallons.

13 Q. Oh, okay.

14 A. So -- and that was in 2012. And by 2015  
15 almost every end-gun was shut off, every pivot had been  
16 dropped to 3 feet off the ground, two more VFDs were  
17 installed.

18 Q. So do you have an estimate of the savings  
19 between '12 and '15? Do you have a number for that?

20 A. Well, now we -- this was just on a few  
21 pivots. You know, I haven't even -- we're talking  
22 billions of gallons of water --

23 Q. You don't have --

24 A. -- a year we are saving.

25 Q. Okay. Do you have any numbers, any actual

1 numbers?

2 A. No. But we can figure that out if we  
3 wanted to real quick. If we take 44 pivots, you shut  
4 off the end-gun on 44 pivots, and you're saving --  
5 let's see, and your saving 144,000 gallons a day on 44  
6 pivots. Excuse me, let me do the math right now. And  
7 this is just for Hillside Ranch as of this year.

8 44 pivots, times 144,000 gallons a day.  
9 This is a day. We are at 6,333,000 gallons a day. You  
10 want to times that by 60 days a year. Let's just go  
11 60. That's 380,000 gallons of water saved just by  
12 end-guns.

13 Q. So 380 million?

14 A. 380 million, yes. Let me write that down  
15 so I don't forget. 380 million gallons a day -- a  
16 year.

17 Now, that didn't -- you know, that  
18 didn't -- that's not with us shutting our pivots off  
19 now up to three days a week, sometimes four days a  
20 week, because we realized -- back then we used to bale  
21 all of our straw off the fields. Every piece of straw  
22 was baled off.

23 Now every other year we put the straw back  
24 in the ground, build up our organic matter, and now our  
25 soil is able to hold more moisture and keep it in

1 longer. So now we're off to about three days a week on  
2 pivots.

3 So again, we're talking close to, for the  
4 year, we're saving over a billion gallons of water a  
5 year. Now, where does that water go? If we're saving  
6 it, we're not using it, and we're at the end of the  
7 line, it dumps into all of our gravel pits. And every  
8 one of those gravel pits lead to Silver Creek.

9 And it's been -- it's been great to see  
10 what -- with the help of Nature Conservancy and Coors  
11 what can be accomplished in -- you know, I think five  
12 years is a pretty short period of time what we were  
13 able to do.

14 Q. Okay. So let's -- let's talk, then, a  
15 little bit about the process of growing barley when --  
16 what happens to barley when it becomes time to ripen  
17 and harvest, how much water do you need to get -- or  
18 how much time do you need with water on to get barley  
19 to a harvestable crop on your ranch -- ranches?

20 A. So in the spring the barley crop does  
21 not -- again, we've changed a lot of things in the last  
22 12 years. Again, we used to water seven days a week.  
23 Now, this spring with it being so cold, we were able to  
24 only run a pivot around in 24 hours and shut it off.  
25 Now we really are starting to understand our soil. And

1 with that, we've cut back and cut and cut.

2 Now watering a barley crop, it does not  
3 need a lot of water off the get-go. But if you can't  
4 get it out of the ground, if the ground's too dry, you  
5 got to water it up, which takes 3 to 4 inches at least,  
6 just to get the crop out of the ground. But this year  
7 we were very, very blessed to have really cool nights,  
8 the ground stayed wet, the crop came up by itself. We  
9 start watering it by May 15th.

10 And again, there's a timeline, what we  
11 planted first, what we planted last, it all varies. It  
12 took us a month to plant all 2500 acres.

13 Q. So when do you plant?

14 A. We plant as soon as we can.

15 Q. And when was that this year?

16 A. This year was the last day of March. It  
17 was March 30th, we started planting this year.

18 Now the barley is in the boot stage. It's  
19 starting to push the head. This is when it's really  
20 important to have -- have water. If we don't have  
21 water right now, what happens to that head with the  
22 malt barley -- now, malt is much different than feed  
23 barley. Malt is -- these contracts we've been building  
24 for years, with organic and conventional. Right now in  
25 the boot stage, this is when it needs a little more

1 water. But it has enough foliage and the barley is  
2 tall enough that it holds enough water to the ground.

3 So we are a little more water right now.  
4 And by -- by July 1st, then we start cutting the water  
5 back a little more. But we're typically running at  
6 least four days a week. And that's the most important  
7 time of the crop's life is at the very end, because  
8 that determines the quality of the barley for these  
9 malting facilities.

10 If we short the water at that time, the  
11 barley will become thin. They call them thins. The  
12 barley will be rejected. If your barley is not plump  
13 enough, your barley will be rejected. If you don't  
14 water it correctly, your color will not be right, and  
15 it will be rejected. Your protein will not be high  
16 enough, and your crop will be rejected. And the list  
17 goes on and on.

18 Q. And this water after the 1st of July is  
19 critical to the crop in order to -- so that it doesn't  
20 get rejected by your contractors?

21 A. Yes.

22 Q. Okay. So you have contracts with Coors, I  
23 assume, and anyone else to provide malt barley?

24 A. So we have contracts -- two separate  
25 contracts with Coors: one conventional, one organic.

1 And then we have an organic contract with  
2 Anheuser-Busch.

3 Q. Okay. And what's the -- do you have a  
4 volume of barley you're supposed to provide?

5 A. So between the three contracts, it's  
6 14-and-a-half million pounds of barley. So if you want  
7 to figure that into bushel of barley, a bushel of  
8 barley is typically 48 pounds.

9 Q. So what happens to -- what happens to  
10 barley if you don't make the grade? What can you do  
11 with it?

12 A. So if we're shut off on July 1st, the crop  
13 will not make grade at all. I've already been told by  
14 Coors field men, Anheuser's field men, our crop, they  
15 will not take our crop. And then it would go to  
16 feeder. Feeder right now, you might as well just go  
17 ahead, swath the barley field, and bale it up, because  
18 by the time you put all the time and effort into  
19 harvest, you're not going to even cover your cost to  
20 sell it as feeder. So you're better off just cutting  
21 it.

22 Q. So have you made an estimate of the losses  
23 on the contracts that you would accrue if you are not  
24 able to fill your contracts with Coors and  
25 Anheuser-Busch?



1           A.     So we're looking at with Coors  
2 conventional -- and our crop is probably the best crop  
3 I've seen in years this year. The -- Mother Nature has  
4 been at -- been helping us so much, except for the  
5 rain, and the moisture we need. But our conventional  
6 contract with Coors, it will be \$950,000 in loss. Our  
7 organic contract will be \$600,000 in loss. Organic  
8 contract with Anheuser will be 450,000 in loss. And  
9 that doesn't even include our hay crop.

10           Q.     So what do you anticipate the consequences  
11 of your long-term relationships with Coors and  
12 Anheuser-Busch would be if you're not able to deliver  
13 your 14 million pounds of barley this year?

14           A.     So the Stevenson family has been raising  
15 Coors barley since 1973. And not one year has gone by  
16 that a contract has not been met. But I guarantee they  
17 will cut our contracts. Everything that the Stevenson  
18 family has worked for since 1973 to build their  
19 contracts up -- to switch from conventional to organic,  
20 to make -- to get rid of pesticides and all these  
21 herbicides and all these chemicals, to make Silver  
22 Creek and surrounding areas a better place to live,  
23 will be lost.

24                     I bet -- quote me or not, I would figure  
25 they would cut our contracts in half. Or they might

1 not even ask us to do it again, knowing that we cannot  
2 supply them a crop anymore.

3 Q. Do you have an understanding of when these  
4 contracts are entered into with companies?

5 A. Yeah. All our contracts are entered in the  
6 fall. And it varies. It -- it depends on what's going  
7 on in the world. But typically, October, November,  
8 December is when these contracts all go in place.

9 Q. Okay. Mr. Beck, are you familiar with the  
10 lands around Richfield and Dietrich and Shoshone?

11 A. Yeah. I have a lot of friends down there.  
12 I am -- I am a member of the Church of Jesus Christ of  
13 Latter Day Saints, and I got a lot of friends down  
14 there.

15 Q. So have you been through that country  
16 recently?

17 A. Yeah, yeah. I drove through there  
18 yesterday.

19 Q. And --

20 A. And my -- I got some in-laws -- well, my  
21 daughter's in-laws, they have a ranch -- a farm in  
22 Richfield. So I took a quick drive down there  
23 yesterday.

24 Q. Did you make any observations about the  
25 irrigation practices in effect down there compared to

1 the ones that you're implementing up on the ranch?

2 A. Yeah. I seen -- I did not see one end-gun  
3 off. I drove around through Shoshone, Dietrich,  
4 Richfield -- I know Dietrich's out of this equation.  
5 Shoshone, Gooding, I did not see one end-gun off. And  
6 I took back roads. I spent an hour and a half driving  
7 around there yesterday.

8 Every corner is watered. Every -- around  
9 every rock pile, there's hand lines, there's -- and you  
10 can see the difference in the crop between the pivot  
11 and the hand lines. But every -- everything is  
12 watered. Every end-gun on, sprinklers, top of the  
13 pivots. Now, again, there's different practices for  
14 every area, but the waste of water, in my opinion, in  
15 what we've been trying to accomplish for years, it --  
16 it hurt. It hurt.

17 Q. So one last question: If you -- if you  
18 have to lose your crop this year, what's going to be  
19 the consequences for the ranch operations?

20 A. Consequences? Will we survive? Yeah,  
21 we'll survive another year. We will lose contracts.  
22 We will lose long-term relationships. We will lose --  
23 this was the best year I've had with hired help. And  
24 we get four guys every year from H-2A, four guys from  
25 Mexico.

1           This year all of my guys -- I got six guys  
2 that are Spanish, six of them with families. I will  
3 have to send the majority of them back home, which  
4 they -- they rely on us. The Hillside Ranch takes care  
5 of multiple families.

6           It takes care of my six men, and my son, my  
7 family, John and Elizabeth, Justin and Brett Stevenson,  
8 and their other two -- and Andrea and John Fell. So  
9 this ranch, you know, it's getting harder and harder  
10 every year. Expenses go up.

11           And that's the one thing I do know, I do  
12 know numbers. I do know expenses; I know income. If  
13 you don't know either, how do you know which way you're  
14 going to go.

15           Q.    So if you are curtailed, are you saying  
16 you're going to have to send people home to Mexico?

17           A.    Oh, yeah.

18           MR. BARKER: Thank you, Gary. No further  
19 questions.

20           THE WITNESS: Yes.

21           THE HEARING OFFICER: Ms. O'Leary, questions?

22           MS. O'LEARY: No, Director.

23           THE HEARING OFFICER: Mr. Bromley?

24                    Mr. Lawrence?

25           MR. BROMLEY: No.

1 THE HEARING OFFICER: Mr. O'Bannon, any  
2 questions?

3 MR. O'BANNON: No questions.

4 THE HEARING OFFICER: Cross-examination.  
5 Mr. Fletcher or Mr. Rigby?

6

7

CROSS-EXAMINATION

8 BY MR. FLETCHER:

9 Q. Mr. Beck, you're a Beck from Burley, so I  
10 have to stipulate you've got to be a good guy; right?

11 A. A good guy? I'm a great guy.

12 Q. A great guy. Yeah. Well --

13 A. My dad was Denny Beck.

14 Q. Yeah.

15 A. Yes.

16 Q. Whose name are the water rights in on this  
17 farm you described?

18 A. There's multiple names. John Stevenson is  
19 under most of them. There's some other ones, but the  
20 majority of them are under John Stevenson.

21 Q. What are the other ones?

22 A. The -- they're -- with the new property I'm  
23 not sure how they have those. I think that's in  
24 transition right now from Silver Springs, from Tom  
25 Ogara's property to splitting between the new owners

1 and John. I'm not sure who that's all going  
2 underneath.

3 Q. Anything else? Any other name that you're  
4 aware of?

5 A. No.

6 Q. As I understand your testimony, all of your  
7 irrigated acres are covered by sprinkler; correct?

8 A. Yes.

9 Q. And all of them are covered by groundwater  
10 rights; correct?

11 A. Yes.

12 Q. Do your surface water rights get curtailed  
13 in priority?

14 A. So that's a good question, because it's a  
15 little difficult in our valley since we are at the end  
16 of the line. When we get down to 1884 water rights,  
17 they can't get water to us. It's really difficult.

18 Q. So they get curtailed or they're cut off?

19 A. Not necessarily curtailed. They -- we just  
20 can't get the water.

21 Q. It's not a source of water for you?

22 A. No.

23 Q. So when that --

24 A. '86s, they can get the water to us. That's  
25 great. But when we start cutting, then we have to make

1 a decision, Okay, where does all -- do we put all of  
2 our water to. So instead of separating it through all  
3 the branches of the creeks, all the ditches, we decide,  
4 Okay, let's -- which crop is more important than the  
5 others? Which well is more important? Which well is  
6 going to be able to stand up for the next two weeks of  
7 watering? Maybe it's a week of watering. Last year  
8 most of them were ran for a couple weeks.

9 Q. So when the surface water supplies to an  
10 acreage -- when the surface water supply is no longer  
11 available, you're able to turn on a pump and -- excuse  
12 me, turn on a well and start irrigating with  
13 groundwater on that same ground; correct?

14 A. Yes. All of these systems are tied -- the  
15 wells are tied directly into a majority of the pump  
16 stations.

17 Q. Okay.

18 A. Some of them are dropped right into a pond,  
19 and then we pressurize out of them.

20 Q. And do you use the surface water supply as  
21 long as it's available?

22 A. Oh, yeah. That's our cheapest water.

23 Q. Okay. Are the groundwater rights  
24 supplemental, do you know, to the surface water?

25 A. Some of them are.

1 Q. Okay. And those that are supplemental, do  
2 you only irrigate with those when the surface water  
3 supply is not available?

4 A. That's correct.

5 Q. So is it fair to say that -- you testified  
6 about stress to your barley crop.

7 But have you had stress due to lack of  
8 water on your barley crop, historically?

9 A. We've had pumps go out. We've stressed  
10 them.

11 Q. Okay.

12 A. And they've been rejected.

13 Q. Okay. But as far as an actual supply of  
14 water, you've never had a shortage of supply of water  
15 to your barley crop; isn't that true?

16 A. That's correct.

17 Q. And your groundwater rights have never been  
18 curtailed; correct?

19 A. That's correct.

20 Q. You mentioned all of these improvements.

21 Has your operation incurred expense in  
22 making all these improvements?

23 A. Yeah, a lot of expenses.

24 Q. How much?

25 A. So the great thing with Idaho Power that's



1 not an expense when we do Peak Rewards, we get credit  
2 for Peak Rewards.

3 Q. Okay.

4 A. Sprinkler packages, we don't pay a full  
5 amount. Idaho Power has a great efficiency irrigation  
6 system, which they will pay a partial of that crop -- a  
7 partial of that sprinkler package. We take advantage  
8 of that. This year alone we replaced nine sprinkler  
9 packages.

10 So other expenses: Soil moisture probes.  
11 Back then these ones -- now they're obsolete. Now  
12 we've gone to other ones that are a single probe to the  
13 ground. And you just put your phone up next to it. It  
14 downloads everything, and it's wonderful.

15 The old ones, big, massive station with a  
16 solar panel. They were about 4,000 each. We have --  
17 we have five of those. The smart panels, instead of  
18 doing the VRIs, we roughly now have five FieldNETs and  
19 17 Valley pivot panels that are smart panels that we  
20 can adjust the speed and the GPS direction of where we  
21 want water.

22 Q. Okay.

23 A. And so each one of those, they range from 3  
24 to \$5,000 each.

25 Q. Have you done a calculation of how much

1 money has been spent --

2 A. Well, we look at --

3 Q. Let me finish the question.

4 A. Oh, sorry.

5 Q. How much money has been expended to make  
6 these improvements that you testified to here today?

7 A. How far back do you want me to go?

8 Q. Well, you said, I think, they started in  
9 2010.

10 A. Yep, 2000 -- so with improvements? Pivots,  
11 hoses to drop things, panels, I would say with all the  
12 pivots, we have replaced roughly about 12 wheel lines  
13 and put in new pivots lately. So we are probably  
14 looking at an expense of over a half a million dollars.

15 Q. So these improvements you've been  
16 describing are costly; correct?

17 A. Anytime you make an improvement it's  
18 costly.

19 Q. Right.

20 A. Anywhere you do it. At home, anywhere.

21 Q. Based upon your testimony, as I understood  
22 it, you were saying that as you reduced pumping -- or I  
23 shouldn't -- I think your testimony was as you reduced  
24 the amount of water you used to irrigate, you noticed  
25 an increase in the flows at Silver Creek; is that

1 correct?

2 A. We have -- I haven't necessarily seen the  
3 increase. But TNC, they made that comparison.

4 Q. Okay. So as your groundwater pumping  
5 decreased and your other irrigation decreased, Silver  
6 Creek responded to that; correct?

7 A. Yes.

8 Q. According to the study you've cited here  
9 today?

10 A. Yes.

11 Q. Did they give you any idea of how quickly  
12 it responded?

13 A. Typically, when we start putting water into  
14 the gravel pits, up on Pero Road, let's say, or up on  
15 Baseline, we typically see a 10 to a 14 day before we  
16 see the water coming up in the creeks on Patton Creek  
17 and Buhler Drain. That's typically what I have seen in  
18 the past.

19 Q. And those drains, where do they flow?

20 A. Buhler Drain dumps into Stalker Creek. And  
21 Patton Creek dumps into Stalker Creek, which dumps into  
22 Silver Creek.

23 Q. So they're tributaries to Silver Creek?

24 A. Yes.

25 Q. These stresses on your crop that you

1 described due to lack of water that would occur if you  
2 were curtailed, those stresses are true with anyone  
3 growing a crop; correct?

4 A. That's correct.

5 Q. And if anybody's growing barley, they would  
6 have similar stresses if they were curtailed; correct?

7 A. That's correct.

8 Q. And it doesn't matter if that source of  
9 water is surface water or groundwater, if it doesn't  
10 get to the crop, the crop is stressed; correct?

11 A. That's correct.

12 Q. Based upon your experience with contracts,  
13 if someone that has solely a surface water supply has a  
14 contract with Coors or Anheuser-Busch and cannot  
15 produce the crop the way Coors or Anheuser-Busch wants  
16 it to be produced, it will be rejected; correct?

17 A. That's correct.

18 Q. Since you've noticed this interaction  
19 between groundwater and surface water, do you believe  
20 that groundwater rights should be administered in  
21 priority with surface water?

22 A. I believe in priority dates. I believe in  
23 strictly priority. It's a -- without that -- you need  
24 priority dates. That's how we get our water.

25 Q. Well, can you explain that further. Why do

1 we need to honor priority dates?

2 A. For us, when it comes to surface -- you  
3 know, like you said, we have supplemental wells, some  
4 of them. They've been studied -- I've been meeting  
5 with several people from IDWR these last few weeks  
6 going over them and understanding our situation,  
7 understanding the ditches.

8 Yeah, if you want to look at well cost  
9 compared to surface -- ground compared to surface, it's  
10 double the expense. So everyone is trying to get what  
11 water belongs to them.

12 Q. As you drove through the Richfield,  
13 Dietrich, and north Shoshone areas, you commented that  
14 you -- I'm paraphrasing, but you were disturbed by the  
15 lack of upgrades in their system; is that a fair  
16 statement? Or how would you characterize that?

17 A. Yeah. Yeah, that's fair.

18 Q. And do you know whether the source of water  
19 on those fields that you observed was groundwater or  
20 surface water?

21 A. It was both. I seen wells, I seen ground,  
22 and some of them I just seen strictly ditches going  
23 into the pump stations.

24 Q. Okay. Would you admit that to make some of  
25 these improvements, perhaps not all farmers could

1 afford to make those improvements you've described?

2 A. How do you not do the improvements? That's  
3 the point.

4 Q. Okay. Well, when you say "how do you not,"  
5 if you don't have enough money, how can you?

6 A. Then waste the water? To me, we've been --  
7 this has been a project -- yeah, it's hurt to shut off  
8 the end-guns. Every end-gun on every pivot you lose 5  
9 to 7 acres. Okay? You start timesing that, that's a  
10 lot of ground. And so we have dropped acres to become  
11 as efficient as possible.

12 So how can you not do this?

13 Q. Well, have all the groundwater users in the  
14 Bellevue Triangle made these improvements?

15 A. Quite a few of them have.

16 Q. Have all of them?

17 A. I don't know that. I don't run their --  
18 their systems.

19 Q. All right. So you're not saying that every  
20 groundwater user in the Bellevue Triangle has made the  
21 improvements that you've made?

22 A. I have no idea.

23 MR. FLETCHER: Thank you, Mr. Beck.

24 THE WITNESS: Thank you.

25 THE HEARING OFFICER: Mr. Rigby.

1 MR. RIGBY: Thank you, Mr. Director.

2

3

CROSS-EXAMINATION

4 BY MR. RIGBY:

5 Q. Mr. Beck, good morning.

6 A. Morning.

7 Q. I'm Jerry Rigby representing the senior  
8 surface water users.

9 A. You're smiling today.

10 Q. Oh, and I haven't been?

11 A. No. Yesterday you weren't.

12 MR. FLETCHER: That's only when he talks to Al.

13 MR. RIGBY: That's right.

14 Q. Okay. Touché.

15 A. Sorry.

16 Q. Touché.

17 Carrying on with the questioning that  
18 Mr. Fletcher asked of you, isn't it also a fact that  
19 you were not able to see all of the improvements made  
20 on the surface water users in your drive last Sunday or  
21 yesterday?

22 A. No, no. Nope.

23 Q. Okay.

24 A. I visited a few of my friends down there,  
25 talked to them. And yeah, no one wants anybody to lose

1 a crop, farmers especially. That's your livelihood.  
2 No one wants to see that.

3 Q. And more importantly, you -- I believe your  
4 testimony was that the time for barley watering is most  
5 important at the end; is that correct?

6 A. It's important the whole time. The amount  
7 is important.

8 Q. And if --

9 A. It's not the -- how much -- it's how you --  
10 how you put the water out. If you get it too wet, too  
11 dry, you stress it. You got to do it just right. It's  
12 like every crop.

13 Q. But again, the issue is, even though you  
14 may have watered it and it hasn't been stressed to  
15 date, at the end becomes very important to continue the  
16 correct watering; is that correct?

17 A. Yeah. Everything we have done, those last  
18 two weeks, if there's no water, it will be rejected.

19 Q. Understood. And as I understand from your  
20 testimony, that is still yet to come, timing?

21 A. We'll see. We'll see.

22 Q. No. I'm saying the need for the water is  
23 still yet to come? Meaning in fact I believe your  
24 testimony was, the 1st of July and there -- shortly  
25 thereafter is an extremely important time for this



1 water?

2 A. The last two weeks. Now, it all depends,  
3 again, Mother Nature and how this works, but yeah,  
4 typically those last two weeks are extremely important.

5 Q. And so therefore even the surface water  
6 users down below, if they were to lose their water in  
7 those last few weeks, it would be the same problem for  
8 their crops as well?

9 A. Oh, yeah, I already know of some friends,  
10 they've already been told by Coors and by Anheuser,  
11 "You might as well swath your field." Correct.

12 MR. RIGBY: I have no further questions.

13 THE HEARING OFFICER: Redirect?

14 MR. BARKER: No questions.

15 THE HEARING OFFICER: Okay. Thank you,  
16 Mr. Beck.

17 THE WITNESS: Well, that wasn't as painful as I  
18 thought.

19 Are you smiling?

20 THE HEARING OFFICER: Well, you could be  
21 recalled.

22 THE WITNESS: Could I? Then it gets painful?

23 THE HEARING OFFICER: I don't know.

24 MR. BARKER: Depends on how quickly he gets in  
25 his truck.

1 THE WITNESS: I'm going to leave right now,  
2 guys.

3 THE HEARING OFFICER: Do you want to take a  
4 break, or do you want to call your next witness?

5 MR. BARKER: Let's take a quick break, five  
6 minutes, ten minutes.

7 THE HEARING OFFICER: All right. Ten minutes.  
8 Let's come back at five to 10:00.

9 (Recess.)

10 THE HEARING OFFICER: Next witness.

11 MR. BARKER: South Valley Ground Water District  
12 calls Justin Stevenson.

13 THE HEARING OFFICER: Mr. Stevenson.

14 MR. BARKER: Justin.

15 THE HEARING OFFICER: Stretch out your legs and  
16 come forward, please.

17 MR. STEVENSON: I'm going to take this chair in  
18 case this takes awhile.

19 THE HEARING OFFICER: Yeah, you take whichever  
20 chair you want.

21 Raise your right hand.

22 ///

23 ///

24 ///

25 ///

1 JUSTIN STEVENSON,  
2 having been called as a witness by South Valley Ground  
3 Water District and first duly sworn, testified as  
4 follows:

5

6 THE HEARING OFFICER: Thank you. Please be  
7 seated.

8

9 DIRECT EXAMINATION

10 BY MR. BARKER:

11 Q. That chair work for you?

12 Justin, would you state your name, address  
13 for the record, please.

14 A. Justin Stevenson. 11 -- 111 South Third,  
15 Hailey, Idaho.

16 Q. Justin, do you have a business occupation  
17 at present?

18 A. I am part of the barley farm we heard about  
19 from Gary Beck.

20 Q. Okay. So that's the Hillside Ranch farm?

21 A. Yes.

22 Q. Do you have -- would you explain your  
23 educational background, please.

24 A. Sure. I have a bachelor's degree in  
25 agriculture from Montana State University.

1 Q. And since receiving that degree, have you  
2 worked on the family farm in the Triangle?

3 A. After working in vineyards in California  
4 for a few years and working for a sheep operation out  
5 of Carey called Lava Lake.

6 Q. Okay. So how long have you been with the  
7 family farm?

8 A. I came back about eight years ago.

9 Q. What generally are your responsibilities  
10 with the farm?

11 A. I converse with my father and Gary, our  
12 ranch manager, make planting plans, decisions, sign  
13 contracts.

14 Q. Did Mr. Beck accurately describe the  
15 operations, to your understanding?

16 A. Certainly.

17 Q. Is the source of your surface water for the  
18 ranch -- or what is the source of surface water for the  
19 ranch?

20 A. District 45 Canal and Baseline Canal.

21 Q. Does the ranch hold water rights in the  
22 Triangle Irrigation District for delivery through the  
23 45?

24 A. Yes.

25 Q. And does the ranch hold shares in the

1 Baseline Canal Company?

2 A. Yes.

3 Q. Are you familiar with the operations of the  
4 D45 Canal?

5 A. Yes.

6 Q. Do you hold any positions either with the  
7 D45 Canal or the Joint Board of Control that operates  
8 the canal on behalf of the Wood River Valley Irrigation  
9 District and the Triangle Irrigation District?

10 A. Yeah. About six years ago I was asked by a  
11 Board member of the Triangle Irrigation District to  
12 help supervise the system when they had an  
13 untrustworthy ditchrider. So I was quite involved for  
14 a few years. But we have a new ditchrider who needs  
15 less oversight, so I've stepped back significantly from  
16 that role.

17 Q. Okay. So based on your understanding of  
18 the 45 Canal system, just explain briefly how that  
19 system works to deliver surface water to the Triangle.

20 A. Sure. So the D45 diversion is in Bellevue.  
21 It supplies water to about 9,000 acres in the Bellevue  
22 Triangle. I think there are about 200 users, starting  
23 with small users at the top, those are 5 to 10-acre  
24 places, and that is the Wood River Valley Irrigation  
25 District 45.

1           And on the southern end is most of the  
2 bigger users, which are generally part of the Triangle  
3 Irrigation District.

4           Q.    So sorry to interrupt, but would you  
5 describe the canal system.  Diversion location in  
6 Bellevue.

7                    So what happens to that canal?

8           A.    So the mainstem comes out of Bellevue, goes  
9 under Highway 75 at about a little less than a mile and  
10 a half.  The first diversion comes off -- the first  
11 lateral, rather.  That lateral goes down Highway 75.  
12 Terminates at Pero Road.

13                   The center lateral, we would call it, goes  
14 down Kingsbury to Baseline Road.

15                   And the easternmost lateral goes underneath  
16 Gannett Road, services the Cove Ranch, and terminates  
17 just north of Gannett.

18           Q.    Okay.  And what's the capacity of the canal  
19 at the present?

20           A.    There is 170 cfs in it right now.

21           Q.    Is that full, or can it take more?

22           A.    It can take more.

23           Q.    How much more can it take?

24           A.    Well, in recent years I think it's only  
25 been in the low 200s.  But historically this canal in

1 the '70s I believe ran close to 400 cfs. So it's  
2 diverting about half what it did in the '70s when --

3 Q. And all these diversions are from the Big  
4 Wood River; is that right?

5 A. Yeah.

6 Q. So are you familiar with the seepage losses  
7 in the 45 Canal?

8 A. Sure. I had a sneaky suspicion this may  
9 come up. I brought a study from Alan Merritt dated  
10 May 29, '90 --

11 Q. Let's back up a second. Just your personal  
12 observations --

13 A. Oh.

14 Q. -- first and then we can talk about that.

15 A. Well, those are -- those are just site  
16 observations. I mean we see big losses where it's  
17 gravel. And where it's heavier soils, the losses  
18 aren't as high. But generally I'd say losses are quite  
19 high.

20 Q. Would you look in this yellow book in front  
21 of you to your upper left hand. And would you open to  
22 tab 31.

23 A. Uh-oh.

24 MR. BARKER: Mr. Director, can I?

25 THE HEARING OFFICER: Yes.

1 MR. BARKER: This is what happens when you use  
2 too many exhibits.

3 THE WITNESS: You first.

4 Okay. Page 31.

5 Q. (BY MR. BARKER): Okay. You're at South  
6 Valley/Galena Exhibit 31? You have that in front of  
7 you?

8 A. Uh-huh.

9 Q. You have to say "yes" --

10 A. Yes.

11 Q. -- or "no" instead of -- thank you.

12 Exhibit 31, have you seen this document  
13 before?

14 A. Yes.

15 Q. Is this something that's kept in the  
16 records of the -- of the irrigation districts?

17 A. Yeah. It's the same one I found.

18 Q. Okay. Can you tell the Director where  
19 Gregory Ranch is.

20 A. I believe Gregory Ranch is south of East  
21 Glendale Road. Oh, yes, it is. It's -- this is --  
22 this was for a water ski pond.

23 Q. Okay. And that pond is located, yeah,  
24 within the area that's now part of the South Valley  
25 Ground Water District?



1 A. Yes, it is.

2 Q. And is this also a pond that has water  
3 delivered to it from the 45 Canal?

4 A. Yes. The Highway 75 lateral.

5 Q. So this is the westernmost lateral that you  
6 described?

7 A. Exactly.

8 Q. So is there any information in here that  
9 the District relies upon in determining the seepage  
10 losses for the -- for the canal system?

11 A. Yes. This -- although it's dated, it's  
12 still what's used, because to my knowledge there  
13 haven't been any good seepage runs done on our system.  
14 I know Kevin did one on the Baseline last summer,  
15 but --

16 Q. Okay. So -- go ahead.

17 A. But I haven't seen that. So yes, we still  
18 use this, to your point.

19 And I brought a Triangle Irrigation  
20 District agreement here for a water bank application  
21 that states that this application would be subject to  
22 20 percent holdback from seepage loss in the system.

23 Now, this was for an application in  
24 Bellevue Farms, which is on the north end of the  
25 system. And so they held back 20 percent. This study

1 [indicating] says 15 percent loss in that first mile  
2 and a half, which I spoke of, and Bellevue Farms is  
3 about a half a mile after that. So that makes me think  
4 that they're -- people are still using this study from  
5 1997 to determine seepage loss.

6 Q. Okay. And the study shows 15 percent loss  
7 to the split and 5 percent per mile thereafter?

8 A. That's right.

9 Q. Okay. And as you get further down to the  
10 Cove Ranch on the easternmost or to Baseline on the  
11 center and to the old Harris place on the west, are  
12 the -- do the seepage losses increase from what you  
13 described in the 20 percent holdback at Bellevue Farms?

14 A. Yes. And you might also read in this  
15 Merritt study that -- it states that there are  
16 additional charges, 5 percent per mile, but the rest of  
17 that sentence is "as long as the 1886 rights are being  
18 delivered."

19 So that leads me to believe that the losses  
20 could be even higher once the '86s are cut.

21 Q. And that's because there's less water in  
22 the canal?

23 A. Right.

24 MR. BARKER: Okay. So, Mr. Director, I move the  
25 admission of Exhibit 31.

1 THE HEARING OFFICER: Any objection to the  
2 admission of this document?

3 MR. FLETCHER: Director, I'm just trying to  
4 figure out the relevance of this to this hearing.

5 THE HEARING OFFICER: Mr. Barker.

6 MR. FLETCHER: Considering the constraints of  
7 the order, I'd object on that ground.

8 THE HEARING OFFICER: Mr. Barker.

9 MR. BARKER: Oh, certainly. The relevance is  
10 the water supply to the Triangle comes from the Big  
11 Wood River. A significant amount of that water -- all  
12 the water supply is delivered through the 45 and the  
13 Baseline Canal, except for whatever underflow is and  
14 whatever precipitation. This is a significant part of  
15 the water source that's been -- that feeds the  
16 groundwater in the Triangle. And there's been  
17 discussions in this proceeding about how much water  
18 there is in seepage losses in the canals.

19 And now to say, Well, all the discussions  
20 that came from the model about seepage losses are  
21 things we can't talk about seems a bit harsh.

22 THE HEARING OFFICER: Okay. Well, I'll overrule  
23 the objection and allow the exhibit into evidence.  
24 We'll see how much weight it's given in consideration  
25 of the decision.

1                   Thanks, Mr. Barker.

2                   (SVGWD GGWD Exhibit 31 received.)

3                   Q.     (BY MR. BARKER):  So, Mr. Stevenson, you  
4 mentioned also that you understood that -- well, let me  
5 back up a step.

6                   You also get water out of the Baseline  
7 Canal; right?

8                   A.     Yes.

9                   Q.     Where does that water come from?

10                  A.     So the Baseline diversion is just north of  
11 Glendale Road.  It's part of the bypass system.  It  
12 bypasses the dry beds below Glendale Bridge.

13                  Q.     And where does it deliver water to?

14                  A.     The --

15                             (Zoom interruption.)

16                  THE WITNESS:  Pardon?

17                             The Baseline bypass splits --

18                  THE HEARING OFFICER:  Just a minute.

19                             We have somebody that is not muted and is  
20 interrupting the meeting we're trying to take care of.  
21 But those of you who are listening in, you need to stay  
22 muted, please.

23                             Thank you.

24                  THE WITNESS:  The Baseline bypass split is -- I  
25 don't know -- in the first half mile.  I'm not as

1 familiar with that system. The remainder of the  
2 Baseline Canal goes east across the middle of the  
3 Bellevue Triangle and terminates at Price Lane south of  
4 Baseline Road.

5 Q. (BY MR. BARKER): And Price Lane, that's  
6 where the property that Hillside Ranch has acquired is  
7 located?

8 A. Yes.

9 Q. And so it's a source of water for your  
10 property?

11 A. Yes.

12 Q. You mentioned earlier that Kevin -- are you  
13 talking about Kevin Lakey?

14 A. Yes.

15 Q. Okay. Kevin Lakey had done some seepage  
16 runs on the Baseline?

17 A. Yeah. The manager of that -- of Baseline  
18 mentioned that Kevin had done that last summer. And  
19 those losses were quite high also.

20 Q. Do you have a number of what those losses  
21 were?

22 A. I thought he said 350 inches to get  
23 50 inches to the end of the Baseline Canal.

24 Q. Yeah. Did you ask Mr. Lakey for a copy of  
25 those studies?

1 A. Well, yes, actually, I did.

2 Q. Did you ever get a copy?

3 A. No, I did not.

4 Q. So, Mr. Stevenson, are you a member of the  
5 South Valley Ground Water District?

6 A. I'm a Board.

7 Q. You're a Board member?

8 A. Yes.

9 Q. Okay. When were you elected or appointed  
10 to the Board?

11 A. Only two years ago.

12 Q. And what is the responsibility of the Board  
13 of the South Valley Ground Water District?

14 A. Well, it's been, I think since the  
15 inception, to try to find some agreeable, long-term  
16 management plan for the use of groundwater in the  
17 Bellevue Triangle.

18 Q. And is that something that the District has  
19 been actively attempting to achieve in your term on the  
20 Board?

21 A. Absolutely.

22 Q. So let's describe a little bit about what  
23 is -- what the District itself encompasses.

24 So do you know approximately how many acres  
25 of land are irrigated by the -- by the groundwater

1 wells in South Valley Ground Water District?

2 A. I believe it to be 22,000 acres.

3 Q. 23?

4 A. 22 or 23.

5 Q. Okay. And do you know how many water users  
6 there are roughly within the groundwater district?

7 A. 120.

8 Q. And all of these 120 users, are they  
9 groundwater users?

10 A. This is only groundwater, yeah.

11 Q. And you've heard the testimony over the  
12 last couple of days -- well, let's back up a step.

13 Do you have any -- do you have any  
14 information about the crop variation within the -- or  
15 the different crops that are grown within the District?

16 A. Well, the Ground Water District conducted a  
17 survey when -- it must have been just before  
18 pre-hearing conference when these discussions began, to  
19 get some idea what those numbers were. I brought a  
20 copy of it.

21 The totals were 5,418 acres of grain, 5,884  
22 alfalfa acres, 3,200 acres of pasture, about 2,600 head  
23 of cattle, 700 acres of seed potatoes, 280 acres of  
24 mustard. So when I added that up, it only totaled  
25 15,500 acres. So that's obviously not a complete

1 picture of all users.

2 Q. So this was a voluntary request?

3 A. This was just a voluntary e-mail we sent  
4 out to all our members. Those are just the ones that  
5 responded.

6 Q. Okay. So of those -- did you also ask them  
7 for information about the impacts to their operations  
8 in the event of a July 1 curtailment?

9 A. Yeah, that's --

10 MR. FLETCHER: I'm going to object to this.  
11 Calling for hearsay testimony.

12 MR. BARKER: This is information that was  
13 collected on behalf of the South Valley Ground Water  
14 District. This is the head of the south -- or a Board  
15 member of the South Valley Ground Water District  
16 testifying on behalf of the Ground Water District about  
17 information collected for the Ground Water District.

18 THE HEARING OFFICER: Objection overruled, at  
19 least for right now. I think the objection is  
20 premature. Let's see where Mr. Barker goes with it.

21 THE WITNESS: So again, this is an incomplete  
22 picture. Not all members participated in the survey.  
23 But the value loss that we came up with was --

24 MR. FLETCHER: I'm going to renew my objection.  
25 I think you said it was premature because the question



1 was --

2 THE HEARING OFFICER: That's true.

3 MR. FLETCHER: -- have you conducted the survey.  
4 The answer was yes or no.

5 THE HEARING OFFICER: That's true.

6 MR. FLETCHER: He didn't answer the question.  
7 And now he's telling you the results of the survey.

8 THE HEARING OFFICER: That's true.

9 So I would ask you to answer the question,  
10 Mr. Stevenson. Let's go through this arduously. And  
11 it was a question about whether you had or had not.  
12 That was the basis of my ruling.

13 Thank you, Mr. Fletcher.

14 Q. (BY MR. BARKER): Okay. So let's start,  
15 was -- I thought we already answered this question.  
16 Was a survey conducted on behalf of the South Valley  
17 Ground Water District of its membership?

18 A. Yes.

19 Q. And did you learn from your members what  
20 their crop mix was planted in 2021 for this year?

21 A. Yes.

22 Q. Did you have a complete response to your  
23 survey?

24 A. No, we did not.

25 Q. Okay. And so of that response, you

1 identified roughly 5,000 acres of grain, 5,000 acres of  
2 alfalfa, 3,200 acres of -- I forgot what that was.

3 A. Pasture.

4 Q. -- pasture, 700 acres of potatoes, and  
5 2,600 head of cattle?

6 A. Yes.

7 Q. And that's about two-thirds of the  
8 responses?

9 A. Right.

10 Q. Or sorry.

11 A. Of the acres.

12 Q. The responses considered about two-thirds  
13 of the total acres?

14 A. Yes.

15 Q. Okay. And did you also ask for information  
16 about -- from your members about what their estimated  
17 losses were?

18 A. Yes, we did.

19 Q. Okay. And what was that information you  
20 obtained?

21 MR. FLETCHER: I'm going to renew my objection.  
22 Same grounds.

23 THE HEARING OFFICER: Okay. Thank you,  
24 Mr. Fletcher.

25 As you know, the Department of Water

1 Resources and the agency is not bound by the rules of  
2 evidence, and the application of them are relaxed in an  
3 administrative hearing. I'll let this information come  
4 in. I don't see a reason why it would be unreliable.  
5 It may be discounted, because we don't have the  
6 witnesses in front of us.

7 So objection overruled.

8 Mr. Stevenson.

9 THE WITNESS: So the total I see in front of me  
10 was \$11,825,000.

11 Q. (BY MR. BARKER): So you've been in the  
12 courtroom, or the hearing room rather, for the  
13 testimony of Mr. Johnson, Mr. Stewart, and Mr. Beck,  
14 haven't you?

15 A. Yes.

16 Q. Okay. And is it your understanding that  
17 those same kinds of injuries will result across the  
18 entire 22 to 23,000 acres if a July 1 curtailment is  
19 initiated?

20 A. Yes.

21 MR. BARKER: No further questions, Mr. Director.

22 Thank you, Justin.

23 THE HEARING OFFICER: Ms. O'Leary, questions?

24 MS. O'LEARY: Nothing for me, Director.

25 THE HEARING OFFICER: Thank you.

1                   From the joint parties?

2                   Mr. Bromley?

3           MR. BROMLEY:   No.

4           THE HEARING OFFICER:   Ms. McHugh?

5           MS. MCHUGH:   No questions.

6           THE HEARING OFFICER:   Mr. Lawrence?

7                   Cross-examination, Mr. Fletcher.

8           MR. FLETCHER:   Thank you.

9

10                                   CROSS-EXAMINATION

11   BY MR. FLETCHER:

12           Q.   Mr. Stevenson, I represent Big Wood Canal  
13   Company.

14                   You indicated that historically the -- and  
15   I think you said it was the District 45 Canal ran  
16   approximately 400 cfs; is that correct?

17           A.   Yes.

18           Q.   And you said that -- and I don't think you  
19   gave a date.

20                   But when did the declines in that canal  
21   start appearing?

22           A.   I didn't give a date. I believe that was  
23   probably in the early '80s when people were converting  
24   from flood irrigation to sprinkler irrigation.

25           Q.   Okay. And it also coincided with

1 groundwater development?

2 A. Yes.

3 Q. And you said that the diversions into the  
4 canal now are roughly half of what they were in the  
5 '70s?

6 A. Roughly.

7 Q. I'm not sure you explained what the source  
8 of that water was as far as -- is it a priority right  
9 on the Big Wood River?

10 A. Yes.

11 Q. Okay. And is it more than one priority  
12 right being diverted into that canal?

13 A. I don't understand the question.

14 Q. What water right is being diverted into the  
15 canal for delivery?

16 A. All those 200 users have a water right,  
17 have a surface water right.

18 Q. So they're the individual water users'  
19 rights being diverted in the canal?

20 A. Correct.

21 Q. Okay. Does the entity itself that operates  
22 the canal own any water rights?

23 A. No. I see where you're going. Some of  
24 these run differently. Like the Baseline -- like the  
25 Big Wood Canal Company.

1           No, they don't own any rights. The users  
2 all own their own right.

3           Q. Okay. So it's the rights of the users that  
4 are being diverted into the canal in priority?

5           A. Yes.

6           Q. And the rights of all of those users, the  
7 volume of those rights is diminished by 50 percent  
8 since 1970?

9           A. The total volume in the canal, yes.

10          Q. Okay. You've heard the testimony that many  
11 of the users also have supplemental groundwater rights,  
12 correct, that have surface water rights?

13          A. Sure.

14          Q. What happens if they don't receive their  
15 surface water right?

16          A. The people with supplemental?

17          Q. Yes.

18          A. They turn on a supplemental well.

19          Q. They start pumping groundwater; correct?

20          A. Correct.

21          Q. So during the time, based upon your  
22 observation since the declines in this canal have  
23 occurred since the '70s, has groundwater pumping  
24 increased?

25          A. Yes. Because there weren't very many wells

1 in the early '70s.

2 Q. Okay. And as the surface water supply has  
3 declined, has the groundwater pumping also increased?

4 A. I don't know if you could draw that  
5 corollary, because the use of that water has changed.

6 Q. Now, you referred to an exhibit, Exhibit 3,  
7 South Valley Ground Water District Exhibit 3, of Alan  
8 Merritt transfer file memo. And it sets out some  
9 losses that are occurring in the 45 Canal.

10 That memo was written in 1997; correct?

11 A. Yes.

12 Q. Who operates the South -- the canal? What  
13 entity operates it?

14 A. Well, there are two, which I explained.  
15 The Wood River Valley Irrigation District 45 generally  
16 represents the small users on the north end, and the  
17 TID, the Triangle Irrigation District, operates the  
18 southern portions.

19 Q. Do these two entities maintain the canal?

20 A. Yes.

21 Q. And are there costs incurred in maintaining  
22 the canal?

23 A. Yes.

24 Q. And how are those costs -- are they  
25 assessed to the members of those entities?

1 A. Yes.

2 Q. Since 1997 have any improvements been made  
3 to that canal to reduce the seepage rate?

4 A. Yes.

5 Q. Can you explain what those are.

6 A. Well, they cut down all the trees on  
7 Highway 75. Maybe that changed the seepage rate.

8 Q. Can you explain how that would change the  
9 seepage rate.

10 A. These were rather large Cottonwoods along  
11 both sides of the canal. And they were pulling --  
12 pulling water to feed the tree that wasn't going  
13 down -- down the canal any longer.

14 Q. Okay. And when was that done? I should  
15 remember. It made headlines, but...

16 A. Yeah. I should remember. It made  
17 headlines. That was ten years ago, say.

18 Q. Okay.

19 A. I can't remember.

20 Q. So ten years ago.

21 What other improvements have been made to  
22 the canal since 1997?

23 A. Overall or in terms of seepage?

24 Q. In terms of seepage loss.

25 A. Very little.



1 Q. Who makes decisions on whether or not  
2 improvements should be made to reduce seepage?

3 A. The Board members.

4 There is an application for a system  
5 optimization review, an application to apply for a  
6 grant from BOR to help with some of these seepage  
7 changes that the District has just applied for this  
8 winter, so to address some of these seepage losses.  
9 But it hasn't been done thus far.

10 Q. You haven't heard if you've obtained the  
11 grant, you mean?

12 A. Right.

13 Q. Now, I assume -- now, as I understand it,  
14 the only source of water into this canal is the Big  
15 Wood River; correct?

16 A. That's right.

17 Q. And so I guess the reason you're bringing  
18 this information into this hearing is because you're  
19 testifying that Big Wood water supplies affect the  
20 amount of water to the senior users in this case?

21 A. Say that again.

22 Q. The only source of water to this canal is  
23 Big Wood water; correct?

24 A. Correct.

25 Q. And the water is not delivered to any of

1 the senior users on -- in this case; correct?

2 A. If it's not.

3 Q. No. It is not, is it?

4 A. It's not delivered to seniors?

5 Q. No. When I'm referring to "seniors," I'm  
6 talking about the folks that testified in this hearing  
7 today on behalf of the seniors, what have been referred  
8 to as the calling parties, even though no call has been  
9 made.

10 A. Oh, okay. You mean a couple days ago?

11 Q. Right. Those people.

12 A. Okay.

13 Q. This water isn't directly delivered to  
14 them, correct, from this canal?

15 A. No.

16 Q. So you're bringing in this seepage loss to  
17 show that that water affects their water supply?

18 A. Yes.

19 Q. Okay. And that's water from the Big Wood  
20 River; correct?

21 A. Yes.

22 Q. In your operation -- according to the  
23 testimony of Mr. Beck, in your operation you have a  
24 combination of surface water and groundwater; correct?

25 A. Yes.

1 Q. And you said you sit on the Board of one of  
2 these irrigation districts; correct?

3 A. No. I said I was a supervisor briefly, but  
4 I'm not on the Board.

5 Q. Okay. Which board was it that you sit on,  
6 you said?

7 A. South Valley Ground Water District.

8 Q. Okay.

9 A. And D37.

10 Q. So do you -- do you know why the Board has  
11 elected not to expend funds to reduce seepage losses  
12 out of this canal in the past?

13 A. No. Too expensive.

14 Q. It's too expensive?

15 A. It seems -- it seems probable.

16 Q. Okay. So are -- your operation's  
17 considered a fairly large operation, correct --

18 A. Yes.

19 Q. -- in the area?

20 Have you made demands upon them to improve  
21 the seepage losses in this canal?

22 A. We've talked about it. We have not  
23 demanded it.

24 Q. Okay. And aren't reduced deliveries to you  
25 from this canal requiring you to pump more groundwater

1 than you would if you otherwise had the surface water  
2 supply available?

3 A. Potentially.

4 MR. FLETCHER: I have no further questions.

5 THE HEARING OFFICER: Mr. Rigby?

6 MR. RIGBY: Thank you.

7

8

CROSS-EXAMINATION

9 BY MR. RIGBY:

10 Q. Mr. Stevenson, Jerry Rigby representing the  
11 seniors, surface water users.

12 So just to be clear, then, you are a  
13 supervisor to the South Valley Ground Water District;  
14 is that correct?

15 A. No. I sit on the Board.

16 Q. Okay. So you are a Board member of the  
17 South Valley Ground Water District?

18 A. Yes.

19 Q. Okay. And in that capacity have you been  
20 working for -- I think you said trying to work things  
21 out between the groundwater users and the surface water  
22 users; is that correct?

23 A. Uh-huh. Yes.

24 Q. Is that "yes"?

25 Has that been through the Groundwater

1 Management Area --

2 A. Plan, yes.

3 Q. -- Plan, Advisory Board, et cetera?

4 A. Uh-huh.

5 Q. And how long have you been working through  
6 that?

7 A. I stated that I was -- I've been on the  
8 Board for two years.

9 Q. Okay. Do you know how long that Advisory  
10 Board has actually been going?

11 A. Since the beginning of the Ground Water  
12 District.

13 Q. And to date, has there been a resolution of  
14 substance made with those talks?

15 A. No.

16 Q. And so to date, have there been any  
17 curtailment of any wells in your South Valley Ground  
18 Water District?

19 A. No.

20 Q. You were aware, were you not, of a  
21 potential curtailment looming in the future or as a  
22 result of the talks that were going on, were you not?

23 A. Do you want to put a timetable on that or  
24 just say --

25 Q. Let's talk about even as of last year.

1           A.    It -- so it's been -- it's been looming  
2 since before last year, certainly.

3           Q.    Okay.  And yet do you know any member of  
4 the Ground Water District that has -- as a result of  
5 that contemplated -- in contemplating that made  
6 substantial changes or diminished the time that they  
7 are pumping?

8           A.    Yes, I do.

9           Q.    And who is that?

10          A.    So -- so it's been looming for a while.  
11 But when the Director called for the Advisory Committee  
12 to meet over the winter, it started to look more  
13 serious.  And some of our neighbors chose to fallow  
14 some ground, some chose to change their cropping plans,  
15 because of what may come of this.

16                   I just would like to point out that the  
17 timing of this whole hearing is very unfortunate.  Had  
18 this been coming in February or March, people could  
19 have made changes to their farm, their cropping system.  
20 But to have everything planted and then have these  
21 discussions happen in June is completely unfair.

22                   So in a scramble in April we started -- on  
23 our place, I'm talking about now, we started to tear  
24 out alfalfa that we thought couldn't be watered through  
25 the season.  Plant more barley in some of those places,

1 because we feel that uses the least amount of water.  
2 And we chose not to irrigate pasture. We chose not to  
3 have any potatoes this year. But that was done in a  
4 very truncated time frame that we felt was unfair, to  
5 say the least.

6 Q. You understand the frustration of the  
7 senior surface water users in this, do you not?

8 A. Absolutely, Mr. Rigby. I sat through that  
9 day. And I have -- I have -- I completely understand  
10 and have -- I feel bad for them.

11 Q. So what's your position on the priority  
12 system, as you compare groundwater users versus surface  
13 water users?

14 A. Well, as Stewart tried to say, I believe in  
15 the priority system, but I don't believe you can shove  
16 priorities that are in different centuries together.  
17 There's too many other factors that go into the use of  
18 groundwater.

19 Q. But you do agree that something needs to be  
20 done differently than what has occurred in the past, do  
21 you not?

22 A. Yes, I do.

23 Q. And without curtailment what are the  
24 possibilities?

25 A. Well, let's talk about curtailment. What

1 kind of curtailment? By priority? By location? By  
2 crop? What makes the most sense? Is the answer here  
3 in this room going through this process? Is it in the  
4 field? Is it people talking to each other?

5 I don't -- I don't feel like this is  
6 getting us anywhere.

7 Q. But you agree that it's been discussions  
8 for several years, and you say there's no resolution  
9 the other way?

10 A. Is it the wrong people in the room? I  
11 don't -- I don't understand. I realize there needs to  
12 be some sacrifices. We need to figure out which  
13 sacrifices make the most sense.

14 Q. And yet to date, as testimony even on  
15 Hillside, no pumps have been turned off on your lands?

16 A. Nope.

17 MR. RIGBY: I have no further questions.

18 THE HEARING OFFICER: Redirect, Mr. Barker?

19 MR. BARKER: No questions.

20 THE HEARING OFFICER: Okay. Thank you,  
21 Mr. Stevenson.

22 THE WITNESS: That's it?

23 THE HEARING OFFICER: That's it. But you're  
24 welcome to stay for today and tomorrow and however long  
25 we go.



1 THE WITNESS: Well, I -- I've run out of clean  
2 clothes, so I think I'm going to go home. I thought I  
3 was only going to be here for a day or two.

4 THE HEARING OFFICER: We have some very good  
5 thrift stores in town.

6 Mr. Barker, next witness.

7 MR. BARKER: South Valley Ground Water District  
8 calls Zach Hill.

9 THE HEARING OFFICER: Zach Hill, come forward,  
10 please.

11 We may ask you, Mr. Stevenson, to lead us  
12 in some repetitions of yoga later.

13 Mr. Hill, if you'll raise your right hand.

14  
15 ZACH HILL,  
16 having been called as a witness by South Valley Ground  
17 Water District and first duly sworn, testified as  
18 follows:

19  
20 THE HEARING OFFICER: Thank you. Please be  
21 seated.

22 MR. FLETCHER: Director, I'd just like to  
23 clarify, is South Valley done with fact witnesses?

24 MR. BARKER: Perhaps. Likely.

25 ///

1 DIRECT EXAMINATION

2 BY MR. BARKER:

3 Q. Good morning, Mr. Hill.

4 How are you?

5 A. Good morning. I'm well.

6 Q. So would you state your name and -- your  
7 full name and address for the record, please.

8 A. My name is Zach Hill, Z-a-c-h, H-i-l-l.  
9 202 North 9th Street, Boise, Idaho 83702.

10 Q. Mr. Hill, what's your occupation?

11 A. I'm a partner at Ecosystem Sciences,  
12 environmental consulting firm here in Boise, Idaho. My  
13 title is principal environmental planning and design.  
14 We do environmental management, mitigation, monitoring,  
15 a variety of things under that umbrella.

16 Q. So Ecosystem Sciences, how long have you  
17 worked for them?

18 A. I've been a partner for 15 years. Prior to  
19 that I was an associate for about eight years with  
20 Ecosystem Sciences.

21 Q. And before that what did you do?

22 A. I worked for Don Chapman Consultants.  
23 Dr. Don Chapman, Dr. William Platts, and Dr. Mark Hill  
24 were some of the seminal scientists in fisheries and  
25 stream ecology in the Pacific Northwest.

1 Q. And how long did you work for Chapman?

2 A. For about three years.

3 Q. And before that what did you do?

4 A. I was in school.

5 Q. Okay. Tell us about your educational  
6 background.

7 A. I have a bachelor's of architecture,  
8 professional licensed architect in Idaho and Montana.  
9 I have a master's of architecture in environmental  
10 design and planning. I have a master's of ecological  
11 design. I have studies at the University of Utah with  
12 the National Outdoor Leadership School in east Africa.

13 Sorry, I'll try to slow down. I was  
14 admonished last time.

15 Q. So you have two master's degrees?

16 A. Correct.

17 Q. And those were architecture and  
18 environmental design and --

19 A. Planning --

20 Q. -- ecology?

21 A. Yeah, planning -- and master's of ecology,  
22 ecological design studies.

23 Q. Okay. And where did you receive your  
24 degrees from?

25 A. Montana State and San Francisco Institute

1 of Architecture.

2 Q. Is that where your BA came from?

3 A. Montana State.

4 Q. Okay. And in -- so if I add up right,  
5 that's like 25 years ago that you got finished with  
6 school?

7 A. Yeah. There were multiple years, time off  
8 too. I spent time working in between master's  
9 programs. So it was accumulated over time.

10 Q. What type of work have you done since  
11 you've been with Environmental [sic] Sciences?

12 A. Primarily watershed management, water  
13 monitoring. We have worked on some of the largest  
14 restoration projects for stream systems in North  
15 America. The Owens River Valley in eastern California,  
16 for the City of Los Angeles Department of Water and  
17 Power for a significant amount of time.

18 We work on a variety of projects in Idaho  
19 specific to Silver Creek. Water rights, water  
20 monitoring, biological systems, stream restoration and  
21 design, of that scope.

22 Q. And in your experience at Ecosystem  
23 Sciences, did you do any work in the Wood River Valley?

24 A. I've worked in the Big Wood and Wood River  
25 Valley since about 2008. We were first engaged to do a

1 watershed management evaluation of Silver Creek in  
2 2008, I believe. That was for The Nature Conservancy  
3 and a group of landowners. We identified -- that was  
4 specifically looking at fisheries in Silver Creek, some  
5 of the aquatic biota, some of the limiting factors that  
6 were apparent out there.

7           There was a lot of anecdotal observations  
8 at that time. One of the primary things that came out  
9 of our assessment was there was significant data gaps  
10 for information that you would want to make an  
11 assessment, largely related to water-quantity and  
12 water-quality issues. And since that time we've been  
13 working to kind of remedy those gaps.

14           Q. And so what have you been doing to remedy  
15 those gaps since -- this is in 2008; right?

16           A. Yeah. Initially we established an array of  
17 temperature monitoring and dissolved oxygen modeling  
18 throughout the system from the headwaters down to  
19 Highway 93. We also established some areas where we  
20 did manual hydrologic measurements to try and establish  
21 a better understanding of water quantity and streamflow  
22 discharge. At the time and still to this day the  
23 primary place where you get that information is the  
24 USGS gage at Sportsman's.

25           As we know, the system is very complex.

1 It's a spring-driven system. It changes pretty  
2 dramatically from the spring headwaters, the upper  
3 tributaries down through the mainstem of Silver Creek.  
4 And so from about 2011 through today we perform manual  
5 measurements on about a monthly basis at six sites.  
6 This is just a point in time to give us an  
7 understanding of quantity in relation to some of the  
8 water-quality issues that we're looking at. Subsequent  
9 to that I have been hired by landowners to do more  
10 specific monitoring of streamflow measurements.

11 Q. So before you go to that, the monitoring  
12 that you've been doing, was that for this TNC project?

13 A. It grew out of that.

14 Q. I'm sorry. This -- between 2008 and 2011,  
15 is that all part of the TNC project, or was that  
16 something else?

17 A. Yeah, essentially that -- the watershed  
18 management assessment came out in, I believe, 2010.  
19 And from about 2011 forward the monitoring that I just  
20 described has occurred.

21 Q. Okay. And so what are these significant  
22 data gaps that you found when you first started looking  
23 at this basin?

24 A. Well, if you want to do any management,  
25 effective management, whether it's stream restoration

1 of any kind, you would want to have baseline data to  
2 inform if your actions are successful or not.

3 In terms of water quantity, the only  
4 available information was, and is, Sportsman's Access.  
5 And so we want to build on that by doing these  
6 cross-section areas. They're on the tributary streams  
7 to the mainstem. Again, they're points in time, about  
8 one day out of every month during the irrigation  
9 season. It gives us a relative understanding of what  
10 might be occurring and how that drives water-quality  
11 conditions.

12 And then of course the array of  
13 water-quality monitoring, which includes about 60  
14 sensors from springheads down to Highway 93, and  
15 dissolved oxygen monitoring as well. We also do some  
16 sediment cross-sections. Sediment is an issue. It's a  
17 limiting factor for the fishery as well.

18 Q. And other than -- well, tell me about your  
19 experience with water-quantity monitoring over the  
20 years.

21 A. Well, in addition to that, we were hired by  
22 a landowner that has about a 3,500-acre ranch in what I  
23 would call the center of Silver Creek. It's the Silver  
24 Spring Ranch. It's in a very unique position, because  
25 it's at the end of delivery systems for the District 45





1 Water District, we're able to discuss how that affects  
2 streamflows beyond what we find at the Sportsman's  
3 Access gage. So it just gives us an increased  
4 understanding of how the system functions through time  
5 and within water years.

6 Q. And when did you first take on any work for  
7 the South Valley Ground Water District?

8 A. I believe it was 2017.

9 Q. And what was the purpose of your engagement  
10 with the District?

11 A. There have -- there's a lot of  
12 misunderstanding about how the system works. And I'm  
13 talking specifically about the hydrology. It's  
14 complex. There's a lot of nuance.

15 And so the Board engaged with me to help  
16 not only establish a monitoring program that looked at  
17 groundwater levels to look at the diversions in the  
18 pumping from the watermaster records, but also to  
19 develop some communication tools that they could share  
20 with their membership and with other stakeholders to  
21 better understand how the system functioned and to  
22 accumulate the data into kind of a central repository  
23 so that it could be used for the management planning  
24 purposes.

25 Q. Okay. And as an outgrowth of that effort,

1 did you -- did you prepare any reports?

2 A. We have prepared information on groundwater  
3 levels from 2017 through 2020. The Department also has  
4 an array of groundwater sites where they monitor  
5 groundwater level throughout the Triangle.

6 Before Mr. Wylie departed the Department,  
7 we shared that data back and forth. And the Board  
8 still would like me to reciprocate the sharing of that  
9 data. I think since Mr. Wylie left, I'm not really  
10 sure who's in charge. But we've always felt that the  
11 sharing of that data was of a benefit to everybody.

12 So the reporting consists of looking within  
13 year at how those groundwater levels change within the  
14 District and that depth to groundwater, you know,  
15 basically what it looks like districtwide. So  
16 obviously much further in the north, much shallower in  
17 the south. There's a lot of factors around that, but  
18 how it changes within the season.

19 Q. Okay. And you said all this data has been  
20 shared with the Department; is that right?

21 A. Yeah. I don't think the 2020 has, mostly  
22 because I don't have a point of contact since Mr. Wylie  
23 left. But it's available.

24 Q. So would you turn in the book to your left,  
25 exhibit book, to Exhibit 23.

1 A. Can you repeat the number?

2 Q. 2-3, 23.

3 Have you seen this exhibit before?

4 A. Yes, I have.

5 Q. Can you explain what this exhibit is and  
6 what's it intended to illustrate.

7 A. This was asked by the South Valley Ground  
8 Water District Board. I was asked to prepare this in  
9 cooperation with Dave Shaw. It's looking specifically  
10 at how the hydrology in the basin works. I think it's  
11 important to underscore that this is -- this is a  
12 communication document.

13 It's meant to be digestible to a wide  
14 audience, stakeholders. A lot of the work that I do in  
15 Silver Creek is working with some of the growers, some  
16 of the water users. And oftentimes this very technical  
17 information is difficult to comprehend.

18 And so this was a way of getting at not  
19 only explaining how the system works, but also how it's  
20 changed through time, with a specific focus on the  
21 early 1970s through -- through what was then, I think,  
22 2016, 2017 data that we had available.

23 Q. Okay. So if you would please look at the  
24 exhibit and just walk us through what kind of  
25 information you are trying to convey to the Ground

1 Water District and to the growers about the hydrology  
2 of the basin.

3 A. The large themes were water availability  
4 and water delivery and how that has changed through  
5 time. We looked at data at the Hailey gage to see how  
6 discharge has changed over -- over that period of time.  
7 We also looked at the points of diversion for the  
8 District 45 in the Baseline canals.

9 As you walk through the document, there is  
10 some narrative that describes those. We tried to  
11 illustrate as best as possible, using diagrams, to  
12 understand volume comparisons, volume of discharge in  
13 the Big Wood and how that's changed through time, how  
14 the change from flood irrigation to pivot irrigation  
15 has changed the amount of delivery for surface water.

16 Let's see what else further to that.

17 Q. Let's go to this first question that -- or  
18 first topic, the water availability. You start on  
19 page 4 with a description.

20 Why don't you just briefly explain what  
21 this document is trying to convey about the water  
22 availability in the basin starting with the river  
23 itself.

24 A. Well, the Big Wood has diminished in volume  
25 over time. It's due to probably a number of factors,

1 not the least of which is just the snowpack,  
2 seasonality. It tends to, even when we have good water  
3 years, we're finding that the runoff occurs earlier in  
4 the season and oftentimes more quickly.

5           When you want surface water delivery, you  
6 want that to coincide when you acquire the water for  
7 growing crops. If it's happening earlier, it's  
8 difficult to utilize that water. And so just looking  
9 at the change through time of the river, we know that  
10 it's decreased.

11           Q.    And that's as a result of precipitation  
12 decreases.

13                   Is there a change in snow and rainfall  
14 patterns in the basin?

15           A.    There has been. I think at the very end we  
16 look at some of the summary of snow-water equivalent  
17 through time. It's looking at '82 through 2018 in this  
18 instance. And obviously there's variability in years,  
19 but it has a slight downward trend.

20                   But again, you know, what we were looking  
21 at more specifically was the change in timing in volume  
22 of water runoff and how that might affect how you  
23 divert water and deliver water.

24           Q.    So if you look on page --

25           MR. RIGBY: Mr. Director -- excuse me,

1 Counsel -- I assumed until now he was laying foundation  
2 to ask for qualification of this as an expert. This  
3 witness is an expert. He's now giving conclusions.

4 I'm just wondering, are you intending to  
5 have him accepted as an expert?

6 MR. BARKER: I'm sure you will accept him as an  
7 expert.

8 MR. RIGBY: I will. I'm just trying to do it  
9 right.

10 MR. BARKER: Okay. Sure. So --

11 THE HEARING OFFICER: Okay. I hope you're  
12 picking up that conversation, Jeff. I can barely hear  
13 it.

14 And I want to tell you, Mr. Barker, and  
15 I've reserved, but you are chronically soft enough that  
16 it's almost not distinguishable. So anyway.

17 MR. BARKER: Sorry, Mr. Director. I'll try to  
18 speak up.

19 THE HEARING OFFICER: If you can raise the  
20 volume, please.

21 MR. BARKER: So, Mr. Director, Mr. Rigby asked  
22 the question of whether we would offer Mr. Hill as an  
23 expert witness in the area of water management and  
24 water monitoring. And we offer him in that capacity at  
25 this time.

1 THE HEARING OFFICER: Any objection to the  
2 qualifications of Zach Hill?

3 Mr. Rigby?

4 MR. RIGBY: No objection.

5 THE HEARING OFFICER: Mr. Fletcher?

6 MR. FLETCHER: No objection.

7 THE HEARING OFFICER: Okay. Mr. Hill is  
8 recognized.

9 Mr. Barker.

10 Q. (BY MR. BARKER): So, Mr. Hill, what's  
11 the -- over the last 20, 30 years, what's been the  
12 change in snowpack in the Big Wood Basin?

13 A. Well, again, I would point to that it  
14 varies by season, and obviously that's going to have a  
15 direct impact on the length of time that water is  
16 available in the Big Wood for diversion. What we've  
17 seen is that you have an earlier -- a change in timing  
18 of the runoff, which affects availability of the water  
19 for diversion. Those would be the main conclusions I  
20 would draw.

21 Q. And so if you look at page 7 -- well, maybe  
22 before I ask you about questions about it.

23 I would offer Exhibit 23 into evidence.

24 THE HEARING OFFICER: Any objection to the  
25 admission of this document?

1 MR. FLETCHER: Just --

2 THE HEARING OFFICER: Mr. Fletcher?

3 MR. FLETCHER: I don't necessarily -- can I ask  
4 some questions to clarify?

5 THE HEARING OFFICER: In aid of objection?

6 MR. FLETCHER: In aid of objection, yes.

7 THE HEARING OFFICER: Sure.

8

9 VOIR DIRE EXAMINATION

10 BY MR. FLETCHER:

11 Q. You're not the sole author of this  
12 document; isn't that correct?

13 A. That's correct.

14 Q. Who are the other authors of this document?

15 A. It was a collaboration between myself and  
16 Dave Shaw.

17 Q. Okay. Are you planning on testifying today  
18 as to matters prepared by your collaborators?

19 A. No.

20 Q. You're only going to testify as to those  
21 matters that you inserted into this memo?

22 A. Yes.

23 MR. FLETCHER: Okay. With that understanding, I  
24 have no objection.

25 THE HEARING OFFICER: Yeah, and I think it's



1 consistent, Mr. Fletcher, with the limitations of his  
2 expertise that were recognized, because he's -- as I  
3 understood, his education and his background work  
4 experience, he really doesn't have the expertise to be  
5 talking about the groundwater itself and the  
6 hydrogeology of the relationship, so --

7 MR. FLETCHER: That's why I wanted to clarify  
8 that he's basically going to talk about data, as I  
9 understand it.

10 THE HEARING OFFICER: And at least surface water  
11 or perhaps groundwater measurement data. But okay.

12 MR. FLETCHER: Thank you.

13 THE HEARING OFFICER: Mr. Barker.

14 MR. LAWRENCE: Mr. Director.

15 THE HEARING OFFICER: Yes.

16 MR. LAWRENCE: I'd like to object to this  
17 document to the extent that it addresses groundwater  
18 outside of the Bellevue Triangle. For example, it --  
19 on page 5 it mentions aquifer conditions north of  
20 Bellevue. And there may be other portions of the  
21 document that address aquifer conditions outside the  
22 Bellevue Triangle. So I'll just object to the extent  
23 that it goes to those issues of that subject matter,  
24 and it's beyond the scope of this proceeding.

25 THE HEARING OFFICER: And so your objection

1 would be requesting me to do what?

2 MR. LAWRENCE: I'm just making an objection for  
3 the record.

4 THE HEARING OFFICER: Okay. Noted for the  
5 record.

6 MR. BARKER: So --

7 THE HEARING OFFICER: So we need to receive this  
8 into evidence, I think, Mr. Barker; is that correct?  
9 Did you offer this document?

10 MR. BARKER: I thought I just did, yes.

11 THE HEARING OFFICER: Yeah. So the document  
12 that is marked South Valley and Galena Exhibit 23 is  
13 received into evidence.

14 (SVGWD GGWD Exhibit 23 received.)

15 THE HEARING OFFICER: Thank you.

16 MR. BARKER: So, Mr. Director, I do want to  
17 respond to something I think I heard you say about  
18 Mr. Hill's expertise. One of the things he did say he  
19 has been involved with is in groundwater monitoring.  
20 And so to say that he has no knowledge about  
21 groundwater or hydrogeology I think is a bit of a  
22 stretch.

23 THE HEARING OFFICER: Well, to the extent that  
24 he's been involved in the measurement and collection of  
25 data for groundwater levels, he can testify about that.

1 But I think drawing conclusions from that in trying to  
2 predict or discuss the effect on surface water streams,  
3 I don't -- at least from what I've heard, that's not  
4 within his area of expertise, Mr. Barker. Thank you.

5 MR. BARKER: All right.

6

7

CONTINUED DIRECT EXAMINATION

8

BY MR. BARKER:

9

Q. So, Zach, you've been retained by the  
10 Ground Water District to help understand the complex  
11 relationship between the water supply that they have  
12 available to them; is that right?

13

A. Yeah, I think that's fair. I'll just  
14 qualify it by saying that, you know, primarily it is  
15 the college of data and making that available to them,  
16 the management of that data. I think that's the  
17 primary focus.

18

And also that -- just the communication of  
19 how the system works for their benefit. I would say  
20 that that's kind of the scope of what I've worked on.

21

Q. Okay. And so as part of the data, would  
22 you turn to page 15 of Exhibit 23. And there's some  
23 graphs or figures, I guess, on this page that identify  
24 water deliveries.

25

Do you see that?

1           A.    I do.

2           Q.    Okay.  So would you explain what was  
3 happening in the 1970s with the water delivery?

4           A.    With the water delivery specifically, there  
5 was much more diverted at the point of diversion for  
6 the District 45 and slightly more at the point of  
7 diversion of the Baseline in the early 1970s as  
8 compared with 2016.

9           Q.    And since that time has there been a change  
10 in the diversion rates -- or diversion volumes, I  
11 should say?

12          A.    Well, yeah, there's a change in the  
13 diversion volumes, but also the rate.  On page 19 we  
14 show the rate at the headgate.  I think as  
15 Mr. Stevenson testified to earlier, what used to be,  
16 you know, greater than 400 and at times greater than  
17 500 cubic feet has now diminished down to somewhere  
18 around 200 on an annual basis that is diverted at the  
19 headgate of the District 45.

20          Q.    Okay.  And is part of that decline the  
21 result of decreased water availability?

22          A.    I think that that is certainly part of it.  
23 The -- one of the other main drivers is the change from  
24 flood irrigation to pivot irrigation and probably  
25 decreased demand because of that.

1 Q. And does -- do you have some information  
2 about the change in timing of water availability on  
3 page 28?

4 A. I have a 27. I don't have a 28.

5 Q. The change in water runoff chart.

6 A. 26? Do you have a different number? I see  
7 the chart, yes.

8 So yeah, that's illustrating that the  
9 runoff that we see at the Hailey gage has changed in  
10 its timing, essentially it's up to a month earlier when  
11 the -- when it begins or when the increase in discharge  
12 begins, and up to a month earlier when you see that  
13 kind of falling limb in the discharge.

14 Q. And so does the decrease in -- or sorry,  
15 having water into the system earlier make it more  
16 difficult to divert into the canal systems in the  
17 District?

18 A. Oftentimes in my conversations with not  
19 only the users of the canal system but also  
20 Mr. Stevenson, there's snow in the canals during the  
21 early period. Sometimes they can't push water through  
22 until much later on, depending on the year. So I think  
23 it's somewhat difficult at that headgate for -- usually  
24 because of winter conditions when there's water  
25 available.

1 Q. Okay. Thank you.

2 Now, would you turn to the next exhibit,  
3 Exhibit 24.

4 A. Uh-huh.

5 Q. Can you explain to the Director what this  
6 document is.

7 A. This was prepared in collaboration with  
8 Dave Shaw and Erick Powell as a presentation to the  
9 Advisory Committee, the Big Wood Groundwater Management  
10 Area. Much of the information in here was to give  
11 background and context on the hydrology. There's a  
12 significant technical presentation by Mr. Shaw and  
13 Mr. Powell on the specifics of the hydrology, not only  
14 its history but its change through time. You can read  
15 in here what the presentation topics were.

16 Q. So is there a part of this presentation  
17 that you prepared?

18 A. Specifically really taking what both Dave  
19 Shaw and Erick Powell prepared and putting it into the  
20 presentation, and of course the hydrology report that  
21 we've been discussing in the front end of this  
22 presentation.

23 Q. Okay. We'll let Mr. Powell and Mr. Shaw  
24 talk about those.

25 Turn to Exhibit 30, please.

1           So, Mr. Hill, you testified earlier you  
2 were working on a project for the Silver Spring Ranch,  
3 the ranch owner, from 2015 -- or beginning of 2015?

4           A.    Yes.

5           Q.    Okay. So tell me what Exhibit 30 is and  
6 whether it has any relationship to the work that you  
7 were doing for the ranch owner on Silver Spring Ranch.

8           A.    So this is a summary of the work that we  
9 have been doing since 2015 for this particular  
10 property. It's rather involved, the different aspects  
11 that we have done out there. But the -- I guess the  
12 two main things that are probably relative to what  
13 we're discussing today are we establishing an array of  
14 continuous monitoring for not only water delivery in  
15 the Baseline in District 45 Canal, but the amount of  
16 water that is leaving the ranch in those headwater  
17 tributaries, the six tributaries that I named before.

18          Q.    So did you have any role at all in  
19 evaluating and making recommendations for water  
20 delivery operations on the Silver Spring Ranch?

21          A.    In the beginning there was a lot of  
22 question as to the amount of water that was being  
23 delivered to the ranch. They have a pretty significant  
24 portfolio of water rights for a variety of beneficial  
25 uses. They are at the end of both those delivery

1 systems, the Baseline and that leg of the District 45.

2 Historically what happened out there is  
3 there was a considerable amount of water delivered to  
4 that ranch. And so they filed a wastewater permit for  
5 that. We realized the license in 2017. So we wanted  
6 to --

7 Q. A license for what?

8 A. For the wastewater. There's two wastewater  
9 rights.

10 Q. To use for irrigation?

11 A. Nope. They are used for -- the beneficial  
12 uses are for recharge, storage, wildlife.

13 Q. Okay.

14 A. And they're two separate rights on the  
15 Baseline and the District 45.

16 Q. And so what was the purpose of obtaining  
17 those water rights?

18 A. To use them for those beneficial uses.  
19 There was -- as I said, they have a substantial amount  
20 of water that's delivered above and beyond their  
21 primary irrigation rights, being at the end of the  
22 canal. So those wastewater -- which is water that has  
23 been either previously used and returned to the system  
24 or passed, was filed on. So anything above their  
25 primary rights, the beneficial use is for the recharge.



1           And they wanted to understand exactly how  
2 much of that delivery came onto the ranch and then how  
3 much they are actually putting into those beneficial  
4 uses for recharge and storage and wildlife.

5           Q.    So did you do anything to quantify the  
6 beneficial use of recharge and wildlife storage for  
7 this application?

8           A.    Yes.  In order to realize the license, we  
9 had to prove that.  I worked with Erick Powell at  
10 Brockway.  We were able to do that, realize the  
11 license.  And so since 2015 we've been measuring that  
12 quantity of water and how it's applied.

13          Q.    So do you have any -- or can you tell us  
14 how much water is being -- well, first of all, how much  
15 water is in the water rights for these various recharge  
16 and wildlife rights?

17          A.    They both have 25 cfs, so both 25 in the  
18 Baseline and 25 in the District 45.  I believe the  
19 total acre-feet is about 5,250 in one of them and about  
20 5,500 in the other.  They have combined use limits in  
21 the license as well.

22          Q.    So do you have any understanding of what  
23 happens to the water after it gets into the -- into the  
24 gravel pits?

25          A.    It goes right back into the aquifer.  Those

1 gravel pits are very porous. Any water that's applied  
2 out there goes very quickly to the ground.

3 Q. Very quickly to the aquifer?

4 A. Yeah. Into the ground system, yeah.

5 Q. Okay. And so what was the reason for  
6 establishing those -- those water rights?

7 A. Well, I think the -- the owner of that  
8 ranch was very interested in the health of Silver  
9 Creek. So he understood having a significant amount of  
10 the springheads on his property, that he had the  
11 headwaters of six tributary creeks that fed Silver  
12 Creek, and that those springheads are fed by  
13 groundwater conditions, that any recharge that was put  
14 into the system would make it into Silver Creek, and  
15 thereby increase the discharge in those creeks.

16 Q. So your monitoring system summary that --  
17 well, this is Exhibit 30 that you prepared; is that  
18 right?

19 A. Yes.

20 Q. Okay. So explain what this document is  
21 intended to illustrate.

22 A. What it summarizes is the location of this  
23 property within the heart of the center of the Silver  
24 Creek watershed, the location of where we monitor both  
25 surface and groundwater conditions. And to just

1 summarize that, we've been doing it since 2015. We  
2 have a lot of data that's current and relevant to both  
3 stream discharge, but also water delivery and  
4 groundwater levels.

5 Q. So if you look at, for example, Figure 2 --

6 Well, first of all, I would move for  
7 admission of Exhibit 30.

8 THE HEARING OFFICER: Any objection to the  
9 admission of Exhibit 30?

10 MR. FLETCHER: I just want to ask a question in  
11 aid of objection.

12 THE HEARING OFFICER: Yeah.

13

14 VOIR DIRE EXAMINATION

15 BY MR. FLETCHER:

16 Q. Did you -- are you the sole author of this  
17 report?

18 A. This particular --

19 Q. Exhibit 30.

20 A. -- Exhibit 30?

21 Yeah, I'm the primary investigator. I  
22 wrote the summary. I prepared the maps. Obviously, I  
23 work in the firm with a lot of people. And so through  
24 time --

25 Q. But your firm prepared this report?

1 A. Yes.

2 Q. You didn't rely upon other experts in  
3 preparing it?

4 A. No.

5 MR. FLETCHER: I have no objection.

6 THE HEARING OFFICER: Okay. The document that's  
7 been marked as South Valley and Galena Exhibit 30 is  
8 received into evidence.

9 (SVGWD GGWD Exhibit 30 received.)

10

11 CONTINUED DIRECT EXAMINATION

12 BY MR. BARKER:

13 Q. So, Mr. Hill, look at Figure 2 on page 6 of  
14 South Valley/Galena Exhibit 30, please.

15 A. Okay.

16 Q. Are you there?

17 So explain what this figure demonstrates.

18 A. This shows the spatial location of all the  
19 monitoring that either we conduct or we're aware of  
20 within the Bellevue Triangle and the Silver Creek  
21 watershed. It's inclusive of the groundwater level  
22 monitoring wells, which also includes those maintained  
23 by the Department of Water Resources, the headgates for  
24 the Baseline and the District 45 Canal, the location of  
25 where we measure surface water delivery for the 45 and

1 Baseline, locations of where we monitor spring  
2 discharge or creek discharge as it leaves the property,  
3 and then as I mentioned before, further downstream our  
4 streamflow measuring sites that are done on a  
5 monthly -- relatively monthly basis for point-in-time  
6 measurement. And I believe -- yep, I also put in the  
7 Sportsman's Access gage and the gages there over on the  
8 Big Wood as well.

9 Q. So the Silver -- the streamflow monitoring  
10 you do on the ranch is in blue squares?

11 A. Yeah, correct.

12 Q. And the streamflow monitoring you do in the  
13 creeks, is that in light blue?

14 A. Those are green.

15 Q. Oh, green.

16 A. Kind of green.

17 Q. Okay.

18 A. Sorry. It's not much -- not much contrast  
19 there, but yes.

20 Q. Okay. And then look over to the next  
21 exhibit -- or sorry, the next figure on page 7 of  
22 Exhibit South Valley/Galena Exhibit 30.

23 A. Yes.

24 Q. So tell me what your -- what these  
25 indications on this figure are trying to show.

1           A.     So these are more specific to the ranch  
2 boundary that shows the location of where we measure  
3 stream discharge as it leaves the property for each of  
4 the headwater creeks. It also shows that -- where we  
5 monitor the delivery of surface water, and then we also  
6 monitor within the property the distribution of water  
7 to different portions of the property for the intended  
8 beneficial uses. We also -- there's several water  
9 bodies on the property, so we monitor the relative  
10 water level of those and as they change through time.

11           Q.     Okay. Is there a -- let's look at this a  
12 little more closely.

13                     Where are the water delivery locations that  
14 you measure?

15           A.     The District 45 is right on Baseline Road,  
16 just north of the property boundary. The Baseline is  
17 measured a little bit further up the canal system near  
18 Kingsbury, so it's not on the property boundary, but  
19 there aren't any other diversions where we measure it  
20 so the total amount that comes onto the ranch is  
21 measured there.

22           Q.     So this blue line at the upper end is where  
23 the water comes into the system --

24           A.     Yeah.

25           Q.     -- or to the ranch from both canals?

1           A.    Yeah.  They actually -- where they come  
2 together is right at Baseline Road.  Above that they're  
3 split.  And so we measure above the split.

4           Q.    And where else do you measure flow?

5           A.    We measure it before it gets into what we  
6 call the gravel pits, which are on Price Lane.  We have  
7 a point there.  So we know exactly how much is being  
8 delivered into those for recharge.

9           Q.    So those are shown right next to the legend  
10 where it says "Price Lane" in a light blue color?

11          A.    Correct.

12          Q.    Those are the gravel pits where the  
13 recharge rights exist?

14          A.    Correct.

15          Q.    Or sorry, are put to use?

16          A.    Yeah.

17          Q.    Okay.

18          A.    And we also measure where the water -- it  
19 splits at Baseline Road and is either delivered into  
20 those gravel pits or is delivered into what we call the  
21 holding pond, which is used for pressurized irrigation  
22 system throughout the property.  We have a flume just  
23 below that that measures the water that comes out of  
24 there and is basically delivered to the east side of  
25 the property for applications down there.  And so we

1 know that that's going to storage, wildlife, and  
2 recharge beneficial uses.

3 Q. So you have a recharge and storage and  
4 wildlife right at the -- the light blue area that's  
5 shown more to the right?

6 A. Yeah, that's called Big Lake. And it has  
7 those water rights and beneficial uses.

8 Q. Okay. So is part of this ranch irrigated?

9 A. Yeah, about 2,100 acres plus.

10 Q. Of a total ranch size of what? 35?

11 A. 3500.

12 Q. Okay. So the area to the north, is that  
13 mostly the irrigated ground?

14 A. Yeah. Predominantly the irrigated ground  
15 is to the north and to the west. As you get down into  
16 the springheads and the creek systems, that ground  
17 is -- it depends on the year, but it tends to be pretty  
18 subby down there. As you get closer to Highway 20, you  
19 have artesian, you have very shallow depth to  
20 groundwater down at that end of the ranch. And so it's  
21 less productive. It has been irrigated and farmed in  
22 the past, though.

23 Q. In the years that you've been working for  
24 the owner of this ranch, have you made any -- or have  
25 there been any improvements in the delivery systems or



1 in the methods of irrigation on this property?

2 A. They removed end-guns in 2017 because the  
3 area under those end-guns was not as productive in  
4 terms of their yield and crop. We did an estimate of  
5 that. It was probably around 200 acre-feet in savings  
6 of water not applied under those end-guns.

7 I know that they upgraded graded their  
8 sprinkler packages. I couldn't tell you specifically  
9 what or how, but that was part of it. Those are the  
10 things that come to mind.

11 Q. Has there been any change in the amount of  
12 water that's been delivered to the individual pivots?

13 A. Well, it depends on the crop and the  
14 rotation, whether -- they were mostly doing barley,  
15 alfalfa, there were some a couple years with potatoes.  
16 Those have different water requirements. The last few  
17 years they really transitioned to pasture, and that has  
18 a much less water requirement.

19 The owner of this ranch was very interested  
20 in water conservation and trying to limit the amount of  
21 water that might be applied in any particular crop  
22 area.

23 Q. So other than the sprinkler packages and  
24 the end-guns, converting to pasture, are there other  
25 measures that were taken on this ranch to improve water

1 conservation?

2 A. Nothing more really to mind, other than,  
3 you know, there was a -- the importance of  
4 understanding of the water delivery and how much left  
5 the ranch was of significant value to the owner. What  
6 we were able to glean from not only the flow of the  
7 springheads and the discharge of the creeks through  
8 time showed that the water beginning on this property  
9 has a significant impact or influence on Silver Creek  
10 flows.

11 Q. So what is that significant impact?

12 A. In any year we have found that it's between  
13 60 to 75 percent of the total flow of Silver Creek that  
14 we see as discharge from this area.

15 Q. The discharge from on the springs, from the  
16 springs?

17 A. Correct. Well, where they leave the  
18 property, so we aren't actually measuring the  
19 springheads, but actually a little bit further down.

20 Q. Okay. And are those locations shown on  
21 the -- on Figure 3?

22 A. Correct.

23 Q. So at each one of these creeks that you  
24 mentioned, Cain Creek, Chaney Creek, Mud Creek, Wilson  
25 Creek, and -- what's the last one? Grove Creek?

1           A.    Grove and Patton.  I don't know if you  
2 mentioned that one, but yeah.

3           Q.    Oh, Patton?

4           A.    Six of them.

5           Q.    Oh, Patton is to the -- is to the west;  
6 right?

7           A.    Yes.

8           Q.    So you know exactly how much water is --  
9 well, you know how much water is leaving the property  
10 at those -- in those springs?

11          A.    In those creeks.

12          Q.    Or from the springs into the creeks --

13          A.    Yeah.

14          Q.    -- at that location where --

15          A.    And there aren't any -- there aren't any  
16 diversions or uses between the springheads and the --  
17 and where it leaves the property.

18          Q.    Okay.  And your legend says -- describes  
19 those locations as "SonTek flow."

20          A.    So those are flow meters.  At the time when  
21 we originally did this in 2015, we were using a  
22 particular sensor that was a SonTek.  The technology  
23 changes pretty rapidly.  I believe they're a different  
24 unit now, but they're essentially velocity area  
25 sensors.

1 Q. Okay. Flip over to Figure 5, page 9. This  
2 is a little busy of a figure, but can you explain for  
3 the Director what we're looking at here.

4 A. So the -- one of the ambitions of the owner  
5 was to really understand not only delivery but  
6 discharge of the creeks and how the water was used  
7 throughout his ranch. And so we found that it was more  
8 successful to use illustrations.

9 And I apologize for the size of this. This  
10 is meant to be a map that's, you know, 3 by 4 feet.  
11 And so it's much more clear in that regard.

12 But what we are illustrating is not only  
13 the discharge at each one of the locations that we  
14 monitor, but the total volume as well. And this is  
15 just illustrative of 2017. So that's kind of what  
16 that's depicting. It's almost kind of a report of  
17 sorts on the conditions.

18 Q. So this tells you how much -- this reports  
19 the outflow of the creeks from the property as well as  
20 the inflow to the property from the two canal systems?

21 A. That's correct.

22 Q. Is there any other source of water for  
23 this -- this ranch?

24 A. Groundwater.

25 Q. Is the groundwater and surface water

1 stacked?

2 A. Yes.

3 Q. Are there any places where there's only  
4 groundwater?

5 A. No. It's -- everything is stacked on the  
6 property.

7 Q. And turn to Figure -- it says Figure 2 on  
8 the next page, page 10.

9 A. Yeah, I see this one.

10 Q. Okay. So tell me what you're trying to  
11 illustrate with this figure.

12 A. This is looking at -- I believe this is  
13 from 2017 again. Yeah, October through September.  
14 This is showing the -- it's a graph that basically  
15 depicts the discharge and volume of Silver Creek in  
16 comparison to the -- all the creeks that flow off the  
17 ranch, and in comparison to the surface water delivery  
18 to the ranch. They're kind of layered on top of each  
19 other to -- as a comparison.

20 Q. So this is for the year 2017; is that  
21 right?

22 A. Correct.

23 Q. So does this tell us that 9,800 acre-feet  
24 was delivered to the ranch?

25 A. That's right.

1 Q. And that almost 40,000 acre-feet left the  
2 ranch at the spring, in the creeks?

3 A. That's right.

4 Q. And that the total flow in Silver Creek was  
5 63 or 64,000 acre-feet?

6 A. Yeah. And those -- those values are for  
7 the irrigation season. So we -- we did that for  
8 April 1 through the end of September where we had the  
9 data for this particular graph.

10 Q. Okay. And do you have any other data  
11 backing up these stream -- the streamflow data of the  
12 discharge from the ranch?

13 A. Yeah. We have all of the tabular data  
14 from -- from those monitoring stations through time  
15 from 2015 to today.

16 Q. Okay. Have you prepared an exhibit?

17 A. I have.

18 Q. Okay. Do you have a copy of it, or is  
19 this --

20 A. I do not.

21 MR. BARKER: Okay. I'd like to mark this as  
22 South Valley/Galena District Exhibit 40.

23 Is that where we're at?

24 (SVGWD GGWD Exhibit 40 marked.)

25 Q. (BY MR. BARKER): Mr. Hill, do you have

1 Exhibit -- South Valley/Galena Exhibit 40 in front of  
2 you?

3 A. I do.

4 Q. Can you explain what this exhibit is  
5 intended to show.

6 A. This shows the discharge at each one of the  
7 stations that we monitor on those headwater  
8 tributaries. It shows what we have seen from 2015 --  
9 July of 2015 through -- I believe this goes to May of  
10 this year, May 18th. And it shows the -- we put a  
11 trend line on there as well to just show the difference  
12 of a change over that time period.

13 Q. So does this accurately depict the  
14 monitoring data that you've been collecting on the  
15 ranch, Silver Spring Ranch, since 2015 through looks  
16 like March of 2021?

17 A. Yeah, actually the date actually goes  
18 through May of this year. I just didn't get it in  
19 there.

20 Q. Oh, I see.

21 A. And to answer your question, yes.

22 Q. Okay. So -- and this exhibit has a number  
23 of pages to it.

24 A. Uh-huh.

25 Q. It speaks of Grove Creek discharge, Mud

1 Creek discharge, Wilson Creek discharge, Cain Creek  
2 discharge, Patton Creek discharge --

3 A. Correct.

4 Q. -- Chaney Creek discharge.

5 So those are all the springs that you  
6 discussed that are illustrated in your Exhibit 30?

7 A. Yes.

8 Q. Okay. Then the next page of the exhibit is  
9 "All creeks total discharge," what does that show?

10 A. It's a sum of all the creeks, so --

11 Q. Just a sum of the numbers in these previous  
12 six?

13 A. That's correct.

14 Q. And then you've got another chart "USGS  
15 Sportsman's Access discharge."

16 A. Yeah, same period of record. We wanted to  
17 see if there was a trend that was similar. And we do  
18 see an increase in discharge over that same time  
19 period.

20 Q. And then this next chart, which is a little  
21 busy --

22 A. It's a little busy.

23 Q. -- after, what is this?

24 A. That's just actually stacking all of those  
25 up for the same period of record to just show not only



1 the relative discharge, but also you can see that many  
2 of those creeks have fairly low discharge or what we  
3 consider volume. But they do add up to quite a bit.

4 Q. Okay. And then the last three pages of  
5 this?

6 A. I think these -- these are maps again.  
7 They're probably duplicated from an earlier exhibit  
8 showing the location of the ranch within the Ground  
9 Valley -- South Valley Ground Water District relative  
10 to Silver Creek watershed, Little Wood.

11 Again, this is another map of all the  
12 monitoring locations that we discussed earlier.

13 Similarly with the last figure, which is  
14 the monitoring locations which we discussed earlier.

15 MR. BARKER: So, Mr. Director, I offer South  
16 Valley/Galena Ground Water District Exhibit 40.

17 THE HEARING OFFICER: Any objection to the  
18 admission of this document?

19 MR. RIGBY: No.

20 THE HEARING OFFICER: Have you had a chance to  
21 review it?

22 MR. RIGBY: We're looking at it, but I don't  
23 believe so.

24 THE HEARING OFFICER: Was this document  
25 previously disclosed?

1 MR. BARKER: It was not.

2 MR. FLETCHER: No.

3 MR. RIGBY: No.

4 MR. BARKER: Well, it was not disclosed, but as  
5 I said, it's a summary of what we did disclose.

6 THE HEARING OFFICER: Do you need more --

7 MR. RIGBY: And based upon that, that's why we  
8 would not object, if it's a summary of what was  
9 disclosed.

10 THE HEARING OFFICER: Do you need more time to  
11 review the document, Mr. Fletcher?

12 MR. FLETCHER: I don't think so. I think the  
13 numbers are the numbers, so...

14 THE HEARING OFFICER: Okay. So the document,  
15 then, based on the conversation that we just had, the  
16 document marked as South Valley and Galena Exhibit 40  
17 is received into evidence.

18 (SVGWD GGWD Exhibit 40 received.)

19 Q. (BY MR. BARKER): Okay. So, Mr. Hill,  
20 let's walk through each one of the pages of Exhibit 40,  
21 starting with Grove Creek discharge.

22 A. Uh-huh.

23 Q. What does your data indicate about Grove  
24 Creek discharge from the Silver Spring Ranch between  
25 7/17 and May of '21?

1           A.    Well, the trend is that it's increased.  
2   Obviously each one of these creeks will fluctuate  
3   seasonally.  Grove, in particular, is -- has the most  
4   volume of each one of these.  It's a very important  
5   tributary.

6           Q.    So is it your estimation that these -- that  
7   at least some of this increase is a result of the  
8   actions that have been taken on the Silver Spring  
9   Ranch?

10          A.    Yeah, I think so.  We heard testimony  
11   earlier about conservation practices.  I also think  
12   that the fact that recharge is actually occurring has  
13   an influence on these.  So, yeah, I would agree with  
14   that.

15          Q.    What do the variations in time of year  
16   indicate to you?

17          A.    Well, these are really responsive to  
18   groundwater conditions, and I also think responsive to  
19   the amount of surface water delivery and how that's  
20   applied, particularly on this ranch.  The springheads  
21   are very close to where recharge water and wildlife  
22   storage water is applied.  And I think they respond to  
23   that.

24          Q.    Do you have any knowledge or estimate of  
25   how long it takes for the water from the recharge pit

1 on this property to show up in the -- in the streams?

2 A. I haven't done any particular specific  
3 research on that, no.

4 Q. Okay. And so you have a general increasing  
5 trend at Grove Creek from looks like 25 to almost 40?

6 A. Yeah, the trend line would indicate that,  
7 as just a discharge, yeah.

8 Q. Okay. Mud Creek, what's happening -- well,  
9 first of all, on these reports there's some red lines.

10 A. Yeah.

11 Q. Is that where you don't have data?

12 A. So -- yeah, either that or the sensor  
13 was -- there was probably an issue with the sensor  
14 through winter conditions and/or something happened in  
15 that particular location. There's a lot of wildlife  
16 there. You could have a moose in the stream that gets  
17 in there. You could have sticks that come down and  
18 move stuff.

19 So we're out there pretty often, and we try  
20 to keep up on it. We calibrate these pretty often.  
21 But oftentimes you'll see gaps, and those red lines  
22 indicate those gaps. They can easily be removed, and  
23 they probably would not change the trend line much, if  
24 at all. But I wanted to be clear that that data was  
25 interpolated.

1 Q. Okay. So Mud Creek shows a similar  
2 increasing trend over the last six years?

3 A. Yeah, that's what the data indicates. And  
4 as I said before, Grove Creek is probably the largest  
5 in terms of discharge, and so it's often easiest to get  
6 good data for.

7 Mud, contrary to its name, is actually the  
8 cleanest and clearest of all the creeks. The way that  
9 these sensors work is they measure particles or water  
10 bubbles as it goes by to create a calculation of total  
11 discharge. And we had to install a bubbler actually  
12 upstream to get it to work properly.

13 You also see that Mud really -- when you  
14 see these bars going up and down pretty quickly, it's  
15 just showing that what we see in the sensor probably  
16 is -- is that inability sometimes to measure all of  
17 that -- that particle or air bubbles coming through.

18 So I think it would be fair to say that --  
19 that while this is really good data and better than  
20 anything else we have in the upper system, it's -- you  
21 have to understand that those sensors are bound by kind  
22 of the constraints of the natural system and what may  
23 occur out there.

24 Q. Okay. And is this the data that's been  
25 shared with the Department?

1 A. No, this data has not.

2 Q. Oh, it's the groundwater monitoring data?

3 A. The groundwater has.

4 Q. Okay.

5 A. The data that has been shared with the  
6 Department is relative to the surface water deliveries  
7 for the licensing of those two water rights we  
8 previously discussed.

9 Q. So going back to the -- these discharges,  
10 if I go through all six of these creeks, there's a  
11 general increasing trend over the last six years?

12 A. Yeah, with the exception of Cain. It's  
13 showing a slight decrease or steady. I think that one  
14 would be worth spending some more time investigating.  
15 It's kind of unique of these tributaries.

16 Q. What is unique about Cain compared to the  
17 other five streams?

18 A. I'm not sure, other than it has that  
19 decreasing trend. I would like to spend more time  
20 understanding it better.

21 Q. And if I go to the page that's total of all  
22 sum -- all creeks total discharge from '15 to '21.

23 You can go from 50 to about 70?

24 A. As a discharge, yeah.

25 Q. Right. And then the Sportsman's Access,

1 how do you see the trends that you've reported at the  
2 Sportsman's Access correlating to the trends of these  
3 total discharges from the creeks?

4 A. Well, there's an increase there, probably  
5 not as dramatic, but there's a lot of things that we  
6 don't understand that occur between where we're  
7 measuring at these headwater creeks and Sportsman's in  
8 terms of injection, conveyance, rediversion that would  
9 really benefit from more scrutiny and clarity.

10 Q. But is it -- do you believe your data show  
11 that as a result of the -- or there is a connection  
12 between the increase in flows at these creeks and at  
13 Sportsman's Access on Silver Creek?

14 A. That's what it appears to me, yes.

15 MR. BARKER: Thank you, Mr. Hill. I don't have  
16 any further questions.

17 THE HEARING OFFICER: Thank you, Mr. Barker.

18 Are there questions from the groundwater  
19 group, Ms. O'Leary?

20 MS. O'LEARY: Nothing for me, Director.

21 THE HEARING OFFICER: Thank you.

22 Joint group?

23 MR. BROMLEY: No.

24 THE HEARING OFFICER: Mr. O'Bannon, any  
25 questions?

1 MR. O'BANNON: No.

2 THE HEARING OFFICER: Cross-examination,  
3 Mr. Fletcher.

4 MR. FLETCHER: Thank you.

5

6 CROSS-EXAMINATION

7 BY MR. FLETCHER:

8 Q. I think it's Exhibit 23, the hydrology  
9 report.

10 Is that the correct exhibit?

11 A. That's what I have listed here, yeah.

12 Q. Can you turn to page 15 on that, please.

13 A. Okay.

14 Q. This piece -- Exhibit 40, you're dealing  
15 with five years worth of data; correct?

16 A. This one? Yeah, correct.

17 Q. Page 15 of Exhibit 23 you're dealing with  
18 45 years of data?

19 A. Uh-huh.

20 Q. "Yes"? Or some --

21 A. From 1970 to 2016, yeah.

22 Q. 46 years.

23 A. 46.

24 Q. Do you believe looking at a longer term is  
25 more reliable than a short term of five years?



1           A.    Oftentimes it depends. I think that  
2 relative to this Exhibit 40, we're trying to show that  
3 there is current data that should be considered and  
4 it's important. If I had started this longer, we'd  
5 have more data. But this is what we have.

6           Q.    On page 15 of Exhibit 23, did you -- did  
7 you put together that page?

8           A.    In terms of graphically or illustrating the  
9 information, yes.

10          Q.    Okay. Where did you acquire that  
11 information?

12          A.    Most, if not all, of that data is from some  
13 of the information collected by Mr. Shaw. Some of it  
14 may have been supplemented by me or transformed in  
15 terms of the -- the Excel or tabular data, you might do  
16 something where you're looking at instead of rate,  
17 creating acre-feet in order to show volume.

18          Q.    Looking at Exhibit 23, page 15, wouldn't  
19 you agree that it shows declining water supplies over  
20 the surface water supplies over 46 years on Big Wood?

21          A.    Yeah, that's what that shows.

22          Q.    It shows 26 percent; correct?

23          A.    Less water available in that time period.

24          Q.    Doesn't that mean less water in the river  
25 over that time period?

1 A. That's correct.

2 Q. And it also shows the Canal 45 diversions  
3 decreasing by 54 percent during that time?

4 A. That's correct.

5 Q. What would you attribute those declines to?

6 A. Well, as I testified earlier, the declines  
7 in the Big Wood are probably from snowpack. I mean  
8 that's the main driver of what we have up there.

9 The declines in the District 45 and  
10 Baseline are probably less demand, because of change  
11 from flood irrigation to pivot irrigation  
12 predominantly.

13 Q. Okay. And Baseline diversions show a  
14 decline of 47 percent; correct?

15 A. Uh-huh, yeah.

16 Q. Isn't it true that you've rendered opinions  
17 in the past that declines are not just from lack of  
18 precipitation, but also because of pumping?

19 A. Declines where?

20 Q. Declines to water supplies, to the Big  
21 Wood.

22 A. Pumping in the upper area specifically?

23 Q. Groundwater pumping.

24 A. The only groundwater pumping that I've  
25 spent any time looking at is in the Silver Creek

1 watershed.

2 Q. Okay. Has groundwater pumping reduced  
3 supplies in Silver Creek?

4 MR. BARKER: Wait a minute. I'm going to  
5 object.

6 Mr. Fletcher said he wasn't qualified to  
7 talk about the impacts of the groundwater pumping. You  
8 limited his testimony to his measurements, so --

9 MR. FLETCHER: Okay. I'll ask it a different  
10 way.

11 Q. You -- I withdraw the question.

12 Isn't it true that you studied a well --  
13 two wells that had been in existence since 1954 when  
14 doing hydrology work in the Silver Creek area?

15 A. I've seen that data, yes.

16 Q. And what did that data show?

17 A. A decrease.

18 Q. A decrease in what?

19 A. In depth to groundwater.

20 Q. Okay. So you reviewed that data, and it  
21 showed that the well levels were dropping; correct?

22 A. Correct.

23 Q. Okay. And based solely on that data,  
24 didn't you draw conclusions from that as to what the  
25 source of declines in Silver Creek were?

1           A.    Based solely on that data? No. I mean we  
2 made a comparison, but that's -- there are many  
3 factors.

4           Q.    Have you rendered any opinions on the use  
5 of the model --

6           A.    No.

7           Q.    -- in the past?

8                    What does a reduction in the groundwater  
9 level -- I'll withdraw that question.

10                   Have you monitored or measured Silver Creek  
11 flows as part of your duties?

12           A.    Which portion of Silver Creek are you  
13 referring to? I -- all the headwater creeks that I've  
14 already testified to, portions of the lower -- lower  
15 tributaries before you get to the mainstem, but not on  
16 what we'd call the main portion of Silver Creek below  
17 all of the confluence.

18           Q.    Okay. So you don't --

19           A.    Sorry. We rely on the Sportsman's Access  
20 gage for that.

21           Q.    Okay. So you don't know the -- if there's  
22 a trend in the flows in Silver Creek?

23           A.    Again, where? I mean we can look at the  
24 data from any of these places that I've talked about  
25 and look at a trend.

1 Q. How about on Silver Creek itself, have you  
2 monitored how much water is flowing on Silver Creek?

3 A. I'm not sure I understand your question.  
4 Again, we have --

5 Q. Well, let me back -- let me rephrase it,  
6 then.

7 Have you monitored flows in Silver Creek at  
8 any point in Silver Creek?

9 A. Again, the headwaters and some of the  
10 tributary stems, but not below Sportsman's Access.

11 Q. So you don't have any data on flow trends  
12 in Silver Creek itself?

13 A. Beyond the USGS gage at Sportsman's, no.

14 Q. I'd like you to look at Exhibit 40. And  
15 I'd like you to turn to the Sportsman's Access page.

16 In between November of 2016 and July of  
17 2017 there is a big spike on that chart; correct?

18 A. Yes.

19 Q. Do you know what that's attributed to?

20 A. 2017 was a historic water year. So you saw  
21 a spike there. At Hailey there's probably a similar  
22 spike. I would also -- if I remember correctly, there  
23 was rain-on-snow events, which would also influence  
24 that.

25 Q. Okay. As you mentioned, it was a historic

1 snow year and runoff year that year, wasn't it?

2 A. Uh-huh.

3 Q. Correct?

4 A. Correct.

5 Q. When you're looking at a short period of  
6 time and you put a spike like that into it, doesn't it  
7 skew the result?

8 A. Sure. You can change a different -- you  
9 can look at a different period of record.

10 MR. FLETCHER: Okay. I don't think I have any  
11 other questions. Thank you.

12 THE HEARING OFFICER: Thank you, Mr. Fletcher.

13 Mr. Rigby, questions?

14

15 CROSS-EXAMINATION

16 BY MR. RIGBY:

17 Q. Mr. Hill, Jerry Rigby representing the  
18 senior surface water users. I just have a few  
19 questions.

20 And taking off on Mr. Fletcher's addressing  
21 the trend line for the USGS Sportsman Access on SVGWD  
22 40 exhibit, isn't it a fact, even in your deposition,  
23 that your major concern with the data you were dealing  
24 with was the limited time period?

25 A. Not relative to this gage. This gage has

1 extensive time period.

2 Q. From September '15 through '21?

3 A. Well, it goes back much further than that.  
4 This is just the period of record that I'm reflecting  
5 in relation to the headwater tributary creeks that we  
6 monitor.

7 Q. I understand. What I'm asking, though,  
8 same as Mr. Fletcher, is that as a result of only using  
9 September 15th of '21, that would, then, in fact skew  
10 this; correct?

11 A. Again, if you choose a different period of  
12 record, you'll get a different result.

13 Q. And why, then, did you not use that as far  
14 as all of these discharges? Why did you only go from  
15 '15 to '21?

16 A. Because we began measuring/monitoring those  
17 systems in 2015.

18 Q. Okay. So again, as far as -- as far as  
19 your participation in this particular hearing and, of  
20 course, with the limitation of your expertise, were you  
21 able to hear or -- and I'll represent the statement by  
22 Ms. Sukow was that curtailment within the Triangle  
23 would result in a substantial increase in flows at  
24 Sportsman Access.

25 Did you hear that?

1           A.    I've heard that, yes.

2           Q.    And do you have any of the data that you've  
3 set here and produced or do you have any data that  
4 would disagree with that?

5           MR. BARKER:  Objection.  Beyond the scope.  The  
6 witness was not allowed to testify about impacts.  Only  
7 measurements.

8           MR. RIGBY:  That's all I'm asking.  Any  
9 measurements.

10          THE HEARING OFFICER:  Yeah, this is  
11 cross-examination, Mr. Barker.  Overruled.

12          THE WITNESS:  Can you restate the question?

13          Q.    (BY MR. RIGBY):  Ms. Sukow testified that  
14 curtailment within the Triangle of the groundwater  
15 wells would result in substantial increase in the flows  
16 at Sportsman Access.

17                And because you measured Sportsman Access,  
18 I'm asking you, do you have any measurements that would  
19 refute that argument?

20          MR. BARKER:  I'm going to object to the  
21 mischaracterization of the witness' testimony.  He  
22 didn't say he measured Sportsman's Access.  He said he  
23 took it from USGS records.

24          MR. RIGBY:  Okay.

25          Q.    I'm asking you from USGS records, or any



1 other source of measurement that you've done or data  
2 that you've obtained for purposes of your testimony  
3 here, would you refute -- have anything to refute  
4 Ms. Sukow's statement?

5 A. You're referring to what she produced as  
6 part of the model; correct?

7 Q. Well, her memo and her testimony.

8 A. But that's based on the model results.

9 Q. Certainly.

10 A. I don't have any, you know, opinion on the  
11 model, other than I know that utilizing the data that  
12 we have available to us is probably an important part.  
13 It's always an important part of any modeling exercise,  
14 use current, relative data. I can't speak to anything  
15 else beyond that.

16 Q. So other than the periods that you've  
17 monitored, for example, the Sportsman Access on  
18 Exhibit No. 40, you haven't reviewed the historical  
19 or -- the historical discharges and done anything with  
20 it, other than what's been produced by the staff memos?

21 A. Well, again, I don't monitor the USGS  
22 Sportsman's gage. I use the data that's available from  
23 the USGS.

24 Q. I'm sorry, taking the data from USGS.

25 A. I'm well aware of that data going back to

1 its inception.

2 Q. And you've already testified from  
3 Mr. Fletcher's that you acknowledge that that shows a  
4 different trend than this trend analysis evidences;  
5 correct?

6 A. Again, depending on your choice of period  
7 of record, you're going to get a different result.

8 Q. But again, from the period of time used in  
9 the memos themselves, the staff memos, that period of  
10 time you would -- you would agree with; correct?

11 A. I'd have to look at that information in  
12 order to decide if I agree with it or not.

13 MR. RIGBY: I have no further questions.

14 THE HEARING OFFICER: Redirect, Mr. Barker?

15 MR. BARKER: Yes, just one question.

16

17 REDIRECT EXAMINATION

18 BY MR. BARKER:

19 Q. Zach, in your five-year period from 2015 to  
20 20 -- or six year period from 2015 to 2021, in addition  
21 to the high-flow year of 2017, were there drought  
22 years?

23 A. 2015 was exceptionally low. 2020 I would  
24 characterize as --

25 Q. Okay. So those drought years would also

1 skew the results --

2 A. Absolutely.

3 Q. -- in Mr. Fletcher's words; right?

4 A. Yes.

5 MR. BARKER: Thank you.

6 THE HEARING OFFICER: Okay. Any recross within  
7 the scope?

8 MR. FLETCHER: Yes.

9 THE HEARING OFFICER: Mr. Fletcher.

10

11

RECROSS EXAMINATION

12 BY MR. FLETCHER:

13 Q. I would like you to turn to your Sportsman  
14 Access gage number on 40.

15 So the drought year you're referring to  
16 is -- the one reflected on your exhibit as being  
17 July 17, 15 -- 7/17/15 to 7/17/16; is that correct?

18 A. Approximately. It was a low water year,  
19 2015.

20 Q. Okay. So -- but I'm just pointing out,  
21 that's the year that Mr. Barker was asking you about;  
22 correct?

23 A. Well, I would say that by the time you get  
24 into the fall, conditions have changed. So it's  
25 probably earlier than that. And my record starts in

1 July -- July 17th, which is halfway through the  
2 irrigation season.

3 MR. FLETCHER: Okay. Thank you. No further  
4 questions.

5 THE HEARING OFFICER: All right. Thank you,  
6 Mr. Hill.

7 We're into the lunch hour. Time for lunch  
8 break. Be back in an hour. 1:15.

9 (Lunch recess.)

10 THE HEARING OFFICER: Let's go on the record.  
11 We're back recording after a lunch break. It's about  
12 1:20.

13 And, Mr. Shaw [sic], we finished with  
14 Mr. Hill. Next witness.

15 MS. O'LEARY: Yes, Director. The Galena Ground  
16 Water District calls Erick Powell.

17 THE HEARING OFFICER: Oh, I'm sorry.  
18 Ms. O'Leary.

19 Mr. Powell, if you'll come forward. Raise  
20 your right hand.

21  
22 GEORGE ERICK POWELL,  
23 having been called as a witness by Galena Ground Water  
24 District and first duly sworn, testified as follows:  
25 ///

1 THE HEARING OFFICER: Thank you.

2 Please be seated, Ms. O'Leary.

3 MS. O'LEARY: Thank you, Director.

4

5 DIRECT EXAMINATION

6 BY MS. O'LEARY:

7 Q. Good afternoon.

8 A. Good afternoon.

9 Q. Can you please state your name and current  
10 address for the record.

11 A. My name is George Erick Powell. And I live  
12 at 426 Kay Drive in Twin Falls, Idaho.

13 Q. Erick, what is your occupation?

14 A. I am an engineer.

15 Q. Where are you an engineer at?

16 A. I work at Brockway Engineering in Twin  
17 Falls.

18 Q. Can you just describe your educational  
19 background a little bit for us, please.

20 A. Absolutely. I have a bachelor's in civil  
21 and environmental engineering, I have a master's in  
22 civil and environmental engineering, and I have a Ph.D.  
23 in agricultural engineering.

24 Q. Okay. And when did you acquire each of  
25 those degrees?

1           A.    I graduated with my bachelor's in 2001, my  
2 master's in 2002, and my Ph.D. in 2006.

3           Q.    Okay.  Where did you get your bachelor's  
4 degree from?

5           A.    At Brigham Young University.

6           Q.    How about your master's?

7           A.    At Brigham Young University.

8           Q.    And then what about your Ph.D.?

9           A.    At Ohio State -- or The Ohio State  
10 University, if I'm...

11          Q.    Do you have any publications?

12          A.    When I was a graduate student at Ohio  
13 State, I did publish several articles and books and  
14 refereed journals and publications, yes.

15          Q.    What topics were those publications  
16 addressing?

17          A.    I wrote the solutions manual to a hydrology  
18 textbook.  And I -- most of my refereed publications  
19 were involving stream channel design, two-stage ditch  
20 sediment trapping of small, agricultural streams in the  
21 Midwest.

22          Q.    Can you describe your work experience since  
23 obtaining your Ph.D.

24          A.    After I finished school, I started at  
25 Brockway Engineering and have been an engineer with

1 Brockway Engineering since. We specialize in water  
2 resource engineering, hydrology and hydraulics, as well  
3 as water rights. And I think everyone in this room is  
4 fairly familiar with our firm, too, so...

5 Q. So that would be about 15 years, then, that  
6 you've been with Brockway; is that right?

7 A. Yes, that's correct.

8 Q. And what are your present duties? I know  
9 you touched on the areas of focus. But how would you  
10 describe your present duties at Brockway?

11 A. I would categorize them very similarly.  
12 I'm a senior engineer with the firm. I do a lot of  
13 modeling, both groundwater and surface water modeling.  
14 I do a lot of water work -- water rights evaluations,  
15 designing of hydraulic systems, and oversee those  
16 systems. We do a lot of stream channel restoration  
17 work as well, and the appropriate permitting with  
18 those, so...

19 Q. Okay. You mentioned groundwater modeling.  
20 Can you elaborate a little bit on the type  
21 of modeling that you use.

22 A. Sure. So I actually -- in between my  
23 bachelor's and master's, I spent a summer in Vicksburg,  
24 Mississippi, at the U.S. Army Corps of Engineers  
25 Waterways Experiments Station doing groundwater

1 modeling using FEMWATER for the Corps.

2 And then that's more research oriented,  
3 FEMWATER was. And so application at Brockway I have  
4 used MODFLOW only as a groundwater model and have  
5 developed models, I have reviewed models. I was on the  
6 Eastern Snake Plain Hydrologic Modeling Committee --  
7 ESPHMC, is that what Sean refers to it as? -- as well  
8 as the MTAC with the Wood River Valley Model as well.

9 Q. Do you have any experience in irrigation  
10 efficiency?

11 A. So I grew up in north central Kansas. We  
12 had a family farm that both has dry farming and  
13 irrigation. And so I grew up around irrigation. I  
14 have looked at irrigation throughout my college  
15 experience. And then at Brockway I've done a lot of  
16 irrigation, both design, evaluation, efficiency,  
17 calculations for supply for both municipalities and  
18 farmers.

19 Q. At some point throughout your work tenure  
20 at Brockway, or even before, did you come -- become  
21 involved with the groundwater management area of  
22 Basin 37?

23 A. Yes.

24 Q. Do you recall when that was?

25 A. So if I can have you rephrase the question



1 about the groundwater management area just --

2 Q. Sure. You're aware that there were Model  
3 Technical Advisory -- that there is a Model Technical  
4 Advisory Committee that met over the past I think it  
5 was about eight years, are you not?

6 A. Yes.

7 Q. Did you have any involvement with that  
8 committee?

9 A. Yeah. So when the -- when the -- the  
10 Department of Water Resources and the USGS first  
11 started to discuss creation of a groundwater model,  
12 they formed a Modeling Technical Advisory Committee.  
13 They called it the MTAC. In 2013, I believe. And I  
14 attended, I think, most every one of those meetings  
15 that they held since 2013.

16 Q. And you are here today, because you've been  
17 engaged by Galena Ground Water District; is that right?

18 A. That's correct.

19 Q. Okay. Do you recall when your involvement  
20 with Galena Ground Water District began?

21 A. I believe the District was formed in 2016.  
22 And our firm was retained by the -- by Galena Ground  
23 Water District when it was formed or right after it was  
24 formed.

25 Q. Can you describe the purpose of your firm's

1 engagement.

2 A. We were requested to provide general  
3 engineering services, provide mapping services, and any  
4 other tasks that the Board directed us, including  
5 representation at those MTAC meetings.

6 Q. You mentioned your familiarity and use of  
7 modeling.

8 What version of the model do you work with  
9 today?

10 A. So the current version is version 1.1 that  
11 was released by the Department of Water Resources in  
12 2019.

13 Q. And as far as you're aware, is that the  
14 same version model that the Department is using to  
15 date?

16 A. That is my understanding, yes.

17 MS. O'LEARY: Director, I'd like to tender this  
18 witness as an expert in groundwater modeling.

19 THE HEARING OFFICER: Any objections?

20 MR. RIGBY: No objections.

21 THE HEARING OFFICER: Mr. Fletcher?

22 MR. FLETCHER: No objection.

23 THE HEARING OFFICER: So recognized.

24 Q. (BY MS. O'LEARY): I'd like to talk to you  
25 about the model itself a little bit and your knowledge

1 of it, Erick.

2 In your opinion, does the model have a  
3 particular stress period?

4 A. So the model was developed with a one-month  
5 stress period over originally 15 years, they extended  
6 that another five, to 20 years.

7 Q. Okay. Is the model linear?

8 A. It is not linear.

9 Q. Are you aware of any models that are  
10 linear?

11 A. The ESPA model is considered a linear  
12 model.

13 Q. And what of significance, if any, do you  
14 place on a linear versus a nonlinear model?

15 A. I think one of the big strengths of a  
16 linear model is that you're able to simplify some of  
17 the runs that you're able to do. You -- the ESPA model  
18 has -- has developed response functions. And those --  
19 those are -- you can use those easily to calculate the  
20 effects at different reaches. Those effects can also  
21 be additive. So you can add responses on top of  
22 themselves, so to get an anticipated result.

23 A nonlinear model, it's not appropriate to  
24 do some of those simplifications.

25 Q. So this is a complex system that we're

1 talking about, then; would that be fair to say?

2 A. It is a very complex system.

3 Q. Okay. And for model 1.1, do you know how  
4 many cells there are?

5 A. There were -- there are over 55,000. And I  
6 don't recall exactly how many, but there's over 55,000  
7 cells.

8 Q. Okay. And what does each individual cell  
9 represent?

10 A. So each individual cell in the Wood River  
11 Valley Model is 100 meters by 100 meters. That's the  
12 result of the USGS involvement and their desire to try  
13 to shift us over to SI units.

14 And each cell, the centroid of that cell is  
15 a calculated node. And so as the water model is run  
16 and evaluated, each -- there has to be a water surface  
17 calculation made at every single cell within the model  
18 domain.

19 Q. Okay. Does -- in your opinion, does the  
20 quality of data that is input into the model connect to  
21 the quality of the predictions that the model makes?

22 A. Absolutely. So any -- the common phrase  
23 used is "garbage in is garbage out." And so the  
24 benefit or the quality of any model is the data that  
25 goes in and supports that model.

1 Q. Okay. And how do you acquire the data that  
2 you use to put into the model?

3 A. So are you speaking specifically of the  
4 Wood River Valley Model or --

5 Q. Yes.

6 A. -- any model in general?

7 Q. I should have been more clear. Yes.

8 A. The Wood River Valley Model, the Department  
9 staff, in collaboration with USGS, was really tasked  
10 with a difficult assignment to try to develop a  
11 groundwater model, because of the lack of data. That  
12 was something we discussed at length in every MTAC  
13 meeting was the availability of data, both surface and  
14 groundwater.

15 And so surface flows, the USGS was the  
16 primary resource for that. I don't believe that  
17 Ms. Sukow testified about that in this proceeding, but  
18 there was no gage at the Big Wood River near Ketchum.  
19 And so -- or on Trail Creek or on East Fork. And so a  
20 lot of those gage values used in version 1.0 and 1.1,  
21 up until 2011, were fabricated datasets based on the  
22 USGS gage at Hailey. And so they were -- they were  
23 challenged -- I mean just with a lack of data to create  
24 a model within that time period.

25 Similarly, groundwater levels, there are

1 very few groundwater locations with a long period of  
2 record. And so a lot of wells were measured at the  
3 time of construction with well logs or spot  
4 measurements from the USGS at different -- different  
5 time periods. And so they tried to pull as much data  
6 from every source that they possibly could.

7 Q. Okay. I believe you testified earlier  
8 about surface flows.

9 So in addition to groundwater modeling, do  
10 you also calculate trends -- or have you calculated  
11 trends in surface flows, specifically for this  
12 proceeding?

13 A. I have, yes.

14 Q. Okay. And what have you calculated?

15 A. So I looked at stream gage data and  
16 calculated surface flow trends on the Big Wood River at  
17 Hailey at Stanton Crossing and on Silver Creek at  
18 Sportsman's Access.

19 Q. Okay. And is there any particular type of  
20 analysis that you use, some proven method?

21 A. So the best statistical analysis for any  
22 streamflow data is an analysis called a Mann-Kendall  
23 analysis. It accounts for time-series data. And so  
24 you're not relying on potential influence from  
25 time-series data, as the process has recommended by the

1 USGS.

2 Q. And did you use that analysis in your  
3 stream -- in your trend flow calculations?

4 A. I did, yes.

5 Q. Okay. Are you familiar with an individual  
6 named Allan Wylie?

7 A. I know Mr. Wylie, yes.

8 Q. And are you familiar with analyses that he  
9 has performed in the past?

10 A. He did publish a paper looking at  
11 groundwater trends in the Valley, I believe in 2019,  
12 that looked at groundwater trends from 1991 through  
13 current at the time of publication. And he also  
14 reported and used Mann-Kendall analysis on that trend  
15 data.

16 Q. Erick, if I could have you direct your  
17 attention to Exhibit 24 in the binder in front of you,  
18 please.

19 Have you seen this document before, Erick?

20 A. I have seen this, yes.

21 Q. Can you describe to me what it is.

22 A. This was a summary presentation that was  
23 given at the Advisory Committee meeting, I believe in  
24 February, by Zach Hill, Dave Shaw, and myself.

25 Q. And when you say "Advisory Committee

1 meeting," would that be the Advisory Committees for the  
2 Big Wood Groundwater Management Area?

3 A. Yes.

4 Q. Okay. And did you attend most of those, if  
5 not all, of those meetings?

6 A. I did not attend most of them. I attended  
7 some, I would say, at the direction of the Board when  
8 they asked me to attend.

9 Q. Okay. If I could just have you turn to  
10 page 25, please.

11 A. Okay.

12 Q. And I guess I should have asked you, so you  
13 didn't prepare this whole presentation; correct?

14 A. That is correct.

15 Q. Okay. This particular page, page 25, is  
16 this a portion of the presentation that is attributable  
17 to your work?

18 A. Yes, page -- on page 25 is entirely my  
19 work.

20 Q. Okay. And can you describe to us what this  
21 is. Is this one of your trend flow analyses that you  
22 calculated?

23 A. Yes, it is. So this is the Mann-Kendall  
24 results of flows at Silver Creek at Sportsman's Access.

25 Q. Okay. And it looks like this is a pretty



1 lengthy time period, about 45 years; is that right?

2 A. Yes.

3 Q. Okay. And can you just explain the tau and  
4 the p value categories and what those signify.

5 A. I'll do my best. So in an effort not to  
6 feel like you're in Stats 101 again --

7 MR. THOMPSON: Or ever.

8 THE WITNESS: -- or ever, just to provide some  
9 context -- and this is a little bit of a pet peeve of  
10 mine, is the word "significantly" that's used often in  
11 proceedings like this. And I've heard it many, many  
12 times.

13 In the scientific field "significantly" has  
14 very specific connotations associated with it. And so  
15 it -- in my opinion, it's very inappropriate to use the  
16 word "significant" unless you've done statistical  
17 analysis on data. So it's just a little bit of a pet  
18 peeve. Soapbox. I apologize for that.

19 So what I did to develop this table is I  
20 took flow data for the period of record from 1975  
21 through 2020. This was done in January or February of  
22 this year, so it did not extend -- I did not extend it  
23 into 2021. And I took -- and averaged the monthly  
24 data, so I had one value per month over the time  
25 period.

1           And then I ran the Mann-Kendall analysis  
2 that looks at trends in the data. And so rather than  
3 just plotting a line, some of the concerns that were  
4 raised earlier with -- at Silver Creek from 2017, that  
5 depending on the period of record, that can influence  
6 the trend data.

7           And so for the period of record, 1975  
8 through 2020, the tau value gives the slope of that  
9 line. It tells you what direction. So the sign,  
10 positive or negative, tells the direction of the trend  
11 and then the value per year.

12           And then the p value represents the  
13 statistical significance evaluation. And so typically  
14 in statistics a p value of .05 or less is considered  
15 statistically significant. And so if we look at the  
16 stream gage at Sportsman's Access, there is a negative  
17 trend for every month of the period of record, meaning  
18 that every month that the streamflows have gone down  
19 for the entire period of record.

20           The p values then are -- every month are  
21 statistically significant, with the exception of May  
22 and June. And so there is a declining trend over the  
23 entire period of record at Sportsman's Access.

24           Q.     Okay. For Silver Creek?

25           A.     For Silver Creek, yes.

1 Q. Okay. And in your opinion, do these  
2 calculations indicate any connection to groundwater  
3 pumping?

4 A. So unfortunately, we cannot draw specific  
5 conclusions attributing all of the decline toward one  
6 specific source, whether -- so what I can say is that  
7 this is a -- likely a combination of atmospheric  
8 climate change, diversions into canal systems,  
9 groundwater pumping, changes in agricultural practices,  
10 conversion from flood to sprinkler, a variety of  
11 different sources.

12 Q. Could I please have you turn to page 36 of  
13 this exhibit. I'm on page 36. The title is "Water Use  
14 Efficiency."

15 A. I am there, yes.

16 Q. Okay. Is this particular slide, is this  
17 attributable to work that you prepared or set forth in  
18 this presentation?

19 A. It is, yes.

20 Q. And this particular slide says,  
21 "Efficiency: BWLWWUA assumes 90 percent for all  
22 diversions."

23 Is that referencing Mr. Miller's  
24 calculation of 90 percent irrigation efficiency?

25 A. It -- it was, yes.

1 Q. Okay. Do you know where Mr. Miller  
2 acquired his data to calculate that certain percentage?

3 A. So Mr. Miller and Mr. Shaw and I have been  
4 meeting regularly for the last two years discussing  
5 different issues, trying to determine injury or  
6 discussion of this situation that we're in currently in  
7 this proceeding.

8 Mr. Miller has always used an efficiency  
9 value for irrigation diversion that's, in my opinion,  
10 high. And I've raised that concern repeatedly over  
11 time, and have not received any sort of feedback or any  
12 sort of evidence that a 90 percent efficiency is an  
13 appropriate value. And so I was -- I was concerned  
14 about those values as a blanket percentage applied  
15 across the entire basin.

16 Q. Okay. And when you say you raised those  
17 concerns, who did you raise those concerns to?

18 A. To Mr. Miller.

19 Q. Okay. And you never received any data or  
20 explanation?

21 A. Just that he said that he had talked to an  
22 agricultural engineer who said that was appropriate.

23 Q. You don't know who that agricultural  
24 engineer is, though, do you?

25 A. I do not, no.

1 Q. Okay. Did you calculate your own  
2 irrigation efficiencies?

3 A. So for this presentation I selected just a  
4 few areas within the entire model basin to illustrate  
5 differences of irrigation efficiency. And so I did  
6 look at, in this specific presentation, six different  
7 locations.

8 Q. Okay. And would that -- would those  
9 calculations be on page 37?

10 A. Yes.

11 Q. Okay. And out of these six calculations,  
12 can you identify what ones are located within the  
13 Bellevue Triangle?

14 A. So the -- on page 37, I'm going to say the  
15 three that are on the far right, Water Right  
16 No. 37-22328, Water Right 37-8011A, and the very last  
17 one that says just says "Agricultural Irrigation  
18 Efficiency."

19 Q. And where did you acquire your data to  
20 perform these calculations?

21 A. So I looked at -- for the two individual  
22 water rights, I looked at water diversion data from --  
23 provided by the watermaster for groundwater diversions  
24 under that specific water right, and then overlaid the  
25 water right place of use and used the Department of

1 Water Resources ET mapping ability, and generated  
2 METRIC crop irrigation requirements for those specific  
3 locations.

4 For the last one this was diversion data on  
5 individual pivots and wheel lines that Mr. Hill  
6 provided me. So that was diversion data not from the  
7 watermaster, but from Mr. Hill for those specific  
8 pivots.

9 Q. And this last column, the "Agricultural  
10 Irrigation Efficiency" column, would that be the Silver  
11 Springs Ranch?

12 A. That's correct, yes.

13 Q. Okay. And just taking these one at a time,  
14 the column for the "Individual User Efficiency Water  
15 Right No. 37-22328," it says, "Irrigation Efficiency:  
16 35.4 percent." And then the second water right  
17 individual, water right, 37-8011A, calculates  
18 irrigation efficiency at 23.8 percent. And then that  
19 Silver Springs irrigation efficiency is calculated at  
20 84 percent.

21 These are all substantially less than that  
22 90 percent that we looked at on the prior page; right?

23 A. That is correct, yes.

24 Q. Okay. If you turn to the next page, it  
25 looks like perhaps there's a comparison of Mr. Miller's

1 calculations versus your calculations that we just  
2 looked at. So page 38.

3 A. I'm there.

4 Q. The right two columns, one is efficiency  
5 90 percent and the other is efficiency 61.3 percent.

6 Is that far right column based on your  
7 calculations?

8 A. That is correct. Those are -- are just  
9 a -- yeah, to provide comparison of those specific  
10 irrigation evaluations that were performed.

11 Q. Okay. So roughly he is calculating  
12 30 percent more irrigation efficiency than you are?

13 A. For these six locations, that's correct,  
14 yes.

15 Q. Okay. And I think you testified earlier  
16 that his locations were not specific to the Bellevue  
17 Triangle; is that correct?

18 A. That is correct. That was basinwide, all  
19 pumping within the model domain.

20 Q. Okay. And you're not entirely sure where  
21 he acquired his data; is that right?

22 A. I have not seen any supporting evidence of  
23 that.

24 Q. If we turn to slide 48 or page 48 of this  
25 exhibit, please.

1           Is this particular page of the presentation  
2 work that you contributed?

3           A.    This particular page was a reproduction of  
4 a page from Mr. Wylie's 2019 groundwater trend report  
5 that he published.

6           Q.    Okay. And would this be referencing that  
7 Mann-Kendall analysis that you were testifying about  
8 earlier that Mr. Wylie performed?

9           A.    That is correct.

10          Q.    Okay. And can you just walk us through  
11 what his conclusions were. These charts are a little  
12 hard to read if you're not well-versed in statistics.

13          A.    Absolutely. So in my previous chart that  
14 we looked at -- and I don't recall what page that was,  
15 20-something, I only reported the tau and the p value.  
16 There's other values that are generated through a  
17 Mann-Kendall analysis that Mr. Wylie produced here.

18                    But if we look at the comparison of the tau  
19 value, which is right underneath -- it's the row right  
20 underneath "locations," that's the trend in slope of  
21 the water elevations within each of these October,  
22 November, or April months.

23                    And then the p value is the second from the  
24 bottom, is the -- the showing statistical significance.  
25 So there's a positive trend in October, November, and



1 April. But the p value is not statistically  
2 significant except for the April -- the month of April.

3 MR. FLETCHER: Director, the version of this  
4 report that was furnished in disclosure seems to be  
5 different than the one that this witness is testifying  
6 to.

7 MS. O'LEARY: I think we provided a corrected  
8 copy of this exhibit prior to the hearing.

9 Is that right?

10 MR. THOMPSON: And at the deposition, I believe,  
11 the exhibit was replaced --

12 MS. O'LEARY: Yeah.

13 MR. THOMPSON: -- given to Mr. Rigby.

14 MR. RIGBY: So it's part of the deposition?

15 MS. O'LEARY: It is. I think it's Exhibit 2,  
16 maybe.

17 MR. FLETCHER: But you didn't change it on  
18 your --

19 MS. O'LEARY: We circulated it prior to this  
20 hearing.

21 MR. FLETCHER: This page that the witness is  
22 testifying to is not in the one that was disclosed as  
23 part of your exhibits?

24 MS. O'LEARY: We corrected that prior to this  
25 hearing, though.

1 MR. THOMPSON: I believe it was a day later,  
2 that supplemental disclosure. It was in that.

3 MR. RIGBY: Oh, so it's located in the  
4 supplemental disclosure?

5 MR. THOMPSON: I think so. Let me check.

6 THE HEARING OFFICER: Jeff, are we keeping up  
7 with this colloquy and identifying the people who are  
8 speaking?

9 THE COURT REPORTER: Yep.

10 THE HEARING OFFICER: Okay. With your back  
11 turned to them?

12 THE COURT REPORTER: Yeah, I got them.

13 MS. MCHUGH: Should we just go off the record  
14 while we figure it out?

15 THE HEARING OFFICER: Yeah, I think that's a  
16 good idea.

17 Let's go off the record.

18 (Recess.)

19 THE HEARING OFFICER: Back on the record.

20 And we are -- why don't you repeat,  
21 Ms. O'Leary, where we're at and then -- you don't need  
22 to repeat all of what we discussed, but just for  
23 purposes of continuity, the exhibit and the page.

24 MS. O'LEARY: Yes, Director.

25 So we are looking at South Valley Ground

1 Water District and Galena Ground Water District  
2 Exhibit 24. It is the presentation to the Advisory  
3 Committee. It was presented in February of this year.  
4 And it's -- there is a link to it on the Department's  
5 website.

6 And we are now looking at page 48, which,  
7 as Erick has testified, is an excerpt that he pulled  
8 from Mr. Allan Wylie's September 2019 report showing  
9 the Mann-Kendall analysis that Mr. Wylie calculated.

10 THE HEARING OFFICER: Great. Thank you.

11 Q. (BY MS. O'LEARY): So, Erick, I'm not  
12 entirely sure where we left off, but you were  
13 explaining the analysis to me in layman's terms and  
14 what you can discern from it.

15 A. So just for comparison of the previous  
16 Mann-Kendall statistics that were provided, the tau and  
17 the p value are also shown. The tau is the second row  
18 underneath "location" -- well, it's of the first row  
19 underneath "locations," excuse me, and the p value is  
20 the second from the bottom.

21 So again, the tau just indicates direction  
22 of trends. So in this case it's positive from the  
23 groundwater levels from October, November, and April  
24 are all positive. The p values are not -- excuse me,  
25 are not statistically significant in October or

1 November, but is statistically significant in April.

2 Q. And what does that tell you?

3 A. It tells me that there's always a mixed  
4 bag. We'd love for everything to be statistically  
5 significant that disproves the Noel hypothesis. But in  
6 this case when things are not statistically  
7 significant, that means they're -- it could be, I'm  
8 going to call it noise, background -- you know, that  
9 there's not really -- there's not really a trend if  
10 something's not statistically significant.

11 But it tells me that we don't have negative  
12 levels of -- we don't have a declining aquifer from the  
13 data presented from 1991 through 2018, I believe, is  
14 when Allan did this analysis, and that the values in  
15 April are showing a statistically significant trend.

16 Q. And if I'm interpreting this correctly,  
17 this analysis was performed looking at, depending on  
18 the month, 43 to 46 locations; is that right?

19 A. That's correct.

20 Q. Okay. And I believe Mr. Wylie actually in  
21 the paragraph above, as you said that your takeaway is  
22 the aquifer is not declining, he's stating that since  
23 these values are all positive indicates rising  
24 groundwater levels actually; right?

25 A. That's -- that's what the trend data

1 suggests, yes.

2 Q. Okay. Would you agree that it's fair to  
3 say that this analysis shows that the aquifer is  
4 stable?

5 A. That was the conclusion that Mr. Wylie  
6 reached in his -- in his language. He says that there  
7 is no trend and -- he says -- to quote, he says,  
8 "Perhaps the October and November data contain enough  
9 noise that the trend is masked or there is no trend and  
10 the water table is stable."

11 MS. O'LEARY: Director, I would request that  
12 this Exhibit 4 be admitted into -- or excuse me,  
13 Exhibit 24 be admitted. And that's South Valley Ground  
14 Water District and Galena Ground Water District  
15 Exhibit 24.

16 THE HEARING OFFICER: Any objection to the  
17 admission of this document?

18 MR. FLETCHER: May I ask a question in aid of  
19 objection?

20 THE HEARING OFFICER: Yes.

21

22 VOIR DIRE EXAMINATION

23 BY MR. FLETCHER:

24 Q. Are you the sole author of this report?

25 A. Mr. Fletcher, are you talking about the

1 entire presentation, or this page specifically, or --

2 Q. No. I think she asked for admission of the  
3 entire presentation.

4 A. So this was a collaboration between Dave  
5 Shaw, Zach Hill, and myself.

6 MR. FLETCHER: I would object on the grounds  
7 he's not the sole author, and there's been no  
8 foundation laid for the rest of them.

9 THE HEARING OFFICER: Mr. Fletcher, I think I  
10 already stated at the beginning that the presentation  
11 documents were -- would be a part of the record the  
12 Director would review. So I'll overrule the objection  
13 and allow this to come into evidence. Thank you.

14 So the document marked as South Valley and  
15 Galena Exhibit 24 is received into evidence.

16 (SVGWD GGWD Exhibit 24 received.)

17

18 CONTINUED DIRECT EXAMINATION

19 BY MS. O'LEARY:

20 Q. Erick, are you aware that four Department  
21 staff members submitted memorandums to the Director  
22 regarding their analysis relating to this  
23 administrative proceeding?

24 A. Yes, I am aware of that.

25 Q. Have you reviewed each of those four

1 memorandums?

2 A. I have.

3 Q. Okay. And are you aware that each of those  
4 four individuals -- and those being Jennifer Sukow,  
5 Sean Vincent, Phil Blankenau, and Tim Luke -- testified  
6 at this hearing earlier this week?

7 A. Yes, I am aware of that.

8 Q. Did you listen in or were you present for  
9 any of that testimony?

10 A. I heard most of the testimony. I missed  
11 most of Mr. Luke's, because I was traveling here on  
12 Tuesday morning, I believe.

13 Q. But you did hear Ms. Sukow's testimony?

14 A. I did, yes.

15 Q. Okay. And how about Sean Vincent?

16 A. Yes, I heard Sean Vincent's.

17 Q. And is the same true for Phil Blankenau?

18 A. Yes.

19 Q. Do you believe that upon your review of --  
20 having reviewed the memorandums that the data that  
21 those four individuals used to create their memorandums  
22 is based on the same type of flow data that you have  
23 used in your modeling experience?

24 A. Yes, I do believe that.

25 Q. If I could have you direct your attention

1 to -- it's actually the Department's Exhibit 2. I  
2 think it's in one of those other binders.

3 MS. CARTER: I moved it to the green binder.

4 THE WITNESS: The green one? Thank you.

5 Q. (BY MS. O'LEARY): Erick, I'm  
6 referencing --

7 A. I'm sorry, Exhibit 2 of IDWR?

8 Q. Yes. Is that from Jennifer Sukow to the  
9 Director dated May 17, 2021, her memorandum --

10 A. Yes.

11 Q. -- a corrected June 8th, 2021 version?

12 A. That is correct, yes.

13 Q. And you -- so you testified you have  
14 reviewed this document; is that right?

15 A. Yes.

16 Q. And so you're aware that the curtailment  
17 analysis that Ms. Sukow performed was based on using  
18 2022 values in this memorandum; is that right?

19 A. 2002.

20 Q. 2002. Thank you.

21 A. Yes. I am aware of that.

22 Q. Okay. Do you think that using 2002 as a  
23 base year is reasonable to compare to this particular  
24 year?

25 A. I think at the time she wrote this memo,



1 that was a reasonable conclusion, yes.

2 Q. And can I just have you turn to page 21 of  
3 this document, please. It's Table 1. This is  
4 identified as Ms. Sukow's "Predicted responses to  
5 curtailment starting July 1 within the Wood River  
6 Valley 1.1 model boundary."

7 A. Yes, I'm there.

8 Q. Okay. Have you tried to replicate the  
9 impact value that she calculated in this particular  
10 table?

11 A. Yes. So using the supplemental information  
12 that Ms. Sukow provided, I have replicated her model  
13 curtailment run and have produced the same result, yes.

14 Q. And what supplemental data are you  
15 referring to?

16 A. So she did provide complete MODFLOW files  
17 to support this document.

18 Q. Okay. So that's what you looked at to  
19 assist you in your replication?

20 A. Yes.

21 Q. And do you know what stress periods  
22 Ms. Sukow used for this analysis?

23 A. So she looked at several different  
24 curtailment runs starting with different start dates  
25 going through the end of the irrigation season. And

1 according to the data that was in the supplemental  
2 information, it actually extends all the way through  
3 October, not -- it doesn't end in September.

4 And so for this specific curtailment run in  
5 Table 1, she evaluated within the entire model domain  
6 curtailment of all groundwater pumping starting  
7 July 1st through the end of the irrigation season. So  
8 four months.

9 Q. Okay. Did she report four or three months?

10 A. Well, she reported three, but she -- the  
11 actual model run was four.

12 Q. Okay. And in your opinion, what time  
13 period was the model intended to be run for?

14 A. So the model was developed to be run from  
15 the start date through the end date. And -- and that's  
16 how the model is run. And so they -- they -- in this  
17 specific case, they curtail or they modified the .wel  
18 file, the input data for the model to exclude  
19 groundwater diversions, reduce ET, and decrease  
20 incidental recharge or excess irrigation from the whole  
21 model for the months of July, August, and -- July,  
22 August, September, and October for 2002. But they run  
23 the whole model, and then compare the two together.

24 Q. Okay.

25 A. So...

1 Q. What significance or impact, if any, would  
2 you anticipate this shorter three-month stress period  
3 that Ms. Sukow relied upon?

4 A. This gets into discussions of uncertainty.  
5 And relying on a specific three-month response raises  
6 questions of increased uncertainty over the model  
7 results, based on Allan Wylie's uncertainty analysis  
8 that was done.

9 Q. Okay. So you are aware of Mr. Wylie's  
10 uncertainty analysis of model version 1.1?

11 A. I am aware of that, yes.

12 Q. Okay. Do you recall what he predicted the  
13 uncertainty in the Bellevue Triangle to be?

14 A. If I remember correctly, he had two  
15 locations that he looked at for uncertainty, so two  
16 model cells that he evaluated and determined that it  
17 was at 22 percent uncertainty at those two locations  
18 over a ten-month period.

19 Q. Okay. So he's -- let me make sure I'm  
20 understanding this right. He's predicting a 22 percent  
21 uncertainty over a ten-month span, and you are opining  
22 that if you reduced that time period it creates even  
23 more uncertainty; is that right?

24 A. It -- it changes the uncertainty. And  
25 most -- the logical conclusion is it probably increases

1 its uncertainty, as opposed to decreasing it. The  
2 predictive uncertainty indicates the response of stress  
3 at a certain location to river reaches over that period  
4 of time.

5 And by decreasing the month evaluation, the  
6 timestamp that we're looking at, in my opinion, would  
7 most likely increase the uncertainty. Now, I have not  
8 done that or run that to support that conclusion, but  
9 that's my -- that's my opinion of it.

10 Q. Okay. So it would be fair to say that  
11 there is -- it's likely that Ms. Sukow's three-month  
12 period has a greater uncertainty than 22 percent; would  
13 you agree?

14 A. I would agree with -- and she makes that  
15 same observation.

16 Q. In addition to the uncertainties that we  
17 just talked about, is there uncertainty with the model  
18 because of lack of data?

19 A. Absolutely. I -- there's lots of different  
20 uncertainty besides just predictive uncertainty.  
21 Uncertainty helps any modeler identify areas where they  
22 can focus to collect more data to help reduce some of  
23 that uncertainty. And so uncertainty isn't always  
24 necessarily a bad thing. It helps identify areas that  
25 can improve the model in the future.

1           And so there are -- there's framework  
2           uncertainty, there's model parameter uncertainty,  
3           there's calibration uncertainty, all those  
4           uncertainties, the date of availability. If we have  
5           questions about gage information, that's also -- you  
6           know, just the raw data uncertainty as well.

7           Q.     Okay. Are you aware -- so have you  
8           reviewed the model final report?

9           A.     I have, yes.

10          Q.     And let's just turn to it. It's our  
11          exhibit, South Valley Ground Water District and Galena  
12          Ground Water District Exhibit 14.

13          A.     Okay.

14          Q.     So this is titled "Groundwater-Flow Model  
15          for the Wood River Valley Aquifer System, Version 1.1."

16                   Are you on that same document?

17          A.     I'm on that same document.

18          Q.     So this was actually authored by, among  
19          others, Allan Wylie and Jennifer Sukow; right?

20          A.     That is correct.

21          Q.     Okay. And if you could just turn to  
22          pages 26 and 27, please. This appears -- the latter  
23          portion under "Conclusions," last about one-third of  
24          the page, talks about significant data gaps. And it  
25          lists about nine or ten gaps that at the time this

1 report was created existed.

2 Do you believe that these data gaps still  
3 exist within the model?

4 A. Absolutely. The model was updated to 1.1,  
5 and these data gaps were identified. There's been no  
6 update to the model. So these data gaps still exist in  
7 the model.

8 Q. Okay. So the suggestions for future work,  
9 such as installing transducers, monitoring certain  
10 streams and recharge, all these items listed, you think  
11 that they still exist?

12 A. Yes.

13 Q. In addition to the data gaps that we were  
14 just discussing, do you believe that there are other  
15 imperfections in the model or areas that raise  
16 questions?

17 A. No model is perfect. And every model has  
18 problems. And having a model with 55,000-plus model  
19 cells doesn't increase the accuracy of the model. I --  
20 earlier this week -- this is -- someone asked me in our  
21 office what some estimates of hydraulic conductivity  
22 were for the aquifer in a specific location within the  
23 Bellevue Triangle for a different project.

24 And I opened that up and looked at those  
25 values, and they were outrageously high, in my opinion.

1 And so I -- I started doing a little bit more  
2 investigating, and there are some values in the model  
3 that raise some serious questions about some of the  
4 sideboards that were placed on hydraulic conductivity  
5 calculations, to the order of layer one, I think, had a  
6 maximum hydraulic conductivity value of 500 -- over  
7 500,000 feet per day. Layer two had a value of over  
8 950,000 feet per day, which I have never seen before.

9 And so that raises some questions about  
10 just the way the model was -- just some sideboards that  
11 were placed on those parameters during calibration.

12 Q. Okay. So being logically applied, some of  
13 the calculations that you are -- or some of the output  
14 that you're receiving just isn't illogical; is that the  
15 takeaway?

16 A. Yeah. Physically I just have never seen  
17 that before.

18 Q. Okay. Can you please turn to Exhibit A in  
19 that same binder that you're looking at.

20 A. Is that the end? Yes.

21 Q. Yes. It was a supplemental exhibit. It's  
22 Galena Ground Water District's supplemental exhibit.  
23 And it was served on everyone on June 2nd.

24 A. Okay.

25 THE HEARING OFFICER: I don't know where you're

1 looking, Ms. O'Leary.

2 THE WITNESS: It is A.

3 THE HEARING OFFICER: Same binder?

4 THE WITNESS: Same binder, at the very end,  
5 Exhibit A.

6 THE HEARING OFFICER: Oh, okay. Handwritten?  
7 Okay. I found it. Thank you.

8 Q. (BY MS. O'LEARY): Erick, are you looking  
9 at an Excel spreadsheet with a list of Galena Ground  
10 Water District members' water rights within the  
11 proposed curtailment area?

12 A. I am.

13 Q. Have you seen this document before?

14 A. Yes, I produced this document.

15 Q. Okay. And can you explain to me why you  
16 produced this document.

17 A. After the staff memorandums came out, the  
18 Galena Ground Water District Board requested a list of  
19 individuals within their district that were within the  
20 proposed curtailment area. And so using the  
21 Department's water right information and cross-checking  
22 that with the Galena Ground Water District members, I  
23 generated this list of -- of members within the  
24 curtailment area.

25 Q. Okay. And I count 21 water rights.



1           Is that what you recall being the number of  
2 water rights owned by Galena Ground Water members  
3 within that proposed curtailment area?

4           A.    I count 21 as well.

5           Q.    Okay.  And at the bottom it says, "Total  
6 4.04."

7                    Can you please tell me what that number  
8 signifies.

9           A.    So these are water right -- water rights  
10 with a partial decree or decreed flow rate, and so I  
11 just totaled those up.  None of these water rights are  
12 stacked or have a combination limit, so they're just  
13 additive.

14           Q.    Okay.  And you testified earlier that in  
15 addition to Ms. Sukow's memorandum she produced some  
16 supplemental data; is that right?

17           A.    That's correct.

18           Q.    Were there .shp files within that data?

19           A.    There were several .shp files within her  
20 data.

21           Q.    Were there any response functions embedded  
22 within those .shp files?

23           A.    She did produce some response functions.  I  
24 believe she testified in her testimony that those were  
25 locations where there were points of diversion for

1 water rights within the Bellevue Triangle. And so  
2 that -- those response functions were within those .shp  
3 files.

4 Q. Okay. Did you look at the response  
5 functions associated with the 21 water rights located  
6 on this particular exhibit?

7 A. I looked at the response functions within  
8 the Galena Ground Water District area. I don't think I  
9 necessarily cross-referenced it with these 21  
10 specifically. But they range somewhere between a 20 --  
11 excuse me, 20 percent response and a 4 point -- it was  
12 less than 5, but like 4.8 or 4.6 percent response.

13 Q. And that was looking at the cells that were  
14 in the area of where these water rights would have been  
15 located; is that correct?

16 A. Correct, yes.

17 Q. Okay. If a curtailment was ordered as a  
18 result of this hearing, do you know how much of the  
19 4.04 cfs the State would be allowed to curtail?

20 A. I would imagine it would be the entire  
21 diversion flow rate.

22 Q. Okay.

23 A. So the entire 4.04.

24 Q. Okay. Did you do any calculations to try  
25 to quantify the impact of the -- this diversion rate if

1 a curtailment was ordered?

2 A. So I was concerned just because it's a  
3 nonlinear model, just using the response functions. I  
4 was not really comfortable doing that. And so I did  
5 actually run a model simulation following Ms. Sukow's  
6 analysis of just curtailment of Galena Ground Water  
7 District members. And it was a reduction of 3.8 cfs,  
8 if I remember that number correctly, which is based off  
9 ET, not necessarily the face of the water right value.

10 Q. Okay. So your calculations show an impact  
11 that these particular water rights in this exhibit  
12 would have if a curtailment was issued would be what?

13 A. 3.8 cfs.

14 MS. O'LEARY: Okay. Director, this has been  
15 submitted as Exhibit A, but I'm just thinking for  
16 record purposes that perhaps it should be numbered as  
17 Exhibit 41. We would like to have this -- we'd move to  
18 have this admitted.

19 THE HEARING OFFICER: Okay. Do we want to  
20 remark it somehow?

21 MR. FLETCHER: Did you say 41?

22 MS. O'LEARY: Yes.

23 THE HEARING OFFICER: It will be a joint  
24 exhibit, then, is what you're proposing?

25 MS. O'LEARY: Yes. South Valley Ground Water

1 District and Galena Ground Water District Exhibit 41.

2 Thank you.

3 (SVGWD GGWD Exhibit 41 marked.)

4 MR. FLETCHER: You don't want it to be Heather  
5 Exhibit A? No.

6 Q. (BY MS. O'LEARY): Erick, I'd just like  
7 to -- I'm just wondering, those calculations for impact  
8 that you did, did you do them for any specific months?

9 A. Of the model run of these Galena Ground  
10 Water District members? I did. I did it the same way  
11 that Ms. Sukow did from July through the end of the  
12 irrigation season.

13 Q. And each of those months had an impact of  
14 3.8?

15 A. No. That was -- that was the reduction in  
16 pumping at the location. The impact to Silver Creek  
17 specifically was substantially smaller. And if I -- it  
18 was all three of -- all three months of July, August,  
19 and September were less than a half a cfs.

20 Q. Okay. So I just want to make sure I'm  
21 understanding this correctly, you're saying that if a  
22 curtailment occurred, the impact that Silver Creek  
23 would see, based on your calculations, would be maybe a  
24 half of a cfs?

25 A. That's -- that's what the model output

1 suggests, yes.

2 Q. Okay. But you can't determine the timing  
3 on that impact, can you?

4 A. The model shows timing, it raises questions  
5 about timing about uncertainty. But the model, yes,  
6 definitely does respond and show that in July, August,  
7 September there are certain flow rates. But it doesn't  
8 quantify or calculate the uncertainty associated with  
9 that.

10 Q. Okay. Erick, you've testified that you've  
11 been attending this proceeding throughout the week.

12 Were you present for Eric Miller's  
13 testimony in this proceeding?

14 A. I was.

15 Q. Have you reviewed Mr. Miller's June 1st,  
16 2021 report that he prepared?

17 A. I have reviewed that, yes.

18 Q. Could we turn to that. It's Miller  
19 Exhibit 1.

20 A. I have no idea which binder this is in.

21 MR. RIGBY: It's the big white one.

22 THE HEARING OFFICER: It would be in this one.

23 THE WITNESS: Okay.

24 THE HEARING OFFICER: But I think you have one  
25 right underneath that Picabo exhibits.

1 THE WITNESS: Oh, sorry, Director. I didn't  
2 know that was yours.

3 So it's under Miller 1?

4 Q. (BY MS. O'LEARY): Yes.

5 MR. RIGBY: It's at the beginning. At -- yeah.  
6 A couple down from there.

7 THE WITNESS: Oh, Miller. There you go.

8 MR. RIGBY: There you go.

9 Q. (BY MS. O'LEARY): I'm looking at a  
10 document titled "Impacts to surface water rights in the  
11 Little Wood/Silver Creek drainage."

12 A. Yes, I have that document.

13 Q. Okay. And this is what you were referring  
14 to as Eric Miller's report; is that correct?

15 A. Yes, the one dated June 1st, 2021.

16 Q. And if we turn to page 2 of this document,  
17 my understanding from reading this report is that  
18 Mr. Miller used 2007 as the -- as his base year for his  
19 curtailment analysis; would that be correct?

20 A. That is correct, yes.

21 Q. And it -- again, from my understanding, it  
22 appears that he used that particular year based on a  
23 2019 model run that Jennifer Sukow performed.

24 A. That is correct.

25 Q. Okay. Now, you testified earlier that

1 Ms. Sukow's 2007 reliance on her calculation -- did she  
2 use the 2007 or 2002 in her memorandum?

3 A. In her memorandum she used 2002.

4 Q. Okay. So would you agree that the 2007  
5 year that Mr. Miller used and that Ms. Sukow used in  
6 her 2019 run was also reasonable?

7 A. Yes, I think that they were both dry years.

8 Q. Okay. So did you review how Mr. Miller  
9 applied his methodology?

10 A. I have -- I have reviewed that, yes.

11 Q. Okay. And did you form any opinion about  
12 how he ran his model?

13 A. I have concerns about the additive approach  
14 from previous years, just because the model is not  
15 linear. And I -- I believe I indicated to -- yeah,  
16 I'll just leave it there.

17 Q. When you say that you have concerns about  
18 his additive approach, can you break that down for me.

19 A. So my understanding of Mr. Miller's  
20 methodology is that he took the percentage of response  
21 from the 2007 curtailment run to Silver Creek, and that  
22 extending over three year -- that extends over a  
23 three-year period.

24 He then took the anticipated consumptive  
25 use using pumping data from 2019, 2020, and an

1 estimated 2021 year, and then applied those percentages  
2 of response from 2019, 2020, and 2021 to project total  
3 impact in 2021.

4 Q. And you testified you have concerns.

5 So is it fair to say that's not how you  
6 would have performed your analysis?

7 A. It's not. And I think that Mr. Miller was  
8 handicapped, because he didn't have access to the  
9 model. But I would have actually run three consecutive  
10 years of pumping in the model to generate a response,  
11 as opposed to taking an additive approach just based on  
12 one response, one-year response.

13 Q. Okay. And if we look at --

14 A. And, Heather, can I also just add that this  
15 is looking at the entire model -- so Ms. Sukow's  
16 analysis, both in her 20 -- her 2007 and her 2002  
17 curtailment runs from 2000 -- I'm getting a lot 2000s  
18 in my head here. So 2002 curtailment run that she did  
19 for this proceeding in her May 17th, 2021 memo and her  
20 2007 curtailment run that she produced as part of the  
21 modeling update to model version 1.1, included the  
22 entire model domain.

23 And so looking at curtailment just in the  
24 Bellevue Triangle also probably is not appropriate to  
25 look at a three-year response because there's no



1 equivalent percentages of that three-year -- the  
2 response from just curtailment within the Bellevue  
3 Triangle.

4 Does that make sense? Do you follow me?

5 Q. So you're saying that the hydrologic  
6 benefits, you don't believe that there would be a  
7 three-year response from one year of curtailment; is  
8 that correct?

9 A. I have not looked at that, and I have not  
10 evaluated that.

11 Q. Okay.

12 A. So I don't believe that it would look the  
13 same with curtailment just in the Triangle.

14 Q. Okay. And that's because one good water  
15 year versus one bad water year can have just drastic  
16 results; is that fair?

17 A. So that's definitely fair with an additive  
18 approach, because it's not linear. I think just  
19 reducing the scale of the model and looking just at  
20 curtailment in the Triangle also reduces the length of  
21 impact that we're seeing in those curtailment runs in  
22 2007 and 2002.

23 Q. Okay. Do you recall Mr. Miller testifying  
24 that he received pumping data from the watermaster,  
25 Kevin Lakey?

1           A.    I do recall that, yes.

2           Q.    And you've testified earlier here this  
3 afternoon that the model is only as accurate as the  
4 data that is put into it; is that correct?

5           A.    Yeah.  Absolutely.

6           Q.    So if you were to put inaccurate data into  
7 the model, is it fair to say that the results that are  
8 output would also be inaccurate?

9           A.    Yeah, because it would be based on that  
10 inaccurate input data.

11          Q.    Have you yourself received any pumping data  
12 from Kevin Lakey with regards to the Wood River Valley?

13          A.    I believe I received data from Kevin in  
14 January of 2020 pumping data.

15          Q.    Did you make any effort to determine  
16 whether the numbers or information that Mr. Lakey  
17 provided you were accurate?

18          A.    We -- I did look at those and identified  
19 several that were incorrect and notified Mr. Lakey.  I  
20 also, in discussions with Mr. Shaw and Mr. Hill, they  
21 identified several that were incorrect in the Galena  
22 Ground Water -- or sorry, the South Valley Ground Water  
23 District as well.

24          Q.    And did you notify Mr. Lakey of those  
25 errors?

1           A.    We notified Mr. Lakey of the errors in the  
2 Galena Ground Water District, not anything to do with  
3 South Valley.

4           Q.    Okay.  Do you know whether those errors  
5 were corrected?

6           A.    I have not seen any update to those pumping  
7 data to date.

8           Q.    Okay.  So it's possible that they have not  
9 been corrected?

10          A.    It is possible.

11          Q.    Okay.  So if Mr. Miller's report is based  
12 on inaccurate numbers provided by Mr. Lakey, then his  
13 results would also be inaccurate; is that correct?

14          A.    Yes.

15          Q.    And if we look back at page 2 of this  
16 Miller Exhibit 1, the last paragraph, the first part of  
17 the last paragraph is "Anticipating withdrawals for  
18 2021 were reduced by 15 percent to arrive at an average  
19 value of consumptive use for each corresponding year."

20                    Do you see that?

21          A.    Yes, I do see that.

22          Q.    Do you have any opinion about this  
23 conclusion?

24          A.    I think that irrigation efficiency values  
25 of 85 percent are very difficult to achieve.  And I --

1 Mr. Miller alluded to some other study that was done  
2 recently that concluded a much higher efficiency value.  
3 But based on my brief look at several places within the  
4 Valley, I think that that number is still -- 85 percent  
5 is still very high.

6 Q. And when you're saying your look at several  
7 places in the Valley, would that be those three  
8 locations that we talked about in Exhibit 4 -- 24 that  
9 are located within the Bellevue Triangle?

10 A. So those specific locations, and then just  
11 my experience with irrigation efficiencies, yes.

12 MS. O'LEARY: Okay. Thank you. That's all I  
13 have.

14 THE HEARING OFFICER: Thank you, Ms. O'Leary.

15 Questions, Mr. Barker?

16 Mr. Thompson?

17 MR. THOMPSON: I have a few.

18 May I stay seated?

19 THE HEARING OFFICER: Depends on how loudly you  
20 speak.

21 MR. THOMPSON: I'll speak up.

22 THE HEARING OFFICER: Maybe we'll give you the  
23 microphone.

24 ///

25 ///

1 DIRECT EXAMINATION

2 BY MR. THOMPSON:

3 Q. Mr. Powell, Travis Thompson for the South  
4 Valley Ground Water District.

5 You looked at Ms. Sukow's May 17th report;  
6 is that correct?

7 A. That is correct.

8 Q. And you heard her testimony earlier this  
9 week; is that true as well?

10 A. That is true.

11 Q. And she used the term "significant." And  
12 I -- I'll represent on page 23, looking at the modeled  
13 results of curtailment, she describes that the  
14 curtailed water remaining in the aquifer, 67 percent as  
15 being a significant portion, and she also references  
16 the predicted increases in Silver Creek to be  
17 significant.

18 Now, from your review of this report, did  
19 she conduct that Mann-Kendall statistical analysis for  
20 these statements?

21 A. I haven't seen anything to support that --  
22 that significant work. People use it all the time to  
23 just indicate a substantial or large number, but I  
24 haven't seen anything to indicate that any statistics  
25 were run.

1 Q. Okay. And getting back to the -- I guess  
2 what you've heard of the hydraulic conductivity values  
3 you reviewed for a couple cells, is that true, the  
4 500,000 feet per day, the 950,000 feet per day?

5 A. Yeah, in excess of those numbers.

6 Q. And do those values, in your mind, impact  
7 the reliability of the model results?

8 A. It definitely raises questions about model  
9 aquifer parameters that are used, and then therefore  
10 impacting the results, yes.

11 Q. How do you calculate conductivity values?

12 A. Like in a laboratory?

13 Q. I guess for purposes of the model  
14 parameters, how do they come up with those numbers?

15 A. So we use hydraulic conductivity all the  
16 time technically, and we usually use pumping data, so  
17 well pumping data, volume and drawdown to estimate,  
18 through a variety of different equations, what the  
19 hydraulic conductivity values are.

20 We built a groundwater model 12 years ago  
21 in the central area of the Valley for -- at the request  
22 of the Department for a water right permit and transfer  
23 application. And based on those numbers we were using  
24 values of about 300 feet per day. And so we -- we use  
25 actual pumping data.

1           Through model calibration, the Department  
2 uses a process called PEST. And they put sideboards on  
3 values. And PEST automatically adjusts those  
4 parameters within those -- that range to produce values  
5 that best match the goal. So streamflows and aquifer  
6 elevations.

7           Does that answer your question?

8           Q. I think so. For those values you reviewed,  
9 the 500,000 and 950,000 feet per day, what kind of flow  
10 rate is that? What's that compared to.

11           THE HEARING OFFICER: Just a minute. We're  
12 having trouble with transmission, I think.

13           MS. JENKINS: That's why.

14           THE HEARING OFFICER: That's the reason.

15           MS. JENKINS: They should be charged, though.

16           Q. (BY MR. THOMPSON): Sorry, Mr. Powell.  
17 I'll repeat the question.

18           Those values, those conductivity values you  
19 reviewed, would that relate to any sort of flow rate?  
20 Would that be comparable as far as how quick water is  
21 moving?

22           A. I have never seen values that high, so I  
23 have no idea what to even compare it to.

24           Q. So if you had updated information or  
25 different conductivity values that showed something

1 different, how would you go about making those changes  
2 in the model?

3 A. So we would have to change -- well, the  
4 model would have to be recalibrated entirely if we were  
5 to adjust the range of those aquifer parameters, which  
6 is a significant undertaking. And so we could go  
7 through and just adjust the parameters in the current  
8 model, but then the model wouldn't be calibrated and it  
9 wouldn't be -- we couldn't use it for anything that  
10 would be for any actual purpose.

11 Q. So if you had different information for  
12 those cells you looked at and you wanted to recalibrate  
13 the model, what kind of process would that take?

14 A. It would be a substantial process, one  
15 that -- that usually takes the Department several --  
16 and I'm going to qualify this. I'm not sure how long  
17 it actually takes them, but usually it's years  
18 following the availability of data before they  
19 recalibrate the model information.

20 Q. So as far as testing the results of the  
21 Department's memo in this case, would you have had time  
22 to undertake that type of analysis between May 17th and  
23 the start of this hearing?

24 A. Absolutely not.

25 MR. THOMPSON: Thank you. That's all the



1 questions I have.

2 THE HEARING OFFICER: Any questions from the  
3 joint participants in category three?

4 MR. BROMLEY: No.

5 MR. LAWRENCE: No.

6 MS. MCHUGH: No.

7 THE HEARING OFFICER: Mr. O'Bannon?

8 MR. O'BANNON: No questions.

9 THE HEARING OFFICER: Cross-examination.

10 Mr. Fletcher, so you'll lead?

11 MR. FLETCHER: Thank you.

12

13 CROSS-EXAMINATION

14 BY MR. FLETCHER:

15 Q. Mr. Powell, I represent Big Wood Canal  
16 Company. I'd like you to turn to Exhibit 23, please.

17 THE HEARING OFFICER: And this would be  
18 Exhibit 23 --

19 MR. FLETCHER: South Valley's -- South  
20 Valley/Galena's Exhibit 23.

21 THE HEARING OFFICER: Thank you.

22 THE WITNESS: I have Exhibit 23.

23 Q. (BY MR. FLETCHER): You helped author this  
24 report; correct?

25 A. That's incorrect.

1 Q. Who authored this report?

2 A. I believe this was the product of Zach Hill  
3 and Dave Shaw.

4 Q. Okay. You referred to it in your  
5 testimony?

6 A. No.

7 Q. I would like you to look at page 4, the top  
8 of the right-hand column. It says, "The Big Wood River  
9 and Silver Creek are a complex, interconnected  
10 hydrologic system, the relationship between the surface  
11 and groundwater systems such that any stress on one  
12 system will result in an effect on the other."

13 Do you agree with that statement?

14 A. I do.

15 Q. Can explain what that means.

16 A. That they are combined to -- the water that  
17 shows up in Silver Creek I would say originates in the  
18 Big Wood River or through precipitation in the Valley,  
19 and that they are -- there is hydraulic connection  
20 between -- between those river sources.

21 Q. I'd like you to turn to page 8, please.

22 THE HEARING OFFICER: And I'm assuming,  
23 Mr. Fletcher, that you are referring to the numbering  
24 on the original document, not the exhibit numbering.

25 MR. FLETCHER: That's correct.

1 THE HEARING OFFICER: So page --

2 MR. FLETCHER: I'm looking at the page numbers  
3 at the bottom of the page.

4 THE HEARING OFFICER: Yeah. Okay.

5 Q. (BY MR. FLETCHER): Are you familiar with  
6 the development of wells -- excuse me, I'm sorry.

7 A. It's okay.

8 Q. Are you familiar with the history of well  
9 development in the South Valley Ground Water District?

10 A. Like actual well construction; is that your  
11 question?

12 Q. When it occurred.

13 A. Yes.

14 Q. Okay. I'd like you to look at the  
15 right-hand column on page 8. It states, "Several  
16 hundred wells have been drilled in the District since  
17 1940."

18 Do you agree with that statement?

19 A. I honestly have no idea --

20 Q. Okay.

21 A. -- what number that is.

22 Q. Okay. Well, tell me what your familiarity  
23 is with the history of well development in the South  
24 Valley Ground Water District.

25 A. I've looked at groundwater rights within

1 the Basin 37 that I would call the Wood River Valley,  
2 both from a water right point of view and also from the  
3 point of diversion file used in the Wood River Valley  
4 Model, and have looked at priority dates for those. I  
5 have not counted how many wells have been drilled since  
6 1940.

7 Q. So you wouldn't know that -- how many were  
8 drilled between 1947 and 1963, for instance?

9 A. I would have no idea.

10 Q. So let's move on down to the second full  
11 paragraph on the right-hand column. It says,  
12 "Groundwater pumping has affected groundwater levels  
13 and available water. Groundwater pumps increased  
14 steadily for the period of record and have affected the  
15 delivery of surface water and groundwater levels in the  
16 South Valley Ground Water District."

17 Do you agree with that statement?

18 A. I would.

19 Q. I would like you to turn to page 15,  
20 please.

21 Are you familiar with the trends of surface  
22 water supplies in the Big Wood system?

23 A. I am familiar with those trends.

24 Q. Okay. Looking at page 15, it indicates  
25 that since between 1970 and 2016 surface water supplies

1 on the Big Wood River have declined 26 percent; isn't  
2 that correct?

3 A. That's what this document says, yes.

4 Q. Do you agree with that?

5 A. I have not run that analysis from 1970  
6 through 2016.

7 Q. What is your opinion about the trend of  
8 water supplies on the Big Wood between 1970 and 2016?

9 A. Well, again, I haven't run 1970 through  
10 2016, so I can't really speak to that. I can say that  
11 I did an analysis in Exhibit 24, page 11, that looks at  
12 trends from 1915 through 2020, which is with the whole  
13 period of record for the Big Wood River at Hailey, and  
14 through 1960 through 2020, which is close to the same  
15 period that you were referring to.

16 Q. And what has the trend been?

17 A. So from 1915 through 2020 every month was  
18 showing a positive trend, except for the month of July.  
19 But the only statistically significant month that  
20 showed positive -- that was statistically significant  
21 was March from 1915 through 2020.

22 On page 14 it looks at from 1960 through  
23 2020. And the trend is reversed, that we have negative  
24 trends for every month except March and April, but  
25 there are no statistically significant trends based on

1 the Mann-Kendall analysis.

2 Q. Do you know -- do you have an opinion as to  
3 what created that change or that reversal of trend?

4 A. My opinion on that is that the river at  
5 Hailey is predominantly driven by precipitation. And  
6 so the trends we're seeing are changes in precipitation  
7 amounts.

8 Q. Do you believe the river at Hailey is also  
9 affected by groundwater pumping?

10 MR. LAWRENCE: Objection. Outside the scope of  
11 the proceeding.

12 MR. FLETCHER: He just testified what the trend  
13 was at Hailey.

14 MR. LAWRENCE: The scope of this proceeding is  
15 groundwater pumping within the Bellevue Triangle, not  
16 groundwater pumping elsewhere.

17 MR. FLETCHER: Well, you should have objected to  
18 the prior answer, then.

19 THE HEARING OFFICER: No, I think they're  
20 different. I want to limit the scope of this  
21 particular hearing, Mr. Fletcher.

22 Sustained.

23 Q. (BY MR. FLETCHER): I'm not sure what is  
24 the accurate page number on Exhibit 24, but there is a  
25 page number in there that has your calculation of

1 irrigation efficiencies; is that correct?

2 A. That is correct.

3 Q. And what is that page number?

4 A. So there's a brief description of those on  
5 page 37, and then it's summarized on page 38.

6 Q. So on page 37 you have six different  
7 columns; correct?

8 A. That's correct.

9 Q. And for agricultural irrigation your  
10 efficiency is 84 percent; correct?

11 A. The last three are all agricultural  
12 applications.

13 Q. Okay. Give me one minute.

14 A. Not going anywhere.

15 Q. Okay. Well, when you talk about  
16 agricultural, you're saying that municipal efficiency  
17 is agricultural?

18 A. No. The last three. The individual water  
19 right -- and I apologize to whoever owns these water  
20 rights. I was not intending for them to be in the  
21 limelight here. But Water Right 37-22328, 37-8011A,  
22 and then the Silver Springs Ranch, which is the last  
23 one, those are the three that are within the Bellevue  
24 Triangle area.

25 Q. And do you know how the water right, for

1 example, 37-22328, how they are applying their water?

2 A. I have no knowledge of their system  
3 application. I just picked two random water rights out  
4 of the watermaster's delivery records for 2018 --

5 Q. Okay.

6 A. -- and used METRIC ET to figure out what  
7 the consumptive -- the crop irrigation requirement was  
8 for those two.

9 Q. Okay. So you don't know, looking at these  
10 various columns, what percentage of diversions are  
11 similar to each of the columns in the Triangle?

12 A. I'm sorry. I don't understand that  
13 question.

14 Can you rephrase that?

15 Q. Well, under agricultural irrigation, how  
16 much -- let me word it a different way.

17 What percentage of diversions in the  
18 Bellevue Triangle is agricultural irrigation?

19 A. I don't know that value off the top of my  
20 head.

21 Q. So when you did your net result of  
22 irrigation efficiency, you didn't weight that to the  
23 percentages of the various types that are in your  
24 columns?

25 A. No. My only intent was just to show that a



1 blanket 90 percent was probably inaccurate.

2 Q. Okay. Well, Mr. Miller didn't use  
3 90 percent in his report, did he?

4 A. For -- at the time of this production for  
5 this presentation, he had used 90 percent, yes.

6 Q. He had, but in his final report that was  
7 admitted, Exhibit 1, Miller Exhibit 1, he used  
8 85 percent, didn't he?

9 A. He did. Absolutely.

10 Q. Okay. And this report says agricultural  
11 irrigation efficiency is 84 percent; correct?

12 A. For that one farm, there was 84 percent,  
13 yes.

14 Q. And Jennifer Sukow also used 85 percent;  
15 isn't that correct?

16 A. That is the number that she used, yes.

17 Q. I believe you were making reference to the  
18 Wylie report. You were talking about the aquifer  
19 being -- or the groundwater -- well, you talked about  
20 something being stabilized.

21 What were you referring to?

22 A. That was Mr. Wylie's report that he issued  
23 in 2019.

24 Q. What were you referring to that was  
25 being -- that has stabilized?

1           A.    I was quoting him that said that the  
2 aquifer -- there's no trend and the water table is  
3 stable.

4           Q.    Okay.  So it's the water stable that has  
5 stabilized?

6           A.    That's what he concluded, yes.

7           Q.    Okay.  And did any significant event occur  
8 in 1991, that you're aware of, that may have led to  
9 that stabilization?

10          A.    I believe you're probably referring to  
11 the -- to the formation of the groundwater management  
12 area.

13                   Is that what it's classified as?

14          Q.    I'm just asking you if you're aware of any.

15          A.    I -- I -- I believe that happened in 1991.

16          Q.    Did anything else happen --

17          A.    Not that I'm --

18          Q.    -- that you're aware of that could affect  
19 this?

20          A.    Not that I'm aware of.

21          Q.    Was a moratorium put in place on  
22 groundwater development?

23          A.    I don't remember the date of that.

24          Q.    Okay.  And if in fact there had been a  
25 moratorium put in place, that could help stabilize

1 groundwater levels; correct?

2 MS. O'LEARY: Objection. Speculation.

3 MR. FLETCHER: He's an expert.

4 Q. In your opinion.

5 A. In my opinion, yes.

6 THE HEARING OFFICER: Just a minute.

7 Overruled.

8 MR. FLETCHER: Thank you.

9 THE HEARING OFFICER: Thank you.

10 Q. (BY MR. FLETCHER): Does that mean -- when  
11 you used the term "the groundwater levels are  
12 stabilized," does that mean that they're no longer  
13 impacting surface water supplies?

14 A. That's not the conclusion that anyone has  
15 reached.

16 Q. Okay. So the fact that water tables are  
17 stabilized means that the water table is not declining  
18 any further; correct?

19 A. Correct.

20 Q. And that's all it means; correct?

21 A. Correct.

22 Q. You talked quite a bit about uncertainty.  
23 What do you understand "uncertainty" to  
24 mean when you use that term?

25 A. So uncertainty is that any model result is

1 not a -- necessarily a perfect number, that there is  
2 uncertainty associated with that. And so I hate to use  
3 the word in the definition, but that there is --  
4 that's -- that's the best number, according to the  
5 model, but that number could vary.

6 Q. Okay. And when someone uses a number like  
7 22 percent as model uncertainty -- was it model  
8 uncertainty of 22 percent or --

9 A. It's predictive uncertainty.

10 Q. Predictive uncertainty.

11 When that 22 percent phrase is used, that's  
12 a plus or minus number, isn't it?

13 A. It is.

14 Q. So that means the prediction could favor,  
15 in this case, groundwater pumping or it could favor  
16 surface water users; correct?

17 A. Yeah. They're looking at both timing and  
18 location and a 95 percent confidence.

19 Q. Okay.

20 A. And it could be either side.

21 Q. And even though there's this uncertainty in  
22 the model, you believe it's the best science to use to  
23 do these calculations; correct?

24 A. So I don't think the model necessarily is  
25 science. I think it's a tool based on science. And so

1 I think it's the best tool we have.

2 Q. Okay.

3 A. But I think it could be a lot better.

4 Q. And that's true with virtually every model,  
5 isn't it?

6 A. Absolutely.

7 Q. I assume -- you were talking about South  
8 Valley Ground Water District 41, and that's the list of  
9 the users. If you want to look at it, you're free to.  
10 I'm not going to make a specific reference to it.

11 I think you said you had calculated that  
12 the impact from curtailment of those users in pumping  
13 would be 3.8 cfs; is that correct?

14 A. That's the curtailment flow rate.

15 Q. Okay. Explain what that is, would you,  
16 please.

17 A. So maybe I should ask you to rephrase your  
18 question.

19 Q. Well, what does the 3.8 cfs represent?

20 A. So that's the flow rate that would be  
21 curtailed under a curtailment scenario.

22 Q. Okay. So that -- and just correct me if  
23 I'm wrong on this, but isn't that another way of saying  
24 that's how much water will no longer be pumped if those  
25 wells are curtailed?

1 A. Yes.

2 Q. And then you talked about a .5 cfs.

3 And what was that .5 cfs?

4 A. That was in the irrigation season the  
5 impact to Silver Creek.

6 Q. That's how much water would return to  
7 Silver Creek if those users were curtailed?

8 A. In the irrigation season of that  
9 curtailment, yes.

10 Q. Okay. During your -- while we're talking  
11 about that very issue -- well, you mentioned this with  
12 Miller's report, Exhibit 1, Miller 1. You were -- you  
13 had concerns about the manner in which he did an  
14 additive approach.

15 Do you remember that testimony?

16 A. Yeah. What was the word you used?

17 Q. "Additive."

18 A. Oh, "additive." Okay.

19 Q. I think that was the word you used.

20 A. Yeah, sorry. I didn't hear that clearly.

21 Q. Yeah. Okay. And you said that if you were  
22 going to do that type of approach you should do it a  
23 different way; correct?

24 A. I would have done it differently, yes.

25 Q. And the way you would have done it is run

1 the model for three consecutive years to make that  
2 determination; correct?

3 A. Correct.

4 Q. Did you do that?

5 A. No.

6 Q. So you didn't do any work to determine if  
7 his number was inaccurate or accurate?

8 A. I -- I did not try to replicate that. And  
9 I did not run a three-year curtailment scenario.

10 Q. Okay. You agree that if curtailment  
11 occurs, there is some residual benefit from that;  
12 correct? I mean it doesn't all come back in one year?

13 A. Depending on the area of curtailment, yes  
14 and no. I mean --

15 Q. Well, if the Bellevue Triangle is curtailed  
16 this year, will there be benefits to the aquifer  
17 occurring after the irrigation season this year?

18 MR. BROMLEY: Objection. Outside the scope of  
19 the notice.

20 THE HEARING OFFICER: How?

21 MR. BROMLEY: Director, the scope of this  
22 proceeding was limited to the 2021 irrigation season.  
23 Mr. Fletcher is asking about benefits extending past  
24 that season.

25 THE HEARING OFFICER: Well, whether it is or

1 not, there's been substantial testimony on this --  
2 substantial testimony on this particular subject. So  
3 the objection is overruled.

4 THE WITNESS: Yeah, according to the model,  
5 there's water that's left in the aquifer.

6 Q. (BY MR. FLETCHER): And when you're doing  
7 modeling, like in this case, modeling for a particular  
8 time period, does the model account for pumping effects  
9 in prior years?

10 A. Yes.

11 Q. How does it do that? Do you know?

12 A. By changes in aquifer storage.

13 Q. Excuse me?

14 A. Changes in aquifer storage.

15 Q. Okay. So the model, no matter how much we  
16 try to restrict it, I mean it's dealing with all these  
17 inputs and all these outputs; correct?

18 A. Correct.

19 Q. Okay. Do you have an opinion on how long  
20 that response time would be if -- how long will water  
21 continue to benefit the aquifer if curtailment occurs  
22 this year?

23 A. I -- honestly, I don't know how long it  
24 would last.

25 Q. Okay. But you agree it would last more



1 than one year?

2 A. Not necessarily.

3 Q. Okay. You don't have any idea, then?

4 A. No, I -- it really just depends on  
5 precipitation in the winter and in the spring. I mean  
6 we could see that that effect of curtailment is not  
7 propagated, and that could be an easy -- that's a  
8 scenario that could easily happen. We could see that  
9 it couldn't remain. But there's no really -- it's  
10 impossible for me to know what's going to happen in the  
11 future.

12 Q. Your counsel asked you some questions about  
13 groundwater data submitted by Kevin Lakey.

14 Do you remember that --

15 A. Yes, I do.

16 Q. -- submitted to Eric Miller? Do you  
17 remember that testimony?

18 A. Yes, I do.

19 Q. Do you remember Eric Miller's testimony  
20 saying he also received groundwater data from Tim Luke  
21 at the Department?

22 A. I don't recall that.

23 Q. Okay.

24 A. But he easily could have said it.

25 Q. Concerning the Lakey data, you used the

1 term "inaccurate," kind of like "significant."

2 What was inaccurate about it, specifically?

3 A. There were duplications in the data.

4 Q. Okay. Tell us what the inaccuracies were.

5 A. Well, if something's reported twice, that's  
6 double the pumping than actually occurred.

7 Q. How many cfs was misstated on that report?

8 A. I don't recall.

9 Q. You did not do a calculation?

10 A. I don't recall. That -- that was in  
11 January, and I don't remember what that was.

12 Q. But you're willing to render an opinion  
13 that using that data makes Mr. Miller's conclusions  
14 inaccurate?

15 A. Well, I'm -- I didn't say anything about  
16 Mr. Miller's calculations. I was saying that if poor  
17 data was given, and then the result is going to be  
18 misinformation.

19 Q. Well, wouldn't it make a difference if that  
20 was .5 cfs versus 50 cfs?

21 A. I think it would. Absolutely.

22 Q. But you today, while you're silting here,  
23 you have no idea what amount of inaccuracy there was in  
24 that report?

25 A. Well, I don't recall, Mr. Fletcher. I'm

1 sorry. That was not something I brought with me.

2 Q. Thank you.

3 Do you remember the testimony of Mr. Beck  
4 earlier today? I think it was today.

5 A. Yeah.

6 Q. Sometime this week. And he was talking  
7 about the response time on Silver Creek after  
8 groundwater reductions.

9 Do you remember him talking about that?

10 A. There's been a lot of testimony about that,  
11 so it's all kind of jumbling together.

12 Q. Do you remember him talking about a 10 to  
13 14-day response time that he observed?

14 A. I do recall that.

15 Q. Do you disagree with that?

16 A. Knowing where he was speaking about  
17 specifically, I would absolutely believe that.

18 Q. When you were talking about this  
19 conductivity issue, hydraulic conductivity --

20 A. Uh-huh.

21 Q. -- how many cells did you look at?

22 A. I looked at the entire model domain.

23 Q. So you looked at 55,000 cells?

24 A. I did.

25 Q. And did you examine all of those for this

1 problem?

2 A. I exported the data into Excel and looked  
3 at ranges in the Bellevue Triangle specifically, and  
4 the average for layer one was at somewhere in the order  
5 of 3,000 feet per day. So an order of magnitude higher  
6 than I thought it would be. But still the maximum  
7 numbers were -- were -- and I don't recall that -- how  
8 many, but it was like 200 cells that had an extreme  
9 value.

10 Q. 200 out of 55,000?

11 A. Yeah.

12 Q. I don't know what the right phrase is. I  
13 don't want to use "significant."

14 But do you find 200 cells out of 55,000 to  
15 be significant?

16 A. It raises a lot of questions in my mind  
17 just about what kind of constraints were put on PEST  
18 during that calibration process.

19 Q. Okay.

20 A. If that was error that the model couldn't  
21 account for and had to make those cells that  
22 conductive, I don't know.

23 MR. FLETCHER: Mr. Powell, I think I'm done. I  
24 appreciate your testimony. Thank you.

25 THE WITNESS: Thank you.

1 THE HEARING OFFICER: Mr. Rigby.

2 MR. RIGBY: Thank you.

3

4 CROSS-EXAMINATION

5 BY MR. RIGBY:

6 Q. Mr. Powell, Jerry Rigby on behalf of the  
7 senior water users.

8 Lucky for you, the questions I had written  
9 down Mr. Fletcher asked most of them. I just want to  
10 cover a little bit more on a couple of the questions  
11 that he asked of you, and that is getting back to the  
12 SW Galena Ground Water District Exhibit 24 dealing with  
13 the stability of the aquifer.

14 In addition to -- well, first of all, so it  
15 is a fact that when we're talking about stability of  
16 the aquifer, that's with all the -- mostly all of the  
17 pumps and wells already installed? By that I'm saying  
18 this aquifer at that particular time, from 1991 through  
19 now, had significant pumping already occurring within  
20 that aquifer; is that correct?

21 A. I would agree, yes.

22 Q. And so therefore -- I mean I'm taking this  
23 to a logical conclusion, if pumps were -- had  
24 significantly lowered the level of the aquifer, you'd  
25 still have a stable aquifer, it just would be much

1 lower, except for -- much lower than if the pumps were  
2 not actually pumping water from the aquifer; is that  
3 right?

4 A. Yeah. There's no downward trend.

5 Q. Right. Well, in fact, let's talk about  
6 that, because you also indicated that in your  
7 discussion of it or analysis of it that you actually  
8 saw a rising of the aquifer; is that correct?

9 A. According to Mr. Wylie's analysis, there is  
10 a positive trend in that data, yes.

11 Q. Okay. Now, you heard the testimony again  
12 of Mr. Beck and others as to the conservation that  
13 they've gone through.

14 I think his initial -- when he first  
15 started working here, and others as well, it was  
16 pumping 24/7, Katy, bar the doors, and that's been  
17 significantly changed; right?

18 A. That's correct.

19 Q. And so therefore could that be one of  
20 reasons why the aquifer is raising, in your mind?

21 A. That could be one of the variables.

22 Q. And yet you've heard the testimony of my  
23 clients and my people still indicating that they  
24 believe the trend for their historical recognition of  
25 the Little Wood River has not increased? Did you hear

1 that testimony?

2 A. I did, yes.

3 Q. And so therefore how would -- even though  
4 there may be a -- you're arguing a raising of the  
5 aquifer and that most of the water from the aquifer is  
6 not retained in the aquifer, I'm seeing a disconnect,  
7 do you?

8 A. I did not do this analysis.

9 Q. Understood.

10 A. And so I'm just producing this for -- well,  
11 yeah.

12 So ask me your question again.

13 Q. More simply that if there's a rising of the  
14 aquifer and, according to the analysis, most of the  
15 aquifer in this basin gets into the river and is not  
16 retained, although some of it, as testimony indicated  
17 that it is, but if most of it in fact does get to the  
18 river, the disconnect we're still seeing is that the  
19 levels that my people were testifying to are not  
20 increasing, in fact actually decreasing. And I'm  
21 trying to find out if you have an opinion as to that  
22 disconnect.

23 A. At this point, Mr. Rigby, I don't have an  
24 opinion of why that's the case. I haven't seen any  
25 statistics on flows at Station 10, Station 54. We

1 talked a lot about those. But, you know, I have  
2 evidence from the State saying that there's gage --  
3 questions about Station 10. Other testimony says that  
4 no, this is a perfect -- not perfect, but this is a  
5 good gage.

6 So there's a lot of uncertainty or a lot of  
7 unknowns throughout this whole system. And so I'm  
8 having the same problem, that disconnect on -- on the  
9 data to support one side or the other.

10 Q. Dealing with the staff memos, especially  
11 Ms. Sukow's memo, from my understanding of your  
12 testimony, for the most part you agreed with most of  
13 her analysis, other than using the three-month stress  
14 period; would that be a fair statement?

15 A. I think that she did the analysis like I  
16 would have done the analysis and I did do the analysis.

17 Q. In fact you did run it and found hers to be  
18 correct; right?

19 A. I got the same answer, yes.

20 Q. Okay. So -- but again, getting back to the  
21 three-month stress period, you, as I understand your  
22 testimony, that was too short a period, is that  
23 correct, according to the model?

24 A. Well, it's not that the model can't run a  
25 three-month stress curtailment scenario. She just at



1 the very end of her memo talked about that using a  
2 three-month scenario likely causes the uncertainty with  
3 that answer to rise. So timing and location of  
4 response raises more questions, but we don't know what  
5 that uncertainty is because no one's ever done it.

6 Q. And although Mr. Fletcher addressed the  
7 issue of the pumping reports from Kevin Lakey, that was  
8 one of the questions I was definitely going to ask, is  
9 if they were in error, just how significant was it? I  
10 think you've already answered that.

11 Until someone runs the corrected pumping  
12 analysis, we don't know; right?

13 A. We don't know.

14 Q. It could be very insignificant?

15 A. It could be.

16 Q. Even though, like you say, bad in, bad out,  
17 if the bad is miniscule, then it really doesn't make  
18 that much difference in the bottom line; correct?

19 A. I would agree.

20 Q. Have you looked at the precipitation since  
21 the 1915 to 2020 in any of your analysis? And if so,  
22 is it built into the Kendall model, the Mann-Kendall  
23 model?

24 A. So I looked at trying to do some regression  
25 between precipitation and flow rate like years ago.

1 And it didn't correlate real well. And so I have not  
2 looked at that recently, probably at least two years.  
3 So I can't tell you even -- anything about what I did  
4 at the time. I just remember pulling precipitation  
5 data.

6 Is that embedded in Mann-Kendall was your  
7 second question?

8 Q. Yeah.

9 A. It is. The flows in any stream system are  
10 a reflection of the sources of where that water comes  
11 from.

12 Q. Certainly. Well, the only reason I'm  
13 asking is we've heard almost everyone testify as to the  
14 reason for flows in the river itself obviously include  
15 precipitation and pumping, and you had a list of  
16 several other things?

17 A. Sure.

18 Q. And wouldn't it be appropriate or wouldn't  
19 it be helpful to understand those that we can quantify  
20 to determine then what the pumping effects are?

21 A. So is that a statement or is that a  
22 question? Sorry.

23 Q. No. I said wouldn't it be helpful? I  
24 think that's a question.

25 A. Would be helpful?

1 Q. I think that's a question.

2 A. Yeah. Absolutely it would be helpful.

3 Q. Yes.

4 A. The more data we have, the better that we  
5 can address any problem.

6 Q. I believe in your deposition when I was  
7 taking it with you, you were talking about one of the  
8 problems with the model is that it's a one-month stress  
9 built into that.

10 Am I remembering that correctly?

11 A. No. I would say that's fairly standard. I  
12 mean most models have a one-month stress.

13 Q. The reason I'm asking that is it seemed to  
14 me that we went on to discuss how soon would water then  
15 get back into the river from the model -- I mean from  
16 the aquifer. And I believe your testimony was a small  
17 amount would be very quickly, and others you just  
18 didn't know. And one of the reasons I thought you said  
19 was because when it's a one-month stress model, that  
20 makes it a little more difficult.

21 Am I wrong there?

22 A. I think that was -- Mr. Miller had some  
23 reference to like days response. And I think I was  
24 just saying the model can't do days. It has to do  
25 months. And so trying to interpolate days makes things

1 really difficult. And so I think that's where that  
2 discussion came from. But I don't have that whole  
3 transcript in front of me, so...

4 Q. So the question that's been asked of  
5 several is just how soon does it come back in.

6 And you don't have an opinion, do you, as  
7 to -- or any additional data that would suggest what  
8 that time period is in any given year.

9 A. So I don't have any data from recent. I've  
10 been to numerous locations in the Bellevue Triangle,  
11 and I -- and the Bellevue Triangle extends up the  
12 Valley. And so like you have headwaters and locations  
13 right next to headwaters I would imagine have a much  
14 quicker response than those up the Valley. And so, you  
15 know, there's not one you turn off all wells and  
16 there's an immediate response location, both  
17 horizontally, vertically -- or north and south, maybe I  
18 should -- north and south, east and west will determine  
19 responses to it.

20 Q. Would you disagree with several of my  
21 clients' testimony, and also the watermaster, that  
22 there is a fairly quick response when wells are turned  
23 off for various reasons?

24 A. I don't have any data to support that. I  
25 also heard the testimony that the watermaster gave that

1 he also recognized that someone was pumping directly  
2 into the river and not diverting that water. And so  
3 I'm not really sure quantity and timing. I don't think  
4 it's going to be instantaneous. I -- yeah. So...

5 MR. RIGBY: I have no further questions.

6 THE HEARING OFFICER: Okay. Ms. O'Leary, should  
7 we take a break? I think we're overdue. And then you  
8 can come back.

9 MS. O'LEARY: We could do that, Director. I  
10 just have a couple questions. It will be short. Or if  
11 you prefer a break. That's fine.

12 THE HEARING OFFICER: I don't care.

13 MR. FLETCHER: Let's finish with this witness.

14 THE HEARING OFFICER: Okay. If everybody's all  
15 right with that. I thought maybe the redirect might be  
16 extensive. So thank you.

17

18 REDIRECT EXAMINATION

19 BY MS. O'LEARY:

20 Q. Erick, Mr. Fletcher was discussing the  
21 percentage of irrigation efficiency with you and really  
22 focusing on that Silver Springs Ranch 84 percent  
23 efficiency.

24 In your opinion and based on the research  
25 that you've conducted, is an average of 84 percent

1 irrigation efficiency achievable throughout the  
2 Bellevue Triangle?

3 A. Through a lot of effort -- knowing what was  
4 put in at Silver Springs Ranch, I -- it takes time,  
5 effort, and money to achieve that efficiency. So it is  
6 possible. I don't believe it's across the Valley.

7 Q. Okay. So -- so based on your other  
8 calculations we saw as low as in the 20 to 30 percent.

9 Your opinion is that that 60 percent in  
10 Exhibit 24 is a more reasonable average of irrigation  
11 efficiency throughout the Bellevue Triangle?

12 A. Well, and I'm sorry, Ms. O'Leary, I'm  
13 not -- I'm reluctant to even say that that number is  
14 right. I haven't done an analysis on -- and I think  
15 that we could do that. I just haven't done it on total  
16 pumping. We have lots of ET -- METRIC ET data that we  
17 could evaluate what is being diverted, both from a  
18 surface and groundwater standpoint, and what the ET is.

19 And so I think we could easily come up with  
20 a better efficiency number than debating, you know,  
21 what it is here. I just haven't had the time to do  
22 that.

23 Q. Okay. But the calculations that you have  
24 done don't show an average of 84 percent; correct?

25 A. No.

1 Q. Okay. Mr. Fletcher also asked you whether  
2 you tried to replicate Mr. Miller's work with respect  
3 to his June 1st, 2021 report; right?

4 A. I think that he asked that question,  
5 yesterday.

6 Q. And was the condensed time period of  
7 this -- of notice of this proceeding and receipt of  
8 Mr. Miller's report attributable as to why you didn't  
9 have time to replicate that work?

10 A. That definitely played a role. I mean  
11 we've all been under a time constraint for sure.

12 Q. Okay. And just to be clear, because  
13 opposing counsel was really focusing on the --  
14 Mr. Lakey's data and whether the errors that you found  
15 would be, in your mind, throwing around a term,  
16 "significant" versus "insignificant."

17 At the end of the day, if the model is not  
18 input with accurate data, it's not going to output  
19 accurate data; right?

20 A. That's correct.

21 Q. Okay. Is it possible that even if there is  
22 a curtailment this year that surface water users might  
23 not receive a benefit of the curtailment, meaning, in  
24 other words, you can't time your quantity to the amount  
25 of water that would be available to them pursuant to a

1 curtailment, can you?

2 A. We -- again, the best tool we have is the  
3 model. And there may -- you know, at this point it is  
4 what it is, warts and all. And it does produce some  
5 timing estimates and volume associated with those  
6 timing estimates.

7 Now, the uncertainty of that, we don't  
8 know. And so there is a potential that there would not  
9 be any benefit. But that's impossible to calculate  
10 here.

11 Q. Okay. And we've talked about that  
12 uncertainty amount being plus or minus 22 percent;  
13 correct?

14 A. That's the uncertainty number from  
15 Mr. Wylie for the model 1.1 report, yes.

16 Q. Based on that ten-month time period?

17 A. Yes.

18 Q. And under the analysis by Ms. Sukow, since  
19 it's that three-month time period, it's reasonable to  
20 assume that the uncertainty would be greater than that  
21 22 percent; right?

22 A. That's correct.

23 MS. O'LEARY: That's all I have. Thank you,  
24 Erick.

25 THE HEARING OFFICER: More recross,



1 Mr. Fletcher?

2 MR. FLETCHER: Just one item.

3 MR. THOMPSON: I have one question.

4 THE HEARING OFFICER: Oh.

5 MR. FLETCHER: You do? Okay.

6 THE HEARING OFFICER: Sorry, Mr. Thompson.

7

8 REDIRECT EXAMINATION

9 BY MR. THOMPSON:

10 Q. Mr. Powell, just one question.

11 You said you were able to replicate

12 Ms. Sukow's model run; is that correct?

13 A. That is correct.

14 Q. And does that just mean that she ran the  
15 model correctly as far as running the tool itself?

16 A. Yes.

17 Q. Okay. It doesn't mean that the results are  
18 actually right or -- as far as estimates?

19 A. Well, yeah, any -- I mean the first step is  
20 just making sure we can replicate what was done. So  
21 I'm not saying that was right or wrong. I was able to  
22 replicate it.

23 MR. THOMPSON: Okay. Thank you.

24 THE HEARING OFFICER: Mr. Fletcher.

25 ///



1 study"?

2 A. No. I'm sorry, you said the second  
3 sentence at the top. So I was reading the second  
4 sentence.

5 Q. No, at the -- I'm sorry. Let's get you to  
6 the right place.

7 A. Okay. "Estimates of actual withdrawals"?

8 Q. Yeah. Where it goes down, at the very last  
9 paragraph of page 2 --

10 A. Okay. Yeah, I have that.

11 Q. -- the second full sentence --

12 A. Yeah, I see it.

13 Q. -- starts with the word "Estimate."

14 A. "Estimate of actual withdrawals for  
15 2019/2020 were provided by Tim Luke."

16 MR. FLETCHER: Thank you. I have no further  
17 questions.

18 MS. O'LEARY: Director, before we take a break,  
19 just one housekeeping matter. I want to make sure --  
20 we renumbered Exhibit A as Exhibit 41, and I'm not  
21 entirely sure if I moved to have that admitted into  
22 evidence. And I just wanted to make sure that I did  
23 get that on the record.

24 MS. CARTER: I don't have it admitted.

25 MS. O'LEARY: Okay. Can we have it admitted?

1 THE HEARING OFFICER: Any objection?

2 MR. FLETCHER: We have some exhibits too.

3 MR. RIGBY: Oh, that's right. We have some as  
4 well.

5 MS. O'LEARY: But do you object to --

6 MR. RIGBY: No objection.

7 MR. FLETCHER: No objection.

8 THE HEARING OFFICER: Okay. So the document  
9 that's been marked as South Valley and Galena  
10 Exhibit 41 is received into evidence.

11 (SVGWD GGWD Exhibit 41 received.)

12 THE HEARING OFFICER: Okay. I just have one  
13 line of questions for the witness.

14

15 EXAMINATION

16 BY THE HEARING OFFICER:

17 Q. I want to refer back to South Valley and  
18 Galena Exhibit 24 and page 48 that we discussed at  
19 length.

20 A. Director, I'm there.

21 Q. Okay. And this was -- the entire  
22 discussion about this page was related to what's  
23 happening with groundwater levels; right?

24 A. That is correct.

25 Q. And the groundwater levels that we're

1 talking about are groundwater levels within what area?

2 A. Within the Wood River Valley. I believe  
3 that that exhibit also has a map, and I don't recall  
4 where that is.

5 Q. Well, in particular, look at the first  
6 clause, first sentence. It says, "The Big Wood  
7 Groundwater Management Area," and then there are  
8 additional references to the groundwater management  
9 area.

10 A. Uh-huh.

11 Q. And do you know the extent of that  
12 management area?

13 A. I believe it includes Camas Prairie as well  
14 as the Big Wood valley.

15 Q. And that's true. And also in the -- it  
16 includes the Bellevue Triangle; right?

17 A. Yes.

18 Q. And it includes the drainage of the Big  
19 Wood River itself; correct?

20 A. Correct.

21 Q. And so is -- in your opinion, does this  
22 data have any relevance to water levels or in  
23 describing the water levels solely in the Bellevue  
24 Triangle?

25 A. It definitely includes areas outside of the

1 Bellevue Triangle. I think really my only -- my  
2 original intent of putting this in here was to show  
3 that Mann-Kendall's statistics were used by the  
4 Department for other purposes so that people weren't  
5 just looking at me like a blank stare when we started  
6 talking about time series statistical analysis.

7 Q. Well, I understand that. But there was  
8 also a discussion about whether there were positive  
9 trends.

10 A. That's correct.

11 Q. I guess I look at the document, Mr. Powell,  
12 and say it has no value to me, because it's looking at  
13 wells throughout the groundwater management area and is  
14 not specific to the Bellevue Triangle, which is the  
15 subject of this particular contested case. So I just  
16 throw it out.

17 Okay.

18 A. Yeah.

19 THE HEARING OFFICER: Thanks.

20 Jerry.

21 MR. RIGBY: Mr. Director, apparently we have --  
22 when we were attempting to get all of our exhibits in,  
23 we discussed a couple of exhibits, and we were reminded  
24 that we, although discussed them, didn't ask for their  
25 admission.

1                   Would you please remind us which ones those  
2 were?

3                   MS. CARTER:   W. Arkoosh 2 and 3.

4                   THE WITNESS:   Director, am I done?

5                   MR. RIGBY:    So it was the testimony that John  
6 Arkoosh --

7                   THE HEARING OFFICER:   Just a minute.   I think  
8 so, but just a minute.

9                   MR. RIGBY:    It was the testimony of John Arkoosh  
10 wherein he was testifying for not only on his behalf,  
11 but his father's behalf, W. Arkoosh.   And it was  
12 Exhibit No. 1 and Exhibit -- excuse me, Exhibit No. 2  
13 and Exhibit No. 3.

14                   And those were, I believe, his water  
15 rights, were they not?

16                   MS. CARTER:   Yes.   Water right and the  
17 place-of-use map.

18                   MR. RIGBY:    Very good.   And so we would move for  
19 the admission of those two exhibits.

20                   THE HEARING OFFICER:   I don't even remember  
21 those documents.

22                   But I will ask, is there any objection --

23                   MR. THOMPSON:   No.

24                   THE HEARING OFFICER:   -- to the admission of  
25 those documents?

1                   Okay. So based on no response, Mr. Rigby,  
2 the documents marked as Arkoosh --

3                   MR. RIGBY: W. Arkoosh.

4                   THE HEARING OFFICER: -- W. Arkoosh Exhibits 2  
5 and 3 are received into evidence.

6                   (W. Arkoosh Exhibits 2 and 3 received.)

7                   All right. Thanks. Let's take a  
8 ten-minute break.

9                   (Recess.)

10                  THE HEARING OFFICER: We're back on the record  
11 after an afternoon break.

12                  Mr. Barker, next witness.

13                  MR. BARKER: South Valley Ground Water District  
14 calls David Shaw.

15                  THE HEARING OFFICER: Mr. Shaw, if you'll raise  
16 your right hand.

17

18                                   DAVID B. SHAW,  
19 having been called as a witness by South Valley Ground  
20 Water District and first duly sworn, testified as  
21 follows:

22

23                  THE HEARING OFFICER: Thank you. Please be  
24 seated.

25                  Mr. Barker, you may examine.



1 MR. BARKER: Thank you, Mr. Director.

2

3 DIRECT EXAMINATION

4 BY MR. BARKER:

5 Q. Mr. Shaw, would you state your name and  
6 address for the record, please.

7 A. David, middle initial B, as in boy, Shaw  
8 S-h-a-w. 4001 East Main Street, Emmett, Idaho 83617.

9 Q. Mr. Shaw, have you -- do you have an  
10 occupation at the moment?

11 A. I do.

12 Q. Besides growing fruit, do you do other  
13 things?

14 A. I do other things as well, yes.

15 Q. Okay. So what would those other things be  
16 that are relevant this proceeding?

17 A. I've worked for the Department of Water  
18 Resources and its predecessor agencies from 1973 to  
19 19 --

20 MR. FLETCHER: Mr. Director, can people speak  
21 up. I'm having a hard time hearing --

22 THE HEARING OFFICER: Yep.

23 MR. FLETCHER: -- both sides of this  
24 conversation?

25 THE HEARING OFFICER: Both of you need to talk

1 loudly, please. Okay.

2 THE WITNESS: Okay. I worked for the Department  
3 of Water Resources and its predecessor agencies from  
4 1973 to 1996. Then I went to work for ERO Resources.  
5 That's a natural resource consulting firm. And I've  
6 done water resource work for them since 1996.

7 Q. (BY MR. BARKER): Can you tell me a little  
8 bit about your educational background. What kind of  
9 degrees do you have?

10 A. I have a bachelor's of science and a  
11 master's of science from the University of Idaho in  
12 agricultural engineering.

13 Q. And what did you do when you first went to  
14 work for the Department of Water Resources or its  
15 predecessor agency?

16 A. The first program I worked on was the  
17 Stream Channel Protection Program.

18 Q. All right. How long did you do that work  
19 and what did you do in that job?

20 A. Well, the Department did administer -- I  
21 guess they still do -- the Stream Channel Protection  
22 Program. So it was reviewing permits and channel work,  
23 whether or not it could be permitted or not, or  
24 recommendations for changes in proposed channel work.

25 Then I moved to what at the time was the

1 Water Resource Board. They had a separate agency. And  
2 I did hydrology work for them.

3 Q. What was the -- what was the separate  
4 agency that was then known as the Board, Water Resource  
5 Board?

6 A. Well, the Water Resource Board had a  
7 separate agency called the Water Resource Board Agency.

8 Q. I see.

9 A. And the constitutional amendment, I think  
10 was -- the Idaho Constitutional amendment in 1974  
11 limited the number of State agencies. So the -- what  
12 was the Department of Water Administration and the  
13 Water Resource Board were combined into the Department  
14 of Water Resources, the current agency.

15 Q. Okay. So when you went to work for this  
16 subagency of the Board, what was your responsibility?

17 A. Specifically I was working on a model. I  
18 believe it was a water-quality model for the Boise  
19 River. And I worked on that for six months or so while  
20 the agencies were still separate.

21 And when the agencies were brought back  
22 together, there was a technical support section, I  
23 think it was called. A unit of some kind. And we had  
24 engineers, hydrologists, soil scientists, economists,  
25 and we provided technical support for the rest of the

1 agency. And I was the manager of that section.

2 Q. Do you have any professional  
3 certifications?

4 A. I do.

5 Q. And what are those?

6 A. I'm a registered professional engineer and  
7 land surveyor in Idaho and a registered professional  
8 engineer in Arizona, Colorado, and Oregon.

9 MS. MCHUGH: Can I ask the witness to speak up?  
10 I don't know why I can't hear you today, but I can't.

11 THE WITNESS: Okay.

12 Q. (BY MR. BARKER): So when you became the  
13 manager of this technical services division, what were  
14 you -- what were your responsibilities? What kind of  
15 work did you do?

16 A. We were providing technical support for  
17 development of the State Water Plan primarily. We did  
18 some work from time to time for the administration  
19 side. There was a separate hydrology section at that  
20 time that did the hydrologic modeling.

21 Q. And how long did you remain in this  
22 position as the lead of the technical division or the  
23 manager -- what did you say it was? The manager?

24 A. It was a manager. I can't remember what  
25 the title was. I think it was about two years, maybe

1 three. And then there was a unit -- a water rights  
2 section, and I started managing that section. We  
3 processed applications, licenses, transfers for the  
4 water rights in Idaho.

5 Q. How long were you in charge of  
6 administering -- or in charge of that section  
7 administering water rights in Idaho?

8 A. Probably another two years. And then I  
9 moved to Western Region, and I was the manager at  
10 Western Region until 1985, maybe.

11 Q. And what was your -- what were your duties  
12 as the manager of the Western Region in that time  
13 frame?

14 A. In the Western Region we had an ongoing  
15 water right adjudication in the Payette. We processed  
16 water right applications, transfers, the dam safety  
17 program was administered out of the region, as well as  
18 the Stream Channel Protection Program.

19 Q. Okay. And then after 2000 -- or say 1985  
20 you had another position with the Department?

21 A. I did. About that time the Snake River  
22 Basin Adjudication was authorized by the legislature,  
23 and I was selected as Bureau chief to lead that effort.

24 Q. And did you remain in that position for the  
25 rest of the time you were with the Department?

1           A.    I did.    Until 1996.

2           Q.    And in all the time that you worked for the  
3 Department and its predecessor entities, did you have  
4 any involvement in stream -- or sorry, surface water  
5 hydrology?

6           A.    Yes.

7           Q.    Okay.   And what was that?

8           A.    Well, some of it was related to the Stream  
9 Channel Protection Act, some of it was related to dam  
10 safety and inspecting dams.   I believe we did a  
11 preliminary review on plans for repair before they were  
12 finally approved at the State office, and the Stream --  
13 I think I mentioned the Stream Channel Protection  
14 Program, and also processing new water right  
15 applications to verify if there was water available.

16          Q.    Is that something you did yourself, or did  
17 you delegate that to other people to do under your  
18 supervision?

19          A.    A combination.   If it were an ordinary  
20 event, staff would take care of it.   If it was unusual,  
21 I usually got involved.

22          Q.    During the period of time when you were  
23 with the Department, did you do any work with respect  
24 to groundwater rights?

25          A.    With groundwater rights, yes.

1 Q. Okay. Tell us what that was, what  
2 involvement you had with groundwater rights during that  
3 period of time.

4 A. Well, from the time I went to work for the  
5 water rights section, we processed applications for  
6 groundwater rights and reviewed licensing exams for  
7 groundwater permits that had been developed.

8 The same at the regional office, reviewing  
9 applications. And of course, the field exams were done  
10 by staff in the regional office. I reviewed those.  
11 And the adjudication, we took tens of thousands of  
12 claims for groundwater rights that all had to be  
13 evaluated and recommended to the court.

14 Q. And in the process of reviewing these  
15 groundwater applications and then later claims in the  
16 adjudication, did you have some involvement in  
17 groundwater hydrology?

18 A. Some involvement, yes.

19 Q. Okay. And what was that that you had?  
20 What did you do with respect to understanding  
21 groundwater hydrology so that you could process  
22 applications and claims in the adjudication?

23 A. In some cases it was an evaluation of  
24 whether or not water would be available for a new  
25 permit. In other cases, it was conflicts. A new

1 permit application might be protested by either an  
2 existing surface water user or groundwater user.

3 Q. And were you also involved in these -- in  
4 handling these protests?

5 A. Yes.

6 Q. And that was with -- both when you were at  
7 the SRBA and also at the Western Regional office?

8 A. Yes. The protests in the SRBA, of course,  
9 were before the court. In regional office it was the  
10 administrative procedure for a decision by the Director  
11 of whether or not a permit would be granted.

12 Q. Okay. And then you said you left the  
13 Department in 1996; did I get that right?

14 A. Yes.

15 Q. Okay. And joined ERO Resources.

16 So what have you done for ERO Resources  
17 over the last 25 years?

18 A. A lot of the same kind of work. Evaluating  
19 water supplies for new water right applications or  
20 protecting -- helping existing water users defend their  
21 rights if they believe they would be adversely impacted  
22 by new applications, helping claimants in the Snake  
23 River Basin Adjudication for both surface and  
24 groundwater get their claims decreed.

25 Q. And does that work that you've done at ERO



1 involve evaluating impacts of water use from one source  
2 to -- or from one water use to another?

3 A. Yes, it did.

4 Q. And did that include evaluating impacts  
5 from surface to groundwater --

6 A. Yes.

7 Q. -- and vice versa?

8 A. Yes.

9 Q. Do you have -- have you done any work in  
10 the Wood River Valley before this proceeding?

11 A. Yes.

12 Q. Okay. What kind of work have you been  
13 involved in in the Wood River Valley?

14 A. The work I remember particularly was the  
15 Stream Channel Protection Program. And in the '80s  
16 there were some big water years that caused some  
17 erosion in the Wood River Valley.

18 And at that time there were only two  
19 offices, two regional offices of Water Resources  
20 processing stream channel applications. And the Wood  
21 River Valley was handled out of the Western Region  
22 office here in Boise. So I spent a fair amount of time  
23 dealing with flood issues in the Wood River Valley.

24 Q. Okay. How about water rights and water  
25 delivery systems in the Wood River Valley, have you had

1 any prior experience with that before getting involved  
2 in this administrative proceeding?

3 A. Yes.

4 Q. Okay. And what has that involvement been?

5 A. In particular, there was a proposal for  
6 groundwater development on what's now called the Heart  
7 Rock Ranch. It was --

8 Q. Heart Rock?

9 A. Heart Rock Ranch. Used to be the something  
10 Dragon Ranch. And I worked for the adjacent property  
11 owner that was concerned that their property would be  
12 impacted by changes in groundwater levels on the Heart  
13 Rock Ranch.

14 Q. By increasing groundwater levels?

15 A. By increasing groundwater levels.

16 Q. And did you do any groundwater analysis in  
17 terms of what the -- how groundwater -- how water would  
18 move about underground for this project?

19 A. We -- we did not do any modeling. We did  
20 monitoring. The developer finally agreed to provide us  
21 with groundwater-level data, and we were able to  
22 compare that year to year, and also make an evaluation  
23 of whether or not the increase in groundwater level was  
24 going to impact the adjacent property.

25 Q. Have you been -- well, first of all, let me

1 do this.

2 Have you been qualified as an expert  
3 witness in Department of Water Resources proceedings  
4 before?

5 A. I have.

6 Q. Many times?

7 A. Many times.

8 MR. BARKER: I offer Mr. Shaw as an expert in  
9 hydrology and water rights.

10 MR. FLETCHER: No objection.

11 MR. RIGBY: No objection.

12 THE HEARING OFFICER: Any objections?

13 Mr. Shaw is recognized in the areas  
14 described.

15 Q. (BY MR. BARKER): Mr. Shaw, have you been  
16 retained by the South Valley Ground Water District?

17 A. I have, yes.

18 Q. And when was that first -- when were you  
19 first asked to provide services to the Ground Water  
20 District?

21 A. As I recall, it was about six months before  
22 the Ground Water District was formed. So that was  
23 2015, maybe.

24 Q. And what was your task at that time?

25 A. First task was just to become familiar with

1 the water rights that were within the District and  
2 their relationship, both surface and groundwater, to  
3 one another.

4 Q. And sometime during the course of working  
5 for the Ground Water District, did you look at other  
6 issues?

7 A. Yes.

8 Q. Were you involved in analyzing the 2015  
9 delivery call?

10 A. Yes, I was.

11 Q. And have you seen -- or did you see the  
12 staff memoranda that were prepared by Mr. Luke and  
13 Jennifer Sukow with respect to that 2015 delivery call?

14 A. Yes.

15 Q. And were you providing advice to the Ground  
16 Water District about the issues raised in those staff  
17 memos?

18 A. Yes.

19 Q. Have you over time evaluated claims of --  
20 or delivery calls by Mr. Rigby's clients and others  
21 from the Little Wood and Big Wood?

22 A. The most work was evaluating the  
23 Department's, Mr. Luke's, Ms. Sukow's memos in 2015.  
24 The later calls, nothing really happened, I guess, at  
25 my level, because they were resolved before they

1 required a lot of work at -- work for me.

2 Q. Okay. So since then what -- since those  
3 first couple of delivery calls fizzled out, what have  
4 you been doing for the Ground Water District, if  
5 anything?

6 A. A couple of things. Helping them with  
7 applications for groundwater rights in the basin that  
8 might -- might create difficulty for their -- for that  
9 water supply. I've also been putting together a  
10 Groundwater Management Plan that we hope will be  
11 implemented at some point.

12 Q. So you were involved in helping the South  
13 Valley put together the initial draft of the  
14 Groundwater Management Plan?

15 A. Yes, I was.

16 Q. So tell me about that process. What kind  
17 of information was gathered? What kind of consultation  
18 were you engaged in?

19 A. The first step I believe was necessary was  
20 to educate the groundwater users about at least my  
21 understanding and Mr. Powell and Mr. Hill's  
22 understanding of the hydrology of the basin.

23 Q. Is that -- so how did you -- what kind of  
24 information did you gather to understand the hydrology  
25 of the basin?

1           A.    There is publicly available data for  
2 streamflows on Big Wood, on Silver Creek. Both the  
3 Department and Geological Survey have depth to  
4 groundwater data, limited, but some is available. The  
5 Ground Water District started monitoring one well in  
6 2016, and since have put monitoring equipment in  
7 additional wells to monitor groundwater levels.

8                        So the first thing was to accumulate and  
9 understand the available data -- to understand to the  
10 best of our ability the function of the hydrology in  
11 the basin.

12           Q.    And did you work with Mr. Hill to put  
13 together that Exhibit 23, the hydrogeology -- or sorry,  
14 the hydrology of the basin report we've looked at?

15           A.    Yes, I did.

16           Q.    What was the -- that's the educational  
17 piece that you mentioned?

18           A.    Yes.

19           Q.    Okay. So then what happened next after  
20 that process of trying to educate the groundwater users  
21 about what was happening in the basin?

22           A.    I've been advocating as strongly as the  
23 Directors will listen to me that we need to put  
24 together a Groundwater Management Plan.

25           Q.    So you helped draft a couple versions of

1 Groundwater Management Plans?

2 A. At least a couple.

3 Q. And you were involved in submitting the  
4 Groundwater Management Plan that came -- went to the  
5 Director last fall; is that right?

6 A. I worked on that plan, yes.

7 Q. Okay. Along with Mr. Powell and Mr. Hill?

8 A. Yes.

9 Q. Okay. And what were you trying to  
10 accomplish or what were you suggesting as a proposal in  
11 this Groundwater Management Plan?

12 A. I believe one of the changes to the basin  
13 has been the change in irrigation methods over time.  
14 Originally the Triangle was developed with surface  
15 water, flood irrigation. We know it's sandy, gravelly  
16 soil, so it took large amounts of water to irrigate.

17 And we've seen over time the diversions of  
18 surface water into the Triangle have diminished. And  
19 my belief is that's one of the impacts to -- that has  
20 resulted in a decline of Silver Creek.

21 Q. So you've looked at the -- what is -- so  
22 first of all, you said there has been a decline in  
23 flows in Silver Creek?

24 A. There has been, yes.

25 Q. Over what period of time?

1           A.    Well, the gage only goes back to 1975, so  
2 we've looked at the period of record.

3           Q.    So you're looking at the Sportsman's gage?

4           A.    Yes.

5           Q.    And you said you were concerned or trying  
6 to evaluate what led to that.

7                    What do you understand the sources of water  
8 to be in the Bellevue Triangle?

9           A.    We know that Silver Creek responds to the  
10 Big Wood and the discharge at the Hailey gage.  There's  
11 a strong relationship there.

12          Q.    So let me stop you there for a second.

13                    Do you remember Mr. Vincent explaining that  
14 there was a very strong -- or a strong relationship  
15 between the Hailey gage and the flows at Sportsman's  
16 Access?

17          A.    Yes.

18          Q.    Okay.  Can you explain why that's the case?

19          A.    If I knew exactly why that was the case,  
20 we'd be a lot further down the road.  We know it  
21 happens.  So I believe there is a connection -- it  
22 may -- well, I'm sure part of it is precip, because  
23 both gages respond to precip.  I believe there's a more  
24 direct connection than that, but I don't have data at  
25 this point to describe it.



1           I think part of the connection is the  
2 diversions into the Triangle for irrigation purposes.  
3 When there's more water in the Big Wood, there's more  
4 water diverted on the Triangle for surface  
5 irrigation -- or with surface water.

6           Q.    Okay.  So have you found a correlation at  
7 all between diversions and the -- into the Triangle and  
8 flows in Silver Creek?

9           A.    I have.

10          Q.    And what is that?

11          A.    It's -- I can't remember.  About .5, as I  
12 recall, so it's not a blockbuster correlation.  But I  
13 believe it is a relationship that exists.

14          Q.    And have you -- is that relationship or  
15 that -- let me rephrase that.

16                    That relationship that exists, is that  
17 illustrated in Exhibit 24, the presentation that you  
18 gave or you were part of giving to the Advisory  
19 Committee?

20          A.    There is a chart in there that shows the  
21 relationship.  I'm not sure there's a chart in there  
22 that shows the R-squared value.

23          Q.    Okay.  And did you run the calculations to  
24 come up with an R-squared value?

25          A.    I did.

1 Q. So when this -- when this hearing came  
2 about, were you asked to participate in some fashion by  
3 the Ground Water District?

4 A. I was, yes.

5 Q. And you have either been here or listened  
6 to a great deal of the testimony so far?

7 A. Yes, I have.

8 Q. Have you also reviewed the staff memoranda?

9 A. I have.

10 Q. I want to call your attention to IDWR  
11 No. 4, Tim Luke. It should be in the green book, the  
12 one in your hand. The green book to your right hand.

13 Do you have Mr. Luke's --

14 A. I do.

15 Q. -- staff memo in front of you?

16 Would you turn to page 21, please.

17 A. I have that.

18 Q. Okay. This is a part of Mr. Luke's memo  
19 that's described as "Analysis of Possible Injury."

20 Have you reviewed this?

21 A. I have.

22 Q. Have you spent some time analyzing this  
23 part of the memo?

24 A. Yes, I have.

25 Q. Okay. So first of all, tell me what you

1 understand that this analysis was intended to show or  
2 intended to look at.

3 A. I believe Mr. Luke was looking -- making a  
4 comparison between water years 2020 and 2004 and 1939  
5 and 1937 as analogous years.

6 Q. So why do you understand that 19 -- the  
7 years in the 1930s were selected?

8 A. I believe Mr. Luke selected those based on  
9 comparable SWSIs from this year, 2020, 2004, 1939, and  
10 1937.

11 Q. Okay. But why did he go back to the 1930s,  
12 to your understanding?

13 A. I believe he looked for years with  
14 comparable SWSIs pre-groundwater development.

15 Q. So do you believe that the 1930s are pre --  
16 essentially pre-groundwater development, based upon  
17 your review of the history of groundwater pumping in  
18 this basin?

19 A. Essentially, yes.

20 Q. Is it your understanding that Mr. Luke's  
21 analysis was based on the SWSI information that he had  
22 at the time he did the May 17th memo?

23 A. Yes, the April 1 SWSI.

24 Q. Okay. So we -- when we started this  
25 hearing, we got a very -- an updated SWSI report from

1 Mr. Vincent.

2 Do you remember seeing that?

3 A. I do.

4 Q. Okay. So what did that tell you -- or what  
5 did that updated report tell you about how to analyze  
6 what Mr. Luke had done in trying to compare  
7 pre-groundwater pumping with current?

8 A. It -- it made the years 2020 and 2004 that  
9 he selected not be the best years to use in the  
10 comparison.

11 Q. And why is that?

12 A. Because the SWSI for those years was higher  
13 in -- at the 1st of June than for 2021.

14 Q. So you were trying to find a comparable  
15 year for 2021 that would -- is that what you're --

16 A. Yes.

17 Q. -- that's different than the years that  
18 Mr. Luke selected?

19 A. Yes.

20 Q. Okay. So how did you go about making that  
21 determination?

22 A. Well, Mr. Vincent suggested that 1994 was  
23 the most comparable June 1 SWSI in the last 30 years.

24 Q. Okay. And so did you do -- did you look at  
25 the 1994 hydrology data?

1 A. I did.

2 Q. Okay. And what did that tell you about a  
3 comparable year? Well, first of all, why did you  
4 need -- why did you and Mr. Luke both need a comparable  
5 year? Is there a reason you can't just use 2021?

6 A. Well, we don't have data yet for 2021.

7 Q. So you're trying to find a year as close as  
8 possible to 2021?

9 A. Yes.

10 Q. Okay.

11 A. But I want --

12 Q. So you looked at 1994.

13 And then what did you conclude?

14 A. Well, I had started the process before  
15 Mr. Vincent's last report. And I wanted to look at  
16 years where I could see if there was a difference in  
17 water supply pre-groundwater development and presently.  
18 So the '30s were a time pre-groundwater development.  
19 And there are some data available for those years. So  
20 that was a good start that Mr. Luke made. And he, like  
21 I said, chose 2020 and 2004.

22 Well, then we got a report from Ms. Sukow  
23 that used 2002 as a comparable year. And Mr. Miller  
24 has been using 2007 as a comparable year. And then  
25 like I said, Mr. Vincent on Monday put 1994 on the

1 table as a comparable year. And I wanted to do a  
2 comparison but have it be manageable so we could talk  
3 about it today.

4 So I did an analysis of turning off water  
5 rights of priorities that are involved in this  
6 proceeding in a current year and in the '30s. And in  
7 the '30s a water right was on for the entire year, and  
8 in current year --

9 Q. So you said "current year."

10 Are you using -- you're not using 2021  
11 data?

12 A. Recent year.

13 Q. Okay.

14 A. Pardon me. Bad term. Recent year. The  
15 right was turned off on August 15th, say, then there  
16 were 46 days difference between August 15th and I used  
17 September 30th for the end of the year, end of the  
18 irrigation season.

19 And since I was looking at 2020, 2007,  
20 2004, 2002, 1994, it became a little unmanageable to  
21 make into some form of exhibit. So I did that analysis  
22 for all of those years, compared them to the '30s, and  
23 I picked the year that had the most days of difference.

24 Q. Okay. And what year was that?

25 A. That's 2002.

1 Q. Okay. And why did you pick the year with  
2 the most days of difference, instead of the least?

3 A. I believe that will result in the largest  
4 difference in water supply between the '30s and recent  
5 times.

6 Q. So that would be the upper limit as far as  
7 the difference between the '30s and recent years?

8 A. Yes, I believe it would.

9 Q. So did you also look at the -- the SWSI  
10 numbers for the years in the 1930s?

11 A. I didn't look at the SWSI numbers. I  
12 looked at the June through September discharge since we  
13 have a good gage at Hailey that goes back to 1916, I  
14 think. And I compared the discharge from June to  
15 September in 1994 to years in the '30s.

16 1994 is about 43,000 acre-feet. And 1926  
17 would have been a perfect match, but as Mr. Luke says  
18 in his memo, there are no Black Books available for  
19 1926. So I selected 1931. That's about 10,000  
20 acre-feet less than 1994. And 1937. That's about  
21 10,000 acre-feet more than 1994. And completed my  
22 analysis using those three years, comparing 2002 to  
23 1931 and 1937.

24 Q. Okay. And did you prepare some information  
25 in a tabular form?

1           A.    I did.

2           MR. BARKER:   Can we go off the record and put a  
3 sticker on this?

4           THE HEARING OFFICER:   Sure.

5                    Let's go off.

6                    (Recess.)

7                    (SVGWD GGWD Exhibit 42 marked.)

8           Q.    (BY MR. BARKER):   Okay.  So looking at the  
9 document that we marked as Exhibit 42, would you just  
10 walk us through the methodology first again.

11           A.    Okay.  First the selection of the names.  
12 Attachment A to Mr. Luke's May 17th, 2021 memorandum  
13 had a list of individuals that he thought could be  
14 impacted by groundwater pumping in 2021.  So I started  
15 with that list and selected those individuals who had  
16 made an appearance in this proceeding.

17           Q.    Okay.  And that's the block on the  
18 left-hand side?

19           A.    That's the block on the left-hand side,  
20 except for Mr. Taber at the bottom.

21                    During his deposition it appeared he had  
22 groundwater rights that covered his surface-water  
23 irrigated area.  We found that the groundwater only  
24 covers two-thirds, three-quarters.  So I put him on the  
25 list, even though he was not on Mr. Luke's list.



1 Q. Okay. And then the center block is, what  
2 does that mean when it says "Cut dates"?

3 A. The cut dates are from the watermaster  
4 Black Books. So if a water right, like the first one  
5 in 2002, was curtailed on May 15th, it came back on on  
6 June 3rd, and was curtailed for the year on June 18th.  
7 And I did the same procedure for 1937 and 1931.

8 MR. BARKER: Okay. So -- well, I guess before  
9 we testify any further about this, I'm going to offer  
10 South Valley Ground Water District No. 42 as part of  
11 Mr. Shaw's expert witness analysis.

12 THE HEARING OFFICER: Any objection to the  
13 admission of this document?

14 MR. FLETCHER: May I ask a question in aid of  
15 objection?

16 THE HEARING OFFICER: Yes.

17

18 VOIR DIRE EXAMINATION

19 BY MR. FLETCHER:

20 Q. When did you prepare this document,  
21 Mr. Shaw?

22 A. Pardon me?

23 Q. When did you prepare this document?

24 A. This has been evolving from when I received  
25 the report from Mr. Luke. I finished this document

1 last night.

2 Q. Did you furnish this -- any of this  
3 information at the time of your deposition?

4 A. No.

5 Q. Were you working on this at that time?

6 A. Yes.

7 Q. Weren't you asked to produce your work  
8 product at that deposition?

9 A. I didn't have a work product. Mr. Rigby  
10 asked me what I was working on. I told him. And he  
11 didn't inquire any further.

12 Q. But wasn't there a duces tecum attached to  
13 that deposition asking you to bring those documents?

14 MR. BARKER: And wasn't there an objection to  
15 the subpoena duces tecum as beyond the scope of  
16 Rule 26?

17 THE HEARING OFFICER: Well, Mr. Barker,  
18 Mr. Fletcher is asking these questions in aid of  
19 objection.

20 MR. BARKER: Okay.

21 THE HEARING OFFICER: I think your participation  
22 is improper right now.

23 MR. BARKER: Thank you.

24 THE HEARING OFFICER: Mr. Fletcher.

25 MR. FLETCHER: Yeah, I'm going to object to

1 this, your Honor. Here we are the last witness of the  
2 hearing, and we're getting this exhibit for the first  
3 time. Our exhibit -- our experts have had no  
4 opportunity to go through this analysis or through this  
5 documentation.

6 Our expert furnished his report --  
7 actually, I can't remember when we first furnished the  
8 first version. Several weeks ago. They've furnished  
9 no expert reports. They haven't furnished us  
10 information. It's just too late for us to respond to  
11 this.

12 MR. RIGBY: I would join in that objection.  
13 Having taken that deposition, there was nothing about a  
14 report that is before us now identified with even  
15 specificity of what the report was going to do. It was  
16 just that I'm continuing to work for the plaintiffs --  
17 I mean for the Ground Water District.

18 THE HEARING OFFICER: Okay. Mr. Barker.

19 MR. BARKER: There was no report prepared at the  
20 time of the deposition. This is something that, as  
21 Mr. Shaw says, has been evolving over time. Part of it  
22 has been as a result of the deposition testimony.  
23 We've been receiving new exhibits as we go along.  
24 We've been receiving new information and new exhibits  
25 as we go along. The '31 Black Book was just provided

1 to us by the Department this week, a couple of days ago  
2 in fact.

3 So it -- unfortunately with the timing of  
4 this hearing, and we've been getting new information  
5 from Mr. Miller this week as well. So it's a little  
6 bit unfortunate that we're supposed to respond to all  
7 of this information that's been provided to us, and in  
8 this period of time where information keeps slowly  
9 dribbling in to the parties.

10 And so this is part of the analysis. It's  
11 not anything different than what Mr. Luke has done,  
12 except for he brings this information up to date based  
13 upon the new information that we got from the  
14 Department, from Sean Vincent on Monday, and from the  
15 Department with the 1931 information on Wednesday. So  
16 we -- I don't understand why we wouldn't be able to  
17 respond to new information that the Department  
18 provides.

19 How are we supposed to make this available  
20 before the -- before we get the information?

21 THE HEARING OFFICER: Well, I understand your  
22 argument, Mr. Barker. And I also have -- I'm sensitive  
23 to the concerns of those who are objecting.

24 So at least right now I'll withhold  
25 allowing this into evidence, but I'll allow you to

1 question Mr. Shaw. I'm not sure I'll allow this in.  
2 And part of the problem is I'm not sure -- I'm not sure  
3 I even understand the selection of the years and why he  
4 did what he did, but anyway --

5 MR. BARKER: Okay. Well --

6 THE HEARING OFFICER: Because I think this is a  
7 departure from Mr. Luke's analysis. And it takes us in  
8 an entirely different direction. So I'm inclined,  
9 honestly, not to allow it in.

10 But go ahead, Mr. Barker. I'll withhold  
11 ruling on the objection.

12 MR. BARKER: Okay. So first of all -- well,  
13 before I ask a question, I do want to ask the question.

14 Are we not allowed to respond to the  
15 information that the Department has added to the record  
16 in this week? Are we not allowed --

17 THE HEARING OFFICER: I don't know --

18 MR. BARKER: Are we not allowed to consider  
19 that?

20 THE HEARING OFFICER: I don't know what that  
21 information is, Mr. Barker.

22 MR. BARKER: Well, we got -- as I explained, we  
23 got Mr. Vincent's new SWSI information on Monday. You  
24 saw that. You admitted that into evidence. On  
25 Wednesday we got the 1931 Black Books.

1 THE HEARING OFFICER: But, Mr. Barker, this  
2 isn't even using SWSI; right? It was a selection of  
3 year 2002, which was not an analogous year. It was  
4 selected --

5 MR. BARKER: Why do you think 2002 is not an  
6 analogous year?

7 THE HEARING OFFICER: It was not selected based  
8 on SWSI. That's what I understand Mr. Shaw's testimony  
9 to be, that he took and selected one of four or five  
10 alternative years that he might want to select.

11 MR. BARKER: Well, you -- your witnesses, your  
12 witnesses have used four or five different years. He  
13 was analyzing each one of those four or five different  
14 years and picking the one that he thought provided the  
15 greatest amount of difference.

16 THE HEARING OFFICER: This analysis is not based  
17 on SWSI. And the -- and the other years that were  
18 referred to, 2002, 2007, and the other years, those  
19 were not based on SWSI either. They were -- the  
20 criteria for selecting those years were different than  
21 what Mr. Luke's analysis was.

22 MR. BARKER: Correct. But what Mr. Vincent's  
23 new exhibit shows us is that there is new information  
24 about the water conditions this year that requires a  
25 review of what is the appropriate year.

1 THE HEARING OFFICER: Okay. Based on our  
2 discussion, Mr. Barker, I will right now exclude this  
3 document.

4 Thank you. Let's go on.

5 MR. BARKER: So you're not going to allow  
6 Mr. Shaw to testify about the work that he's done; is  
7 that what you're telling me?

8 THE HEARING OFFICER: You can explore the  
9 subject with him.

10 MR. BARKER: Okay.

11

12 CONTINUED DIRECT EXAMINATION

13 BY MR. BARKER:

14 Q. So let's go back and try to answer some of  
15 the Director's concerns.

16 So, Mr. Shaw, is this -- is what you -- the  
17 analysis that you've done a departure from what  
18 Mr. Luke has done, or are you simply building upon  
19 what -- the work that he's done?

20 A. I believe I'm taking Mr. Luke's work the  
21 next step. He talked about differences in the years,  
22 but he didn't quantify the differences, and that's what  
23 I attempted to do.

24 Q. Okay. And were you satisfied that the  
25 years that he had selected from the -- based on the

1 April 1 SWSIs were accurate years to compare?

2 A. I was until Monday, when Mr. Vincent had  
3 the new SWSI and suggested we use 1994 as an analogous  
4 year.

5 Q. Okay. So why did you not use 1994? Why  
6 did you use 2002 instead?

7 A. I used 2002 because I know it will produce  
8 a larger difference.

9 Q. So had you used 1994, the calculations  
10 would have shown less of a difference?

11 A. That's -- yes.

12 Q. Okay. And so you were trying, again, to  
13 set the upper bounds of what the difference would be?

14 A. Yes.

15 Q. And did you also have at the time of the --  
16 of Mr. Luke's report any information about the 1931  
17 delivery cuts?

18 A. No. I selected 1931 based on Mr. Vincent  
19 selecting 1994 as a comparable recent year.

20 Q. Okay. So why do you think 1931 is  
21 comparable to 1994?

22 A. Well, the June through September discharge  
23 of the Big Wood at Hailey in 1994 was about 43,000  
24 acre-feet. So I was looking for a comparable year  
25 pre-groundwater development. The best match was 1926.



1 But there is no watermaster book for 1996 [sic].

2 So I selected 1931. That's about 33,000,  
3 and 1937, that's about 53,000, and believe that the  
4 actual difference will be between the analysis of those  
5 two years.

6 Q. And where did you get these numbers from,  
7 the 33, 43, 53,000 acre-feet of flow from the -- from  
8 the Hailey gage at Big Wood?

9 A. I used the curtailment dates.

10 Q. No, no, no. Where did you get the total  
11 volume --

12 A. Oh, pardon.

13 Q. -- from -- for each one of those three  
14 years?

15 A. Yeah. From the USGS gage at Hailey.

16 Q. Okay. And so you got -- I think you said  
17 you compared the 1994 date, which was suggested by  
18 Mr. Vincent, and you didn't find an analogous year  
19 where there was actual Black Books from the Department?

20 A. That's right.

21 Q. Or from the Water District?

22 A. That's right.

23 Q. So you looked at the two closest years you  
24 could find predevelopment?

25 A. Yes.

1 Q. And those were what?

2 A. 1931 and 1937.

3 Q. Okay. And then once you had that  
4 information from the Black Books, what did you do to  
5 compare the 2002, which provided -- which provided a  
6 greater difference than 1994 with 1931 and 1937?

7 A. As you can see in the middle column --

8 MR. RIGBY: We would object to the analysis or  
9 the summary of the exhibit --

10 THE WITNESS: All right.

11 MR. RIGBY: -- that's not been allowed to be  
12 included or admitted.

13 THE WITNESS: And in the Black Books there  
14 are --

15 MR. FLETCHER: He needs to rule.

16 THE HEARING OFFICER: All right. I've got an  
17 objection again.

18 I suppose, Mr. Barker, you're headed  
19 towards re-offering this exhibit that's been marked?

20 MR. BARKER: Well, I was trying to lay a little  
21 more foundation for what he did in each one without --  
22 in the columns so that you would understand what we  
23 were trying to accomplish here.

24 But yes, I'd be happy to offer this  
25 Exhibit 42 at this time.

1 THE HEARING OFFICER: Well, I mean the argument,  
2 again, has been that there was a new SWSI. And because  
3 of the new SWSI on June 1st or the 1st of June, that  
4 there was another analogous year, which was 1994. But  
5 through some process that then was not the analogous  
6 year. The analogous year that was selected was 2002.  
7 So it had nothing to do with the SWSI at all.

8 MR. BARKER: Well, I --

9 THE HEARING OFFICER: And I'm sorry, but that is  
10 not the analysis that Mr. Luke went through. And I  
11 don't even see this as being rebuttal evidence, so --

12 MR. BARKER: I'm not -- we're not rebutting  
13 Mr. Luke. As Mr. Shaw said, we're building upon --  
14 taking his information, updating it with new water  
15 supply information, and trying to explain the  
16 consequences of his approach with the new water supply  
17 information.

18 And as Mr. Shaw said, had he selected 1994,  
19 which Mr. Vincent used, he would have had less  
20 difference than using the 2002.

21 THE HEARING OFFICER: All right. Well, I guess  
22 I will treat this, Mr. Barker, as an offer of proof.  
23 And if you want to put it on and refer to the document,  
24 I won't rule on its admission. But certainly at least  
25 the evidence will be in the record and the document

1 will be in the record. So I don't want to tell you you  
2 can't at least put it in the record as an offer of  
3 proof.

4 MR. BARKER: Okay.

5 THE HEARING OFFICER: But I may disregard it  
6 completely. I can't draw the connection.

7 Go ahead. You can refer to the document.

8 MR. BARKER: Thank you.

9 Q. So, Mr. Shaw, the middle column that you  
10 used, explain the process that you went through.

11 A. Well, first of all, I want to make clear  
12 that the 1931 year was selected because of the new  
13 June 1st SWSI, because previously I had used 1937 and  
14 '39 based on Mr. Luke's analysis. So --

15 Q. And why did the SWSI -- June 1 SWSI change  
16 your selection of years from the ones Mr. Luke had  
17 selected?

18 A. Because the -- as Mr. Vincent pointed to  
19 1994, and the June, September discharge was different  
20 than 1937 and 1939, and I wanted to match that  
21 discharge. So I eliminated 1939 and selected 1931.  
22 And now they're bookends to what the 1994 June,  
23 September discharge was.

24 Q. Okay. And then when you evaluated the --  
25 each one of those three years, 2002, 1937, and 1931,

1 did you look at the cut dates in the Black Books?

2 A. I did.

3 Q. Okay. And then did you compare the cut  
4 dates from those years with the cut dates in 2002?

5 A. Yes.

6 Q. Okay. And what did you find with respect  
7 to the junior water rights?

8 A. The junior water rights in the -- late '85  
9 is kind of on the bubble of junior and senior. The  
10 junior water rights had been on more days per season in  
11 recent years than they were in the '30s.

12 And referring to the document again, under  
13 the delta days column, some of those are negative  
14 numbers. And that means those water rights were on  
15 more days in 2002 than in either 1931 or 1937.

16 Q. All right. And so in Mr. Luke's report,  
17 did he attempt to determine the number of days that  
18 water rights were cut between the years that he had  
19 selected?

20 A. I don't believe he did, no.

21 Q. And so the difference is that you're taking  
22 that approach and now determining what the number of  
23 cut days would have been?

24 A. Yes.

25 Q. Or were, actually?

1 A. Would have been, yes.

2 Q. And when you go through the next column,  
3 the delta between '02 and '37 and '02 and '31.

4 A. Yes. I multiplied the number of days  
5 difference times the diversion rate, and came up with a  
6 number of acre-feet.

7 Q. So you got number delta in days, and then  
8 you got delta in acre-feet column; right?

9 A. Yes.

10 Q. And then you have acre-feet per acre  
11 column.

12 What does that refer to?

13 A. I tested to see if any of the numbers that  
14 I calculated -- excuse me -- would provide more than  
15 3 1/2 acre-feet per acre.

16 Q. And so if that occurred, what did you --  
17 what did you do?

18 A. If that occurred, I reduced the total  
19 amount of water to make the water available 3 1/2  
20 acre-feet per acre.

21 Q. And why did you pick 3 1/2 acre-feet per  
22 acre?

23 A. It -- that's not on the surface water  
24 rights. I believe it's the amount on the groundwater  
25 rights in annual volume. So I picked that as a full

1 water supply.

2 Q. And did you total up the differences  
3 between 2002 and 1937 and 2002 and 1931?

4 A. I did.

5 Q. And what did you find the difference in  
6 acre-feet between those years was?

7 A. The difference between 2002 and 1937 was  
8 2781 acre-feet. The difference between 2002 and 1931  
9 was 904 acre-feet.

10 Q. And so in 1937 there was about 10,000  
11 acre-feet more in the river --

12 A. That's true.

13 Q. -- at Hailey?

14 A. Yes.

15 Q. Okay. And when you're trying to compare  
16 what happened in the 1930s with what happened in recent  
17 years, are there any -- are there any differences  
18 between the operations or conditions in the Little Wood  
19 between -- between those years?

20 A. In -- excuse me. In the 1931 Black Book,  
21 it wasn't the part that was distributed to everyone on  
22 Wednesday, but there was a table that shows the losses  
23 between the old Silver Creek gage, which is near  
24 Picabo, it was a little bit downstream from the  
25 existing gage, and Gage 10 was 15 percent for the year.

1 MS. MCHUGH: Mr. Shaw, can you speak up?

2 Q. (BY MR. BARKER): How much was the loss in  
3 the 1931?

4 A. That loss was 15 percent, the average for  
5 the year.

6 Q. And you've seen Jennifer Sukow's estimate  
7 of seepage loss?

8 A. Yes.

9 Q. And what is it now currently estimated to  
10 be?

11 A. As I recall, her estimate was 25 to 37, or  
12 something like that, percent.

13 Q. So in essence, the seepage losses in the  
14 Little Wood have doubled since the 1930s?

15 A. Based on those two samples, yes.

16 Q. And what would the effect of having twice  
17 as much seepage loss in the Little Wood between the  
18 1930s and today have on the water supply?

19 A. It would reduce the water supply for the  
20 reach of the river that these water rights were located  
21 on.

22 Q. And in -- is it your understanding that the  
23 operations of the Magic Reservoir have an effect on  
24 flows in the river at Silver -- or sorry, in Little  
25 Wood?



1           A.     In the -- in the reach of the Little Wood  
2 from Gage 10 to Gage 54, yes, I understand they do have  
3 an impact.

4           Q.     And does that have -- if there's water from  
5 the Big Wood injected into the Little Wood at  
6 Richfield, what does that do to relative priorities on  
7 the Little Wood?

8           A.     There's usually water from the Big Wood in  
9 the reach from Gage 10 to Gage 54. When the Big Wood  
10 has water, that increases the water supply in that  
11 reach.

12          Q.     Okay. And so does that mean that water  
13 rights would stay in priority longer in the Little Wood  
14 when the Big Wood is in -- is delivering water to  
15 Richfield?

16          A.     That's my understanding, yes.

17          Q.     Okay. So would you take a look in the book  
18 in front of you at Exhibit 28. No, no, no. The yellow  
19 book. Sorry.

20          A.     Which number?

21          Q.     28. South Valley/Galena Exhibit 28.

22          A.     I have that.

23          Q.     Okay. So tell me what Exhibit 28 depicts.

24                   Well, first of all, where did you -- how  
25 was Exhibit 28 generated?

1           A.     Exhibit 28 came from the USGS record of  
2 storage in Magic Reservoir.

3           Q.     And was this something that you looked at  
4 when you evaluated the years in the 1930s?

5           A.     I actually looked at the data that this  
6 came from.

7           Q.     Okay. But this is based upon federally  
8 generated data from the USGS?

9           A.     Yes, it's public record.

10          MR. BARKER: Okay. I would offer Exhibit 28.

11          THE HEARING OFFICER: Any objection to the  
12 admission of this document?

13          MR. RIGBY: No.

14          THE HEARING OFFICER: Based on no response, the  
15 document marked as South Valley and Galena Exhibit 28  
16 is received into evidence.

17                   (SVGWD GGWD Exhibit 28 received.)

18          Q.     (BY MR. BARKER): So what does Exhibit 28  
19 tell you about the condition of Magic Reservoir in 1937  
20 when the -- which was one of the years that Mr. Luke  
21 used as a comparable?

22          A.     1937, the reservoir didn't quite fill. As  
23 I recall, the number was 174,000 acre-feet was  
24 available in Magic in 1937.

25          Q.     So what would that mean for the

1 availability of water in the Little Wood in 1937?

2 A. From our understanding, it would improve  
3 the water supply in the reach from Gage 10 to Gage 54.

4 Q. So if I'm comparing current years with  
5 1937 -- well, first of all, in 2021 is there going to  
6 be any water in Magic to get to Richfield?

7 A. No. 2021 is much like 1931.

8 Q. Okay. So '31 is a more comparable year in  
9 that regard; right?

10 A. In regard to storage in Magic, it is, yes.

11 Q. Okay. So is the document that you prepared  
12 that we've offered as Exhibit 42, is that intended to  
13 be a demonstration of loss of supply?

14 A. It's intended to be the difference between  
15 water availability based on cut dates in the '30s and  
16 2002.

17 Q. And does this Exhibit 42 show injury, to  
18 your understanding?

19 A. No.

20 MR. BARKER: So I -- I've heard what you said,  
21 Mr. Director. I'm going to re-offer Exhibit 42 at this  
22 time.

23 THE HEARING OFFICER: And I will reiterate that  
24 this will at least be viewed as an offer of proof. I  
25 won't receive it into evidence at this time.

1 MR. RIGBY: And we would continue to object.

2 THE HEARING OFFICER: Noted.

3 MR. BARKER: Okay. So since it's just an offer  
4 of proof, there won't be any cross-examination, I take  
5 it? At least that's the way a courtroom proceeding  
6 works.

7 THE HEARING OFFICER: Mr. Fletcher?

8 Mr. Rigby?

9 MR. FLETCHER: Well, I would like a  
10 clarification on that issue.

11 Usually with an offer of proof, the offer  
12 of proof's made, and then a ruling is made on the  
13 exhibit after the offer of proof. If this exhibit's  
14 not going to be admitted, I will not cross on it.

15 MR. RIGBY: I agree. How can you still hold the  
16 potential of it being accepted and not allow us to  
17 cross-examine?

18 MR. FLETCHER: Unless you want us to  
19 cross-examine as part of the offer of proof. But the  
20 problem I have with this is being dropped -- I mean if  
21 it was -- even if it had been to us yesterday when it  
22 was prepared --

23 MR. BARKER: It was prepared last night, Kent.

24 MR. FLETCHER: Okay. It could have been sent to  
25 us last night.

1 MR. BARKER: It was given to you today.

2 MR. FLETCHER: You keep interrupting me, Al.

3 THE HEARING OFFICER: Let's go off the record.

4 MR. FLETCHER: Why do you interrupt me when I'm  
5 making my point?

6 THE HEARING OFFICER: I don't want all that on  
7 the record.

8 (Recess.)

9 THE HEARING OFFICER: Back on the record. So  
10 we're back on the record.

11 And I stated that I will consider the  
12 testimony of Mr. Shaw related to the document marked as  
13 South Valley and Galena Exhibit No. 42. I will  
14 consider all of that as an offer of proof, and at least  
15 without some additional -- well, no, as an offer of  
16 proof. I'm not allowing some particular exhibit into  
17 the record.

18 Thank you.

19 MR. BARKER: I'm sorry. Mr. Director, I didn't  
20 hear what you said, unless -- you said unless  
21 something?

22 THE HEARING OFFICER: No, I retracted that.

23 MR. BARKER: Oh, okay.

24 THE HEARING OFFICER: I'm not allowing this into  
25 evidence. But it is in the record as an offer of

1 proof.

2 MS. MCHUGH: Mr. Director, this is Candice on  
3 behalf of the City of Bellevue.

4 Just to clarify, the document isn't in and  
5 testimony relating to the document and the document are  
6 both offers of proof, or the oral testimony --

7 THE HEARING OFFICER: No, I think they're  
8 both -- I think they're both a part of the offer of  
9 proof.

10 MS. MCHUGH: Okay. I just wanted to understand  
11 what you were doing --

12 THE HEARING OFFICER: Yeah.

13 MS. MCHUGH: -- with the oral testimony as well.

14 THE HEARING OFFICER: Yeah.

15 MS. MCHUGH: Thank you.

16 THE HEARING OFFICER: More questions for  
17 Mr. Shaw?

18 MS. O'LEARY: Mr. Director.

19 MR. BARKER: Oh, sorry. Go ahead.

20 MS. O'LEARY: I just had a couple.

21 THE HEARING OFFICER: So you're finished,  
22 Mr. Barker?

23 MR. BARKER: Yes.

24 THE HEARING OFFICER: Okay. Ms. O'Leary.

25 ///

1 DIRECT EXAMINATION

2 BY MS. O'LEARY:

3 Q. Good afternoon, Mr. Shaw. I just have a  
4 few questions for you.

5 To the best of your knowledge, does Tim  
6 Luke collect actual data? Does he go out in the field  
7 and collect data, or would he rely on somebody to  
8 provide him with data?

9 MR. FLETCHER: I'm going to object. That's  
10 beyond the scope of direct, based upon the Director's  
11 ruling, as I understand it.

12 MR. BARKER: Wait a minute. I'm going to  
13 object. This witness is appearing on behalf of both  
14 South Valley and Galena. So Galena's entitled to do  
15 direct examination, just like you guys both directly  
16 did those witnesses.

17 THE HEARING OFFICER: Let me rule.

18 Objection overruled.

19 MR. FLETCHER: Yeah. Excuse me. I made that  
20 objection thinking -- is this direct examination of the  
21 witness?

22 MS. O'LEARY: Yes. I represent Galena Ground  
23 Water District.

24 MR. FLETCHER: Okay. No, I understand. That's  
25 fine.

1 MS. O'LEARY: Okay.

2 MR. FLETCHER: I have no objection to your  
3 direct examination of the witness. I'm sorry.

4 THE HEARING OFFICER: Great. Thank you.

5 THE WITNESS: Could you restate the question?

6 THE HEARING OFFICER: Go ahead, Ms. O'Leary.

7 Q. (BY MS. O'LEARY): Sure. Mr. Shaw, you  
8 have a long tenure of experience in this field and with  
9 the Department.

10 And based on your experience, would someone  
11 in Mr. Luke's position go out into the field and  
12 collect data, or would he rely on someone like the  
13 watermaster to provide him with such information?

14 A. I believe in Mr. Luke's case he does both.  
15 He has gone out in the field and collected data, and  
16 he's relied on others, including the watermaster.

17 Q. Okay. So in your experience, it is  
18 reasonable for him to use data provided to him by the  
19 watermaster and not necessarily data that he computed  
20 or collected himself?

21 A. Yes.

22 Q. Okay. And so if someone in this proceeding  
23 was relying on data from Mr. Luke, that would mean that  
24 such data may have come from the watermaster, not  
25 necessarily calculations made by Mr. Luke?



1           A.    You said "data" and then you said  
2 "calculations."

3                    So I need to clarify which you're talking  
4 about.

5           Q.    Sure.  Let's go with calculations  
6 provided -- if Mr. Luke was to provide someone in a  
7 proceeding such as this with certain calculations, is  
8 it reasonable to assume, based on your experience, that  
9 those were not computed by him, but they could have  
10 been computed by the watermaster?

11           A.    I think as far as computations are  
12 concerned, if Mr. Luke reported them as computations, I  
13 believe they would be -- would have been made by him.  
14 He may rely on water -- on data from others, including  
15 the watermaster, to make the computations.

16           Q.    Okay.  And if he relied on data that was  
17 provided by other people that was inaccurate, then it  
18 would be reasonable to assume that his calculations  
19 would also be inaccurate; is that fair?

20           A.    That's fair.

21           MS. O'LEARY:  Okay.  Thank you.

22           THE HEARING OFFICER:  Any other questions?

23                    Group three?

24                    Mr. O'Bannon, question.

25           MS. MCHUGH:  I think we do.

1 THE HEARING OFFICER: Mr. Bromley.

2 MR. BROMLEY: Just one question, Director.  
3 Chris Bromley.

4 THE HEARING OFFICER: Yeah.

5

6 CROSS-EXAMINATION

7 BY MR. BROMLEY:

8 Q. Mr. Shaw, what you were discussing with  
9 counsel, was this just simply an alternative way of  
10 looking at the ultimate question here, which is injury?

11 A. I want to emphasize this was not an injury  
12 analysis. It was a difference analysis to identify the  
13 water supply differences over time.

14 Q. And not an injury analysis, but a supply  
15 analysis?

16 A. Yes.

17 MR. BROMLEY: Okay. Thank you.

18 THE HEARING OFFICER: Thank you, Mr. Bromley.

19 Cross-examination, Mr. Fletcher?

20 MR. FLETCHER: I have no questions.

21 THE HEARING OFFICER: Mr. Rigby?

22 MR. RIGBY: No questions.

23 THE HEARING OFFICER: Okay. Ten after 5:00.

24 What do we want to do?

25 MR. THOMPSON: So we can go off the record.

1 THE HEARING OFFICER: Do you want to go off the  
2 record?

3 MR. THOMPSON: We could stay on.

4 I guess I just have a question. Has the  
5 pumping data that Mr. Luke orally provided to  
6 Mr. Miller represented for 2019, 2020 been provided in  
7 written form? I guess the source of that data I'd like  
8 to know.

9 There was a question earlier about Kevin  
10 Lakey providing pumping data, Mr. Luke providing  
11 pumping data. I just need to know where all of this  
12 came from. I don't think we've been provided that by  
13 the Department.

14 THE HEARING OFFICER: Let's go off the record.

15 (Discussion.)

16 THE HEARING OFFICER: We're on the record.

17 We're adjourned until tomorrow morning at  
18 8:30.

19 Thank you.

20 (Hearing adjourned at 5:22 p.m.)

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REPORTER'S CERTIFICATE

I, JEFF LaMAR, CSR No. 640, Certified Shorthand Reporter, certify:

That the foregoing proceedings were taken before me at the time and place therein set forth, at which time the witness was put under oath by me.

That the testimony and all objections made were recorded stenographically by me and transcribed by me or under my direction.

That the foregoing is a true and correct record of all testimony given, to the best of my ability.

I further certify that I am not a relative or employee of any attorney or party, nor am I financially interested in the action.

IN WITNESS WHEREOF, I set my hand and seal this 17th day of June, 2021.



---

JEFF LaMAR, CSR NO. 640  
Notary Public  
Post Office Box 2636  
Boise, Idaho 83701-2636

My commission expires December 30, 2023

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