BEFORE THE DEPARTMENT OF WATER RESOURCES
OF THE STATE OF IDAHO

IN THE MATTER OF DISTRIBUTION OF 
WATER TO WATER RIGHT NOS. 36-02551 
AND 36-07694 

(RANGEN, INC.) 

PETITION FOR LIMITED INTERVENTION

COMES NOW, A&B Irrigation District, American Falls Reservoir District #2, Burley 
Irrigation District, Milner Irrigation District, Minidoka Irrigation District, North Side Canal Company and Twin Falls Canal Company (collectively, the “Surface Water Coalition,” “Coalition” or “SWC”), by and through their undersigned attorneys of record, and move the Hearing Officer for an order granting intervention into the above-captioned proceedings. This motion is filed pursuant to Department Rules of Procedure 350 to 354 (IDAPA 37.01.01).

The Coalition seeks to intervene in these proceedings for the limited purpose of addressing the application of the Eastern Snake Plain Aquifer Model 2.0 (“ESPAM 2.0”).
INTRODUCTION

For several years, the Idaho Department of Water Resources ("IDWR" or "Department") has worked to prepare ESPAM 2.0. Presently, the Department is holding public meetings and accepting comments on the new model, with anticipated roll-out later this year (2012).

On December 13, 2011, Rangen, Inc. filed a Petition for Delivery Call with the Department, seeking priority administration of its senior surface water rights. During a status conference held on May 22, 2012, the parties discussed the need for review of ESPAM 2.0 prior to any hearing and recognized that aspects of ESPAM 2.0, including the application of any "trim line" to limit the scope of administration, would be at issue in these proceedings. The parties further represented that their expert reports, due on October 3, 2012, would likely discuss the application of ESPAM 2.0 to conjunctive administration, including the extent of any "trim line" that may be applied to the modeling results.

Since 2005, the Coalition has been working through its own delivery call. Although the Director applied the prior version of the model in that call, any future conjunctive administration of Coalition water rights will utilize ESPAM 2.0.

Since any decision regarding the application of ESPAM 2.0 in these proceedings will likely become precedent for future administrative proceedings throughout the Snake River Plain, the Coalition has an interest that warrants intervention.

Accordingly, the Coalition seeks leave to intervene in these proceedings for the limited purpose of addressing the application of ESPAM 2.0 in conjunctive administration.

ARGUMENT
Department Rules of Procedure 350 to 354 govern intervention in administrative proceedings. The Rules establish the following elements for intervention. In particular, the Petition must:

- State the name and address of the proposed intervenor (Rule 351);
- State the “direct and substantial interest of the potential intervenor” (Rule 351);
- Be timely, including that the Petition be filed within 14 days of the hearing or the prehearing conference (Rule 352); and
- Not “unduly broaden the issue” (Rule 343).

As discussed below, the Coalition meets this standard and intervention should be granted.

I. **Name and Address of the Proposed Intervenors.**

The members of the Coalition are: A&B Irrigation District, American Falls Reservoir District #2, Burley Irrigation District, Milner Irrigation District, Minidoka Irrigation District, North Side Canal Company and Twin Falls Canal Company. Any communications with the Coalition should be conducted through their respective counsel, identified above.

II. **The Coalition has a “Direct and Substantial Interest” in the Application of ESP AM 2.0 in Conjunctive Administration.**

The Director, who is acting as Hearing Officer in these proceedings, is well aware of the Coalition Call proceedings that have been ongoing since 2005. In those proceedings, the Director applied the prior version of the model to determine the material injury to the Coalition’s senior surface water rights and the scope of administration of junior ground water rights determined to be contributing to that material injury.

Presently, the Director utilizes a methodology to determine material injury to the Coalition’s senior water rights. See Amended Final Order Regarding Methodology for Determining Material Injury to Reasonable In-Season Demand and Reasonable Carryover (June
The Director continues to apply the model to determine the scope of any curtailment required when material injury is determined.

ESPAM 2.0 will replace all prior versions of the model and future conjunctive administration involving the Coalition's senior water rights will involve ESPAM 2.0. Accordingly, the Coalition has a "direct and substantial" interest in the use of the model.

The Rangen Call proceedings will address the application of ESPAM 2.0 in conjunctive administration. In fact, the hearing on the Rangen Call has been delayed until February, 2013 in order to give the Department sufficient time to release ESPAM 2.0 and for the parties to consider and address its potential application. The Director's final decision as to the application of ESPAM 2.0 in the Rangen Call will establish a precedent for future administrative proceedings - including any proceedings involving the Coalition and its senior water rights.

In the Coalition Call proceedings, significant time and expense was spent addressing the prior versions of the model. For example, a significant amount of time was spent discussing the application of a "trim line" to the results of the model, including the extent of any applicable "trim line" - i.e. should it be 10% or higher.

Similar disputes will likely arise over the application of ESPAM 2.0 in future administration. In fact, during a recent status conference the parties openly recognized that the "trim line" will be an issue that will be discussed during the Rangen Call proceedings. Given that any decision as to the application of ESPAM 2.0 in the Rangen Call will have an impact on its application in future administrative proceedings, the Coalition should be permitted to intervene for the limited purpose of addressing the application of ESPAM 2.0 in conjunctive administration.
III. The Coalition’s Petition is Timely.

The Department’s Rules of Procedure require the Petition to Intervene be filed no later than 14 days before the hearing or pre-hearing conference, whichever is first. Rule 352. According to the June 12, 2012 Scheduling Order, the hearing in this matter is not set to begin until January 28, 2013. Pursuant to the June 25, 2012 Order Rescheduling Pre-Hearing Conference, the pre-hearing conference is scheduled for August 14, 2012. Since both of these dates are more than 14-days away, this Petition is timely.

Furthermore, granting this Petition will not cause any delay to the ongoing proceedings. The Coalition is aware of the June 12, 2012 Scheduling Order and will abide by its deadlines – including the October 3, 2012 deadline for submitting an opening expert report.

IV. Intervention Will Not Unduly Broaden the Issues.

Finally, the Coalition’s involvement in these proceedings will not broaden the issues. To the contrary, the Coalition seeks intervention to address an issue that the Hearing Officer and parties recognize is already pending in these proceedings – namely, the application of ESPAM 2.0 in conjunctive administration.

CONCLUSION

The Coalition has a direct and substantial interest in the application of ESPAM 2.0 in future administrative proceedings. As such, since the motion is timely and the Coalition will not broaden the issues before the Hearing Officer, the Coalition should be permitted to intervene in these proceedings.
DATED THIS 19th day of July, 2012.

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CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 19th day of July, 2012, the above and foregoing document was served on the following via email and first class mail, postage prepaid:

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