RECEIVED

Sep 05, 2023

DEPARTMENT OF WATER RESOURCES

Candice M. McHugh, ISB # 5908 Chris M. Bromley, ISB # 6530 MCHUGH BROMLEY, PLLC 380 S. 4th St., Ste. 103 Boise, ID 83702 (208) 287-0991 cbromley@mchughbromley.com cmchugh@mchughbromley.com Attorneys for the Cities of Bliss, Burley, Carey, Declo, Dietrich, Gooding, Hazelton, Heyburn, Jerome, Paul, Richfield, Rupert, Shoshone, and Wendell

Robert L. Harris, ISB # 7018 HOLDEN KIDWELL HAHN & CRAPO 100 Riverwalk Dr., Ste. 200 PO Box 50130 Idaho Falls, ID 83405 (208) 523-0620 rharris@holdenlegal.com Attorneys for City of Idaho Falls Sarah A. Klahn, ISB # 7928 Maximillian Bricker ISB #12283 SOMACH SIMMONS & DUNN 2033 11th St., Ste. 5 Boulder, CO 80302 (303) 449-2834 <u>sklahn@somachlaw.com</u> *Attorneys for City of Pocatello*

BEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO

IN THE MATTER OF DISTRIBUTION OF WATER TO VARIOUS WATER RIGHTS HELD BY OR FOR THE BENEFIT OF A&B IRRIGATION DISTRICT, AMERICAN FALLS RESERVOIR DISTRICT #2, BURLEY IRRIGATION DISTRICT, MILNER IRRIGATION DISTRICT, MINIDOKA IRRIGATION DISTRICT, NORTH SIDE CANAL COMPANY, AND TWIN FALLS CANAL COMPANY Docket No. CM-DC-2010-001

MOTION FOR CLARIFICATION AND RECONSIDERATION OF DENIAL OF REQUEST FOR HEARING AND TO ENGAGE IN DISCOVERY

COME NOW, the Cities of Bliss, Burley, Carey, Declo, Dietrich, Gooding, Hazelton,

Heyburn, Jerome, Paul, Richfield, Rupert, Shoshone, and Wendell ("Coalition of Cities"), by

and through their attorneys of record, Candice M. McHugh and Chris M. Bromley, the City

of Idaho Falls, by and through its attorney of record, Robert L. Harris, and the City of

Pocatello, by and through its attorneys of record, Sarah A. Klahn and Maximilian C. Bricker

(collectively the "Cities"), pursuant to IDAPA 37.01.01.740.02.b and 770 of the Department's rules of procedure and hereby file this *Motion for Reconsideration and Clarification* of the August 23, 2023, *Order Denying Request for Hearing and Motion Authorizing Discovery* ("Order Denying Hearing") and move for reconsideration of the Director's order denying the Parties' request for a hearing on the *Sixth Final Order Regarding Methodology for Determining Material Injury to Reasonable In-Season Demand and Reasonable Carryover* ("Sixth Methodology Order").

ARGUMENT

1. The Cities seek clarification on the nature of the Sixth Methodology Order.

On July 19, 2023, the Director of the Idaho Department of Water Resources

("Department") issued, as relevant here, two orders: a Post-Hearing Order Regarding Fifth

Amended Methodology Order ("Post-Hearing Order") and the Sixth Methodology Order.

Rather than amending the Department's April 21, 2023 Fifth Amended Final Order

Regarding Methodology for Determining Material Injury to Reasonable In-Season Demand

and Reasonable Carryover ("Fifth Methodology Order"), which was subject to a hearing on

June 6-9, 2023, the Director chose to issue a new final order.

Idaho Code § 42-1701A(3) states in relevant part:

Unless the right to a hearing before the director . . . is otherwise provided in by statute, any person aggrieved by any action of the director, including any decision, determination, order or other action . . . who is aggrieved by the action of the director, and who has not previously been afforded an opportunity for a hearing on the matter shall be entitled to a hearing before the director to contest the action.

The Director denied the Parties' request for a hearing on the Sixth Methodology Order

because: "The parties have previously been afforded an opportunity for hearing on the issues

identified related to the Sixth Methodology Order and are not entitled to a hearing pursuant

to Idaho Code § 42-1701A(3)." However, no hearing has actually been held on the *Sixth Methodology Order*. Thus, the Parties request clarification of the nature and status of the *Sixth Methodology Order*—is it, in fact, merely an "amended" *Fifth Methodology Order* that is ripe for immediate appeal?

2. Regardless of the answer to the clarification question above, the Parties seek reconsideration and clarification of the denial of the request to engage in discovery.

The Director has stated on numerous occasions that the SWC Delivery Call is a continuing contested case, requiring the Department to periodically update the Methodology Order, which is a "living document." Tr. Hearing Vol. I, 18:21. The Director has also acknowledged on numerous occasions that the Department would consider data or analyses brought forward by the Cities in updating or applying the Methodology Order-even the Order Denving Hearing asserted that the Director would welcome "new information [developed by the Cities that] the Director may consider in the future." *Id.* at 2-3 n.1.¹ The Parties have been down this road before, as their April 28, 2023 Motion for Continuance, which requested adequate time to conduct investigations prior to a hearing on the Fifth Methodology Order, was denied on the ground that the Director had sufficiently notified the junior groundwater users that changes to the Fourth Methodology Order were impending (i.e., they had had plenty of "opportunities" to develop data and analyses). Order Denying the Cities' Motion for Appointment of Independent Hearing Officer and Motion for Continuance and Limiting Scope of Depositions at 2. To be adequately prepared for the hearing, however, the Cities needed authorization to access SWC's lands, under IDAPA

¹ For example, at the *Fifth Methodology Order* hearing, the Director said at one point: "there have been opportunities for people to gather data; there have been opportunities for folks to take on responsibility to prepare [analyses]." Tr. Hearing Vol. IV, 205:12-14.

37.01.01.520.01.e and I.R.C.P. Rule 34, to develop data associated with the nature and extent of irrigation on SWC lands; the Cities also needed adequate time to analyze the results of these inspections and investigations. The Cities did not have such authorization prior to April 21, 2023, so any "presentations" that the "Department conducted" in fall 2022 fell far short of what was reasonably needed to prepare for the hearing on the *Fifth Methodology Order*. *Id*.

The instant request to engage in discovery reflects the Cities' efforts to take seriously the Director's invitation to present "new information" to the Department update the Methodology Order with the best available science, and to be prepared to challenge the Department's application of the *Sixth Methodology Order* in 2024 on the basis of erroneous or outdated inputs. Accordingly, the Cities request that the Director reconsider his denial of the Cities' request to conduct discovery.

However, if this is indeed a continuing contested case, perhaps no new order authorizing such discovery is necessary. In that case, the Cities seek clarification as to whether it is entitled to proceed with serving requests on SWC members notwithstanding the *Order Denying Hearing* and whether the SWC members are obligated to comply.

Submitted this 6th day of September, 2023.

/s/ Sarah Klahn

Sarah A. Klahn Maximilian C. Bricker SOMACH SIMMONS & DUNN *Attorneys for City of Pocatello*

/s/ Robert Harris

/s/ Candice M. McHugh

Candice M. McHugh Chris M. Bromley MCHUGH BROMLEY *Attorneys for Coalition of Cities*

Robert L. Harris HOLDEN KIDWELL HAHN & CRAPO Attorneys for City of Idaho Falls

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 5th day of September, 2023, the above and foregoing, was filed and served via electronic service as set forth below:

Idaho Dept. of Water Res.

file@idwr.idaho.gov garrick.baxter@idwr.idaho.gov

Travis L. Thompson MARTEN LAW LLP P.O. Box 63 Twin Falls, ID 83303-0063 <u>tthompson@martenlaw.com</u> jnielsen@martenlaw.com

W. Kent Fletcher FLETCHER LAW OFFICE P.O. Box 248 Burley, ID 83318 wkf@pmt.org

Thomas J. Budge Elisheva M. Patterson RACINE OLSON P.O. Box 1391 Pocatello, ID 83204-1391 tj@racineolson.com elisheva@racineolson.com

Robert L. Harris HOLDEN, KIDWELL, HAHN & CRAPO, PLLC P.O. Box 50130 Idaho Falls, ID 83405 rharris@holdenlegal.com

Skyler C. Johns Nathan M. Olsen Steven L. Taggart OLSEN TAGGART PLLC P.O. Box 3005 Idaho Falls, ID 83403 sjohns@olsentaggart.com nolsen@olsentaggart.com staggart@olsentaggart.com John K. Simpson MARTEN LAW LLP P.O. Box 2139 Boise, ID 83701-2139 jsimpson@martenlaw.com

David W. Gehlert Natural Resources Section Environment and Natural Resources Division U.S. Department of Justice 999 18th St., South Terrace, Suite 370 Denver, CO 80202 david.gehlert@usdoj.gov

Matt Howard US Bureau of Reclamation 1150 N Curtis Road Boise, ID 83706-1234 <u>mhoward@usbr.gov</u>

Sarah A Klahn Maximilian C Bricker Somach Simmons & Dunn 1155 Canyon Blvd, Ste. 110 Boulder, CO 80302 <u>sklahn@somachlaw.com</u> <u>mbricker@somachlaw.com</u> <u>dthompson@somachlaw.com</u>

Rich Diehl City of Pocatello P.O. Box 4169 Pocatello, ID 83205 rdiehl@pocatello.us

Dylan Anderson Dylan Anderson Law PLLC P.O. Box 35 Rexburg, Idaho 83440 dylan@dylanandersonlaw.com

Robert E. Williams WILLIAMS, MESERVY, & LOTHSPEICH, LLP P.O. Box 168 Jerome, ID 83338 rewilliams@wmlattys.com

/s/ Candice McHugh

Candice M. McHugh