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Counsel for Plaintiff United States of America

# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF IDAHO

UNITED STATES OF AMERICA,	Case No. 1:22-cv-00236-DCN
Plaintiff,	DECLARATION OF FREDRIC W. PRICE IN SUPPORT OF UNITED
v. )	STATES' MOTION FOR SUMMARY JUDGMENT
STATE OF IDAHO; and IDAHO	

)

)

an agency of the State of Idaho; and GARY SPACKMAN, in his official capacity as Director of the Idaho Department of Water Resources,

Defendants,

v.

IDAHO HOUSE OF REPRESENTATIVES; MIKE MOYLE, in his official capacity as Majority Leader of the House; IDAHO SENATE; and CHUCK WINDER, in his official capacity as President Pro Tempore of the Senate,

Intervenor-Defendants.

I, Fredric W. Price, in accordance with the requirements of 28 U.S.C. § 1746, declare as follows:

1. My name is Fredric W. Price. I am an employee of the United States, Department of Interior, Bureau of Land Management ("BLM"). The following statements are based upon my personal knowledge. My present position is that of Water Rights Specialist for the BLM Idaho State Office. My current responsibilities include being the program lead for water issues in Idaho and a portion of Nevada for Idaho BLM and managing BLM's participation in general stream adjudications in Idaho and part of Nevada, including the Snake River Basin Adjudication ("SRBA") and adjudications in other river basins. In my position as a Water Rights Specialist, I provide guidance and technical support to BLM's Idaho State Director, District Managers, Field Office Managers, and technical specialists in BLM field offices, particularly those specialists working in water rights, range, and lands programs. I develop agency policy on water-related issues and in other programs affected by water issues, such as the range management and lands programs. I also review, interpret and analyze water right applications /claims. Based on this

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review and analysis, I prepare opinions, recommendations, protests, objections, responses for administrative and adjudication matters.

2. I have been employed by the BLM since 1982 in the following positions:

**a.** From 1982-August 1993, eleven and a half years in various positions within the Rangeland Firefighting Program at the BLM, Shoshone Field Office, including twelve (12) months working on that office's water rights team preparing 5,500 BLM water right claims for filing in the SRBA; and

b. Water Rights Specialist at the BLM State Office in Boise, Idaho since August
 1993 to the present.

**3.** My work experience with BLM includes the following:

Through my eleven and a half years in BLM's fire program, I gained the ability to understand and interpret maps, legal land descriptions, and Range Improvement Project Files. In the various fire positions I held, I routinely traveled to remote locations with just a map, to map the position and extent of fires for which I was responsible, to locate, construct and maintain range improvements (including but not limited to spring developments, pipelines, and fences), to prepare as-built drawings, and to supplement range improvement project files. I taught several courses to new employees in interpreting maps and BLM Master Title Plats, as well as, how to use a compass. My work required the ability to interpret maps and legal land descriptions in order to assist with the preparation, mapping, and review of 5,500 water right claims by the Shoshone District in the SRBA. I have reviewed hundreds of Range Improvement Project Files for the purpose of locating the project, determining when it was constructed, whether it was completed, whether it is still functional, to identify potential SRBA water claims, and to capture certain types of projects and claim locations into a geographic information system (i.e., computer

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mapping software applications commonly called "GIS"). During my time in that office, I inputted base data into BLM's GIS for Public Land Survey System ("PLSS") (i.e., legal land descriptions), land ownership, soil types, and appurtenant water rights. PLSS, ownership, and water rights data are mapped in data layers; therefore it was necessary for me to interpret the agency's records to prepare products for establishing those data layers.

As a Water Rights Specialist at the BLM State Office, since 1993, I interpret national program policy, federal regulations, and state/federal laws to prepare and recommend policy, procedures, and statewide guidance for the BLM's water rights program. In addition, I provide critical input into BLM's national policy involving water rights and water issues. I also routinely consult with and assist other state BLM offices with their water rights' policy and issues. My work experience also includes developing policy for Idaho BLM across several programs to deal with water issues, such as those affecting the range management and lands programs.

In my position, I provide guidance and direction to employees in Idaho BLM offices on all matters relating to water issues, water rights, preparation of Applications for Water Permit, Applications for Transfer, Notices of Claim, Protests, Objections, and Petitions. I developed the investigative criteria, methods, and forms to be used by the Idaho BLM field offices to investigate water sources, which provide the basis for preparing Notices of Claim and submitting Proofs of Beneficial Use for licensing.

I have reviewed thousands of Idaho BLM claim files and field investigations conducted by BLM. I have also performed investigations of water sources and water rights in the field.

I have reviewed hundreds of Range Improvement Project Files for the purpose of locating the project, determine when it was constructed, whether it was completed, if it is still functional,

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who contributed to the construction and in what amounts, and determine whether water is present, used, and in what amounts.

Since 1995 when the State Director delegated authority to me as part of my official duties, I have been authorized to determine Idaho BLM's official position on water matters, to appear in court or in state agency administrative proceedings on behalf of Idaho BLM, to determine settlement parameters for Idaho BLM, to engage in and negotiate settlements on behalf of Idaho BLM, and to represent the agency in all aspects of any water rights manner or water issue. As part of the delegation of authority, I am responsible for making final BLM recommendations to the Solicitor's Office and the Department of Justice and providing technical support on matters involving water issues and general stream adjudications affecting lands or resources managed by Idaho BLM.

In my position, as part of BLM's due diligence in evaluating claims and objections within a general stream adjudication or in evaluating applications and protests before the Idaho Department of Water Resources ("IDWR") in administrative proceedings, I have reviewed tens of thousands of legal land descriptions focusing on Points of Diversion ("POD"), Places of Use ("POU"), and the route of the conveyance means between the POD and POU ("route") that are contained in Applications for Water Permit, Applications for Transfer, Applications for Temporary Permit, Notices of Instream Diversion, Notices of Claim, IDWR Director's Report Recommendations, Standard Forms 5 (i.e., settled elements of the water right), Special Master's Reports, and Partial Decrees. My review ascertained land ownership of the POD, POUs, and route and whether those elements impacted federal lands. This work requires me to interpret these legal land descriptions against BLM's official records, including Master Title Plats ("MTP"), Historical Indexes ("HI"), and Control Document Indexes ("CDI"). I have used these

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resources and other BLM records to determine the ownership history for thousands of parcels, as described by legal land descriptions. For decades, it is also part of my duties to train staff employees in how to read and interpret legal land descriptions, MTPs and HIs.

My experience includes developing policy for Idaho BLM across several programs to deal with water issues, such as the range management and lands programs.

I have reviewed thousands of patents and deeds to determine who owned what as provided by the legal land descriptions or metes and bounds descriptions contained in the instrument. Based on my expertise, I have required numerous changes and corrections to MTPs, HIs and CDIs, and have filed hundreds of objections, protests, or petitions to water right applications, transfers, notices, claims, or recommendations due to erroneous legal land descriptions or the unauthorized use of federal lands. Through diligent research and analysis in interpreting lands records, I have determined changes needed to legal land descriptions for thousands of water right descriptions for use within settlement documents, such as the Standard Form 5 ("SF-5") in adjudications, or Settlement Agreements in administrative proceedings. These settlement documents resolve objections and protests in adjudication and administrative proceedings. For thousands of adjudication subcases, I have made determinations whether multiple claims exist for the same water source, what the nature of their relationship is to each other, and how they are distinguished from other water sources and claims.

I have personally investigated the realty records of various counties across Idaho to determine the chain of title or ownership history for given property descriptions in an adjudication or as part of a water right permit, transfer, or license proceeding. For hundreds of parcels of land, I have used data and internet resources that I determined through research to be reliable and determinative of the current ownership and boundaries of these owned parcels.

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Besides my work experience in working with Master Title Plats, Historical Indexes, and Control Document Indexes, I have extensive knowledge of, and experience with other official business records of BLM, including but not limited to, Idaho BLM water right claim files, Idaho BLM water right field investigations, Tract Books, Serialized Case Recordation Files, Cadastral Survey Plats, Mining Claim Files, Homestead Entry Files, Grazing Allotment Files, Grazing Operator Files, and Range Improvement Project Files. I also have extensive knowledge of, and experience with, the official business records of the IDWR, including Water Right Backfiles and Adjudication Backfiles.

Since the early 1980s, as shown from my work experience, I have developed extensive knowledge in interpreting maps, aerial photos and legal land descriptions, as well as, using various computer mapping software applications (i.e., GIS) to create thousands of maps from many different data sets.

I have filed or assisted in the filing of approximately 10,000 BLM objections to third party water right claims and resolved or assisted in the resolution of approximately 96,000 objections filed against water right claims filed on behalf of the BLM. BLM is a regulatory agency managing authorized uses of Federal land who also prosecutes unauthorized uses of and prohibited acts upon Federal land. In order to formulate and articulate a basis for filing a protest or objection, I must know and understand the relevant laws, regulations, rules, policy, and caselaw as it applies to how land and water uses on Federal land shall be regulated.

I have testified as a witness or by affidavit numerous times before IDWR hearings officers, as well as, in state and federal courts regarding water rights issues and federal ownership of land. In these proceedings I have prepared affidavits, declarations, reports, and

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maps as Exhibits for use by BLM, U.S. Attorney's Office, Solicitor's Office, and the Department

of Justice.

4. One very important water use on the public lands managed by BLM is for the

watering of livestock and wildlife.

5. BLM's authority to manage livestock grazing is derived from the following statutes,

regulations, and orders:

The Taylor Grazing Act of 1934 ("TGA"), as amended, 43 U.S.C. § 315 et seq.;
The Federal Land Policy and Management Act of 1976 ("FLPMA"), as amended, 43 U.S.C. § 1701 et seq.;
The Public Rangelands Improvement Act of 1978 ("PRIA"), 43 U.S.C. § 1901 et seq.;
Executive Order 10046 or March 24, 1949;
Executive Order 10175 of October 25, 1950;
Executive Order 10787 of November 6, 1958;
Executive Order 10890 of October 27, 1960;
Executive Order 12548 of February 14, 1986;
The Oregon and California Railroad Grant Land Act of 1937, 43 U.S.C. § 1181d;
Other public land orders, executive orders, or agreements that relate to the

and

Other public land orders, executive orders, or agreements that relate to the Secretary of Interior's authority to administer livestock grazing on specified lands.

BLM Manual 4100, Rel. 4-109, January 12, 2009, https://www.blm.gov/sites/blm.gov/files/uploads/mediacenter\_blmpolicymanual4 100.pdf.

6. Taylor Grazing Act Summary: The TGA instituted a formal federal effort to regulate

grazing on federal land and to stop injury to public lands due to over-grazing and soil

deterioration. The TGA established a new regulatory agency called the Grazing Service, which

was charged with creating grazing districts and administering a fee-for-service permitting system

to manage and control livestock grazing on federal land. This new agency regulated occupancy

and use; preserved the land and resources from destruction or unnecessary injury; provided for

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the orderly management and development of the range; and sought to stabilize the livestock industry. 43 U.S.C. § 315 *et seq.*, PL 73-482, 48 Stat. 1269 (1934).

The TGA authorizes the Secretary of Interior to establish grazing districts (§315) and regulate their use (§315a), to protect (§315) and preserve the land and resources (§315a) within such districts, to specify the amount of grazing permitted (§315b) in each district, to issue permits for grazing (§315b), and to regulate the construction of wells, reservoirs and other improvements (§315c) necessary to the care and management of the permitted livestock. 43 U.S.C. §§ 315-315c.

7. <u>FLPMA Summary</u>: In 1976 Congress enacted FLPMA, which sought to establish public land policy; to establish guidelines for its administration; and to provide for the management, protection, development, and enhancement of the public lands. FLPMA declared that the public lands be: retained in Federal ownership; be managed for multiple use and sustained yield; provide food and habitat for fish and wildlife and domestic animals; and that the U.S. receive fair market value for the use of public lands and its resources. An entire title of FLPMA (Title IV) was devoted to Range Management and provide for more rigorous administration of livestock grazing. 43 U.S.C. § 1701 *et seq.*, PL 94-579, 90 Stat. 2743 (1976).

8. Other federal agencies also manage other federal lands within Idaho that are not managed by the BLM, including particularly the National Forest Service, which manages National Forest System ("NFS") lands, as well as such agencies as the Bureau of Reclamation, National Park Service, U.S. Fish & Wildlife Service, etc. Some of these agencies allow grazing on certain of those lands and hold water rights to support their grazing programs. Those programs are managed under other provisions of federal law.

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9. The State of Idaho encompasses 53.5 million acres of land. BLM manages 11,800,000 acres of the Federal lands in Idaho (22% of Idaho). The SRBA was a general stream adjudication commenced on November 19, 1987 pursuant to the limited waiver of sovereign immunity provided by the McCarran Amendment, 43 U.S.C. § 666. *See RE Case No. 39576, Commencement Order* for the SRBA by Judge Daniel C. Hurlbutt Jr. (Nov. 19, 1987). The Snake River watershed is the tenth largest watershed in North America and covers 108,000 square miles in portions of six states (Idaho, Nevada, Oregon, Utah, Washington, and Wyoming). The largest part of the watershed is located in Idaho. Kammerer, J.C. (May 1990). "Largest Rivers in the United States" (https://pubs.usgs.gov/of/1987/ofr87-

<u>242/pdf/ofr87242.pdf</u>). The SRBA involved 46 million acres across Idaho (86.18% of Idaho) and 11,342,376 acres of BLM land (96.12% of BLM land in Idaho).

The above statistics (and those in paragraph 10) were generated by me using ESRI ArcMap computer mapping software. I incorporated GIS data from BLM systems for state boundaries, and surface management agency ("SMA") data. I was able to obtain administrative basin boundary lines from IDWR and extract the SRBA adjudication area from it. I generated queries in ArcMap to define adjudication areas and then used a software tool to identify agency lands within the adjudication areas. I then used the software to calculate the acreages used in this declaration.

**a.** GIS data (shapefile) representing the Idaho State boundary (NOC CADNSDI Idaho State Boundary (Polygon)) can be obtained from the BLM Navigator website: https://navigator.blm.gov/data?keyword=state%20boundary&fs\_publicRegion=Idaho.

**b.** GIS data (shapefile) representing federal lands within Idaho (BLM Idaho Surface Management Agency) can be obtained from the BLM Navigator website:

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https://navigator.blm.gov/data?keyword=surface%20management%20agency&fs\_public Region=Idaho.

**c.** GIS data (shapefile) representing IDWR administrative basins can be obtained from IDWR's website:

https://data-idwr.opendata.arcgis.com/pages/gis-data#Administrative.

10. On August 25, 2014, the SRBA court entered a Final Unified Decree that incorporated all partial decrees into one final order covering 158,890 water rights. From my review of the Final Unified Decree entered in the SRBA on August 26, 2014, the United States received 27,427 partial decrees through seventeen different federal agencies. BLM received 16,939 partial decrees, and the Forest Service received 10,274 partial decrees. From my review of BLM records and based on my personal knowledge, the overwhelming majority of BLM's 16,939 partial decrees in the SRBA were for stockwatering and wildlife purposes and can be categorized by the following estimates: approximately 2,725 for diverted stockwater (i.e., diverted through a physical structure/facility into tanks, troughs, ponds, etc.); approximately 6,485 for instream stockwater; approximately 6,500 for stockwater under federal reserve rights (mostly based on the federal reserve known as Public Water Reserve 107); and approximately 1,212 for other purposes. Most of BLM's water rights that included a stockwater purpose of use (approximately 15,710 total (9,210 state based, 6,500 federal based)) are for small but important quantities of water due to the aridness of the lands and climate. Most of the thousands of decreed stockwater rights now held by the BLM were the subject of objections by the State of Idaho or private parties that were eventually resolved, either through settlement agreements (of one form or another), withdrawal of objections, or both.

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11. On August 26, 2014, the SRBA Court issued the Final Unified Decree, which has remained open for the filing of deferred claims for de minimis domestic or stockwater claims. The State has also commenced additional smaller general stream adjudications (see below). Acreage statistics list below were generated by me using the same methodology used in paragraph 9 above:

Coeur d'Alene -Spokane River Basins Adjudication ("CSRBA") covering 2.86 million acres or 5.36% of the State (basins 91-95);

Palouse River Basin Adjudication ("PRBA") covering 348,114 acres or 0.65% of the State (basin 87);

Clark Fork -Pend Oreille River Basin Adjudication ("CFPRBA") covering 1.29 million acres or 2.41% of the State (basins 96-97);

Bear River Basins Adjudication ("BRBA") covering 2.2 million acres or 4.11% of the State (basins 11, 13, 15, and 17);

There are no plans to adjudicate the Kootenai River Basin covering 690,035 acres or 1.29% of the State (basin 98).

12. According to an Idaho Department of Lands ("IDL") website

(https://www.idl.idaho.gov/leasing/grazing-farming-conservation-program/), "The IDL manages 1,127 grazing leases that cover 1,758,213 acres of endowment land located primarily across the southern two-thirds of Idaho. These leases contributed an estimated 258,315 animal unit months (AUM) of forage to livestock operations in FY19."

13. Like the Idaho Department of Lands' efforts to manage a viable grazing program, BLM also strives to ensure the long-term viability of public lands grazing in accordance with the TGA and FLPMA. Permitted livestock use shall be based upon the amount of forage available

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for livestock grazing (43 CFR 4110.22(a)). The authorized livestock grazing use shall not exceed the livestock carrying capacity of the allotment (43 CFR 4130.3-1(a)). In my experience, forage availability for grazing livestock depends a great deal upon the availability and distribution of water across an allotment (*see also* paragraph 17 below).

**a.** The basic unit of BLM's livestock grazing program is an allotment, which is an area of public land designated for grazing (43 CFR § 4100.0-5, *Allotment*) and made available via permits or leases, typically for ten-year terms (43 CFR § 4130.2(d)). BLM grazing allotments in Idaho can vary in size from just a few acres (e.g., Canaday Individual Allotment (3 acres)) to hundreds of thousands of acres (e.g., Wildhorse Allotment (230,653 acres)). BLM may authorize grazing for a single permittee or multiple permittees in a single allotment (43 CFR § 4110.1(a), § 4110.3-1, § 4130.1-2). Allotments on federal lands managed by BLM are not exclusively devoted to livestock grazing; rather, such lands are generally concurrently managed for multiple purposes (43 CFR § 1601.0-2, § 4100.0-8) and available for other uses, ranging from recreation, to mineral development, to treaty-protected Native American uses (43 CFR § 1601.0-5(i), *Multiple Use*).

I was able to identify the smallest and largest grazing allotments by sorting the Rangeland Administration System ("RAS") data I downloaded on April 16, 2020 and confirmed it with Grazing Allotment shapefile data in ArcGIS.

**b.** A variety of water sources, including natural streams, artificial ponds, wells, or troughs fed by water pipelines, may provide water for livestock consumption on BLM grazing allotments. Pipeline systems can extend for significant distances (e.g., House Creek Pipeline System (356.8 miles) and Jim Bob Pipeline System (216.9 miles)). In Idaho, it is not uncommon for a water pipeline to provide water to multiple grazing allotments (e.g., House Creek Pipeline

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(29 allotments containing 653,768 acres) and Jim Bob Pipeline (6 allotments containing 238,448 acres)).

The above statistics were generated by me using ESRI ArcMap computer mapping software. I incorporated Geographic Information Systems ("GIS") data from BLM sources for allotment boundaries and range improvements. I selected out the pipelines comprising the systems of interest from the range improvement data and exported the data to a new shapefile and used software tools on the data to get the mileage figures. I then selected all of the allotments served by the pipelines, exported the data to a new shapefile, and used software tools to calculate the acreage figures.

- GIS data (shapefile) representing grazing allotments within Idaho can be obtained from the BLM Navigator website: https://navigator.blm.gov/data?keyword=grazing%20allotments&fs\_publicRegion =Idaho
- GIS data (shapefile) representing range improvement (line) data within Idaho can be obtained from the BLM Navigator website: https://navigator.blm.gov/data?keyword=range%20improvement&fs\_publicRegio n=Idaho

14. BLM's water rights for stockwatering purposes are important for the administration of grazing on federal lands. The BLM Exchange Handbook, identifies water rights as one of the various "interests in land" that BLM might seek to acquire through a land exchange, alongside access rights, mineral rights, and conservation easements. *See* BLM Land Exchange Handbook H-2200-1, Chapter 1, C.2.b. (pp. 1-5) (https://www.blm.gov/sites/blm.gov/files/H-2200-1.pdf);
43 CFR § 2200.0-5(i), (l), and § 2710.0-5(a)). Public lands and interests in land shall be retained

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in federal ownership (43 U.S.C. § 1701). Disposal of land or interests in land requires a land use plan amendment determining that disposal will serve the national interest (Sec. 102(a)(1), FLPMA). Until and unless Congress decides to no longer manage public lands for livestock grazing, federally-owned stockwater rights are not surplus to federal needs and therefore are not subject to disposal (Sec. 102 (3) & (10), Federal Property and Administrative Services Act of 1949 (63 Stat. 377, June 30, 1949)).

**15.** By statute, the Secretary is empowered to make provision for the protection, administration, regulation, and improvement of grazing districts and to do all things necessary to accomplish these purposes: to regulate occupancy and use; preserve the land and its resources; to provide for the orderly use; and to improve and develop the range (43 U.S.C. § 315a). It is therefore necessary for the United States to develop water sources in support of the federal grazing program and to secure rights to the developed water occupying the federally-owned facility. Without federally-held water rights for livestock to drink from water sources on federal lands, BLM's ability to assure a viable grazing program becomes complicated. BLM needs to ensure that all authorized grazing permittees have water for livestock. Watering of livestock on federal land is provided by access to water rights held by the BLM for that purpose.

16. In my position, I participated (as one of many) in the development of BLM's range regulations which state that "[a]ny right acquired on or after August 21, 1995 to use water on public land for the purpose of livestock watering on public land ... shall be acquired, perfected, maintained, and administered in the name of the United States." *See* 43 CFR § 4120.3-9 (2005), 60 FR 9965, February 22, 1995.

17. Over my forty (40) years of working for BLM, I have come to understand that how much forage in a BLM grazing allotment is "available" for permitted use depends a great deal

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upon the distribution of water across the allotment; therefore, federally-held stockwater rights are important to BLM's management of livestock grazing. Water developments are range improvements designed to provide water to livestock, but also to control patterns of use and distribution of livestock across the allotment and thereby protect and improve the condition of the rangeland. Without water developments, grazing use can cause an unacceptable level or pattern of utilization, or exceed the livestock carrying capacity of the allotment, then BLM may have to reduce permitted grazing or otherwise modify management practices. My knowledge, experience, and statements above are informed by laws, BLM's grazing regulations, BLM manuals, BLM handbooks, caselaw, etc., as discussed below.

**a.** Controlling Regulations: The Department of Interior last amended the Grazing Regulations in 2006. 71 FR 39402-39509 (July 12, 2006). In 2008, however, the U.S. District Court of Idaho enjoined those amendments from taking effect. *See Western Watersheds Project v. Kraayenbrink*, 538 F. Supp. 2d 1302 (D. Idaho 2008), aff'd in relevant part, vacated in part, remanded, 632 F.3d 472 (9th Cir. 2001). Therefore, the controlling grazing regulations are those in effect prior to the 2006 amendments. *See* 43 CFR § 4100 *et. seq.* (2005) Grazing Administration -Exclusive of Alaska,

https://www.govinfo.gov/app/collection/cfr/2005/title43/subtitleB/chapterII/subchapterD/part410 0, 60 FR 9894-9971, February 22, 1995.

**b.** Current Manuals, Handbooks, & Regulations: My knowledge and experience are informed, in part, by BLM Manuals and a series of regulations contained in the 2005 edition of the Code of Federal Regulations (see below):

43 CFR § 4100.0–5, Definitions. Livestock carrying capacity; Permitted use; Range Improvement.

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43 CFR § 4100.0–8, Land use plans.

43 CFR § 4110.2–2(a), Specifying permitted use.

43 CFR § 4110.3, Changes in permitted use.

43 CFR § 4110.3–2(a) and (b), Decreasing permitted use.

43 CFR § 4180.2(c), Standards and guidelines for grazing administration.

43 CFR § 4180.2(f), Standards and guidelines for grazing administration.

43 CFR § 4180.2(f)(2)(xiii) and (xiv), Fallback guidelines.

https://www.govinfo.gov/app/collection/cfr/2005/title43/subtitleB/chapterII/subchapterD/part4100

BLM Handbook 1740-1 Renewable Resource Improvements and Treatments (Rel. 1-1509, 12/7/87) (Rel. 1-1570, 12/4/89).

Glossary:

Improvement Resource improvement Structural improvement

BLM Handbook 1741-2 Water Developments (Rel 1-1591, 11/6/90). Chapter 2 B.6. Grazing Management.

https://www.arlis.org/docs/vol1/L/AlaskaWaterRights/Day3/H-1-Field-data/Calculations&Misc/3-BLM-H1741-2.pdf

18. Based upon my experience, the State has historically supported the landowner's right

to establish water rights to the water uses conducted on the landowner's property.

a. In the SRBA, IDWR explained its historical practice of favoring landowners such as

BLM:

IDWR has long held the position that the owner of a water right, for the purposes of permits, licenses or adjudication recommendations, should be the title holder when a non-title holder also claims ownership of the water right.

\* \* \*

The Morros court held that the United States benefits from the development of the water right by a permittee because it aides the proprietary management of the public land. Accordingly, the Nevada Supreme Court upheld the state water resource agency's issuance of stock water permits to the United States. This holding supports IDWR's recommendations because it affirms that the United States' management interest in federal public lands is a sufficient beneficial use to support an appropriation. The Nevada court apparently did not need to find a formal agency relationship between the cattle owners and the United States.

IDWR's I.R.E. 706 Report for 57-10587 et. al., attached as Exhibit 1 at 2, 4-5.

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**b.** In my experience, prior to the passage of the State statutes in recent years, IDWR generally treated the State of Idaho, Department of Lands ("IDL") and BLM like any other similarly situated landowner who provide forage and water to their customers. The IDL holds stockwater rights on State lands and manages a viable state grazing program, just as BLM does on federal land. Historically, IDWR routinely approved stockwatering permit applications by IDL and federal agencies until passage of the recent State statutes. Prior to commencing the SRBA, BLM had established over 3,800 licenses for developed stockwater pursuant to I.C. §§ 42-501 and 42-202.

19. After Congress passed the TGA in 1934, the Idaho Legislature in 1939 enacted Idaho Code, Title 42, Chapter 5 specifically providing that stockwater rights could be applied for and held by the Grazing Service, later amended to be for the "Bureau of Land Management" as the entity that succeeded the Grazing Service (https://law.justia.com/codes/idaho/2016/title-42/chapter-5/). Based on my review of and familiarity with BLM records, and my time in a local BLM Field Office (where I constructed range improvements), it appears that the Grazing Service, and later the BLM, would file for a water permit and license whenever it planned to build a stockwater range improvement. Typically, BLM would file for the application for water permit, then execute a Cooperative Range Improvement Agreement to authorize the project the next year, and finally build the range improvement the following year, after which IDWR would issue a water right license to BLM. Where a stockwater source is developed, federal monies often fund the development.

By the time the SRBA commenced in 1987, BLM had established over 3,800 state issued and recognized water licenses for developed water pursuant to I.C. §§ 42-501 and 42-202. It is

#### DECLARATION OF FREDRIC W. PRICE

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my understanding that BLM holds sole title to the range improvement, and BLM is precluded from expending funds to enhance private property, per the following citations:

a. Title to Range Improvement: 43 CFR § 4120.3-2 (60 FR 9964, Feb. 22, 1995, as amended at 61 FR 4227, Feb. 5, 1996), https://www.govinfo.gov/content/pkg/CFR-2005-title43-vol2/pdf/CFR-2005-title43-vol2-sec4120-3.pdf.

b. Expending Funds: BLM Handbook H-2100-1 Acquisition, Ch. 2, IV,
https://www.blm.gov/sites/blm.gov/files/uploads/Media\_Library\_BLM\_Policy\_h21001.pdf.

**20.** Leading up to the SRBA, BLM held meetings with members of the livestock industry to talk about filing for stockwater in the adjudication. Based on my review of and familiarity with BLM records, BLM decided it would carry the burden of pursuing stockwater rights on federal land because BLM could secure appropriations, had the expertise to successfully undertake this massive endeavor, and difficulties to the management of the federal grazing program that would arise if the rights are not held in the United States' name, as discussed in this declaration. As a consequence, many BLM grazing permittees did not file claims for stockwater on the federal allotments and relied on the BLM to secure these stockwater rights to cover the use by all permitted livestock. *See* Bauscher Ranch, Inc. letter dated January 23, 2002, a true and correct copy of which is attached hereto as part of **Exhibit 2**. In my experience resolving thousands of objections, many of BLM's objections to claims filed by permittees were resolved by the permittee withdrawing their claims once they realized BLM had already filed claims to those water sources.

**21.** To support its stockwater claims, BLM invested thousands of hours in staff time to investigate its claims on-the-ground and to defend them in the adjudication (as most of them

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were contested). Between the early 1990s and the early 2000s, I commenced a massive effort by BLM for the Field Offices to visit each of its claims on-the-ground for water right claim purposes. Toward the end of the effort, the Boise District offices essentially closed down for a month and a half, so that most of the employees could go out into the field and finish up the field investigations. During the entire twenty-seven (27) year span of the adjudication, BLM personnel also visited claims subject to objection in order to obtain factual information in support of the case.

22. The State of Idaho objected to thousands of BLM's instream (undeveloped) stockwater claims in thirty-seven (37) of the forty (40) SRBA administrative basins. <sup>1</sup> Between 1999 and 2003, the State Attorney General's Office entered into settlement agreements with BLM resolving its objections to BLM stockwater claims. These settlements provided that BLM be decreed a priority date for instream stockwater no earlier than June 28, 1934, the date when the TGA was enacted. As a result of those settlements, the SRBA Court issued thousands of decrees for instream stockwater to BLM, including rights subject to forfeiture petitions filed recently with IDWR and resulting orders to show cause issued by IDWR why the rights should not be forfeited. The State of Idaho objected to 56 of the 57 BLM water rights that are at issue under orders to show cause that led to the filing of these judicial proceedings, and all were resolved by settlement agreements on June 6, 1999, July 1, 1999, and March 11, 2003. True and correct copies of settlements with the State of Idaho are attached as **Exhibit 3**, as well as, a spreadsheet listing all of the water rights at issue, who objected, and when the objections were settled.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> The BLM filed stockwater claims based on state and federal law. The federal-law-based claims are not at issue in this case and, unless otherwise noted, all references to BLM's stockwater claims here are to state-law-based claims. <sup>2</sup> The Federal Stockwater Group, discussed in the next paragraph, filed objections to the one water right that the State did not, which was also resolved by a settlement agreement.

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23. In 2002, the Federal Stockwater Group ("FSG"), an informal association of federal land grazing permittees who claimed water rights on federal lands and filed objections to federal stockwater claims throughout the SRBA, also settled with BLM and Forest Service, resulting in the decree to the United States of thousands of U.S. instream and developed stockwater claims. The FSG objected to 5,605 BLM claims across Idaho. During the pendency of the litigation, BLM began meeting with affected grazing permittees outside of the FSG allotments. By the time settlement was reached, affected permittees claswhere had demanded the FSG withdraw 493 objections to BLM claims within their allotments because they were relying on BLM's claims. In its letter, representatives of Bauscher Ranch, Inc. stated, "No one had any quarrel with the water rights being in the name of the land owner, including the federal government." True and correct copies of permittee letters in support of BLM water rights are attached as **Exhibit 2**. As a consequence, those 493 objections were withdrawn. In 2002, the FSG ultimately settled with the United States on the remainder.

24. In 2007, the Idaho Supreme Court issued decisions in *Joyce Livestock Co. v. United States*, 156 P.3d 502 (Idaho 2007)and *LU Ranching Co. v. United States*, 156 P.3d 590 (Idaho 2007). After these decisions, the SRBA Court continued to issue 168 partial decrees to BLM for instream stockwater. *See, e.g., Notice of Court's Intent to Issue Partial Decree for Federal Uncontested Right Based on State Law and Notice of Hearing Thereon*, Subcase 74-15468, February 28, 2007. A true and accurate copy of this ruling is attached as **Exhibit 4**.

**25.** In 2015, IDWR started asking BLM and USFS to show compliance with the *Joyce* decision when filing applications for permit or in response to filing proof of beneficial use, which are uses of developed water. However, I understand the *Joyce* decision to have been limited to instream stockwater consumed by livestock drinking directly from the natural water

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source without the benefit of a physical diversion structure and not to have addressed an application for water permit by BLM under the statutory method of appropriation, which involves a physical diversion structure.

26. IDWR sent a similar *Joyce*-compliance letter to the State of Idaho, Dept. of Lands. The State Attorney General's Office responded asserting that *Joyce* does not apply to either the statutory method of appropriation or to diverted stockwater but only to instream stockwater. *See* Deputy Attorney General Memorandum dated August 27, 2015, "RE Permits 61-07692 through 61-07698", a true and accurate copy of which is attached as **Exhibit 5**. The Attorney General's Office response further asserted that under the statutory method, an agency relationship was unnecessary for a landowner to establish a stockwater right that is used by the landowner's customers. *See id*.

27. The requirements of several new Idaho state statutes addressing stockwater rights, as described in the United States' accompanying memorandum in support of its motion for summary judgment, are having negative impacts on BLM in Idaho, as discussed below. During the course of enactment of these legislative changes, the following occurred:

a. On March 27, 2018, Governor Brad Little signed into law House Bill 718 ("HB-718") which sought forfeiture of United States stockwater rights. On March 16, 2018, a letter was sent to the Secretaries of the Interior (The Honorable Ryan Zinke) and Agriculture (The Honorable Sonny Perdue). The letter was signed by the Idaho Governor (C.L. "Butch" Otter), the Speaker of the Idaho House of Representatives (Scott Bedke), and the President Pro Tem of the Idaho Senate (Brent Hill). The letter stated among other things that "we strongly urge you to instruct your departments to abandon all their Idaho stockwater rights acquired based on a claim of beneficial

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use." I have attached a true and accurate copy of the March 16, 2018 Letter as **Exhibit 10**. The United States did not "abandon" any of its valuable water rights pursuant to this request.

- b. On July 9, 2018, Governor Otter sent letters to the Secretaries of the Interior and Agriculture informing them that "[t]he Director of the Idaho Department of Water Resources has begun compiling a list of stockwater rights held by" the agencies, as required by H.B. 718. I have attached a true and correct copy of the July 9, 2018 letter as Exhibit 11.
- c. On August 27, 2018, the BLM received a spreadsheet from the Director of IDWR on a compact disk ("CD") and a cover letter dated August 24, 2018 that listed 17,995 purportedly federally owned water rights allegedly subject to the forfeiture process established by H.B. 718. I have attached a true and correct copy of the August 24, 2018 letter as **Exhibit 12**. The spreadsheet identified each water right only by an alphanumeric identifier consisting of a "Basin," a "Sequence," and a "Suffix," a priority date, and a "Source." The spreadsheet did not identify which federal agency manages each water right, whether each water right is instream or developed, or provide any other information.

28. In response to state statutes enacted in 2017, 2018 and 2020, as described in the United States' accompanying memorandum in support of its motion for summary judgment, BLM has entered into Limited Agency Agreements with individual grazing permittees, which establish a principal-agent relationship related to the permittees' use of federal stockwatering rights. As of September 16, 2020, BLM has 554 authorized grazing permittees who have signed

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Limited Agency Agreements out of 1,585 permittees that are authorized to graze on BLM land in Idaho. This is roughly 35% of BLM's authorized permittees.

To determine the above statistics, on April 16, 2020, I accessed BLM's Rangeland Administrative System ("RAS") (https://reports.blm.gov/reports.cfm?application=RAS) to download data on grazing operators and allotments. From this data, I was able to link the datasets (i.e., make them relational) to identify what grazing allotments each permittee was authorized to graze and to produce the exhibits to attach to the Limited Agency Agreements.

**29.** If BLM loses title to the water rights associated with a range improvement, as Idaho seeks to do through its recent forfeiture legislation described in the United States' accompanying memorandum in support of its motion for summary judgment, BLM will no longer be able to provide access to the water associated with that range improvement. BLM would also lose its ability to change the locations where water is accessed by livestock on federal lands (i.e., move troughs or add troughs), notwithstanding that BLM often needs to move water around within and across grazing allotments in order to disperse livestock and to mitigate resource impacts.

**30.** Private ownership of stockwatering rights on federal lands, where such rights exist, does not solve these problems. One difficulty is disorderly succession of water right title that could result in the loss of water rights, and eventually the inability to acquire new replacement water supplies. Not every transition from permittee to permittee goes smoothly, and it is incumbent on the BLM to be the stabilizing force and provide continuity between permittees since a prior permittee could refuse to convey water rights to the next permittee. A loss of existing water rights would de-water a permit area and facility unless the next permittee is able to obtain a replacement water supply. This is because it is unlawful for the new permittee to divert water without a water right (I.C. 42-351), and, in Idaho, much of the water supply is fully

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appropriated. Therefore, as time goes by, less and less water would be available for new appropriation, such that replacement water could no longer be acquired because the water resource is fully appropriated and closed to new appropriations due to moratoriums.

There are many moratoriums in-place across Idaho as noted at an official website (https://idwr.idaho.gov/legal-actions/orders/moratorium-orders/) with examples noted below:

Banbury Hot Springs; Bancroft-Lund; Boise Front Low Temperature Geothermal Resource Groundwater Management Area; Malad Valley Groundwater Management Area; Salmon-Clearwater Basin Moratorium and Wilderness Moratorium; Snake River Moratoriums; and Twin Falls Groundwater Management Area Moratorium.

**31.** There could also be a loss of priority if existing rights are forfeited. Over time the grazing permittees would have to establish new water rights. In a prior appropriation state such as Idaho, a new water right is junior in priority and may only divert and use water to the extent prior senior rights are first satisfied in full. At some point, there may be no water available for a grazing allotment due to disorderly succession in permittees, loss of water rights, and the inability of the new permittee or BLM to acquire new water rights. For instance, across much of southern Idaho, in an area called the Eastern Snake Plain Area ("ESPA"), there is a moratorium "on the processing and approval of presently pending and new applications for permits to appropriate water from all surface and ground water sources within the Eastern Snake River Plain Area and all tributaries thereto and within the Boise River Drainage Area." https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/orders/1993/19930430-Moratorium-ESA.pdf).

On May 12, 2022, IDWR issued a Final Order Curtailing Ground Water Rights Junior to

December 25, 1979 (Docket No. CM-DC-2010-001) ("Curtailment Order"). Several United

States water rights are included in the Order, see below:

### BLM:

- 21-07517 (1992), stockwater/wildlife
- 21-13032 (2006), stockwater/wildlife
- 34-14459 (2014), stockwater/wildlife
- 35-14179 (1981), irrigation
- 36-08726 (1994), stockwater/wildlife
- 36-17049 (2015), stockwater/wildlife

USDA, Agricultural Research Service:

• 34-07546 (1983), stockwater/domestic/irrigation,

A true and correct copy of this Curtailment Order received by me at my office is attached

# as Exhibit 9.

32. In 2011, I attempted to acquire a new water right (02-10454) in support of a small

land use authorization, but it was summarily rejected by IDWR due to the moratorium. In

IDWR's Preliminary Order Denying Application for Permit (02-10454), IDWR noted that

IDAPA 37.03.08.45.03.k states as follows:

Applications or permits to be processed proposing a direct diversion of water for irrigation purposes from the Snake River between Milner Dam and Swan Falls Dam or from tributary springs in this reach are presumed not to be in the public interest as defined by Section 42-203C, Idaho Code. Such proposals are presumed to prevent the full economic and multiple use of water in the Snake River Basin and to adversely affect hydropower availability and electrical energy rates in the state of Idaho.

*See* IDWR's Preliminary Order Denying Application for Permit (02-10454), a true and accurate copy of which is attached as **Exhibit 6**. If this trend continues, then it appears likely that water availability could eventually adversely affect establishment of new stockwater uses in the future as water availability gets even tighter.

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**33.** Private holders of water rights on federal land could also require new permittees in the federal allotment to purchase stockwater from them, whereas title being held by BLM allows water to be provided for any and all authorized permittees.

**34.** Grazing permittees with water rights, could also attempt to supply water to other people on private land, and thereby de-water federal land (although they would need a right-of-way authorization to install a pipeline to get water off BLM land or into a different allotment). Alternatively, a former permittee could turn off the water to the facility or seek to move the water elsewhere and thereby de-water the facility.

**35.** Grazing permittees with water rights could attempt to deprive other permittees of water. I am involved with an on-going issue where a grazing permittee (Brackett), who obtained a private stockwater right through settlement and has sent a cease and desist letter to a second permittee (Gould) because a stockwater trough used by the second permittee is not listed on the first permittee's water right. I have attached a true and accurate copy of the letter as **Exhibit 7**. IDWR was copied on the letter, and it triggered IDWR staff to make informal inquiries with BLM personnel. Fortunately, the trough in question is supported by one of several additional BLM water rights that serve the interconnected pipeline system, provided these are not lost in a future forfeiture proceeding. Installation of the troughs was important, as without them, the AUMs around those troughs would not be available to cattle because the forage is too far away from the other water sources.

**36.** Another complication may arise in the event of a wildland fire. BLM may have to rest a grazing allotment after a devastating fire event to allow the allotment to recover for a few years before livestock are allowed back into the allotment. BLM will often temporarily allow the affected permittee(s) to graze another area during the interim. If BLM controls the stockwater

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rights, then the permittee in the new area can be temporarily authorized to use BLM's existing stockwater rights. However, without BLM control, the permittee would have no water rights at the new location. If another permittee is also in the area and controls the local stockwater rights, then that permittee might seek to oppose any use by the new permittee.

**37.** BLM has many pipeline projects that cross multiple allotments and serve the needs of many different grazing permittees. Water rights held by the U.S., as owner of the rangeland who is in the business of livestock grazing providing forage and water for a fee, should be able to provide water across different allotments. Under current state statutes, a grazing permittee could only provide water to his own cattle within his allotment; therefore, a multi-allotment pipeline could not be developed under these circumstances, and existing pipelines may have to be broken apart.

**38.** BLM holds sole title to range improvements that are water developments, 43 CFR § 4120.3-2(b) (2005), and is directed by regulation to obtain title to the necessary stockwater rights. 43 CFR § 4120.3-9 (2005). Recent state statues frustrate these regulations. Complications arise if the U.S. cannot obtain stockwater rights. For instance, a grazing permittee cannot normally convey water rights held under private title through a federally-owned facility, unless the U.S. authorizes the transportation of that non-federal property interest; however that would be contrary to the above regulation. The Cooperative Range Improvement Agreement authorizes the construction of the water facility, but does not authorize the transportation of non-federal property interests. BLM is also precluded from expending funds to enhance private property interests. BLM Handbook H-2100-1 Acquisition, Ch. IV, p. 13, https://www.blm.gov/sites/blm.gov/files/uploads/Media Library BLM Policy h2100-1.pdf.

#### DECLARATION OF FREDRIC W. PRICE

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**39.** On April 25, 2022, IDWR issued three orders entitled Order Partially Granting Petition; Order to Show Cause ("Show Cause Orders"). Those Show Cause Orders were received by BLM on April 28, 2022. The allotments affected by the forfeiture petitions are in Washington, Payette, and Idaho Counties in west-central Idaho:

**a.** P-OSC-2021-001 (Crane Creek Allotment), Order Partially Granting Petition; Order to Show Cause (Crane Creek Allotment) involves land in Washington County and can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-2021-001/P-OSC-2021-001-20220425-Order-to-Show-Cause-Crane-Creek.pdf;

b. P-OSC-2021-002 (Paddock Valley Allotment), Order Partially Granting Petition; Order to Show Cause (Paddock Valley Allotment) involves land in Washington and Payette Counties and can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-2021-002/P-OSC-2021-002-20220425-Order-to-Show-Cause-Paddock-Valley.pdf; and

c. P-OSC-2021-004 (Butcher Bar and China Creek Allotments), Order Partially Granting Petition; Order to Show Cause (Butcher Bar and China Creek Allotments) involves land in Idaho County and can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-2021-004/P-OSC-2021-004-20220425-Order-to-Show-Cause-Butcher-Bar-and-China-Creek.pdf.

**40.** The April 25, 2022 Show Cause Orders state that the "Bureau of Land Management must show cause before the Director of the Idaho Department of Water Resources why the following stockwater rights have not been lost through forfeiture pursuant to Idaho Code §42-111(2)." The list of water rights included in this determination under each Show Cause Order contains partial decrees issued by the SRBA court pursuant to federal law based on Public Water Reserve 107 ("PWR107").

#### DECLARATION OF FREDRIC W. PRICE

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Another concern with the April 25, 2022 Show Cause Order (P-OSC-2021-002) for the Paddock Valley Allotment is that it includes water right decrees for developed stockwater (see below).

**a.** 67-12841 is for a stockwater pond partially on BLM land. If this right is forfeited, then there will be no water right covering the potion of pond on federal land, so I may have to recommend to the BLM Field Office that this portion be filled in so that it does not violate state law;

**b.** 67-13085 is for a part of a reservoir on BLM land; and

c. 67-13086 is for a part of a reservoir on BLM land.

**41.** On May 13, 2022, IDWR issued Amended Orders to Show Cause to remove the rights decreed pursuant to federal law from their prior recommendation of forfeiture. BLM received the Amended Orders on May 16, 2022.

a. P-OSC-2021-001 (Crane Creek Allotment), Amended Order to Show Cause can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-2021-001/P-OSC-2021-001-20220513-Amended-Order-Partially-Granting-Petition-Amended-Order-to-Show-Cause-Crane-Creek-Allotment.pdf.

**b.** P-OSC-2021-002 (Paddock Valley Allotment), Amended Order to Show Cause can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-2021-002/P-OSC-2021-002-20220513-Amended-Order-Partially-Granting-Petition-Amended-Order-to-Show-Cause-Paddock-Valley-Allotment.pdf.

c. P-OSC-2021-004 (Burcher Bar and China Creek Allotments), Amended Order to Show Cause can be found at https://idwr.idaho.gov/wp-content/uploads/sites/2/legal/P-OSC-

2021-004/P-OSC-2021-004-20220513-Amended-Order-Partially-Granting-Petition-Amended-

Order-to-Show-Cause-Butcher-Bar-and-China-Creek.pdf.

42. The four grazing allotments impacted by the Amended Show Cause Orders are

located in Washington, Payette and Idaho Counties in west-central Idaho. Attached as Exhibit 8

are a series of maps I made to show the location and sizes of the allotments at issue.

- **a.** Acreages:
  - Crane Creek Allotment: 30,182 acres (11,813 acres of BLM land), Washington County, BLM Four Rivers Field Office;
  - Paddock Valley Allotment: 57,126 acres (25,014 acres of BLM land), Washington and Payette Counties, BLM Four Rivers Field Office;
  - China Creek Allotment: 263 acres (263 acres of BLM land), Idaho County, BLM Cottonwood Field Office;
  - Butcher Bar Allotment: 357 acres (357 acres of BLM land), Idaho County, BLM Cottonwood Field Office.
- **b.** Authorized Livestock Operators:

Crane Creek Allotment (ID00361):

- Soulen Grazing Association, LLC
  - Howard, Robert
  - Howard, Jessica
  - Kerner Cattle Company
    - Kerner, Bruce
  - o Laan, Dillon
  - Soulen Livestock Co.
    - Soulen, Harry C. (Pres)
    - Stevenson, Helen (Vice-Pres)
- David Maddox

- Jerome & Jill Grandi
- Sutton Ranches, Inc.
  - Sutton, Howard P. (Pres)
  - Sutton, John (Sec)

Paddock Valley (ID00370):

• Soulen Grazing Association, LLC

Butcher Bar Allotment (ID36138):

• Gill Family Ranches, LLC

China Creek Allotment (ID36191):

• Gill Family Ranches, LLC

Pursuant to the provisions of 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information, and belief.

Dated: December 15, 2022

Fredric W. Price, Water Rights Specialist US Bureau of Land Management Idaho State Office

# EXHIBIT 1

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JUL-16-02 14:42 FROM:CACI INC

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ID:208 387 0842

#### I.R.E. 706 REPORT

In Re SRBA

Twin Falls County Civil Case No. 39576 Sub-case Nos.: 57-10587 57-10598 57-10770

#### Report to the SRBA District Court

Prepared by the Idaho Department of Water Resources Karl J. Dreher, Director David R. Tuthill, Jr., Adjudication Bureau Chief

June 9, 1997

Exhibit 1

Price Declaration

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JUL-16-02 14:42 FROM:CACI INC

#### IDWR Report Pursuant to I.R.E. 706

#### REPORT REGARDING IDWR RECOMMENDATIONS WITH COMPETING CLAIMS TO OWNERSHIP

The idaho Department of Water Resources (IDWR) submits this report regarding claims to water rights no. 57-10587, 57-10598 and 57-10770 in response to the request of Special Master Haemmerle, pursuant to Idaho Code §42-1412(4) and the court's Order Requesting Information Pursuant to I.R.E. §706 dated May 22, 1997. This report was prepared under the supervision of David R. Tuthill, Jr., Adjudication Bureau Chief of IDWR. This report addresses the following question: Why did IDWR recommend certain water rights in Basin 57 to the United States and recommend disallowal of competing claims to these rights by private claimants when both the private claimants and the United States claimed ownership of these rights to water on federal public land?

This report is presented in two sections. Section One relates the factual background and context of this report. Section Two states the law and policies relevant to the Special Master's question that IDWR considered prior to making these recommendations.<sup>1</sup>

I. Factual background and context of this report.

Joyce Livestock Co. (Joyce) filed claims 57-10587, 57-10598 and 57-10770 for instream stock water rights from the respective sources on federal public lands in Owyhee County.<sup>2</sup> The United States also filed instream stock water claims on some of the same stream reaches.<sup>3</sup> Where there was no federal claim overlapping the place of use, IDWR recommended these rights to Joyce.<sup>4</sup>

<sup>2</sup> See, Claims A57-10587, A57-10598 and A57-10770.

<u>See</u>, Claims A57-2350, A57-02423, A57-11041, A57-11044, A57-11045, A57-11016, A57-11017, A57-11121, A57-11124, A57-11125, A57-11126, 57-11127, A57-11128, A57-11129, A57-11131, A57-11132, A57-11133, A57-11230, A57-11231, A57-11341, A57-11342, A57-11343, A57-11344, A57-11345, A57-11346, and A57-11348.

<u>See.</u> IDWR Director's Report pages for rights 57-10587, 57-10598 and 57-10770 IDWR's sole investigation of these water rights regarding ownership, prior to issuing its recommendations, was comparison of the water right claims with 1:100,000 scale federal ownership maps.

Page 1

Exhibit 1

**Price Declaration** 

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Legal analysis is provided by Deputy Attorney General J. Andrew Helmlinger to assist IDWR in the completion of this report. To the extent possible, all legal statements contained herein are facts IDWR relied on while making ownership recommendations for the Joyce instream stock water rights. These statements should not be construed as legal argument. The Special Master hearing subcases 57-10587, 57-10598 and 57-10770 has the exclusive provence to determine conclusions of law relevant to the outcome in these subcases.

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ID:208 387 0842

#### IDWR Report Pursuant to I.R.E. 706

The recommendations to Joyce did not include the places of use where any federal claim overlapped

Under a general policy to recommend water rights to the title holder of the place of use, when the title holder of the place of use and a non-title holer of the place of use filed competing claims to the same water right on that property, IDWR recommended the contested portions of the instant water rights to the United States. The United States objected to the recommendations of the remaining portions of Joyce's claims 57-10587, 57-10598 and 57-10770 because they exist on the federal public lands.<sup>5</sup> Joyce objected to the recommendations because the recommendations omitted the places of use where the United States had a competing claim.<sup>6</sup> These objections initiated the present litigation regarding the validity of water rights 57-10587, 57-10598 and 57-10770.

In the course of this litigation, Special Master Haemmerle granted partial summary judgment in favor of Joyce for these claims, dismissing the United States' objections.' The Special Master held that the United States had senior instream rights as between the United States and Joyce. Therefore, the Special Master allowed the Joyce claim for these stream reaches to the extent that the particular sources supported more than 13,000 gallons per day. The Special Master also left another issue relevant to these rights for determination at trial - the dates Joyce or a predecessor entity first appropriated these rights and established a priority date.

II. Principles of law and policy that IDWR considered prior to making the recommendations at issue.

IDWR has long held the position that the owner of a water right, for the purposes of permits, licenses or adjudication recommendations, should be the title holder when a non-title holder also claims ownership of the water right. IDWR has follwed this policy since prior to the inception of the SRBA. Under this position, if only a non-fee holder claims the water right, IDWR will consider the non-fee holder to own the water right.

IDWR is not aware of any controversy or issues resulting from this position occurring prior to or outside of the SRBA. Although IDWR understands that the United States Bureau of Land Management may potentially grant multiple grazing permits for a single grazing allotment. IDWR has never granted permits or licenses for multiple stock water rights from identical sources on federal public lands. Nonetheless, IDWR has never prohibited anyone's use of water for livestock on federal public lands. In the SRBA, although some grazing permit holders filed claims to stock water rights

<sup>6</sup> See, Joyce objections to 57-10587, 57-10598 and 57-10770.

<sup>7</sup> See Order on Motion to Alter or Amend; Order on Summary Judgment: and Order on Motion to Withdraw Admissions, March 24, 1997, at 21 - 24.

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See, United States objections to 57-10587, 57-10598 and 57-10770.

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on federal public lands, not all grazing permit holders filed such claims.

The lack of historical conflict regarding the appropriate claimant to these water rights indicated to IDWR that IDWR did not need to expend its resources to reconsider its position in this regard. The absence of conflict appeared to confirm the position's efficiency. In a cost/benefit analysis, the expense of investigating the foundational facts supporting a private appropriation on federal public lands appeared much greater that the benefit of making what may have, in some cases, been a more accurate ownership determination. The benefit was low because there was little conflict.

Nonetheless, prior to issuing Director's Reports in the first three SRBA reporting areas, IDWR gave some additional consideration to this position, specifically regarding the ownership of stock water rights. On May 24, 1988, then IDWR Director R. Keith Higginson requested a formal Attorney General's Opinion addressing the application of Idaho law to the ownership of stock water rights to facilitate IDWR's processing of applications to appropriate water for livestock.<sup>4</sup> Primarily, IDWR was concerned with potential conflicts between two Idaho statutes that appeared to address the issue. The first, Idaho Code §42-501, first codified in 1939, states that the United States Bureau of Land Management may acquire permits for stock water rights on the public domain. The second statute, Idaho Code §42-114, enacted in 1986, states:

Any permit issued for the watering of domestic livestock shall be issued to the person or association of persons making application therefor and the watering of domestic livestock by the person or association of persons to whom the permit was issued shall be deemed a beneficial use of the water.

Aware of the potential conflict between these statutes, IDWR requested then Idaho Attorney General Jim Jones provide an opinion whether the new statute, I.C. §42-114, prohibited IDWR from issuing a stock water permit to a landowner if the land is or is intended to be leased to another person who actually owns the cattle.<sup>9</sup> The Attorney General responded with Attorney General Opinion No. 88-6, which concludes that I.C. §42-114 does not prohibit IDWR from issuing a water right permit to a landowner for stock watering purposes even though the landowner leases his land to another person for the grazing of stock.<sup>10</sup>

In the opinion, the Attorney General pointed out that L.C. §42-114 does not restrict the class

Lener from Keith Higginson to Jim Jones, May 24, 1988.

<sup>9</sup> Letter from Keith Higginson to Jim Jones, May 24, 1988. IDWR also requested clarification as to whether a water right owned by someone other than the landowner transfers with a conveyance of the land.

<sup>10</sup> See, AGO 88-6.

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of people eligible to apply for a permit, only that IDWR must issue the permit to "the person or association of persons making application therefor."<sup>11</sup> The Attorney General concluded that the statute did not imply that a landowner/lessor must personally own the livestock to be the proper party to apply for and receive a permit/license to appropriate water for instream livestock use.<sup>12</sup> He found that such an implication required an underlying premise that the title holder must apply the water to beneficial use to maintain a water right. Based on First Security Bank of Blackfoot  $\vee$  State,<sup>13</sup> he surmised, Idaho bifurcated potential ownership of the land and the water rights and, therefore, that underlying premise does not exist in Idaho.<sup>14</sup> Finally, the Attorney General recognized that the Idaho legislature had not specifically repealed I.C. §42-501, and noted that repeals by implication are not favored.<sup>15</sup> The effect of I.C. §42-114, he concluded, is to affirm that stock watering is a beneficial use of water for which any person or association may seek a permit/license.<sup>16</sup>

The Attorney General considered and rejected one Nevada district court case, <u>State v</u>. <u>Morros</u>, which held that unless the landowner owned the cattle, the landowner could not make beneficial use of the stock water, and therefore could not own the stock water right. After the Attorney General published AGO 88-6, the Nevada Supreme Court reversed the district court.<sup>17</sup> IDWR obtained advance sheets of the Nevada Supreme Court opinion, however, no records indicate the extent to which IDWR may have relied on this case as a basis for its recommendations regarding ownership in these subcases. The opinion is logically relevant, however, and is included as general support for IDWR's recommendation.

The Morros court held that the United States benefits from the development of the water right

" AGO 88-6, 2.

<sup>12</sup> AGO 88-6, 3.

<sup>13</sup> 49 Idaho 740, 291 P. 1064 (1930).

<sup>14</sup> AGO 88-6, 4.

<sup>15</sup> AGO 88-6, 5, citing <u>Doe v. Durtschi</u>, 110 Idaho 466, 478, 716 P.2d 1238. 1250 (1986).

<sup>16</sup> AGO 88-6, 5. Regarding the second question raised by IDWR, the Attorney General concluded that I.C. §42-220, which states that licensed water rights transfer with a conveyance of the land, has no effect on a water right after a conveyance of the land when the water right was owned by someone other than the landowner.

State v. Morros, 104 Nev. 709, 766 P.2d 263 (1988).

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by a permittee because it aides the proprietary management of the public land.<sup>12</sup> Accordingly, the Nevada Supreme Court upheld the state water resource agency's issuance of stock water permits to the United States.<sup>19</sup> This holding supports IDWR's recommendations because it affirms that the United States' management interest in the federal public lands is a sufficient beneficial use to support an appropriation. The Nevada court apparently did not need to find a formal agency relationship between the cattle owners and the United States.

Idaho Code sec.42-501 appears to be legislative acknowledgment of managerial interests comprising beneficial use. A similar example of managerial interests under Idaho law are municipal providers and irrigation companies.<sup>70</sup> Also, federal grazing permits do not impair the United States' ultimate managerial authority or interest, because the permits do not grant any property interests.<sup>21</sup>

The leading case in Idaho regarding non-fee owner appropriations is <u>First Security Bank of</u> <u>Blackfoot v. State</u>, as discussed in AGO 88-6. That case involved a lessee, First Security Bank, which sought to change the place of use of water from Big Creek. The State of Idaho and Wood Live Stock Company protested the transfer application and asserted ownership of the water right because they owned fee interests in the underlaying land. The water right at issue was originally appropriated while the property was unsurveyed public land. In time, the land, in two different township sections, then became state school lands and private property owned by Wood Live Stock. First Security obtained title to all the water rights and some of the land by mesne conveyance from an uncontroverted owner. The Idaho Supreme Court held that because a water right is "not necessarily appurtenant to the land on which it is used and may be separated from it," First Security, through the mesne conveyance, obtained valid title to the water rights, even on land the bank did not

<sup>18</sup> <u>State v. Morros</u>, 104 Nev. at 717. "The new water sources covered by the applications at issue will permit better use of areas of the public range where grazing is limited by the lack of water places, a problem recognized by this court."

<sup>19</sup> State v. Morros, 104 Nev. at 718.

<sup>20</sup> IDWR relies upon the following in support of this statement: I.C. §42-202B (defining municipal provider); Farmer's Co-Op. Ditch Co. v. Riverside Irr. Dist., Ltd. et al., 14 Idaho 450, 458, 94 P. 761 (1908). "A company or individual may appropriate and take out the water of a stream for sale, rental or distribution or for any beneficial purpose...[I]t takes the water user, applying water to a beneficial purpose, to enable a ditch company that has appropriated waters for sale, rental, or distribution, to continue the diversion of the water...The appropriation of waters carried in the ditch operated for sale, rental and distribution of waters does not belong to the water users, but rather to the ditch company."

<sup>21</sup> 43 U.S.C. 315b.

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own. Therefore, the court allowed First Security to complete the change in the place of use.<sup>22</sup>

While reaching its conclusion, the <u>First Security</u> court made two statements of great impact, although unnecessary to the conclusion. First, the court said that water may be appropriated for beneficial use on land not owned by the appropriator and this water right becomes the property of the appropriator.<sup>23</sup> Second, the court said that where a lessee initiates a water right, the right is the lessee's property unless the lessee was acting as agent of the owner.<sup>24</sup> Although the water right on state land was initiated prior to becoming state land, the court pointed out that "[t]here is no reason why a lessee of state land should be excepted from this privilege."<sup>23</sup>

The present conflict arose in the SRBA concurrent with other conflicts between grazing permit holders and the United States. The primary issue in these other conflicts is management of the federal grazing lands. In the SRBA, the United States asserts that private water rights are another tool the grazing permittees could use to attempt to wrest control over federal grazing allotments from the managing agencies.<sup>26</sup> Without judging the validity of such an argument, many grazing permit holders throughout the west claim that their water rights prevent the United States from detrimentally affecting their grazing permits. This uncertainty of water rights until that litigation is concluded.

There are several administrative concerns regarding private ownership of water rights on the federal public lands. Because few, if any, conveyances of water rights on public lands exist between grazing permit holders. IDWR has difficulty tracking the ownership of such rights. The lack of specific, documented conveyances between the grazing permit holders makes it difficult for IDWR to ascertain accurate priority dates for these claims. If IDWR recommends these private claims with very early priority dates, potentially there are many claimants receiving windfalls with respect to their priority.

Because water rights are an interest in property, parties owning water rights but not owning

<sup>22</sup> First Security, 49 Idaho at 746.

<sup>23</sup> First Security, 49 Idaho at 746.

<sup>24</sup> First Security, 49 Idaho at 746.

<sup>25</sup> <u>First Security</u>, 49 Idaho at 746. The court pointed out that in Wyoming, by statute, all water rights of a lessee appurtenant to state lands become the property of the state at the termination of the lease. The court noted that Idaho has no such statute. Id, at 746-47.

<sup>26</sup> <u>See United States Motion for Summary Judgment on Subcases Involving Joyce</u> Livestock and Memorandum in Support of Motion, 21-22.

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the underlying land must transfer them by specific, written conveyance.<sup>27</sup> IDWR is not aware of any documented conveyances of stock water rights on federal public lands between private parties. Without such conveyances, subsequent water uses create subsequent appropriations with later priority dates. Because Joyce did not provided IDWR with any documentation of conveyances of these water rights, IDWR could not have recommended these rights with the claimed priority dates. The United States, on the other hand, generally investigates the earliest use of its claimed water rights, and as a perpetual entity, the United States need not overcome conveyance problems. Therefore, IDWR's recommendations of the controverted water right to the United States considers a more justified priority date. IDWR would have to expend more resources investigating priority dates if IDWR recommended the water right only to the private claimant.

IDWR is aware that a person cannot appropriate a water right in trespass.<sup>24</sup> IDWR's position relieves IDWR from determining when a claimant's rights originated in trespass and leaves such legal conclusions for the court. In the IDWR Claims Investigation Manual,<sup>29</sup> adjudication staff are advised not to make ownership determinations unless claims appear to be duplicitive. The Manual directs agents to recommend water rights to the United States unless contrary evidence of ownership exists.<sup>30</sup>

Although aware that Idaho law allowed non-landowners to acquire water rights, and that these non-landowners could assert water rights in the SRBA, IDWR maintained its position that it should recommend a water right to the United States as the landowner when the United States and a private individual or corporation filed competing claims to the same water right. Consistent with this position, the recommendations for Joyce water rights 57-10587, 57-10598 and 57-10770 do not include places of use on federal public lands for instream stock water rights to which the United States also filed a claim.

#### Conclusion

IDWR's policy for recommending water rights with competing claims to ownership has a long history as a practical and efficient position, particularly respecting stock water rights on federal public lands. It avoids lengthy and expensive investigations by IDWR, but does not preclude either competing claimants from proving definite or exclusive ownership in the SRBA. Idaho law supports

<sup>27</sup> I.C. §9-503. <u>See, Olson v. Idaho Dep't of Water Resources</u>, 105 Idaho 98, 666 P.2d 188 (1983) (Oral transfer of water rights unenforceable.)

<sup>28</sup> IDWR relies upon the following to support this statement: <u>Lemon v. Hardy</u>, 95 Idaho 778, 519 P.2d 1168 (1974).

<sup>29</sup> IDWR Claims Investigation Manual, 13-14.

<sup>30</sup> Claims Investigation Manual, 140-41.

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ownership by either federal and private claimants, however, administrative efficiency supports federal ownership.



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Certificate of Service

I certify that on the  $\coprod^{+}$  day of June, 1997, I mailed copies of the foregoing document, including all attachements, in the U.S. Mail with the correct postage affixed thereto, to the following: Hand Betweered

P. Fritz Holleman
Dept. of Justice Attorney
General Litigation Section
Environmental and Natural Resources Division
P.O. Box 663
Washington, D.C. 20044-0663

Richard Harris Harris Law Office P.O. Box 1438 Caldwell, ID 83606

Special Master Fritz Haemmerle SRBA District Court 253 Third Avenuen North P.O. Box 2707 Twin Falls, ID 83303-2707

Person mailing document(s)

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# EXHIBIT 2

### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 2 of 17 EXhibit 2

APR-28-2006 FR1 02:55 PM BLM IDAHO FALLS/DO

#### FAX NO. 208 524 7505

P. 21

Bauscher Ranch, Inc.

Winter Address 1874 Leadville Avenue Boise, Idaho 83706 Summer Address P.O. Box 333 Fairfield, Idaho 83327

Mr. Norman M. Semanko Barker, Rosholt & Simpson, ILP P.O. Box 2139 Boise, Idaho 83701-2139

Re: Withdraw) of objections to federal stockwater claims in my BLM grazing allotments.

Dear Mr. Semanko:

After discussing the matter with both BLM and Forest Service Employees, it is my understanding that you filed objections to all federal stockwater claims in Water Basin 37. Your objections were filed for your clients with ranches and federal grazing permits located entirely south of the Snake River. I have been informed that none of your clients have any BLM grazing rights in my Black Canyon and Deer Creek allotments. I see no reason for you to file objections here because none of your people are affected by any of the water right claims here in this basin regardless of who made the claims.

The stockmen here were made aware of BLM's plans very early in the Adjudication. The Shoshone BLM employee who filed the stockwater claims on BLM land came to our District Grazing Advisory Board, in regular session, and explained that BLM planned to file stockwater claims on the BLM land in behalf of the stockmen to save them time and monsy and avoid confusion. It made a lot of sense for the BLM to file water claims on their land for all bit we are told that we should file adjudication water claims on any decded ground we held in any of our allotments because BLM would not file for a water right on private land unless they held a signed easement and had a water permit or license from the State of Idaho. We were advised to talk to the State Lands people about any waters on our State leases. That approach seemed reasonable to all of us, and the Board approved that approach. No one had any quarrel with the water rights being in the name of the land owner, including the federal government. Now after all these years, I find out that you do not like our arrangement.

I want you to immediately withdraw all your objections to the BLM water claims on BLM land in my Black Canyon and Deer Creek units. I asked the Shoshone BLM Office to send me a list of their claims and have included that list with this letter. I also want you to scad me some evidence that you followed through on this. I don't want to find out later that you did not take this letter seriously.

cc: Adjudication Court, State Attorney G

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23-02

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APR-28-2006 FRI 02:56 PM BLM IDAHO FALLS/DO

FAX NO. 208 524 7505

P. 22

### Bauscher Ranch Inc. Grazing Allotments With Public Land Water Right Claims For Stockwater Made By The United States, Department of Interior, Bureau of Land Management

### BLACK CANYON ALLOTMENT, No. 90418

37-02807	37-18148	37- 8207	37-18270	37-19195
37-02808	37-18153	37. 8208	37-18279	37-19199
37-02838	37-18159	37- 8209	37-18282	37-19200
37-02841	37-18151	37- 8210	37-18283	37-19201
	37-18163	37- 8211	37-18286	37-19202
37-02904	37-18165	37- 8212	37-18292	37-19203
37-02913		37-' 8213	37-18293	37-19204
37-02939	37-18166	37- 8215	37-18295	37-19607
37-02941	37-18169	37- 8216	37-18298	37-19508
37-02948	37-18175	37- 8218	37-18299	37-19509
37-02953	37-18176		37-18300	37-19548
37-02962	37-18177	37- 8219	37-18304	37-19549
37-02963	37-18178	37- 8221	37-18305	37-19630
37-02965	37-18179	37- 8232	37-18308	37-20208
37-02985	37-18180	37- 8234	37-18312	37-20210
37-02993	37-18181	37 8235		37-20211
37-03017	37-18182	EXITER 27	37-18315	37-20222
37-03016	37-18184	37- B238	37-18318	37-20223
37-03075	37-18185	37- 8239	37-18319	37-20224
37-03081	37-18186	37-18240	37-18320	37-20225
37-04197	37-18190	37-18249	37-18322	
37-04198	37-18197	37-18250	37-18331	37-20239
37-04261	37-18198	37-18253	37-18336	37-20240
37-04355	37-1 <del>8199</del> -	37-18254	37-18341	37-20241
37-06042	37-18200	37-18255	37-18344	37-20254
37-08162	37-18202	37-18254	37-18347	37-20255
37-08163	37-18203	37-18265	37-18363	37-20256
37-18146	37-18204	37-18266	37-18369	37-20260
37-18147	37-18205	37-18257	37-18386	

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FAX NO. 208 524 7505

P. 23

### Bauscher Ranch Inc. Grazing A lotments With Public Land Water Right Claims For Stockwater Made By The United States, Lepartment of Interior, Bureau of Land Management

### DEER CREEK ALLTOMENT, No. 0114

37-03139	37-18400	37-18415
37-03141	37-18401	37 18416
37-03142	37-18402	37 18418
37-03144	37-18403	
	37-70403	37 18428
37-03145	37-18404	37 19211
37-03146	37-18405	37-19212
37-18393	37-18406	37 19213
	- CO.S	-01-19619
37-18394	37-18407	37-19214
37-18395	37-18408	37-19429
37-18396	27 10400	
	37-18409	37-20151
37-18397	37-18410	37-20175
37-18398	37-18413	37-20242
27 10040		
37-1839 <del>9</del>	37-18414	37- 10243

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FAX NO. 208 524 7505

P. 15

ACL MALE AND ACL M

LEO ÁNY & SONS VA RANCH 1398 HWY 22-33 HOWE, IDAHO 83244

February 1,2002

Mc. Norman M. Samanko Barker, Rosholt & Simpson, LLP P.O.Box 2139 Boise, Idaho 83701-2139

#### Dear Sirs:

We understand that you have filed objections to all stockwater claims in Deep Creek Pipeline: Water Right #33-07125 (3303488030) and Sheep Spring Pipeline: Water Right #33-02145 (3303488003). Since your objections were filed for your clients with ranches and federal grazing permits located entirely south of the Snake River and you do not run cattle or sheep in these allotaents we are requesting that you withdraw all your objections to all BLM water claims on public. Land within out grazing allotments. The BLM were within their rights to make these stockwater right filings on water appurtenant to the public land. The BLM stockwater claims were made in behalf of, and for the benefit of, those of us who are permitted to graze livestock on BLM ground. By making those water claims the BLM has saved us much money, time and effort and made it possible for us to make a living in the livestock industry. We consider this as part of Idaho's economy.

It is hard enough for small operations such as ours without having to fight other ranchers. We are all in this business together and should try to co-operate with one another.

Exhibit 2

cc: IDWR, ELM, U.S.Department of Interior, U.S. Dept. of Justice, Snake River Adjudication Court

**Price Declaration** 

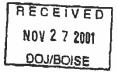
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PICABO LIVESTOCK CO. Box 688 Picabo, Idaho 83348 ph 208-788-3530 fax 208-788-0214



November 25, 2001

Mr. Norman M. Sernanko Barker, Rosholt & Simpson, LLP P.O. Box 2139 Boise, Idaho 83701-2139

Re: Withdrawal of objections to federal stockwater claims in my BLM grazing allotments.

Dear Mr. Semanko

I understand that you filed objections to all BLM stockwater claims in Water Basin 37. Those objections were filed on behalf of your clients whose livestock operations are headquartered and located entirely south of the Snake River. I don't think any of them run cattle or sheep on land managed by the Shoshone BLM Office.

I understand that you also filed responses to BLM's objections to private-party claims on BLM land in Water Basin 37. You filed a response to BLM's objection to my water right claim number 37-12014. I worked with the BLM and other officials to correct some errors in that water right filing and I am satisfied with the result. You withdrew that response after the BLM and I agreed on the changes. I appreciate your withdrawal.

By this letter I am requesting that you also immediately withdraw all your objections to all BLM water claims on public land within my grazing allotments. The BLM rightly made those stockwater right filings on waters appurtenant to the public land. The BLM stockwater claims were made in behalf of, and for the benefit of, those of us who are permitted to graze livestock on BLM ground. By making those water claims the BLM also saved me money, time, and effort.

I do not wish to be involved in legal maneuvering in my grazing areas. The Shoshone BLM people have worked well with our ranch for many years and I appreciate that. I have no dispute with them about water rights or any other issues concerning our grazing lands. I asked them for a list of all the BLM water right claims for stockwater in the grazing allotments where I plan to continue to run livestock and I have included that list as part of this letter. Again, I ask that you immediately withdraw your objections for each of the water right numbers shown on that lists and that you provide me documented written proof that you have complied with this Request.

Sincerely,

Zn. Pu L. N. (Bud) Purdy

cc: IDWR, BLM, U.S. Depart of Interior, U.S. Depart of Justice, Snake River Adjudication Court

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Picabo Livestock Company Grazing Allotments With Public Land Water Right Claims For Stockwater Made By The United States, Department of Interior, Bureau Of Land Management

#### TIMBER GULCH ALLOTMENT, No. 80209

37-14482 37-17321

#### KENT CANYON ALLOTMENT, No. 80214

37-14584	37-14596	37-14645
37-14585	37-14598	37-14652
37-14587	37-14633	37-14653
37-14588	37-14634	37-14654
37-14589	37-14635	37-16621
37-14590	37-14637	37-16623
37-14591	37-14640	37-16635
37-14592	37-14641	37-16637
37-14594	37-14643	37-16891

### POISON CREEK ALLOTMENT, No. 80215

37-02927	37-14706	27 16647
	\$7- <b>1</b> 4700	Evhibit 2
37-07961	37-14709	37-16647 37-17304 xhibit 2
37-14683	37-14713	37-17305
37-14687	37-14718	37-17362
37-14691	37-14720	37-17363
37-14692	37-14721	37-17364
37-14694	37-14731	37-17366
37-14695	37-14734	37-20146
37-14704	37-16645	

#### SCATTERED TRACTS ALLOTMENT, No. 80239

37-14630	37-14665
37-14632	37-16926
37-14633	37-16931
37-14647	

Exhibit 2

### **Price Declaration**

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 8 of 17 EXHIBIT 2

NOV-27-01 10:24 FROM CACI INC

ID-208 387 0842

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### PICABO ALLOTMENT, No. 80601

37-02873	37-15826	37-20121
37-02990	37-15840	37-20126
37-03019	37-15841	37-20128
37-03043	37-15846	37-20136
37-03107	37-15847	37-20139
37-03117	37-16531	37-20132
37-03137	37-20080	37-20214

#### TIMMERMAN HILLS ALLOTMENT, No. 80605

37-03020	37-14344	37-15105	37-16517
37-03067	37-14345	37-15113	37-16707
37-07968	37-15067	37-15126	37-16721
37-08026	37-15068	37-15127	37-17203
37-08027	37-15069	37-15131	37-17290
37-08028	37-15093	37-15160	37-20084
37-08029	37-15098	37-15172	37-20167
37-08030	37-15102	37-15549	

### LEDUC CANYON ALLOTMENT, No. 80612

37-03117 37-20128

Exhibit 2

Price Declaration

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 9 of 17 EXhibit 2

V → EB 20 '02 01:01PM BLM IDAHO FALLS	P.2	
February 6, 2002	M FEB 20 2002 BLM	
Mr. Norman M. Semanko Baker, Rosholt & Simpson, LLP P. O. Box 2139 Boise, Idaho 83701-2139		
Dear Mr. Semanko:		

WITHDRAWAL OF OBJECTIONS TO PEDERAL STOCK WATER CLAIMS IN OUR BLM GRAZING ALLOTMENTS

It has come to our attention that you have filed objections to four federal stock water claims in Water Basin 33. We are asking that you withdraw all of your objections to the BLM water claims on BLM land in our Squaw Creek, Bell Mountain, Uncle Ike and Warm Springs allotments.

We have had a good working relationship with the Bureau of Land Management with regards to stock water claims for many years, and we see no reason to change our current arrangement. The current federal stock water claims arrangement is efficient and saves us the time and effort that would be required to handle our own claims.

The following page contains a detailed list of water rights that we are requesting to be withdrawn from your objection.

Sincerely,

Andreas James)

James Andreason

Andreason Dary Exhibit 2

**Rocky Ross** 

22 22 X22

**Craig Murdock** Mundock Farms

Keith Waymire Trette Wagning

cc: Idaho Department of Water Resources, Bureau of Land Management, U.S. Department of Interior, U.S. Department of Justice, Snake River Adjudication Court

Price Declaration

### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 10 of 17 EXNIDIT 2

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P.3

-2-

February 6, 2002

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4.742.44

Little Lost River Permittees Grazing Allouments With Public Land Water Right Claims For Stock Water Made By The Bureau Of Land Management

Squaw Creek Allotment, No. 02011

33-07070 (3303488021)

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20 **m** h e e e

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Bell Mountain Allotment, No. 02015

33-07125 (3303488030)

Uncle Ike Allotment, No. 02006

33-07095 (3303488028)

Warm Springs, No. 02012

33-02145 (3303488003)

Exhibit 2

**Price Declaration** 

Exhibit 2

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 11 of 17 EXhibit 2

BERT L, & DORIS F. HATCH BC 62 BOX 2160 MAY, IDAHO 83253-9603 (208) 876-4422

20070007

Feb.8 2002

Mr. Norman M. Semanko Barker, Rosholt & Simpson, LLP P.O. Box 2139 Boise, Idaho 83701-2139

Re: Withdrawal of objections to Federal stockwater claims in my BLM grazing allotments.

Bear Mr. Semanko,

We understand that you filled objections to all BLM stockwater claims in Water Hasin 33. By this letter we request that you immediately withdraw all your objections to all water on Federal lands within our grazing allotments. We do not wish to be involved in legal maneuvering in these areas. We ask that you immediately withdraw your objections for each of the water right numbers listed below and you provide us with documented written proof that you have complied with this request.

SUMMETT CREEK	ALLOTHENT
33-02146	
35-10660	
33-10666	
33-10670	
33-10811	
33-10924	
33-10927	

33-10926

33-10924 33-10925

DONKEY HILLS ALLOTHENT

Exhibit 2

33-10928 やちゅ Sincerely,

Bert L. Hatch

Exhibit 2

**Price Declaration** 

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 12 of 17 EXhibit 2

APR-28-2006 FRI 02:56 PM BLM IDAHO FALLS/DO

FAX NO. 208 524 7505

P. 24

Kirk Webb & Tam Webb 1742 E. 2900 S. Wendell, Id 83355

January 8, 2002

Mr. Norman M. Semanka Barker, Rosholt & Simpson, LLP P.O. Box 2139 Boise, Idaho \$3701-2139

RE: Withdrawal of objections to federal stockwater claims in our Forest Service grazing allotments.

#### Dear Mr. Semanko

We understand that you filed objections to all Forest Service stockwater claims in Water Basin 37. Those objections were filed on behalf of your clients whose livestock operations are headquartered and located entirely south of the Snake River. By this letter we are requesting that you immediately withdraw all your objections to all Forest Service water claims on public land within our grazing allotments. We do not wish to be involved in legal maneuvering in our grazing areas. We ask that you immediately withdraw your objections for each of the water right numbers shown on the list and that you provide us documented winter proof that you have complied with this request.

Sincerely,

Whenhibit 2

Forest Service water rights claim #2.

37-13643	37-13651
37-13652	37-13675
37-13676	37-13682
37-13693	57-13696
37-13:597	37-13698
37-13///9	37-13700
37-12:01	37-13702
37-13705	37-13719
37-19835	37-19856
37-19873	37-19876
37-19905	37-19933
37-19934	

". IDWR, U.S. Dept. of Interior, U.S. Dept. of., Tustice, Snake River Adjudication Court

Exhibit 2

Price Declaration

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 13 of 17 EXILIDIT 2

APR-28-2006 FRI D2:53 PM BLM IDAHO FALLS/DO

#### FAX NO. 208 524 7505

P. 06

f February 27, 2002	Pass Creek Cattle Association C/O Harry Crawford 3384 W 3800 N Moore, Idaho 83255	The current of the second seco
Mr. Norman M. Semanko Barker, Rosholt & Simpson, LI P.O. Box 2139 Boise, Idaho 83701-2139	LP	41- 1303 7- 931(2)25 2 294, 5 313 CBReg

Re: Withdrawal of objection to federal stockwater claim in our BLM grazing allotment.

Dear Mr. Semanko

We understand that you filed objections to various stockwater claims in Water Basins 37 and 34. One of these claims is on our BLM grazing allotment. Since this objection was filed for your clients whose operations are located south of the Snake River and who have no dealings on our allotment, we are requesting that you immediately withdraw all your objections to our BLM stockwater right #33-07070 (3303488021). This water right was legally filed and approved without objection with the Idaho Department of Water Resources, by the BLM. Please immediately send us at the above address written documented proof that you have withdrawn your objection to this stockwater right.

Sincercly. larry Crawford Secretary

Exhibit 2

Cc: IDWR, BLM,U.S. Department of Interior, U.S. Department of Justice, Snake River Adjudication Court

Exhibit 2

Price Declaration

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#### Document 36-2 Filed 12/16/22 Page 14 of 17 Case 1:22-cv-00236-DCN

MAY-01-06 06:57 FROM CACI INC

ID:208 387 0842

PAGE 2/5

Lava Lake Land & Livestock, La 3485 Sacramento Street San Francisco, California 94118 (415) 292-1764 FAX: (415) 292-1766

May 16, 2002

Mr. Norman M. Semanko Barker, Rosholt & Simpson, LLP P.O. Box 2139 Boise, Idaho 83701-2139

37 ----02816

Re: Withdrawal of objections to federal stockwater claims in Lava Lake's BLM grazing allotments

Dear Mr. Semanko:

I understand that you have filed objections to all BLM stockwater claims in Water Basin 37. These objections were filed on behalf of your clients whose livestock operations are headquartered and located entirely south of the Snake River. I am not aware that any of your clients run livestock on land managed by the Shoshone BLM Office and I am confident that none of them have grazing privileges in any of the allotments in which we operate.

I request that you withdraw all your objections to all BLM water claims on public land within my grazing allotments. The BLM rightly made those stockwater right filings on waters appurtenant to public land. The BLM stockwater claims were on behalf of, and for the benefit of, those of us who are permitted to graze livestock on BLM ground. By making those water claims the BLM also saves me money, time and effort.

Exhibit 2

I do not wish to be involved in legal maneuvering in my allotments. The Shoshone BLM professionals are working constructively with Lava Lake. They have worked vigorously to transfer AUMs relating to numerous recent transactions and their responsiveness in other matters has been commendable. I have no dispute with them about water rights nor am I aware of any other points of disagreement between Lava Lake and BLM concerning our grazing lands. I have asked them for a list of the BLM water right claims for stockwater in the allotments where we currently have grazing privileges and to which you object and I have included that list with this letter. Again, I ask that you withdraw your objections for each of the water rights identified numerically on that list.

Sin :er

Brian S. Bean

cc: IDWR, BLM, U.S. Department of Justice, Snake River Basin Adjudication Court Office of Idaho Attorney General (2)

enclosure

Exhibit 2

**Price Declaration** 

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 15 of 17

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ID:208 387 0842

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### Lava Lake Land & Livestock Grazing Allotments With Public Land Water Right Claims For Stockwater Made By The United States, Department of Interior, Bureau of Land Management

#### KENT CANYON ALLOTMENT, No. 80214

37-16633

#### UPPER ROCK CREEK ALLOTMENT, No. 80219

37-03101	37-14946	37-14952	37-14962	37-16508
37-07975	37-14947	37-14954	37-14965	37-16665
<b>37-1493</b> 1	37-14949	37-14955	37-14966	37-16667
37-14943	37-14950	37-14959	37-14984	37-17212
37-14945	37-14951	37-14961	37-14987	37-17215

#### SOUTH EAST FORK ALLOTMENT, No. 80227

37-15250	37-15253	37-17053
37-15252	37-15254	37-17054

### INDIAN CREEK ALLOTMENT, No. 80228

		Exhibit 2	2
37-14819	37-15258	37-16655	37-19165
37-14832	37-16653	37-17082	37-20140

#### **OUIGLEY ALLOTMENT, No. 80229**

37-14842	37-15285	37-16737	37-20036	37-20039
37-14852	37-15286	37-17103	37-20037	37-20040
37-15275	37-15289	37-20035	37-20038	37-20041

### UPPER SLAUGHTERHOUSE ALLOTMENT, No. 80232

37-15299 37-15300 37-15301 37-20043

Exhibit 2

**Price Declaration** 

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MAY-01-06 06:58 FROM CACI INC

ID 208 387 0842

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#### WEST FORK FISH CREEK ALLOTMENT, No. 80321

37-16086 37-16087 37-16108 37-20064

#### UPPER FISH CREEK ALLOTMENT, No. 80332

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37-16252 37-16253 37-16254 37-16885

#### IRON MINE ALLOTMENT, No. 80333

37-16255	37-16291	37-16837	37- <b>1706</b> 1
37-16256	37-16296	37-16839	37-17169
37-16257	37-16315	37-16843	37-17170
37-16258	37-16317	37-16845	37-20053
37-16265	37-16547	37-16847	37-20160
37-16266	37 <b>-16835</b>	37-16849	37-20161
37-16267			
37-16269			1224
37-16273			
37-16274			
37-16275		Exhibit 2	
37-16286			

### LAVA LAKE ALLOTMENT, No. 80334

37-16323	37-16332	37-16345	37-16375	37-17065
37-16325	37-16333	37-16347	37-16423	37-17070
37-16326	37-16335	37-16349	37-17063	37-20059
37-16327	·			

Exhibit 2

Price Declaration

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### Case 1:22-cv-00236-DCN Document 36-2 Filed 12/16/22 Page 17 of 17 EXILDIT 2

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	8-14 -					
	<u>COTTONW(</u>	DOD ALLOTMEN	I <u>T.</u> No. 80335			
<b>.</b>	37-16300	37-16331	37-16438	37-16447	37-17062	
	37-16305	37-16367	37-16440	37-16449	37-17067	
1	37-16306	37-16431	37-16442	37-16460	37-17068	
	37-16308	37-16433	37-16444	37-16461	37-17069	
	37-16328	37-16434	37-16445	37-16466	37-20055	
	37-16330	37-16436	37-16446	37-17002	37-20058	
	<b>RICHFIELD</b>	ALLOTMENT, N	o. 80603			

37-03068 37-03070 37-04205 37-15173 37-20166

#### TIMMERMAN HILLS ALLOTMENT, No. 80605

37-15107

### LAIDLAW PARK ALLOTMENT, No. 80706

37-02835 37-03088 37-03096 37-07966 37-07972

### Exhibit 2

WILDHORSE ALLOTMENT, No. 80711

37-02816	37-02861	37-03097	37-15865	37-20154
37-02819	37-02862	37-03115	37-15866	37-20155
37-02822	37-02863	37-03116	37-15867	37-20159
37-02828	37-02883	37-04214	37-17309	37-20162
37-02857	37-02905	37-04216	37-17310	37-20168
37-02858	37-02972	37-07970	37-17311	37-20169
37-02859	37-03093	37-07974	37-17312	
37-02860	37-03094	37-15864	37-20153	

### KIMAMA ALLOTMENT, No. 80713

37-02902

Exhibit 2

**Price Declaration** 

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# EXHIBIT 3

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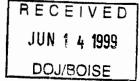
				Objectors																	
			Objector Federal Stockwater Group								Obje	ctors				Settlement	ts				
												0.0,0							Bedke		
				Pickett	Western									Joyce					(B&J),		Amended
				Ranch &	Stockgrow		Michael	Gary		Scott	Bruce	Jared	Jerry	Livestock			State of		Hoagland,	Decree	Decree
	Allotment	Subcase	State	Sheep Co	ers Assoc	Joe Tugaw	Poulton	Poulton	Karl Bedk	e Bedke	Bedke	Bedke	Hoagland	Со	State of ID	State of ID	ID	FSG	Joyce	Issued	Issued
				-	Semanko	Semanko	Semanko		Semanko				Semanko		Stip	Stip	Stip	Stip	Withdraw		
1	1 Crane Creek				9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999		9/17/1999	9/17/1990		-				8/29/2002	5/6/2004	
2	2 Crane Creek									9 9/17/1999									8/29/2002		
2	3 Crane Creek									9 9/17/1999									8/29/2002	· · · · ·	
4	4 Crane Creek									9 9/17/1999									8/29/2002		
5	5 Crane Creek									9 9/17/1999					· · ·				8/29/2002	· · · · ·	
6	6 Crane Creek									9 9/17/1999									8/29/2002		
7	7 Crane Creek									9 9/17/1999					· · ·				8/29/2002	· · · · ·	
8										9 9/17/1999									8/29/2002		
9										9 9/17/1999									8/29/2002		
10	10 Crane Creek									9 9/17/1999									8/29/2002		
11	11 Crane Creek									9 9/17/1999					· · ·				8/29/2002		
12	12 Crane Creek									9 9/17/1999									8/29/2002		
13										9 9/17/1999									8/29/2002		
14	14 Crane Creek									9 9/17/1999									8/29/2002		
15	15 Crane Creek									9 9/17/1999									8/29/2002		
16	16 Crane Creek									9 9/17/1999									8/29/2002	· · · · ·	
17	17 Crane Creek	67-12754	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003				8/29/2002		
18	18 Crane Creek			-						9 9/17/1999									8/29/2002		
19	19 Crane Creek	67-13009	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003				8/29/2002		
20	20 Crane Creek	67-13010	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003				8/29/2002		
21	21 Crane Creek	67-13013	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
22	22 Crane Creek	67-13140	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
23	1 Paddock Valley	65-19685	8/5/1998													6/11/1999	9 7/1/1999	)		1/3/2000	
24	2 Paddock Valley	65-20003	8/5/1998														7/1/1999	)		1/3/2000	
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26	4 Paddock Valley	65-20011	8/5/1998														7/1/1999	)		1/3/2000	
27	5 Paddock Valley	65-20012	8/5/1998														7/1/1999	)		1/3/2000	
28	6 Paddock Valley	65-20015	8/5/1998														7/1/1999			1/3/2000	
29	7 Paddock Valley	65-20390	8/5/1998														7/1/1999	)		1/3/2000	
30	8 Paddock Valley																7/1/1999	)		1/3/2000	
31	9 Paddock Valley	65-20468	8/5/1998														7/1/1999	)		1/3/2000	
32	10 Paddock Valley																7/1/1999	)		1/3/2000	
	11 Paddock Valley																7/1/1999	)		1/3/2000	
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	13 Paddock Valley																7/1/1999			1/3/2000	
	14 Paddock Valley																7/1/1999			1/3/2000	
	15 Paddock Valley																7/1/1999			1/3/2000	
38	16 Paddock Valley																7/1/1999			1/3/2000	
	17 Paddock Valley																7/1/1999			1/3/2000	
	18 Paddock Valley																7/1/1999			1/3/2000	
	19 Paddock Valley																		8/29/2002		
	20 Paddock Valley																		8/29/2002		
43 3	21 Paddock Valley	67-12775	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/199	9 9/17/1999	9/17/1999	9/17/1999	9/17/1999	9 9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	

Page 1 of 63

## Case 1:22-cv-00236-DCN Document 36-3 Filed 12/16/22 Page 3 of 64

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				Objector	ctor Federal Stockwater Group							Objectors						Settlemen	ts			
		Allotment	Subcase			Western Stockgrow ers Assoc	Joe Tugaw		Gary Poulton	Karl Bedke		Bruce Bedke	1	Jerry Hoagland	Joyce Livestock Co	State of ID	State of ID	State of	FSG	Bedke (B&J), Hoagland, Joyce	Decree Issued	Amended Decree Issued
-	+	Anothicit															Stip	Stip	Stip	Withdraw		
44	1 22	2 Paddock Valley																	8/29/2002		5/6/2004	
_	_	B Paddock Valley																	8/29/2002		5/6/2004	
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		5 Paddock Valley																			11/16/2004	
	_	5 Paddock Valley																		8/29/2002	5/6/2004	
49	9 27	7 Paddock Valley	67-13141	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
50 1	0 28	B Paddock Valley	67-13142	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
51 1	1 29	Paddock Valley	67-13147	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
52 1	2 30	Paddock Valley	67-13148	6/2/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	5/6/2004	
53	1	L China Creek	79-11372	6/8/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	6/3/2004	
54	2	2 Butcher Bar	79-11373	6/8/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	6/3/2004	
55	_						9/17/1999												8/29/2002		6/3/2004	
56	_	1 China Creek					9/17/1999												8/29/2002		6/3/2004	
57	5	5 Butcher Bar	79-11756	6/8/1999			9/17/1999				9/17/1999	9/17/1999	9/17/1999	9/17/1999	9/17/1999	3/11/2003			8/29/2002	8/29/2002	6/3/2004	
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	+						resolving Sta				-			s)								<u> </u>
	+					-	Motion to Se							ana (dantad	\							<u> </u>
_	+			-	1/31/2001       65-20003: Order on Motion (f/b A.L. Cattle) to Set Aside [BLM] Partial Decrees and Late Objections (denied)         7/27/2001       65-20003: Order Denying [A.L. Cattle] Motion for Reconsideration																	
					//2//2001	05-20003: 0	Order Denyi	ig [A.L. Catt	lej wotion f	or Reconside	eration											<u> </u>

### Case 1:22-cv-00236-DCN Document 36-3 Filed 12/16/22 Page 4 of 64



### Names of Parties Filing Document:

UNITED STATES OF AMERICA

#### Attornevs' Names and Addresses:

LOIS J. SCHIFFER Assistant Attorney General Environment and Natural Resources Division

LARRY A. BROWN Special Attorney, U.S. Dept. of Justice R. LEE LEININGER Attorney, U.S. Dept. of Justice General Litigation Section Environment and Natural Resources Division 550 West Fort Street, MSC 033 Boise, Idaho 83724 Ph.: (208) 387-0834 FAX: (208) 387-0842 STATE OF IDAHO

ALAN G. LANCE Attorney General

CLIVE J. STRONG Deputy Attorney General Chief, Natural Resources Division

PETER J. AMPE Deputy Attorney General P.O. Box 44449 Boise, Idaho 83711-4449 Ph: (208) 334-2400 FAX: (208) 334-2690

### IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

)

)

)

In Re SRBA

Case No. 39576

Consolidated Subcase Numbers 23-10859, 24-10221, 25-13659, 27-11604, and 65-19685

STIPULATION TO RESOLVE OBJECTIONS

#### **Descriptive Summary**

This is the United States' and the State of Idaho's global stipulation to resolve

objections filed to the above referenced subcases, and similar objections in 34 other sub-basins.

Stipulation to Resolve Objections

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Exhibit 3

Price Declaration

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### <u>Stipulation</u>

WHEREAS, the United States of America has filed claims in the Snake River Basin Adjudication ("SRBA") on behalf of the United States Bureau of Land Management (BLM) for water rights whose purpose of use is livestock watering (these claims are referred to as "BLM stock watering claims" in this agreement);

WHEREAS, the United States of America has asserted BLM stock watering claims in the SRBA based upon the state law of prior appropriation and, for certain springs and water holes, alternatively based on the federal reserved water rights doctrine, asserting that the right is needed to fulfill the purposes of the Executive Order of April 17, 1926, commonly known as Public Water Reserve No. 107 ("PWR 107");

WHEREAS, Claimant, the United States of America, and Objector, the State of Idaho, acting in its sovereign and proprietary capacities, collectively "the Parties," enter into this stipulation to resolve all objections brought by the State of Idaho to the claims made by the United States, on behalf of the BLM, based upon the state law of prior appropriation;

WHEREAS, the Parties agree that the United States, acting on behalf of the BLM or other such agency, may appropriate a stock water right in its own name, pursuant to State law;

WHEREAS, the Parties acknowledge that final resolution of the State's objections to claims to springs and water holes made by the United States, on behalf of the BLM, based upon the state law of prior appropriation and alternatively upon PWR 107, must await ultimate determination of pending issues regarding the application of PWR 107. The Parties may execute a similar agreement in the future regarding those claims that are based, alternatively, upon PWR 107;

Stipulation to Resolve Objections

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Exhibit 3

### **Price Declaration**

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WHEREAS, the Parties, through their authorized representatives, have reached a settlement which they consider to be a just; fair, adequate, and equitable resolution of the disputes set forth in the objections;

WHEREAS, the Parties desire to avoid the costs, delay, and uncertainties of litigation and to resolve the controversies between them;

WHEREAS, The Parties agree that settlement of these objections in this manner is in the public interest and is an appropriate way to resolve the dispute between them;

THEREFORE, THE PARTIES HEREBY STIPULATE AND AGREE AS FOLLOWS:

- The priority dates for the United States' BLM stock watering claims referenced in the above caption, made on behalf of the USBLM pursuant to state law and objected to by the State of Idaho, shall be June 28, 1934, subject to the exceptions in paragraphs 3 and 4, below.
- 2. The priority dates for the BLM stock watering claims made pursuant to state law in SRBA sub-basins 1, 2, 3, 21, 22, 23, 24, 25, 27, 29, 31, 32, 33, 37, 41, 43, 45, 47, 63, 65, 67, 69, 73, 74, 75, 77, 78, 79, 81, 82, 83, 84, 85, and 86, shall be June 28, 1934, subject to the exceptions in paragraphs 3 and 4, below, and further subject to resolution of any objections that have been, or may be filed by any other parties in the SRBA.
- 3. For any claim referenced in paragraphs 1 and 2 above, the State of Idaho agrees that the United States may be decreed a water right pursuant to the state law of prior appropriation with a priority date earlier than June 28, 1934, if the United States provides evidence that the claimed water right was acquired from a third party, with a priority date

Stipulation to Resolve Objections

Page 3 of 8

Exhibit 3

**Price Declaration** 

earlier than June 28, 1934, through purchase, exchange, gift or other means and that the water right was acquired and maintained in accordance with all applicable state laws. The District Court of the SRBA, or other successor court with jurisdiction over the claims made within the SRBA shall, at trial if necessary, ultimately determine whether the United States has provided sufficient proof that the claimed water right was so acquired and is a valid water right.

- 4. The Parties recognize that certain BLM stock watering claims referenced in paragraph 2 above are claimed under the state law of prior appropriation and have previously been licensed or permitted by the State, pursuant to I.C. § 42-202 and/or I.C. § 42-501. The-Parties agree that the priority date for these licensed or permitted claims shall not change.
- 5. The stipulated change to priority date described in paragraphs 1 and 2 above resolves all pending objections by the State of Idaho to the state law basis for these water right claims.
- 6. The Parties recognize that certain BLM stock watering claims referenced in paragraphs 1 and 2 above are claimed under the state law of prior appropriation and alternatively under the federal reserved water rights doctrine, with the United States asserting that the rights are needed to fulfill the purposes of the Executive Order of April 17, 1926, commonly known as Public Water Reserve No. 107. The Parties agree that all claims and pending objections to water rights based on federal law are unaffected by this agreement. Accordingly, this agreement is not intended to alter the claimed priority of April 17, 1926 for BLM stock watering claims asserted under the federal reserved rights doctrine, or the United States' ability to pursue BLM claims to water rights based on federal reserved rights doctrine.

#### Stipulation to Resolve Objections

Page 4 of 8

Exhibit 3

**Price Declaration** 

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The Parties recognize that certain water right claims referenced in paragraphs 1 and 2 are based solely on state law. These claims are further identified as "in-stream" claims with beginning and ending points of diversion. The Parties agree to begin immediately drafting and executing [a] Standard Form(s) No. 5 resolving objections to all such rights, consistent with this agreement. The Parties further agree that such rights, where the United States and the State of Idaho are the only Parties, may and should be recommended for partial decree.

8. The Parties agree to act in good faith to effect the terms of this stipulation and in the timely submission of all Standard Forms No. 5, motions or stipulations.

9. The State of Idaho, acting in its sovereign and/or proprietary capacity, covenants not to pursue or prosecute either its own or other parties' objections to claims to stock water based upon state law filed by the United States by and through the Bureau of Land Management in the SRBA, except in the limited circumstances where there exists a specific dispute of a specific fact(s) regarding an element(s), as set forth in I.C. § 42-1411 (2)(a-k), of a particular claim. Such limited circumstances include, but are not limited to, situations where the State of Idaho, acting in its sovereign and/or proprietary capacity, obtains knowledge that a specific element, such as place of use, point of diversion or quantity does not accurately reflect how the water is actually used. A second example would be where the State of Idaho, acting in its sovereign and/or proprietary capacity, obtains knowledge of facts that show that cattle did not use or have not used a claimed water source during the period of time claimed. Under such limited circumstances, the State of Idaho may object and assert that a priority date may be later than June 28, 1934,

Stipulation to Resolve Objections

Page 5 of 8

Exhibit 3

7.

**Price Declaration** 

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notwithstanding paragraphs 1 and 2. The State of Idaho's agreement to forego future objections, except under such limited circumstances, is restricted solely to state law based stockwater claims made by the United States by and through the Bureau of Land Management. The United States does not hereby waive any defenses to these or any other future objections.

- 10. The Parties agree to jointly support and defend this agreement against any and all objections or other challenges that may arise in any phase of the SRBA, including any appeals. If the Court fails to allow this agreement to be fully implemented, then this agreement is voidable by either party.
- 11. This stipulation was reached through good faith negotiations for the purpose of resolving legal disputes, including pending litigation, and the Parties agree that no offers and/or compromises made in the course thereof shall be construed as admissions against interest. This agreement does not create a precedent for settlement of any other disputes or objections in the Snake River Basin Adjudication or any other case or controversy. This agreement shall not be construed as representing a position of the United States or the State of Idaho, factual or legal, for any case or controversy other than those subcases and controversies addressed in this agreement. This agreement shall not be used in any manner, by, for or against the United States, State of Idaho, or any other person or entity in the Snake River Basin Adjudication or any other case or controversy other than those subcases and controversies addressed in this agreement.
- 12. The Parties agree to bear their own costs and attorneys' fees in connection with this matter.

Stipulation to Resolve Objections

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Exhibit 3

**Price Declaration** 

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### Case 1:22-cv-00236-DCN Document 36-3 Filed 12/16/22 Page 10 of 64

### CLAIMANT:

United States of America, acting on behalf of the United States Bureau of Land Management.

(	$\Box \Omega \Omega$	
Signed:	K. fu ferini	_
	Attorney of Record	
Dated:	6/10/99	

**OBJECTOR:** 

State of Idaho, acting in its sovereign and proprietary capacities

Signed Attorney of Record

Dated:

The United States Bureau of Land. Management.

Signed: Dated:

Stipulation to Resolve Objections

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Exhibit 3

Price Declaration

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### Case 1:22-cv-00236-DCN Document 36-3 Filed 12/16/22 Page 11 of 64

### CERTIFICATE OF SERVICE

I certify that on <u>line</u>, 1999. I served a true and correct copy of fore-going Stipulation to Resolve Objections upon the following individuals by placing the document in the United States Mail, postage paid, and addressed as follows:

U.S. Department of Justice General Litigation Section Environment and Natural Resources Division 550 West Fort Street, MSC 033 Boise, ID 83724

IDWR Document Depository P.O. Box 83720 Boise, ID 83720-0098

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**Stipulation to Resolve Objections** 

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Exhibit 3

**Price Declaration** 

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#### Names of Parties Filing Document:

STATE OF IDAHO

#### Attorney's Names and Address:

LAWRENCE G. WASDEN Attorney General

CLIVE J. STRONG Deputy Attorney General Chief, Natural Resources Division

DAVID J. BARBER (ISB #2597) Deputy Attomey General P.O. Box 44449 Boise, Idaho 83711-4449 Telephone: (208) 334-2400 Facsimile: (208) 334-2690

#### UNITED STATES OF AMERICA

THOMAS L. SANSONETTI Assistant Attorney General Environment and Natural Resources Division

R. LEE LEININGER Attorney, U.S. Dept. of Justice General Litigation Section Environment and Natural Resources Division 550 West Fort Street, MSC 033 Boise, Idaho 83724 Telephone: (208) 387-0834 Facsimile: (208) 387-0842

### IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

In Re SRBA

Subcase Nos. See Exhibits A and B

37 - 02809

#### STIPULATION TO RESOLVE OBJECTIONS

Case No. 39576

Exhibit 3

#### STIPULATION

WHEREAS, the United States of America has filed claims in the Snake River Basin Adjudication ("SRBA") on behalf of the United States Bureau of Land Management ("BLM")

Price Declaration

Stipulation to Resolve Objections



Page - l of 4 OCL-SE-DE IIIIE EKOW: CVCI INC

Page 11 of 63

For water rights whose purpose of use is livestock watering (these claims are referred to as "BLM stock watering claims" in this stipulation);

WHEREAS, the United States of America has asserted BLM stock watering claims in the SRBA based upon the state law of prior appropriation and for certain springs and water holes, alternatively based on the federal reserved water rights doctrine, asserting that the right is needed to fulfill purposes of the Executive Order of April 17, 1926, commonly known as Public Water Reserve No. 107 ("PWR 107");

WHEREAS, the United States of America and certain other claimants entered into a STIPULATION AND JOINT MOTION FOR ORDER APPROVING STIPULATION on or about August 28, 2002 (this stipulation is referred to as the "PRIVATE WATER USERS' STIPULATION");

WHEREAS, the State of Idaho does not desire to impede the settlement reached in the PRIVATE WATER USERS' STIPULATION reached above; and

WHEREAS, the Parties agree that settlement of these objections in this manner is an appropriate way to resolve the dispute between them.

THEREFORE, THE PARTIES HEREBY STIPULATE AND AGREE AS FOLLOWS:

- The State of Idaho withdraws its objections to those water rights designated in Exhibits A and B.
- 2. This stipulation was reached through good faith negotiations for the purpose of resolving legal disputes, including pending litigation, and the Parties agree that no offers and/or compromises made in the course thereof shall be construed as admissions against interest. This stipulation does not create a precedent for settlement of any other disputes or

Stipulation to Resolve Objections

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Exhibit 3

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### Case 1:22-cv-00236-DCN Document 36-3 Filed 12/16/22 Page 14 of 64

objections in the Snake River Basin Adjudication or any other case or controversy. This stipulation shall not be construed as representing a position of the United States or the State of Idaho, factual or legal, for any case or controversy other than those subcases and controversies addressed in this stipulation. This stipulation shall not be used in any manner by, for or against the United States, State of Idaho, or any other person or entity in the Snake River Basin Adjudication or any other case or controversy other than those subcases and controversies addressed in this stipulation.

 The Parties agree to bear their own costs and attorney's fees in connection with this matter.

**OBJECTOR:** 

State of Idaho, acting in its Sovereign and proprietary capacities

LAWRENCE G. WASDEN ATTORNEY GENERAL

CLIVE J. STRONG Deputy Attorney General Chief, Natural Resources Division

Date

DÁVID J. BARBER Deputy Attorney General Natural Resources Division

CO Date

Stipulation to Resolve Objections

Exhibit 3

### CLAIMANT:

United States of America, acting on behalf Of the United States Bureau of Land Management.

THOMAS L. SANSONETTI Assistant Attorney General Environment and Natural Resources Division

R LEE LEININGER Attorney of Record U.S. Department of Justice

<u>3 5 03</u> Date

United States Bureau of Land Management

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#### Document 36-3 Filed 12/16/22 Page 15 of 64 Case 1:22-cv-00236-DCN

#### CERTIFICATE OF SERVICE

I certify that on this 10<sup>th</sup> day of March, 2003, I mailed the original and copies of the STIPULATION TO RESOLVE OBJECTIONS, including all attachments, to the following persons by mailing the original and/or copies postage prepaid and addressed as follows by the methods indicated below:

1. Original to:

> Clerk of the District Court Snake River Basin Adjudication 253 Third Avenue North **PO Box 2707** Twin Falls, ID 83303-2707

2. Copies to:

> IDWR Document Depository PO Box 83720 Boise, ID 83720-0098

Chief of Natural Resource Division Office of the Attorney General State of Idaho P.O. Box 44449 Boise, Idaho 83711-4449

United States Department of Justice Environment and Natural Resource Division 550 W. Fort Street, MSC 033 Boise, ID 83724

(not applicable)

STATEHOUSE MAIL

U.S. MAIL

DAVID J. BARBER Deputy Attorney General

Stipulation to Resolve Objections FAGE 15/39

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Exhibit 3

ID:208 387 0842

16 FROM:CACI INC · [[ 50-52-100 Page 14 of 63

**Price Declaration** 

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### EXHIBIT A U.S. Claims on Permittees' Allotments

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BASIN 37	37-02955 BLM	37-03058 BLM	37-04211 BLM
-	37-02937 BLM	37-03059 BLM	37-04212 BLM
37-02809 BLM	37-02942 BLM	37-03065 BLM	37-04213 BLM
37-02811 BLM	37-02945 BLM	37-03084 BLM	37-04215 BLM
37-02813 BLM	37-02949 BLM	37-03085 BLM	37-04219 BLM
37-02817 BLM	37-02950 BLM	37-03086 BLM	37-04220 BLM
37-02821 BLM	37-02951 BLM	37-03111 BLM	37-04221 BLM
37-02830 BLM	37-02954 BLM	37-03113 BLM	37-04223 BLM
37-02836 BLM	37-02956 BLM	37-03118 BLM	37-04224 BLM
37-02836 BLM	37-02959 BLM	37-03119 BLM	37-07128 BLM
37-02837 BLM	37-02959 BLM	37-03122 BLM	37-07128 BLM
37-02848 BLM	37-02966 BLM	37-03123 BLM	37-07129 BLM
37-02851 BLM	37-02968 BLM	37-03123 BLM	37-07131 BLM
37-02852 BLM	37-02975 BLM	37-03124 BLM	37-07132 BLM
37-02856 BLM	37-02976 BLM	37-03125 BLM	37-07317 BLM
37-02867 BLM	37-02977 BLM	37-03127 BLM	37-07969 BLM
37-02872 BLM	37-02979 BLM	37-03128 BLM	37-07982 BLM
37-02884 BLM	37-02980 BLM	37-03129 BLM	37-08017 BLM
37-02885 BLM	37-02981 BLM	37-03129 BLM	37-08018 BLM
37-02886 BLM	37-02994 BLM	37-03-133 BLM	37-08019 BLM
37-02887 BLM	37-03000 BLM	37-03134 BLM	37-08020 BLM
37-02896 BLM	37-03002 BLM	37-03134 BLM	37-08022 BLM
37-02914 BLM	37-03003 BLM	37-03147 BLM	37-08023 BLM
37-02915 BLM	37-03004 BLM	37-03159 BLM	37-08024 BLM
37-02917 BLM	37-03005 BLM	37-04177 BLM	37-08052 BLM
37-02918 BLM	37-03006 BLM	37-04178 BLM	37-08187 BLM
37-02919 BLM	37-03007 BLM	37-04180 BLM	37-08188 BLM
37-02920 BLM	37-03008 BLM	37-04181 BLM	37-08191 BLM
37-02921 BLM	- 37-03009 BLM	37-04181 BLM	37-08242 BLM
37-02922 BLM	37-03010 BLM	37-04182 BLM	37-08243 BLM
37-02922 BLM	37-03011 BLM	37-04183 BLM	37-08311 BLM
37-02923 BLM	37-03013 BLM	37-04195 BLM	37-08319 BLM
37 <b>-02924</b> BLM	37-03015 BLM	37-04196 BLM	. 37-10209 BLM
37-02928 BLM	37-03023 BLM	37-04200 BLM	37-14397 BLM
37-02928 BLM	37-03024 BLM	37-04201 BLM	37-14393 BLM
37-02929 BLM	37-03027 BLM	37-04202 BLM	37-14417 BLM
37-02930 BLM	37-03037 BLM	37-04206 BLM	37-14418 BLM
37-02934 BLM	37-03038 BLM	37-04207 BLM	37-14419 BLM
37-02935 BLM	37-03044 BLM	37-04209 BLM	37-14422 BLM
37-02936 BLM	37-03055 BLM	37-04210 BLM	37-14423 BLM

Stipulation and Joint Motion for Order Approving Stipulation - Exhibit A

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### EXHIBIT A U.S. Claims on Permittees' Allotments

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37-14425 BLM	37-17332 BLM	37-17760 BLM	37-18225 BLM
37-14426 BLM	37-17396 BLM	37-17979 BLM	37-18226 BLM
37-14427 BLM	37-17616 BLM	.37-17984 BLM	37-18228 BLM
37-14428 BLM	37-17618 BLM	37-18006 BLM	37-18230 BLM
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37-14430 BLM	37-17622 BLM	37-18009 BLM	37-18261 BLM
37-14431 BLM	37-17623 BLM	37-18017 BLM	37-18262 BLM
37-14432 BLM	37-17633 BLM	37-18020 BLM	37-18302 BLM
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37-14436 BLM	37-17655 BLM	37-18026 BLM	37-18355 BLM
37-14437 BLM	37-17656 BLM	37-18027 BLM	37-18357 BLM
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	·37-17693 BLM	37-18091 BLM	37-18489 BLM
37-16557 BLM	37-17694 BLM	37-18092 BLM	37-18490 BLM
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	37-17705 BLM	37-18119 BLM	37-18516 BLM
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37-17330 BLM	37-17740 BLM	37-18192 BLM	37-18527 BLM
37-17331 BLM	37-17742 BLM	37-18193 BLM	37-18529 BLM

Stipulation and Joint Motion for Order Approving Stipulation - Exhibit A

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EXHIBIT A U.S. Claims on Permittees' Allotments

37-18532 BLM	37-18711 BLM	37-18835 BLM	37-19165 BLM
37-18533 BLM	37-18712 BLM	37-18840 BLM .	37-19167 BLM
37-18534 BLM	37-18713 BLM	37-18845 BLM	37-19185 BLM
37-18535 BLM	37-18716 BLM	37-18847 BLM	37-19187 BLM
37-18536 BLM	37-18718 BLM	37-18850 BLM	37-19205 BLM
37-18536 BLM	37-18719 BLM	37-18853 BLM	37-19208 BLM
37-18543 BLM	37-18721 BLM	37-18856 BLM	37-19210 BLM
37-18545 BLM	37-18734 BLM	37-18859 BLM	37-19215 BLM
37-18547 BLM	37-18734 BLM	37-18860 BLM	37-19267 BLM
37-18551 BLM	37-18743 BLM	37-18868 BLM	37-19325 BLM
37-18552 BLM	37-18743 BLM	37-18873 BLM	37-19401 BLM
37-18553 BLM	37-18744 BLM	37-18875 BLM	37-19409 BLM
37-18563 BLM	37-18744 BLM	37-18882 BLM	37-19416 BLM
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37-18571 BLM	37-18745 BLM	37-18884 BLM	37-19445 BLM
37-18572 BLM	37-18745 BLM	37-18885 BLM	37-19452 BLM
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37-18578 BLM	37-18763 BLM	37-18897 BLM	37-19462 BLM
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37-18595 BLM	37-18789 BLM	37-18909 BLM	37-19498 BLM
37-18604 BLM	37-18790 BLM	37-18911 BLM	37-19499 BLM
37-18609 BLM	37-18791 BLM	37-18912 BLM	37-19515 BLM
37-18613 BLM	37-18792 BLM	37-18946 BLM	37-19518 BLM
37-18614 BLM	37-18806 BLM	37-18946 BLM	37-19519 BLM
37-18629 BLM	37-18814 BLM	37-18962 BLM	37-19520 BLM
37-18630 BLM	37-18818 BLM	37-18967 BLM	37-19521 BLM
37-18631 BLM	37-18822 BLM	37-18968 BLM	37-19524 BLM
37-18635 BLM.	37-18824 BLM	37-18969 BLM	37-19525 BLM
37-18645 BLM	37-18826 BLM	37-18969 BLM	37-19530 BLM
37-18656 BLM.	37-18826 BLM	37-18974 BLM	37-19531 BLM 37-19532 BLM
37-18658 BLM	37-18827 BLM	37-19090 BLM	
37-18698 BLM	37-18827 BLM	37-19107 BLM	37-19533 BLM
37-18702 BLM	37-18833 BLM		37-19534 BLM

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37-19535 BLM	37-20230 BLM	45-12083 USFS	45-12545 BLM
37-19536 BLM	37-20231 BLM	45-12084 USFS	45-12549 BLM
37-19538 BLM	37-20233 BLM	45-12085 USFS	45-12550 BLM
37-19539 BLM	37-20234 BLM	45-12086 USFS	45-12551 BLM
37-19540 BLM	37-20235 BLM	45-12087 USFS	45-12557 BLM
37-19547 BLM	37-20236 BLM	45-12088 USFS	45-12560 BLM
37-19590 BLM	37-20237 BLM	45-12089 USFS	45-12613 BLM
37-19597 BLM	37-20252 BLM	45-12090 USFS	45-12654 BLM
37-19600 BLM	37-20259 BLM	45-12091 USFS	45-12656 BLM
37-19616 BLM	37-20261 BLM	45-12092 USFS	45-12658 BLM
37-19629 BLM	· ·	45-12093 USFS	45-12672 BLM
37-19637 BLM	BASIN 45	45-12094 USFS	45-12675 BLM
37-19638 BLM		45-12096 USFS	45-12676 BLM
37-19639 BLM	45-02769 BLM	45-12097 USFS	45-12677 BLM
37-19640 BLM	45-02778 BLM	45-12098 USFS	45-12678 BLM
37-19642 BLM	45-02789 BLM	45-12099 USFS	45-12682 BLM
37-19644 BLM	45-02817 BLM	45-12101 USFS	45-12690 BLM
37-19645 BLM	_ 45-02819 BLM	45-12105 USFS	45-12728 BLM
37-19646 BLM	45-02823 BLM	. 45-12106 USFS	45-12730 BLM
37-19649 BLM	45-07343 BLM	45-12107 USFS	- 45-12779 BLM
37-19650 BLM	45-07488 BLM	45-12108 USFS	45-12795 BLM
37-19651 BLM	45-07505 BLM	45-12109 USFS	45-12813 BLM
37-19652 BLM	45-07601 BLM	45-12111 USFS	45-12816 BLM
37-19670 BLM	45-07611 BLM	45-12112 USFS	45-12827 BLM
37-20046 BLM	45-11978 USFS	45-12113 USFS	45-12838 USFS
37-20047 BLM	45-12050 USFS	45-12114 USFS	45-12842 USFS
37-20050 BLM	45-12053 USFS	45-12116 USES	45-12855 USFS
37-20051_BLM	45-12055 USFS	45-12127 USFS	45-12866 USFS
37-20097 BLM	45-12056 USFS	45-12162 USFS	45-12869 USFS
37-20148 BLM	45-12058 USFS	45-12218 USFS	45-12871 USFS
37-20188 BLM	45-12060 USFS	45-12243 USFS	
37-20189 BLM	45-12061 USFS	45-12280 USFS	BASIN 47
37-20191 BLM	45-12073 USFS	45-12468 BLM	·
37-20192 BLM	45-12074 USFS	45-12511 BLM	47-03043 BLM
37-20207 BLM	45-12075 USFS	45-12521 BLM	47-14994 USFS
37-20209 BLM	45-12076 USFS	45-12524 BLM	47-14995 USFS
37-20212 BLM	45-12079 USFS	45-12525 BLM	47-14997 USFS
37-20220 BLM	45-12080 USFS	45-12526 BLM	47-14999 USFS
37-20221 BLM	45-12081 USFS	45-12541 BLM	47-15001 USFS
37-20224 BLM	45-12082 USFS	45-12543 BLM	47-15002 USFS

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EXHIBIT A U.S. Claims on Permittees' Allotments

	47-15004 USFS	47-15132 USFS	47-16438 USFS	47-16692 USFS
	47-15005 USFS	47-15135 USFS	47-16440 USFS	47-16693 USFS
	47-15010 USFS	47-15136 USFS	47-16441 USFS	47-16694 USFS
	47-15028 USFS	47-15137 USFS	47-16442 USFS	47-16702 USFS
	47-15031 USFS	47-15138 USFS	47-16443 USFS	47-16704 USFS
	47-15033 USFS	47-15139 USFS	47-16444 USFS	47-16710 USFS
	47-15035 USFS	47-15140 USFS	47-16445 USFS	47-16721 USFS
	47-15037 USFS	47-15142 USFS	47-16446 USFS	47-16722 USFS
	47-15038 USFS	47-15143 USFS	47-16447 USFS	47-16923 BLM
	47-15045 USFS	47-15144 USFS	47-16448 USFS	
	47-15048 USFS	47-15146 USFS	47-16449 USFS	BASIN 67
	47-15051 USFS	47-15147 USFS	47-16458 USFS	
•	47-15052 USFS	47-15148 USFS	47-16459 USFS	67-07076 BLM
	47-15054 USFS	47-15149 USFS	47-16460 USFS	67-07080 BLM
	47-15055 USFS	47-15151 USFS	47-16461 USFS	67-07086 BLM
	47-15056 USFS	47-15152 USFS	47-16463 USFS	67-07091 BLM
	47-15058 USFS	47-15153 USFS	47-16464 USFS	67-07095 BLM
	47-15060 USFS	47-15155 USFS	47-16465 USFS	67-07097 BLM
	47-15061 USFS	47-15164 USFS	47-16466 USFS	67-07100 BLM
	47-15062 USFS	47-15177 USFS	47-16470 USFS	67-07179 BLM
	47-15063 USFS	47-15178 USFS	47-16471 USFS	67-07643 BLM
	47-15075 USFS	47-15179 USFS	47-16474 USFS	67-07644 BLM
	47-15077 USFS	47-15195 USFS	47-16648 USFS	67-07645 BLM
	47-15082 USFS	47-15196 USFS	47-16649 USFS	67-07646 BLM
	47-15083 USFS	47-15197 USFS	47-16651 USFS	67-07647 BLM
	47-15086 USFS	47-15199 USFS	47-16652 USFS	67-07649 BLM
	47-15090 USFS	47-15200 USFS	47-16655 USFS	67-07660 BLM
	47-15091 USFS	47-15204 USFS	47-16663 USFS	67-07672 BLM
	47-15092 USFS	47-15205 USFS	47-16664 USFS	67-12378 BLM
	47-15093 USFS	47-16132 BLM	47-16665 USFS	67-12579 BLM
	47-15095 USFS	47-16292 BLM	47-16666 USFS	67-12646 BLM
	47-15106 USFS	47-16293 BLM	47-16677 USFS	67-12648 BLM
	47-15107 USFS	47-16300 BLM	47-16678 USFS	67-12649 BLM 67-12651 BLM
	47-15108 USFS	47-16321 BLM	47-16679 USFS	67-12651 BLM
	47-15109 USFS	47-16322 BLM	47-16680 USFS	67-12660 BLM
	47-15110 USFS	47-16429 USFS	47-16683 USFS 47-16684 USFS	67-12698 BLM
	47-15117 USFS	47-16433 USFS 47-16434 USFS		67-12698 BLM
	47-15119 USFS	47-16434 USFS 47-16435 USFS	47-16687 USFS	67-12700 BLM
	47-15128 USFS			67-12700 BLM
	47-15131 USFS	47-16437 USFS	47-16688 USFS	0/-12/01 DLIVI

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67-12702 BLM	67-13061 BLM	78-04247 USFS
67-12708 BLM	67-13062 BLM	78-04249 USFS
67-12717 BLM	67-13064 BLM	78-10491 USFS
67-12718 BLM	67-13067 BLM	78-10624 USFS
67-12719 BLM	67-13068 BLM	78-10626 USFS
67-12721 BLM	67-13079 BLM	78-10627 USFS
67-12724 BLM	67-13092 BLM	78-10628 USFS
67-12781 BLM	67-13187 BLM	78-10629 USFS
67-12798 BLM	67-13188 BLM	78-10630 USFS
67-12801 BLM	67-13192 BLM	78-10631 USFS
67-12802 BLM	67-13193 BLM	 78-10632 USFS
67-12807 BLM	67-13194 BLM	78-10636 USFS
67-12844 BLM	67-13196 BLM	78-10637 USFS
67-12846 BLM	67-13336 BLM	78-10638 USFS
67-12848 BLM	67-14224 BLM	78-10648 USFS
67-12849 BLM		78-10650 USFS
67-12895 BLM	BASIN 69	78-10651 USFS
67-12896 BLM	•	78-10652 USFS
67-12908 BLM	69-10473 BLM	78-10653 USFS
67-12936 BLM		78-10654 USFS
67-12937 BLM	BASIN 78	 78-10655 USFS
67-12938 BLM		78-10656 USFŞ
67-12980 BLM	78-04197 USFS	78-12003 USFS
67-12985 BLM	78-04203 USFS	78-12007 USFS
67-12986 BLM	78-04205 USFS	78-12008 USFS
67-12987 BLM	78-04206 USFS	78-12009 USFS
67-12988 BLM	78-04208 USFS	78-12010 USFS
67-12989 BLM	78-04209 USFS	78-12018 USFS
67-13028 BLM	78-04210 USFS	•
67-13030 BLM	78-04211 USFS	
67-13031 BLM	78-04212 USFS	
67-13032 BLM	78-04214 USFS	
67-13033 BLM	78-04216 USFS	
67-13035 BLM	78-04218 USFS	
67-13036 BLM	78-04219 USFS	
67-13037 BLM 67-13038 BLM	78-04224 USFS	
67-13038 BLM 67-13040 BLM	78-04225 USFS 78-04234 USFS	
67-13041 BLM	,	
	78-04238 USFS	
67-13054 BLM	78-04239 USFS	

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### EXHIBIT B Non-Permittee Objections

<u>B32</u>	33-10864	33-10971	37-02961	<b>37-0</b> 3072	37-07703
32-04005	33-10865	33-10972	37-02964	37-03073	37-()7704
32-04015	33-10866	33-10973 .	37-02967	37-03074	37-07705
32-04028	33-10867	33-10974	37-02969	37-03077	37-07706
32-04029	33-10868	33-10975	37-02970	37-03078	37-07831
32-11250	33-10869	33-10976	37-02971	37-03079.	37-07886
	33-10870	33-10977	37-02973	37-03080	37-07887
B33	33-10871	33-10978	37-02982	37-03083	37-07888
33-07085 .	33-10873	33-10979	37-02984	37-03087	37-07930
33-07149	33-10930		37-02986	37-03092	37-07 <b>9</b> 60
33-07150	33-10931	<b>B37</b>	37-02988	37-03098	37-07962
33-07157	33-10932	37-02818	37-02989	37-03099	37-1)7964
33-07166	33-10942	37-02831	37-02995	37-03102	37-07965
33-07168	33-10943	37-02832	37-02996	37-03103	37-07967
33-07222	33-10944	37-02845	37-02997	37-03104	37-07973
33-07223	33-10945	37-02868	37-02999	37-03105	37-1)7976
33-07224	33-10946	37-02871	37-03001	37-03106	37-07977
33-07225	33-10948	37-02874	37-03012	37-03108	37-07978
33-10841	33-10949	37-02888	37-03014	37-03110	37-07979
33-10842	33-10950	37-02892	37-03016	37-03112	37-07980
33-10843	33-10951	37-02893	37-03021	37-03114	37-07981
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33-10845	33-10953	37-02900	37-03030	37-03135	37-08016
33-10846	33-10954	37-02901	37-03033	37-03136	37-08025
33-10847	33-10955	.37-02903	37-03034	37-03138	37-08040
33-10848	33-10956	37-02907	37-03035	37-03149	37-08041
33-10849	33-10957	37-02909	37-03036	37-03150	37-08043
33-10850	33-10958	<b>37-029</b> 10	37-03040	37-03153	37-08044
33-10851	33-10959	37-02911	37-03041	37-03154	37-08045
33-10852	33-10960	37-02912	37-03042	37-04259	37-08047
33-10853	33-10961	37-02936	37-03046	37-04260	37-08048
33-10854	33-10962	37-02940	37-03047	37-04388	37-08050
33-10856	33-10963	37-02943	37-03048	37-07133	37-08051
33-10857	33-10964	37-02944	37-03049	37-07134	37-08053
33-10858	33-10965	37-02946	37-03050	.37-07135	37-08155
33-10859	33-10966	37-02947	37-03052	37-07144	37-08156
33-10860	33-10967	37-02952	. 37-03060	37-07145	37-08161
33-10861	33-10968	37-02957	37-03061	37-07186	37-08167
33-10862	33-10969	37-02958	2 37-03062	37-07187	37-08185
33-10863	33-10970	37-02960	37 <b>-03066</b>	37-07188	37-08186

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37-08190	37-13456	37-13554	37-13600	37-13654	37-13722
37-08229	37-13462	37-13555	37-13601	37-13656	37-13723
37-08231	37-13463	37-13560	37-13602	37-13658	37-13724
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37-08236	37-13480	37-13564	37-13606	37-13663	37-13729
37-08237	37-13481	37-13565	37-13607	37-13666	37-13730
37-08239	37-13484	37-13566	37-13608	37-13667	37-13731
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37-08290	37-13489	37-13572	37-13613	37-13672	37-13737
37-08300	37-13490	37-13573	37-13614	37-13673	37-13738
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37-08317	37-13496	37-13579	37-13622	37-13681	37-14304
37-08318	37-13498	37-13580	37-13623	37-13683	37-14305
37-08320	37-13499	37-13581	37-13629	37-13684	37-14306
37-08321	37-13500	37-13582	37-13630	37-13685	3 <b>7-14</b> 307
37-08524	37-13501	37-13583	37-13631	37-13687	37-14308
37-12192	37-13503	37-13584	37-13632	37-13688	37-14309
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37-13453	37-13550	37-13597	37-13646	<b>37-1</b> 3713	37-14353
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37-13455	37-13552	37-13599	. 37-13653	37-13721	37-14357

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37-14358	37-14404	37-14522	37-14618	37-14886	37-15010
37-14359	37-14405	37-14524	37-14620	37-14888	37-15011
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37-14366	37-14412	37-14535	37-14656	37-14900	37-15025
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37-14403	37-14520	37-14617	37-14885	37-15009	37-15239

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37-15473 37-15474 37-15477 37-15478 37-15479 37-15494 37-15595 37-15523	37-15638 37-15640 37-15641 37-15643 37-15644 37-15645 37-15646 37-15646	37-15723 37-15724 37-15725 37-15727 37-15728 37-15730 37-15731	37-15861 37-15862 37-15863 37-15868 37-15869 37-15870 37-15872	37-15953 37-15954 37-15955 37-15956 37-15960 37-15961
37-15474 37-15477 37-15478 37-15479 37-15494 37-15498 37-15505 37-15523	37-15641 37-15643 37-15644 37-15645 37-15646 37-15647	37-15725 37-15727 37-15728 37-15730	37-15863 37-15868 37-15869 37-15870	37-15955 37-15956 37-15960 37-15961
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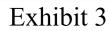
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### EXHIBIT B Non-Permittee Objections

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77-10166		•		77-11032
77-10167				77-11033
		• • • •		77-11034
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Exhibit 3

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1.

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Stipulation and Joint Motion for Order Approving Stipulation - Exhibit B

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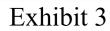
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### EXHIBIT B Non-Permittee Objections

77-13872	77-13934	78-10389	78-10437	78-10492	78-10539
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Stipulation and Joint Motion for Order Approving Stipulation - Exhibit B

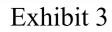
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### EXHIBIT B Non-Permittee Objections

78-10818	78-10868	78-10915	78-11008	78-11992	79-04164
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#### **U.S. Department of Justice**

Environment and Natural Resources Division

General Litigation Section P.O. Box 663 Washington, DC 20044-0663		Telephone (202) 305-0504 Facsimile (202) 305-0506
	June 10, 1999	ID BLM SD's OFFICE SD/ASD 930
Elena Daly Associate State Director U.S. Department of the Interior Bureau of Land Management		JUN 1.5 1999 950 others
Idaho State Office 1387 S. Vinnell Way Boise, Idaho 83709-1657 208/373-4001		RECEIVED JUL 0 1 1999
Re: <u>SRBA Settlement Stipulati</u>	on with State of	Idah DJ/BOISE

Dear Elena:

Attached is the stipulation resolving the thousands of state law based stock water claims objected to by the State of Idaho in the SRBA. It is essentially the same document that you and/or Dave Brunner approved two weeks ago. A few minor changes were made to  $\P$  9. This document was approved by Interior Solicitor Leshy and Assistant Attorney General Schiffer at the Justice Department.

The Court has established today, Friday, June 11, as the absolute due date for the stipulation. Please sign in the space provided for the BLM in the signature block. The signed stipulation must then be hand-delivered to the State of Idaho's Attorney General's Office to the attention of Clive Strong. Clive will file and serve the document.

Thank you. Please call should you have any questions.

Sincerely,

Lee Leininger, Attorney

Department of Justice General Litigation Section (202) 305-0242

#### CONFIDENTIAL - ATTORNEY CLIENT PRIVILEGE

Exhibit 3

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DISTRICT COURT - SRBA TWIN FALLS CO., IDAHO

For Claimant

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LOIS J. SCHIFFER Assistant Attorney General Environment & Natural Resources Division

LARRY A. BROWN Special Attorney, Department of Justice R. LEE LEININGER Attorney, Department of Justice General Litigation Section Environment & Natural Resources Division 550 W. Fort Street, MSC 033 Boise, Idaho 83724 Telephone: (202) 305-0242

### IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

In Re SRBA	)	Subcase Nos. See Attached Exhibit 1
Case No. 39576	) )	STIPULATION TO RESOLVE SUBCASES
	)	

Pursuant to the *Stipulation to Resolve Subcases*, Consolidated Subcase Nos. 23-10859, 24-10221, 25-13659, 27-11604 and 65-19685 (June 11, 1999), the State of Idaho and the United States, acting through the Bureau of Land Management, hereby stipulate that those subcases listed in Exhibit 1 be resolved as follows:

1. Each subcase listed in Exhibit 1 is a subcase where the State of Idaho is the only objector in the subcase. No response has been filed in any subcase. Each claim is made solely

STIPULATION TO RESOLVE SUBCASES - Page 1

Exhibit 3

For Objector

ALAN G. LANCE

CLIVE J. STRONG

Deputy Attorney General,

Deputy Attorney General

Boise, Idaho 83711-4449

FAX: (208) 334-2690

Telephone: (208) 334-2400

Chief, Natural Resources Division

Attorney General

PETER J. AMPE

P.O. Box 44449

ISB# 5209

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pursuant to state law.

2. In order to resolve the State of Idaho's objection, the State of Idaho and the United States, acting through the Bureau of Land Management, agree that each listed subcase should be decreed as recommended by the Idaho Department of Water Resources, except that the priority date for each water right shall be June 28, 1934.

3. This Stipulation shall be in the nature of a Standard Form 5, pursuant to Administrative Order 1 (Amended October 16, 1997).

4. The parties do not request hearing.

WHEREFORE, the parties respectfully request the court to issue partial decrees for each of the subcases listed in Exhibit 1 as recommended, except that the priority date for each water right be June 28, 1934.

Objector:

State of Idaho

Dated: 7/1155

ALAN G. LANCE Attorney General

DETER J. AMPE Deputy Attorney General Natural Resources Division

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Claimant:

Dated: 2 7/1/99

United States of America, acting through the Department of Interior, Bureau of Land Management

LOIS J. SCHIFFER Assistant Attorney General

LARRY A. BROWN Special Attorney General Litigation Section Environment & Natural Resources Division U.S. Department of Justice

appe Thown IDWR Concurrence

APPIZONED AS, TO FORL -90 IDWR Concurrence /-DEPUTE ALTORNEY GENERAL date DWP

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### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this \_\_\_\_ day of July, 1999, I caused to be served a true and correct copy of the foregoing STIPULATION TO RESOLVE SUBCASES to the following addressees by the method indicated:

Larry Brown General Litigation Section Environment & Natural Resources Division 550 W. Fort St., MSC 033 Boise, ID 83724

IDWR Document Depository P.O. Box 83720 Boise, ID 83720-0098

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01-10249	01-10292	01-10335	02-10066
01-10250	01-10293	01-10337	02-10067
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01-10289	01-10332	01-10387	21-12153
01-10290	01-10333	02-10062	21-12154
01-10291	01-10334	02-10065	21-12155

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21-12156	24-10221	27-11623	29-12982
21-12157	24-10222	27-11624	29-12983
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23-10867	27-11622	29-12977	32-10707

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	32-11092	33-10531	47-15355	47-15769
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	33-10485	47-15326	47-15746	47-16292
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	33-10515	47-15331	47-15760	47-16294

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47-16295	55-10578	55-10666	55-11085
47-16296	55-10579	55-10667	55-11086
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55-11132	55-11700 11/h	55-12147	55-12439
55-11133	-55-11708 FA- 25 RA	55-12148	55-12443
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55-11670	55-12146	55-12436	55-12781

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55-12783	55-129 <b>8</b> 7	55-13364	61-11132
55-127 <b>8</b> 6	55-12990	55-13365	61-11143
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55-12986	55-13363	61-11131	61-11262

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61-11263	61-11527	63-29172	63-29471
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61-11507	63-29144	63-29377	63-29652

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63-29653	65-19765	65-19 <b>862</b>	65-19935
63-29654	65-19766	65-19863	65-19936
63-29661	65-19767	65-19864	65-19937
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· 63 <b>-</b> 29674	65-19780	65-19873	65-19972
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65-19734	65-19842	65-19923	65-20003
65-19735	65-19843	65-19924	65-20004
65-19757	65-19844	65-19926	65-20005
65-19758	65-19846	65-19929	65-20006
65-19759	65-19847	65-19930	65-20007
65-19760	65-19848	65-19931	65-20010
65-19761	65-19849	65-19932	65-20011
65-19762	65-19850	65-19933	65-20012
65-19764	65-19861	65-19934	65-20015

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65-20073	65-20320	65-20408	65-20518
65-20074	65-20321	65-20409	65-20519
65-20118	65-20323	65-20410	65-20520
65-20158	65-20325	65-20411	65-20537
65-20159	65-20326	65-20412	65-20550
65-20160	65-20327	65-20413	65-20552
65-20161	65-20329	65-20414	65-20557
65-20168	65-20330	65-20432	65-20559
65-20169	65-20331	65-20433	65-20563
65-20173	65-20332	65-20434	65-20571
65-20177	65-20333	65-20435	65-20572
65-20179	65-20335	65-20436	65-20573
65-20181	65-20339	65-20438	65-20574
65-20185	65-20343	65-20439	65-20584
65-20189	65-20348	65-20458	65-20597
65-20192	65-20365	65-20464	65-20609
65-20194	65-20366	65-20466	65-20610
65-20195	65-20367	65-20468	65-20611
65-20196	65-20368	65-20469	65-20612
65-20197	65-20370	65-20471	65-20615
65-20198	65-20371	65-20472	65-20616
65-20199	65-20372	65-20475	65-20629
65-20200	65-20374	65-20476	65-20631
65-20201	65-20376	65-20477	65-20635
65-20202	65-20377	65-20478	65-20636
65-20203	65-20378	65-20479	65-20637
65-20211	65-20379	65-20480	65-20638
65-20213	65-20380	65-20484	65-22170
65-20214	65-20381	65-20486	65-22171
65-20258	65-20382	65-20487	65-22184
65-20259	65-20383	65-20488	65-22185
65-20260	65-20384	65-20489	72-12169
65-20261	65-20385	65-20503	72-12775
65-20268	65-20388	65-20505	72-15768
65-20270	65-20389	65-20506	72-15772
65-20271	65-20390	65-20507	72-15775
65-20285	65-20401	65-20509	72-15776
65-20286	65-20402	65-20510	72-15777
65-20289	65-20403	65-20511	72-15778
65-20297	65-20404	65-20512	72-15779
65-20300	65-20405	65-20513	72-15782
65-20308	65-20406	65-20514	72-15785
65-20310	65-20407	65-20515	72-15786

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72-15787	72-15904B	72-15984	73-11500
72-15788	72-15910	72-15985	73-11501
72-15789	72-15911	72-15986	73-11505
72-15792	72-15912	72-15988	73-11506
72-15795	72-15913	72-15989	73-11507
72-15798	72-15914	72-15990	73-11508
72-15800	72-15916	72-15993	73-11509
72-15801	72-15917	72-15995	73-11511
72-15802	72-15918	72-15998	73-11514
72-15806	72-15919A	72-15999	73-11515
72-15807	72-15920	72-16002	73-11516
72-15808	72-15921	72-16003	73-11517
72-15809	72-15922	72-16010A	73-11523
72-15810	72-15925	72-16010D	73-11534
72-15811	72-15927	72-16010E	73-11536
72-15812A	72-15928	72-16010F	73-11541
72-15812C	72-15929A	72-16010G	73-11543
72-15812D	72-15929B	72-16010H	73-11544
72-15812E	72-15934	72-16010J	73-11545
72-15812F	72-15935	72-16010K	73-11554
72-15812G	72-15936	72-16010L	73-11556
72-15812H	72-15937	72-16010M	73-11557
72-15814	72-15938	72-16010N	73-11558
72-15816	72-15940	72-16010P	73-11559
72-15817	72-15941	72-16010Q	73-11560
72-15818	72-15943A	72-16010R	73-11561
72-15821	72-15943B	72-16010S	73-11562
72-15822	72-15945	72-16010T	73-11563
72-15832	72-15946	72-16010U	73-11564
72-15842	72-15947	72-16010V	73-11565
72-15859	72-15951	72-16012	73-11566
72-15881	72-15952	72-16014	73-11567
72-15892	72-15956	72-16018	73-11568
72-15894	72-15958	72-16019	73-11569
72-15895	72-15959	72-16543	73-11570
72-15896	72-15960	73-11485	73-11572
72-15897	72-15965	73-11486	73-11573
72-15898	72-15966	73-11489	73-11574
72-15899	72-15967	73-11494	73-11577
72-15901	72-15971	73-11495	73-11578
72-15902	72-15972	73-11497	73-11579
72-15903	72-15973	73-11498	73-11580
72-15904A	72-15983	73-11499	73-11581

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73-11582	74-14161	74-14221	74-14312
73-11583	74-14162	74-14223	74-14314
73-11584	74-14164	74-14229	74-14318
73-11585	74-14165	74-14230	74-14319
73-11586	74-14166	74-14231	74-14322
73-11587	74-14168	74-14234	74-14323
73-11590	74-14169	74-14235	74-14324
73-11591	74-14170	74-14236	74-14325
73-11592	74-14171	74-14238	74-14326
73-11593	74-14174	74-14239	74-14327
73-11601	74-14176	74-14242	74-14328
73-11602	74-14177	74-14243	74-14331
73-11603	74-14178	74-14245	74-14332
73-11605	74-14179	74-14246	74-14333
73-11607	74-14180	74-14247	74-14335
73-11608	74-14181	74-14251	74-14338
73-11609	74-14182	74-14252	74-14339
73-11610	74-14183	74-14254	74-14340
73-11611	74-14184	74-14257	74-14341
73-11612	74-14185	74-14259	74-14342
73-11613	74-14186	74-14260	74-14346
73-11614	74-14189	74-14261	74-14348
73-11615	74-14191	74-14262	74-14349
73-11616	74-14192	74-14266	74-14351
73-11630	74-14193	74-14269	74-14365
73-11631	74-14194	74-14271	74-14368
73-11632	74-14195	74-14273	74-14370
73-11633	74-14198	74-14275	74-14375
73-11634	74-14199	74-14280	74-14376
73-11882	74-14200	74-14281	74-14377
73-11833	74-14201	74-14282	74-14378
73-11919	74-14202	74-14283	74-14379
74-14146	74-14204	74-14284	74-14381
74-14147	74-14208	74-14290	74-14382
74-14148	74-14209	74-14296	74-14384
74-14151	74-14210	74-14298	74-14386
74-14152	74-14212	74-14299	74-14402
74-14153	74-14213	74-14303	74-14409
74-14154	74-14214	74-14306	74-14412
74-14155	74-14215	74-14307	74-14414
74-14158	74-14216	74-14308	74-14416
74-14159	74-14217	74-14310	74-14418
74-14160	74-14218	74-14311	74-14420

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74-14422	75-13253
74-14423	75-13255
74-14424	75-13259
74-14425	75-13261
74-14428	75-13262
74-14432	75-13264
74-14434	75-13268
74-14435	75-13273
74-14436	75-13279
74-14439	75-13280
74-14440	75-13281
74-14446	75-13294
74-14448	75-13726
74-14451	75-13728
74-14454	75-13729
74-14456	75-13730
74-14457	75-13785
74-14459	
74-14461	P9182nab.doc
74-14463	
74-14930	
75-13210	
75-13212	
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75-13219	
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75-13223	
75-13225	
75-13226	
75-13227	
75-13229	
75-13230	
75-13231	
75-13238	
75-13239	
75-13240	
75-13241	
75-13242	
75-13246	
75-13247	
75-13248	

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### RECEIVED JUN 141999 DOJ/BOISE

#### Names of Parties Filing Document:

UNITED STATES OF AMERICA

#### Attorneys' Names and Addresses:

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#### IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

)

)

)

In Re SRBA

Case No. 39576

Consolidated Subcase Numbers 23-10859, 24-10221, 25-13659, 27-11604, and 65-19685

STIPULATION TO RESOLVE OBJECTIONS

#### **Descriptive Summary**

This is the United States' and the State of Idaho's global stipulation to resolve

objections filed to the above referenced subcases, and similar objections in 34 other sub-basins.

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#### <u>Stipulation</u>

WHEREAS, the United States of America has filed claims in the Snake River Basin Adjudication ("SRBA") on behalf of the United States Bureau of Land Management (BLM) for water rights whose purpose of use is livestock watering (these claims are referred to as "BLM stock watering claims" in this agreement);

WHEREAS, the United States of America has asserted BLM stock watering claims in the SRBA based upon the state law of prior appropriation and, for certain springs and water holes, alternatively based on the federal reserved water rights doctrine, asserting that the right is needed to fulfill the purposes of the Executive Order of April 17, 1926, commonly known as Public Water Reserve No. 107 ("PWR 107");

WHEREAS, Claimant, the United States of America, and Objector, the State of Idaho, acting in its sovereign and proprietary capacities, collectively "the Parties," enter into this stipulation to resolve all objections brought by the State of Idaho to the claims made by the United States, on behalf of the BLM, based upon the state law of prior appropriation;

WHEREAS, the Parties agree that the United States, acting on behalf of the BLM or other such agency, may appropriate a stock water right in its own name, pursuant to State law;

WHEREAS, the Parties acknowledge that final resolution of the State's objections to claims to springs and water holes made by the United States, on behalf of the BLM, based upon the state law of prior appropriation and alternatively upon PWR 107, must await ultimate determination of pending issues regarding the application of PWR 107. The Parties may execute a similar agreement in the future regarding those claims that are based, alternatively, upon PWR 107;

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WHEREAS, the Parties, through their authorized representatives, have reached a settlement which they consider to be a just; fair, adequate, and equitable resolution of the disputes set forth in the objections;

WHEREAS, the Parties desire to avoid the costs, delay, and uncertainties of litigation and to resolve the controversies between them;

WHEREAS, The Parties agree that settlement of these objections in this manner is in the public interest and is an appropriate way to resolve the dispute between them;

THEREFORE, THE PARTIES HEREBY STIPULATE AND AGREE AS FOLLOWS:

- 1. The priority dates for the United States' BLM stock watering claims referenced in the above caption, made on behalf of the USBLM pursuant to state law and objected to by the State of Idaho, shall be June 28, 1934, subject to the exceptions in paragraphs 3 and 4, below.
- 2. The priority dates for the BLM stock watering claims made pursuant to state law in SRBA sub-basins 1, 2, 3, 21, 22, 23, 24, 25, 27, 29, 31, 32, 33, 37, 41, 43, 45, 47, 63, 65, 67, 69, 73, 74, 75, 77, 78, 79, 81, 82, 83, 84, 85, and 86, shall be June 28, 1934, subject to the exceptions in paragraphs 3 and 4, below, and further subject to resolution of any objections that have been, or may be filed by any other parties in the SRBA.
- 3. For any claim referenced in paragraphs 1 and 2 above, the State of Idaho agrees that the United States may be decreed a water right pursuant to the state law of prior appropriation with a priority date earlier than June 28, 1934, if the United States provides evidence that the claimed water right was acquired from a third party, with a priority date

Stipulation to Resolve Objections

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earlier than June 28, 1934, through purchase, exchange, gift or other means and that the water right was acquired and maintained in accordance with all applicable state laws. The District Court of the SRBA, or other successor court with jurisdiction over the claims made within the SRBA shall, at trial if necessary, ultimately determine whether the United States has provided sufficient proof that the claimed water right was so acquired and is a valid water right.

- 4. The Parties recognize that certain BLM stock watering claims referenced in paragraph 2 above are claimed under the state law of prior appropriation and have previously been licensed or permitted by the State, pursuant to I.C. § 42-202 and/or I.C. § 42-501. The-Parties agree that the priority date for these licensed or permitted claims shall not change.
- 5. The stipulated change to priority date described in paragraphs 1 and 2 above resolves all pending objections by the State of Idaho to the state law basis for these water right claims.
- 6. The Parties recognize that certain BLM stock watering claims referenced in paragraphs 1 and 2 above are claimed under the state law of prior appropriation and alternatively under the federal reserved water rights doctrine, with the United States asserting that the rights are needed to fulfill the purposes of the Executive Order of April 17, 1926, commonly known as Public Water Reserve No. 107. The Parties agree that all claims and pending objections to water rights based on federal law are unaffected by this agreement. Accordingly, this agreement is not intended to alter the claimed priority of April 17, 1926 for BLM stock watering claims asserted under the federal reserved rights doctrine, or the United States' ability to pursue BLM claims to water rights based on federal reserved rights doctrine.

**Stipulation to Resolve Objections** 

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The Parties recognize that certain water right claims referenced in paragraphs 1 and 2 are based solely on state law. These claims are further identified as "in-stream" claims with beginning and ending points of diversion. The Parties agree to begin immediately drafting and executing [a] Standard Form(s) No. 5 resolving objections to all such rights, consistent with this agreement. The Parties further agree that such rights, where the United States and the State of Idaho are the only Parties, may and should be recommended for partial decree.

8. The Parties agree to act in good faith to effect the terms of this stipulation and in the timely submission of all Standard Forms No. 5, motions or stipulations.

9. The State of Idaho, acting in its sovereign and/or proprietary capacity, covenants not to pursue or prosecute either its own or other parties' objections to claims to stock water based upon state law filed by the United States by and through the Bureau of Land Management in the SRBA, except in the limited circumstances where there exists a specific dispute of a specific fact(s) regarding an element(s), as set forth in I.C. § 42-1411 (2)(a-k), of a particular claim. Such limited circumstances include, but are not limited to, situations where the State of Idaho, acting in its sovereign and/or proprietary capacity, obtains knowledge that a specific element, such as place of use, point of diversion or quantity does not accurately reflect how the water is actually used. A second example would be where the State of Idaho, acting in its sovereign and/or proprietary capacity, obtains knowledge of facts that show that cattle did not use or have not used a claimed water source during the period of time claimed. Under such limited circumstances, the State of Idaho may object and assert that a priority date may be later than June 28, 1934,

#### **Stipulation to Resolve Objections**

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notwithstanding paragraphs 1 and 2. The State of Idaho's agreement to forego future objections, except under such limited circumstances, is restricted solely to state law based stockwater claims made by the United States by and through the Bureau of Land Management. The United States does not hereby waive any defenses to these or any other future objections.

- 10. The Parties agree to jointly support and defend this agreement against any and all objections or other challenges that may arise in any phase of the SRBA, including any appeals. If the Court fails to allow this agreement to be fully implemented, then this agreement is voidable by either party.
- 11. This stipulation was reached through good faith negotiations for the purpose of resolving legal disputes, including pending litigation, and the Parties agree that no offers and/or compromises made in the course thereof shall be construed as admissions against interest. This agreement does not create a precedent for settlement of any other disputes or objections in the Snake River Basin Adjudication or any other case or controversy. This agreement shall not be construed as representing a position of the United States or the State of Idaho, factual or legal, for any case or controversy other than those subcases and controversies addressed in this agreement. This agreement shall not be used in any manner, by, for or against the United States, State of Idaho, or any other person or entity in the Snake River Basin Adjudication or any other case or controversy other than those subcases and controversies addressed in this agreement.
- 12. The Parties agree to bear their own costs and attorneys' fees in connection with this matter.

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#### CLAIMANT:

United States of America, acting on behalf of the United States Bureau of Land Management.

( Signed: Attorney of Record Dated:

**OBJECTOR:** 

State of Idaho, acting in its sovereign and proprietary capacities

Signed: Attorney of Record

Dated:

The United States Bureau of Land Management.

Signed: Dated:

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#### CERTIFICATE OF SERVICE

I certify that on <u>fore-going</u> I served a true and correct copy of fore-going **Stipulation to Resolve Objections** upon the following individuals by placing the document in the United States Mail, postage paid, and addressed as follows:

U.S. Department of Justice General Litigation Section Environment and Natural Resources Division 550 West Fort Street, MSC 033 Boise, ID 83724

IDWR Document Depository P.O. Box 83720 Boise, ID 83720-0098

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DEPARTMENTOF

### IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

)

)

In Re SRBA

Case No. 39576

NOTICE OF COURT'S INTENT TO ISSUE PARTIAL DECREE FOR FEDERAL UNCONTESTED RIGHT BASED ON STATE LAW AND NOTICE OF HEARING THEREON 3

1130

For water right claim: 74-15468

The above-captioned stockwater right was claimed by the United States Department of Interior, Bureau of Land Management (United States) pursuant to both state and federal law. The claim was reported in the *Basin 74, Part I, Reporting Area 23, Director's Report* filed on January 23, 2006. No objections were filed and the time for filing objections expired June 30, 2006.

In conjunction with the I.C. § 42-1411A hearing held for the federal basis of the claim on February 20, 2007, the United States informed the Court that the claim did not meet the factual criteria for a federal reserved water right based on Public Water Reserve 107 and that it intended to withdraw the federal basis for the claim. The United States also requested that the Court reset the matter for status conference so it could determine how to proceed on the state-law basis for the claim. The issue was raised because of the recent Idaho Supreme Court ruling in *Joyce Livestock Co. v. United States of America*, (Feb. 9, 2007), whereby the Idaho Supreme Court upheld the SRBA District Court ruling that the United States could not appropriate a beneficial use water right solely through its management of grazing allotments. *See Memorandum Decision and Order on Challenge*, Subcases 55-10135 (Joyce), *55-11061*, *55-11385*, *55-12452* (BLM) (Aug. 3, 2005).

NOTICE OF COURT'S INTENT TO ISSUE PARTIAL DECREE FOR FEDERAL UNCONTESTED RIGHT BASED ON STATE LAW AND NOTICE OF HEARING THEREON

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The Court does not find the *Joyce* ruling applicable to the circumstances of this particular subcase. The claim is uncontested and the time for filing objections expired June 30, 2006. More than sixty days has also elapsed since the objection period expired. I.C. § 42-1412(7). The only reason partial decrees for all of the uncontested rights in Basin 74 have yet to be issued is because of the delay in identifying overlapping contested rights. A case management report for Basin 74 was recently filed and the hearing on the uncontested rights is now set for June 19, 2007. Accordingly, the Court is free to issue partial decrees for all uncontested rights in Basin 74.

Next, because the claim is uncontested the Court need not inquire into the factual basis for the director's recommendation. Under the ruling in *Joyce*, there are still factual scenarios by which it would be legally possible for the United States to acquire a beneficial use water right such as through an agency relationship or agreement with the appropriator of the water right. Again, because the claim is uncontested the Court need not inquire into the factual basis for the recommendation in the director's report.

Accordingly, the Court intends to treat the claim the same as any other uncontested claim based on state law and issue a partial decree for the claim in conjunction with the hearing on the uncontested rights for Basin 74.

Therefore, THE FOLLOWING IS HEREBY ORDERED, a hearing will be held on this matter on **June 19, 2007, at 1:30 p.m.** at the Snake River Basin Adjudication Courthouse, 253 3<sup>rd</sup> Avenue North, Twin Falls, Idaho. Any party wishing to object or comment on the Court's proposed action shall do so at that time. Attendance at this hearing by the claimant is not required, as the Court will take the proposed action in the absence of any objection to the contrary. Telephone participation will be available by calling 1-918-583-3445 and entering 406128 when prompted.

Dated: February 28, 2007.

JOHN M. MELANSON Presiding Judge Snake River Basin Adjudication

NOTICE OF COURT'S INTENT TO ISSUE PARTIAL DECREE FOR FEDERAL UNCONTESTED RIGHT BASED ON STATE LAW AND NOTICE OF HEARING THEREON

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IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

In Re SRBA	)	PARTIAL DECREE PURSUANT T I.R.C.P. 54(b) FOR	0
Case No. 39576	)	Water Right 74-15468	
NAME AND ADDRESS:	UNITED STATES OF AMER. USDI BUREAU OF LAND M IDAHO STATE OFFICE 1387 S VINNELL WAY BOISE, ID 83709-1657		
SOURCE :	HAYDEN CREEK TRIBUTA	ARY: LEMHI RIVER	
QUANTITY:	0.02 CFS		
	The quantity of wate gallons per day.	c under this right shall n	ot exceed 13,000
PRIORITY DATE:	06/28/1934		
POINT OF DIVERSION:	T17N R23E S22 S23	NENESE (Instream Ending SESWSE (Instream Beginni) SWSWNW (Instream Beginni) NWSWNW (Instream Ending )	ng Point)
PURPOSE AND			
PERIOD OF USE:	PURPOSE OF USE Stockwater	PERIOD OF USE 01-01 TO 12-31	QUANTITY 0.02 CFS
PLACE OF USE:	Stockwater T17N R23E S22 S23	Wi NESE SESE SWNW	thin Lemhi County SWSE

OTHER PROVISIONS NECESSARY FOR DEFINITION OR ADMINISTRATION OF THIS WATER RIGHT:

The quantity of water decreed for this water right is not a determination of historical beneficial use. THIS PARTIAL DECREE IS SUBJECT TO SUCH GENERAL PROVISIONS NECESSARY FOR THE DEFINITION OF THE RIGHTS OR FOR THE EFFICIENT ADMINISTRATION OF THE WATER RIGHTS AS MAY BE ULTIMATELY DETERMINED BY THE COURT AT A FOINT IN TIME NO LATER THAN THE ENTRY OF A FINAL UNIFIED DECREE. I.C. SECTION 42-1412(6).

#### RULE 54 (b) CERTIFICATE

With respect to the issues determined by the above judgment or order, it is hereby CERTIFIED, in accordance with Rule 54(b), I.R.C.P., that the court has determined that there is no just reason for delay of the entry of a final judgment and that the court has and does hereby direct that the above judgment or order shall be a final judgment upon which execution may issue and an appeal may be taken as provided by the Idaho Appellate Rules.

John M. Melanson Presiding Judge of the Snake River Basin Adjudication

SRBA PARTIAL DECREE PURSUANT TO I.R.C.P. 54(b) Water Right 74-15468 File Number: 00523 PAGE 1 Feb-28-2007

Exhibit 4

## Price Declaration

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#### CERTIFICATE OF MAILING

I certify that a true and correct copy of the NOTICE OF COURT'S INTENT TO ISSUE PARTIAL DECREE FOR FEDERAL UNCONTESTED RIGHT AND NOTICE OF HEARING THEREON was mailed on February 28, 2007, with sufficient first-class postage to the following:

DIRECTOR OF IDWR PO BOX 83720 BOISE, ID 83720-0098

UNITED STATES OF AMERICA USDI BUREAU OF LAND MANAGEMENT IDAHO STATE OFFICE 1387 S VINNELL WAY BOISE, ID 83709-1657 Phone: 208-373-4000

NOTICE Page 1 2/28/07

FILE COPY FOR 00523

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Exhibit 4

Price Declaration

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# EXHIBIT 5

Case 1:22-cv-00236-DCN Decument 36-5 Filed 12/16/22 Page 2 of 7

#### MEMORANDUM

TO:	Shelley Keen Water Rights Permit Section Manager Idaho Department of Water Resources
CC:	Meghan Carter Deputy Attorney General
FROM:	Mark F. Cecchini-Beaver MCB Deputy Attorney General On Behalf of the Idaho Department of Lands
DATE:	August 27, 2015
SUBJECT:	Water rights on State grazing leases after Joyce Livestock

This memorandum is in response to a question that arose from your office in connection with water right permit nos. 61-7692 through 61-7698.

#### **QUESTION PRESENTED**

Does the Idaho Supreme Court's decision in Joyce Livestock prevent the Idaho

Department of Water Resources (IDWR) from issuing the Idaho Department of Lands (IDL) licenses for stockwatering on IDL grazing allotments when IDL's lessee actually applies the water to beneficial use?

#### SHORT ANSWER

No, because *Joyce Livestock* addresses only the constitutional method of water right appropriation and thus does not prevent a lessor from obtaining a water right via the statutory method based on its lessee's beneficial use.

#### BACKGROUND

Your question arises from seven stockwatering permits-nos. 61-7692 through 61-

7698-issued by IDWR to IDL on August 10, 1994. The permits pertain to land owned and

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### Case 1:22-cv-00236-DCN Decument 36-5 Filed 12/16/22 Page 3 of 7

leased for cattle grazing by IDL. Initially, IDL's lessee, Chester Tindall, filed applications for the permits in May of 1994.

The lease in effect during the relevant time period is not available in IDL's files, but IDL provided a copy of the lease in effect from 1997 through 2006. The 1997 lease covers the place of use for each of the seven permit applications. However, the lease is very brief, containing only three substantive terms: (1) the lease duration, (2) the date on which rent is due, and (3) a description of leased lands. The lease does not mention water rights, nor does it include conditions regarding the use of water on the leased land. Because IDL had begun using different grazing lease language by the time the 1997 lease was executed, it is likely that the 1997 lease is a renewal of and identical to the lease in effect at the time of Tindall's applications in 1994.<sup>1</sup>

In a June 24, 1994 letter to IDWR, IDL protested all seven of Tindall's applications. The letter states:

The Idaho Department of Lands is protesting inclusion of Mr. Tindall as a co-water right holder as the Applications are on State Endowment Lands. As landowner, the State expressly reserves all water rights. Any water rights on these applications should be to the Idaho Department of Lands only.

To resolve the protest, Tindall assigned all his "right, title, and interest in and to the Application for Permit" to the Department of Lands via an "Assignment of Application for Permit" form, dated and notarized June 28, 1994. IDWR issued the permits to IDL in August 1994, and IDL timely submitted proof of beneficial use for each permit on July 26, 1995. The back file for each

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<sup>&</sup>lt;sup>1</sup> Based on the 10-year term of the 1997 lease, it is likely that the prior lease was in effect from 1987 to 1996. After 1987, IDL began using lease language that prohibited lessees from obtaining water rights appurtenant to State land. *See* Memo. From Steven Schuster to Don Hobbs, Re: Water Rights on State Grazing Leases (Feb. 13, 1989) (on file with the author) (discussing provision #17 of the state grazing lease). In effect, IDL's protest of the permit applications and Tindall's later assignment of the applications to IDL accomplished the same end as the later lease language.

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permit contain beneficial use analysis forms dated August 1, 1995, each of which includes the notation "proof acceptable."

#### ANALYSIS

Idaho law provides two general methods for establishing a water right for stock watering purposes: the constitutional and the statutory methods. Under the constitutional method an individual or entity may obtain a stock water right simply by watering livestock at a public water source. *State v. United States*, 134 Idaho 106, 111, 996 P.2d 806, 811 (2000). After 1971, however, new appropriations for stock watering must be made according to the statutory method, which requires compliance with the permit and licensing provisions of Idaho Code Title 42, Chapter 2. Idaho Code §42-201.

Nothing in the statutes governing appropriation of water rights forecloses the possibility of a lessor appropriating water that is actually put to beneficial use by the lessee. The relevant statute allows "any person, association or corporation intending to acquire the right to the beneficial use of . . . public waters of the state of Idaho" to apply for a permit. Idaho Code § 42-202(1). It is then up to the "permit holder" to submit proof of beneficial use in accordance with Idaho Code § 42-217. If, after an examination, IDWR is satisfied with the permit holder's proof of beneficial use, it "shall issue to such user or users a license confirming such use." *Id.* § 42-219(1). In other words, the primary limitation is that the applicant must timely and satisfactorily prove beneficial use. However, the permitting and licensing statutes do not specify that the permit holder must actually use the water, so long as the water is used in the manner and place designated in the permit application.

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By contrast, the Idaho Supreme Court's decision in *Joyce Livestock* makes clear that the identity of the water user is relevant to stock water appropriations under the constitutional method. There, the United States claimed stock water rights even though it did not use the claimed water to water its livestock. Instead, the United States sought water rights for stockwater actually used by grazing allotment lessees. The court held the "constitutional method of appropriation requires the *appropriator* to actually apply the water to a beneficial use," and, "[i]f that use is stock watering, then the appropriator must actually water stock." *Joyce Livestock Co. v. United States*, 144 Idaho 1, 19, 156 P.3d 502, 520 (2007) (emphasis added). But nothing in *Joyce Livestock* suggests the same rule applies to stock water appropriations under the statutory method. Indeed, the court recognized the constitutional and statutory methods are "two separate means for acquiring water rights." *Id.* 

That distinction is key, as your question is essentially whether *Joyce Livestock* applies to statutory-method stock water appropriations. The permit applications at issue here were filed in 1994—more than two decades after the Idaho legislature foreclosed appropriations via the constitutional method. Thus, the statutory requirements for the permitting and licensing process—not the rules for constitutional-method appropriations—are relevant to the permitts in this case. As discussed above, the primary statutory requirement is timely and acceptable proof of beneficial use. Here, IDWR's has already found IDL's proof of beneficial use "acceptable" with respect to each permit application. Further, nothing in the statutory scheme prevents the issuance of a license to IDL just because IDL's lessee is the party actually applying the water to beneficial use.

Bifurcated use and ownership of water rights is commonplace. For example, the United States holds legal title to the storage water rights in federal reservoirs even though the United

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States does not actually use the stored water for a recognized beneficial purpose. *See United States v. Pioneer Irrigation Dist.*, 144 Idaho 106, 157 P.3d 600 (2007). Similarly, ditch companies or irrigation districts hold water rights when it is their shareholders who actually put the water to use. *See Rayl v. Salmon River Canal Co.*, 66 Idaho 199, 157 P.2d 76 (1945). And, with regard to leased premises, the Idaho Supreme Court has long recognized that a lessee may obtain a water right even though he does not own the land where the water is used. *First Security Bank of Blackfoot v. State*, 49 Idaho 740, 291 P. 1064, 1066 (1930). Moreover, it is settled that a lessor may obtain a water right through the actions of its lessee when the lessee is acting as the lessor's agent. *Id., cited with approval in Joyce Livestock*, 144 Idaho at 18, 156 P.3d at 519.

Given Idaho's recognition of bifurcated ownership in such cases, it would be anomalous for a court to prohibit bifurcated ownership in the situation presented here. In fact, before *Joyce Livestock*, the Idaho Attorney General considered a very similar question and concluded: "Idaho Code § 42-114 does not prohibit [IDWR] from issuing a water right permit to a landowner for stock watering purposes even though the landowner leases his land to another person for the grazing of stock." Idaho Op. Att'y Gen. No. 88-6, 1988 WL 385554, at \*3 (October 21, 1988). This 1988 opinion relied on the examples of bifurcated ownership noted above to conclude that Idaho courts would recognize water rights in the situation presented here. *Id.* As a case concerning constitutional-method appropriations, *Joyce Livestock* does not call this analysis into question.

Regardless of whether IDL established an agency relationship with Tindall, it is clear that both parties intended IDL to own the water rights appurtenant to the lands covered by the grazing lease. When Tindall sought to obtain water rights appurtenant to State land, IDL protested, and Tindall assigned all of his rights in the permit applications to IDL. Tindall's express assignment

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to IDL of all his interests in the permits shows his intent to make IDL the owner of the water rights. It is likewise clear that IDL and Tindall contemplated that Tindall's stock watering on the grazing allotment would constitute the required beneficial use. Consistent with this understanding, IDL provided timely proof of beneficial use, which IDWR deemed "acceptable." That is sufficient to satisfy the requirements for IDL's statutory-method appropriation, notwithstanding *Joyce Livestock*'s more stringent rule for constitutional-method stockwater appropriations.

#### CONCLUSION

*Joyce Livestock* does not prevent IDWR from issuing IDL licenses for stockwatering on IDL grazing allotments when IDL's lessee is the party actually applying the water to beneficial use.

MCB

<u>/s/ Mark F. Cecchini-Beaver 8/27/15</u> Deputy Attorney General On Behalf of the Idaho Department of Lands

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# EXHIBIT 6

#### Case 1:22-cv-00236-DCN Decument 36-6 Filed 12/16/22 Page 2 of 3 EXHIBIT O

#### BEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO

IN THE MATTER OF APPLICATION FOR PERMIT NO. 2-10454 IN THE NAME OF US DEPT OF INTERIOR BUREAU OF LAND MANAGEMENT

PRELIMINARY ORDER DENYING APPLICATION FOR PERMIT

#### FINDINGS OF FACT

- On March 4, 2011, US Dept of Interior Bureau of Land Management (USDI BLM) filed an application for permit with the Idaho Department of Water Resources (IDWR).
- Application for Permit No. 2-10454 proposes diversion from the Snake River within the trust water area (between Swan Falls Dam and Milner Dam) for irrigation purposes. Trust water can be appropriated under IDAPA 37.03.08 - Water Appropriation Rules ratified by the Idaho Legislature.
- 3. IDAPA 37.03.08.45.03.k states:

Applications or permits to be reprocessed proposing a direct diversion of water for irrigation purposes from the Snake River between Milner Dam and Swan Falls Dam or from tributary springs in this reach are presumed not to be in the public interest as defined by Section 42-203C, Idaho Code. Such proposals are presumed to prevent the full economic and multiple use of water in the Snake River Basin and to adversely affect hydropower availability and electrical energy rates in the state of Idaho. (7-1-93)

4. IDAPA 37.03.08.45.01.e.iv states:

An application which the Director determines will conflict with the local public interest will be denied unless the Director determines that an over-riding state or national need exists for the project or that the project can be approved with conditions to resolve the conflict with the local public interest. (7-1-93)

- 5. On November 23, 2011, IDWR sent a letter to the applicant indicating the application is not approvable and requesting the applicant submit a request to withdrawal the application within thirty (30) days.
- To date, IDWR has received no response from USDI BLM regarding the request to withdrawal the application.

#### CONCLUSIONS OF LAW

- Idaho Code (IC)§ 42-203C and IDAPA 37.03.08 Water Appropriation Rules establish that diversion of water from the Snake River in the trust water area for irrigation purposes is not in the public interest. Applications presumed to be not in the local public interest may be denied.
- 2. USDI BLM failed to submit a request to withdraw the application. The application should be denied.

#### ORDER

IT IS HEREBY ORDERED that Application for Permit No. 2-10454 in the name of USDI BLM be DENIED.

Dated this 29th day of December, 2011

John Westra Manager, Western Regional Office

ORDER DENYING APPLICATION

Exhibit 6

**Price Declaration** 

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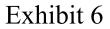
#### CERTIFICATE OF SERVICE

I hereby certify that on this 29<sup>th</sup> day of December, 2011, I mailed a true and correct copy, of the foregoing **PRELIMINARY ORDER** to the person(s) listed below:

USDI BLM IDAHO STATE OFFICE 1387 S VINNELL WAY BOISE ID 83709-1657

Sherry Borgeman Administrative Assistant

ORDER DENYING APPLICATION



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# EXHIBIT 7

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Schroeder Law Tulip S Building, Suite 110 1449 South David Lane Boise, Idaho 83705-3185

W, ALAN SCHROEDER \* ^ W. ALAN SCHROEDER, P.C.

\* Admitted in the State of Idaho ^ Admitted in the State of Washington ELAINE E. ANDERSON Certified Lawyer's Assistant

TELEPHONE: (208) 914-6699 DIRECT LINE: (208) 384-0825 TELECOPY: (208) 813-6478 EMAIL: alan@schroederlaw.net WWW.SCHROEDERLAW.NET

#### May 24, 2021

Kipten D. Gould	Kipten D. Gould
Kipten D. Gould, Registered Agent	Kipten D. Gould, Manager
Elk Mountain Grazing Association, LLC	Elk Mountain Grazing Association, LLC
4460 North 1400 East	1850 East 4300 North
Buhl, Idaho 83316-5235	Buhl, Idaho 83316

Re: CEASE AND DESIST violating Water Right 51-12897A held by *Brackett Livestock, Inc.* and issued by the *Idaho Department of Water Resources. See* Attachment #1 (Water Right 51-12897A).

Dear Mr. Gould,

We write on behalf of *Brackett Livestock, Inc.*, which holds Water Right 51-12897A, issued by the *Idaho Department of Water Resources* ("IDWR"). This Water Right has its point of division ("POD") at Pence Springs within SWNENE of Section 26, T15S R10E, B.M., Owyhee County, State of Idaho (upon private land), and its place of use ("POU") within, among other locations, SENW of Section 25, T14S R9E, B.M., Owyhee County, State of Idaho (upon the public lands within the Inside Desert Allotment). Neither Kipen D. Gould nor *Elk Mountain Grazing Association, LLC* hold an interest in Water Right 51-12897A.

We have information that Kipen D. Gould and/or *Elk Mountain Grazing Association,*  $LLC^1$  are using the water associated with Water Right 51-12897A for livestock use upon the public lands within the Crawfish Allotment without any authorization from *Brackett Livestock,* 

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<sup>&</sup>lt;sup>1</sup>We are informed that Elk Mountain Grazing Association, LLC holds a Grazing Permit (Authorization Number 1100793) within the Crawfish Allotment, Jarbidge Field Office, Twin Falls District, Idaho, Bureau of Land Management. The Permitted Use is 650 AUMs of which 650 AUMs are Active Use and 0 AUMs is Suspended Use.

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*Inc.*. The specific place of use of such water is within the area of SENE of Section 21, T14S R910E, B.M., Owyhee County, State of Idaho, which is not an authorized place of use for Water Right 51-12897A.

Based upon the foregoing, *Brackett Livestock, Inc.* demands that you immediately cease and desist using any of the water associated with Water Right 51-12897A, particularly within the area of SENE of Section 21, T14S R10E, B.M., Owyhee County, State of Idaho, or within any area of the Crawfish Allotment. This demand is also being reported IDWR to seek independent enforcement action as per Idaho Code § 42-1701B. *See also* IDWR, Administrator's Memorandum dated October 9, 2015, entitled *Enforcement Policy and Procedures for Use, Storage, or Division of Water without a valid Water Right or Requested Authorization*.

We are informed that you are likely not without water independent of illegally using the water associated with Water Right 51-12897A. The *United States of America* holds four (4) different Water Rights within the area of SENE of Section 21, T14S R10E, B.M., Owyhee County, State of Idaho, as follows:

- Water Right 51-11897 is a stockwater right with a POD and POU within SWSW of Section 22, T14S R10E, B.M., Owyhee County, State of Idaho. This within the Crawfish Allotment.
- Water Right 51-11898 is a stockwater right with a POD and POU within SWSW of Section 22, T14S R10E, B.M., Owyhee County, State of Idaho. This is within the Crawfish Allotment.
- Water Right 51-12436 is a stockwater right with several PODs along an unnamed stream in Sections 9, 21, 34, T14S R10E, B.M., Owyhee County, State of Idaho (identified in said Water Right), and with several POUs in Sections 9, 21, 22, 27, 34, T14S R10E, B.M., Owyhee County, State of Idaho (identified in said Water Right). Some of these POUs are within the Crawfish Allotment.
- Water Right 51-7171 is a stockwater right with a POD along an unnamed stream in SWNE of Section 14, T15S R10E, B.M., Owyhee County, State of Idaho, and with several POUs in Section 34, T13S R10E, B.M., in Sections 2, 11, 13, 14, 21, 23, 35, T14S R10E, B.M., and in Section 3, T15S R10E, B.M., Owyhee County, State of Idaho (identified in said Water Right). Some of these POUs are within the Crawfish Allotment.

You are urged to seek your livestock water from such PODs and POUs, assuming you have an authorization with the *United States of America*.

If you have any questions whatsoever, please call or write. Otherwise, you are directed to cease and desist using any of the water associated with Water Right 51-12897A immediately upon receipt of this letter. Your failure to cease and desist using such water may result in a civil action being filed against you by *Brackett Livestock, Inc.*, should the IDWR not immediately implement its enforcement authority to stop your unauthorized use of water. *Brackett Livestock, Inc.* reserves authority to seek any and all damages allowed by law, as well as any and all attorney fees and costs for having to write this letter and for pursuing this action.

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Very truly yours,

SCHROEDER LAW By Alan Schroeder

Attachment

cc: w/ Attachment:

Brackett Livestock, Inc. 48332 Three Creek Highway Rogerson, Idaho 83302-5103

Idaho Department of Water Resources Southern Regional Office 650 Addison Avenue West, Suite 500 Twin Falls, Idaho 83301 Telephone: (208) 736-3033 Telecopy: (208) 736-3037 Email: southerninfo@idwr.idaho.gov

Elliot Traher, Field Manager Jarbidge Field Office USDI-BLM 2878 Addison Avenue East Twin Falls, Idaho 83301 Telephone: 208-735-2060 Telecopy: 208-735-2076 Email: etraher@blm.gov

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#### ATTACHMENT #1

#### Water Right 51-12897A

(5 pages)

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# IDAHO Water Resources



IDWR offices are open to the public and following the CDC guidelines for wearing masks and × observing social distancing. For in-person visits, we encourage you to <u>call ahead for an appointment</u>.

#### WATER RIGHT REPORT

5/21/2021

IDAHO DEPARTMENT OF WATER RESOURCES Water Right Report WATER RIGHT NO. 51-12897A

# Owner TypeName and AddressCurrent OwnerBRACKETT LIVESTOCK INCPO BOX 403TWIN FALLS, ID 8330320830849622083084962AttorneyMC QUAID BEDFORD & VAN ZANDT LLPC/O CRAIG A PRIDGEN2800 5TH ST STE 130DAVIS, CA 956185307560200

Priority Date: 09/14/1966 Basis: Decreed

Status: Active

Source Tributary
PENCE SPRING LITTLE SPRING CREEK

Beneficial Use<br/>STOCKWATER<br/>Total DiversionFrom<br/>01/01To<br/>12/31Diversion Rate<br/>0.23 CFS<br/>0.23 CFSVolumeLocation of Point(s) of Diversion:

PENCE SPRING SWNENE Sec. 26 Township 15S Range 10E OWYHEE County

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Price Declaration

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## Case 1:22-cv-00236-DCN Document 36-7 Filed 12/16/22 Page 7 of 10 EXNIBIT 7

Place(s) of use:

Place of Use Legal Description: STOCKWATER OWYHEE County

Township F	Range	Section	Lot	Tract	Acres									
	08E	25		NWNE										
		26		NWNE										
				swsw										
		28		NESE										
		34		SESW										
C	09E	31		NENW										
125 0	38E	1	2	NWNE										
		10		NWNE										
		11		SENW										
		12		NENE										
		13		SENW										
		26		NENE										
		35		SESE										
C	09E	6		SENE										
		30		SENW										
		32		NESE										
135		2	4	NWNW										
		8		NESW										
		9		SENE										
				NWSW										
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		17		NWNE										
		20		SENE										
		23		SENW										
		28		NESW										
		30		SESE										
		32		NENE										
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		35		SWSW										
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		11		SENW										
		17		NENE										
		20		NESE										
		22		SENE										
		24		SESW										
		25		SENW										
1	10E	31	3	NWSW				-			-		-	

Exhibit 7

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15S	09E	25		SENE					
	10E	27		NENW					
		28		SENE					
				SWNW					
		30		SENE					
		31	2	SWNW					
		34		SWNW					
16S		9		SWNW					
				SESW					
		10		NWNE					
		14		NWSW					

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Conditions of Approval:

- 1. F02 TWO PLACES OF USE ARE LOCATED IN T12S, R08E, S11, SENW.
- 2. C18 THIS PARTIAL DECREE IS SUBJECT TO SUCH GENERAL PROVISIONS NECESSARY FOR THE DEFINITION OF THE RIGHTS OR FOR THE EFFICIENT ADMINISTRATION OF THE WATER RIGHTS AS MAY BE ULTIMATELY DETERMINED BY THE COURT AT A POINT IN TIME NO LATER THAN THE ENTRY OF A FINAL UNIFIED DECREE. SECTION 42-1412(6), IDAHO CODE.
- 3. CONVEYANCE FACILITIES NECESSARY FOR THE DELIVERY OF THIS RIGHT ARE LOCATED AS FOLLOWS: T12S R08E S02 SWSW (reservoir) S03 SESE (reservoir) S13 SENW (tank) T12S R09E S06 Lot 5 SWNW (tank) S09 SENE (tank) S33 SENE (tank) T14S R09E S17 NESE (tank) S25 SWNW (reservoir) S26 SENE (reservoir) T15S R10E S28 SENE (tank) T16S R10E S03 SWSE (reservoir) S09 SESW (tank)
- 4. N13 THE QUANTITY OF WATER UNDER THIS RIGHT SHALL NOT EXCEED 13,000 GALLONS PER DAY.
- 5. N11 THE QUANTITY OF WATER DECREED FOR THIS WATER RIGHT IS NOT A DETERMINATION OF HISTORICAL BENEFICIAL USE.
- 6. STOCKWATER, 1000 RANGE CATTLE.

Dates:

Licensed Date:

Decreed Date: 03/04/2003

Enlargement Use Priority Date:

Enlargement Statute Priority Date:

Water Supply Bank Enrollment Date Accepted:

Water Supply Bank Enrollment Date Removed:

Application Received Date:

Protest Deadline Date:

Number of Protests: 0

Other Information:

State or Federal: S

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Owner Name Connector: Water District Number: TBD Generic Max Rate per Acre: Generic Max Volume per Acre: Civil Case Number: Old Case Number: Decree Plantiff: Decree Plantiff: Decree Defendant: Swan Falls Trust or Nontrust: Swan Falls Dismissed: DLE Act Number: Cary Act Number: Mitigation Plan: False

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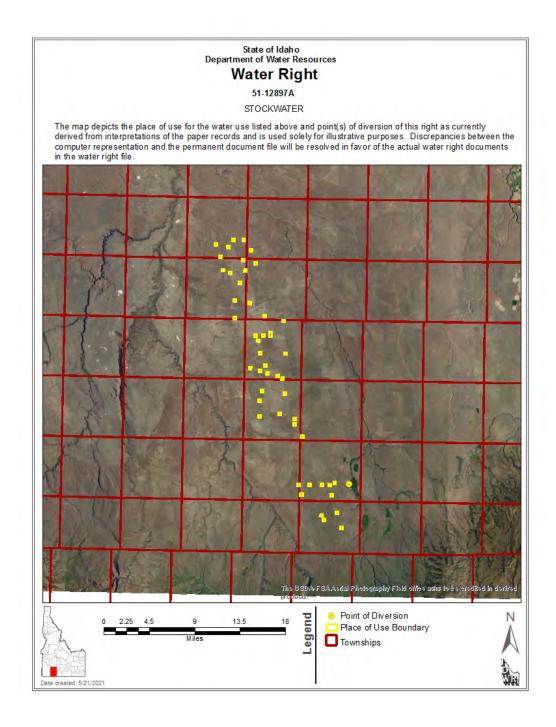


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# EXHIBIT 8

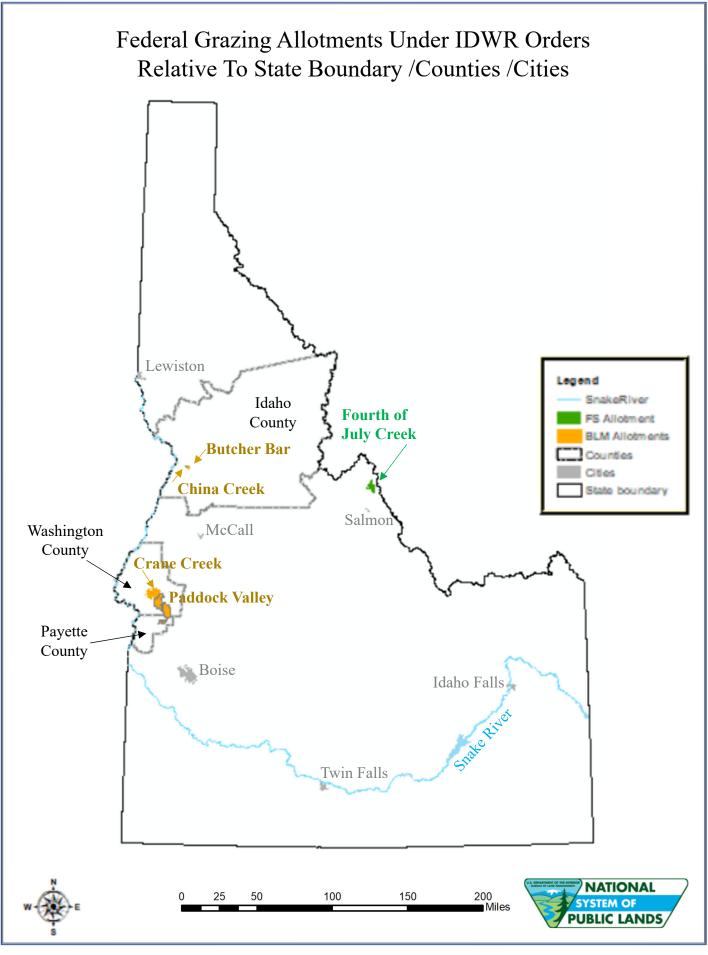


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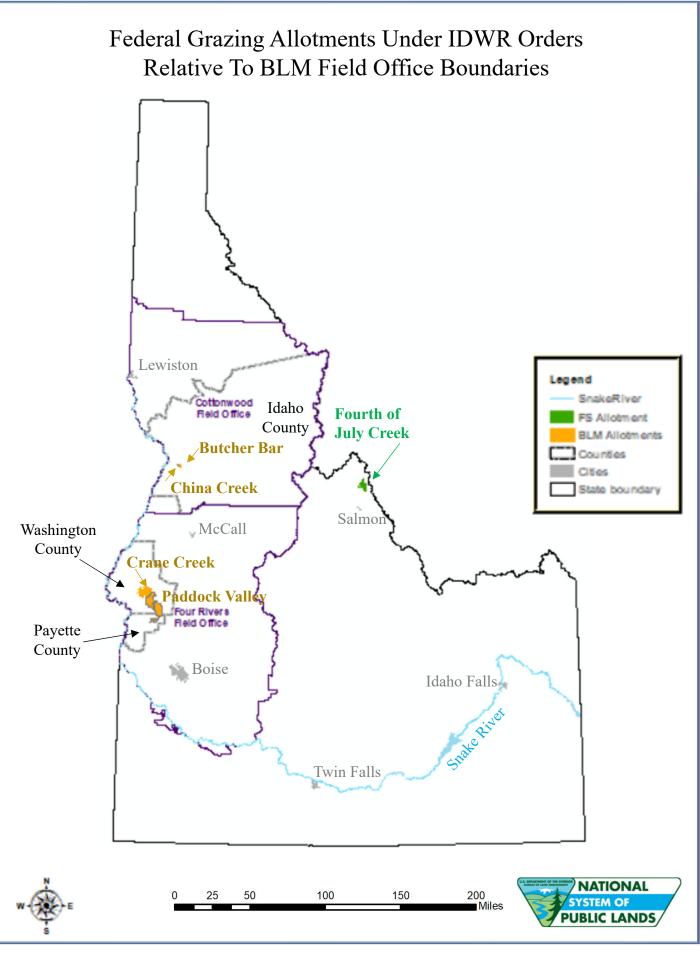


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## Case 1:22-cv-00236-DCN Decument 36-8 Filed 12/16/22 Page 4 of 7

Crane Creek Allotment #00361: 30,182 acres total, 11,813 acres of BLM



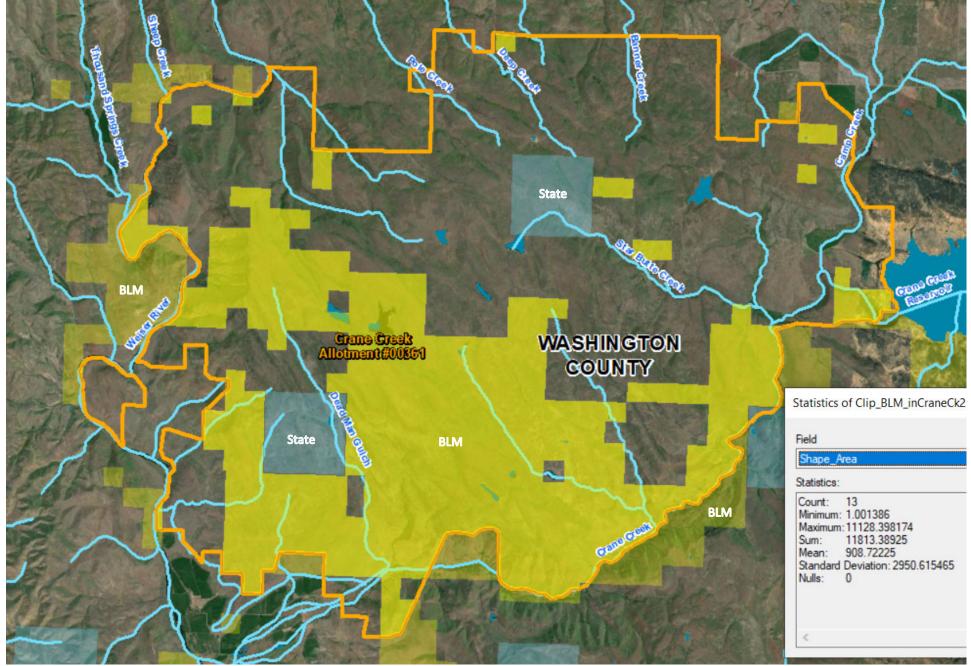


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## Case 1:22-cv-00236-DCN Decument 36-8 Filed 12/16/22 Page 5 of 7

Paddock Valley Allotment #00370: 57,126 acres total, 25,014 acres of BLM

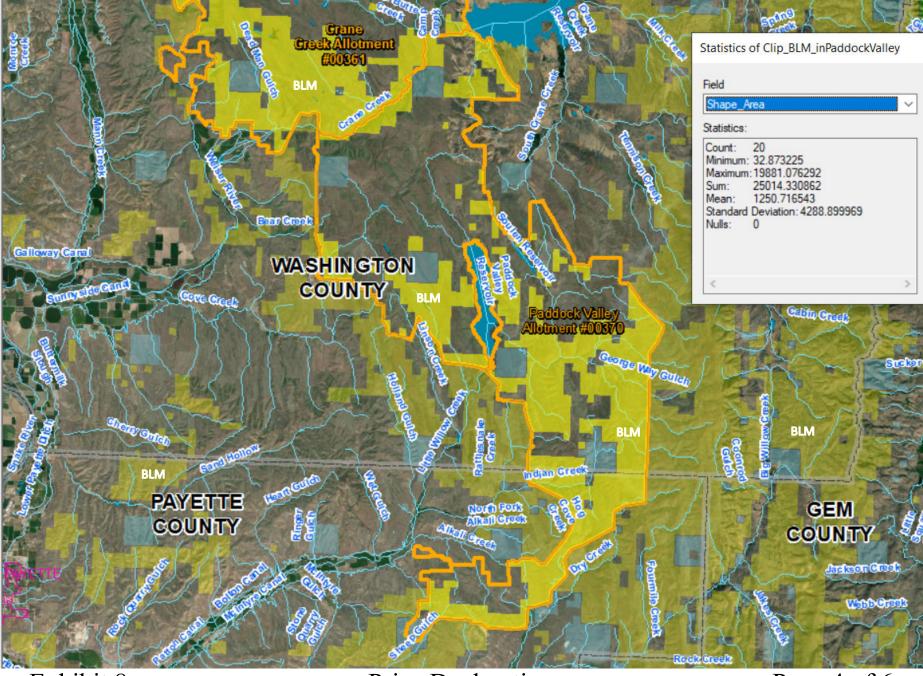


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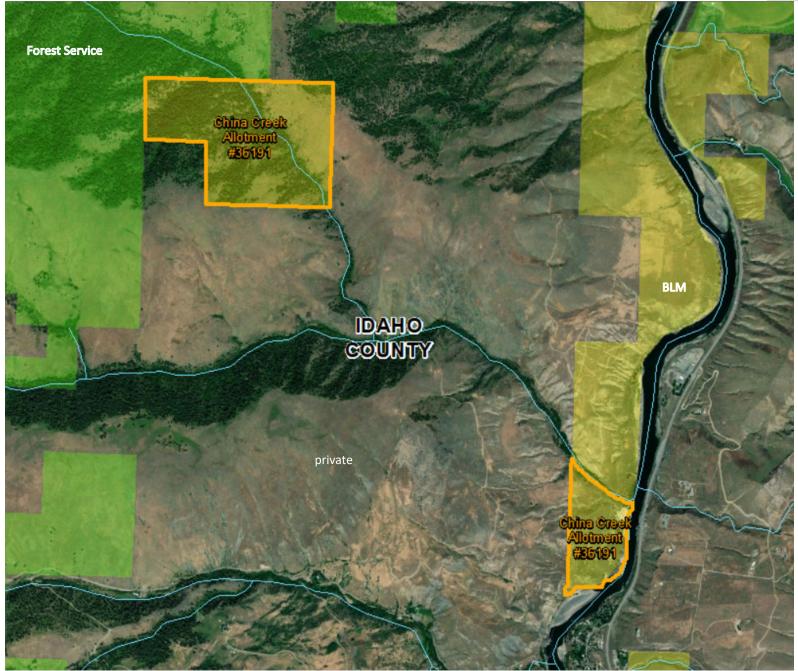
GIS\_ACRES

57125.817505

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China Creek Allotment #36191: 263 acres total, 263 acres of BLM





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Butcher Bar Allotment #36138: 357 acres total, 357 acres of BLM



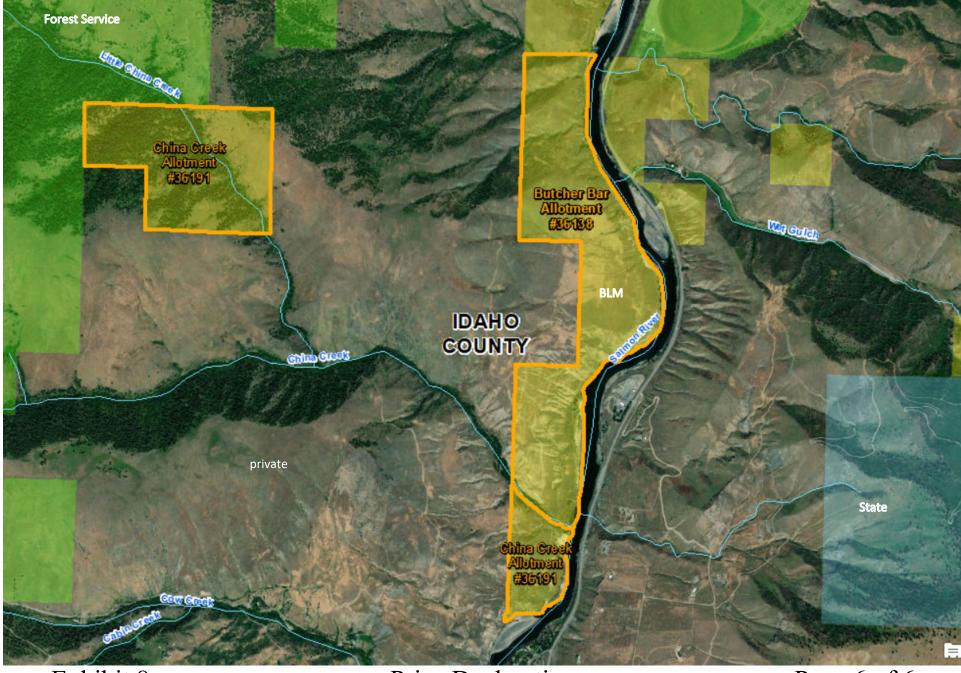


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# EXHIBIT 9

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322 E Front Street, Suite 648, Boise ID 83702 • PO Box 83720, Boise ID 83720-0098 M. Phone: 208-287-4800 • Fax: 208-287-6700 • Email: idwrinfo@idwr.idaho.gov • Website: Idwr.idaho.gov

Governor Brad Little

**Director Gary Spackman** 

RECEIVED

MAY 0 9 2022

May 5, 2022

RE: Notice of Pending Curtailment of Ground Water Rights with Priority Dates Junior to December 25, 1979 — Surface Water Coalition Delivery Call

Dear Water Right Holder,

You are receiving this letter because, according to the records of the Idaho Department of Water Resources ("Department"), you are the holder of one or more ground water rights subject to curtailment pursuant to the attached May 5, 2022 curtailment order issued by the Director of the Department in response to the water delivery call by members of the Surface Water Coalition ("SWC"). The SWC includes A&B Irrigation District, American Falls Reservoir District #2, Burley Irrigation District, Milner Irrigation District, Minidoka Irrigation District, North Side Canal Company, and Twin Falls Canal Company. The SWC called for delivery of their water rights under the Department's Rules for Conjunctive Management of Surface and Ground Water Resources (IDAPA 37.03.11) ("CM Rules").

The SWC delivery call applies to ground water rights for irrigation, commercial, industrial, municipal, non-exempt domestic uses, and other consumptive uses. Non-consumptive uses and culinary in-house uses of water are not subject to curtailment under the order.

The curtailment order requires that, at 12:01 a.m. on or before May 20, 2022, ground water users holding water rights bearing priority dates junior to December 25, 1979, within the Eastern Snake Plain Aquifer area of common ground water supply ("ESPA ACGWS"), and listed in Attachment A to the order, must curtail/refrain from diversion and use of ground water pursuant to those water rights, unless notified by the Department that the order of curtailment has been modified or rescinded as to their water rights. The curtailment order also requires that watermasters who regulate ground water for water districts within the ESPA ACGWS, are directed to review the water rights listed in Attachment A to the order and begin contacting the water right holders in their respective districts to evaluate and determine how the water rights will be curtailed.

Because you are the holder of one or more ground water rights listed in Attachment A to the curtailment order, you must curtail/refrain from any diversion under the above referenced water right(s) in compliance with the order, unless and until you receive further direction from the Department or watermaster after the watermaster has consulted with the Department.

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RE: Notice of Pending Curtailment of Ground Water Rights with Priority Dates Junior to December 25, 1979 May 5, 2022 Page 2

The curtailment order explains that holders of ground water rights affected by the order may participate in an approved mitigation plan, such as the plan filed by the Idaho Ground Water Appropriator's Inc. and SWC in Docket No. CM-MP-2016-001. Holders of ground water rights shall have fifteen days to join, solely for mitigation purposes, the ground water district situated nearest the lands to which the water rights are appurtenant. *See* H.B. No. 737 (*Act Relating to the Administration of Ground Water Rights Within the Eastern Snake River Plain*, ch. 356, 2006, *Idaho Sess. Laws* 1089) and Idaho Code § 42-5259. Holders of ground water rights affected by the curtailment order may also submit a proposed mitigation plan to the Director in accordance with CM Rule 43. *See* IDAPA 37.03.11.043. Upon receipt of a proposed mitigation plan, the Director will publish notice for two successive weeks, after which ten days will be allowed for the filing of protests. The Director will then hold a hearing as necessary to determine whether a proposed mitigation plan will mitigate injury to the SWC caused by the ground water rights at issue. If holders of ground water rights affected by this order do not participate in an approved mitigation plan by May 20, 2022, the Director will curtail the junior priority ground water use.

Information regarding the ongoing status of this curtailment may be found at: <u>https://idwr.idaho.gov/legal-actions/delivery-call-actions/SWC/</u>. If you have questions concerning this notice, please contact the Department's State Office in Boise at 208-287-4800, or the watermasters for the water districts within the ESPA ACGWS who regulate ground water.

Respectfully,

Gary Spackman, Director

 c. Blake Jordan, Watermaster, Water Districts 100, 110 and 120 Brian Ragan, Watermaster, Water District 130 Adam McCoy, Watermaster, Water District 140 Greg Shenton, Watermaster, Water District 31 Lucas Yockey, Watermaster, Water District 34

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#### **BEFORE THE DEPARTMENT OF WATER RESOURCES**

#### **OF THE STATE OF IDAHO**

IN THE MATTER OF DISTRIBUTION OF WATER TO VARIOUS WATER RIGHTS HELD BY OR FOR THE BENEFIT OF A&B IRRIGATION DISTRICT, AMERICAN FALLS RESERVOIR DISTRICT #2, BURLEY IRRIGATION DISTRICT, MILNER IRRIGATION DISTRICT, MINIDOKA IRRIGATION DISTRICT, NORTH SIDE CANAL COMPANY, AND TWIN FALLS CANAL COMPANY

Docket No. CM-DC-2010-001

FINAL ORDER CURTAILING GROUND WATER RIGHTS JUNIOR TO DECEMBER 25, 1979

The Director of the Idaho Department of Water Resources ("Department") finds, concludes, and orders as follows:

#### **FINDINGS OF FACT**

1. On April 19, 2016, the Director issued his Fourth Amended Final Order Regarding Methodology for Determining Material Injury to Reasonable In-Season Demand and Reasonable Carryover ("Methodology Order"). The Methodology Order established nine steps for determining material injury to members of the Surface Water Coalition ("SWC").<sup>1</sup>

2. On April 20, 2022, the Director issued the *Final Order Regarding April 2022 Forecast Supply (Methodology Steps 1-3)* ("As-Applied Order"), which applied steps 1, 2, and 3 of the Methodology Order. The Director predicted an in-season demand shortfall ("DS") of 162,600 acre-feet. *As-Applied Order* at 3. The Director ordered that, by May 1, 2022, ground water users with consumptive water rights "bearing priority dates junior to December 25, 1979, within the Eastern Snake Plain Aquifer area of common ground water supply shall establish, to the satisfaction of the Director, that they can mitigate for their proportionate share of the predicted DS of 162,600 acre-feet in accordance with an approved mitigation plan." *Id.* at 6. The Director also ordered that, if such a junior ground water user cannot establish they can mitigate for their proportionate share of the predicted DS "in accordance with an approved mitigation plan, the Director will issue an order curtailing the junior-priority ground water user." *Id.* 

3. There are currently seven approved mitigation plans in place responding to the SWC delivery call:

(1) Docket No. CM-MP-2009-007 for the benefit of the Idaho Ground Water Appropriators, Inc. ("IGWA") (delivery of stored water);

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<sup>&</sup>lt;sup>1</sup> The SWC is comprised of A&B Irrigation District, American Falls Reservoir District #2, Burley Irrigation District, Milner Irrigation District, Minidoka Irrigation District, North Side Canal Company, and Twin Falls Canal Company.

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- (2) Docket No. CM-MP-2009-006 for the benefit of IGWA (conversions, dry ups and recharge);
- (3) Docket No. CM-MP-2016-001 for the benefit of IGWA (the IGWA and SWC stipulated mitigation plan);
- (4) Docket No. CM-MP-2010-001 for the benefit of the Southwest Irrigation District and Goose Creek Irrigation District (collectively, "SWID");
- (5) Docket No. CM-MP-2019-001 for the benefit of certain cities commonly referred to as the "Coalition of Cities";
- (6) Docket No. CM-MP-2015-003 for the benefit of the A&B Irrigation District ("A&B"); and
- (7) Docket No. CM-MP-2007-001 for the benefit of certain entities commonly referred to as the "Water Mitigation Coalition."

4. In the 2022 As-Applied Order, the Director found that due to the nature of the approved mitigation plans for IGWA, SWID, the Coalition of Cities and the Water Mitigation Coalition, these entities do not need to establish they can mitigate for their proportionate share of the predicted DS. *See As-Applied Order* at 5 n.4. However, the Director found that A&B must mitigate for its proportionate share of the predicted DS of 162,600 acre-feet and determined that A&B's proportionate share is 2,542 acre-feet. *Id.* 

5. In response to the 2022 As-Applied Order's requirement for junior ground water right holders to establish how they will mitigate for their proportionate share of the predicted demand shortfall, A&B sent a letter to the Director stating "it is the District's intent to continue to curtail the enlargement water rights (2,063) acres for the 2022 irrgiation season." Letter from Travis Thompson to Gary Spackman (April 28, 2022).

#### **CONCLUSIONS OF LAW**

1. Idaho Code § 42-602 authorizes the Director to supervise water distribution within water districts:

The director of the department of water resources shall have direction and control of the distribution of water from all natural water sources within a water district to the canals, ditches, pumps and other facilities diverting therefrom. Distribution of water within water districts created pursuant to section 42-604, Idaho Code, shall be accomplished by watermasters as provided in this chapter and supervised by the director. The director of the department of water resources shall distribute water in water districts in accordance with the prior appropriation doctrine. The provisions of chapter 6, title 42, Idaho Code, shall apply only to distribution of water within a water district.

2. As explained above, by May 1, 2022, ground water users with consumptive water rights "junior to December 25, 1979, within the Eastern Snake Plain Aquifer area of common ground water supply" had to "establish, to the satisfaction of the Director, that they can mitigate for their

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proportionate share of the predicted DS of 162,600 acre-feet in accordance with an approved mitigation plan." *As-Applied Order* at 6. If a junior ground water user does not establish that they can mitigate for their proportionate share of the predicted DS "in accordance with an approved mitigation plan" the ground water user will be subject to this "order curtailing the junior-priority ground water user." *Id.* 

3. Due to the nature of the approved mitigation plans for IGWA, SWID, the Coalition of Cities and the Water Mitigation Coalition, these entities do not need to establish that they can mitigate for their proportionate share of the predicted DS. Junior ground water users entitled to the protection of IGWA, SWID, the Coalition of Cities and the Water Mitigation Coalition mitigation plans will not be subject to curtailment during the 2022 irrigation season.<sup>2</sup>

4. To ensure A&B's enlargement water rights are curtailed for 2022, the Director should keep the enlargement water rights on the curtailment list. The Director will instruct the Watermaster to confirm A&B is not diverting ground water pursuant to its enlargement water rights.

5. Consistent with the As-Applied Order and Idaho Code § 42-602, the Director should order curtailment of junior-priority ground water users that have not established they can mitigate for their proportionate share of the predicted DS in accordance with an approved mitigation plan. Junior-priority ground water users subject to curtailment are listed in Attachment A to this order.

#### ORDER

Based upon and consistent with the foregoing, IT IS HEREBY ORDERED that, at 12:01 a.m. on or before May 20, 2022, ground water users holding water rights bearing priority dates junior to December 25, 1979, within the ESPA ACGWS listed in Attachment A to this order shall curtail/refrain from diversion and use of ground water pursuant to those water rights unless notified by the Department that the order of curtailment has been modified or rescinded as to their water rights. This order shall apply to consumptive ground water rights, including but not limited to, agricultural, commercial, industrial, and municipal uses. This order excludes ground water rights used for *de minimis* domestic purposes where such domestic use is within the limits of the definition set forth in Idaho Code § 42-111 and ground water rights used for *de minimis* stock watering where such stock watering use is within the limits of the definitions set forth in Idaho Code § 42-1401A(11), pursuant to IDAPA 37.03.11.020.11.

IT IS FURTHER ORDERED that watermasters for the water districts within the ESPA ACGWS who regulate ground water are directed to review the water rights listed in Attachment A to this order and subject to curtailment and begin contacting the water right holders in their respective districts to evaluate and determine how the water rights will be curtailed.

IT IS FURTHER ORDERED that holders of ground water rights affected by this order may participate in an approved mitigation plan through a ground water district and shall have

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<sup>&</sup>lt;sup>2</sup> On April 28, 2022, the Director received a letter from the Coalition of Cities with a list of the specific cities that are entitled to protected under the Coalition of Cities' mitigation plan.

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fifteen days from the date of this Order to join, solely for mitigation purposes, the ground water district situated nearest the lands to which the water rights are appurtenant. See H.B. No. 737 (Act Relating to the Administration of Ground Water Rights Within the Eastern Snake River Plain, ch. 356, 2006, Idaho Sess. Laws 1089) and Idaho Code § 42-5259. Holders of ground water rights affected by this order may also submit a proposed mitigation plan to the Director in accordance with CM Rule 43. See IDAPA 37.03.11.043. However, the submission of a proposed mitigation plan is not justification for delaying or staying curtailment. Upon receipt of a proposed mitigation plan, the Director will publish notice of the proposed mitigation plan for two successive weeks, after which ten days will be allowed for the filing of protests. The Director will then hold a hearing as necessary to determine whether a proposed mitigation plan will mitigate injury to the SWC caused by the ground water rights at issue.

Dated this  $5^{th}$  day of May 2022.

Packman

Director

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#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this <u>5th</u> day of May 2022, the above and foregoing, was served by the method indicated below, and addressed to the following:

John K. Simpson Travis L. Thompson BARKER ROSHOLT & SIMPSON, LLP P. O. Box 63 Twin Falls, ID 83303-0063 jks@idahowaters.com tlt@idahowaters.com jf@idahowaters.com	U.S. Mail, postage prepaid Email
W. Kent Fletcher FLETCHER LAW OFFICE P.O. Box 248 Burley, ID 83318 wkf@pmt.org	<ul> <li>U.S. Mail, postage prepaid</li> <li>Email</li> </ul>
Randall C. Budge Thomas J. Budge RACINE OLSON P.O. Box 1391 Pocatello, ID 83204-1391 <u>randy@racineolson.com</u> tj@racineolson.com	U.S. Mail, postage prepaid Email
Kathleen Marion Carr US Dept. Interior 960 Broadway Ste 400 Boise, ID 83706 <u>kathleenmarion.carr@sol.doi.gov</u>	U.S. Mail, postage prepaid Email
David W. Gehlert Natural Resources Section Environment and Natural Resources Division U.S. Department of Justice 999 18 <sup>th</sup> St., South Terrace, Suite 370 Denver, CO 80202 <u>david.gehlert@usdoj.gov</u>	U.S. Mail, postage prepaid Email
Matt Howard US Bureau of Reclamation 1150 N Curtis Road Boise, ID 83706-1234 <u>mhoward@usbr.gov</u>	U.S. Mail, postage prepaid Email
Sarah A Klahn Somach Simmons & Dunn 2033 11th Street, Ste 5 Boulder, Co 80302 <u>sklahn@somachlaw.com</u> <u>dthompson@somachlaw.com</u>	⊠ U.S. Mail, postage prepaid ⊠ Email

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Rich Diehl City of Pocatello P.O. Box 4169 Pocatello, ID 83205 rdiehl@pocatello.us	<ul> <li>U.S. Mail, postage prepaid</li> <li>Email</li> </ul>
Candice McHugh Chris Bromley MCHUGH BROMLEY, PLLC 380 South 4 <sup>th</sup> Street, Suite 103 Boise, ID 83702 <u>cbromley@mchughbromley.com</u> <u>cmchugh@mchughbromley.com</u>	<ul> <li>U.S. Mail, postage prepaid</li> <li>Email</li> </ul>
Robert E. Williams WILLIAMS, MESERVY, & LOTHSPEICH, LLP P.O. Box 168 Jerome, ID 83338 rewilliams@wmlattys.com	<ul> <li>U.S. Mail, postage prepaid</li> <li>Email</li> </ul>
Robert L. Harris HOLDEN, KIDWELL, HAHN & CRAPO, PLLC P.O. Box 50130 Idaho Falls, ID 83405 <u>rharris@holdenlegal.com</u>	U.S. Mail, postage prepaid Email
Randall D. Fife City Attorney, City of Idaho Falls P.O. Box 50220 Idaho Falls, ID 83405 rfife@idahofallsidaho.gov	U.S. Mail, postage prepaid Email
Tony Olenichak IDWR—Eastern Region 900 N. Skyline Drive, Ste. A Idaho Falls, ID 83402 <u>Tony.Olenichak@idwr.idaho.gov</u>	🖾 Email
Corey Skinner Nathan Erickson IDWR—Southern Region 1341 Fillmore St., Ste. 200 Twin Falls, ID 83301-3033 corey.skinner@idwr.idaho.gov nathan.erickson@idwr.idaho.gov	⊠ Email
COURTESY COPY TO: William A. Parsons PARSONS SMITH & STONE P.O. Box 910 Burley, ID 83318 wparsons@pmt.org	Email

Sarah Tschohl Legal Assistant

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A
Attachment A
List of Ground Water Rights Subject to Curtailment
Sorted by Owner

Owner	Water Right No.	Basic	Priority Date	Diremion Rate (cfs)	Water Line List	Total Acres	Enlergement
2K FARMS	35-8766	License	6/1/1989	0.020	COMMERCIAL, DOMESTIC	-	
A & B IRRIGATION DISTRICT / US BUREAU OF REC.	36-15193B		4/1/1965	0.310	IRRIGATION		Y
A & B IRRIGATION DISTRICT / US BUREAU OF REC.	36-151948		4/1/1968	2,510	IRRIGATION	-	Y
A & B IRRIGATION DISTRICT / US BUREAU OF REC.	36-151958		4/1/1978	2,240	IRRIGATION		Y Y
A & B IRRIGATION DISTRICT / US BUREAU OF REC.	36-151968	Decreed	4/1/1961	0.080	IRRIGATION		Y
A & B IRRIGATION DISTRICT / US BUREAU OF REC.	36-151278	Decreed	4/1/1984	28.890	IRRIGATION	+	Y
AELCORP	29-8037	License	11/13/1990	0.060	DOMESTIC, INDUSTRIAL		+ · · ·
AGRICULTURAL SERVICES INC	35-6857	License	9/6/1989	0.040	COMMERCIAL	-	
ALLEN, CECIL: ALLEN, FLORENCE I	31-7398	Decreed	6/16/1983	0.050	COMMERCIAL DOMESTIC	+	-
ANDERSON, CHAD ALLEN, ANDERSON, JASHELLE HEATHER	45-7650	License	6/21/1989	0.060	DOMESTIC, IRRIGATION	1.0	
ANDERSON, SAM: ANDERSON, STACIE	25-7490	License	3/15/1989	0.040	COMMERCIAL	10	
ARD, CHARLES BRUCE	22-7555	License	1/24/1988	0.040	COMMERCIAL DOMESTIC	+	-
ARLENCO INC	22-7423	Decreed	2/24/1983	0.010	COMMERCIAL	_	1
ARMSTRONG, JEREMY L	22-7633	License	3/2/1989	0.040	COMMERCIAL	+	
ARTCO INC	22-7473	Ucense	12/23/1983	0.840	INDUSTRIAL IRRIGATION	17.0	-
ATKINSON, ANDREW: ATKINSON, MARY	29-13736		2/21/2006			17.0	+
6 & F DISTRIBUTING CO		License		0.080	DOMESTIC	+	
	25-7555	Ucense	10/12/1989	0.040	COMMERCIAL	-	-
BARTLETT, ERWIN: BARTLETT, JANKE	45-7653	License	6/6/1989	0.040	COMMERCIAL	-	-
BATES, ROBERT W; BATES, SHARON H, WILKINS, ELMA; WILKINS, LLOYD BEAR ISLAND WATER ASSN INC	25-7357		6/16/1983	0.060	DOMESTIC	-	
BEAR ISLAND WATER ASSN INC. BENSON, CUFFORD: BENSON, LADAWN C	35-8672	License	9/4/1988	0.200	DOMESTIC	-	-
	35-8124		3/25/1983	6.400	IRRIGATION	320.0	-
BEYER, PATRICK	25-7313	Decreed	4/11/1983	0.050	DOMESTIC, IRRIGATION	0.7	
BIG FIVE WATER ASSN	25-7199		7/24/1980	0.110	DOMESTIC	-	-
BINGHAM, BOYD A: BINGHAM, SHERRY R	36-8425	License	6/23/1989	0.680	IRRIGATION	105.0	
BINGHAM, JERRYD; BINGHAM, VALERIE H	35-12226	Decreed	4/1/1987	0.590	IRRIGATION	285.0	4
BIRD, WARREN A, FARNES, LYLER, RICKS, RICHARD, TOMCHAK, TYE	25-7375	Decreed		0.100	DOMESTIC	-	
BLEDSOE, HELEN M: HACKMAN, ERNEST A	35-7916	Ucense	9/14/1980	0.080	DOMESTIC	_	-
BOLINGER, CATHERINE L	27-7322	License	6/6/1982	0.060	DOMESTIC		-
BORAN, MICHAEL J	3S-863SB		12/17/1986	0.720	FISHPROPAGATION	_	
BORAN, MICHAEL J	35-8782	License	5/23/1989	4.640	FISHPROPAGATION		-
BOWEN PETROLEUM	22-7464	License	6/29/1983	0.040	COMMERCIAL		-
BRADY, LANCE; BRADY, SHANNON; HAGAN, DANNY D; HAGAN, MARILYNN J; HOLMES, BILL; HOLMES, LINDA	25-7330	Decreed	6/14/1983	0.080	DOMESTIC, IRRIGATION	0.4	
BRAY VALLEY RANCH LLC	37-7942	Decreed	9/32/1981	1.110	DOMESTIC, IRRIGATION, STOCKWATER	141.0	
BRIGGS, JOYCE; BRIGGS, VAN W	22-7656	Ucense	11/71/1989	0.040	COMMERCIAL	1	
BRIGGS, DAVID L, BRIGGS, JEANIE K	25-7466	License	11/17/1988	0.040	COMMERCIAL		
BRINKMANN, GEORGE	35-8893	License	3/29/1990	0.010	COMMERCIAL	-	
BROADHEAD, LYNN	35-8765	License	5/73/1989	0.050	COMMERCIAL		
BROWN, HAROLD	31-7513	License	11/73/1988	0.070	COMMERCIAL, DOMESTIC		
BROWN, JAN A: BROWN, SID E: MOMBERGER, JESSE C	31-7510	License	11/14/1988	0.110	DOMESTIC, IRRIGATION, STOCKWATER	2.0	
BAP INC	25-14504		10/12/2021	0.250	DOMESTIC	-	
BRP INC	25-7622	Ucense	9/23/1998	0.230	DOMESTIC	-	
BRUMFIELD, DALE	35-13320	License	8/7/2001	0.100	DOMESTIC	-	
BURDETTE INC	25-7532	License	9/20/1989	0.040	COMMERCIAL		
BURGESS SUBDIVISION WATER ASSN INC	25-7457	Ucense	10/27/1988	0.110	DOMESTIC	1	
BURNS CONCRETE INC	25-13982	License	12/18/2002	3.530	COMMERCIAL	_	
BURNS, KIRKE SZIMHARDT, UNDAJ	25-7426	License	6/6/1988	0.080	IRRIGATION	5.6	
BURRELL, GEORGE W: BURRELL, LURANA J: RODRIQUEZ, FABIAN	29-13900	License	4/3/2009	0.080	DOMESTIC		-
CANNERS SEED CORP	25-7449	Ucense	10/13/1988	0.040	COMMERCIAL DOMESTIC		

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Duner	Water Right No.	Bank	Priority Date	Diversion Rate (cfs)	Water Use List	Total Acres	Enlargement
CARPENTER, BARBARA; CARPENTER, MAURICE	25-71938	Decreed	4/30/1980	0.020	DOMESTIC, IRRIGATION, STOCKWATER	2.5	+
CARRELL, F DUANE	36-8342	License	1/5/1988	0.020	COMMERCIAL	1	1
CARSTENS, JULIUS M J	25-7481	License	12/22/1988	0.040	IRRIGATION	1.4	1
CASSIDY, FRANCIS J; HOFFMAN, RICHARD P; MEYER, DAVID DANIEL; MEYER, JENNY CLUFF; TANNER,			·	-		1	
TOMMYC	25-7638	License	4/25/1995	0,100	DOMESTIC		1
CEYNAR, MARCENE; FANN, LAVEDA A; FANN, RE; FARNSWORTH, BETH; FARNSWORTH, JAY; PICKERING, CRAIG; PICKERING, VICKY	25-7272	Decreed	2/4/1982	0.100	DOMESTIC		1
CHALLENGER PALLET & SUPPLY	25-7451	License	12/1/1988	0.040	COMMERCIAL	1	1
CHAMBERS, RALEIGH R	25-7343	License	6/27/1983	0.060	DOMESTIC	1	
CHURCH OF JESUS CHRIST OF LATTER DAY SAINTS	22-13745	License	7/23/2007	0.110	DOMESTIC		
CLAYSON, CASEY; CLAYSON, SHANE	45-7495	Decreed	1/27/1982	0.060	DOMESTIC, IRRIGATION	0.7	
COOK, DANNY; COOK, DARRELLL	35-7979	License	5/5/1981	0.060	DOMESTIC	1	
CORDES, RONALD A	25-7488	License	2/14/1989	0.100	DOMESTIC, IRRIGATION	1 3.0	
COUNTRY CLUB ESTATES WATER ASSN INC	36-8607	License	11/18/1991	0.500	DOMESTIC, FIRE PROTECTION, STOCKWATER		
COUNTRY CLUB WATER	25-14448	Decreed	10/31/1986	0.010	IRRIGATION	18.7	Y
COUNTY OF JEFFERSON	25-13985	License	5/13/2003		RECREATIONSTORAGE	1	1
CRANDALL JEFF, CRANDALL SUSAN	35-8658	License	11/2/1985	0.060	DOMESTIC	1	1
CRANER, DAVID & CRANER, HELEN B	45-7442	Decreed	4/4/1980	0.120	IRRIGATION	4.0	1
CRESPO TRUCKING INC	37-8355	License	8/9/1988	0.040	COMMERCIAL DOMESTIC		1
CRMCD	25-7554	License	9/8/1989	0.040	COMMERCIAL		
CROMWELL, VERNAL D	25-7446	License	10/21/1988	0.060	DOMESTIC		
CROP PRODUCTION SERVICES	27-7371	Decreed	6/29/1983	0.040	COMMERCIAL		
CROP PRODUCTION SERVICES	35-8627	Decreed	4/4/1989	0.160	COMMERCIAL	1	
CROWN OF LIFE LUTHERAN CHURCH	25-7434	License	8/30/1988	0.040	COMMERCIAL		
CRYSTAL POND ANGLERS ASSN INC	22.7577	License	8/24/1988	1	RECREATION STORAGE		
DALTON, DOLKG	29-7658	License	2/22/1989	0.080	COMMERCIAL	1	
DANCE, DAVID P; DANCE, KARAN D	35-8822	License	7/3/1989	0.010	COMMERCIAL	1	
DANCELAND HOLDINGS LLC	35-14775		3/17/1981	1.000	IRRIGATION	50.0	1
DANIEL BRENDA	25-7447	License	10/25/1988	0.020	IRRIGATION	1.0	
DANIEL, BRENDA; DANIEL, DAVIDS	25-7261	Decreed	10/8/1981	0.040	DOMESTIC, IRRIGATION, STOCKWATER	2.0	
DANIEL, MELVIN R JR	25-7538	License	9/19/1989	0.070	COMMERCIAL		
DASCANIO, ELIZABETH; DASCANIO, IUSTIN	35-14589	Decreed	9/28/1981	0.010	IRRIGATION	15.0	
DAVIS, ERNIE; DAVIS, RHONDA	35-8814	License	9/5/1989	0.040	COMMERCIAL		1
DEES, ELDON G; DEES, KATHALIN E; DEES, RONALD K; DEES, SHIRLEY	25-7351	Decreed		0.060	DOMESTIC, STOCKWATER		1
DEMOTT, WILLIAMJ; GROVER, LAVAR; RIGBY, WILLIAMF	25-7537	License	9/20/1989	0.080	COMMERCIAL		
DERBYHAWK LLC	25-7553	License	9/27/1989	0.110	DOMESTIC		1
DREW, STAN	29-8237	License	4/17/2000	0.110	DOMESTIC	1	
DUT FY & CONNIE ENTERPRISES LLC	22-7605	Ucense	10/19/1988		COMMERCIAL		
EAMES, LINDA J	25-7643	License	12/4/1995	0.180	DOMESTIC	1	1
EGANS GREENHOUSE	25-7433	License	7/25/1988	0.040	COMMERCIAL	1	
EVANS GRAIN & ELEVATOR CO	35-8848	License	11/6/1989	0.040	COMMERCIAL		1
FALL RIVER TRADING POST	21-7412	Ucense	3/1/1989	0.040	COMMERCIAL, DOMESTIC		1
FARFAN-CEJA, CASTULO; JUAREZ, ARTEMIO; JUAREZ, GUADALUPE	36-15565	License	2/5/2001	0.080	DOMESTIC		-
FERGUSON, ROGER N	21-7385	License	9/30/1968	0.040	COMMERCIAL	1	1
FERGUSON, DANNY G; FERGUSON, MARCENE M	25-7599	License	9/25/1991	2.280	IRRIGATION	118.0	1
FOSTER FAMILY FARMS INC	35-8773	License	6/7/1989	0.040	COMMERCIAL DOMESTIC		1
FOSTER FAMILY FARMS INC	35-8774	License	6/20/1989	0.040	COMMERCIAL		1
FOUR SEASONS WATER CO	27-7351	License	4/20/1983	0.290	DOMESTIC		1
FOUR SQUARE WATER WILL CORP	25-7327	Decreed		0.160	DOMESTIC, IRRIGATION	3.0	-1

#### Attachment A List of Ground Water Rights Subject to Curtailment Sorted by Owner

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#### Attachment A List of Ground Water Rights Subject to Curtailment Sorted by Owmer

Owner	Water Right No.	Basic	Priority Date	Diversion Rate (cfs)	Water Use List	Tutal Acres	Enlargement
FOX WAREHOUSE LLC	25-7424	License	4/1/1958	0.090	IRRIGATION	3.0	
FUNK, LANCE; FUNK, LISA	29-13959	Decreed	3/24/1982	0.020	INDUSTRIAL		
GARNER, KAY R: GARNER, LESLIE	35-14288	License	11/13/2012	0.040	COOLING, HEATING	1	1
GILLEN, NORMAN	27-7585	License	4/20/1999	0.140	DOMESTIC	-	-
GLEN CAPPS INC	36-8176	Decreed	3/31/1983	0.040	COMMERCIAL, DOMESTIC		
GOLDEN VALLEY DEVELOPMENTS	22-7805	License	2/16/1999	0.390	DOMESTIC		
GOLDEN VALLEY LLC	36-8221	Decreed	7/9/1983	0.020	COMMERCIAL		-
GOLDEN VALLEY MEAT LLC	35-8710	License	3/8/1989	0.940	COMMERCIAL		
GONZALES, FERNANDO B; GONZALES, IRENE H	29-7984	Decreed	4/23/1990	0.030	IRRIGATION	8.0	
GOUGH, SHAUN	37-23373	Ucense	8/22/1988	0.030	IRRIGATION	1.5	+
GROVER, ALICE MAE, GROVER, MELVIN G	25-7480	License	1/9/1989	0.070	DOMESTIC, IRRIGATION, STOCKWATER	3.0	1
GLINDERSON, ADEN	35-14178	Decreed	9/28/1981	0.010	IRRIGATION	20.0	1000
GUNDERSON, BONNIE; GUNDERSON, GARTH	35-14585	Decreed	9/28/1981	0.010	IRRIGATION	3.2	
GUNDERSON, BRENT G	35-86578	Decreed	9/28/1981	0.020	IRRIGATION	5.7	
H & T PROPERTIES LLC	36-8312	Ucense	8/15/1986	0.050	STOCKWATER		
HAMMOND, LORNA O; THE SHELTERED TRUST	35-8016	License	1/18/1982	0.060	DOMESTIC, STOCKWATER	-	1
HANEY SEED CD	36-8416	Ucense	3/30/1989	0.040	COMMERCIAL	-	
HANEY SEED CO	45-7639	License	3/30/1989	0.040	COMMERCIAL		
HANSEN, WILLIAM KORBY	25-7458	Ucense	11/8/1968	0.090	DOMESTIC, IRRIGATION	1.7	1
HAROLDSEN, GERIC, HAROLDSEN, GRANT O	25-7300	Decreed	1/5/1983	0.050	DOMESTIC, STOCKWATER	-	
HARPER, DAVID: HARPER, HEATHER	35-14728	Decreed	9/28/1981	0.010	IRRIGATION	17.2	1
HART, BOB; HART, MELANIE	25-7520	License	10/15/1989	0.040	COMMERCIAL		1
HASLAM, LAVORE	35-8629	License	4/8/1986	0.050	DOMESTIC, STOCKWATER	-	
HAYES, AMY; HAYES, DESTRY	35-14639	Decreed	9/28/1981	0.020	IRRIGATION	13	
HEATH, AFTON M; HEATH, CLEM J	35-8617	Decreed	B/18/1985	0.040	COMMERCIAL		
HELENA CHEMICAL CO	22-7520	Decreed	11/7/1985	0.020	COMMERCIAL	+	
HENDRICKS, TERRY	22-13913	License	1/20/2009	0.170	DOMESTIC	1000	
HENRIE, JAREM	25-7302	Decreed	1/25/1983	0.050	DOMESTIC, IRRIGATION, STOCKWATER	2.0	1002000
HERITAGE DEVELOPMENT	29-8173	License	7/19/1996	0.270	DOMESTIC	-	
HINCKLEY, LAPREAL	25-14005	License	10/12/2003	0.060	IRRIGATION	3.0	
HOBBS, LAURALEE	25-7540	License	8/18/1989	0.100	DOMESTIC		1
HOOPER, LLOYD C	25-7531	license	10/22/1989	0.040	COMMERCIAL	-	-
HOPE, DENNIS K	22-7764		11/3/1993	0.150	DOMESTIC	-	
HOPE, DENNIS K	22-7784	License	5/24/1995	0.110	DOMESTIC	-	
HUNSTMANS PROPERTIES	27-7511		4/20/1990	0.330	COMMERCIAL	-	1.00
HUNTING, AUDREY	25-7453		10/28/1988	0.030	IRRIGATION	1.0	
IDAHO PACIFIC CORP	25-7475	Decreed		0.930	INDUSTRIAL		12
IDAHO POTATO PACKERS CORP	35-8909	Ucense	8/3/1990	0.010	COMMERCIAL		
IDAHO POWER CO	37-8484	License	1/17/1989	0.020	COMMERCIAL	-	1
IDAHO POWER CO	45-7669	License	1/1/1990	0.060	DOMESTIC		-
IDAHO POWER CO	36-17184		4/9/2021	0.120	DOMESTIC, FIRE PROTECTION		
IDAHOAN FOODS INC	25-7471	License	11/7/1988	0.120	IRRIGATION	4.0	1
INTERSTATE MFG	36-8454	License	9/14/1989	0.040	COMMERCIAL		1
IRELAND ACRES #2	25-7273	Decreed	2/1/1982	0.050	DOMESTIC	-	
IRELAND ACRES MOBILE HOME PARK	25-7195	Decreed	6/4/1980	0.540	DOMESTIC		
A D PROPERTIES LLC	31-7511		11/30/1988	0.030	COMMERCIAL		-
IT LAND LLC	36-11081		10/1/1984	0.040	DOMESTIC, STOCKWATER		-
ACOBS, GEORGE J	25-7321	License	5/9/1983	0.080	DOMESTIC, STOCKWATER	-	-
IANSSEN, KARLEENA	25-12143		2/8/1985	0.040	COMMERCIAL	_	

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Uit	of Ground Water Rights Subject to Curtailmen
	Sorted by Owner

Owner	Water Right No.	Basis	Priority Date	Diversion Rate (cfs)	Water Use List	Total Acres	Enlargement
IEFFERSON COUNTY	25-14281	License	9/9/2010	0.650	COMMERCIAL	-	
IEFFERSON SCHOOL DISTRICT #251	35-8683	License	12/2/1988	0.020	INDUSTRIAL	-	
IEFFERSON SCHOOL DISTRICT #251	25-7472	License	1/23/1989	0.070	DOMESTIC		
IEFFERSON SCHOOL DISTRICT #251	25-7473	License	1/23/1989	0.070	DOMESTIC	1 1 1 1 1	
IENCO ACRES WATER BOARD ASSN	25-7454	License	11/14/1988	0.500	DOMESTIC, IRRIGATION	33.0	1
JENKINS, FRANK L	22-11197	Decreed	6/6/1980	0.040	COMMERCIAL, DOMESTIC		
IEROME COUNTY ROD & GUN CLUB	36-8620	License	11/14/1991	0.020	COMMERCIAL, IRRIGATION	0.5	-
IK MERRILL & SONS INC	29-7754	License	6/17/1983	0.610	COMMERCIAL		-
JOHN, GLORIA: JOHN, KIT M	37-8346	License	6/21/1988	0.030	COMMERCIAL	-	1
IOHNSON, DONA; JOHNSON, LAURIE	25-7493	License	3/8/1989	0.060	DOMESTIC		
IOHNSON, MELISSA	25-7455	License	10/21/1968	_	DOMESTIC, IRRIGATION	1.0	
IOSEPHSON, JEANETTE; JOSEPHSON, JOHN	35-8719	License	4/14/1989	0.040	INDUSTRIAL		+
OURNEYS END HOMEOWNERS ASSN	35-13612	License	11/24/2003	0.400	DOMESTIC		1
IOURNEYS END HOMEOWNERS ASSN	35-13611	License	1/11/2007	0.110	COMMERCIAL, DOMESTIC		1
IUNIPER & CEDAR ESTATES WATER ASSN	25-7432	Ucense	7/19/1988	0.240	DOMESTIC, IBRIGATION	5.0	
KAREY LANE WELL ASSN	35-8943	License	5/3/1991	0.090	DOMESTIC	3.0	
KAREY LANE WELL ASSN	35-7698	Decreed	8/11/1983	0.140	DOMESTIC		
KERBS OIL CO INC	45-7643	Ucense	5/19/1989	0.040	COMMERCIAL	-	+
KERBS OIL CO INC	45-7644	Ucense	5/22/1989	0.040	COMMERCIAL		
KEY BANK NATIONAL ASSOC	25-7517	License	8/24/1989	0.500	COMMERCIAL	-	+
KING, FERRIL, KING, RENE	36-8440	License	9/7/1989	0.020	COMMERCIAL	-	
KITS FOUNDRY & MACHINE SHOP INC	27-7460	License	5/16/1989	0.050	DOMESTIC, INDUSTRIAL	-	-
KLASSEN, HAROLD J	35-8724	License	4/10/1989	0.020	COMMERCIA	+	+
KNIFE RIVER CORPORATION MOUNTAIN WEST	25-14499	License	1/14/1983	0.070	INDUSTRIAL		-
KOON, JACK E	22-7751		9/18/1992	0.060	DOMESTIC		-
KRUCKEBERG, ALEISHA: KRUCKEBERG, MATTHEW	35-14730		9/28/1981	0.010	IRRIGATION	2.4	
KUGLER, DIANE K; KUGLER, JOHN B	35-8359	Decreed	11/28/1984		IRRIGATION	313.0	1
LACEYS VISTA ACRES WATER CORP	29-7607	Ucense	7/15/1981	0.670	DOMESTIC	313.0	+
LAMBERT, LYLE, LAMBERT, NADINE	29-7640		5/17/1982	0.040	DOMESTIC, IRRIGATION, STOCKWATER	10	
LAMBERT, RJ	35-8670	License	9/14/1988	0.040	COMMERCIAL		+
LARSEN, HELEN	35-8127	License	4/28/1983	0.080	DOMESTIC, STOCKWATER		
LAZY EIGHT ESTATES DIVISION 2 HOMEOWNERS ASSN INC	25 14189	License	10/26/2006		DOMESTIC	-	+
LEE, MARTIN R	36-8410	Ucense	2/10/1969	0.030	COMMERCIAL	-	+
LEISHMAN ELECTRIC	22.7558	License	8/30/1988	0.020	COMMERCIAL	-	+
LORDS, DARRELL M	35-8778	License	5/31/1989	0.100	IRRIGATION	4.5	
LOVELL, HOPE, LOVELL, JAMES R	25-7598	License	9/25/1991	0.030	IRRIGATION	1.9	+
LOWDER, JUSTIN; LOWDER, LUCILE	29-7539	Decreed		0.070	DOMESTIC, INRIGATION	2.0	+
M&B INVESTMENTS LLC	25-14163	License		0.300	DOMESTIC	-	-
M&B INVESTMENTS LLC	25-14379	License	B/13/2012	0.390	DOMESTIC		1
MARSHALL DON W	25-7462		11/10/1986		DOMESTIC, IRRIGATION	1.0	+
MARSHALL, DUM W	35-8828		7/28/1989	0.040	COMMERCIAL	1.0	-
MCCOWIN, BRENDA	25-7544	Ucense	8/16/1989	0.070	DOMESTIC	-	+
MELEVIN, BRENDA	25-14364		2/28/1992	0.190	IRRIGATION	12.2	+
	35-8722	License	4/21/1989	0.010	INDUSTRIAL	14.6	
MIDNIGHT SUN INC	25-7389		4/21/1989	0.010	DOMESTIC, STOCKWATER	-	-
MIKKOLA, ARTHUR; MIKKOLA, MARK	25-7442	-	and the owner where the party of the local division of the local d	0.050	DOMESTIC, STOCKWATER	1.0	-
MILLER, CHARLES; MILLER, RACHEL	45-14546	License	-	-	IRRIGATION	18.8	-
MITCHELL, DELL N; MITCHELL, SUSAN L	45-14546	Decreed	2/14/1980	0.240	IRRIGATION	6.2	+
MITCHELL, DELL N; MITCHELL, SUSAN L MITCHELL, RALPH M	45-1454/	License	5/23/1989	0.100	DOMESTIC, IRRIGATION	1.5	-

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Dener	Water Right No.	Baala	Priority Date	Diversion Rate (cfs)	Water Use List	Total Acres	Enlargement
MODEL WATER USERS ASSN INC	35-7986	Decreed	6/1/1981	0.100	DOMESTIC		
MORELAND WATER & SEWER DISTRICT	35-14479	Ucense	5/26/1989	0.170	COMMERCIAL		1
MORGAN, CODY: MORGAN, KATHY	36-17090	Ucense	3/10/1992	0.020	COMMERCIAL, STOCKWATER		
MORRISS, JUDITH LI MORRISS, VIRGIL R	25-7483	Ucense	12/22/1988	0.040	DOMESTIC, IRRIGATION, STOCKWATER	3.0	<u> </u>
MOUNTAIN RIVER SPORTSMANS RV PARK & CAMP	25-14229	License	9/2/2008	0.200	COMMERCIAL	3.0	
MOUNTAIN VIEW COURT LLC	21-7428	License	3/23/1989	0.090	COMMERCIAL		
MOUNTAIN WEST BARK PRODUCTS INC	22-7573	Ucense	8/8/1988	0.080	COMMERCIAL		<u> </u>
MUD LAKE WATER USERS INC	31-12447	License	11/2/2018	0.040	COMMERCIAL		<u> </u>
NEIBAUR, RYAN	25-7561	Ucense	3/2/1990	4.000	IRRIGATION	360.5	
NELSEN DAIRY	36-8745	Ucense	11/7/1995	0.110	COMMERCIAL STOCKWATER	300.5	<u> </u>
NEW PHASE INVESTMENTS LLC	25-14186	License	9/18/2006	0.050	COMMERCIAL	_	
NICKELSON, DALENE C	25-7193A	Decreed	4/30/1980	0.020	DOMESTIC, IRRIGATION, STOCKWATER	2.9	
NOEL, DE ANN B; NOEL, WRIGHT R	22-7372	License	7/14/1981	0.070	DOMESTIC, STOCKWATER	6.9	
NORTH HIGHLANDER FARMS INC	25-7438	License	8/8/1988	0.070	COMMERCIAL		
NULPH BROTHERS INC	27-7466	÷	5/3/1989	0.040	COMMERCIAL	_	
NUTTALL, ALIESHA DAWN; NUTTALL, JEFFREY DOUGLAS	25-7275	License Decreed		0.040			
PACIFI CORP AN OREGON CORP			2/8/1982		DOMESTIC, IRRIGATION, STOCKWATER	1.0	
A REAL PROPERTY AND A REAL	25-7403	License	6/14/1985	0.450	WATERQUALITYIMPROVEMENT		
PACIFIC CONTAINER INC	25-7420	License	11/8/1987	0.040	COMMERCIAL	_	
PARKINSON FARMS	25-14431	Ucense	2/19/2016	0.470	WATERQUALITYIMPROVEMENT		
PINGREE LAND CO LLC	34-10393	Decreed	5/1/1976	0.260	IRRIGATION	306.0	Y
PINGREE DANG COLLC	29-7806	Decreed	12/10/1985	0.010	COMMERCIAL	_	
	25-14182	License	3/24/2006	0.200	COMMERCIAL		
PONY ACRES WATER ASSN	29-7625	Decreed	12/15/1981	0.160	DOMESTIC, IRRIGATION	2.0	
POULSON, DUANEL	35-8767	License	6/9/1989	0.010	COMMERCIAL	_	
QUALITY INSULATION & CONSTRUCTION INC	25-7539	License	6/18/1969	0.040	COMMERCIAL		<u> </u>
QUINTON, BERNADENE L; QUINTON, RAYE	25-7536	License	5/18/1989	0.020	COMMERCIAL	_	
RANDALL, GLADYS	22 7594	License	8/25/1988	0.040	COMMERCIAL		<u> </u>
RC WILLEY HOME FURNISHINGS	35-14596		5/25/2018	0.780	COMMERCIAL	_	
RHODEHOUSE, KEVIN	35-8659	License	10/15/1987	0.150	COMMERCIAL, STOCKWATER		
RICHAN, CLYDE L; RICHAN, ELVERA L	36-8486	License	9/19/1989	0.030	COMMERCIAL, DOMESTIC		
RICHARDS, DENICE	27-7343	Decreed	3/2/1983	0.080	DOMESTIC, IRRIGATION	5.0	
RICHARDSON, BRIAN	35-8769	Ucense	5/31/1989	0.070	COMMERCIAL, DOMESTIC		
RICKS, CONNIE	25-7183	Decreed	1/14/1980	0.060	DOMESTIC, STOCKWATER		
RIM ROCK LEASING LLC	36-8512	License	2/27/1990	0.020	COMMERCIAL		
RINDFLEISCH, JAMES A	34-7511		6/12/1989	1.650	IRRIGATION	92.4	
RINGEL, LORI; RINGEL, MERLYN R	35-14630	Decreed	9/28/1961	0.010	IRRIGATION	4.7	
RIVERBEND ESTATES	29-8015	Ucense	6/22/1990	0.250	DOMESTIC		1
RIVERVIEW TWO LLC	35-8632	Decreed	1/19/1981	0.040	COMMERCIAL, INDUSTRIAL		
ROSEBOROUGH, ZITA I	21-7416	License	3/9/1989	0.060	DOMESTIC		
ROSS, PAULINE	37-8112	Decreed	6/2/1983	0.020	COMMERCIAL, COOLING		
RURAL ELECTRIC CO	36-8435	Ucense	8/11/1969	0.040	COMMERCIAL		]
SCHREINER FARMS IDAHO LLC	35-8951	License	7/29/1991	0.880	IRRIGATION	44.0	
SCHWANS SALES ENTERPRISES INC	27-7439	Ucense	8/14/1987	0.040	COMMERCIAL		
SCOTT, STANLEY K	31-7512	License	11/30/1988	0.190	DOMESTIC, STOCKWATER		
SELENSKY, CATHY; SELENSKY, CLARENCE J	25-73928	License	12/16/1983	0.150	IRRIGATION	5.0	
SHELLEY, ELTONC; SHELLEY, WANDA B	29-7725	License	6/6/1983	0.280	IRRIGATION	14.0	
SHURTLIFF, MERLENE, SHURTLIFF, RODNEY	35-8855	Ucense	9/7/1989	0.080	DOMESTIC, STOCKWATER		
SILVER CREEK DISTILLERS INC	25-7194	Ucense	12/1/1968	0.110	INDUSTRIAL		
SLIMAN, MICHAEL E	37-8060	Decreed	12/9/1982	0.010	COMMERCIAL		

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	A	ttachme	nt A		
U	t of Ground Wate	r Rights	Subject	te	Cuttailment
	5.00	ted by C	humer		

Cune	Water Right No.	Basis	Priority Data	Diversion Rate (cfs)	Water Use List	Total Acres	Enlorgament
SLUDER, GILBERT T, SLUDER, GONDA D; SLUDER, RONALD E	37-8108	Decreed	6/1/1983	0.080	DOMESTIC	_	
SMITH, BLAINE; SMITH, GARRY	22-7554	License	8/8/1986	0.020	COMMERCIAL	-	1
SMITH, JOAN; SMITH, SCOTT	34-14313	License	7/8/1992	0.010	IRRIGATION	1.0	
SNELL, MARK	29-7696	License	3/16/1983	0.080	DOMESTIC, IRRIGATION	2.0	
SOHN, EDNA G; SOHN, HERBERT F; SOHNS INC	35-6333	Decreed	12/12/1983	0.080	COMMERCIAL, DOMESTIC		-
SOUTH PARK ESTATES WATER & SEWER	27.7581	License	10/21/1997	0.690	DOMESTIC, FIREPROTECTION	1	1
SOUTH, BARRY: SOUTH, EUNOR	35-14618	Decreed	9/28/1981	0.010	IRRIGATION	3.3	
SPENCER, GLEN D	36-8536	License	4/12/1990	0.030	DOMESTIC, IRRIGATION	1.0	-
STANGER, KARA; STANGER, SPENCER	35-14729	Decreed	9/28/1981	0.010	IRRIGATION	5.2	-
STANGER, MARILYN	25-7541	License	7/12/1989	0.020	COMMERCIAL		
STATE OF IDAHO / DEPT OF LANDS	37 7372	License	6/30/1999	5.400	IRRIGATION, STOCKWATER	287.0	
STATE OF IDAHO / DEPT OF TRANS.	22 7317	Decreed	1/31/1980	0.040	COMMERCIAL DOMESTIC		
STATE OF IDAHO / DEPT OF TRANS.	25-7186	Decreed	1/31/1980	0.060	COMMERCIAL DOMESTIC		
STATE OF IDAHO / DEPT OF TRANS.	31.7372	Decreed	1/28/1982	0.050	NOUSTRIAL	-	-
STATE OF IDAHO / DEPT OF TRANS.	35-8625	License	1/13/1985	0.060	DOMESTIC	_	
STEEL, KEVIN J	35-8756	License	5/11/1989	0.020	COMMERCIAL, DOMESTIC	-	-
STEWART, DORIS, STEWART, K CLYDE	22-7540	License	6/10/1988	0.040	IRRIGATION	2.0	1
STORER, BETTY; STORER, GALE	25-7530	License	8/28/1989	0.040	COMMERCIAL		
STROMBERG REPAIR INC	25-7445	License	10/18/1988		COMMERCIAL		1
STUBBS, AVIS B: STUBBS, ROSS A	35-8210	License	6/16/1983	0.060	DOMESTIC		
SULLIVAN HOLDINGS LLC	35-8775	License	5/26/1989	0.010	COMMERCIAL	-	1
SUMMERS, RICHARD K: SUMMERS, STELLA F	25-7518	License	8/24/1989	0.080	COMMERCIAL, DOMESTIC	-	+
SUNROC PARK WATER ASSN INC	25-14170	License	6/20/2005	0.050	DOMESTIC		-
SWENDSEN, BRENT, SWENDSEN, NANCY	25-7464	License	11/30/1988		COMMERCIAL		-
T VILLE AG	29-7613		8/19/1981	1.300	IRRIGATION	79.0	
TARPLEY, JIM W	32 7120		9/25/1981	1.060	IRRIGATION	256.0	-
TAYLORS DUIKSTOP INC	25 7450	License	10/25/1988		COMMERCIAL		-
TELFORD, MICHAEL S, TELFORD, ROBERT	37-8212		5/11/1983	0.010	COMMERCIAL, STOCKWATER	_	1
TERRETON PUMP NO 2	31-7515	License	1/7/1989	0.100	COMMERCIAL DOMESTIC	-	+
TERRETON TRACTOR INC	31 7346		12/2/1980	0.040	COMMERCIAL DOMESTIC		
TETON WATER WORKS LLC	27-7359C	License	6/3/1983	0.026	COMMERCIAL, DOMESTIC	-	+
TFT LLC	21-7419	License	3/9/1989	0.020	COMMERCIAL, DOMESTIC	1	
THATCHER SUMMIT INC	22-7626	License	4/8/1989	0.040	COMMERCIAL		
THE MARY AND MICHAEL GENE DECROIX REVOCABLE LIVING TRUST	29-7600A	Decreed	the second se	0.120	IRRIGATION	4.3	1
THOMPSON, HOWARD M	25-7508	License	6/19/1989	0.110	DOMESTIC, STOCKWATER		
TLC DEVELOPMENT LLC	25-14494	Creation	6/4/2021	0.230	DOMESTIC	-	+
TOMLIN, STEPHEN	29-13730	License	6/7/1983	0.010	IRRIGATION	0.5	
TRAINOR, LISA; TRAINOR, MARK	25-7392A		12/16/1983		IRRIGATION	7.0	-
TYLER, ALDON	25-7542	License	7/14/1989	0.060	DOMESTIC		
UNITED ALLIANCE & FIDELITY CORP	25-7387		12/4/1983	0.100	RIGATION	5.0	
US DEPT OF INTERIOR BLM	35-14179		9/28/1981	0.030	RIGATION	44.0	1
US DEPT OF INTERIOR BLM	34-7546	Decreed	-	0.250	DOMESTIC, IRRIGATION, STOCKWATER	2.8	
US DEPT OF INTERIOR BLM	21-7517	License	2/27/1992	0.070	STOCKWATER, WILDLIFE		
US DI PT OF INTERIOR BLM	16-8726		4/28/1994	0.120	STOCKWATER, WILDLIFE	-	1
US DEPT OF INTERIOR BLM	21 1 10 32	License	2/24/2006		STOCKWATER, WILDLIFE	-	-
US DEPT OF INTERIOR BLM	34-14459	1	8/26/2014	0.150	STOCKWATER, WILDLIFE		
US DEPT OF INTERIOR BLM	36-17049	-	5/22/2015	0.020	STOCKWATER, WILDUFE	-	-
USA FERTILIZER INC	35-14042	Decrease	3/24/1982	0.100	INDUSTRIAL		
VALLEY SCHOOL DISTRICT #262	36-16299		9/22/2004	1.520	DOMESTIC, FIRE PROTECTION	-	-

Exhibit 9

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## Case 1:22-cv-00236-DCN Document 36-9 Filed 12/16/22 Page 16 of 17

#### Attachment A List of Ground Water Rights Subject to Curtailment Sorted by Owner

201 fel fait and faith and										
Owner	Weter Hight No.	Besis	Priority Lists	Diversion Rate (cfs)	Water Use List	Total Acres	Enlargement			
VALLEY VIEW HEIGHTS SUBDIVISION WATER CD	25-13966	License	6/16/2003	0.080	DOMESTIC					
VALLEY WIDE COOP INC	22-7622	License	12/30/1988	0.030	COMMERCIAL, DOMESTIC		1			
VANORDEN, JAY; VANORDEN, SHELLI	35-8713	License	4/1/1989	0.020	COMMERCIAL		1			
VERBREE LAND HOLDINGS LLC	36-8609	License	10/21/1991	0.020	DOMESTIC, IRRIGATION, STOCKWATER	2.5	1			
WADE, NANCY; WADE, RONALD	25-7425	License	6/6/1988	0.050	DOMESTIC, IRRIGATION	1.0	1			
WAGNER JR, EDWARD P; WAGNER, KRISTIE L	35-8856	Decreed	8/11/1989	0.100	DOMESTIC, STOCKWATER		1			
WALKER, YOUNG HARVEY	34-10473	Decreed	8/10/1977	0.360	IRRIGATION	190.0	Y			
WALL, DIANA R; WALL, LARRY G	36-8451	License	9/28/1989	0.020	COMMERCIAL					
WALTERS, BRUCE A: WALTERS, MARCEY L	25-7596	License	6/26/1991	0.150	DOMESTIC, IRRIGATION	10.0	1			
WARD, OPALM; WARD, OWEN K	35-6892	License	3/28/1990	0.180	DOMESTIC		1			
WAYNE PROPERTIES LLC	35-14750	License	6/28/1980	0.120	IRRIGATION	7.0	1			
WAYNE PROPERTIES LLC	35-14751	License	6/28/1980	0.100	IRRIGATION	7.0	1			
WAYNE PROPERTIES LLC	35-14748	License	4/14/1983	1.410	IRRIGATION	70.3	<u> </u>			
WELLS, DELOSH	35-8220	License	8/4/1983	0.110	DOMESTIC, IRRIGATION	9.5	1			
WESTERN SLOPE LLC	35-14617	Decreed	9/28/1981	0.050	IRRIGATION	83.0				
WESTOVER RANCH CORP	22-7543	License	12/14/1988	0.100	DOMESTIC					
WHEELER, DEE RAY; WHEELER, LINDA	36-8488	License	10/10/1989	0.030	COMMERCIAL		1			
WHITWORTH, BOYD	45-7638	License	3/10/1969	0.060	INDUSTRIAL	-				
WILLMORE, JUDY	31-7551	License	8/26/1991	0.040	COMMERCIAL		1			
WILSON, JOHNCHARLES	29-7916	License	3/20/1990	0.090	IRRIGATION	4.5	1			
WOODVILLE WATER & SEWER DISTRICT	35-14562	İ	12/11/2017	0.370	DOMESTIC		1			
WRIDE FARMS	35-8949	1	8/26/1991	3.000	IRRIGATION	150.0				
WRIGHT, DEE, WRIGHT, RUBY	25-7256	Decreed	5/12/1961	0.100	IRRIGATION	1.4	1			
WRIGHT, LISA; WRIGHT, SCOTT	25-7461	License	1/21/1989	0.090	IRRIGATION	3.0	1			
YANCEY, CLEMR	35-7955	License	3/10/1981	0.060	DOMESTIC, STOCKWATER					
YOUNG, DE VONA; YOUNG, WILLIAM N	25-7437	License	8/26/1988	0.070	DOMESTIC, STOCKWATER		1			
YOUNG, JUDY D; YOUNG, KENNETH A	25-7436	Ucense	9/14/1988	0.030	IRRIGATION	1.5	<u> </u>			
ZUNDEL, JACOB; ZUNDEL, SHALIECE	25-14457	License	2/28/1992	0.020	IRRIGATION	1.1				

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#### EXPLANATORY INFORMATION TO ACCOMPANY A FINAL ORDER

(To be used in connection with actions when a hearing was not held)

(Required by Rule of Procedure 740.02)

The accompanying order is a "Final Order" issued by the department pursuant to section 67-5246, Idaho Code.

#### PETITION FOR RECONSIDERATION

Any party may file a petition for reconsideration of a final order within fourteen (14) days of the service date of this order as shown on the certificate of service. Note: The petition must be <u>received</u> by the Department within this fourteen (14) day period. The department will act on a petition for reconsideration within twenty-one (21) days of its receipt, or the petition will be considered denied by operation of law. See section 67-5246(4), Idaho Code.

#### **REQUEST FOR HEARING**

Unless the right to a hearing before the director or the water resource board is otherwise provided by statute, any person who is aggrieved by the action of the director, and who has not previously been afforded an opportunity for a hearing on the matter shall be entitled to a hearing before the director to contest the action. The person shall file with the director, within fifteen (15) days after receipt of written notice of the action issued by the director, or receipt of actual notice, a written petition stating the grounds for contesting the action by the director and requesting a hearing. See section 42-1701A(3), Idaho Code. Note: The request must be received by the Department within this fifteen (15) day period.

#### APPEAL OF FINAL ORDER TO DISTRICT COURT

Pursuant to sections 67-5270 and 67-5272, Idaho Code, any party aggrieved by a final order or orders previously issued in a matter before the department may appeal the final order and all previously issued orders in the matter to district court by filing a petition in the district court of the county in which:

- i. A hearing was held,
- ii. The final agency action was taken,
- iii. The party seeking review of the order resides, or
- iv. The real property or personal property that was the subject of the agency action is located.

The appeal must be filed within twenty-eight (28) days of: a) the service date of the final order, b) the service date of an order denying petition for reconsideration, or c) the failure within twenty-one (21) days to grant or deny a petition for reconsideration, whichever is later. See section 67-5273, Idaho Code. The filing of an appeal to district court does not in itself stay the effectiveness or enforcement of the order under appeal.

Revised July 1, 2010

Exhibit 9

**Price Declaration** 

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# EXHIBIT 10

## Case 1:22-cv-00236-DCN Decument 36-16 Filed 12/16/22 Page 2 of 4 EXHIBIT 10



March 16, 2018

The Honorable Ryan Zinke U.S. Secretary of the Interior 1849 C St., N.W. Washington, DC 20240 The Honorable Sonny Perdue U.S. Secretary of Agriculture 1400 Independence Ave., S.W. Washington, DC 20250

Re: Stockwater rights in Idaho

Dear Secretary Zinke and Secretary Perdue,

We write to request your assistance in correcting an injustice to Idaho ranchers caused by legal claims filed and positions taken by the United States in the Snake River Basin Adjudication (SRBA).

In 1987, the State of Idaho initiated a general adjudication of all water rights within the Snake River Basin. The United States was made a party to this 27-year-long proceeding pursuant to the McCarran Amendment, 43 U.S.C. § 666. From the outset of the SRBA, the United States aggressively opposed stockwater claims filed by Idaho ranchers for watering cattle on federal grazing allotments. The Department of the Interior (Interior) and the Forest Service filed more than 17,000 competing State law-based claims in the SRBA. The agencies asserted that any stockwater rights on federal grazing allotments had to be decreed in the name of the United States, even though the ranchers actually developed the water rights. Many ranchers gave in to the demand because they were simply unable to bear the financial burden of litigating against the federal government.

Two family ranches, Joyce Livestock Company and LU Ranching Company, chose to fight the federal demand. The ranchers contended that they owned the stockwater rights developed through the so-called constitutional method, which provides that one who puts Idaho water to a beneficial use is entitled to a water right regardless of the ownership of the land. The ranchers prevailed in this litigation with the Idaho Supreme Court's (Court) opinion in *Joyce Livestock Company v. United States*, 144 Idaho 1, 156 P.3d 502 (2007). Simply put, the Bureau of Land Management and Forest Service do not put the stockwater rights to the beneficial use of watering livestock.

In *Joyce Livestock Company*, the Court soundly rejected the federal government's constitutional method claims. It found that the federal government's claims for instream water rights for stockwatering were invalid because they were "based upon its ownership and control of the public lands coupled with the Bureau of Land Management's comprehensive management of public lands under the Taylor Grazing Act," not beneficial use of the water.

Unfortunately, the *Joyce Livestock Company* decision was issued 20 years after the SRBA began. Consequently many of the federal government's constitutional method claims had already been decreed. This has created a situation wherein a few ranchers were decreed the stockwater rights they created but many other similar claims were decreed in the name of the United States. In light of *Joyce Livestock Company*, the ranchers whose water

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**Price Declaration** 

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## Case 1:22-cv-00236-DCN Decument 36-16 Filed 12/16/22 Page 3 of 4

The Honorable Ryan Zinke March 16, 2018 Page 2

rights were decreed in the name of the United States are deprived of a valuable property right. And because of the finality of the SRBA decree, these ranchers have no legal recourse to remedy this injustice.

As a matter of law and fundamental fairness, we strongly urge you to instruct your departments to abandon all their Idaho stockwater rights acquired based on a claim of beneficial use. We further urge you not to seek stockwater rights in any pending or future stream adjudications in Idaho. Doing so would directly contravene the Court's decision in *Joyce Livestock Company*. For its part, the State of Idaho enacted State law codifying the *Joyce Livestock Company* decision (Idaho Code § 42-501 et seq.). Additional legislation is pending to clarify that federal stockwater rights not put to beneficial use will be forfeited under State law (House Bill 603).

Your actions consistent with this letter would create a level playing field for all ranchers in Idaho. Your timely abandonment of the stockwater rights would render moot the effect of House Bill 603 when it becomes law because you will have no beneficial-use stockwater rights to forfeit. A copy of the form used to abandon your water rights is attached.

It is important to note that federal control of the grazing allotment would not be affected by abandoning the decreed rights because, as the Idaho Supreme Court opinion makes clear, the ranchers' ownership of a water right does not give the rancher the right to trespass on federal land. Your abandonment of these water rights also would be consistent with President Trump's E.O. No. 13790, dated April 25, 2017, directing the Task Force on Agriculture and Rural Prosperity to "ensure that water users' private property rights are not encumbered when they attempt to secure permits to operate on public lands."

We appreciate your thoughtful consideration of this request, and stand ready to supply any additional information you may need. We await your timely and affirmative response.

Sincerely,

C.L. "Butch" Otter

Governor of Idaho

Scott Bedke Speaker of the Idaho House of Representatives

Brent Hill President Pro Tem of the Idaho Senate

Attachment cc: Idaho Congressional Delegation (w/attachment)

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**Price Declaration** 

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## Case 1:22-cv-00236-DCN Decument 36-16 Filed 12/16/22 Page 4 of 4

Rev. 02/11

#### STATE OF IDAHO DEPARTMENT OF WATER RESOURCES

#### Notice of Abandonment of Water Right

Print Name of Water Right Owner(s): \_\_\_\_

Mailing Address: \_

Phone:

Note: If you are not listed as the current owner of the water right in the Idaho Department of Water Resources' records, you must include evidence of ownership of the water right (or portion of the water right) with this form. Evidence may include a warranty deed, quitclaim deed, court decree, contract of sale, etc.

I am the current owner of \_\_\_\_\_ all, or \_\_\_\_\_ part of, the water right described in the Idaho Department of Water Resources' records as Water Right No. \_\_\_\_\_\_.

I hereby abandon \_\_\_\_\_ all, or \_\_\_\_\_ part of the water right designated above. This abandonment is intentional and voluntary. I recognize that this abandonment permanently eliminates the right to divert and use water under the water right designated above.

If this abandonment applies to a portion of the water right, please indicate which part is abandoned by describing the diversion rate, annual diversion volume or storage volume, and place of use (include acres if the use is irrigation) and by attaching a detailed map identifying the specific locations.

Signature of Water Right Owner(s) or Authorized Representative

Date

Print Name and Title of Authorized Representative (Complete if applicable and include your authority to act on behalf of the water right owner)

State of \_\_\_\_\_ ) ss County of \_\_\_\_\_ )

On this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_, the signer(s) of the above instrument appeared before me and duly acknowledged to me that he/she executed the same.

SEAL

Notary Public

My commission expires: \_\_\_\_\_

Exhibit 10

**Price Declaration** 

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# EXHIBIT 11

Case 1:22-cv-00236-DCN Decument 36-11 Filed 12/16/22 Page 2 of 2 EXHIDIT T



RECEIVED

2018 JUL 17 AM 11: 34

OFFICE OF THE EXECUTIVE SECRETARIAT

C.L. "BUTCH" OTTER GOVERNOR

July 9, 2018

The Honorable Ryan Zinke U.S. Secretary of the Interior Office of the Secretary U.S. Department of the Interior 1849 C Street NW Mail Stop 7329 Washington, DC 20240

Dear Secreta

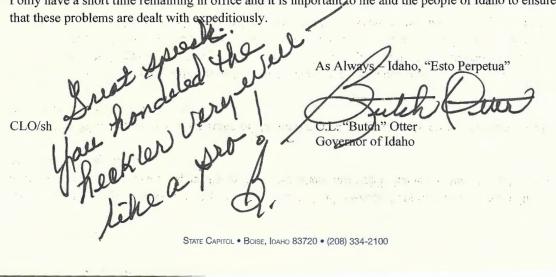
As always, it was great to visit with you last month in South Dakota. I appreciate your commitment and coordination with the states, especially in the West where our public lands are such a vital part of our economy and way of life.

I wanted to follow up with you on some of the matters that we previously discussed. Specifically, the issues surrounding stockwater rights.

A 12 11 1

The Director of the Idaho Department of Water Resources has begun compiling a list of stockwater rights held by the U.S. Department of Agriculture and the U.S. Department of the Interior, which will be completed later this month. Idaho law requires that water be put to a beneficial use, and the Idaho Supreme Court clarified that federal agencies cannot hold stockwater rights unless they prove beneficial use. I am confident we can address this issue and I assure you my staff and I will assist in any possible way to develop a solution.

I only have a short time remaining in office and it is important to me and the people of Idaho to ensure that these problems are dealt with expeditiously.



STATE CAPITOL • BOISE, IDAHO 83720 • (208) 334-2100

Exhibit 11

**Price Declaration** 

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# EXHIBIT 12

## Case 1:22-cv-00236-DCN Decument 36-12 Filed 12/16/22 Page 2 of 3 EXhibit 12



August 24, 2018

RECEIVED NRC SOUTH

AUG 2 7 2018

9:00 A.M.

See Attached Mailing List

RE: Federal Agency Stockwater Rights in Idaho

Idaho Code § 42-503 states that within ninety days following the enactment of the section, the Director of the Idaho Department of Water Resources ("Department") must compile a list of all stockwater rights decreed to the United States that were based on a claim of beneficial use and submit the list to the United States. In accordance with Idaho Code § 42-503, enclosed is the list of all stockwater rights decreed to the United States that were based on a claim of beneficial use, according to the records of the Department. Also enclosed is a compact disk with the same information but in electronic format.

Sincerely,

inde

Gary Spackman Director Idaho Department of Water Resources

Exhibit 12

**Price Declaration** 

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## Case 1:22-cv-00236-DCN Decument 36-12 Filed 12/16/22 Page 3 of 3

Federal Agency Stockwater Rights in Idaho Page Two August 24, 2018

Mailing List for IDWR Notice to United States Pursuant to Idaho Code § 42-503

UNITED STATES OF AMERICA ACTING THROUGH USDI BUREAU OF LAND MANAGEMENT IDAHO STATE OFFICE 1387 S VINNELL WAY 80ISE, ID 83709-1657

US DEPT OF INTERIOR BUREAU OF LAND MANAGEMENT SALMON DISTRICT 1206 S CHALLIS ST SALMON, ID 83467

UNITED STATES OF AMERICA ACTING THROUGH USDI BUREAU OF INDIAN AFFAIRS 911 NE 11TH AVE PORTLAND, OR 97232

UNITED STATES OF AMERICA ACTING THROUGH BUREAU OF RECLAMATION REGIONAL DIRECTOR PN CODE-3100 1150 N CURTIS RD STE 100 BOISE, ID 83706-1234

UNITED STATES OF AMERICA ACTING THROUGH USDI NATIONAL PARK SERVICE WATER RESOURCES DIVISION 1201 OAK RIDGE DR STE 250 FORT COLLINS, CO 80525

UNITED STATES OF AMERICA ACTING THROUGH USDI FISH & WILDLIFE SERVICE DIVISION OF ENGINEERING 911 N E 11TH AVE PORTLAND, OR 97232-4181

UNITED STATES OF AMERICA ACTING THROUGH DOE-BONNEVILLE POWER ADMIN LAND MGT SEC MMLC PO BOX 3621 PORTLAND, OR 97208-3621

UNITED STATES OF AMERICA ACTING THROUGH USDA FARM SERVICE AGENCY 9173 W BARNES STE B BOISE, ID 83709-1555 US DEPT OF AGRICULTURE FARM SERVICES AGENCY 1638 N WASHINGTON AVE EMMETT, ID 83617

UNITED STATES OF AMERICA ACTING THROUGH USDA ARS US SHEEP EXPERIMENT STATION 19 OFFICE LOOP DUBOIS, ID 83423

UNITED STATES OF AMERICA ACTING THROUGH USDA FOREST SERVICE 550 W FORT ST MSC 033 BOISE, ID 83724

US DEPT OF AGRICULTURE FOREST SERVICE ID PANHANDLE NATIONAL FOREST 3815 SCHREIBER WAY COEUR D ALENE, ID 83815

US DEPT OF AGRICULTURE FOREST SERVICE 324 25TH ST OGDEN, UT 84401

US DEPT OF AGRICULTURE FOREST SERVICE 1249 VINNELL WAY STE 200 BOISE, ID 83709

UNITED STATES OF AMERICA ACTING THROUGH USDA FOREST SERVICE SAWTOOTH NATIONAL FOREST 370 AMERICAN AVE JEROME, ID 83338-6162

US DEPT OF AGRICULTURE FOREST SERVICE PAYETTE NATIONAL FOREST 500 N MISSION ST BLDG 2 MC CALL, ID 83638-3805