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### **Dean Stevenson**

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District 1

Albert Barker Boise District 2

#### **Brian Olmstead**

Twin Falls At Large

### **Marcus Gibbs**

Grace District 4

### **Patrick McMahon**

Sun Valley At Large

## AGENDA

### IDAHO WATER RESOURCE BOARD

Aquifer Stabilization Committee Meeting No. 2-24 Thursday, August 8, 2024 1:00 p.m. (MT) / Noon (PT)

> Water Center Conference Rooms 602 C & D 322 E. Front St. BOISE

### Livestream available at https://www.youtube.com/@iwrb

- 1. Introductions and Attendance
- 2. ESPA Aquifer Storage Update
- 3. ESPA Spring Discharge and Reach Gains Update
- 4. ESPA Aquifer Impacts
- 5. Raft River Hydrogeologic and Water Budget Analysis
- 6. ESPA Recharge Conveyance Contracts\*
- 7. Other Items
- 8. Adjourn

Committee Members: Chair Dean Stevenson, Al Barker, Brian Olmstead, and Pat McMahon.

\* Action Item: A vote regarding this item may be made at this meeting. Identifying an item as an action item on the agenda does not require a vote to be taken on the item.

#### Americans with Disabilities

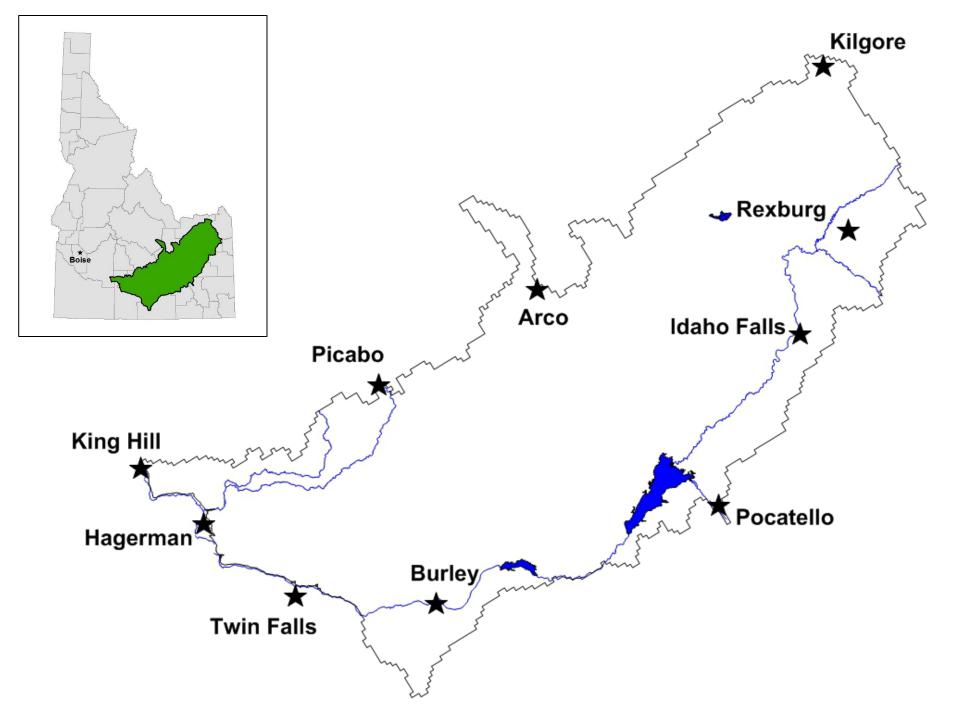
The meeting will be held in person and online. If you require special accommodations to attend, participate in, or understand the meeting, please make advance arrangements by contacting Department staff by email jennifer.strange@idwr.idaho.gov or by phone at (208) 287-4800.



## **ESPA Storage Changes**

Presented by Mike McVay, P.E., P.G.

July 25, 2023







## **Aquifer Water Balance**

Inflow – Outflow =  $\Delta$ Storage

<u>ESPA Inflows</u> = Incidental recharge from SW irrigation, Canal Seepage, Perched River Seepage, Tributary Underflow, Precipitation.

<u>ESPA Outflows</u> = Evapotranspiration, Spring Discharge, Well Pumping

- Requires large investment of time, money and effort.
- A more efficient method of calculating change-in-storage allows us to evaluate both aquifer conditions and aquifer management activities.
- Direct calculation of change-in-storage using water-level measurements.

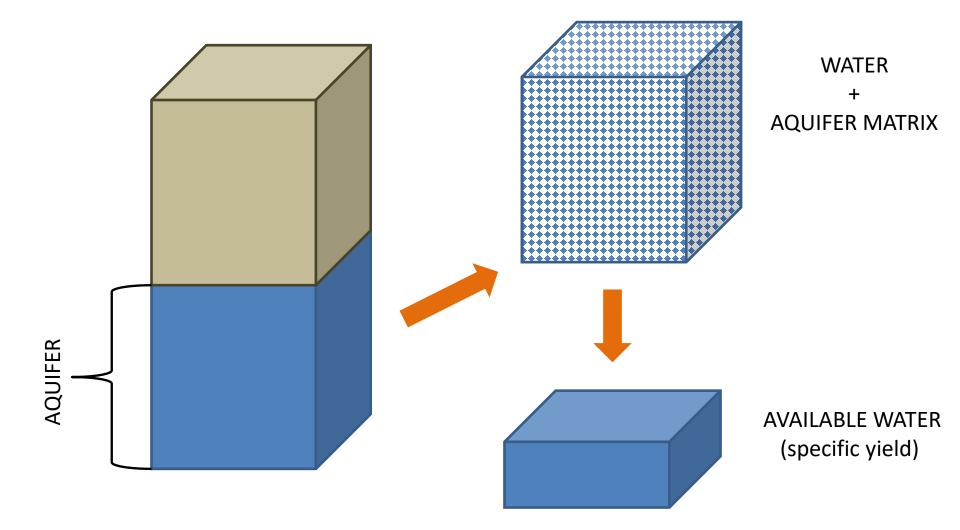




# Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level changes are calculated for each of the wells.
- Changes at the wells are interpolated across the ESPAM version
   2.2 (ESPAM2.2) model area to create water-level change maps.
   The resulting volume represents water and aquifer matrix.
- Specific Yield (Sy) is the ratio of the volume of water that drains from a saturated rock due to gravity to the total volume of the rock.

## **Specific Yield = Available Water**







# Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level data are differenced to produce water-level changes at discrete points (at the wells).
- Changes at the wells are interpolated across the ESPAM2.2 model area to create water-level change maps.
  - The resulting volume represents water and aquifer matrix.
- ✓ The volumes calculated above are multiplied by the average, calibrated Sy from EPAM2.2 to calculate the change in volume of water.





## Mass Measurements and Aquifer Storage Changes

- Storage change calculations are based on data collected during mass measurement events.
- Mass measurement events are designed to collect as much data as possible during a brief window of time.
  - Provides a snapshot of the aquifer.
- Mass measurement events take place annually in the **spring**.
- Previous mass measurement events took place in the spring of 1980, 2001, 2002, 2008, 2013, 2018, 2023 and are now conducted every 5 years.





## **Rationale for using Spring-Season Water Levels**

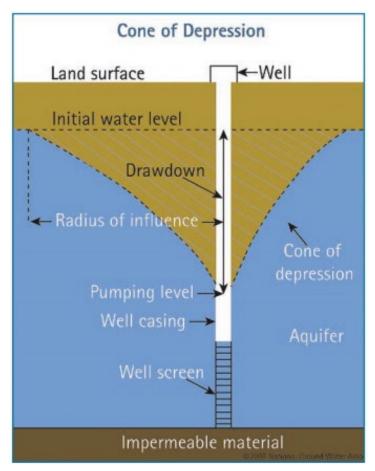
- Conducting measurement events in the spring:
  - Integrates the impacts due to irrigation-season activities into a resulting condition (annual aquifer storage change).
  - Maximizes the time between irrigation seasons.
  - Pre-irrigation measurements reduce the impact of local water use on water levels (unperturbed water table).





## Water-Level Impacts due to Local Water Use

- Example: Short-term pumping in a well can produce water-level changes that do not represent the regional conditions. We don't want these water levels.
- What if a water level is impacted by increased areal recharge from a wet winter?
- Managed recharge also impacts water levels...

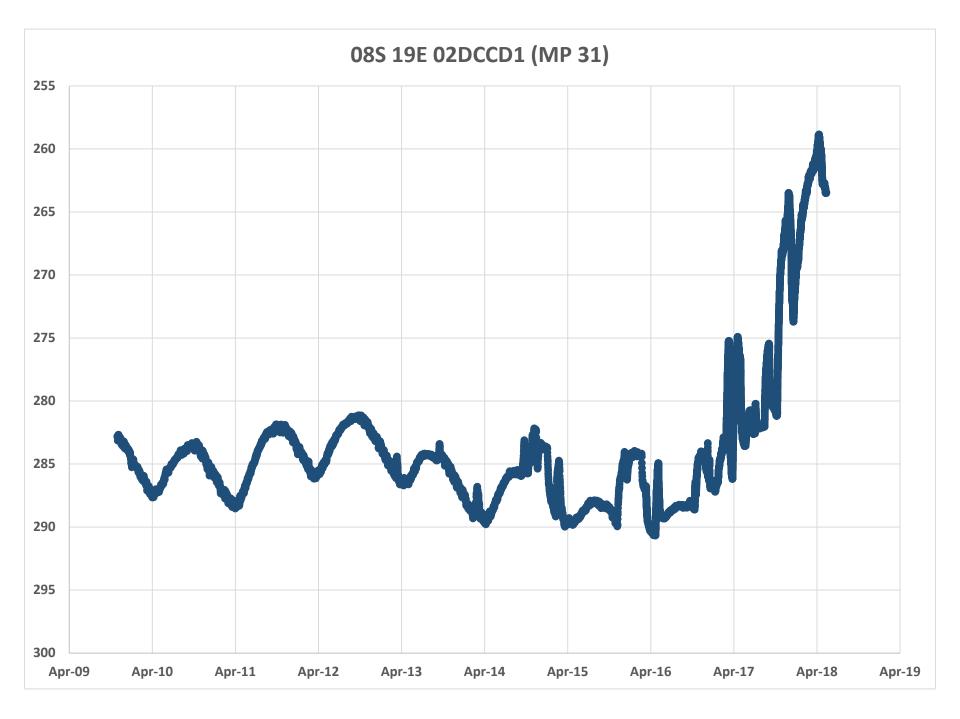






# The Value of Transducer-Data Loggers

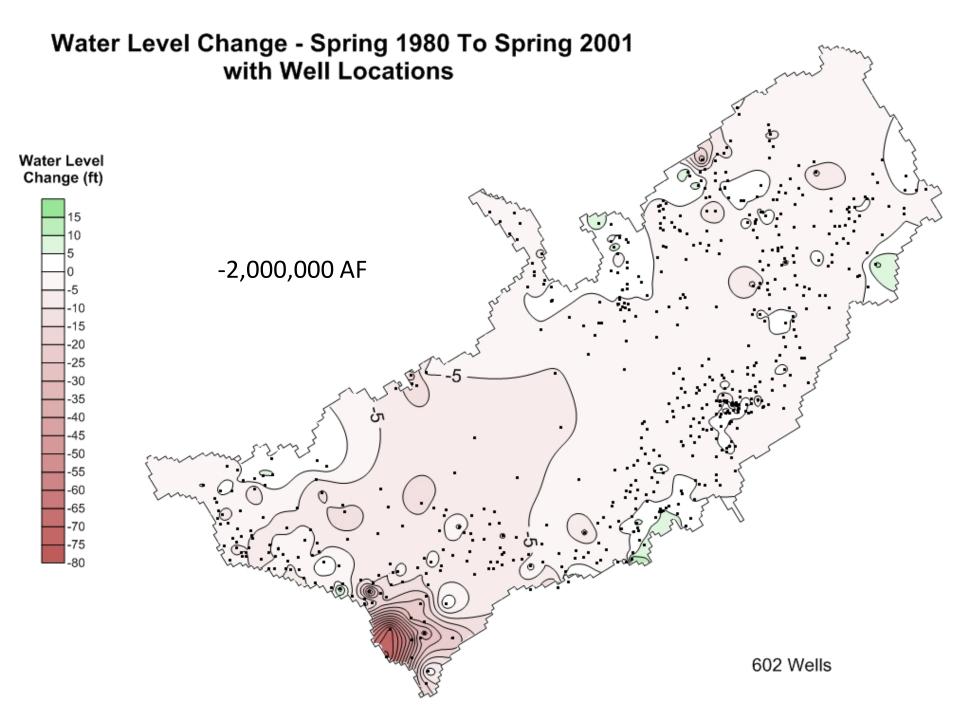
- Transducers measure the pressure of water above the probe.
  - Manual measurements are used to relate the pressure to depthof-water.
- Data loggers record the pressure measurements.
- We collect much more data using transducers.
- Able to collect measurements even if the well is inaccessible during the synoptic measurement event.
- Allows for understanding of well behavior.
- Data collected via transducer allows for the selection of the most appropriate water level.

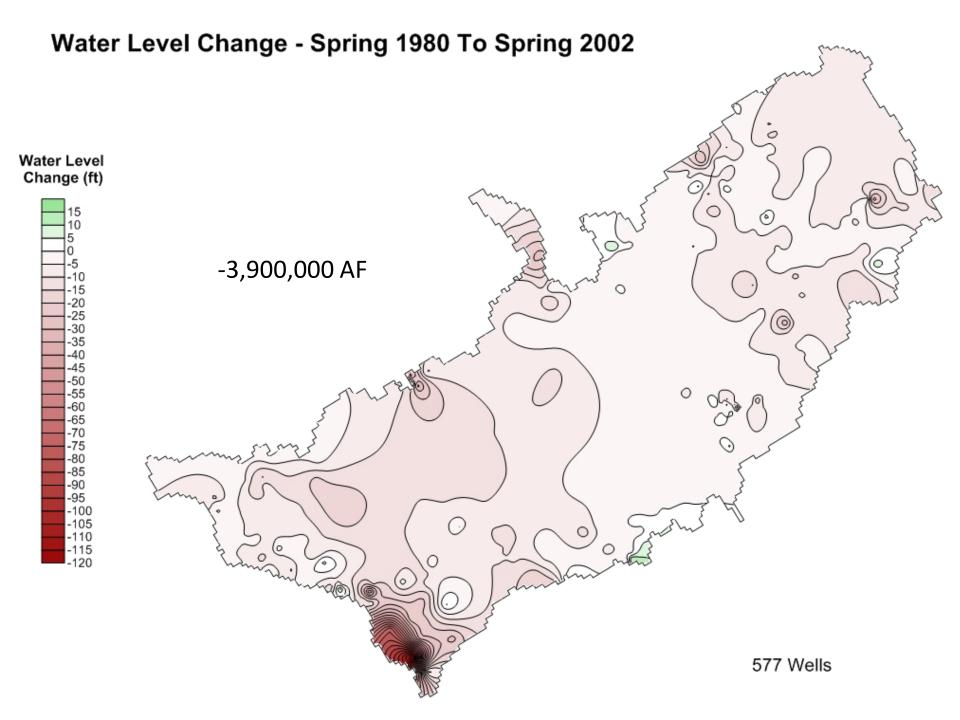


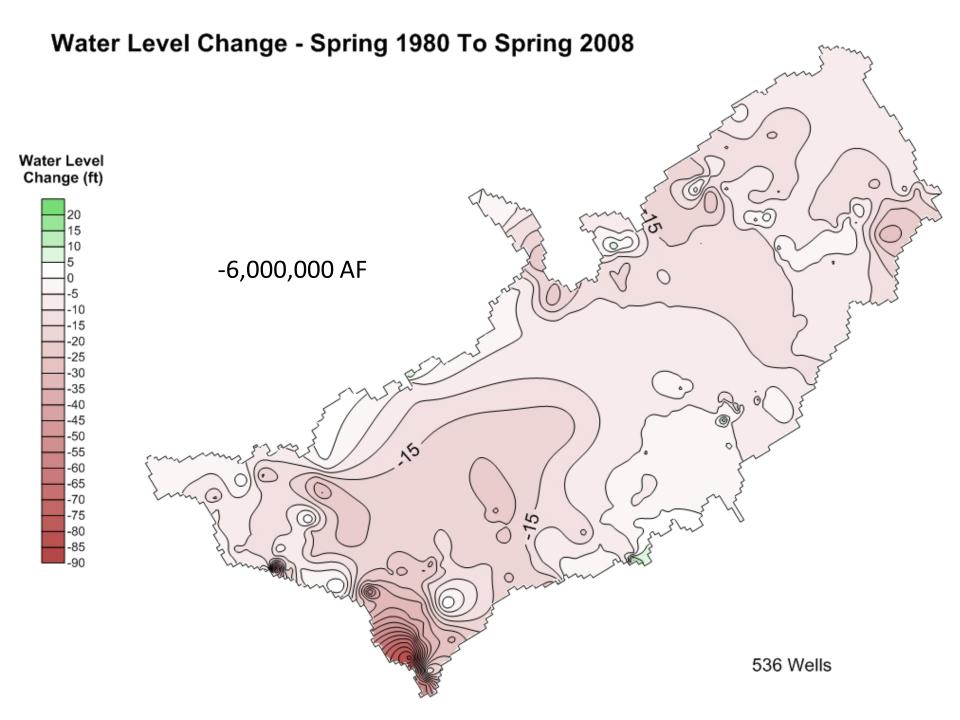


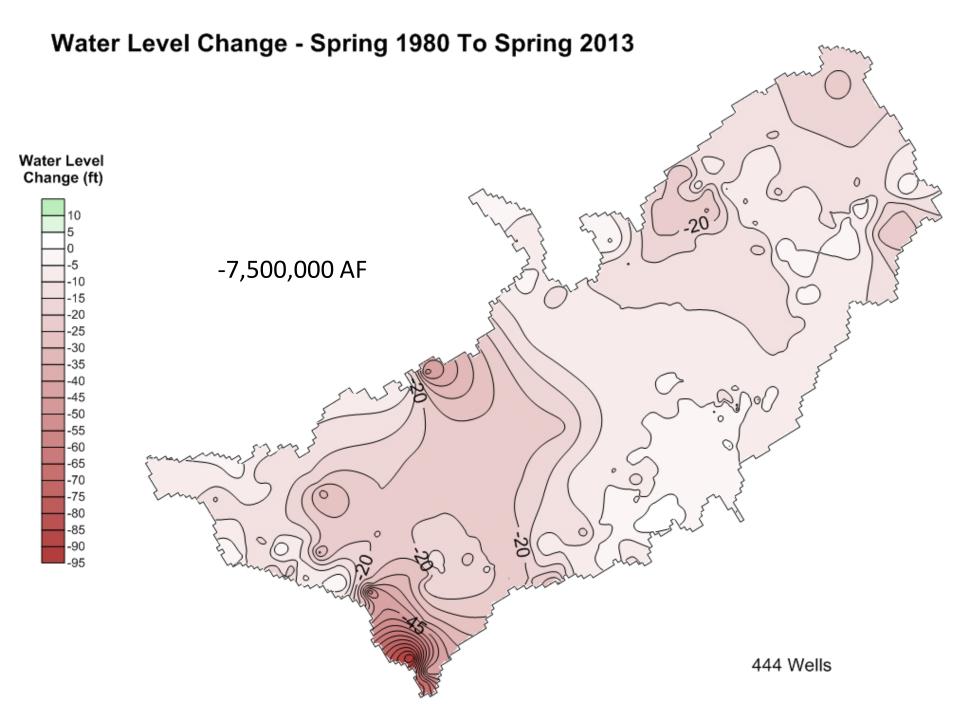


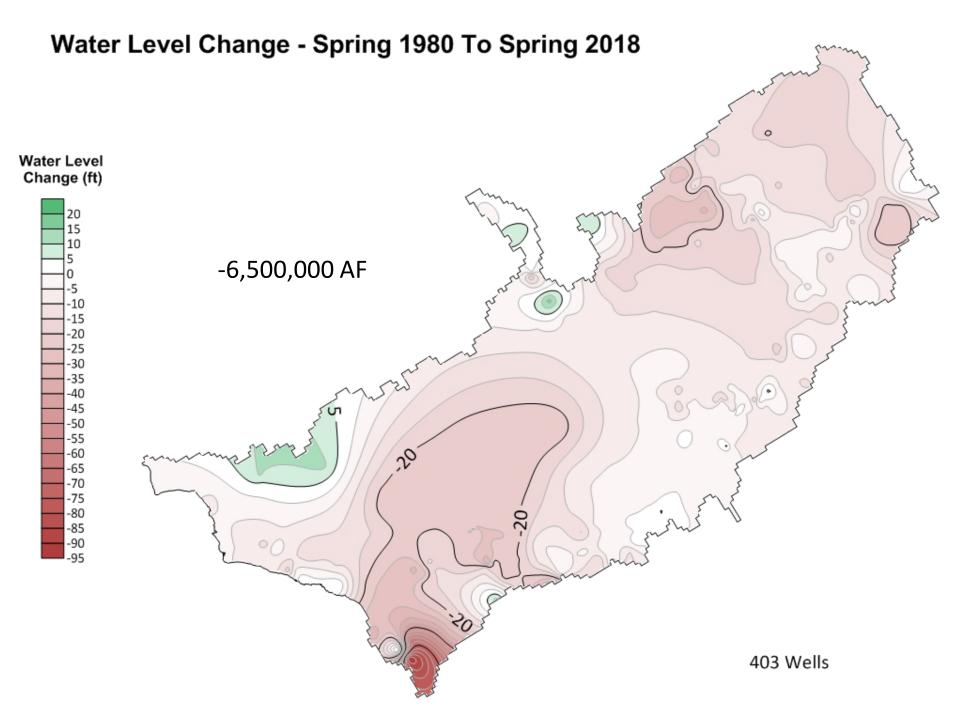
## **Mass Measurement Change Maps**

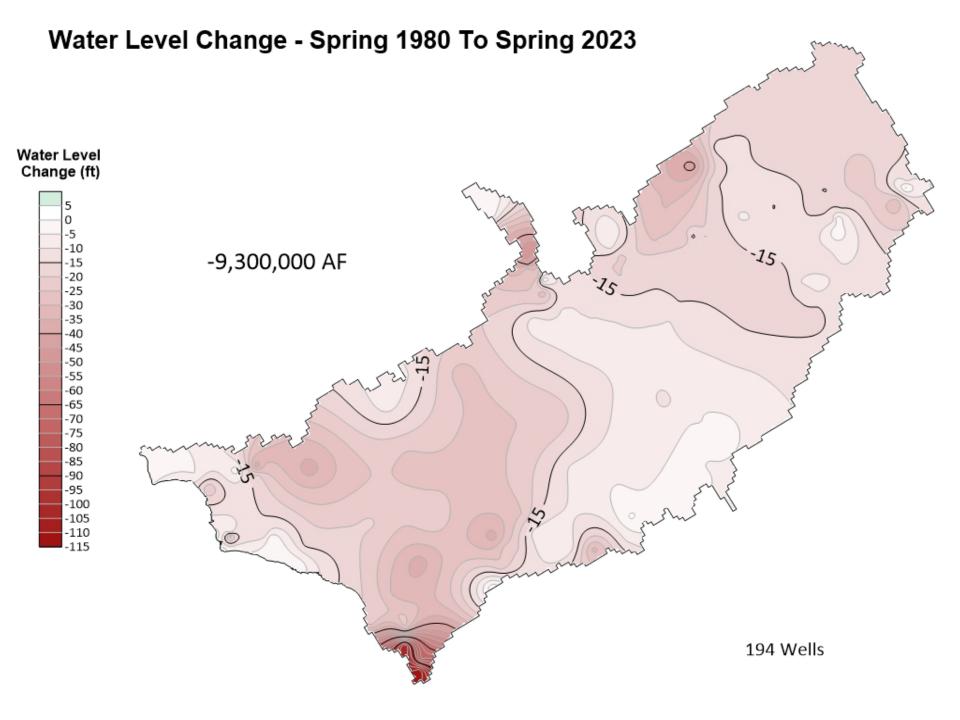
















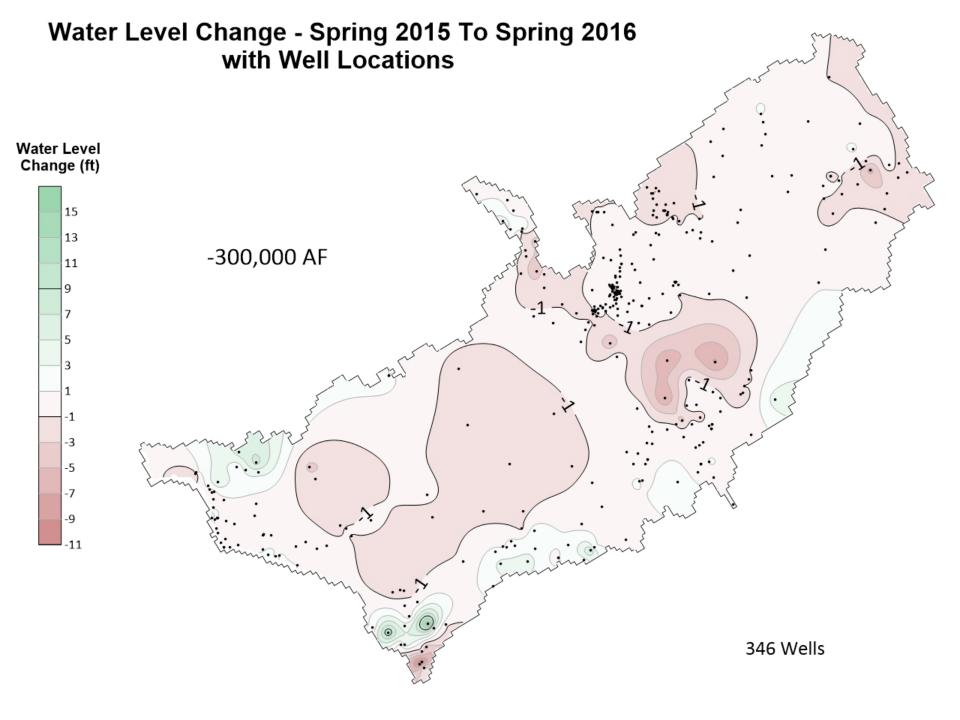
## **Storage Change between Mass Measurements**

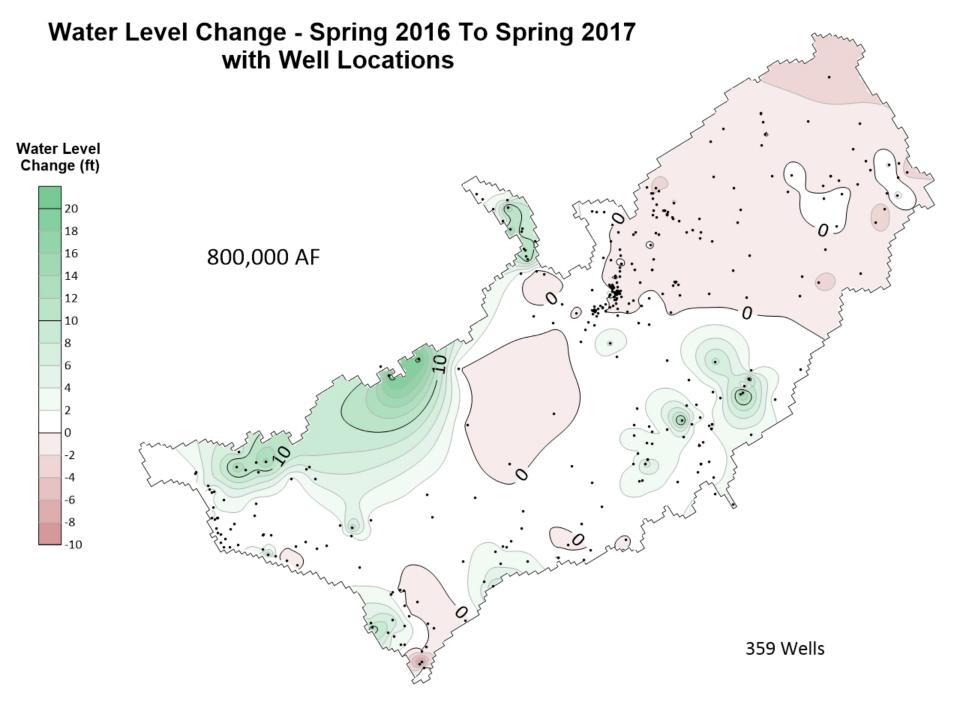
- Changes based on mass-measurement events give a general indication of the volume of water stored in the aquifer;
  - However, it is difficult to make management decisions with only this information.
- Hundreds of wells are measured in the spring each year.
  - Historically, these measurements were taken as time and conditions allowed.
- Since the spring of 2016, IDWR has been conducting coordinated measurement of the ESPA well network every spring to facilitate storage-change calculations.

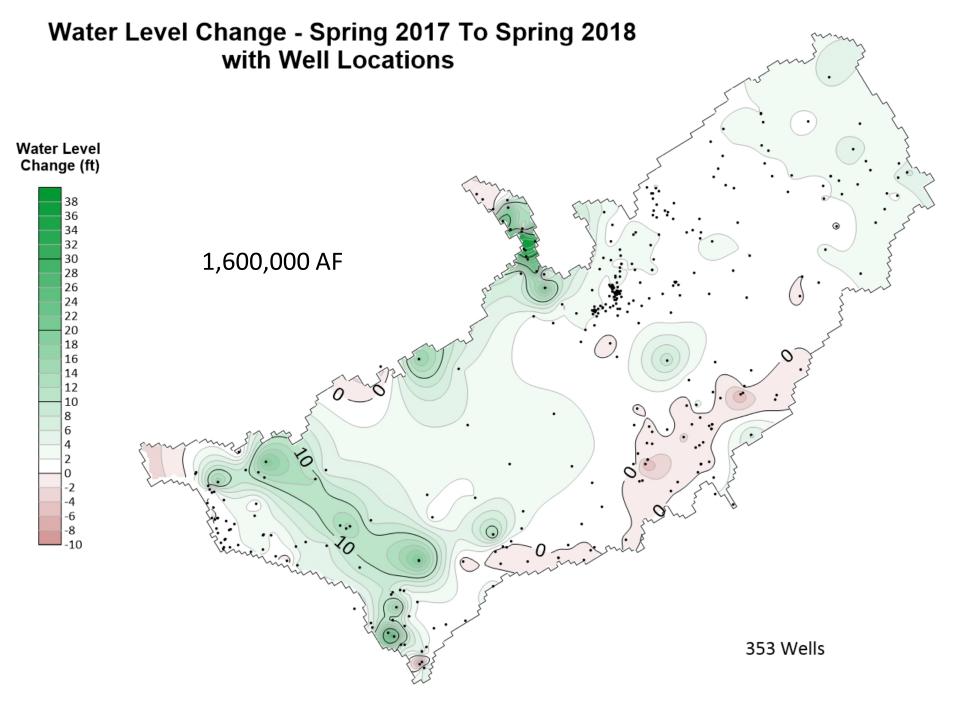


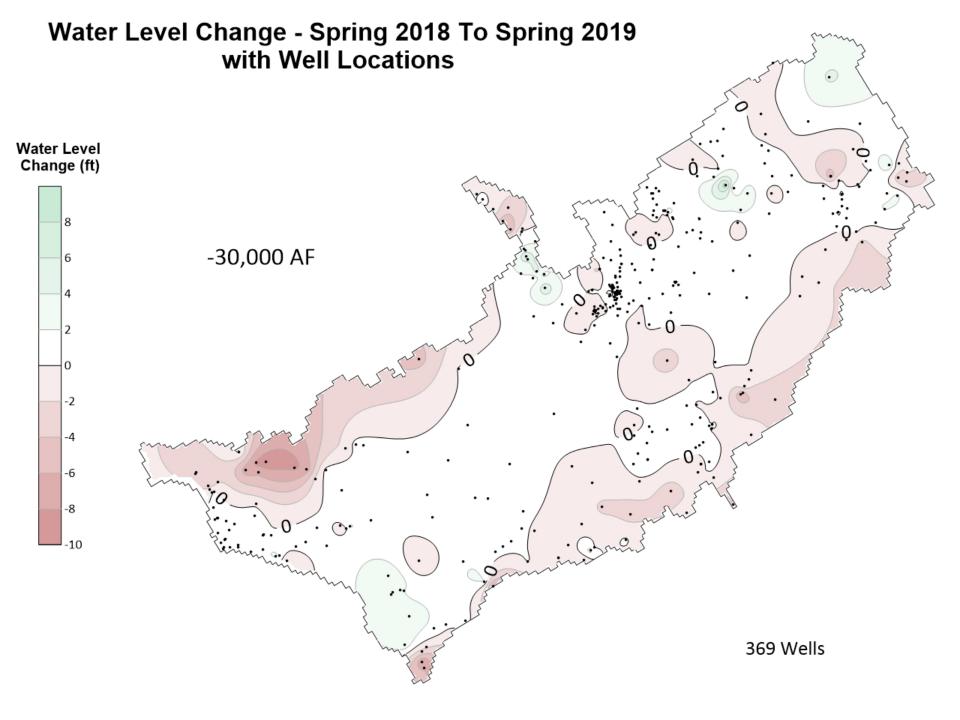


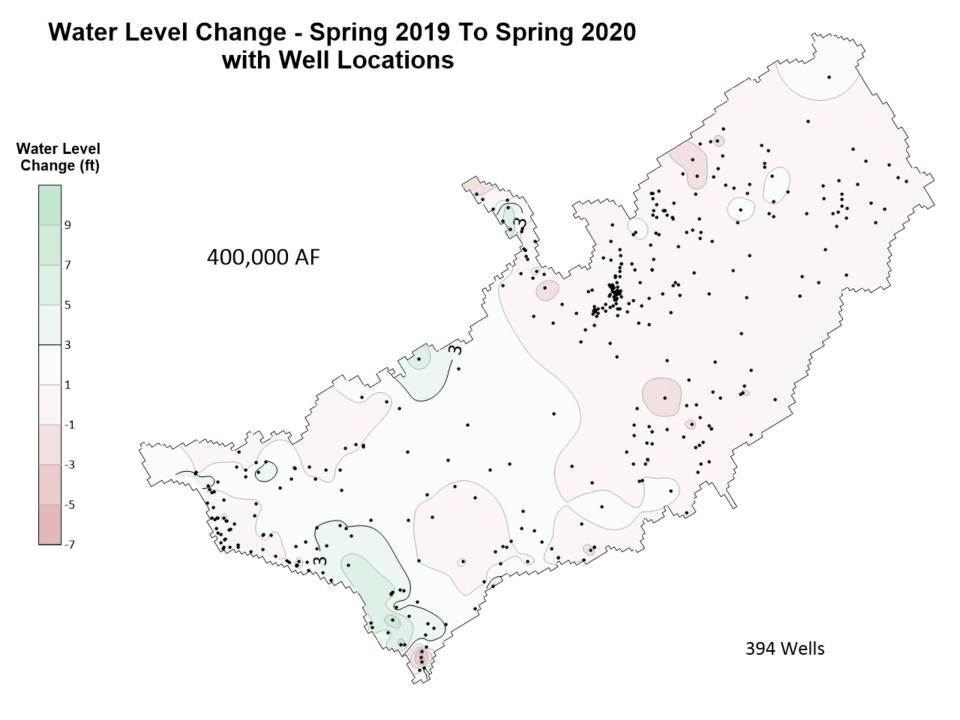
## Annual Measurement Change Maps: 2015 – 2024

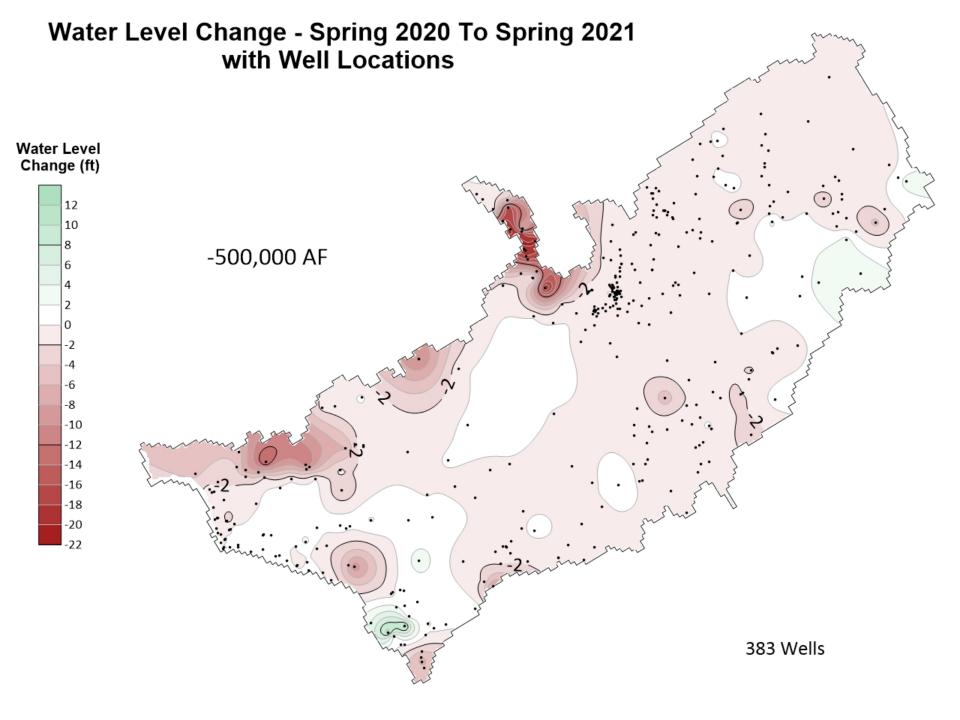


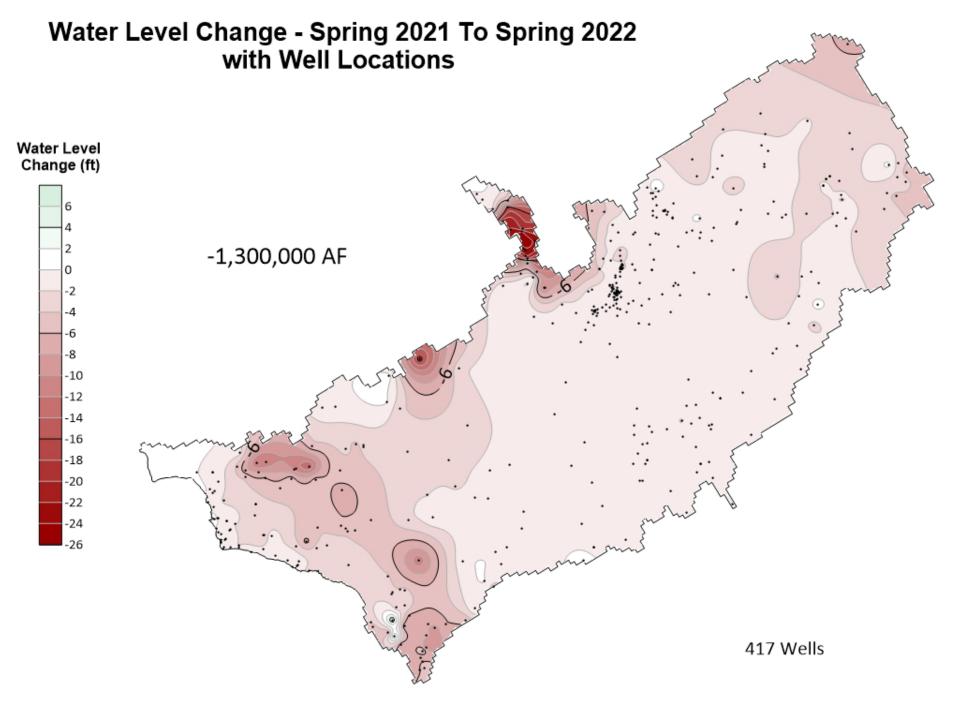


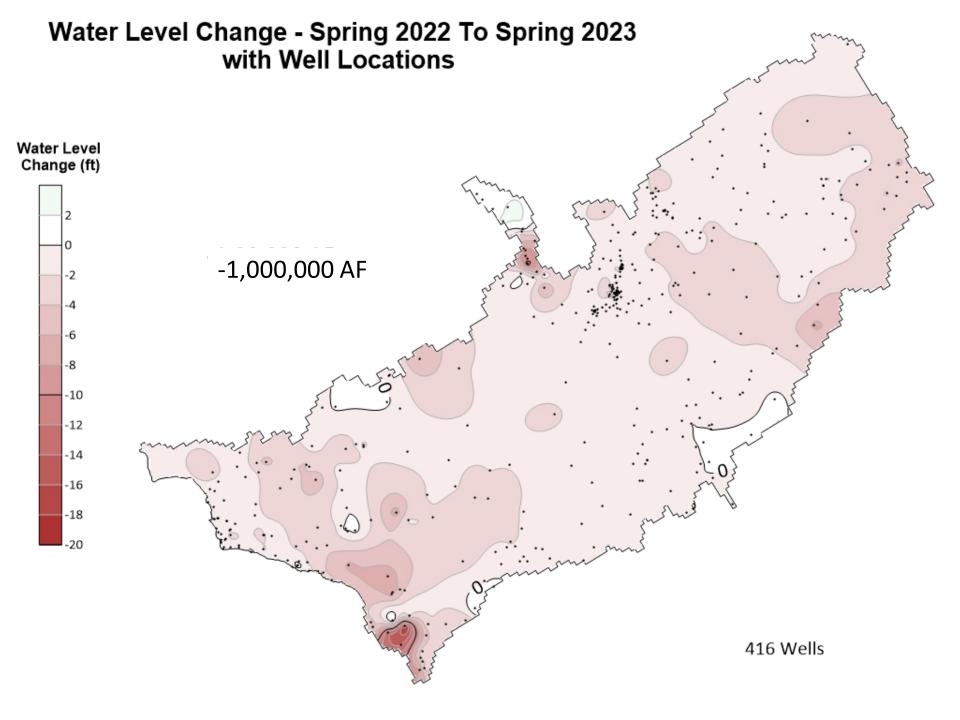


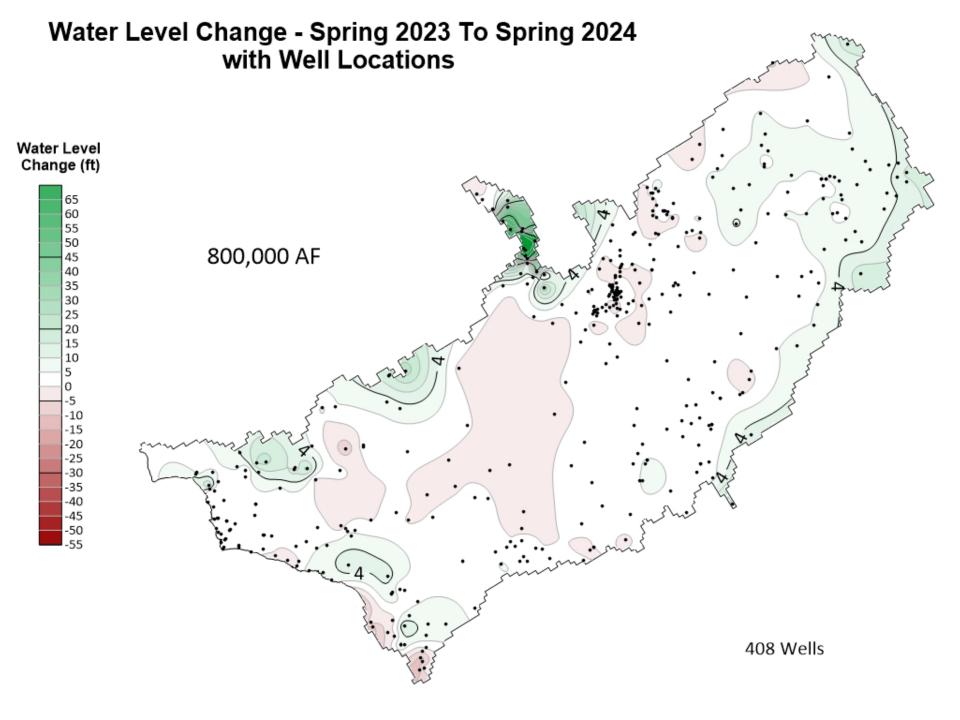


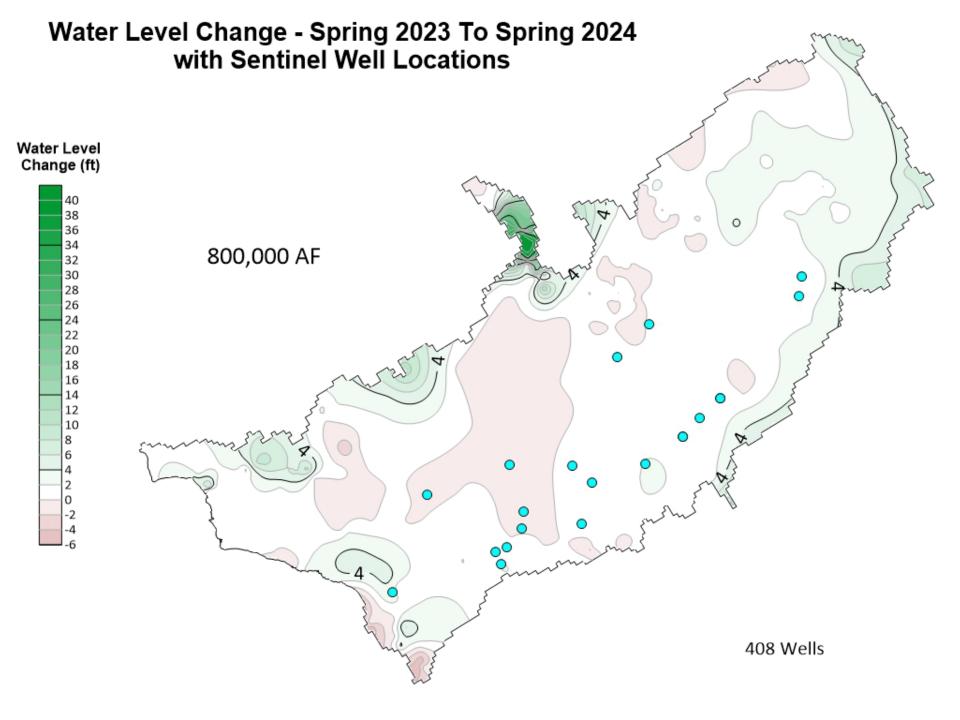




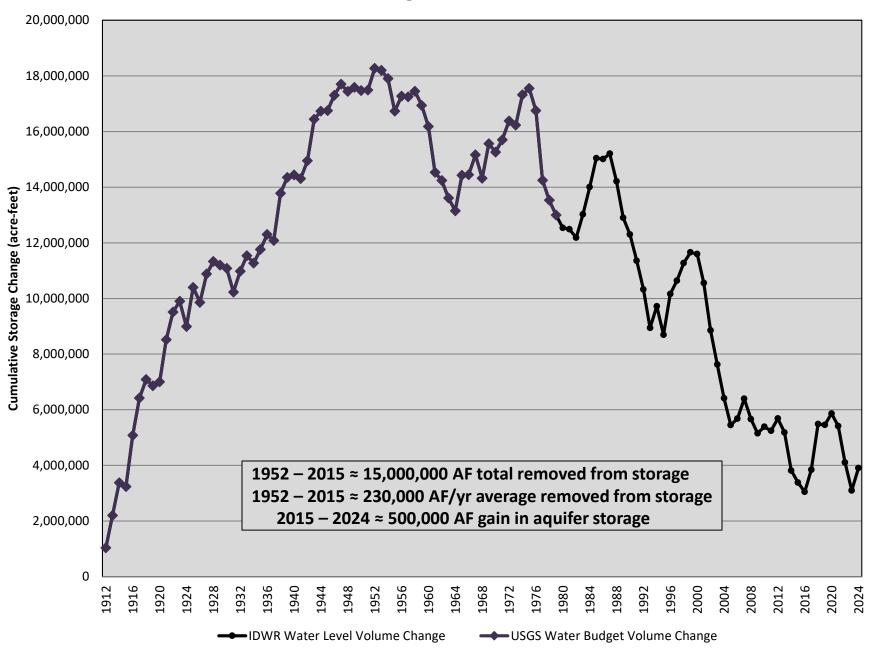


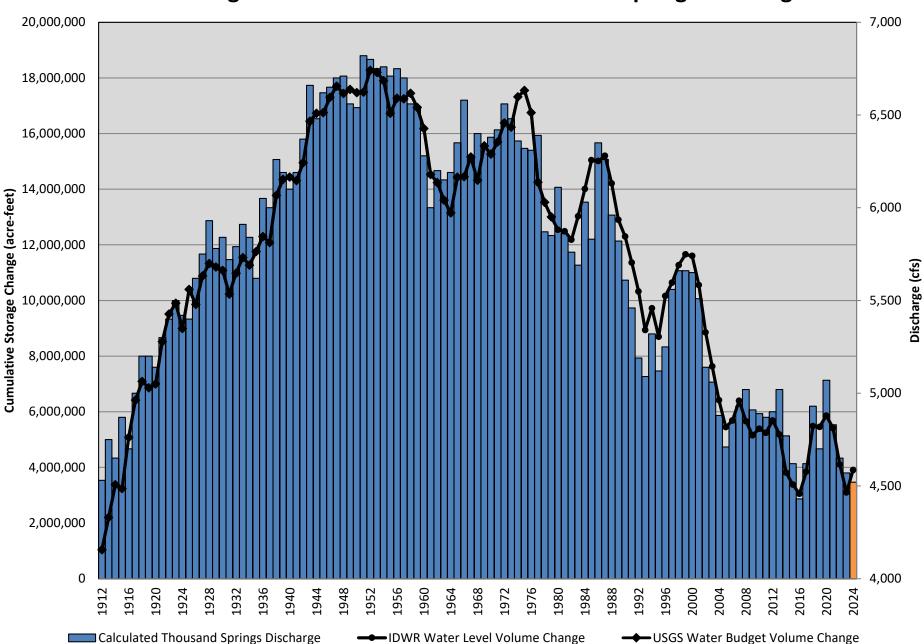






**ESPA Change in Volume of Water** 



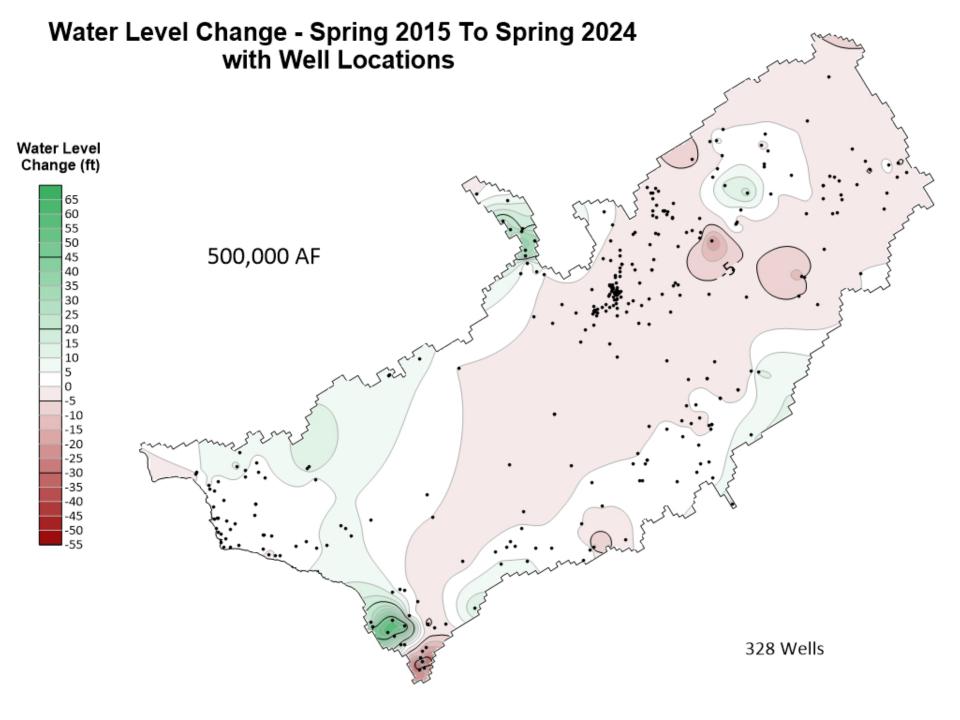


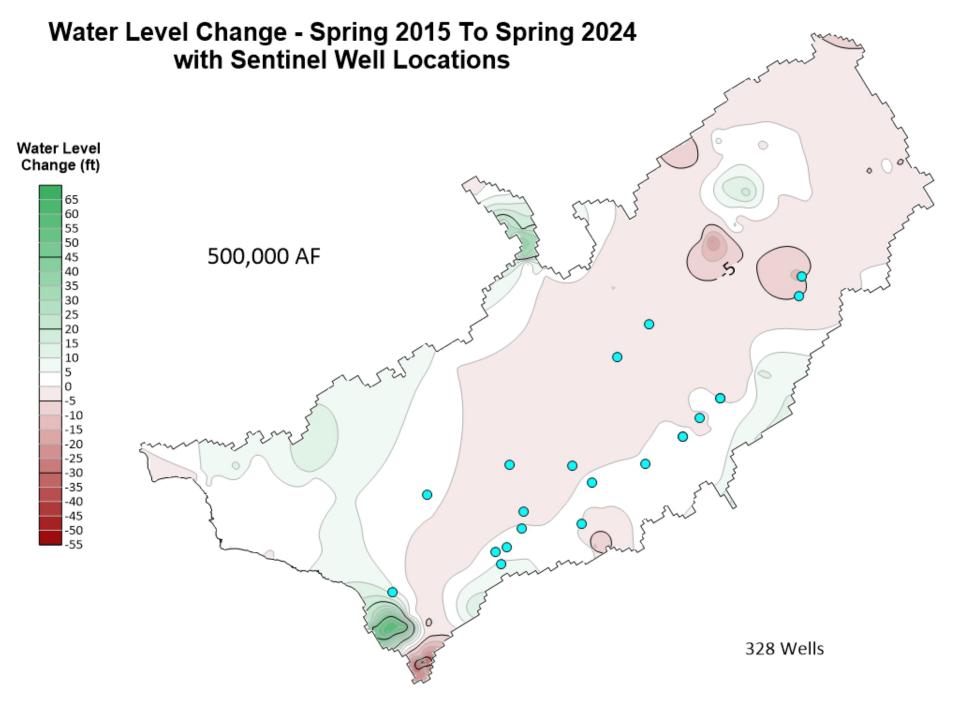
### **ESPA Change in Volume of Water and Thousand Springs Discharge**





## Intermediate Change Map: 2015 – 2024

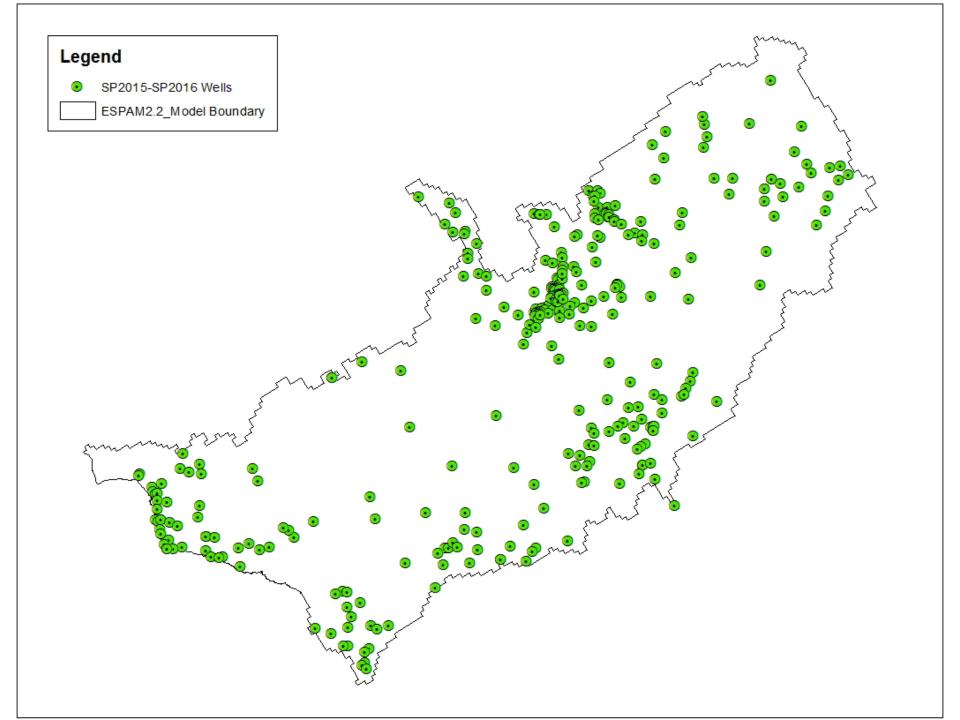


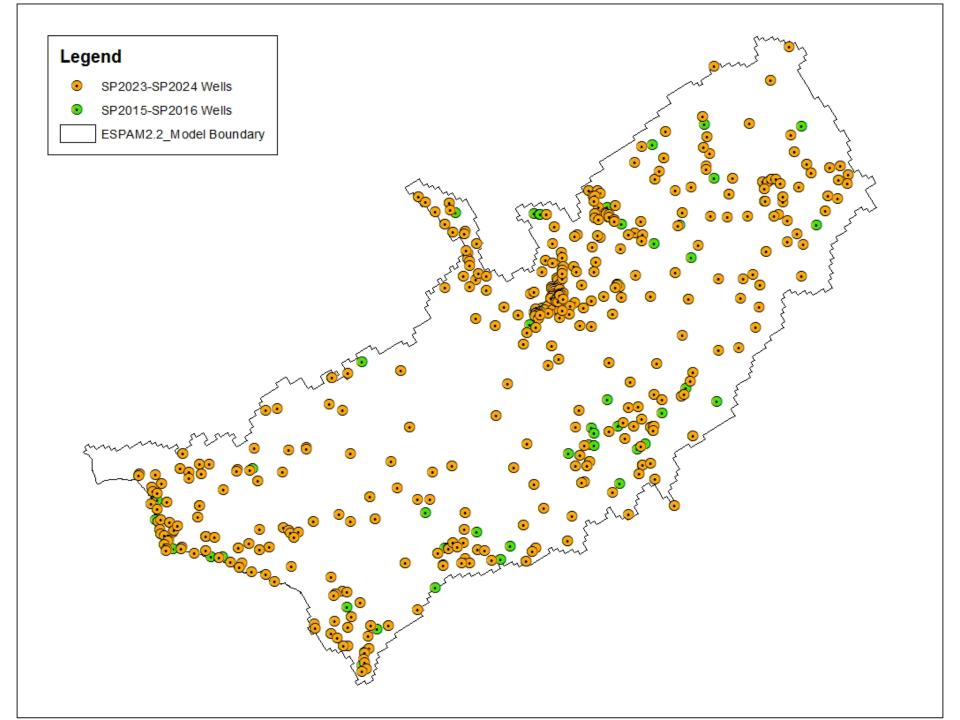


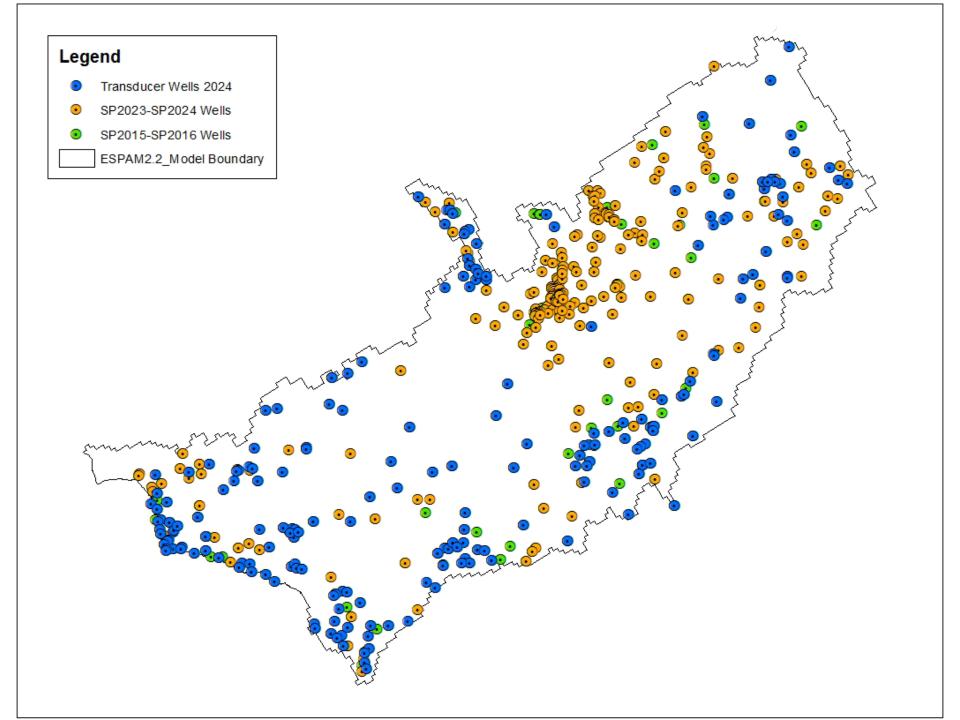


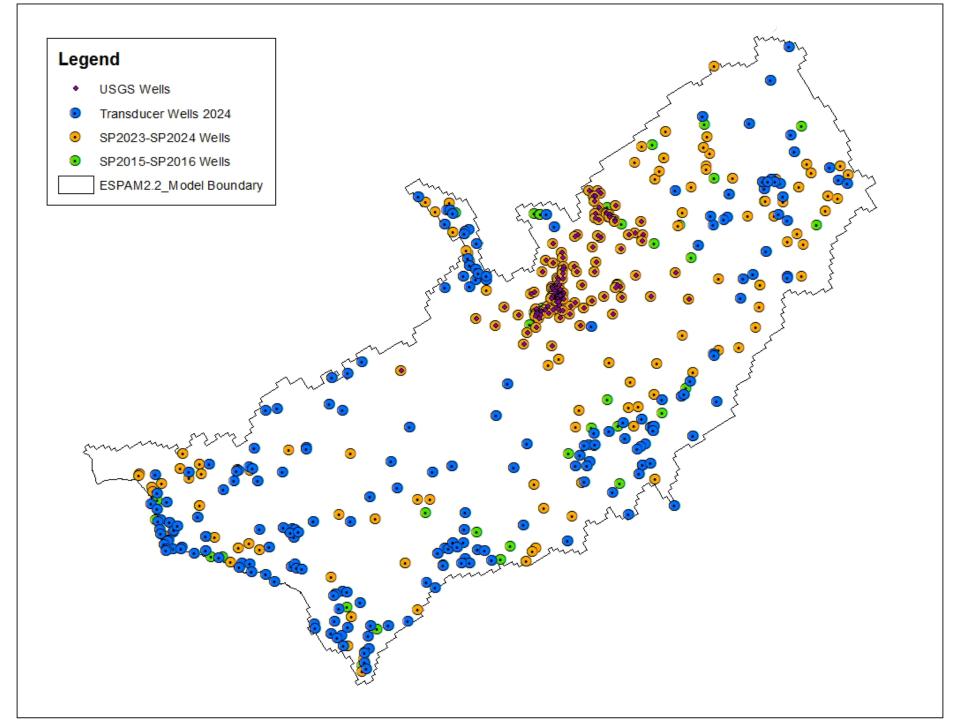


## Water-Level Monitoring Network Continues to Expand













## **Storage Change Summary**

- The aquifer gained approximately 800,000 acre-feet from 2023 to 2024.
- The aquifer has gained approximately 500,000 acre-feet of storage since 2015.
- Undulations due to weather are to be expected.
- The ESPA leaks, and aquifer-storage gains are fleeting.
- Perseverance through the dry times is vital to success.





## Discussion



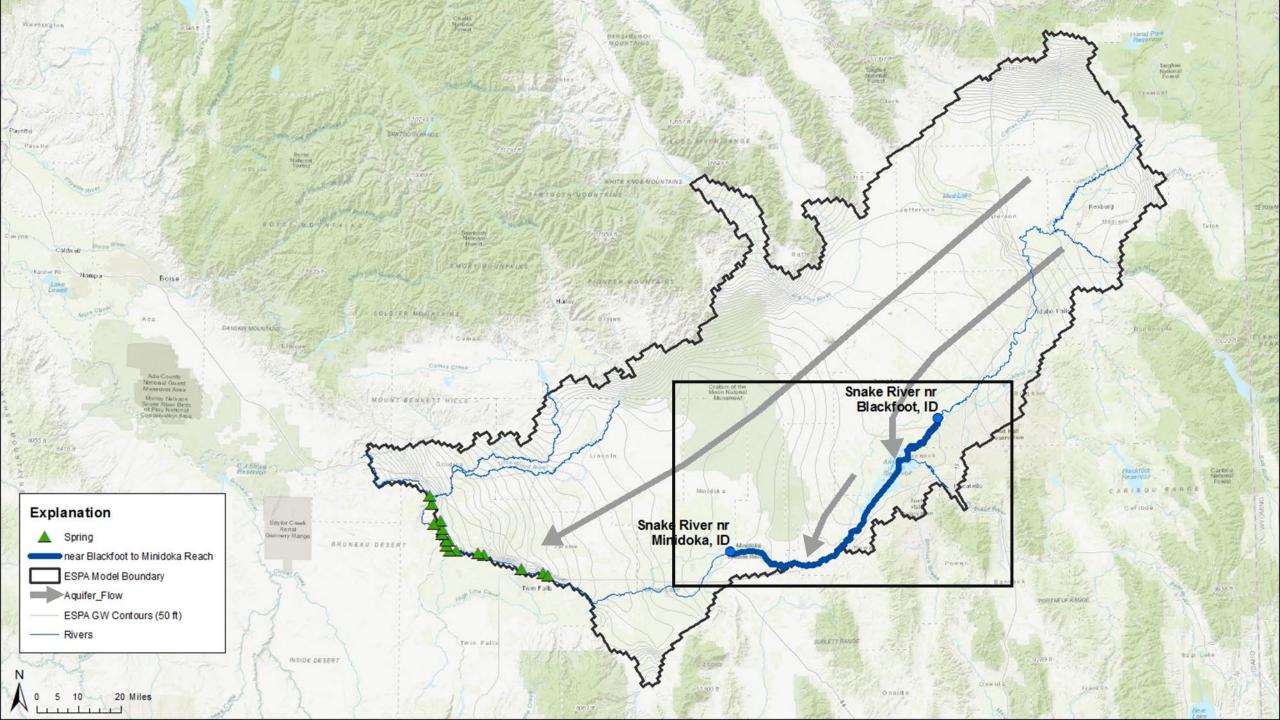




### Eastern Snake Plain Aquifer Discharge

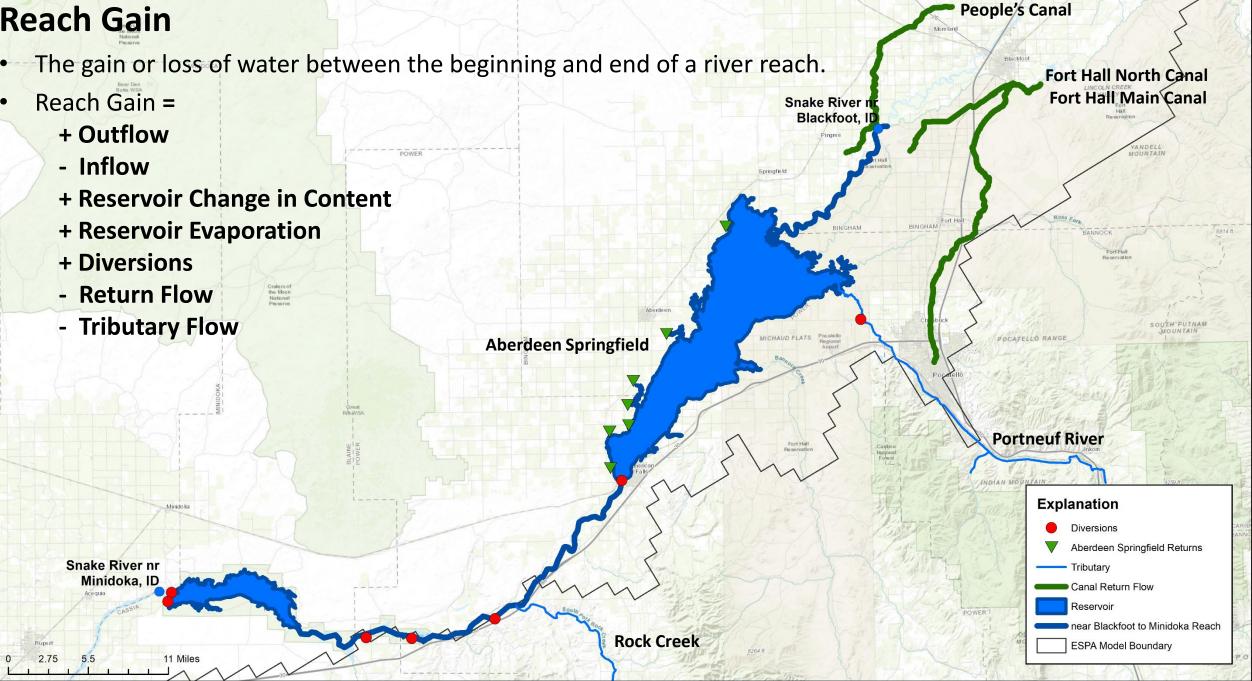
Presented by: Ethan Geisler

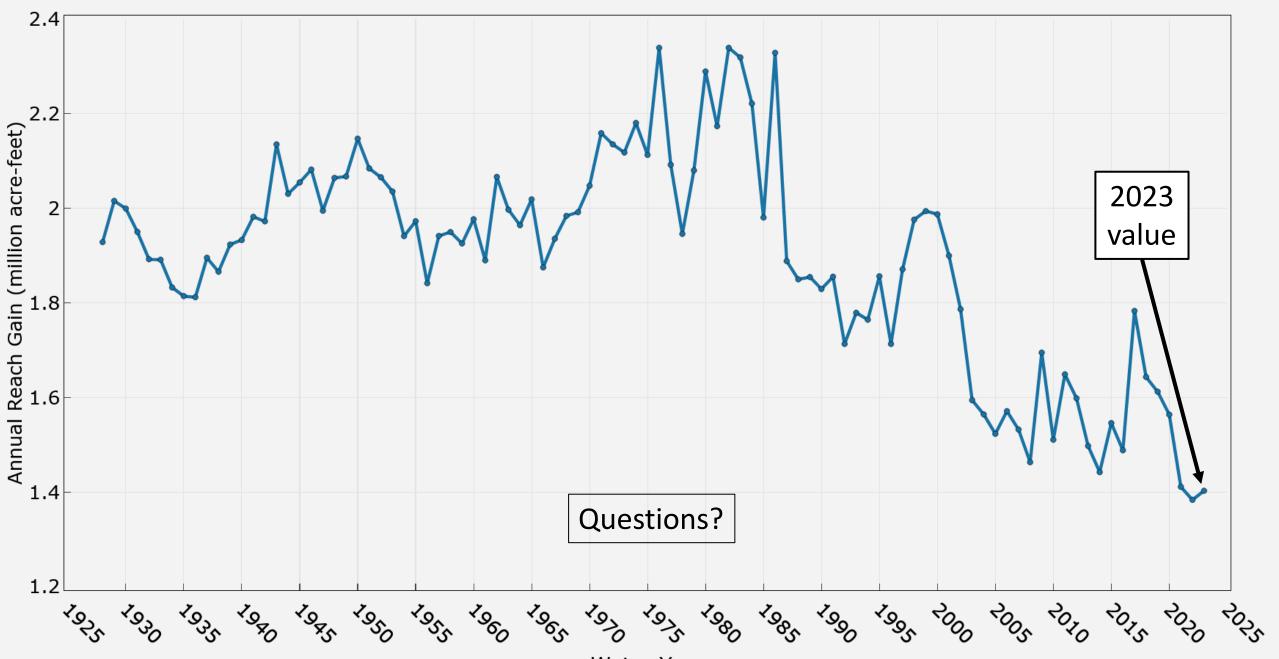
August 8, 2024



### **Reach Gain**

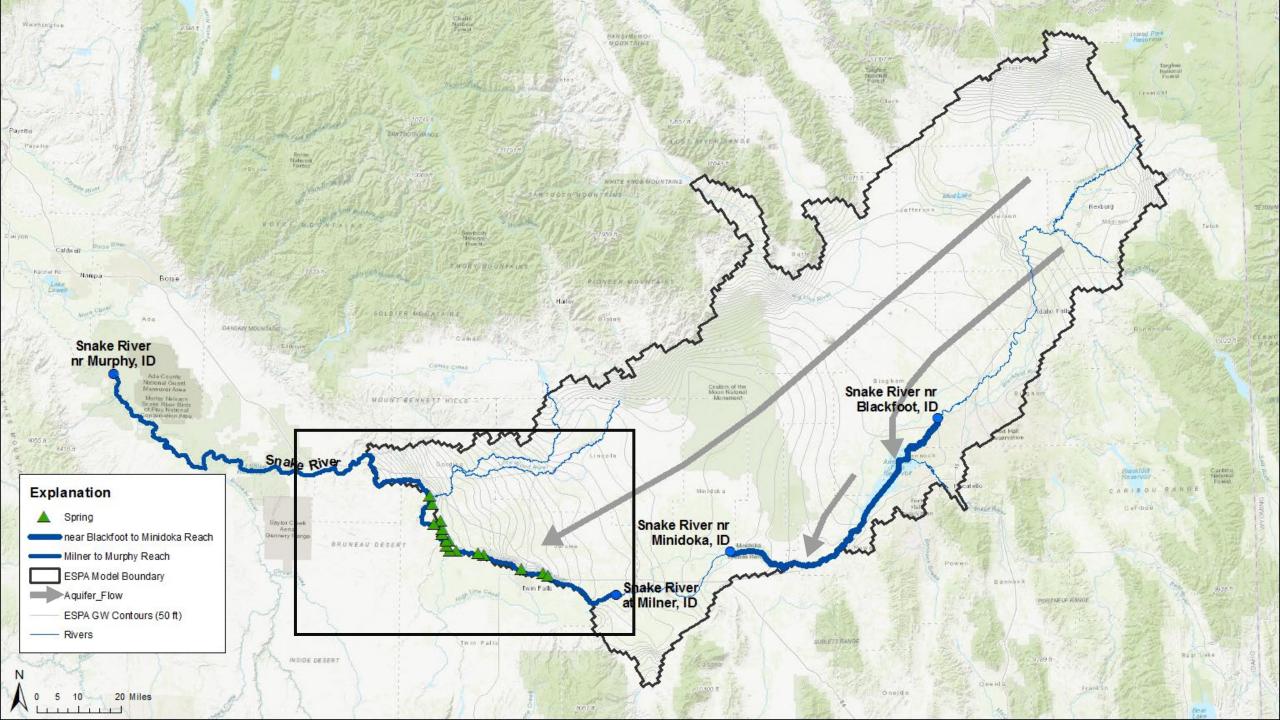
Great Rift WSA





Snake River: nr Blackfoot to Minidoka Reach Gains

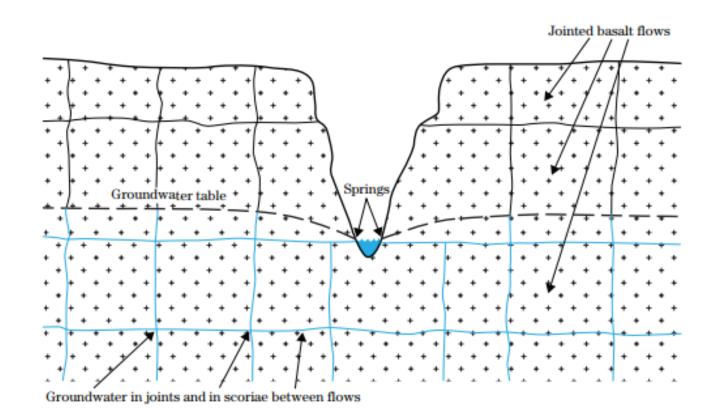
Water Year



### DAHO Department of Water Resources



## Spring Discharge on ESPA

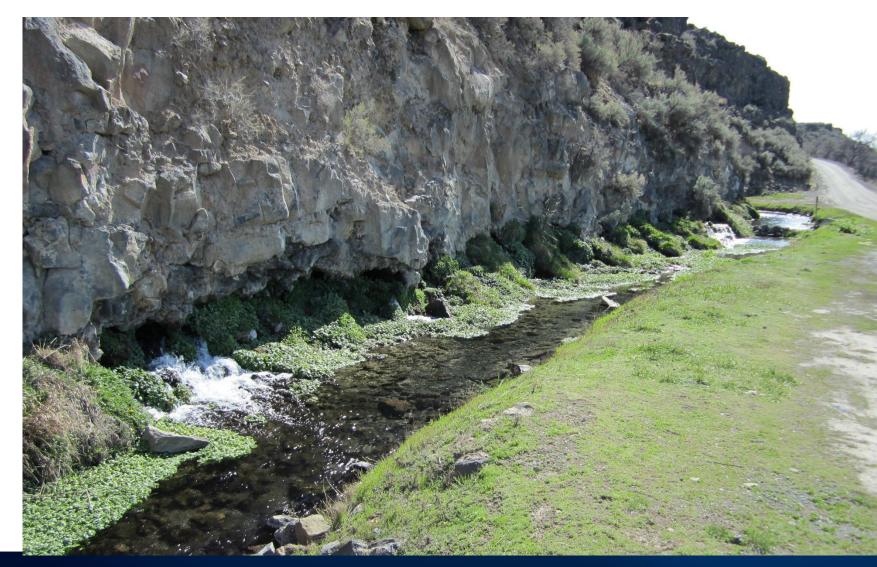


 Springs occur when the groundwater table intersects the land surface or canyon wall.





# Total Spring Discharge is Difficult to Measure



- Example 1: Easy to Measure
- Road access
- Flow becomes concentrated in a single channel.

### **IDAHO** Department of Water Resources



# Total Spring Discharge is Difficult to Measure

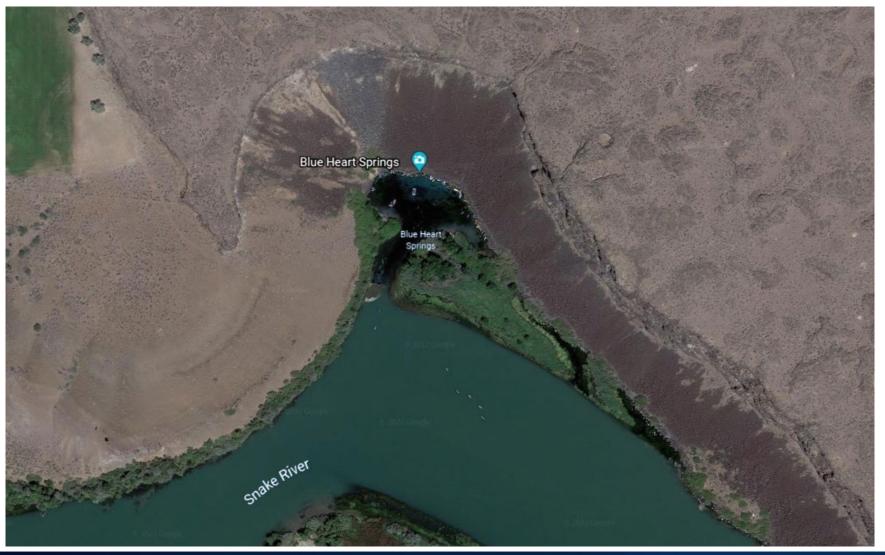


- Example 2: Harder to Measure
- Limited road access
- Brush in channel
- Possible seepage into hillside.

### IDAHO Department of Water Resources

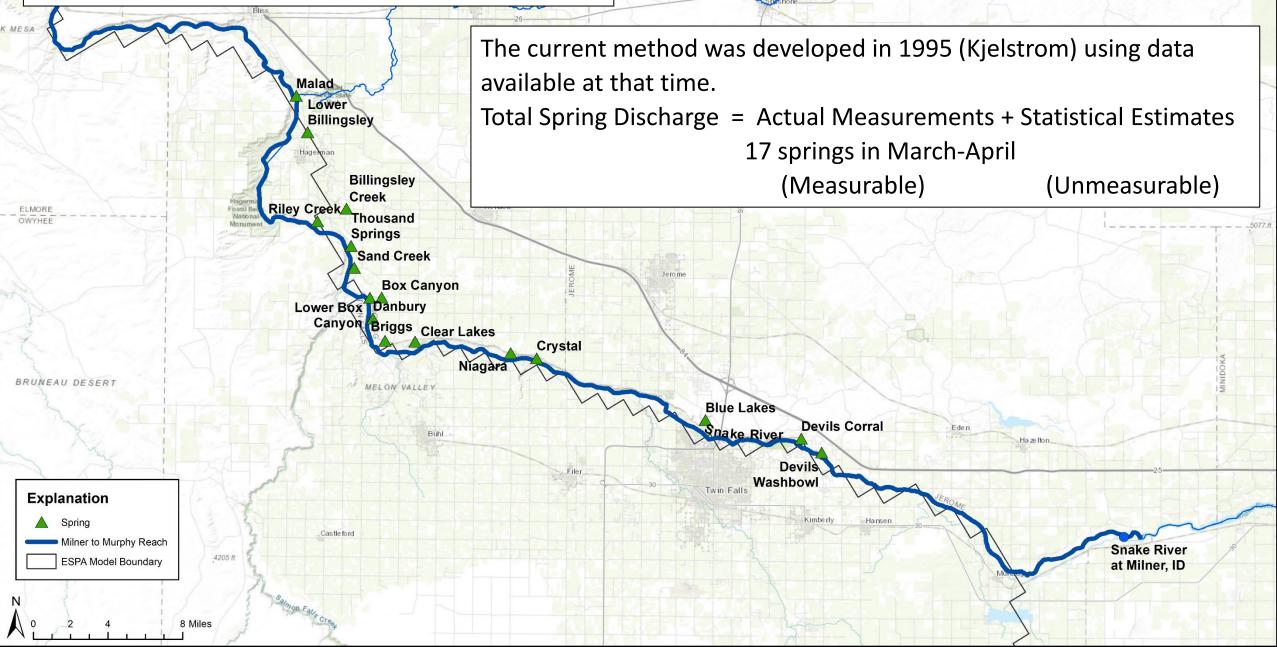


# Total Spring Discharge is Difficult to Measure



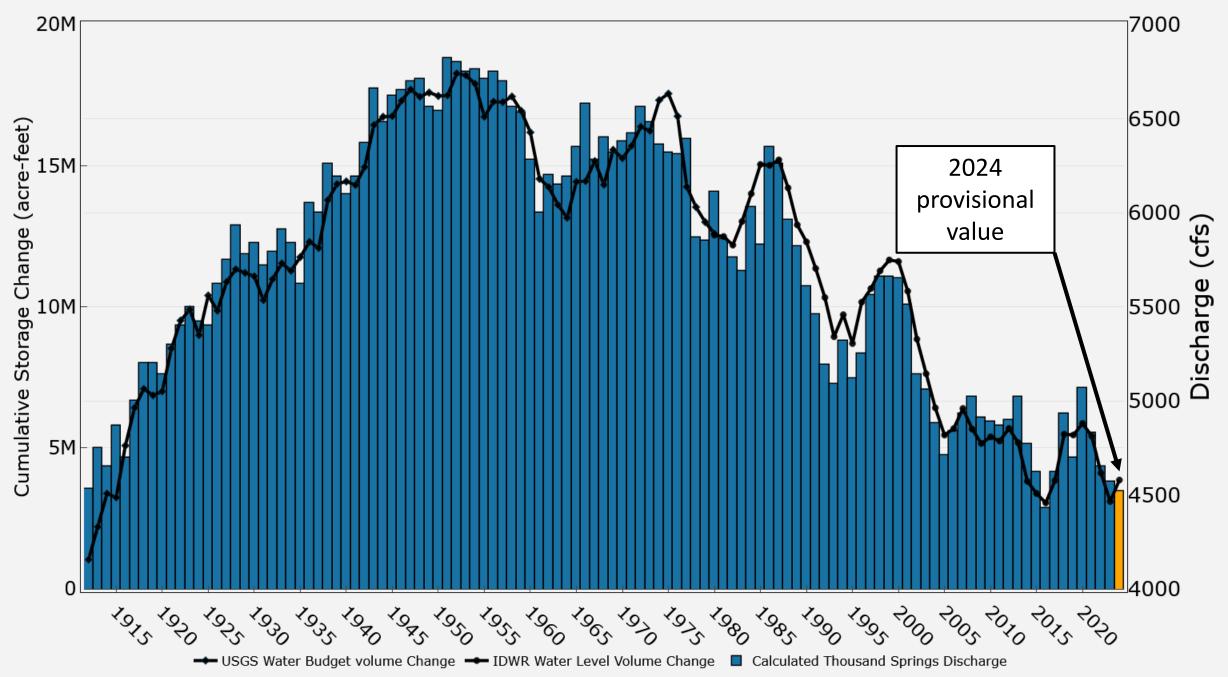
- Example 3: Hard to Measure and Unmeasurable
- River access
- Only measurable during low river flow.
- Possible discharge directly into Snake River.

## **Current Calculation Method**

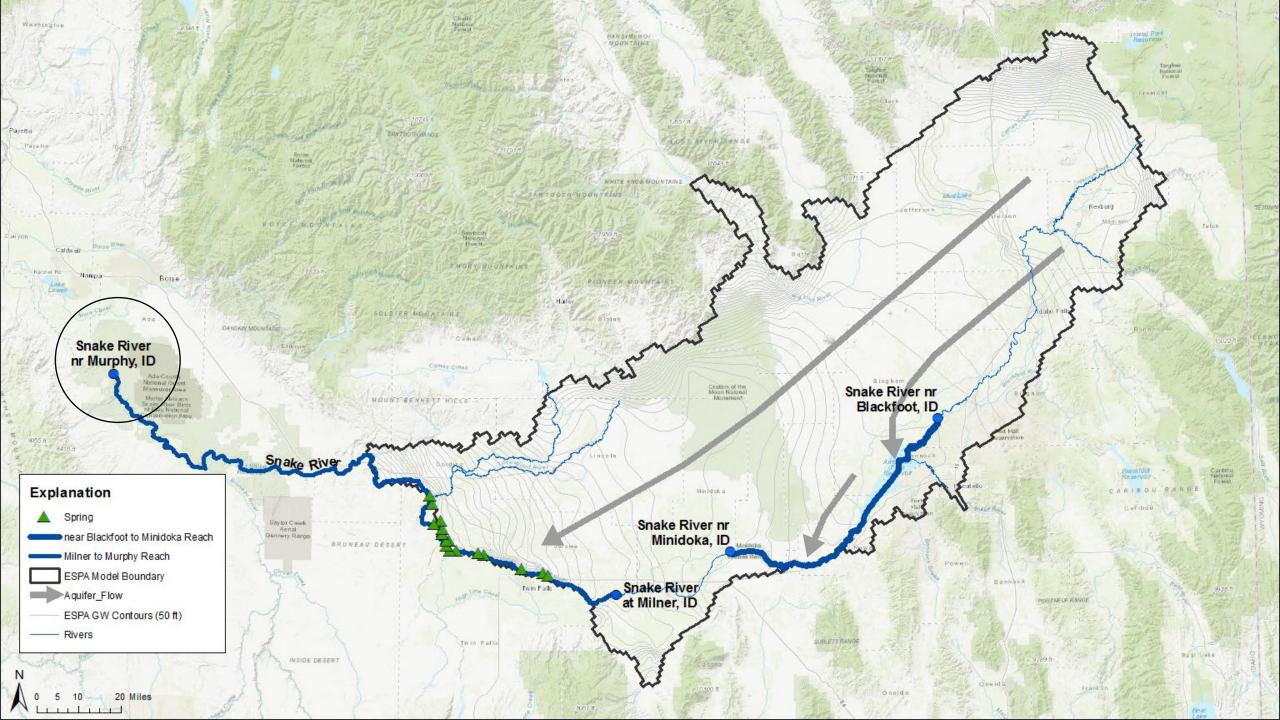


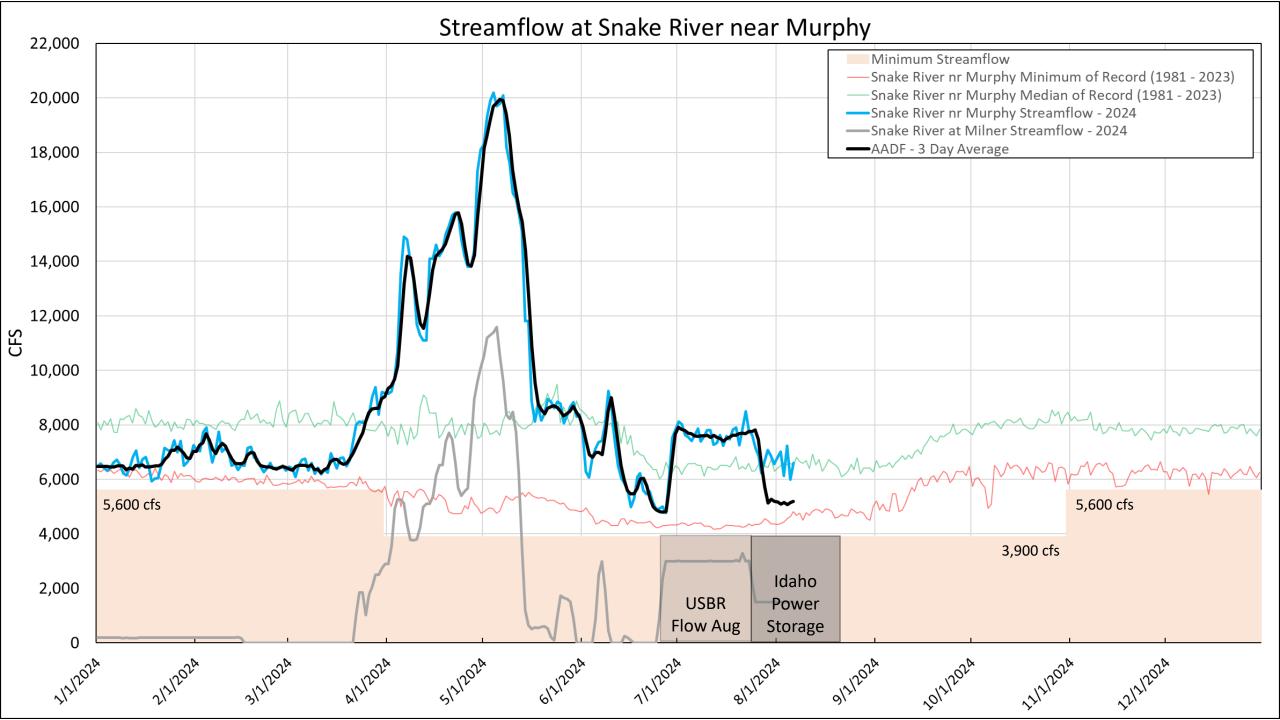
Shoshone WSA

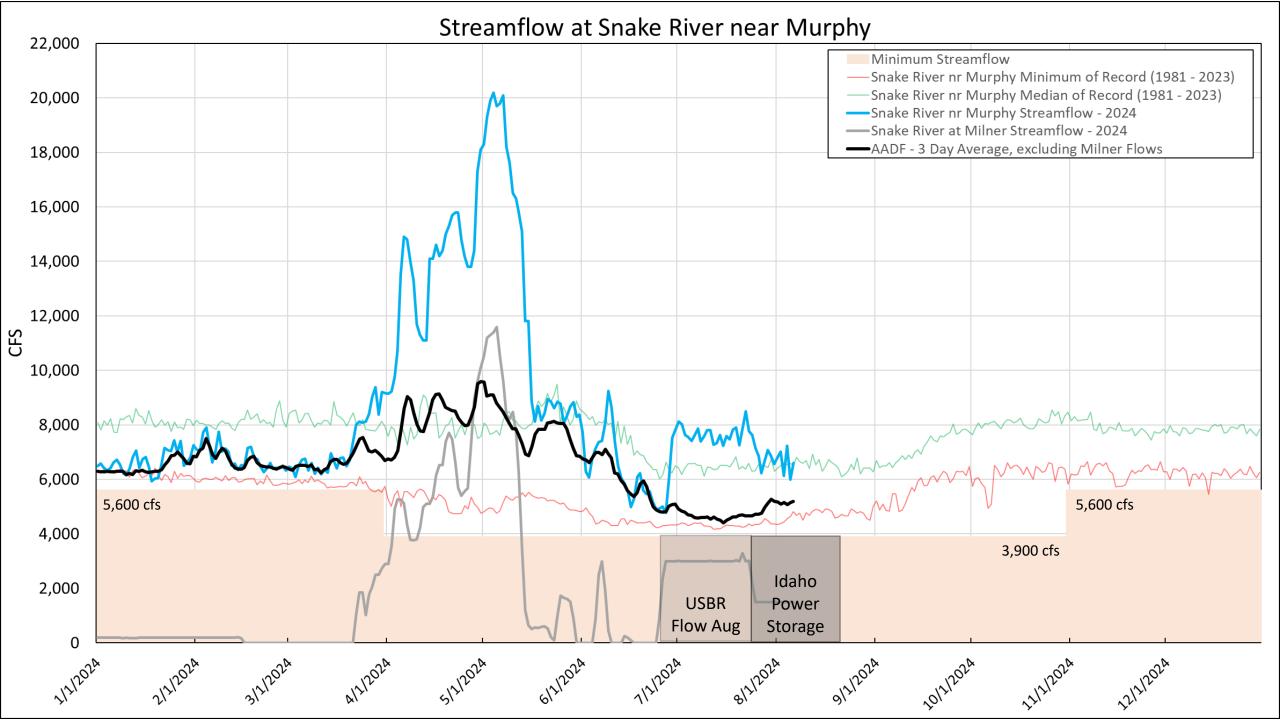
4635 ft

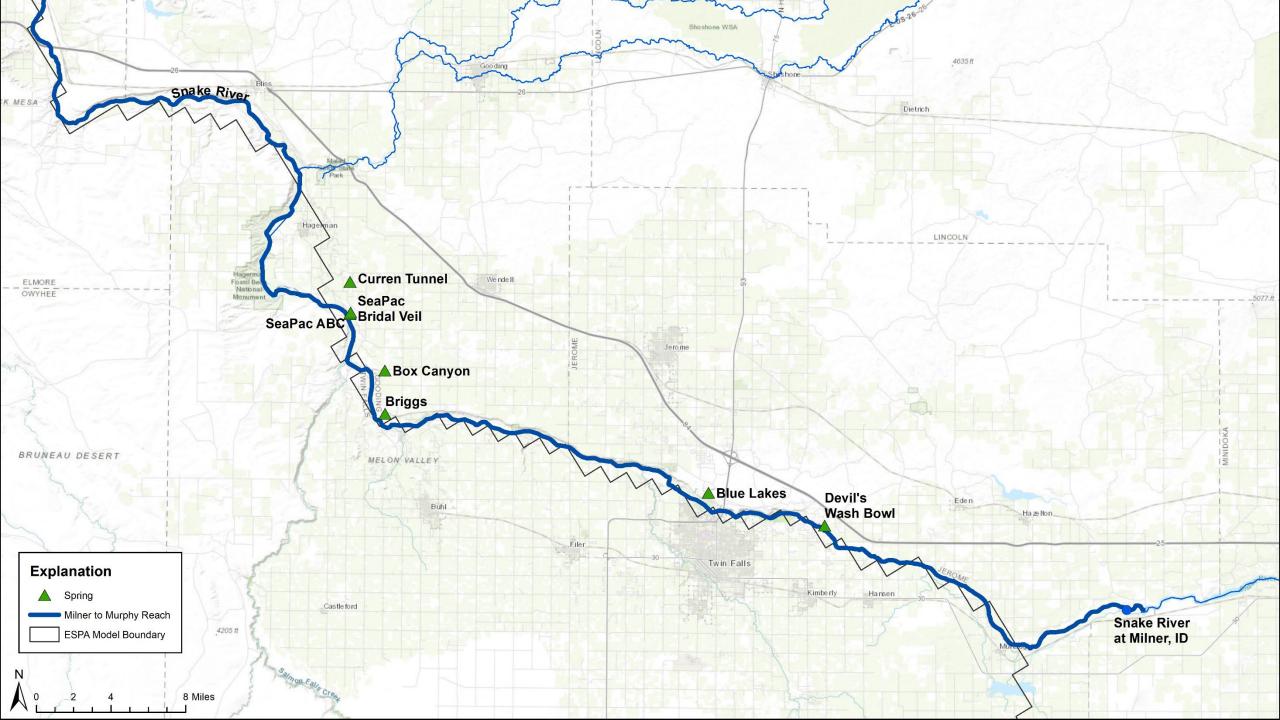


### ESPA Change in Volume of Water and Thousand Spring Discharge

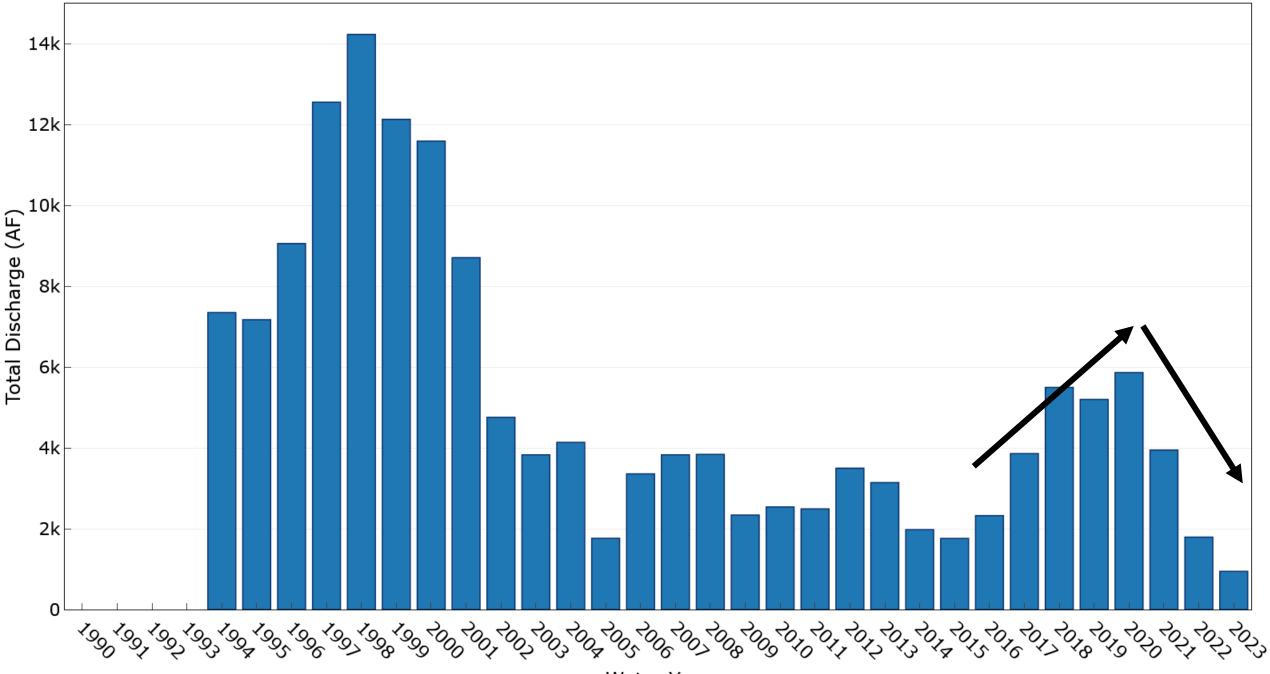






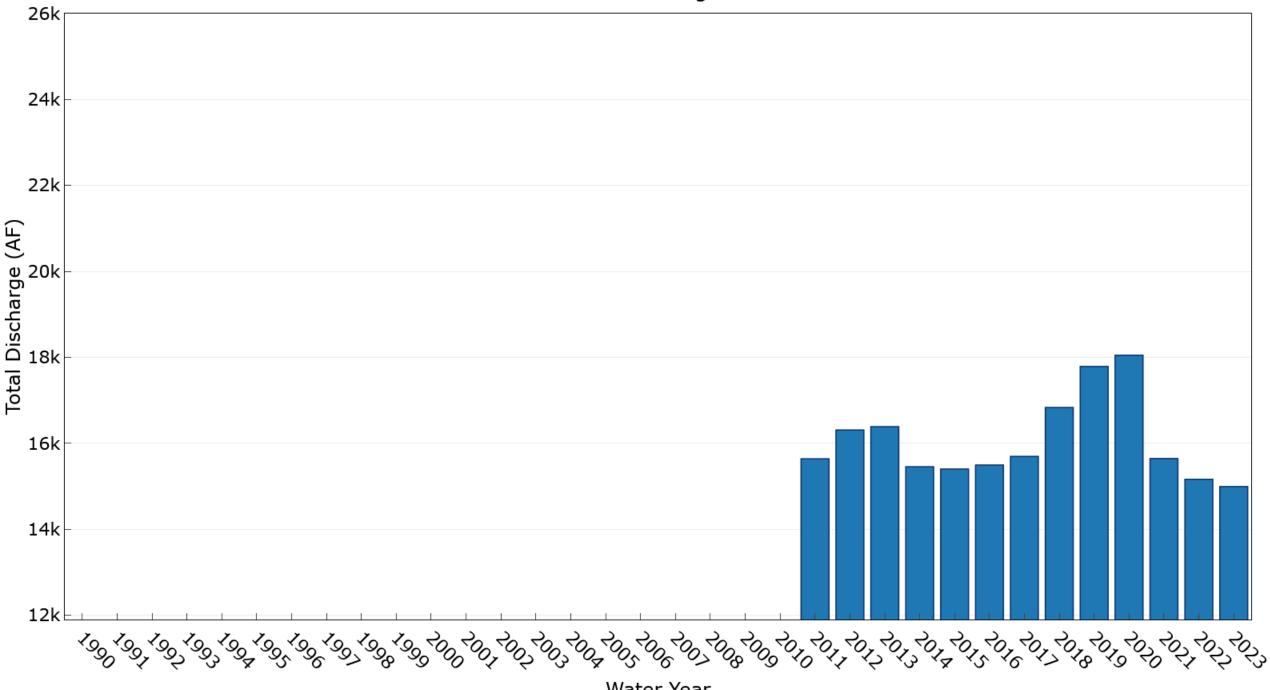


Curren Tunnel nr Hagerman



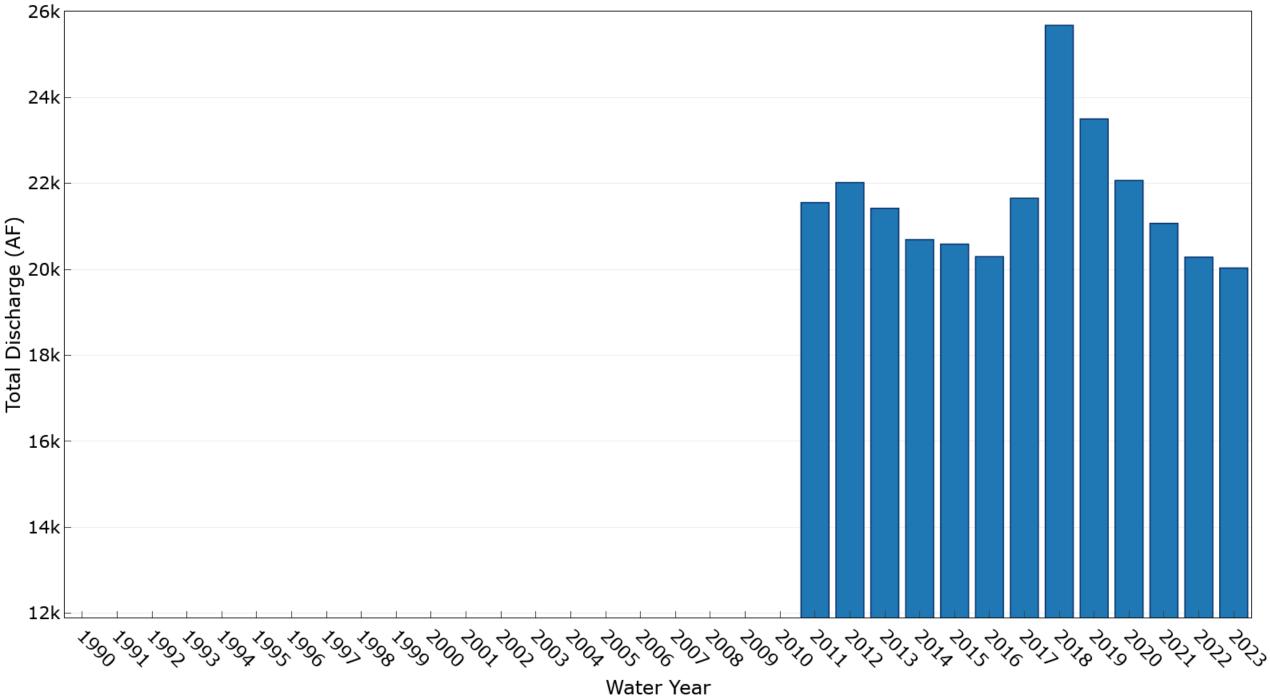
Water Year

#### SeaPac ABC nr Hagerman

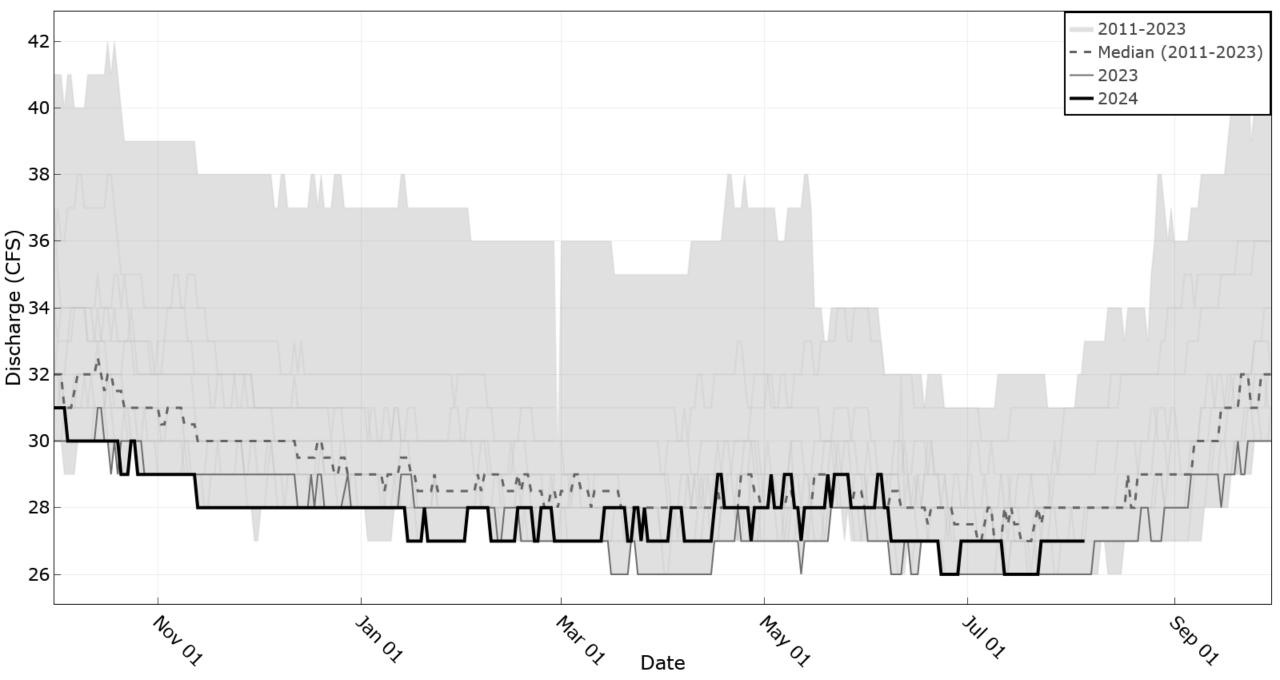


Water Year

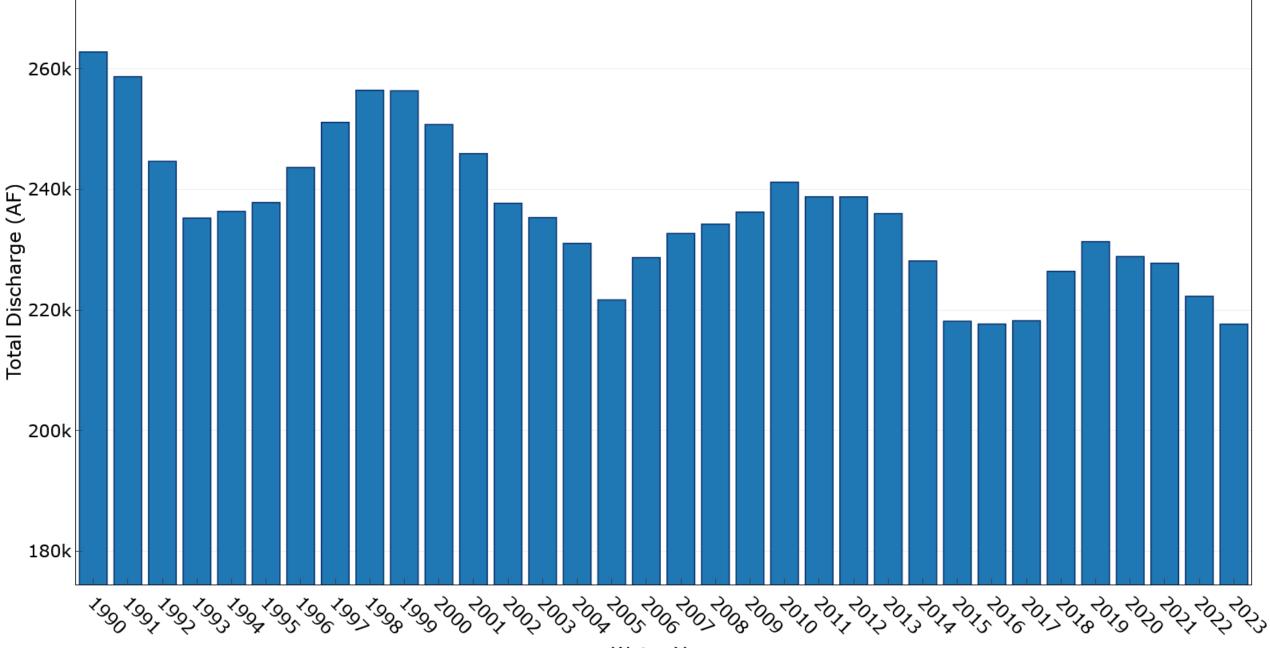
#### SeaPac Bridal Veil nr Hagerman



SeaPac Bridal Veil nr Hagerman

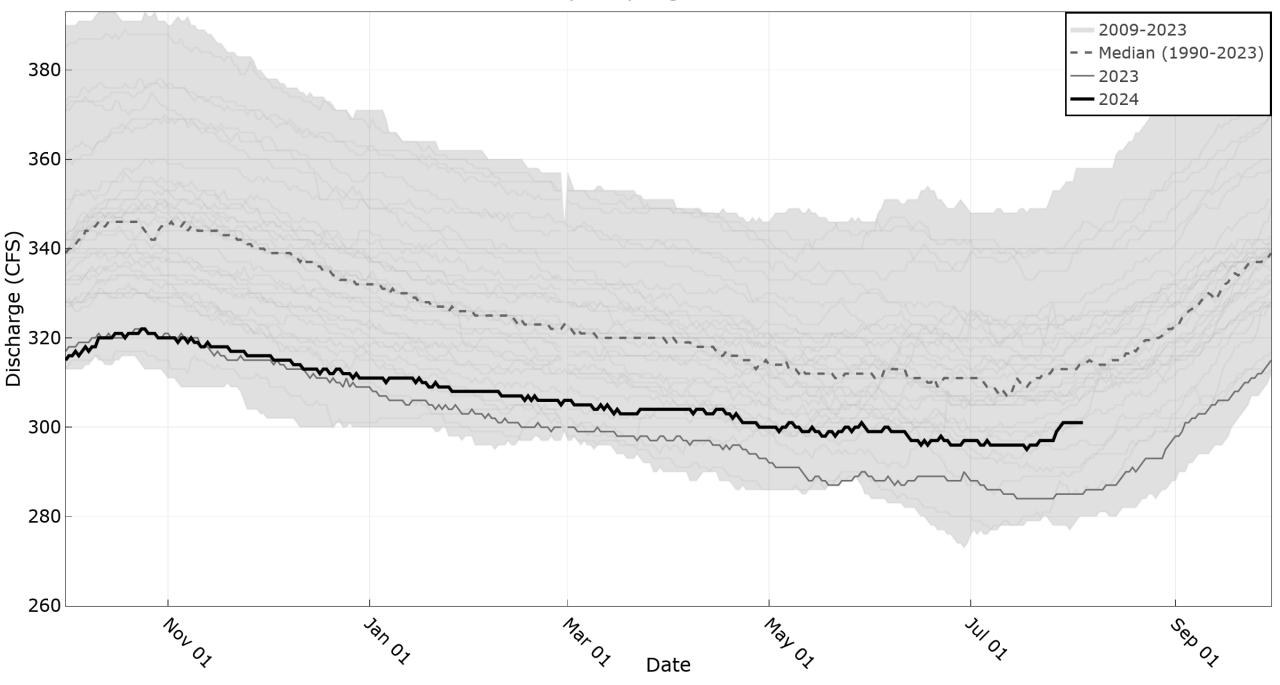


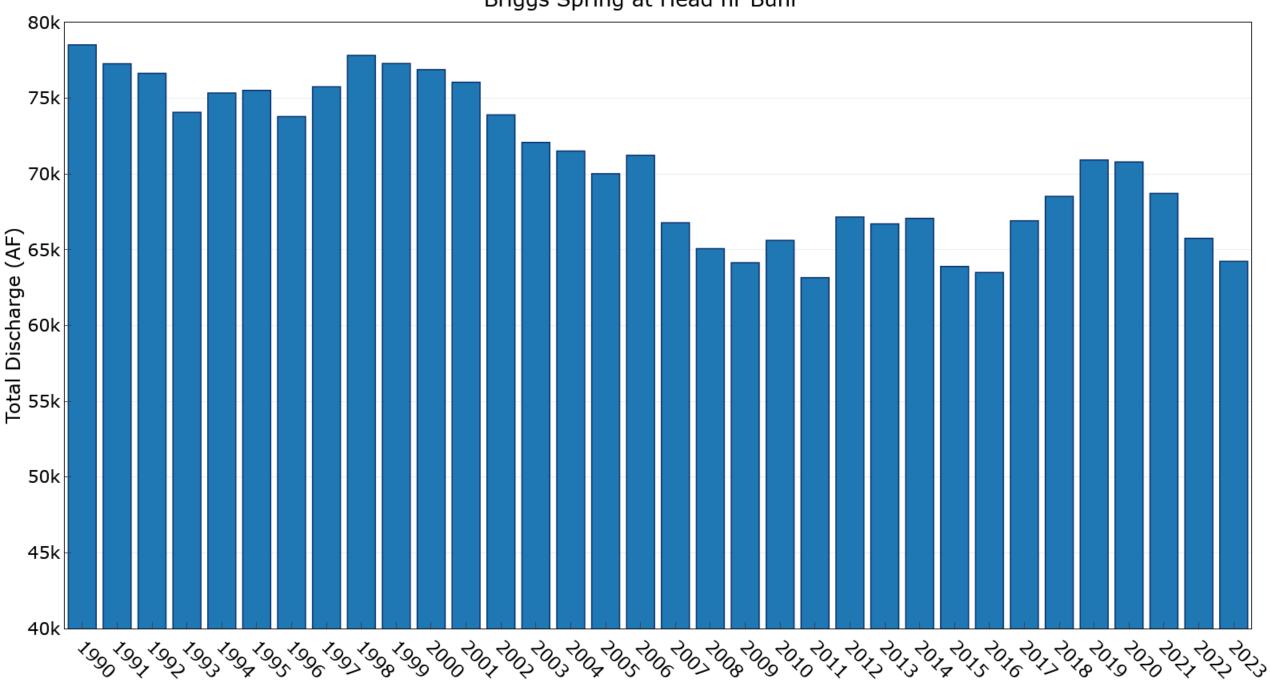
#### Box Canyon Spring nr Wendell



Water Year

Box Canyon Spring nr Wendell

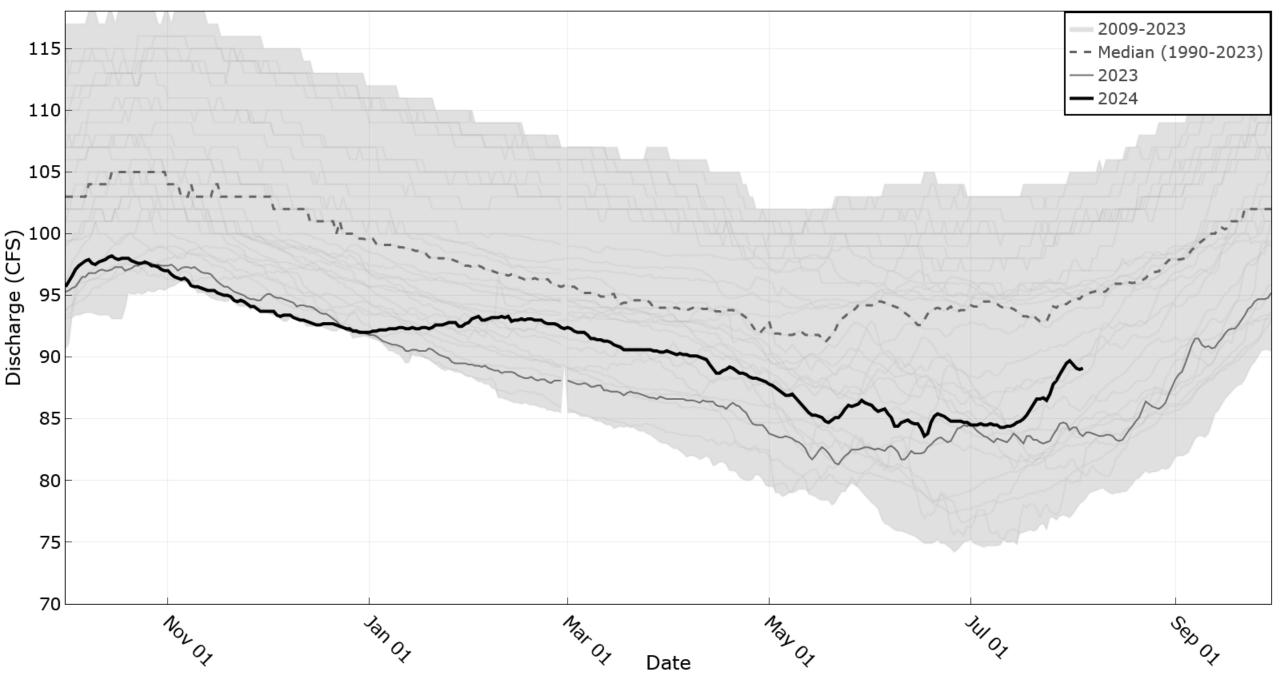




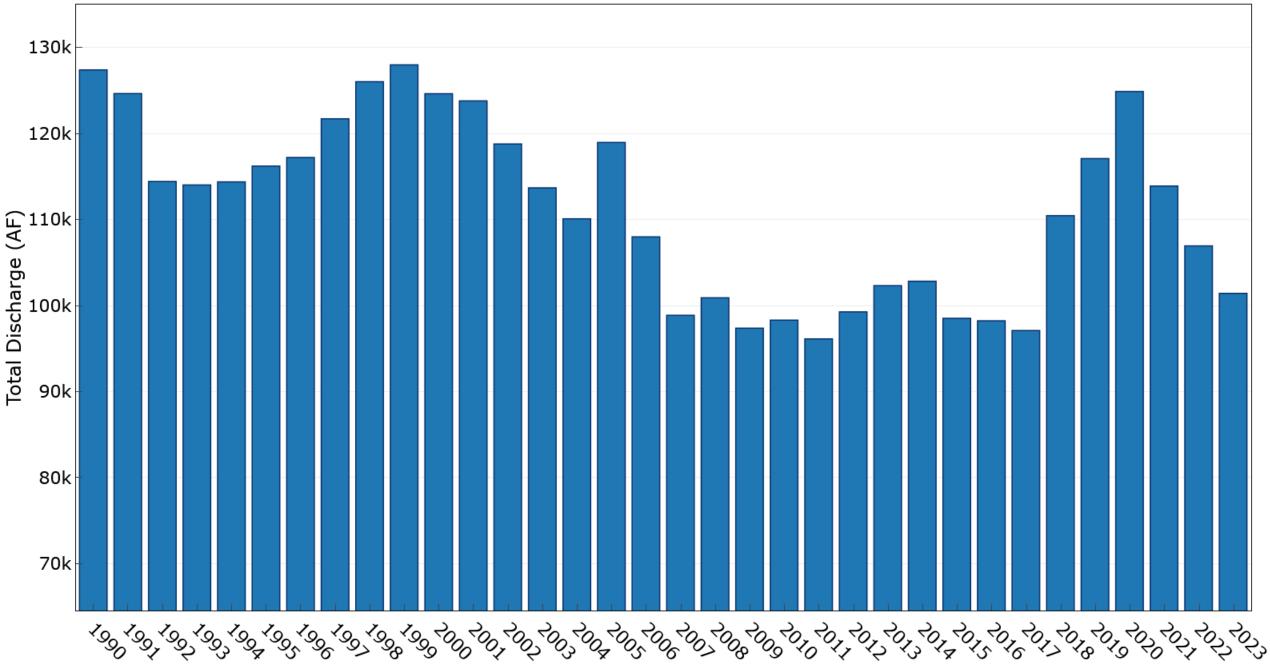
#### Briggs Spring at Head nr Buhl

Water Year

Briggs Spring at Head nr Buhl

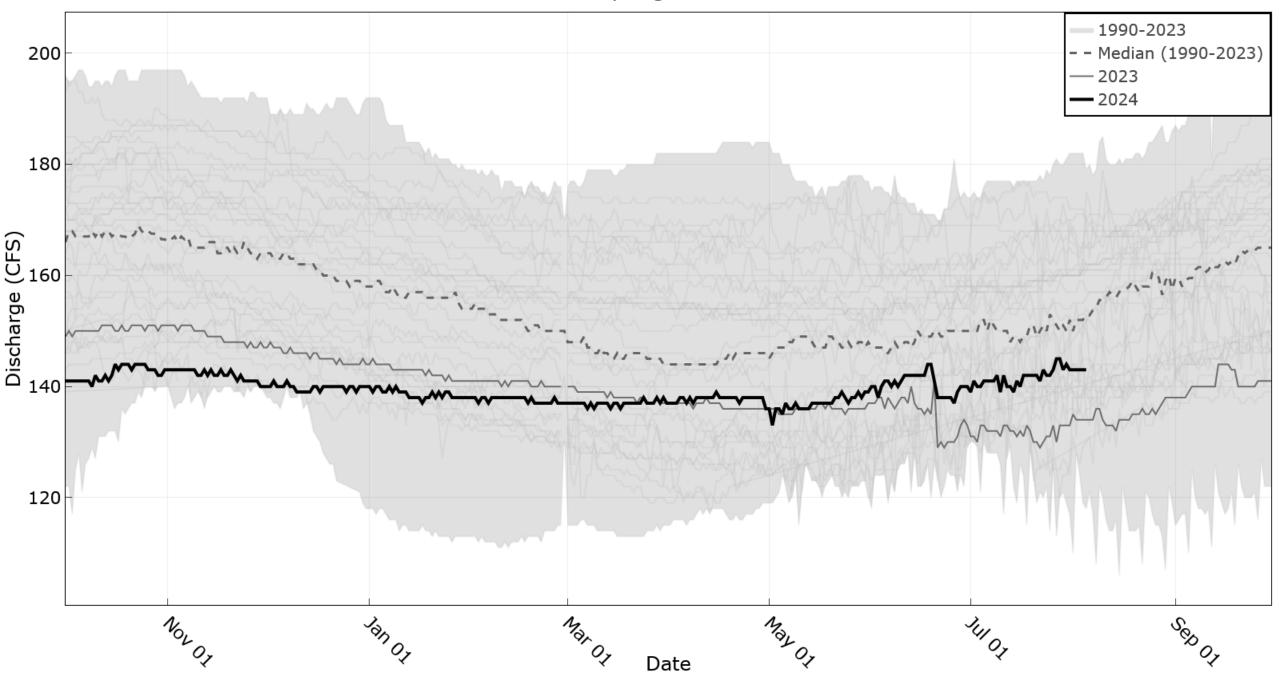


#### Blue Lakes Spring nr Twin Falls

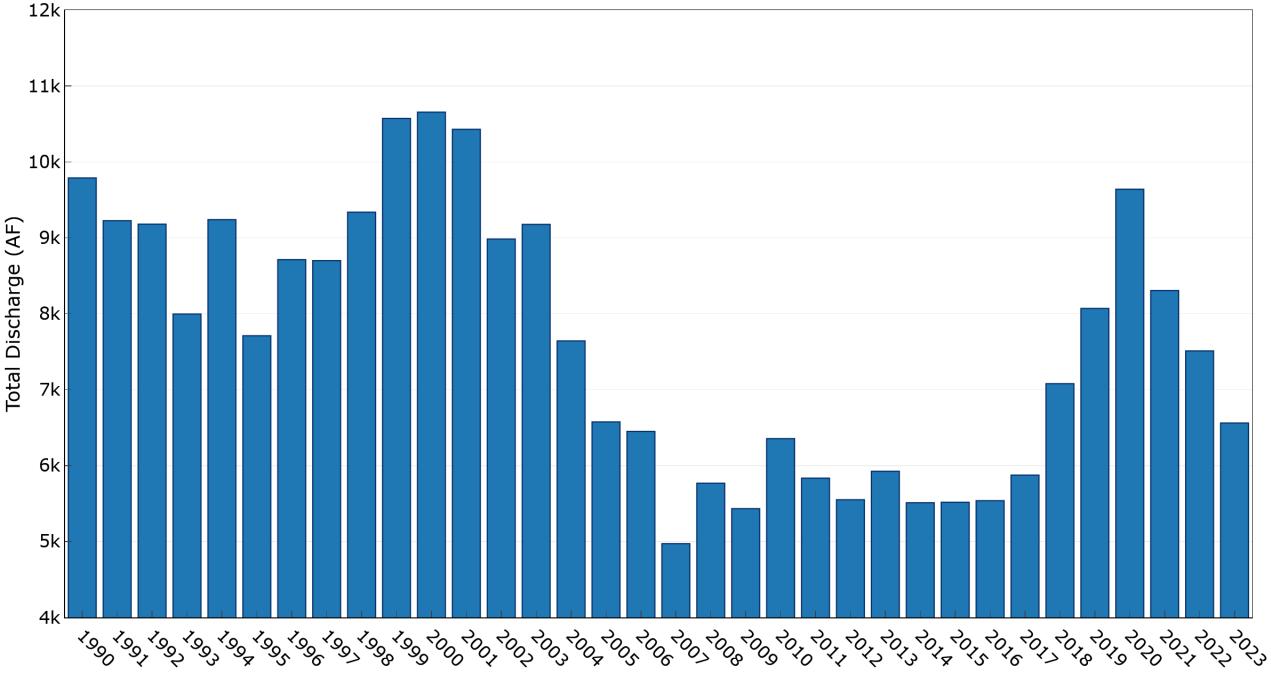


Water Year

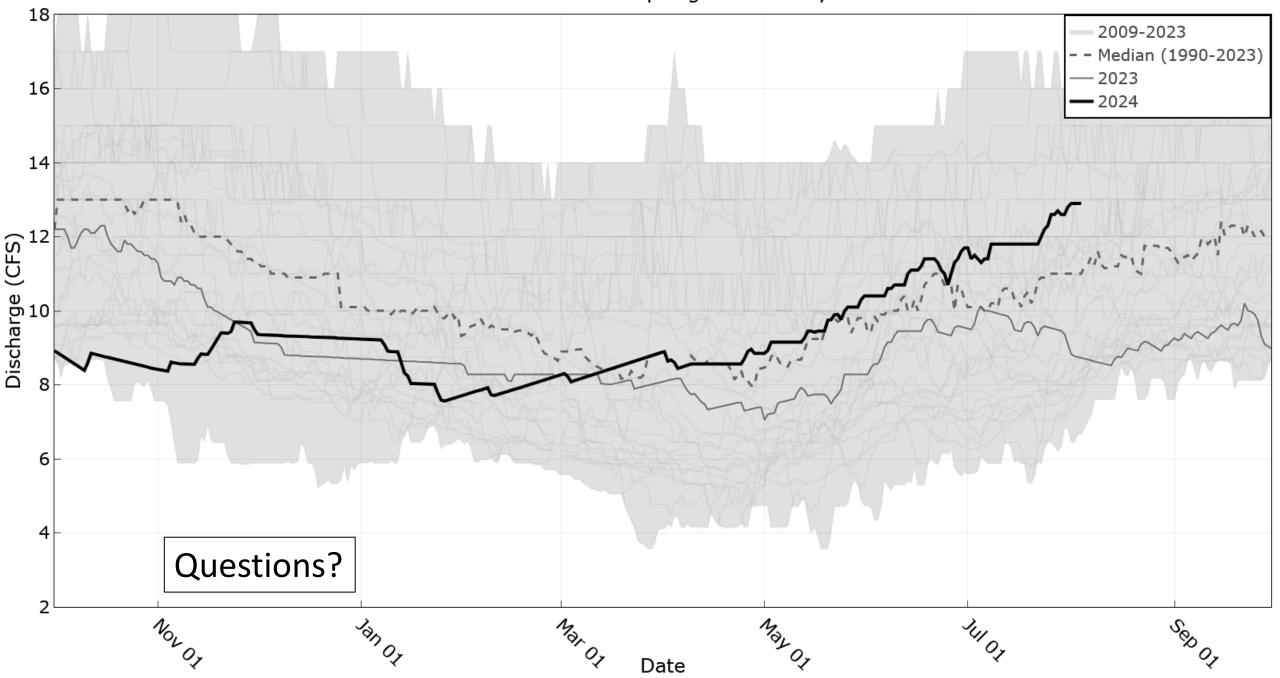
Blue Lakes Spring nr Twin Falls



#### Devils Washbowl Spring nr Kimberly



Water Year



Devils Washbowl Spring nr Kimberly

# Modeled Aquifer Management Impacts, Update 2024

ALEX MOODY, IDWR



A U G U S T 8 , 2 0 2 4

### Modeled recharge and pumping reduction volumes

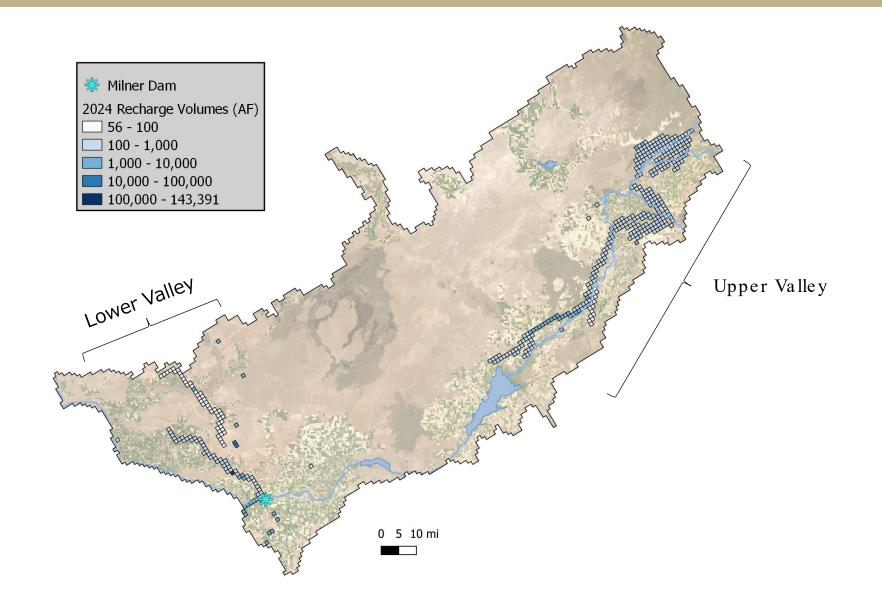
• IGWA Recharge

- Scenario includes donated SWC storage and Cities' recharge
- Knowledge of timing and location varies in detail
- Pumping reductions
  - Distributed evenly through the irrigation season
  - Some WMIS wells have unknown locations
- IWRB recharge
  - Timing and location well known

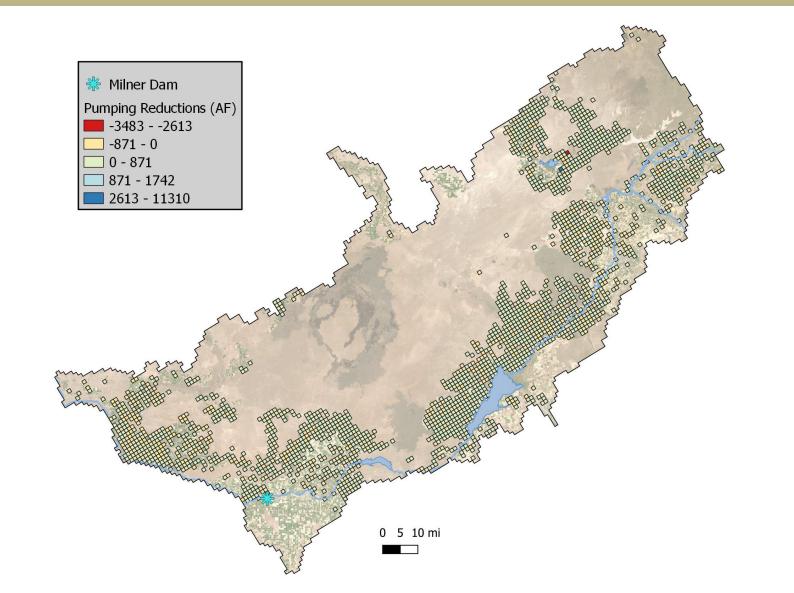
Calendar Year	Board Recharge (AF)*	IGWA Recharge (AF)*	Pumping Reduction (AF)*
2014	36,087	-	-
2015	67,542	16,847	-
2016	77,432	101,814	128,764
2017	420,212	243,311	266,507
2018	352,348	178,207	213,269
2019	336,301	168,195	299,988
2020	469,480	157,497	224,301
2021	134,524	67,584	72,959
2022	156,922	20,473	130,912
2023	135,000	94,728	358,712
2024	329,686	17,379	-

\* These volumes are model and inputs and may differ slightly from reported Department or IGWA numbers due to aggregation period, wells being outside of the model boundary, and omission of conversions.

## 2024 recharge on ESPAM grid

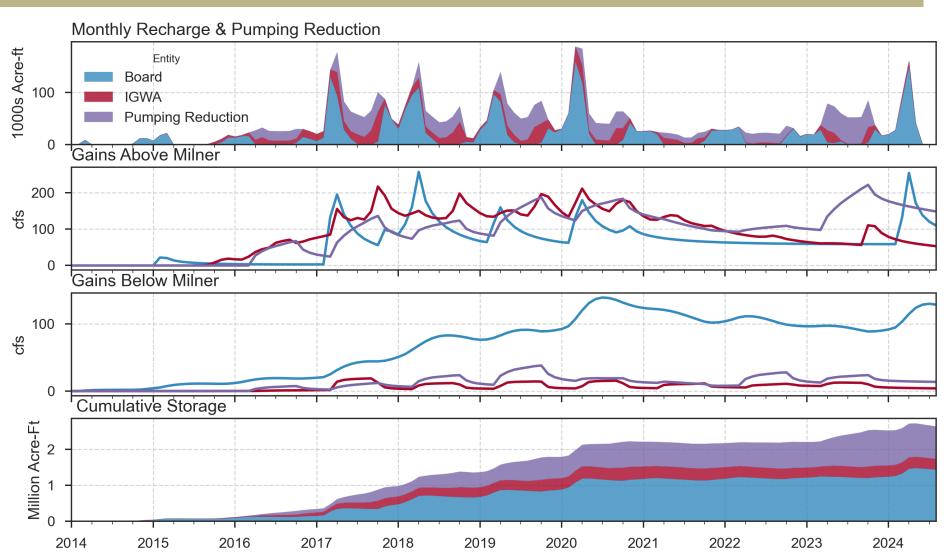


## 2023 pumping reductions on ESPAM grid

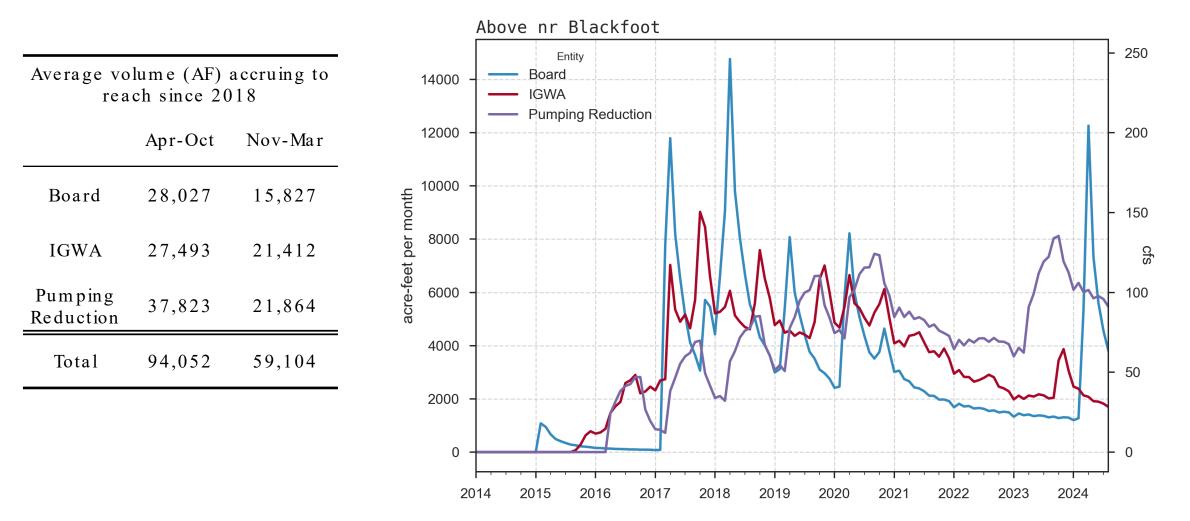


## Aquifer Recharge, Discharge, and Storage

- Top plot shows timing and total volumes (inputs)
- Storage impact at end of model run (August 2024)
  - IWRB: 1.44 MAF
  - IGWA Recharge: 0.3 MAF
  - Reductions: 0.89 MAF
  - Total: 2.63 MAF

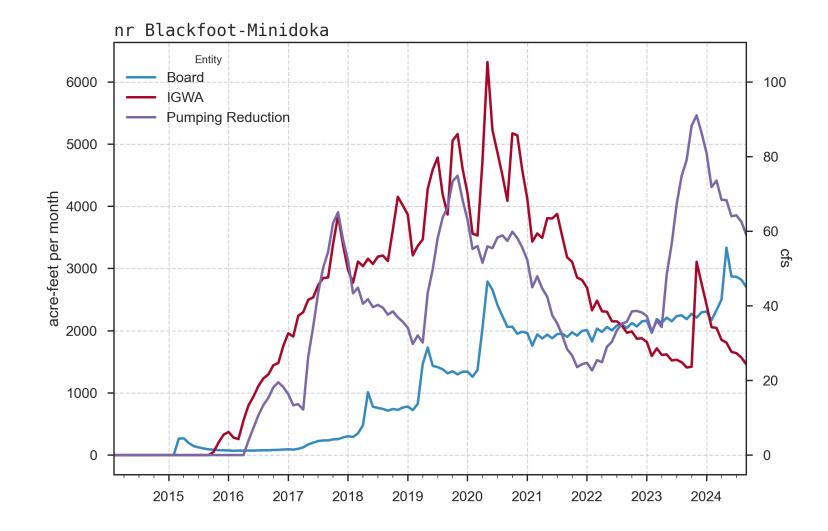


## Impacts above near Blackfoot



## Impacts from near Blackfoot to Minidoka

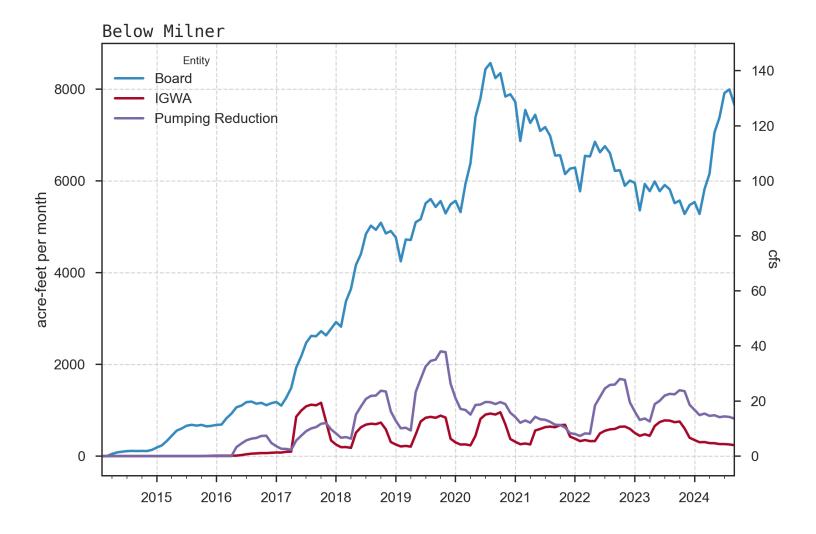
- IWRB impacts to reach steadily increasing.
- ~ 45 cfs at end of August
   2024
  - Average volume (AF) accruing to reach since 2018 Nov-Mar Apr-Oct Board 12,847 7,884 IGWA 21,937 15,059 Pumping 20,685 13,695 Reduction 55,469 36,638 Total



## Impacts below Milner

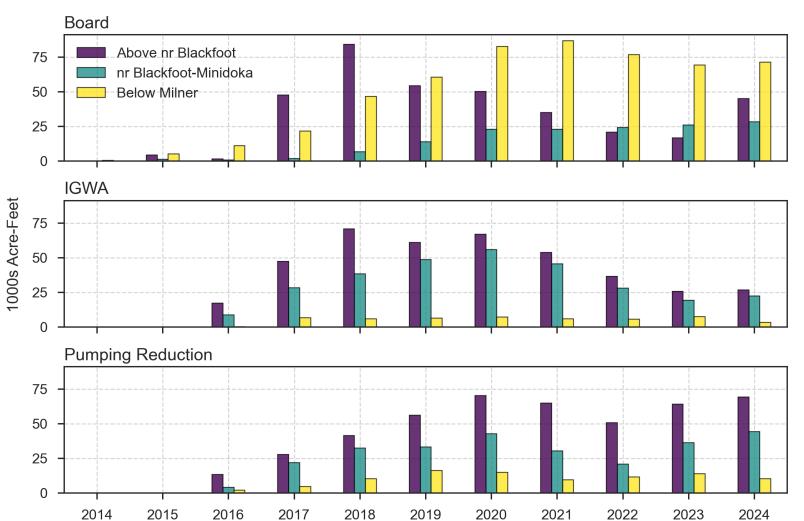
During 2024, IWRB contributions to below Milner peaked at 8 KAF in July

Average volume (AF) accruing to reach since 2018				
	Apr-Oct	Nov-Mar		
Board	43,280	27,651		
IGWA	4,426	1,593		
Pumping Reduction	8,597	3,902		
Total	56,049	33,147		



## Annual gains by reach

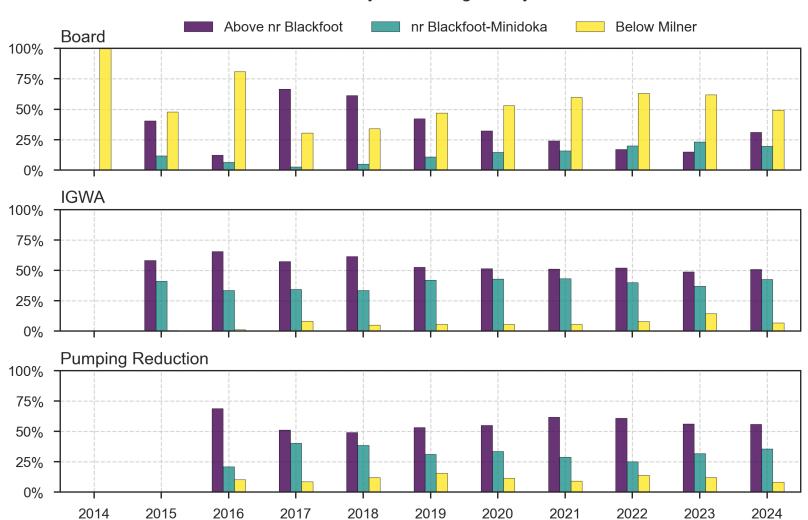
- Where are reach gains occurring for each management activity?
- Board recharge mainly impacts below Milner, but gains above Milner are increasing
- Relative location of impacts for IGWA recharge and pumping reduction consistent



Water Year Reach Gains

## Percent of realized reach gains

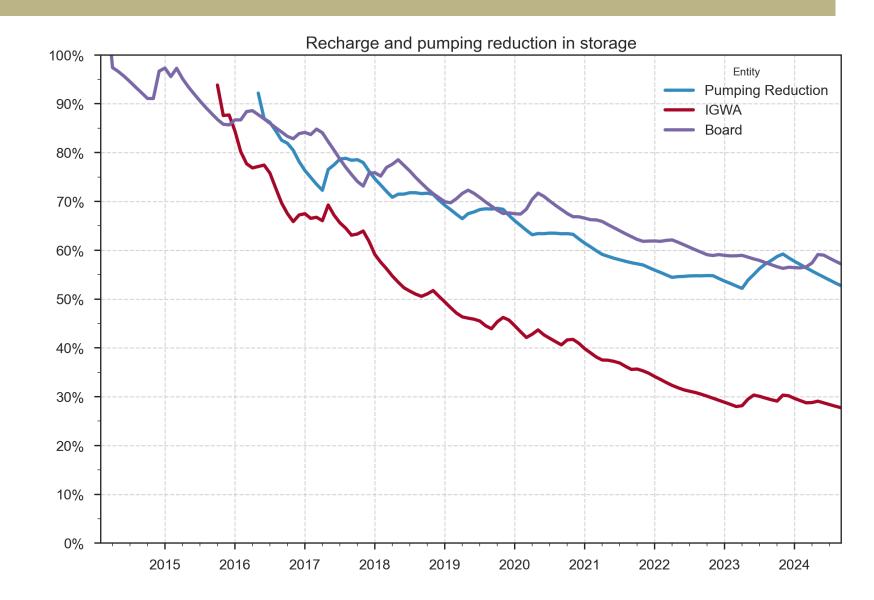
 50% of annual gains due to Board recharge accrue below Milner in 2024



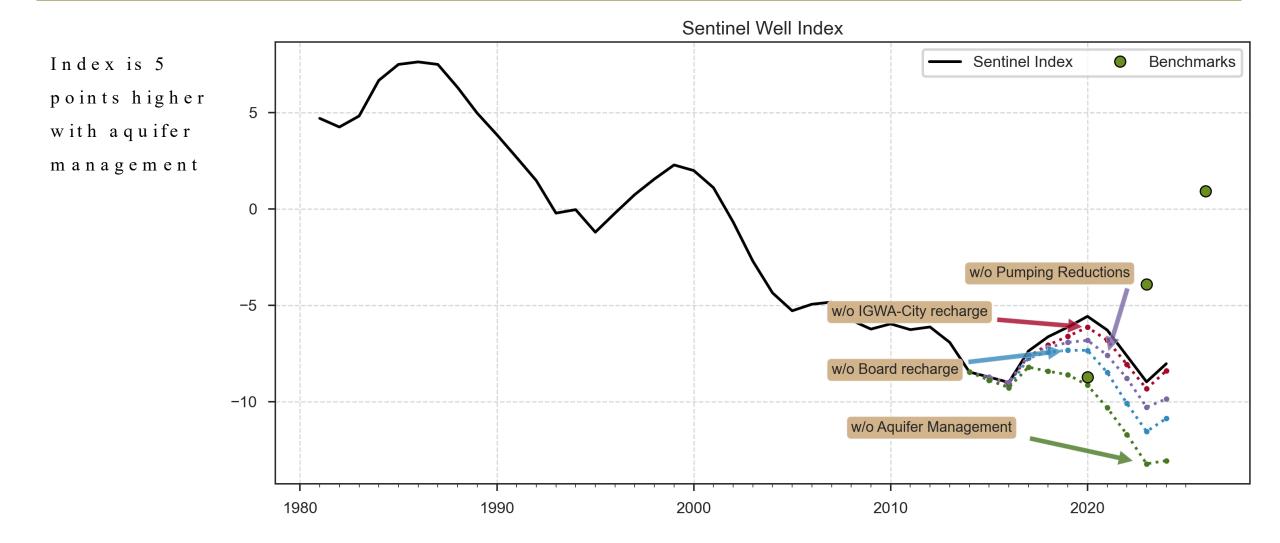
Percent of water-year reach gains by reach

## Volumes remaining in storage

- 56% of IWRB recharge occurring since 2014 remains in storage
- 29% of IGWA recharge remains in storage
- 53% of pumping reductions remain in storage

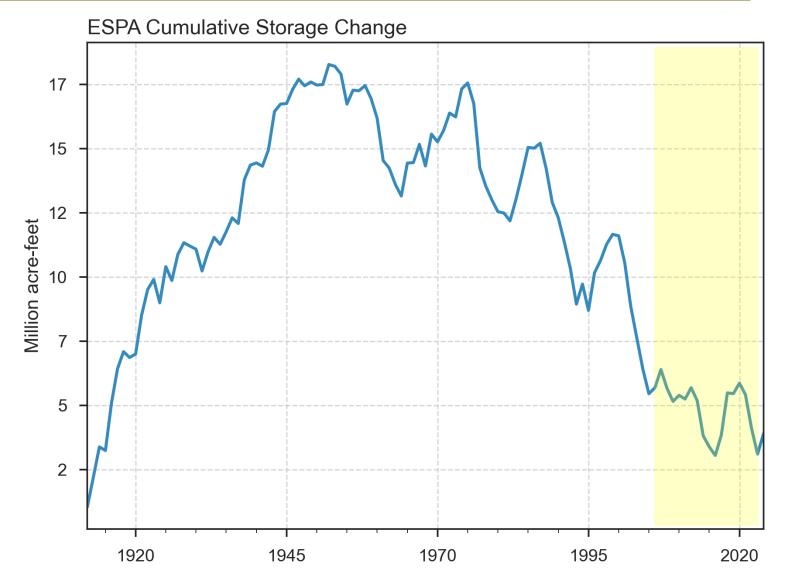


## Sentinel well impacts

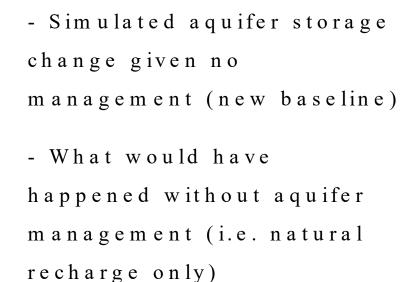


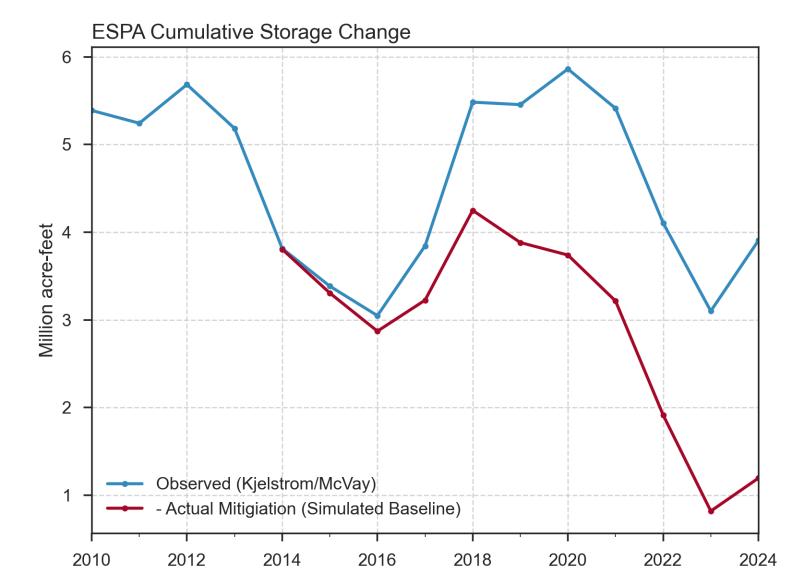
## Comparison to ESPA aquifer storage change

- Estimate storage change baseline as observed change less modeled aquifer storage impacts
- Add simulated recharge scenarios to new baseline



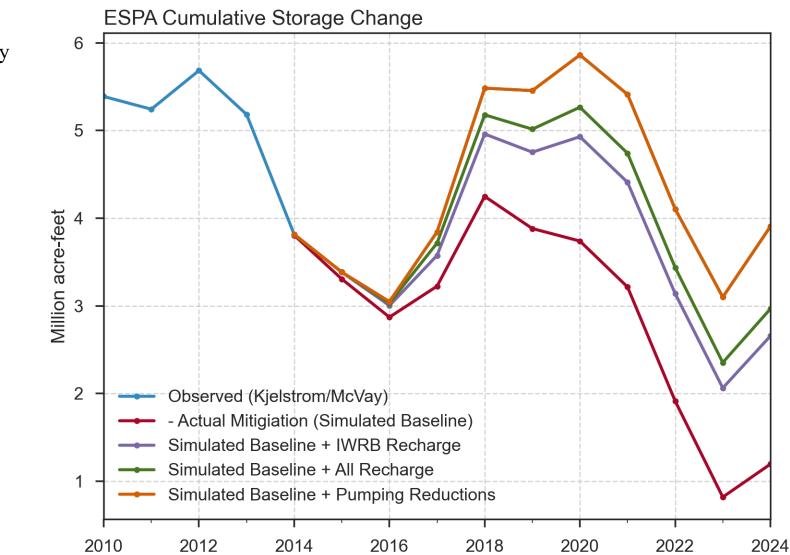
## Natural aquifer storage change since 2010





## Managed aquifer storage change since 2010

- Varying levels of impact by management activity
- Management activities moderate the decline in aquifer storage



## Visualizing impacts to the aquifer

- Animations of modeled changes to aquifer head since 2014, not current state of the aquifer (3)
  - Illustrates how Board recharge in lower valley can impact upgradient reaches
- Observed water level changes and attribution of change to modeled scenarios (1)
  - Board recharge, IGWA recharge and pumping reduction, Natural and incidental recharge

Aquifer water level response from IWRB recharge, 2014 on

\* Water ft and 0.

Aquifer water level response from IGWA, city, and donated storage recharge, 2014 on

\* Water ft and 0.

Aquifer water level response from pumping reductions below baseline, 2014 on

\* Water ft and 0.



## Conclusions

- Over half of Board recharge impacts remains in storage
- Sentinel well index is 5 points higher with aquifer management, 3 points due to Board recharge
- Management has increased aquifer Storage by 2.63 million acre-feet and moderated storage decline
  - Natural recharge during the 2017-2018 wet spell was enhanced by management activities taking advantage of increased water supply

#### Memorandum

To: Idaho Water Resource Board (IWRB)
From: Craig Tesch, P.G., Hydrology Section Manager
Date: August 8, 2024
Re: Raft River Basin Hydrologic Investigation



Significant groundwater level declines and decreased stream flow in the Raft River Basin resulted in the establishment of the Raft River Critical Ground Water Area (CGWA) on July 23, 1963. Over the last 70 years, the Idaho Department of Water Resources (IDWR) and the U.S. Geological Survey have tracked the continuation of these issues through regular measurement of groundwater levels. Since 2000, the Raft River CGWA has seen groundwater declines of up to seven feet per year.

Due to long-term declining groundwater-levels, decreased streamflow, and concerns about groundwater resource availability, the Idaho Geological Survey (IGS) conducted a hydrologic characterization of the Raft River Basin from 2019 to 2024 in cooperation with IWRB and IDWR. The IGS will present a summary of findings, including the hydrogeologic framework and groundwater budgets developed for the characterization.

Idaho Geological Survey Hydrogeologic framework and groundwater budget Raft River Basin, Idaho-Utah

Idaho Water Resources Board Boise, Idaho August 8, 2024

Averogeologist Idaho Geological Survey University of Idaho Boise, Idaho



www.idahogeology.org

## Raft River Basin – overview

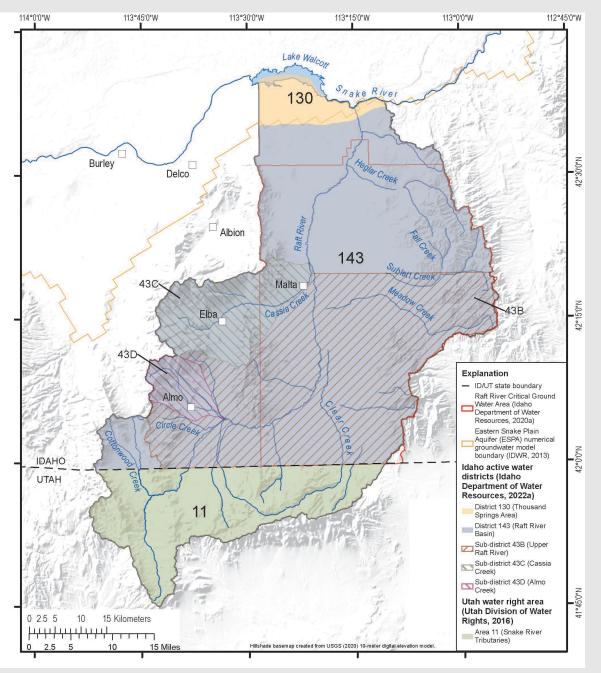












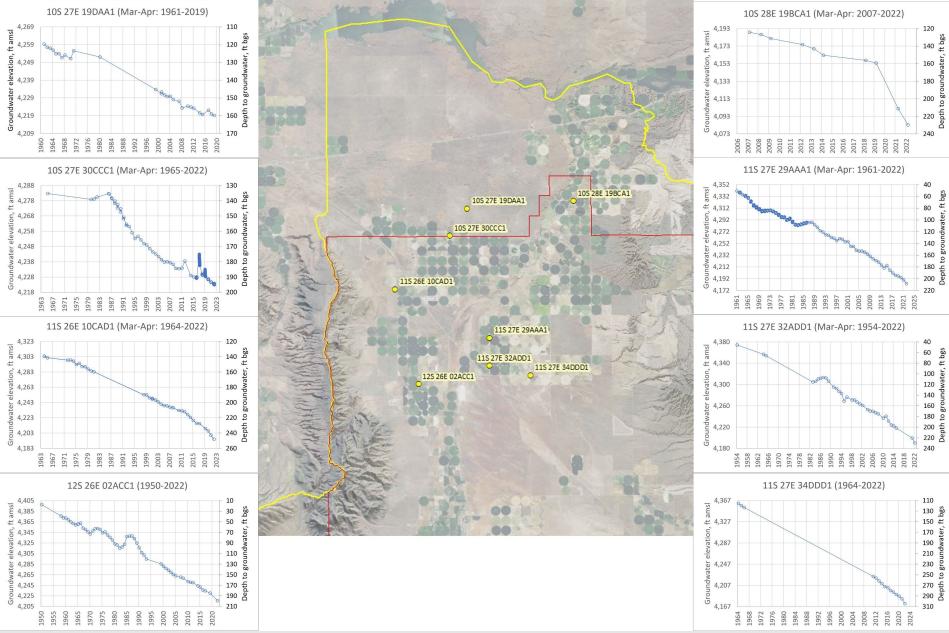
Raft River Basin – hydrogeologic investigation (2019-24)

- Overview
  - Tributary to the ESPA
  - Critical Ground Water Area (since 1963)
  - Administrative areas
- Project drivers

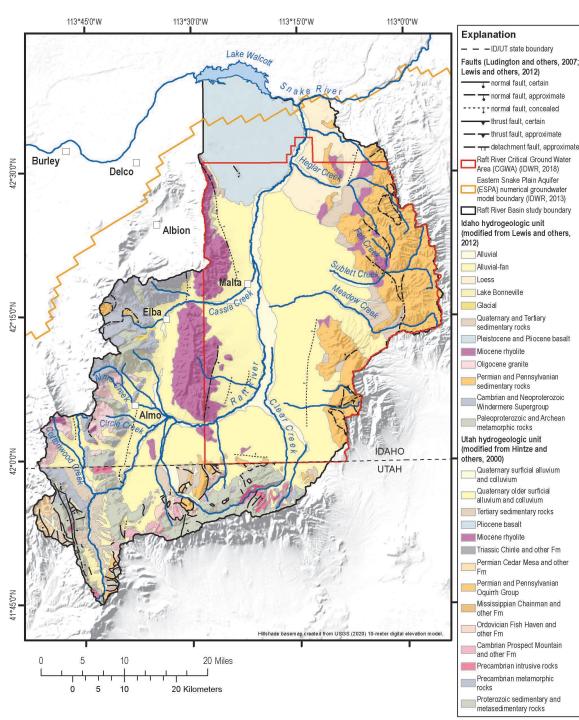
- Groundwater availability
- Groundwater level declines in central and northern parts of the basin
  - Well deepening
  - Land subsidence
- Decreased streamflow and water quality TMDLs
- Watershed scale investigation ID-UT
  - Phase 1 data compilation and review, data gaps evaluation, support for IDWR-led field data collection
  - Phase 2 hydrogeologic framework and groundwater budget



#### Groundwater level hydrographs - northern Raft River Basin



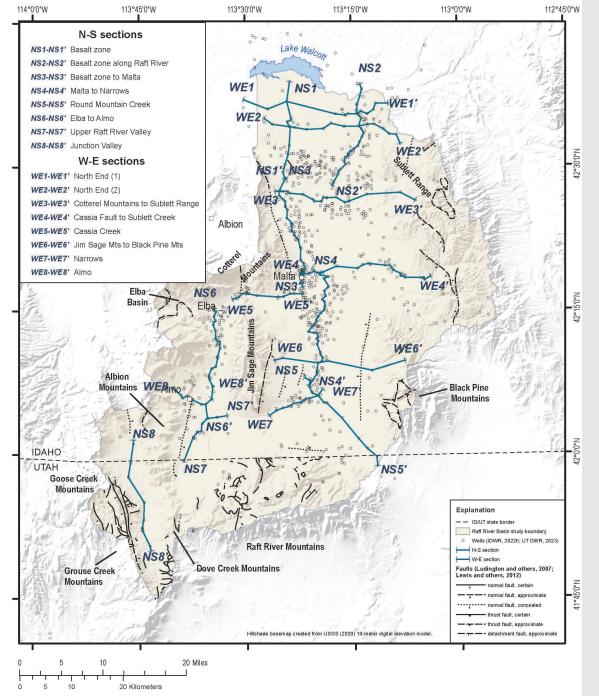




## Raft River Basin – Geology

- Structural setting
  - Eastern Snake River Plain
  - Basin and Range
  - Albion-Raft River-Grouse Creek metamorphic core complex
- Precambrian to Recent exposures
- Shallow aquifer
  - Raft River and Salt Lake Fm.
  - Unconsolidated deposits and consolidated units
  - Basalt aquifer
- Deep aquifer geothermal resource
  - Raft River Geothermal Area
  - Precambrian Elba quartzite
  - 150°C or 300°F





Raft River Basin - Geological model

- Well-driller reports
  - IDWR and IGS databases
  - 1,046 lithologic logs
  - Well completion details
- Three-dimensional geological model of the aquifer
- 16 cross sections
- Model-associated file publication
  - IGS website

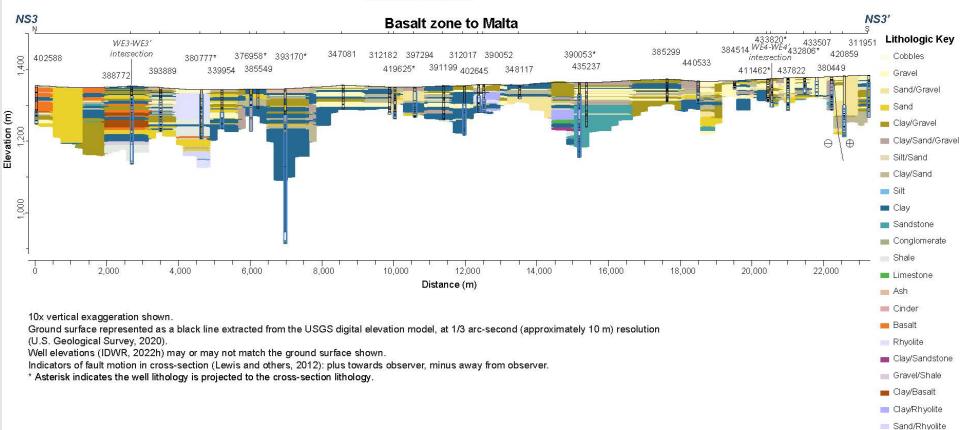


Hydrogeologic unit—The spatial representation of units is defined by well-driller reports (IDWR, 2022h; UT DWR, 2023) and model interpolation (this study). Interpolation is based on wells present on and in proximity to the cross-section line. White (blank) areas indicate no data, insufficient data, or topsoil.

#### Explanation

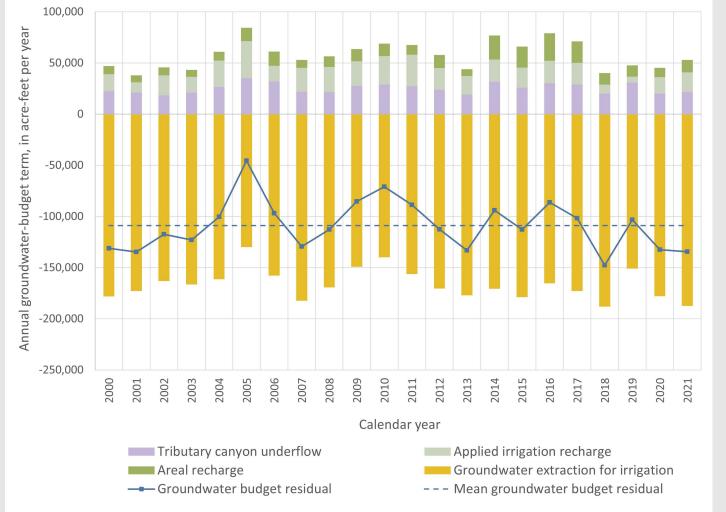
402588 Well-Labeled with well ID number; fill color shows hydrogeologic unit. Flanking blue bars convey the top of the 

uppermost well screen or open interval to the total well depth. This portrays the part(s) of the aquifer intercepted by the well and may not reflect multiple screens or open intervals. Multiple screens or intervals, if present, are not shown. Black horizontal lines on the well symbol reflect the vertical resolution of well-driller report descriptions, which may or may not be resolved at the cross-section vertical scale and model interpolation. Model interpolation honors the well lithology.





#### Raft River Basin - Groundwater-budget components and residuals (2000 – 21)



- Scope
  - Entire watershed
  - Annual estimates
- Inflow
  - Tributary canyon underflow
  - Applied irrigation recharge
  - Areal recharge
- Outflow
  - Groundwater extraction for irrigation
- Residual
  - Inflows minus outflows



# Raft River Basin - Groundwater budget, aquifer storage change, and outflow to the ESPA (in acre-feet per year)

	Groundwater budget summary					Recharge component <sup>1</sup>			Discharge component <sup>1</sup>
2000 - 21 (calendar years)	Total inflow	Total outflow	Inflow minus outflow ( <b>residual</b> ) <sup>1</sup>	Annual groundwater storage change (partial aquifer) <sup>2</sup>	Groundwater underflow exiting basin (Residual minus partial aquifer storage change) <sup>2</sup>	Tributary canyon underflow	Applied irrigation recharge	Areal recharge	Groundwater extraction for irrigation
Mean	57,800	166,600	-108,800	-15,400 <sup>2</sup>	-94,100 <sup>2</sup>	25,400	20,000	12,400	166,600

<sup>1</sup>2000 – 21 (entire study area)

<sup>2</sup>2000 – 19 (based on available data for *partial aquifer* extent)



## Raft River Basin hydrogeologic investigation – key findings

- Complex geologic conditions
  - Implications for groundwater occurrence
- Declining groundwater levels are concentrated within and to the north of the CGWA
- Limited available groundwater resources
  - Central and northern part of the Raft River Valley
- Mean annual budget residual
  - Negative for all study years (2000 21)
- Hydraulic gradient reversed in the northern part of the basin
- Average budget-estimated consumptive irrigation requirement for all irrigated lands
  - 2 acre-feet per acre throughout most of the basin



Raft River Basin – hydrogeologic framework and groundwater budget uses, limitations, and suggested next steps

#### Uses

- Assist water resource managers and water users
- Future numerical groundwater flow modeling
- Managed aquifer recharge

### Limitations

- High uncertainty in some estimated budget terms, storage change, and outflow to the ESPA
- Net change in storage and outflow to ESPA may be higher or lower than estimated

- Suggested next steps for IDWR
  - Continued data collection to reduce uncertainty
  - Numerical groundwater flow model to reduce and address uncertainty



## Questions?

### Thank you!

Alexis Clark, P.G. Idaho Geological Survey 322 E. Front Street, Suite 201

Boise, ID 83702

208-364-4599

aclark@uidaho.edu

www.idahogeology.org

IGS report web page:

https://www.idahogeology.org/product/B-32



Sublett Reservoir (IGS, 2022)



#### Memorandum

To: Aquifer Stabilization Committee

Date: August 06, 2024

Re: ESPA Recharge Program Conveyance Contracts

1DAHO THAT RESOURCE

**REQUIRED ACTION:** No official action required. Guidance and feedback is requested.

The Idaho Water Resource Board's (IWRB) 2019 Resolution No. 18-2019 established terms for conveyance contracts with entities willing to deliver IWRB recharge water to the Eastern Snake Plain Aquifer (ESPA) in the Lower Valley of the Snake River (downstream of American Falls Dam). The resolution defined the payment structure, maximum term/length of conveyance contracts, and other requirements for conducting IWRB managed recharge. The 2019 contracts have expired or will expire by the end of this year.

Conveyance contract conditions for recharge in the Upper Valley (upstream of American Falls Dam) were established through IWRB Resolution No. 7-2016, passed in January of 2016. The conditions defined the payment structure for IWRB recharge in the Upper Valley, limit contracts to a one-year term, and establish other requirements for conducting IWRB managed recharge.

The payment structures and other contract requirements need to be reviewed to determine if they still align with the goals of the ESPA Managed recharge program and address current operational conditions. Staff has collected feedback from some of the IWRB's recharge partners. In the Lower Valley the IWRB's recharge partners appear to be satisfied with the current three-tier payment structure. While Upper Valley partners are generally satisfied with the existing payment structure, they acknowledge that private entities pay significantly more than the IWRB's current structure.

Potential Alternate Concepts to Explore:

- 1. Adopt a universal payment structure across the ESPA and potentially a specified dollar per acrefoot or a tiered system. This alternative would simplify end-of-season accounting for IWRB staff.
- 2. Issue an annual payment based on an average recharge volume. Given the variability of annual recharge volumes, particularly in the Upper Valley, this alternative may simplify the budget planning process for partners. In addition, averaging or annualizing payments may be helpful to recharge partners who are non-profit organizations that have difficulties managing a single large payment for IWRB managed recharge. However, developing an equable annual payment system will take time to develop.

Given the time needed to review potential options with IWRB members and partners, staff recommends execution of new one-year contracts for the 2024-2025 recharge season based on terms and conditions in the existing contracts. Depending on the availability of water associated with Surface Water Coalition

Agreements, the one-year contracts may be active as early as September or October. Over this next fall staff will develop alternative criteria for new multi-year conveyance contracts for the IWRB to consider.

For background a brief summary of the current criteria is provided below.

The Lower Valley three-tiered payment structure:

Board Conveyance Payment Date Ranges	Payment Rate per AF Recharged		
August 1 <sup>st</sup> – November 15 <sup>th</sup>	\$7		
November 16 <sup>th</sup> – February 15 <sup>th</sup>	\$10		
February 16 <sup>th</sup> – July 31 <sup>st</sup>	\$5		

The Upper Valley payment structure is also a tiered payment structure dependent on aquifer retention of the location of the managed recharge:

Board Conveyance Payment based on 5-year Retention*	Payment Rate per AF Recharged			
Greater than 40% retention	\$6			
20% to 40% retention	\$5			
15% to Less than 20% retention	\$4			

• Retention as determined by the most recent ESPAM groundwater flow model

- Added Incentive for Delivery \$1.00/af when recharge is conducted at least 75% of the time that IWRB recharge right is in priority and IWRB issues a Notice to Proceed.
- Added Winter-time Incentive for Delivery \$1.00/af when IWRB recharge right is conducted between December 1<sup>st</sup> and March 31<sup>st</sup> and IWRB has issued a Notice to proceed.