



# AGENDA

## IDAHO WATER RESOURCE BOARD

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**Aquifer Stabilization Committee Meeting No. 2-25**

**September 10, 2025**

**2:00 PM (MT) / 1:00 PM (PT)**

**Brad Little**  
*Governor*

**Jeff Raybould**  
*Chairman*  
St. Anthony  
At Large

**Jo Ann Cole-Hansen**  
*Vice Chair*  
Lewiston  
At Large

**Dean Stevenson**  
*Secretary*  
Paul  
District 3

**Dale Van Stone**  
Hope  
District 1

**Albert Barker**  
Boise  
District 2

**Brian Olmstead**  
Twin Falls  
At Large

**Marcus Gibbs**  
Grace  
District 4

**Patrick McMahon**  
Sun Valley  
At Large

Hilton Garden Inn  
Snake River Room  
1741 Harrison St. North  
TWIN FALLS

**Livestream available at <https://www.youtube.com/@iwrbb>**

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1. Introductions and Attendance
2. Eastern Snake Plain Aquifer Storage Update
3. Eastern Snake Plain Aquifer Spring Discharge and Reach Gains
4. Eastern Snake Plain Aquifer Impacts
5. Other Items
6. Adjourn

Committee Members: Chair Dean Stevenson, Al Barker, Brian Olmstead, and Pat McMahon.

\* Action Item: A vote regarding this item may be made at this meeting. Identifying an item as an action item on the agenda does not require a vote to be taken on the item.

### **Americans with Disabilities**

The meeting will be held in person and online. If you require special accommodations to attend, participate in, or understand the meeting, please make advance arrangements by contacting Department staff by email [jennifer.strange@idwr.idaho.gov](mailto:jennifer.strange@idwr.idaho.gov) or by phone at (208) 287-4800.

# Memorandum

To: Idaho Water Resource Board (IWRB) Aquifer Stabilization Committee

From: Planning & Projects Bureau Staff

Date: September 5, 2025

Re: ESPA Storage Update



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**ACTION: Action may be requested**

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Hydrology staff will provide an update on ESPA storage data.





**IDAHO**  
Water Resource Board

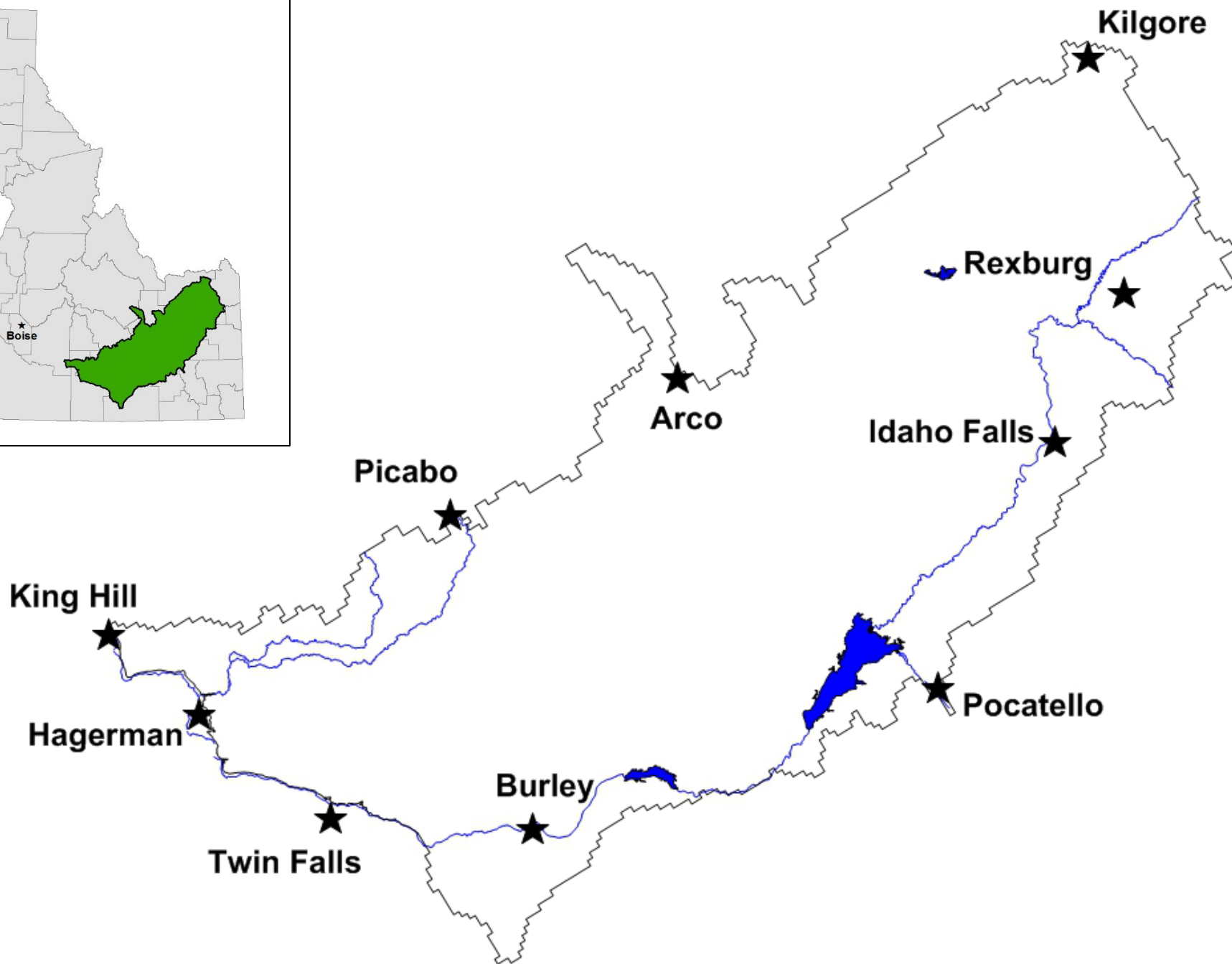
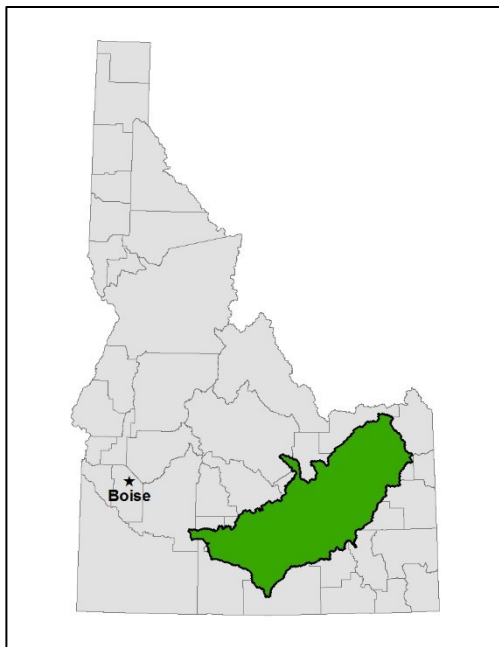


## ESPA Storage Changes

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Presented by Mike McVay, P.E., P.G.

September 10, 2025



## Aquifer Water Balance

$$\text{Inflow} - \text{Outflow} = \Delta\text{Storage}$$

ESPA Inflows = Incidental recharge from SW irrigation, Canal Seepage, Perched River Seepage, Tributary Underflow, Precipitation.

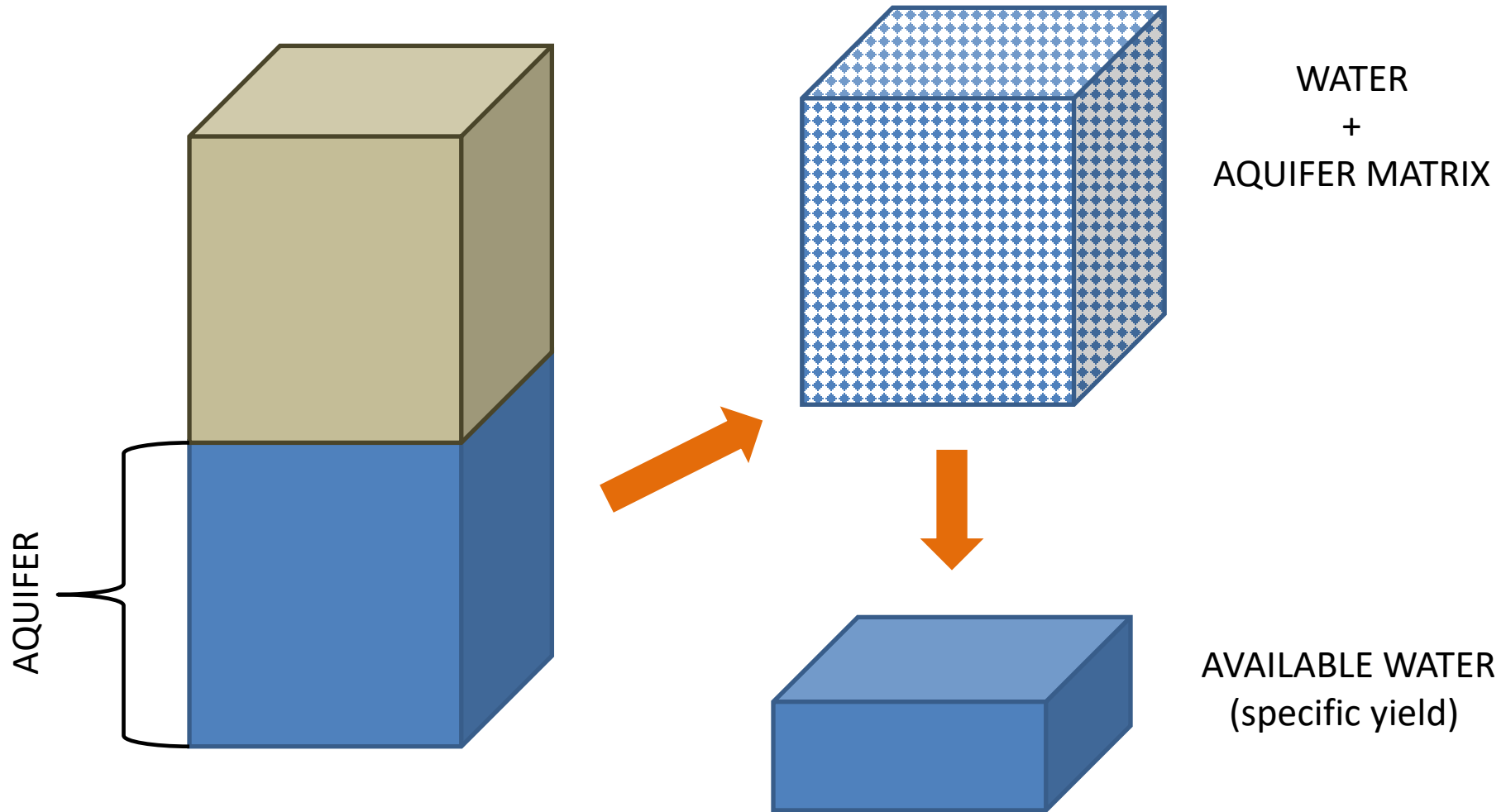
ESPA Outflows = Evapotranspiration, Spring Discharge, Well Pumping

- Requires large investment of time, money and effort.
- A more efficient method of calculating change-in-storage allows us to evaluate both aquifer conditions and aquifer management activities.
- Direct calculation of change-in-storage using water-level measurements.

# Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level changes are calculated for each of the wells.
- Changes at the wells are interpolated across the **ESPAM version 2.2** (ESPAM2.2) model area to create water-level change maps.
  - The resulting volume represents water and aquifer matrix.
- Specific Yield ( $S_y$ ) is the ratio of the volume of water that drains from a saturated rock due to gravity to the total volume of the rock.

# Specific Yield = Available Water



# Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level data are differenced to produce water-level changes at discrete points (at the wells).
- Changes at the wells are interpolated across the ESPAM2.2 model area to create water-level change maps.
  - The resulting volume represents water and aquifer matrix.
- ✓ The volumes calculated above are multiplied by the average, calibrated  $S_y$  from EPAM2.2 to calculate the change in volume of water.



# Mass Measurements and Aquifer Storage Changes

- Storage change calculations are based on data collected during mass measurement events.
- Mass measurement events are designed to collect as much data as possible during a brief window of time.
  - Provides a snapshot of the aquifer.
- Mass measurement events take place annually in the **spring**.
- Previous mass measurement events took place in the spring of 1980, 2001, 2002, 2008, 2013, 2018, 2023 and are now conducted every 5 years.

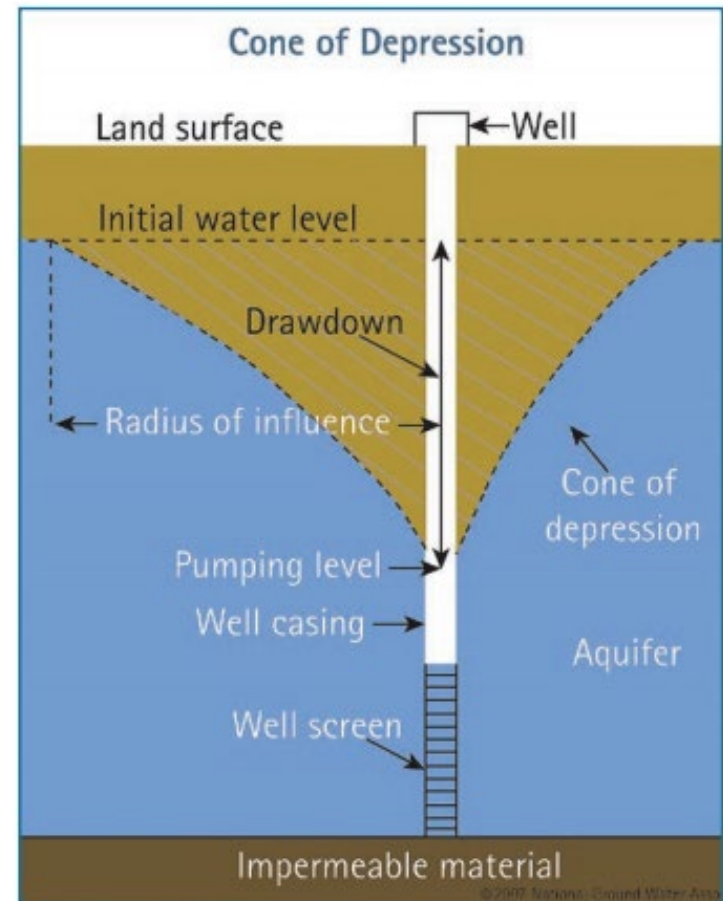
# Rationale for using Spring-Season Water Levels

- Conducting measurement events in the spring:
  - Integrates the impacts due to irrigation-season activities into a resulting condition (annual aquifer storage change).
  - Maximizes the time between irrigation seasons.
  - Pre-irrigation measurements reduce the impact of local water use on water levels (unperturbed water table).



## Water-Level Impacts due to Local Water Use

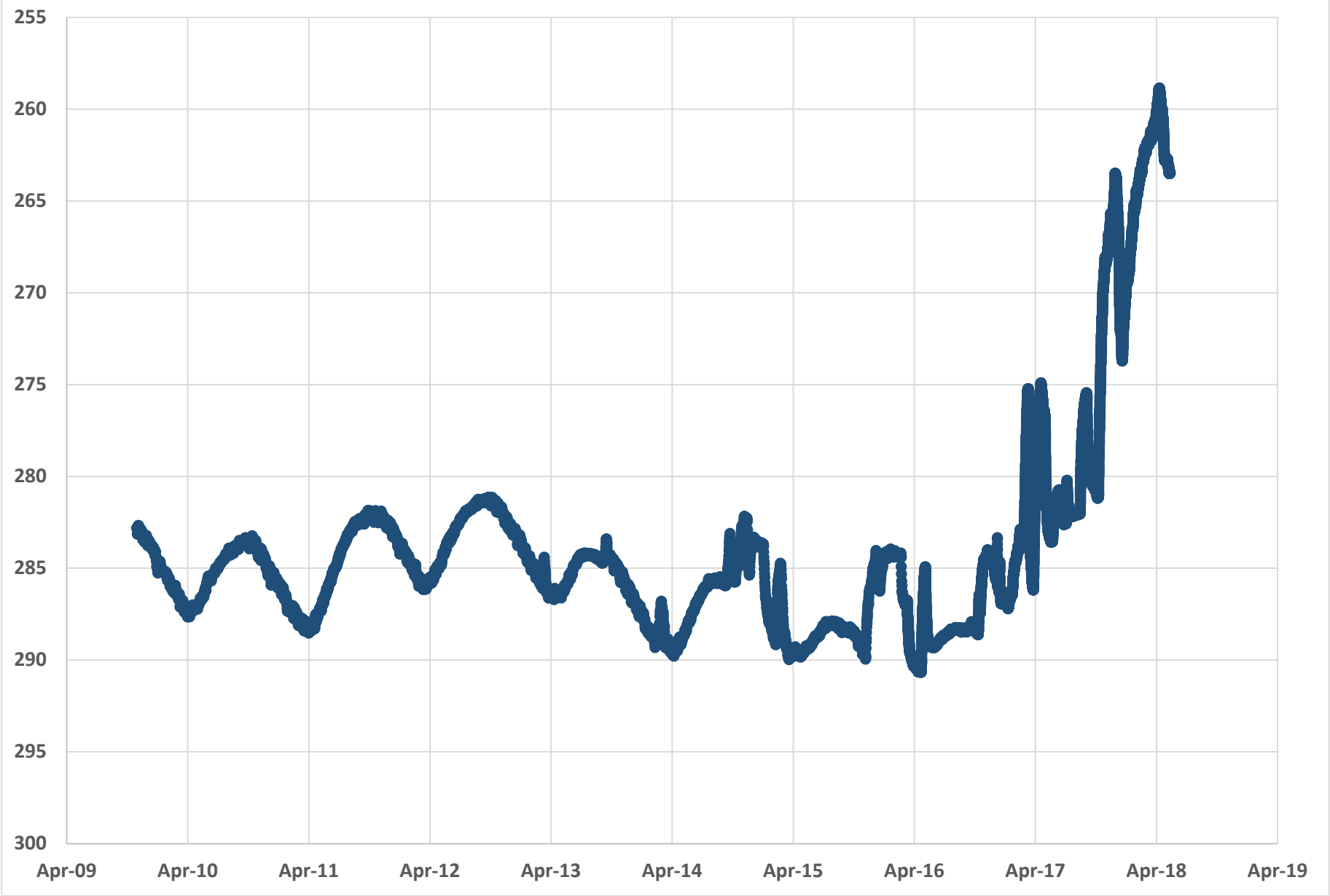
- Example: Short-term pumping in a well can produce water-level changes that do not represent the regional conditions. We don't want these water levels.
- What if a water level is impacted by increased areal recharge from a wet winter?
- Managed recharge also impacts water levels...



## The Value of Transducer-Data Loggers

- Transducers measure the pressure of water above the probe.
  - Manual measurements are used to relate the pressure to depth-of-water.
- Data loggers record the pressure measurements.
- We collect much more data using transducers.
- Able to collect measurements even if the well is inaccessible during the synoptic measurement event.
- Allows for understanding of well behavior.
- Data collected via transducer allows for the selection of the most appropriate water level.

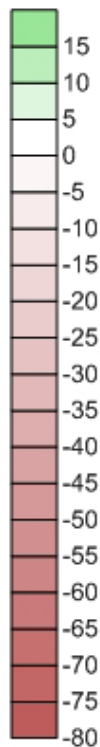
08S 19E 02DCCD1 (MP 31)



# Mass Measurement Change Maps

# Water Level Change - Spring 1980 To Spring 2001 with Well Locations

Water Level  
Change (ft)



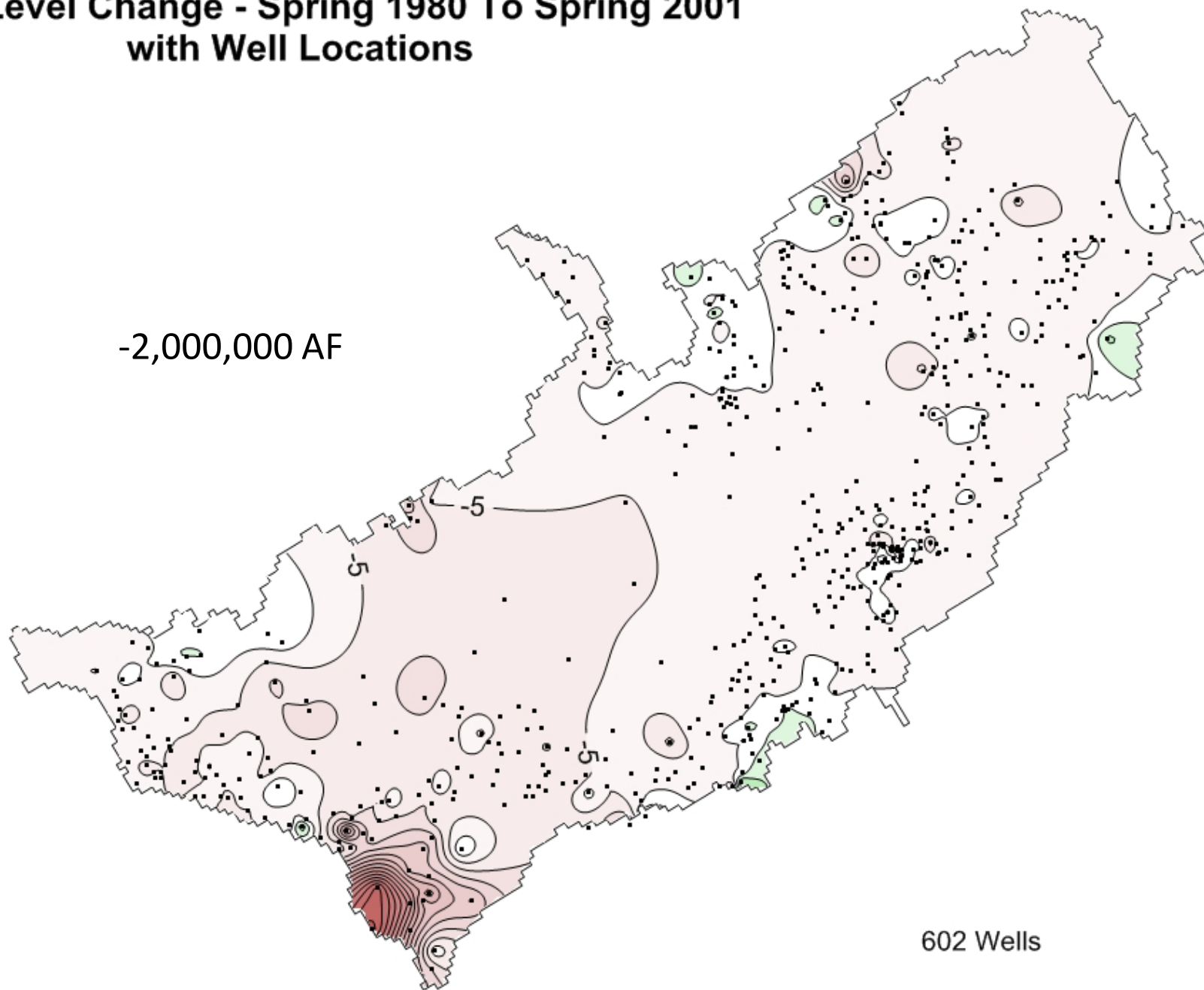
-2,000,000 AF

-5

-5

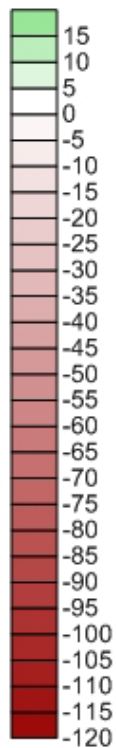
-5

602 Wells

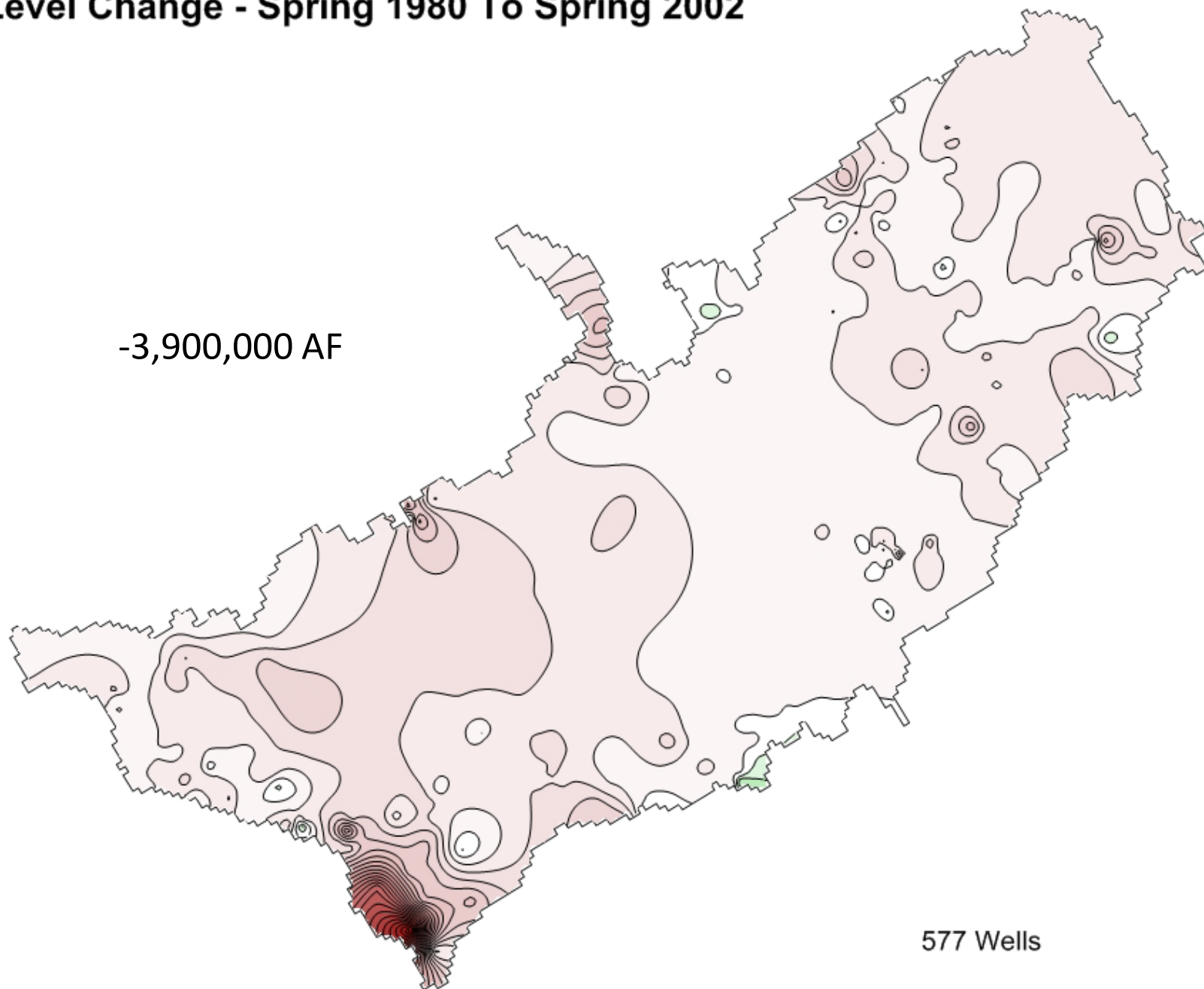


# Water Level Change - Spring 1980 To Spring 2002

Water Level  
Change (ft)



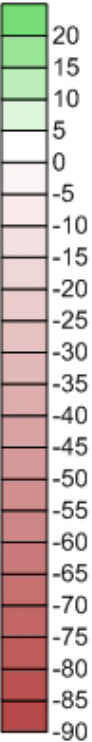
-3,900,000 AF



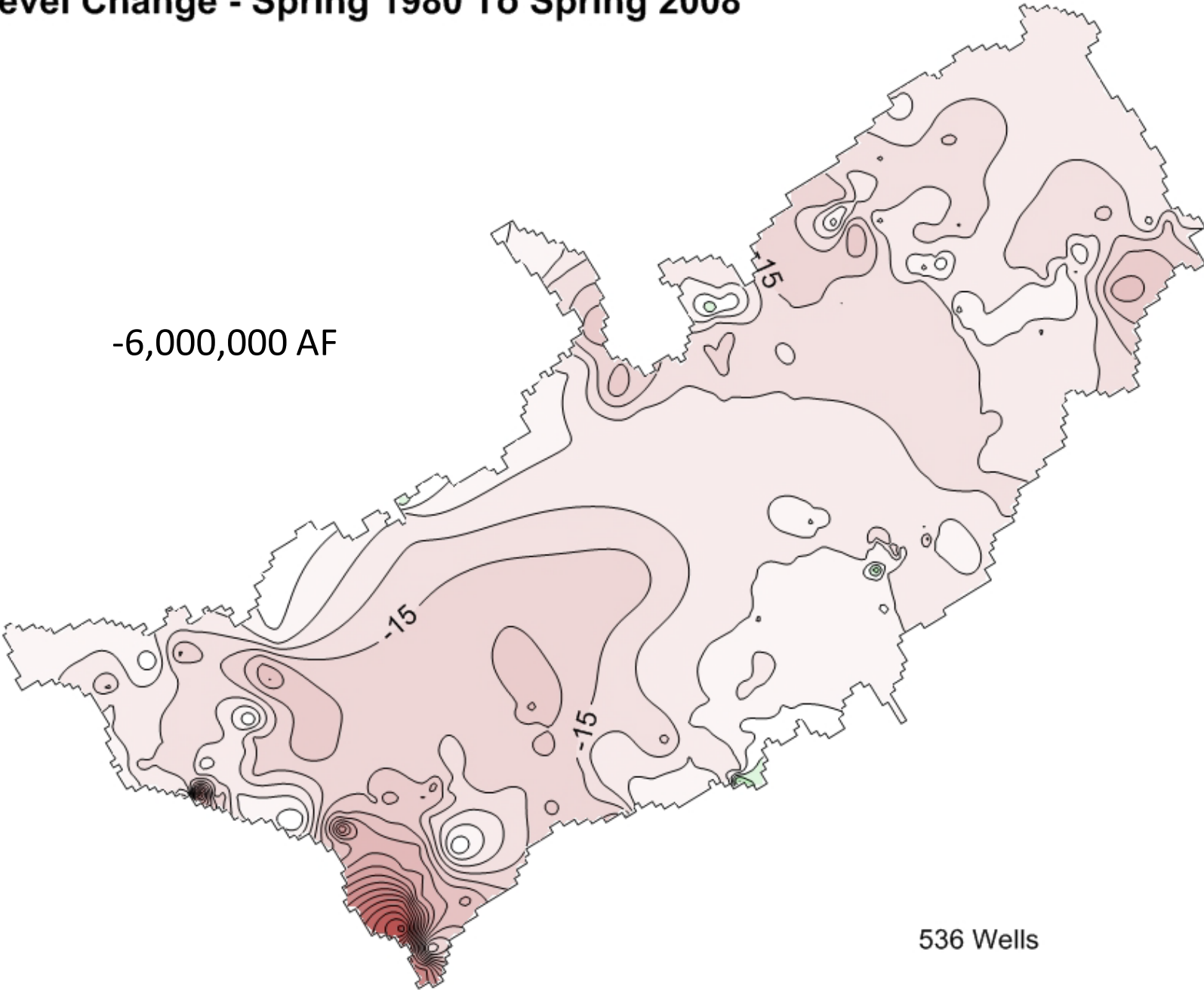
577 Wells

# Water Level Change - Spring 1980 To Spring 2008

Water Level  
Change (ft)



-6,000,000 AF

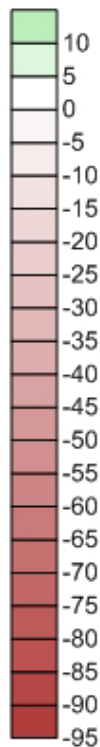


536 Wells

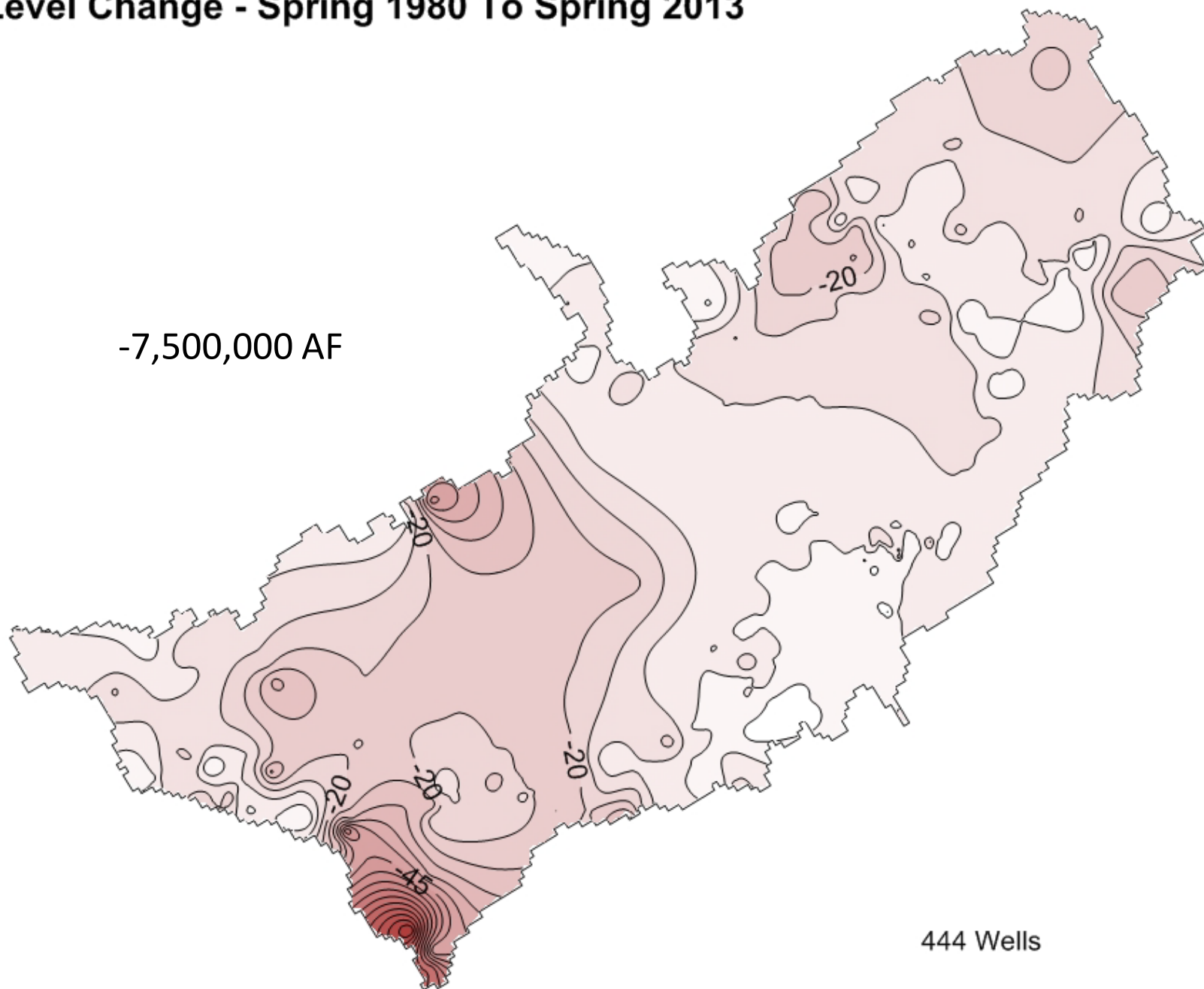


# Water Level Change - Spring 1980 To Spring 2013

Water Level  
Change (ft)



-7,500,000 AF

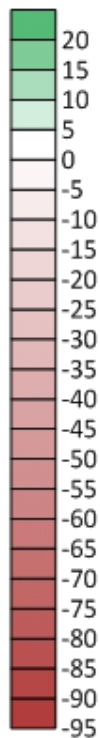


444 Wells

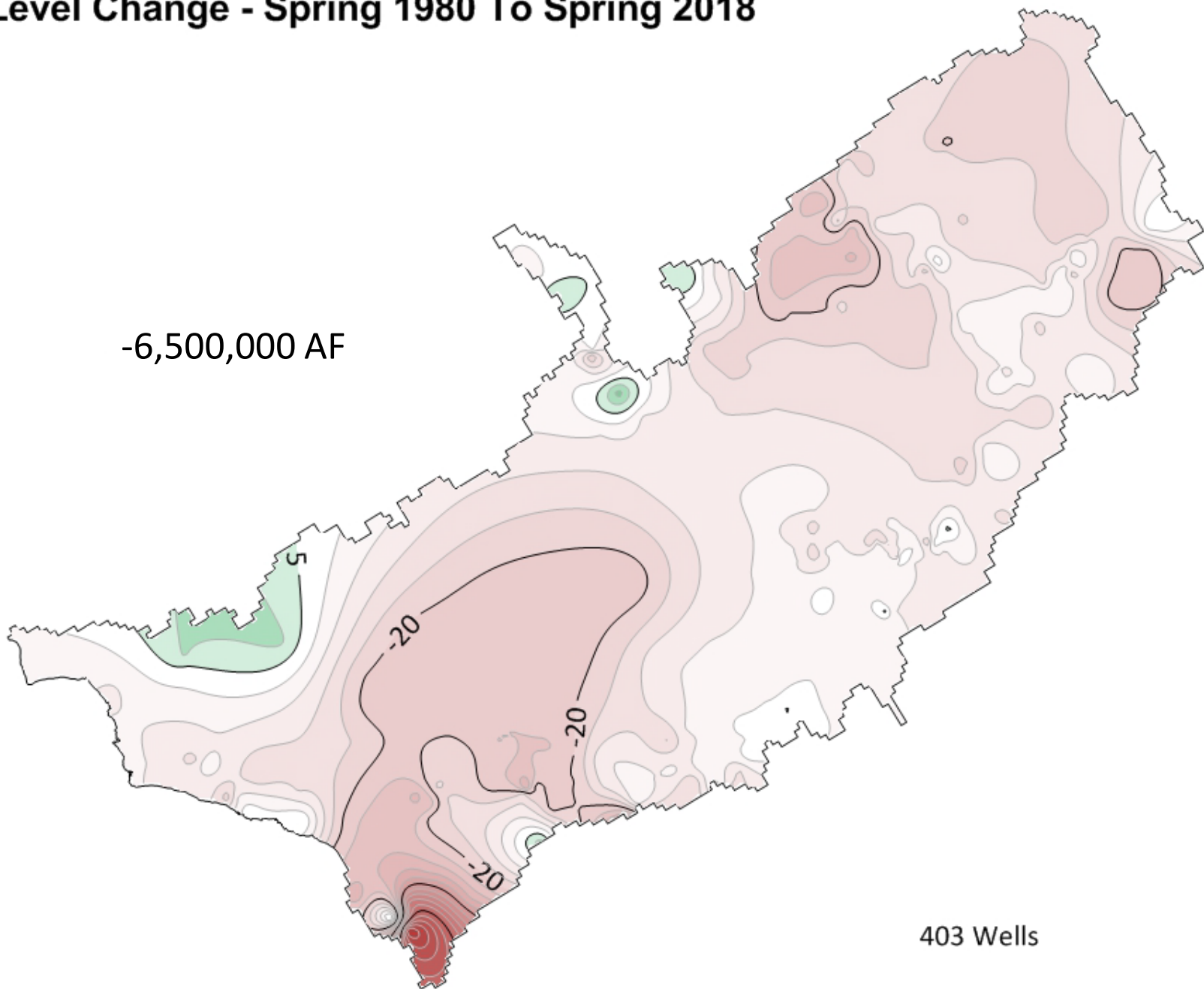


# Water Level Change - Spring 1980 To Spring 2018

Water Level  
Change (ft)



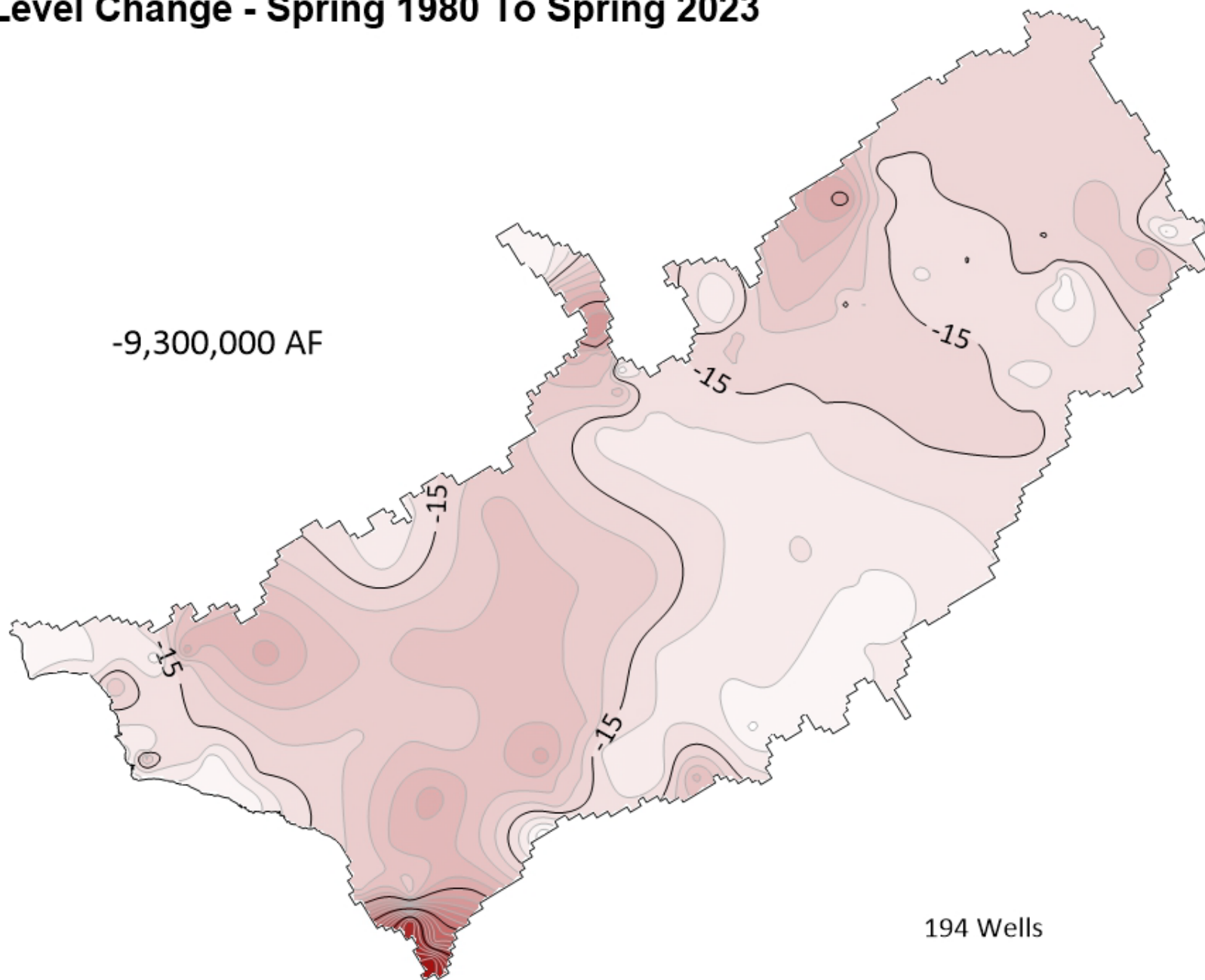
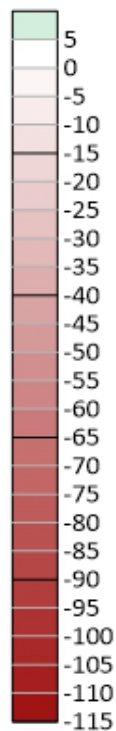
-6,500,000 AF



403 Wells

# Water Level Change - Spring 1980 To Spring 2023

Water Level  
Change (ft)



194 Wells

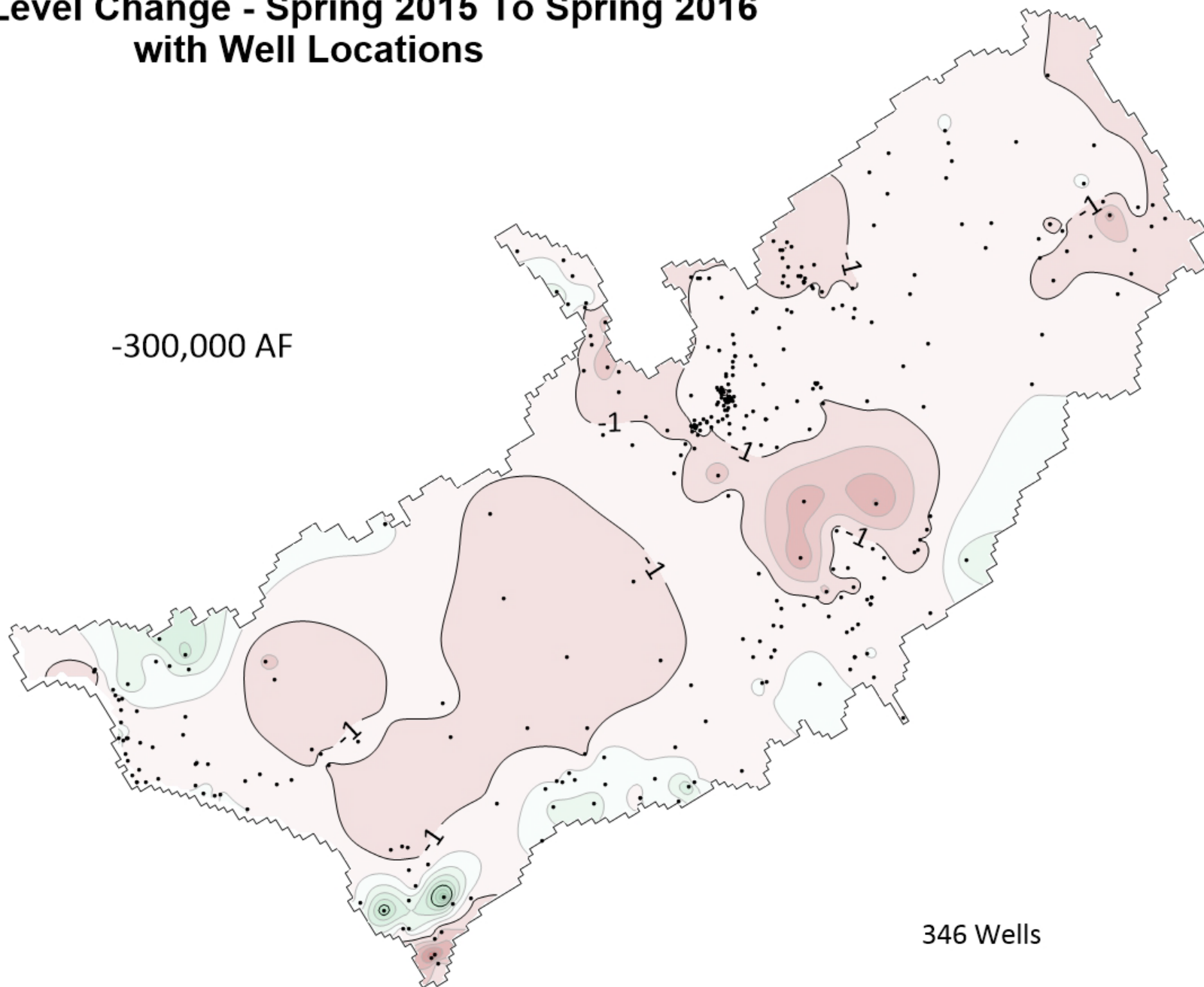
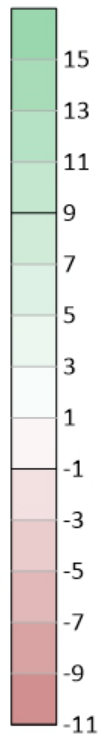
## **Storage Change between Mass Measurements**

- Changes based on mass-measurement events give a general indication of the volume of water stored in the aquifer;
  - However, it is difficult to make management decisions with only this information.
- Hundreds of wells are measured in the spring each year.
  - Historically, these measurements were taken as time and conditions allowed.
- Since the spring of 2016, IDWR has been conducting coordinated measurement of the ESPA well network every spring to facilitate storage-change calculations.

# **Annual Measurement Change Maps: 2015 – 2025**

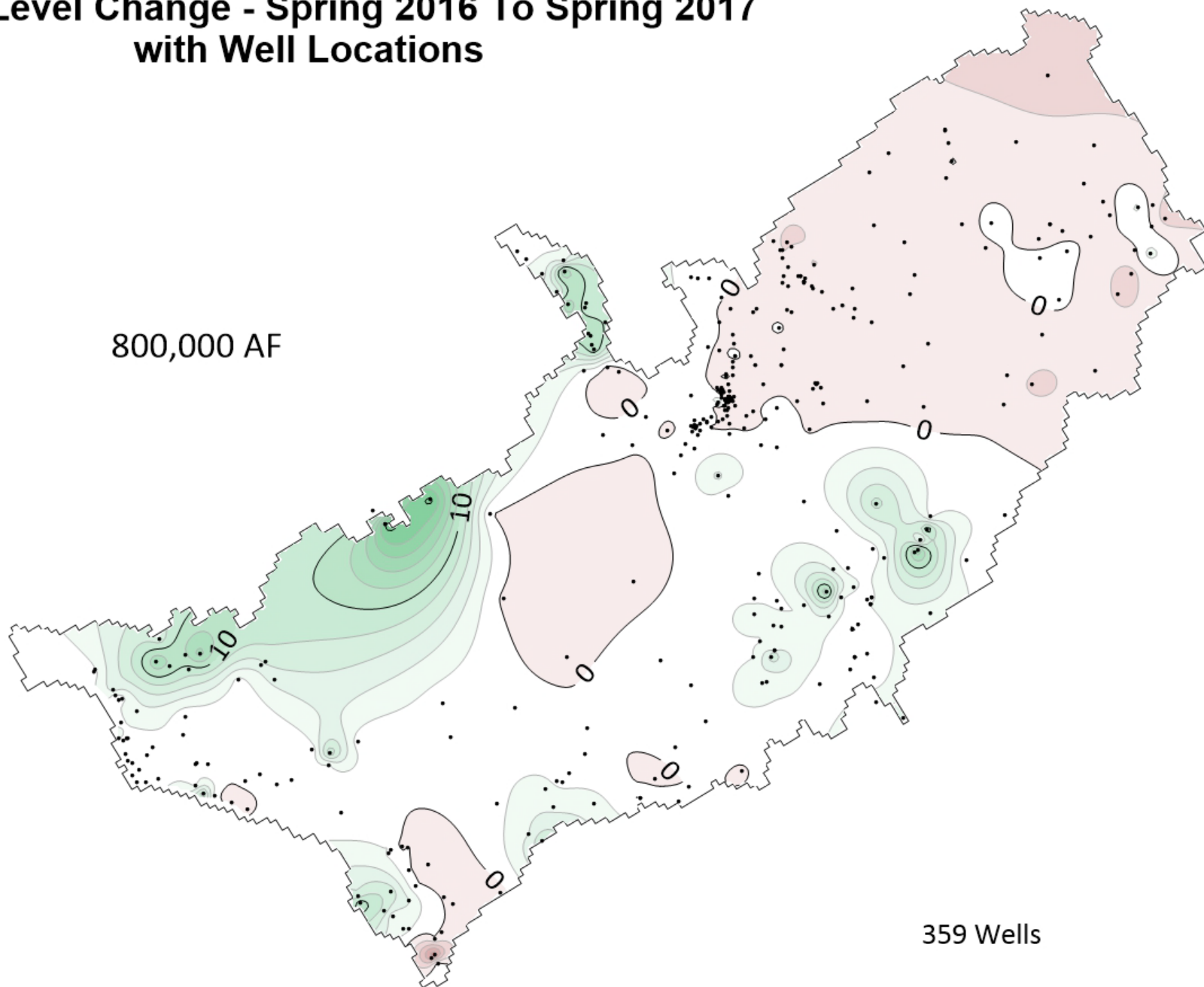
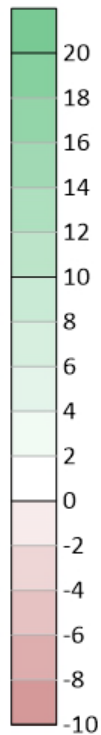
# Water Level Change - Spring 2015 To Spring 2016 with Well Locations

Water Level  
Change (ft)



# Water Level Change - Spring 2016 To Spring 2017 with Well Locations

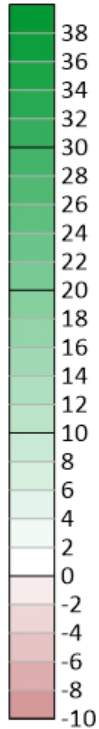
Water Level  
Change (ft)



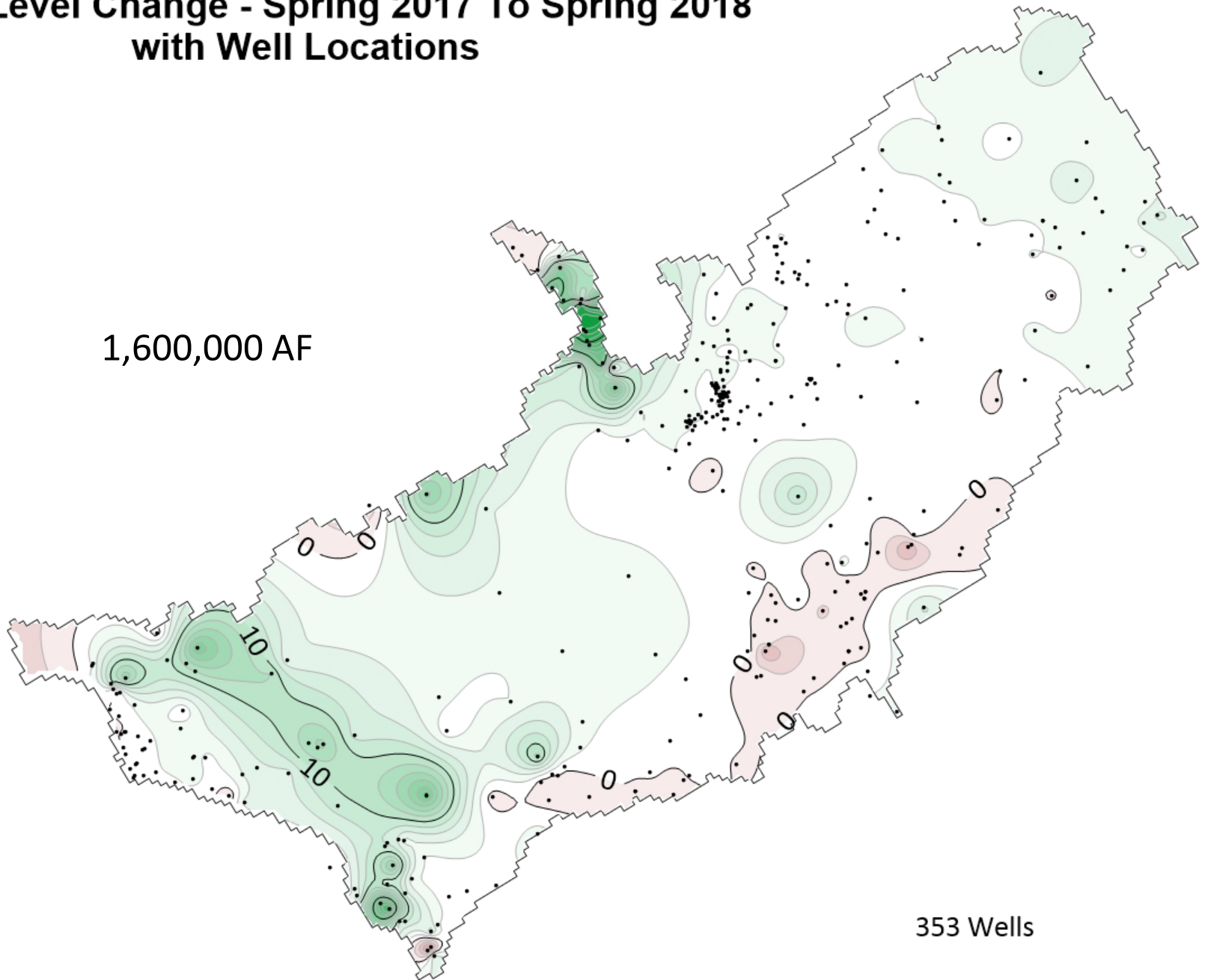


# Water Level Change - Spring 2017 To Spring 2018 with Well Locations

Water Level  
Change (ft)



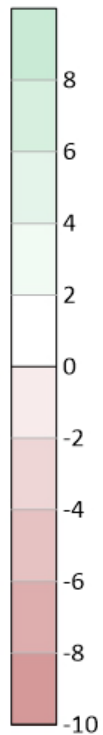
1,600,000 AF



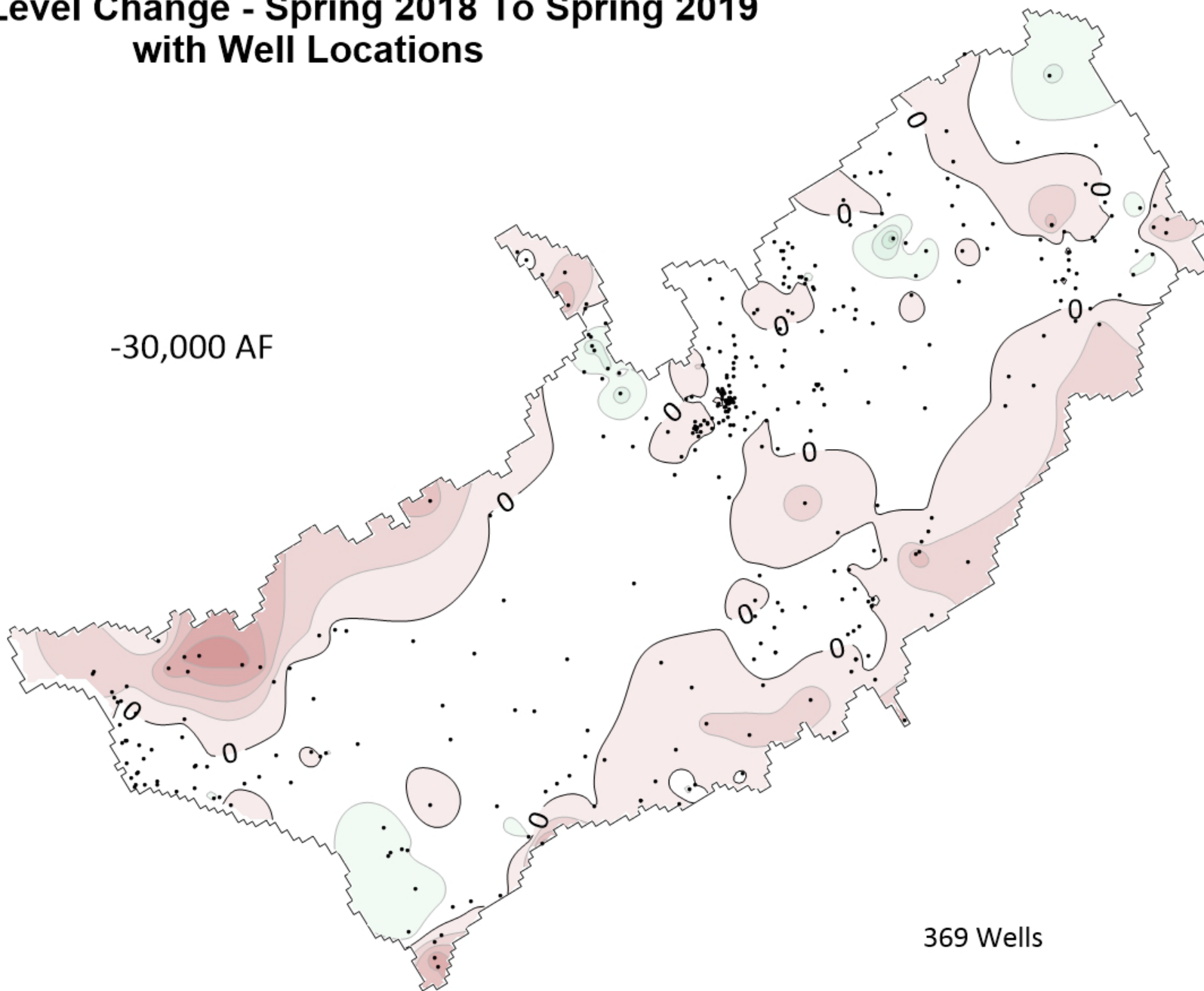
353 Wells

# Water Level Change - Spring 2018 To Spring 2019 with Well Locations

Water Level  
Change (ft)



-30,000 AF

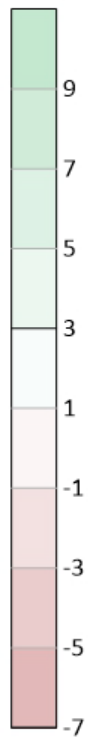


369 Wells

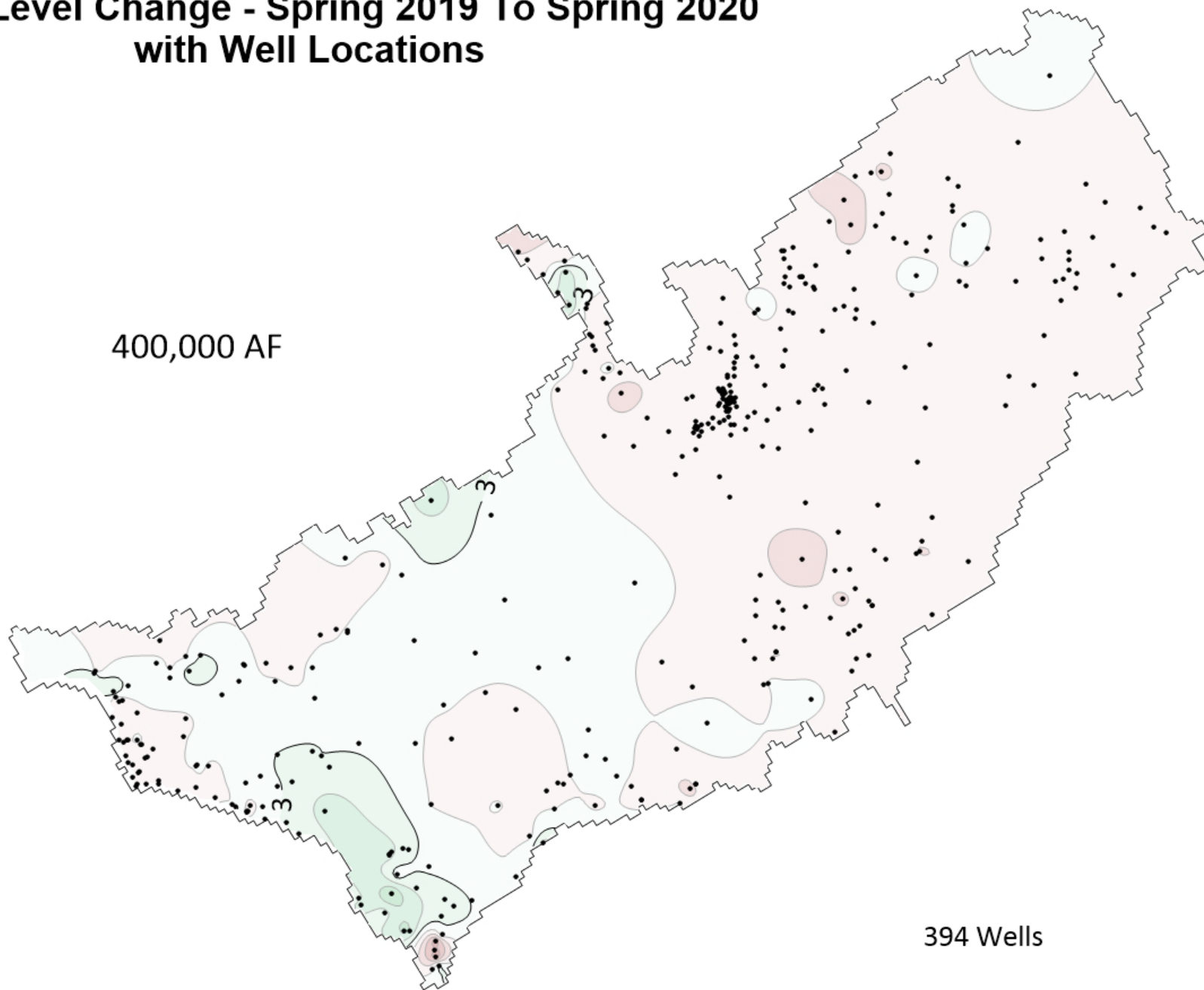


# Water Level Change - Spring 2019 To Spring 2020 with Well Locations

Water Level  
Change (ft)



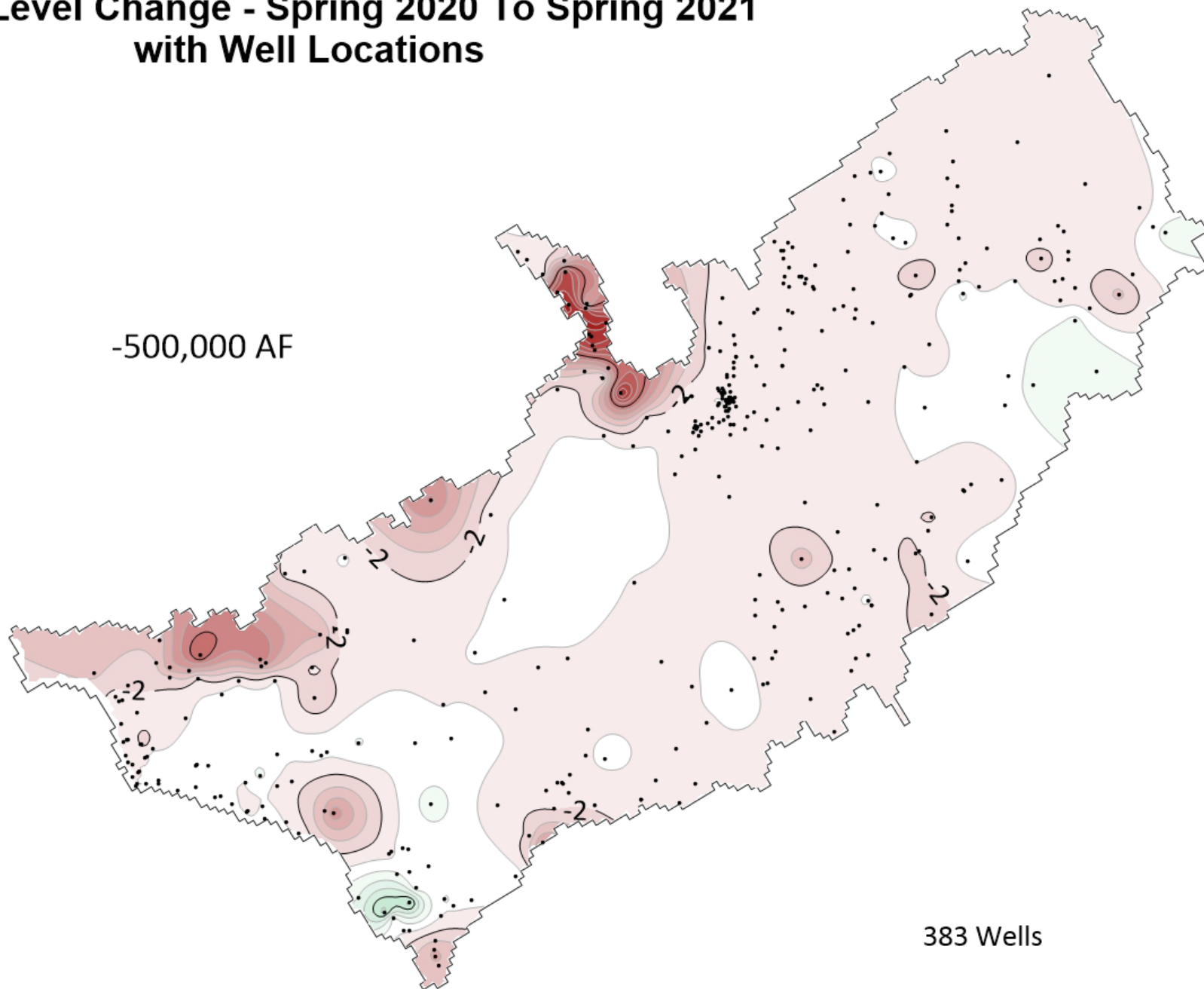
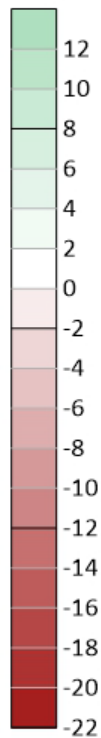
400,000 AF



394 Wells

# Water Level Change - Spring 2020 To Spring 2021 with Well Locations

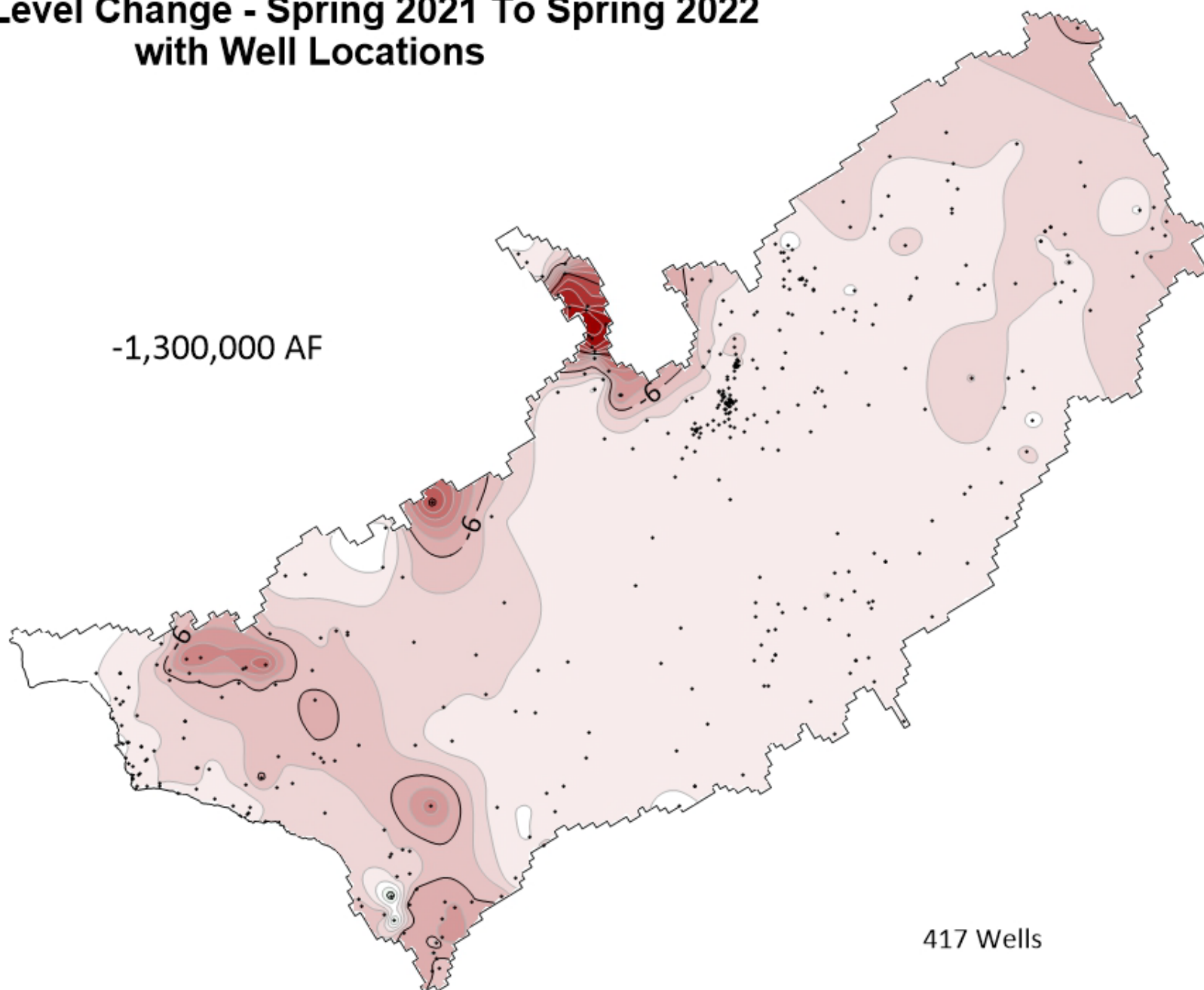
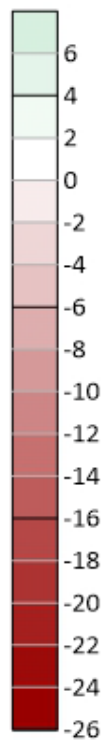
Water Level  
Change (ft)



383 Wells

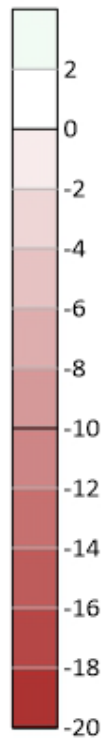
# Water Level Change - Spring 2021 To Spring 2022 with Well Locations

Water Level  
Change (ft)

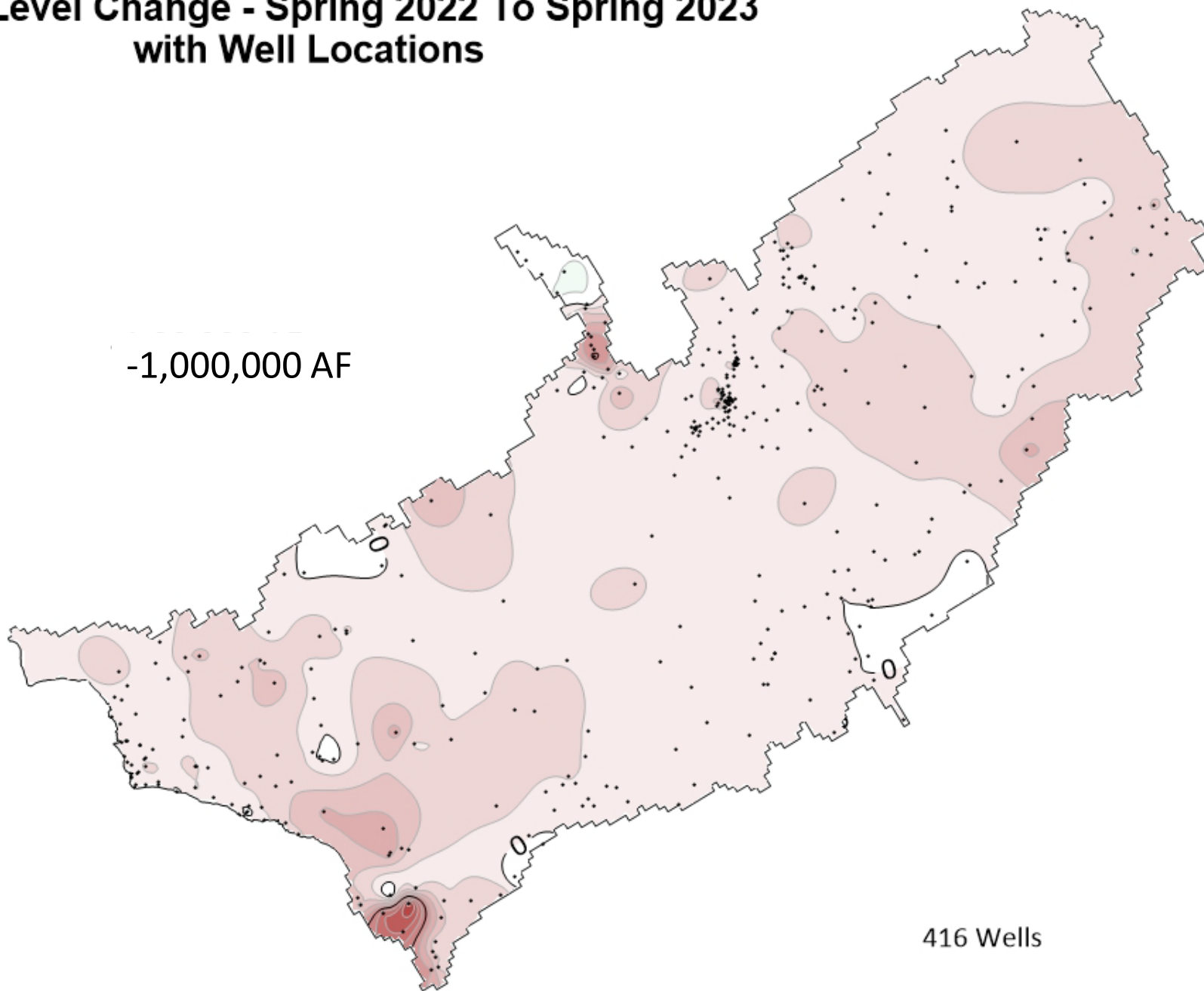


# Water Level Change - Spring 2022 To Spring 2023 with Well Locations

Water Level  
Change (ft)



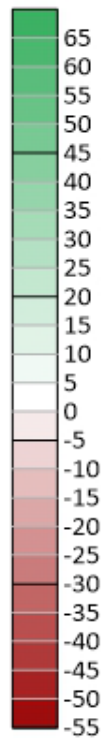
-1,000,000 AF



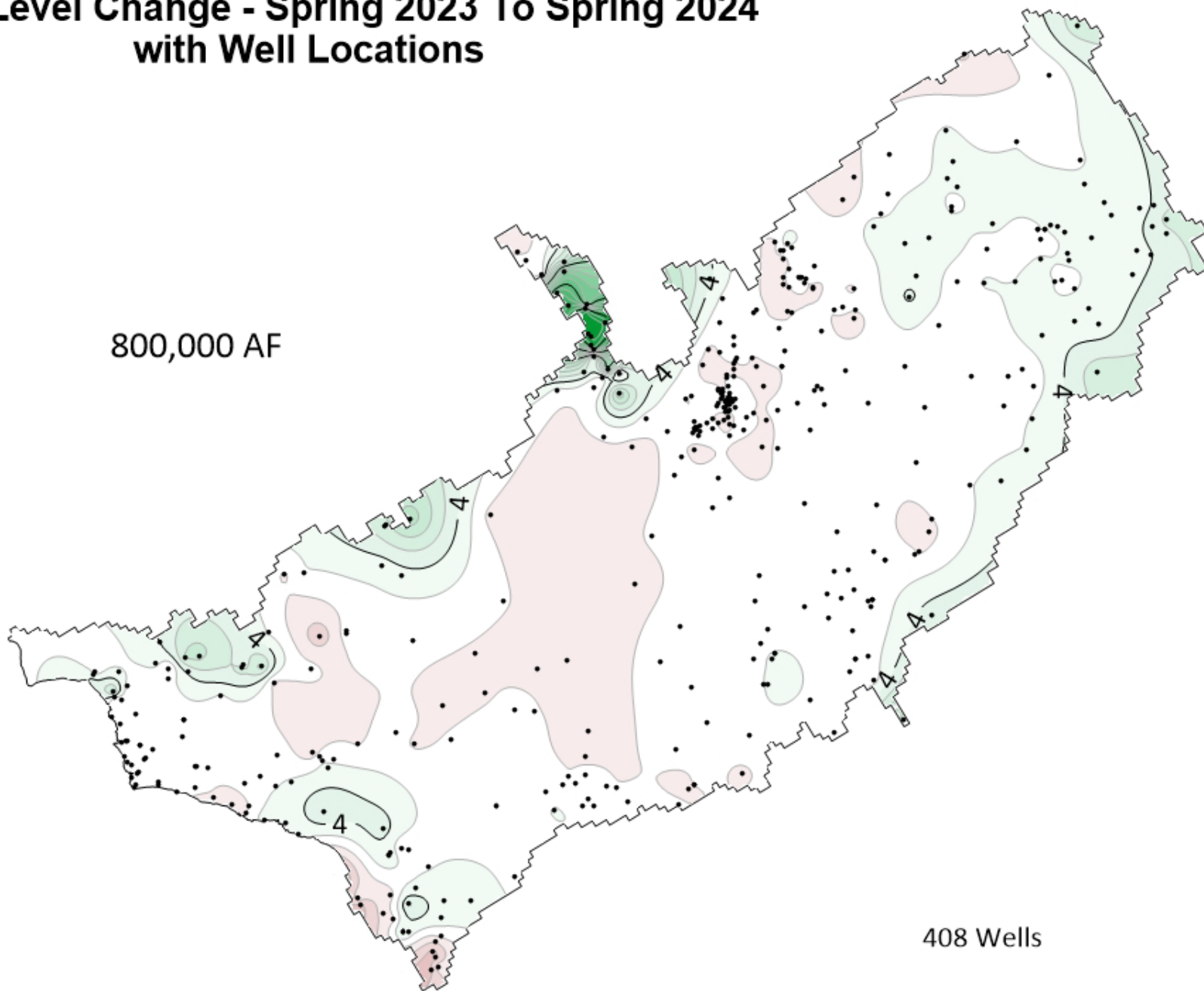
416 Wells

# Water Level Change - Spring 2023 To Spring 2024 with Well Locations

Water Level  
Change (ft)



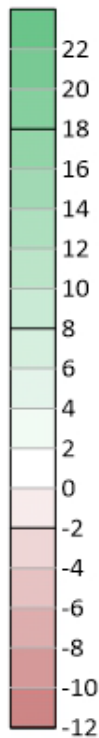
800,000 AF



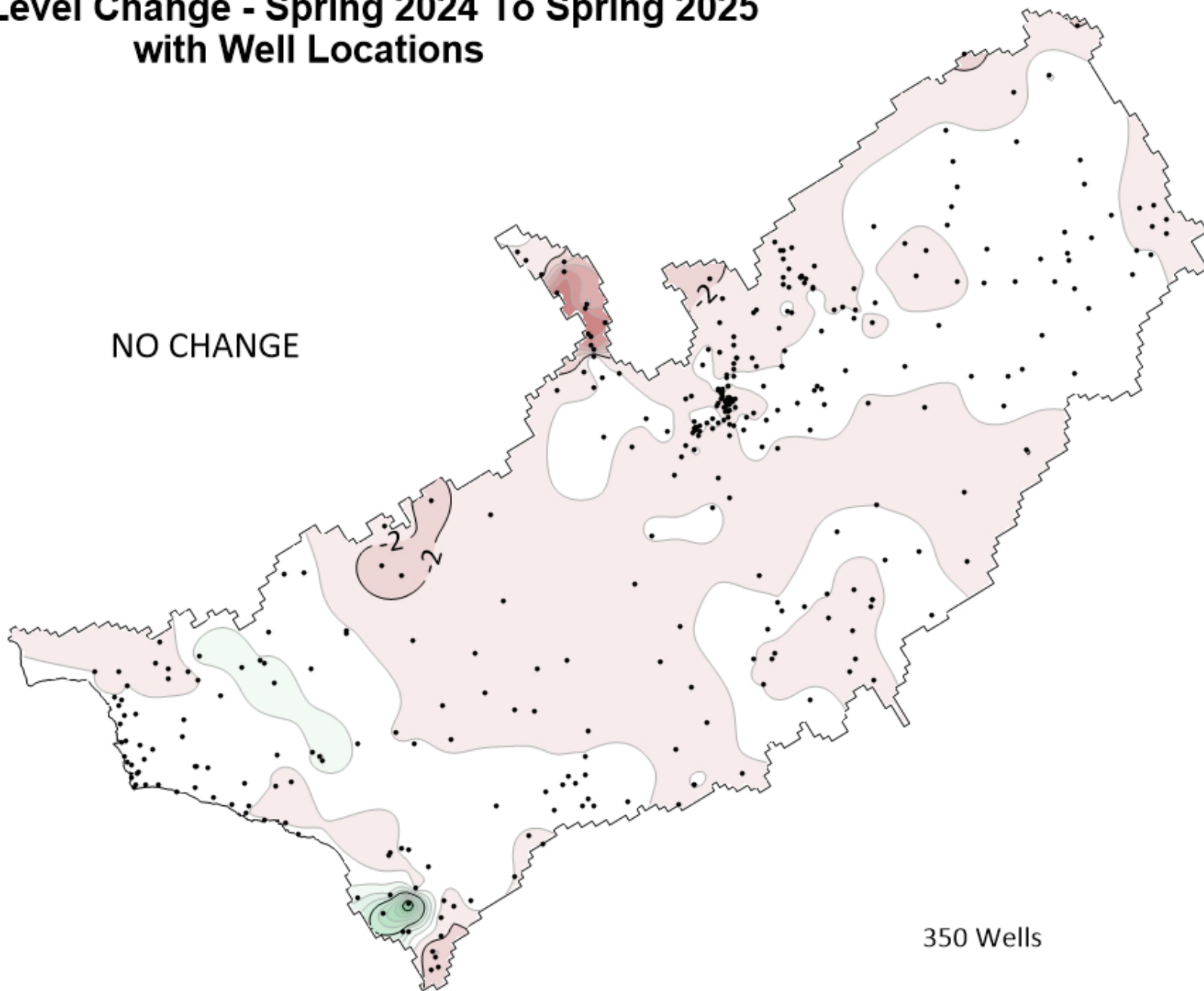
408 Wells

# Water Level Change - Spring 2024 To Spring 2025 with Well Locations

Water Level  
Change (ft)



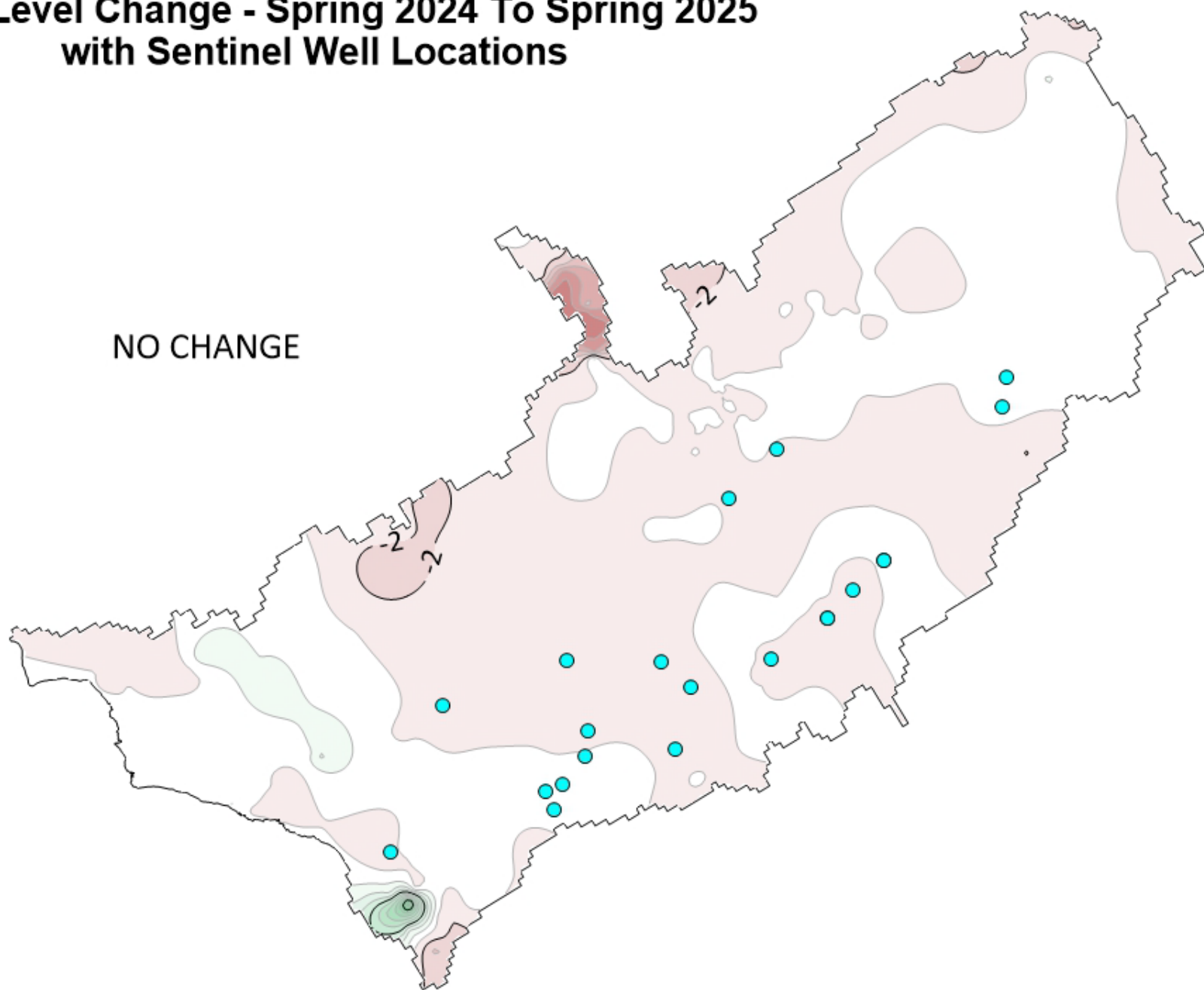
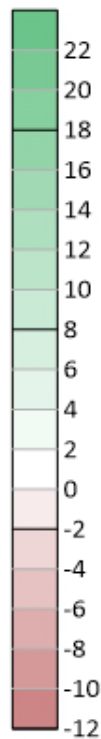
NO CHANGE



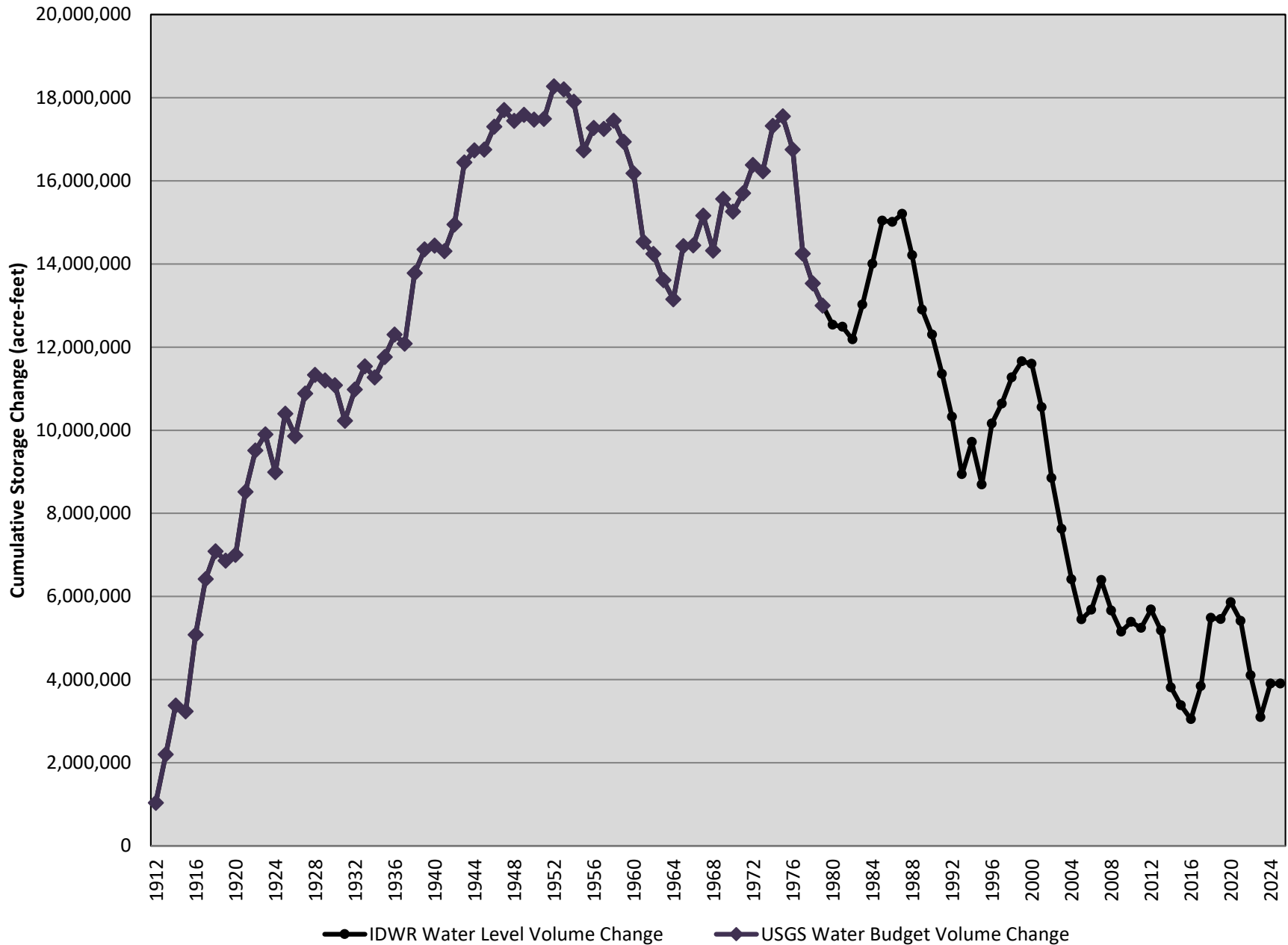
350 Wells

# Water Level Change - Spring 2024 To Spring 2025 with Sentinel Well Locations

Water Level  
Change (ft)

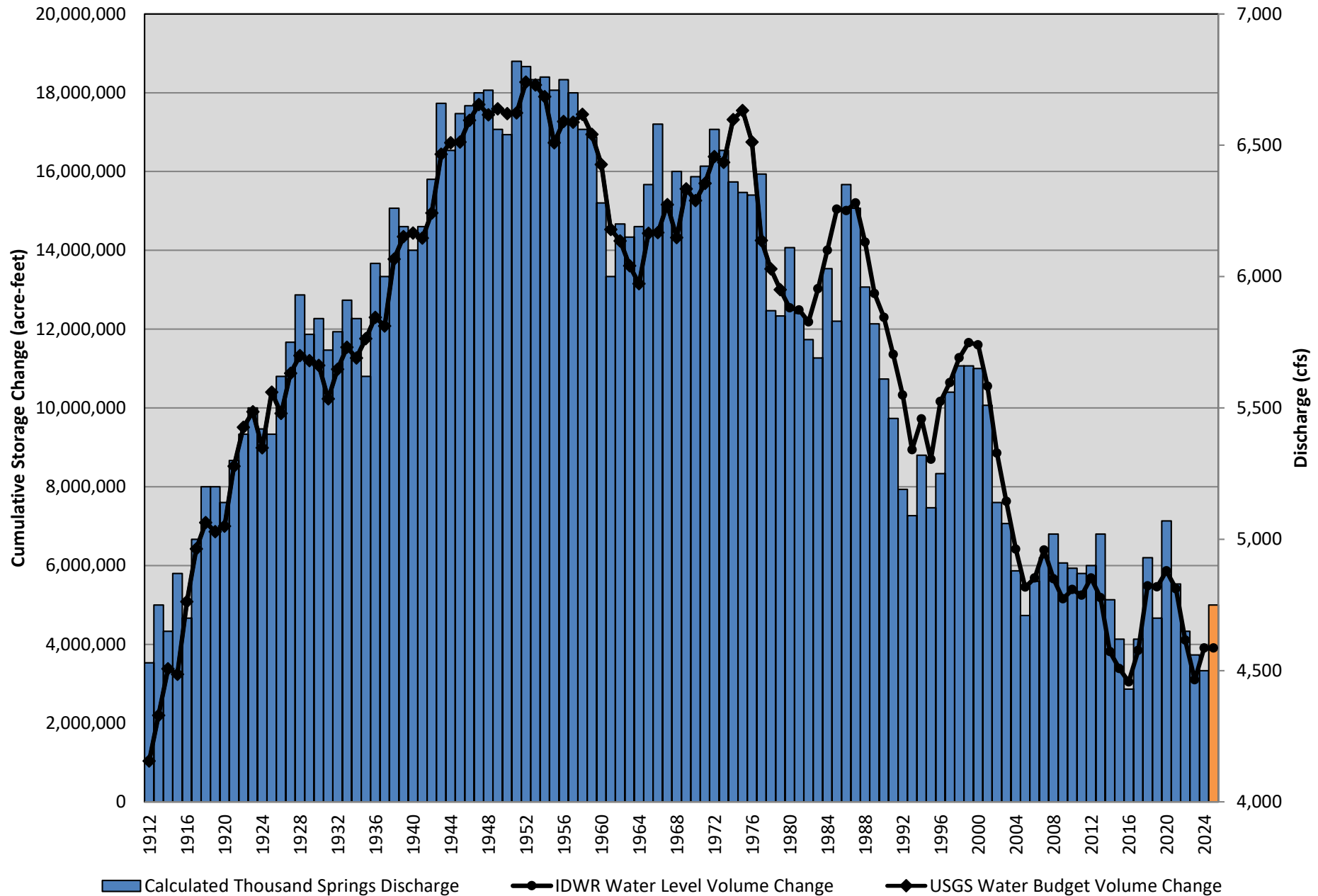


# ESPA Change in Volume of Water





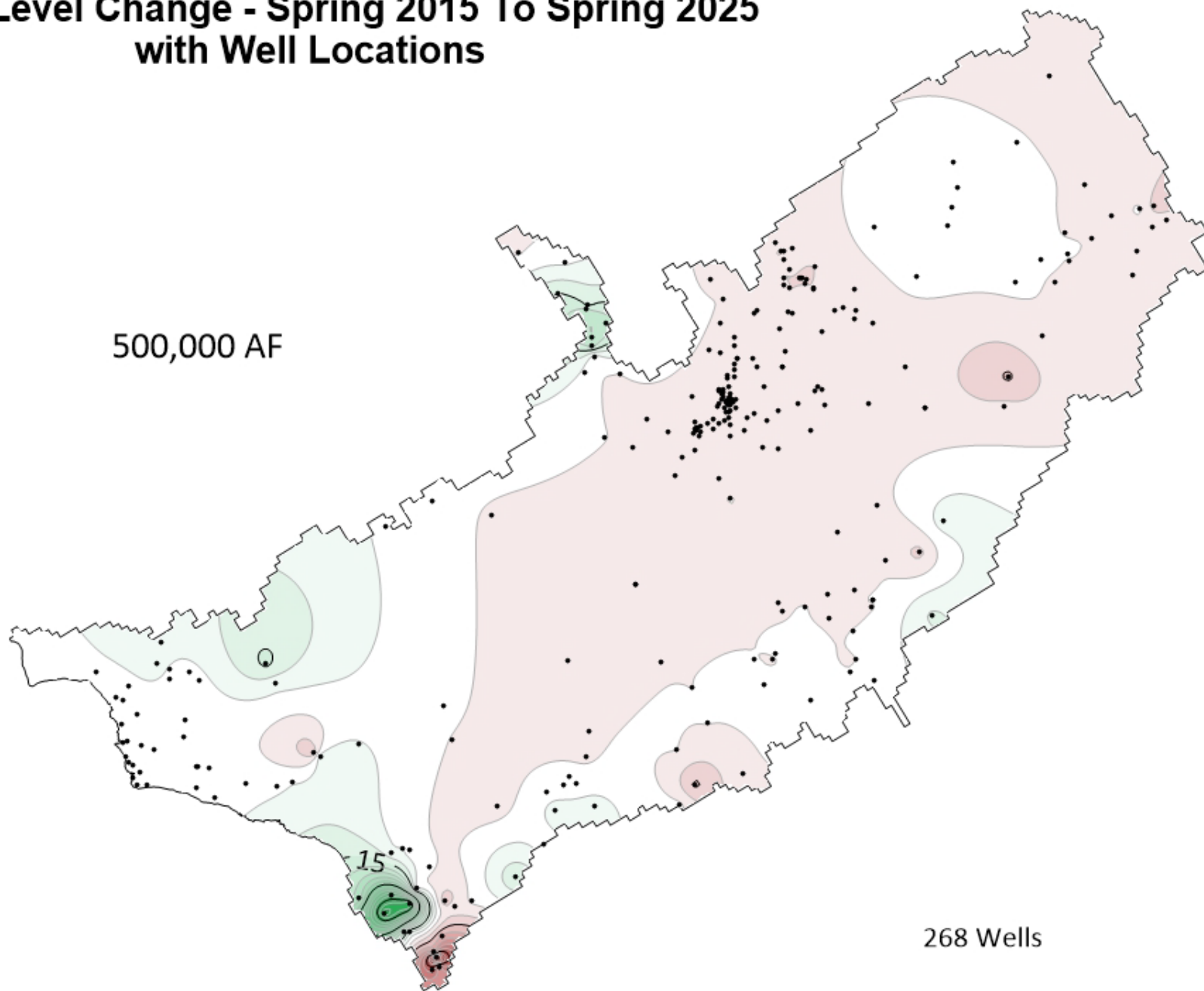
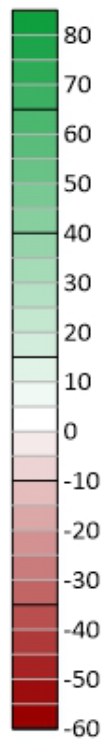
# ESPA Change in Volume of Water and Thousand Springs Discharge



# **Intermediate Change Map: 2015 – 2025**

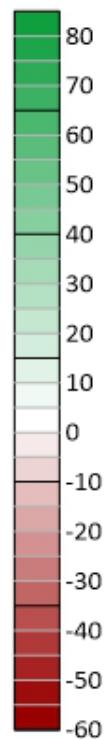
# Water Level Change - Spring 2015 To Spring 2025 with Well Locations

Water Level  
Change (ft)

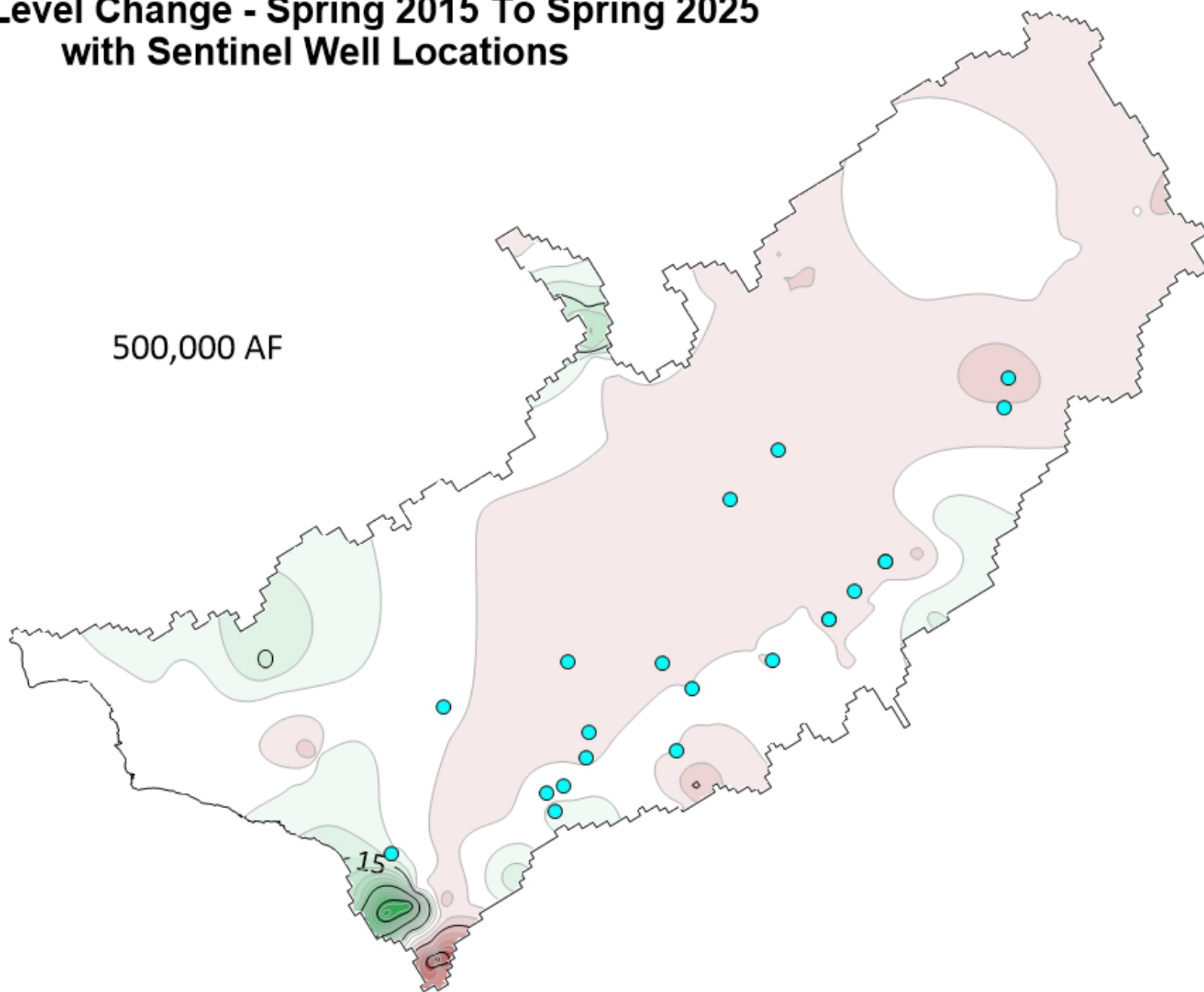


# Water Level Change - Spring 2015 To Spring 2025 with Sentinel Well Locations

Water Level  
Change (ft)



500,000 AF



## Storage Change Summary

- The aquifer storage remained stable (no change) from 2024 to 2025.
- The aquifer has gained approximately 500,000 acre-feet of storage since 2015.
- Undulations due to weather are to be expected.
- The ESPA leaks, and aquifer-storage gains are fleeting.
- Perseverance through the dry times is vital to success.

## Discussion





Photo credit: VisitIdaho.org

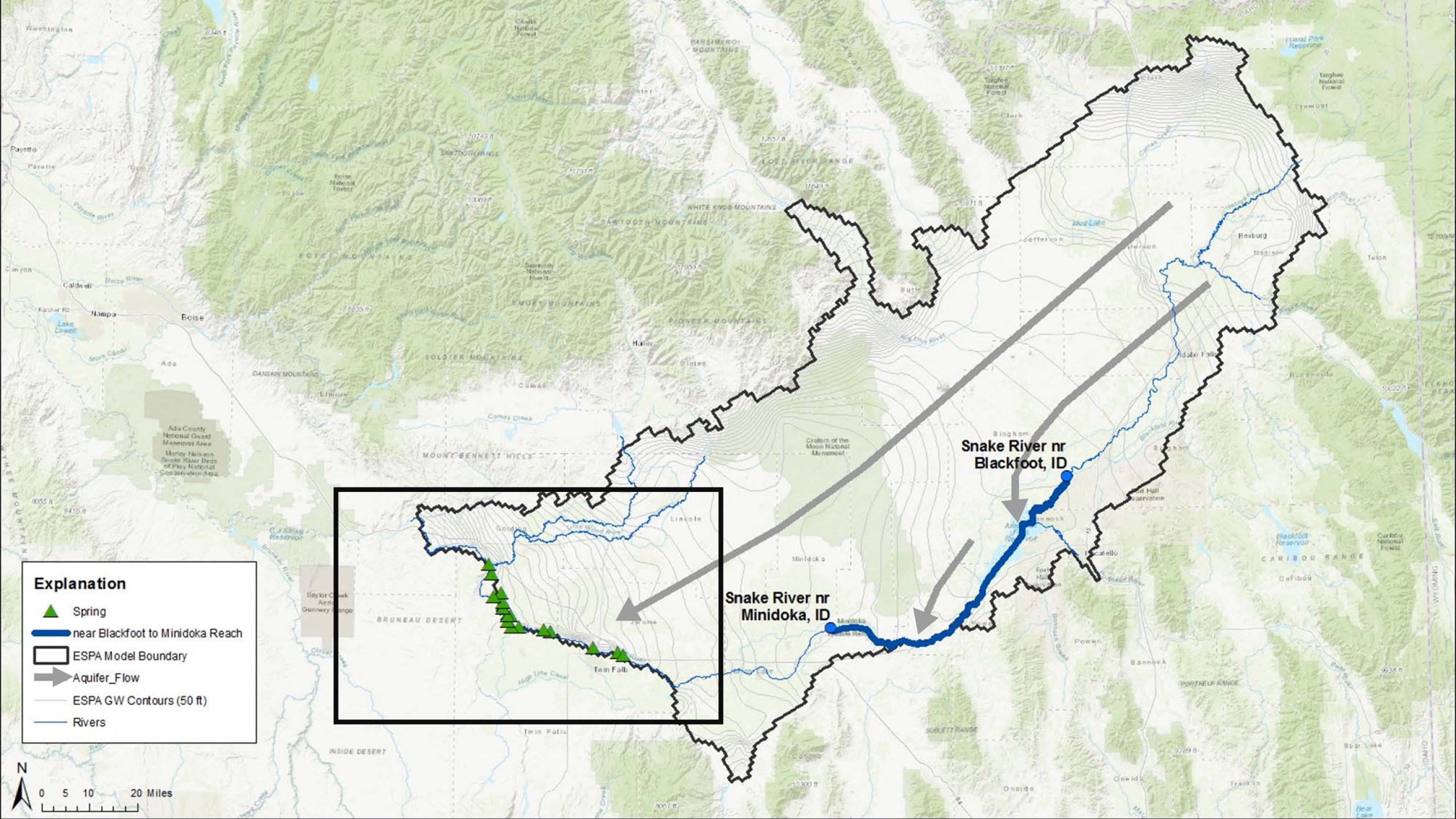
## Eastern Snake Plain Aquifer Discharge

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Presented by: Ethan Geisler

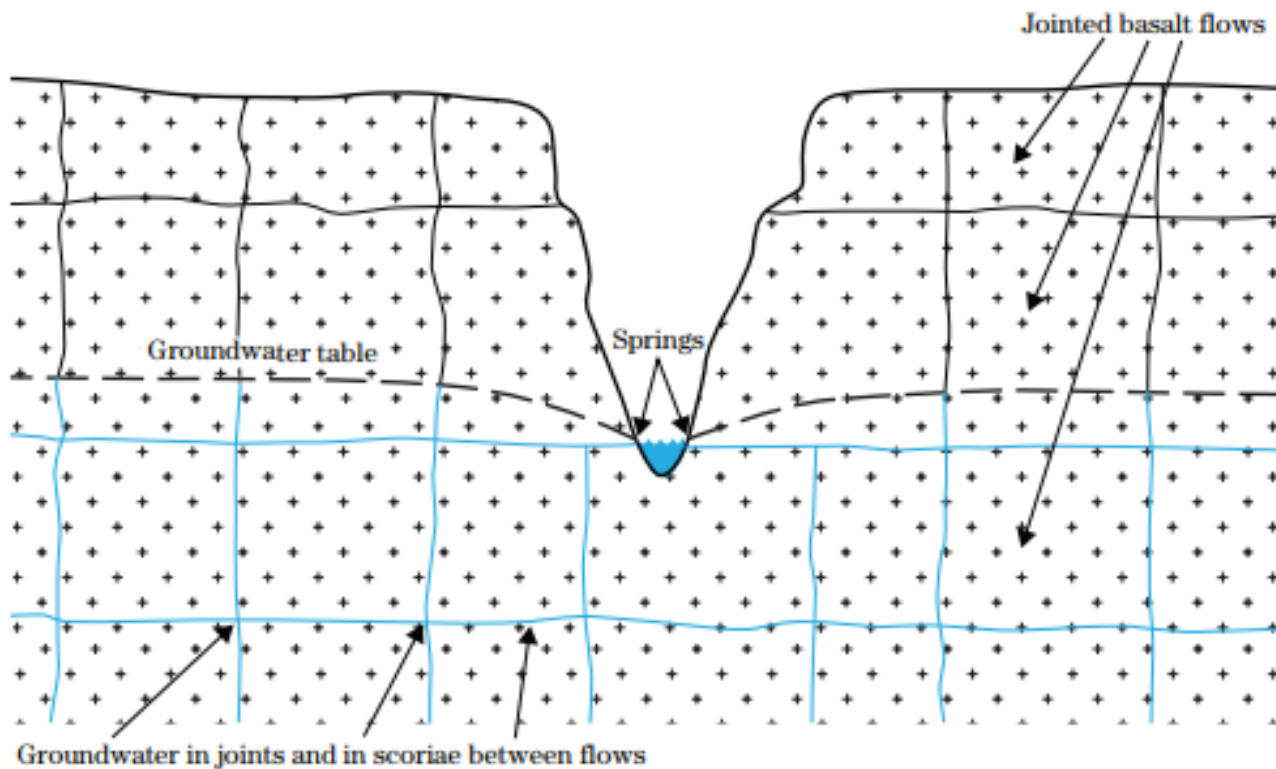
September 10, 2025







# Spring Discharge on ESPA



- Springs occur when the groundwater table intersects the land surface or canyon wall.





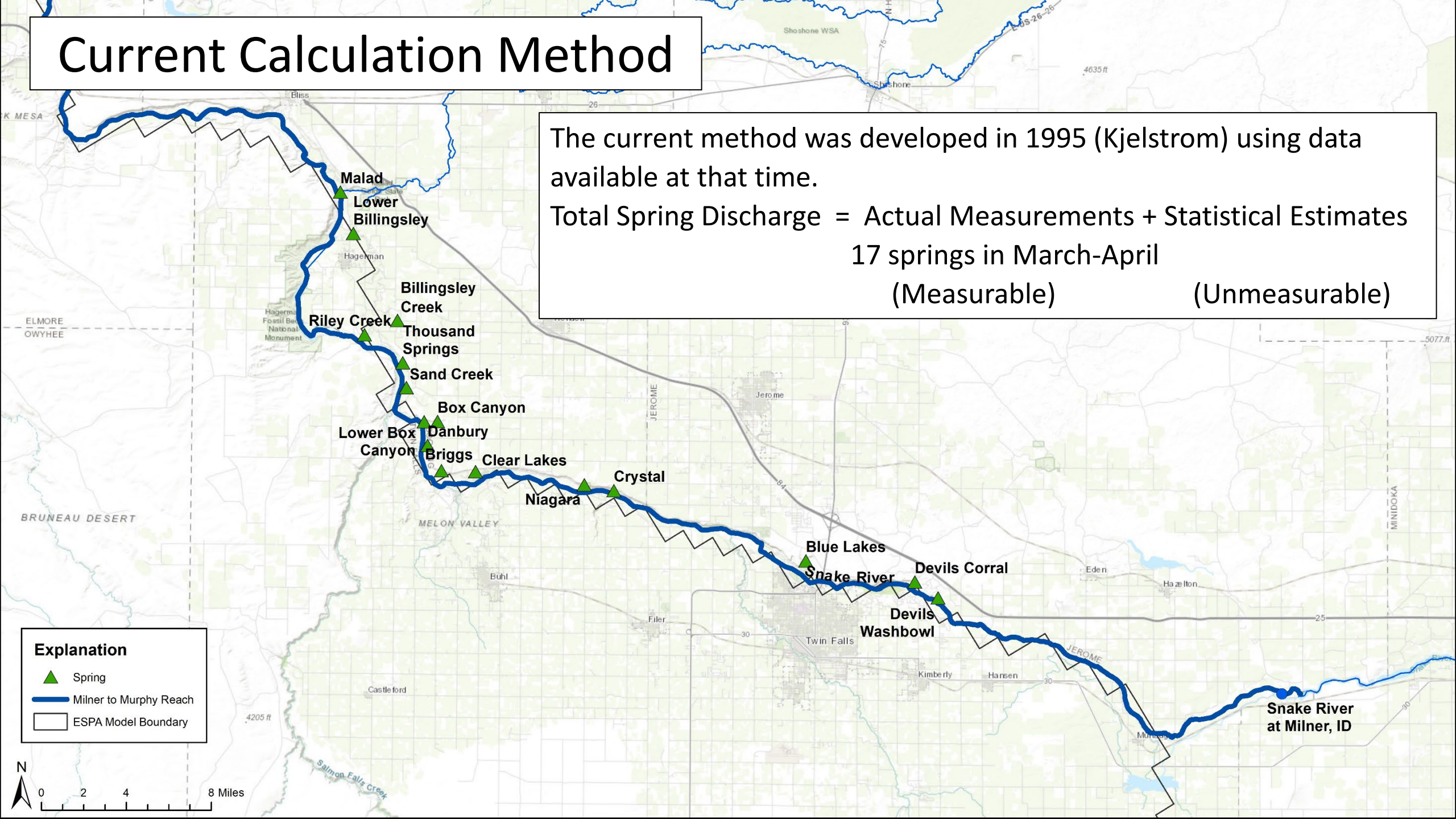
- Difficult Road Access or boat access
- Seepage, underflow, no channelized flow



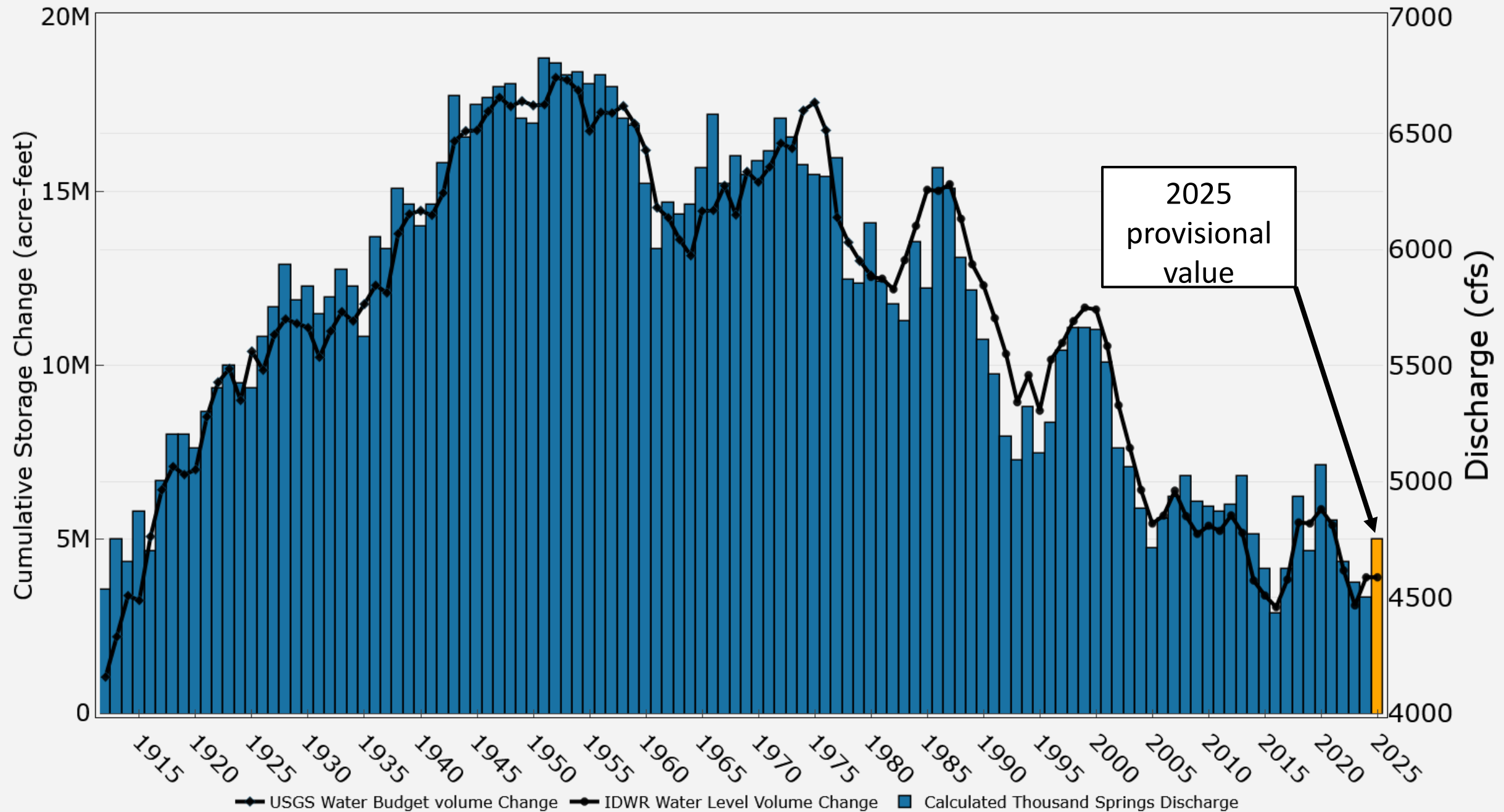
# Current Calculation Method

The current method was developed in 1995 (Kjelstrom) using data available at that time.

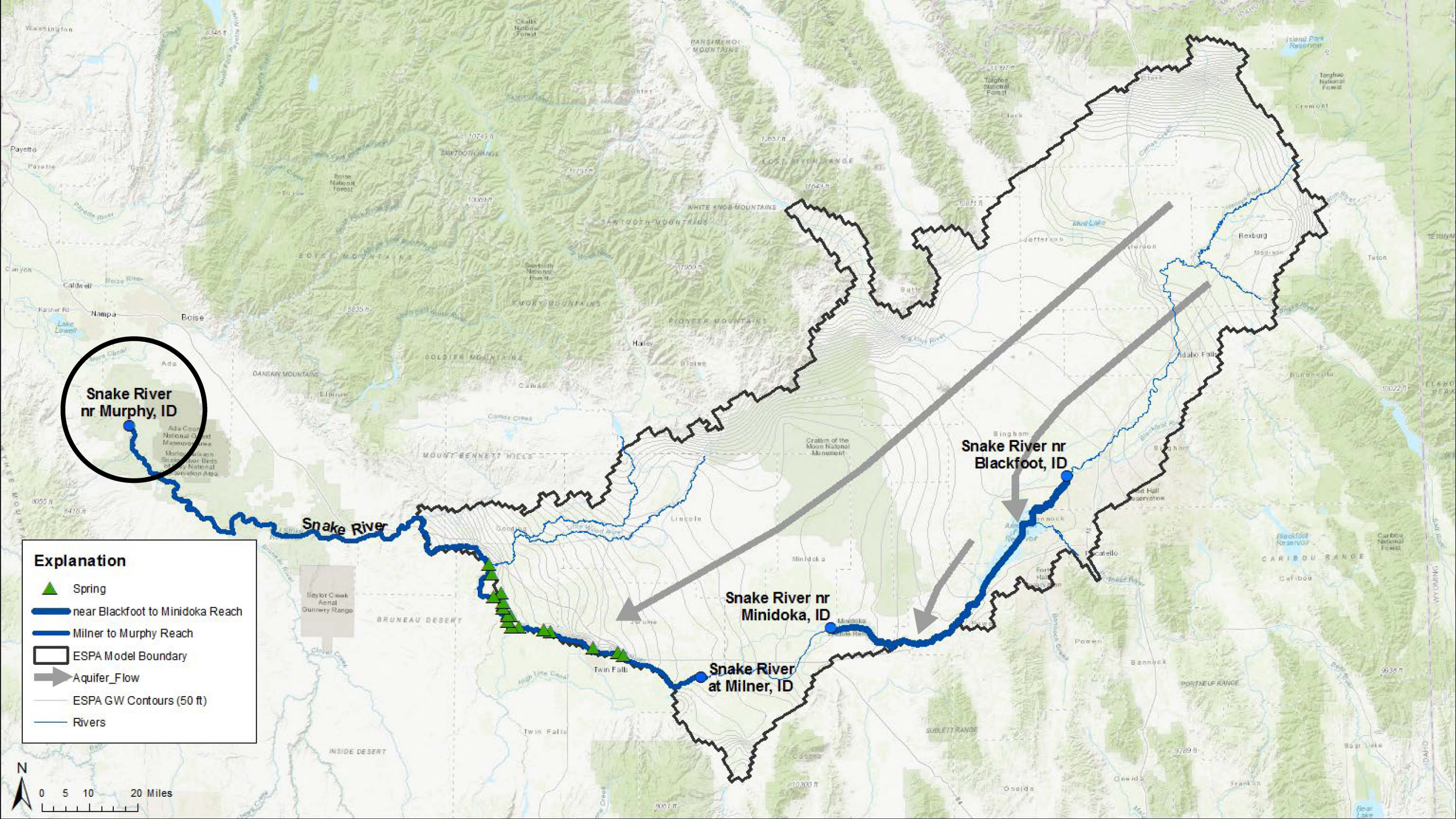
Total Spring Discharge = Actual Measurements + Statistical Estimates  
17 springs in March-April  
(Measurable) (Unmeasurable)



# ESPA Change in Volume of Water and Thousand Spring Discharge





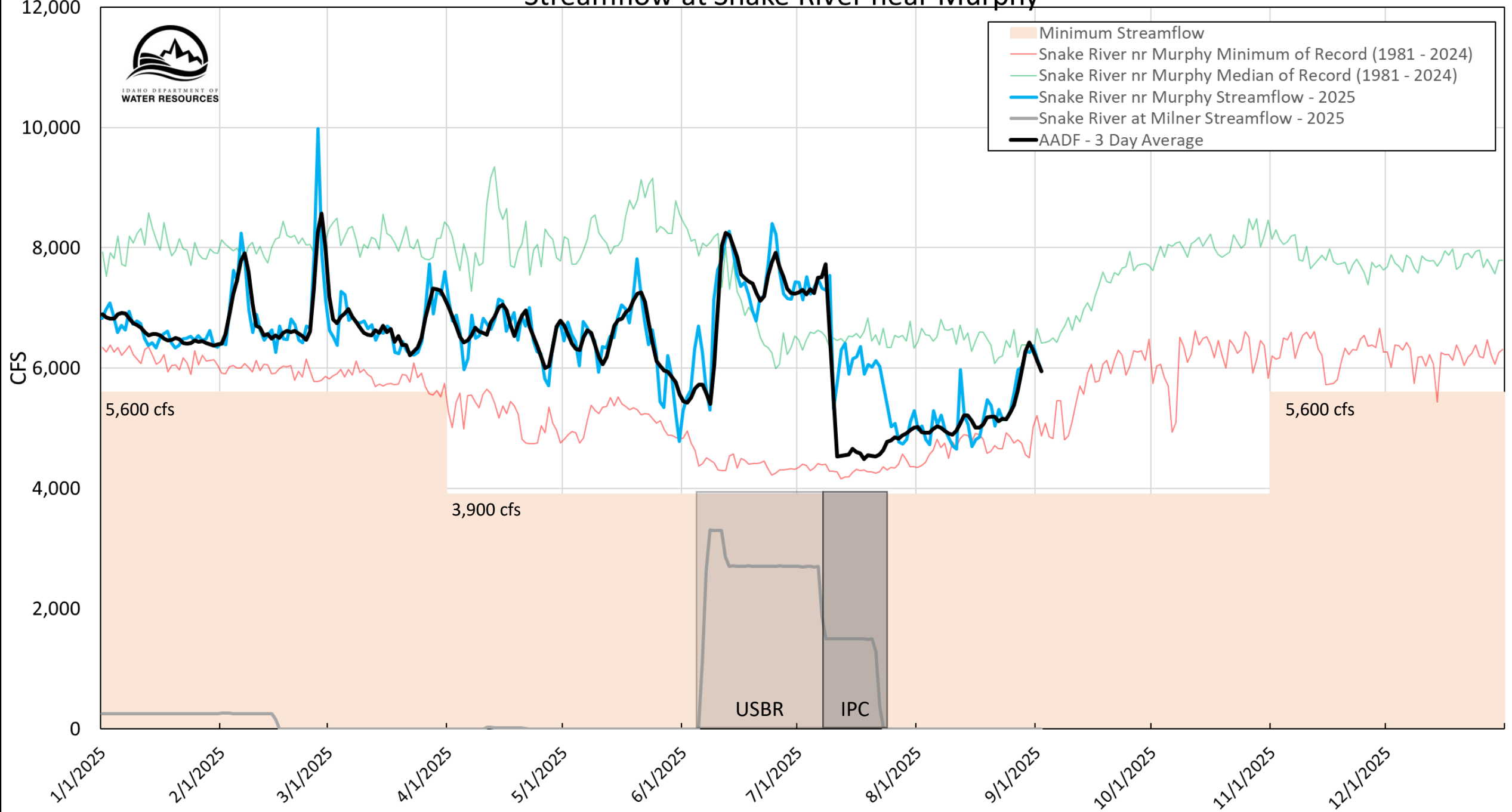




# Streamflow at Snake River near Murphy



- Minimum Streamflow
- Snake River nr Murphy Minimum of Record (1981 - 2024)
- Snake River nr Murphy Median of Record (1981 - 2024)
- Snake River nr Murphy Streamflow - 2025
- Snake River at Milner Streamflow - 2025
- AADF - 3 Day Average

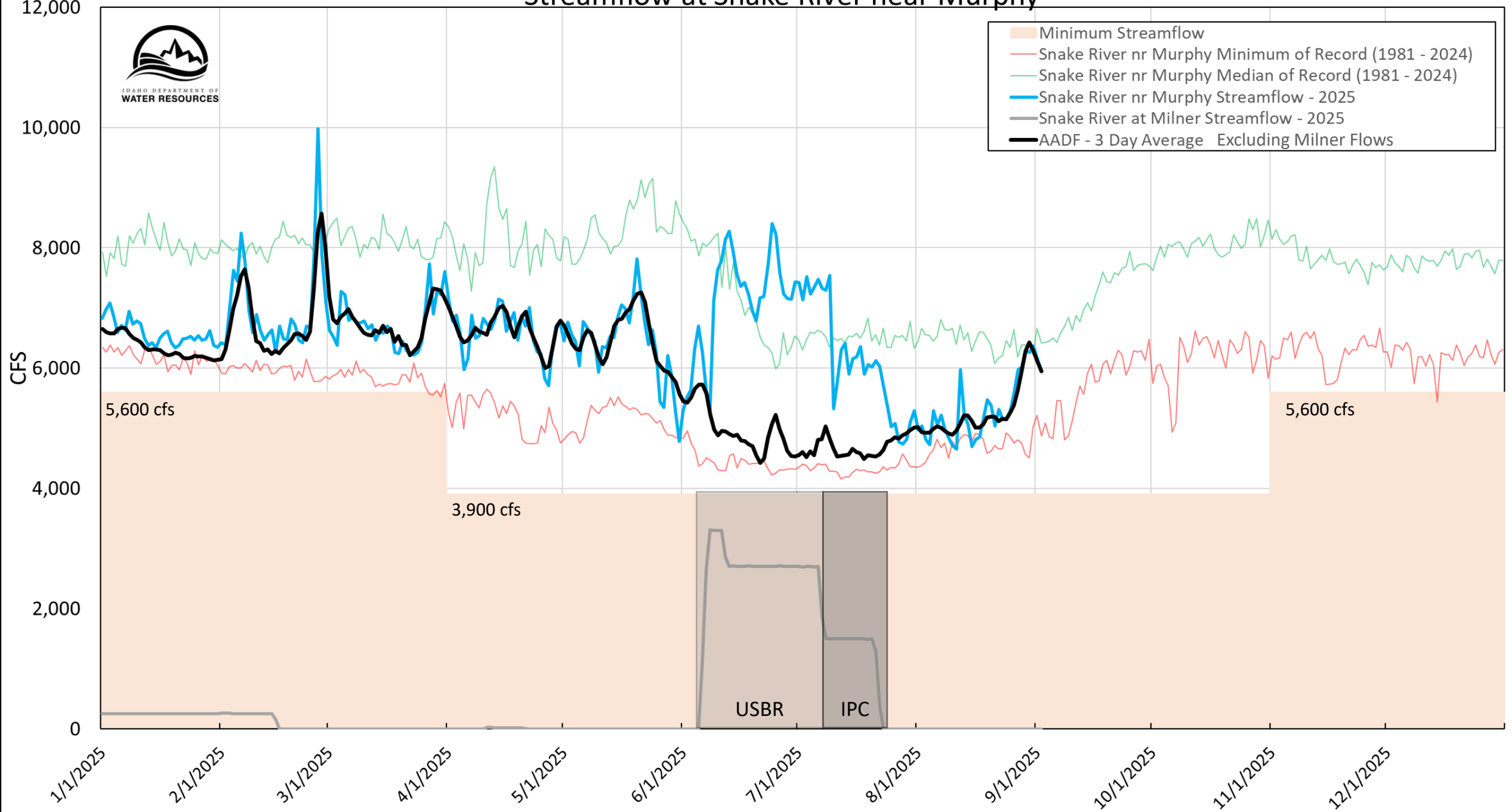


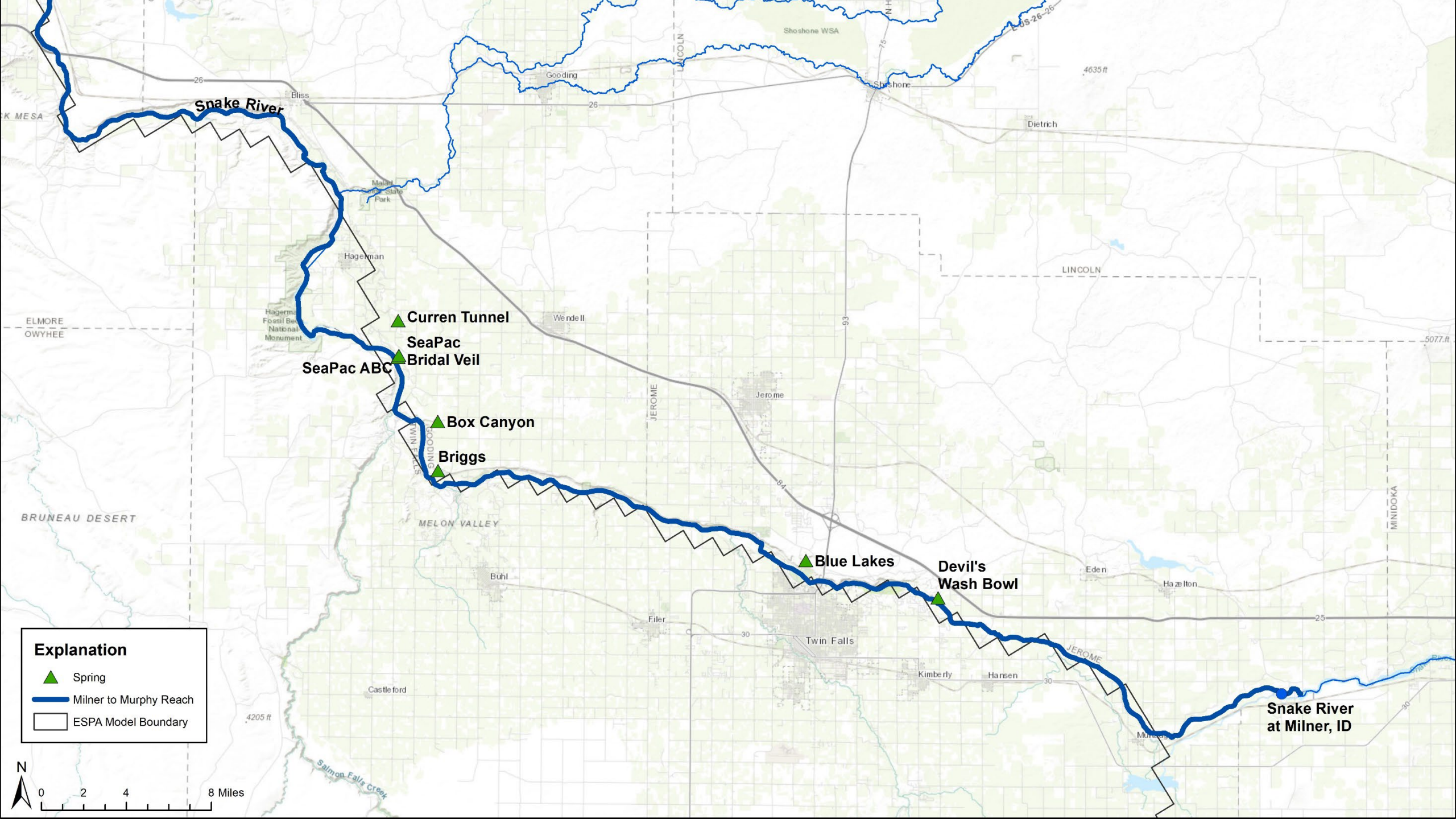


# Streamflow at Snake River near Murphy

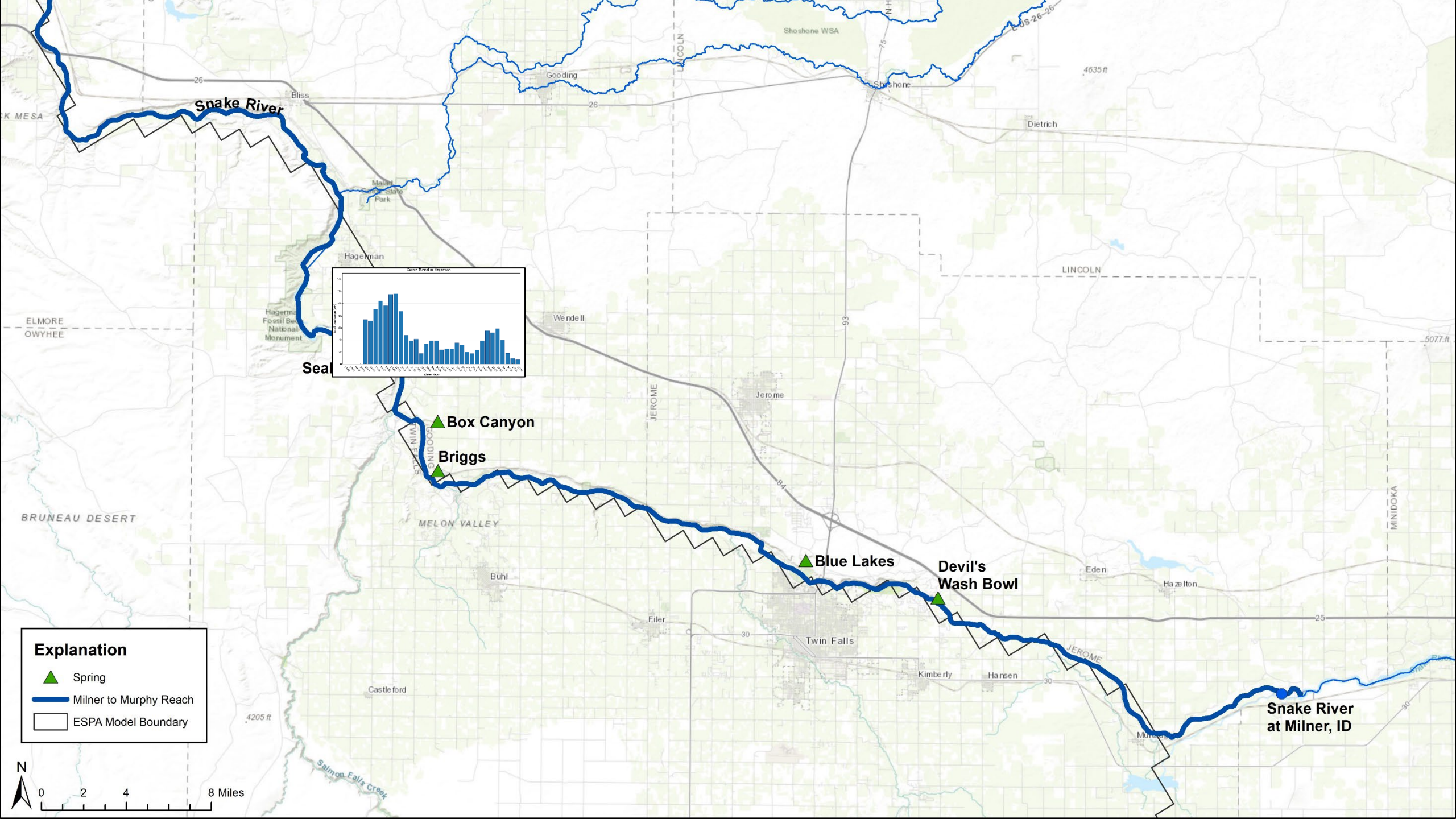


- Minimum Streamflow
- Snake River nr Murphy Minimum of Record (1981 - 2024)
- Snake River nr Murphy Median of Record (1981 - 2024)
- Snake River nr Murphy Streamflow - 2025
- Snake River at Milner Streamflow - 2025
- AADF - 3 Day Average Excluding Milner Flows

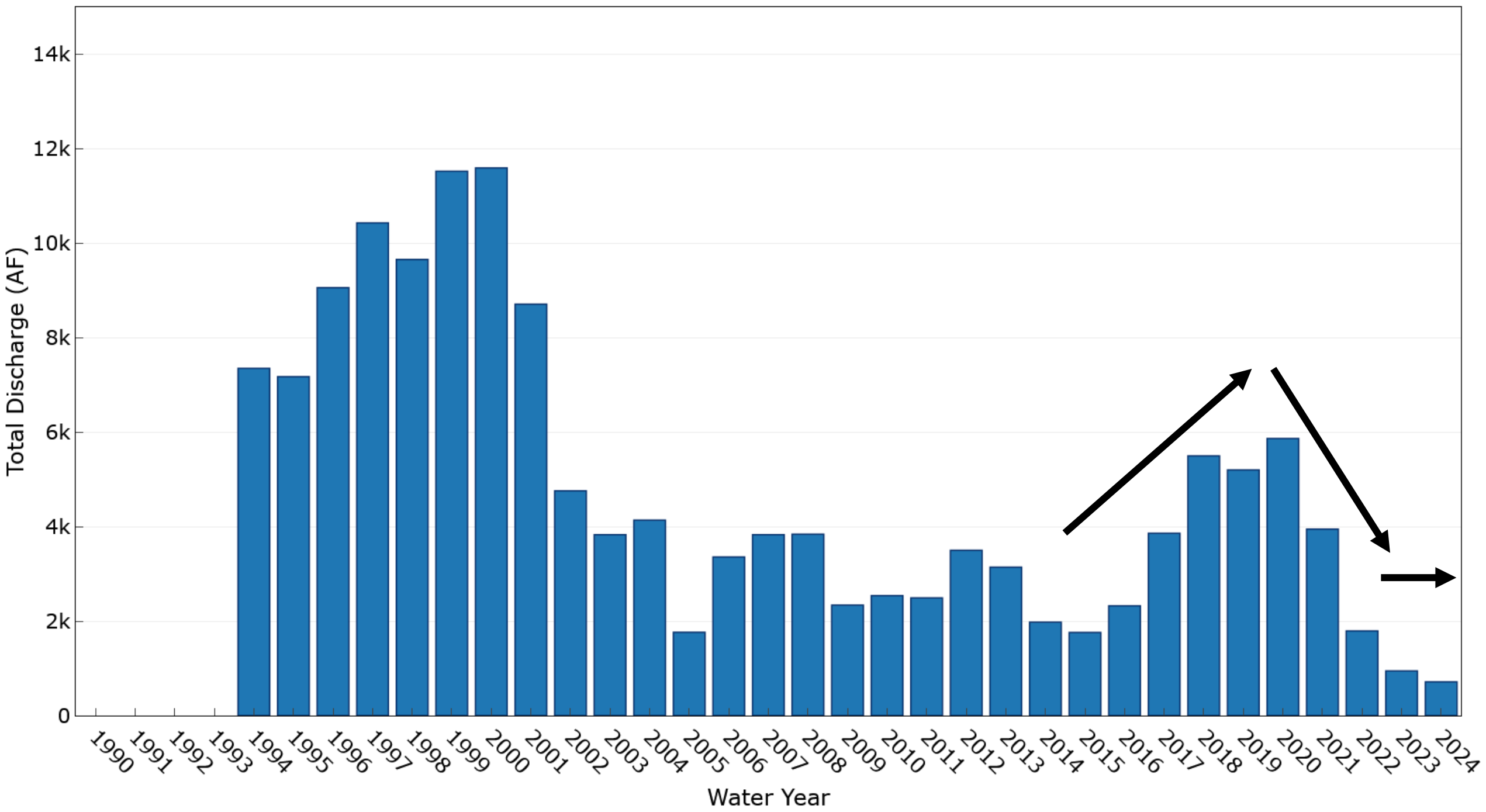




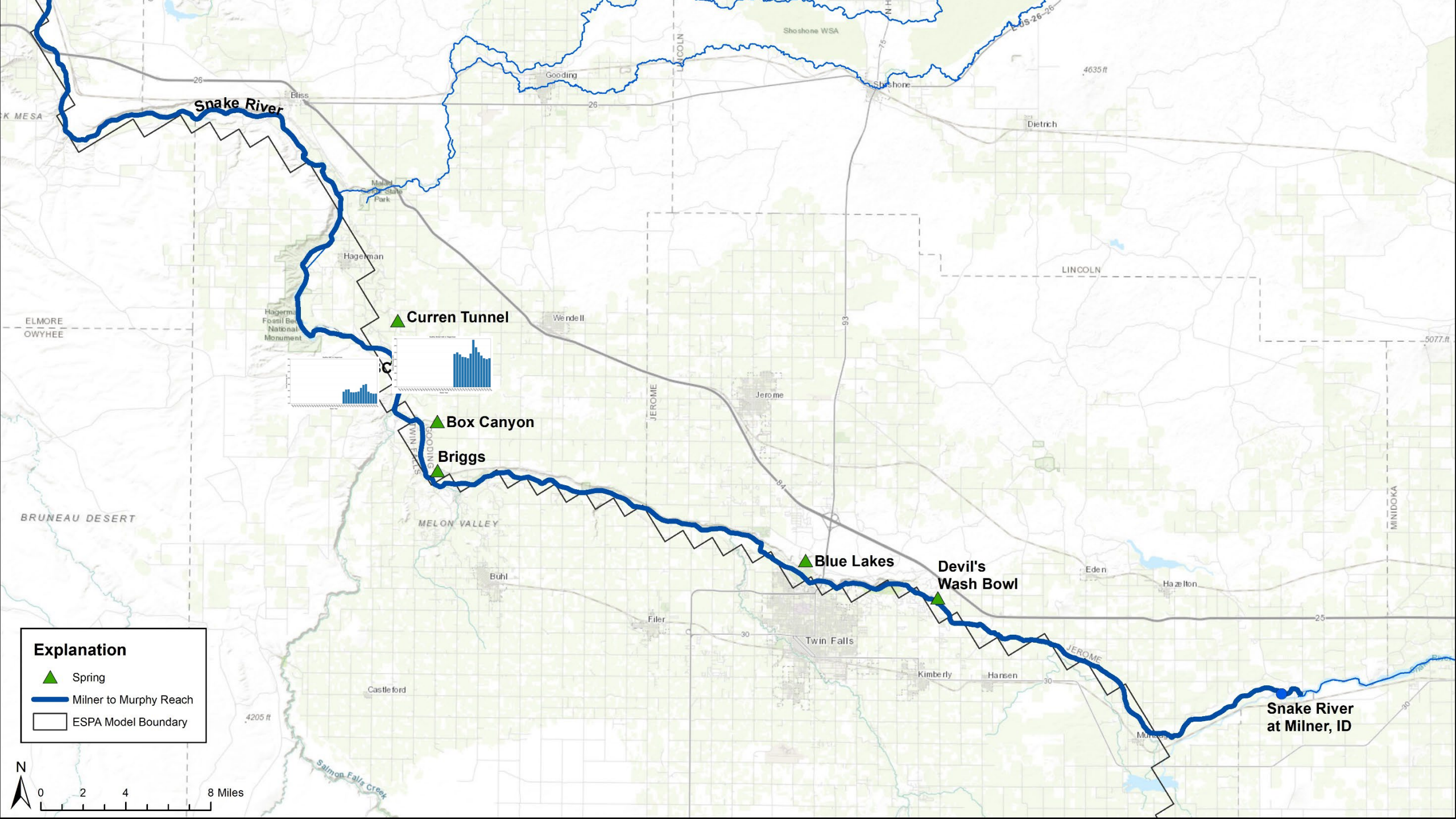




# Current Tunnelnr Hagerman





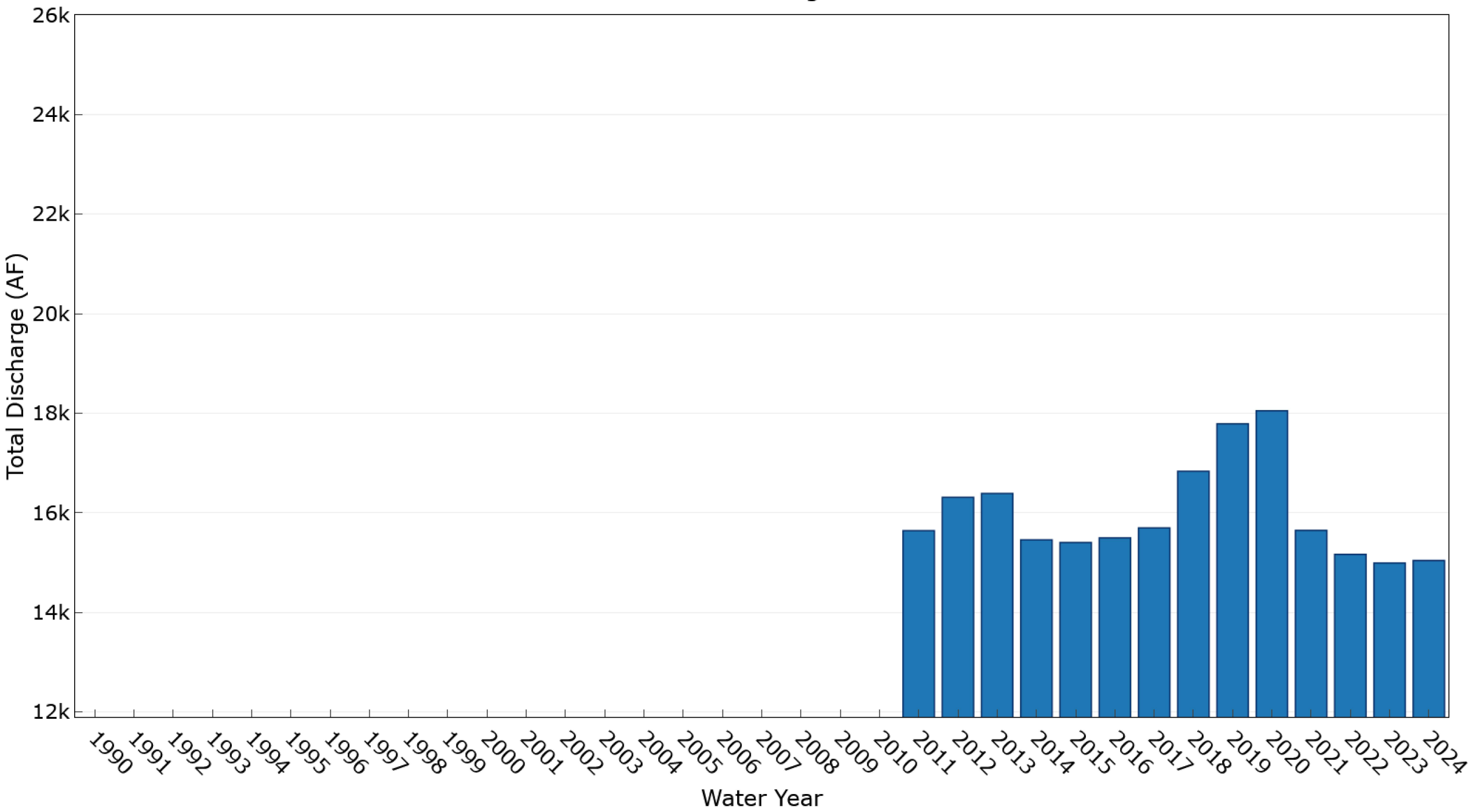


**Explanation**

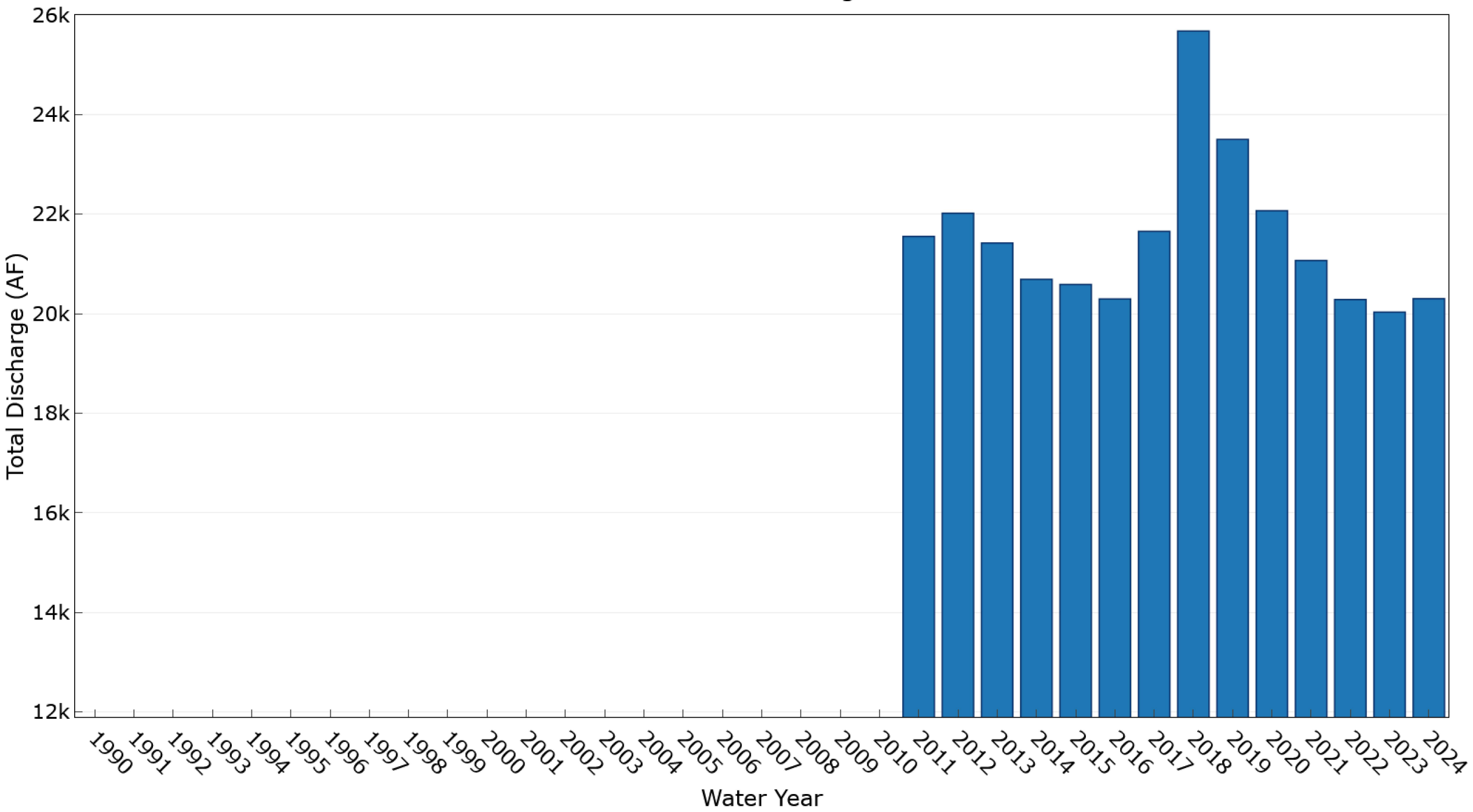
- Spring
- Milner to Murphy Reach
- ESPA Model Boundary



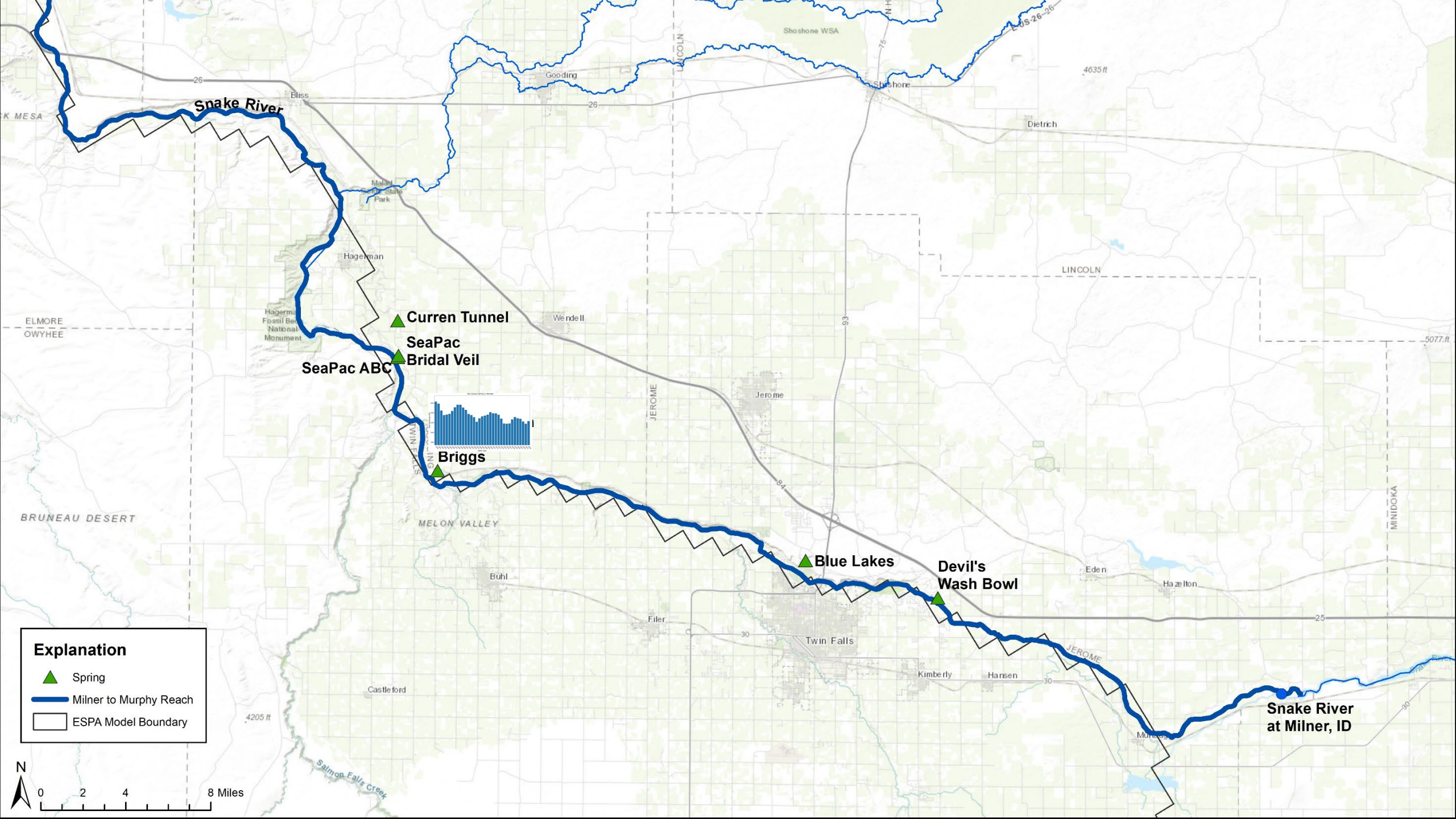
SeaPac ABC nr Hagerman



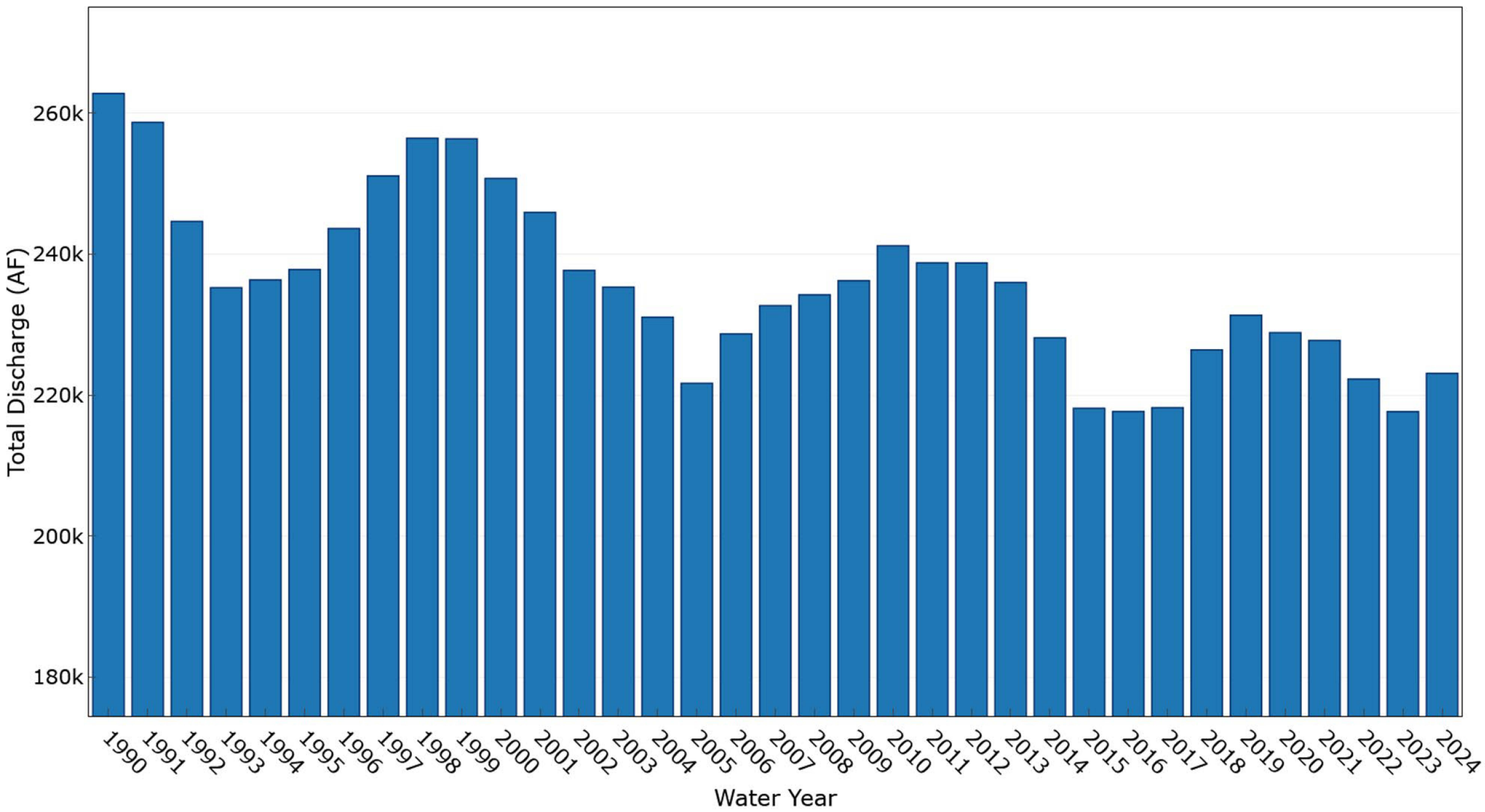
SeaPac Bridal Veil nr Hagerman



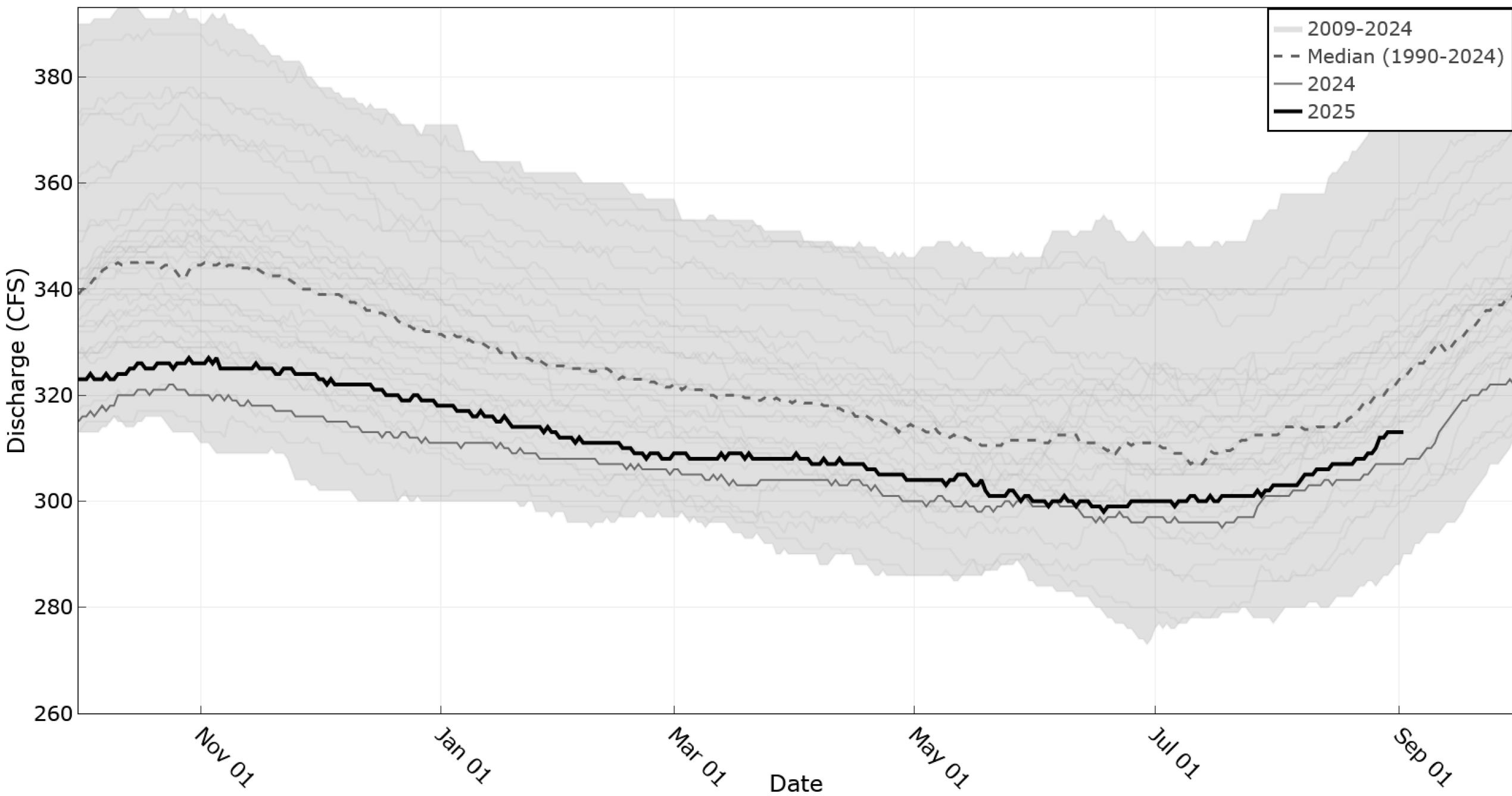




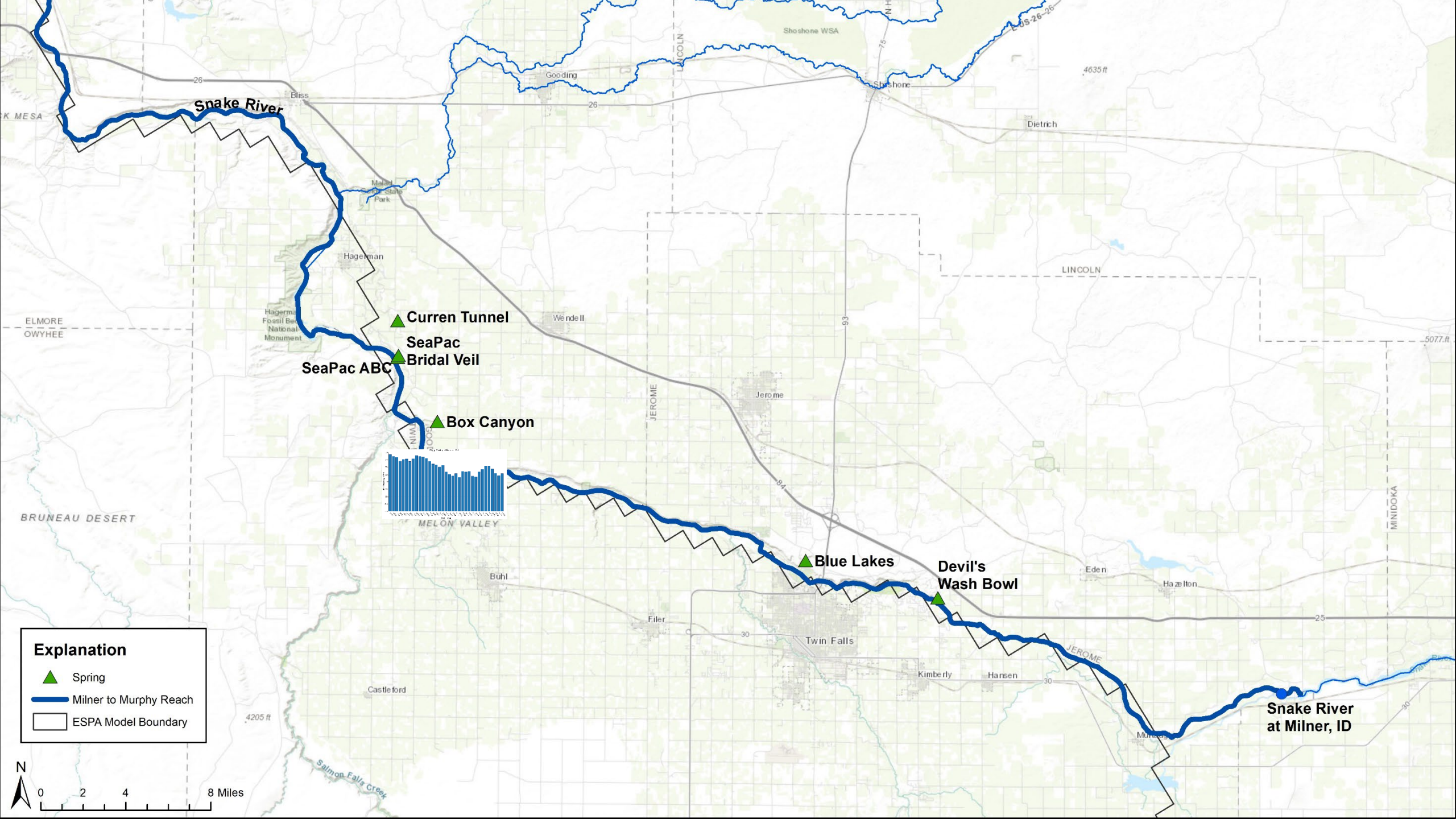
Box Canyon Spring nr Wendell



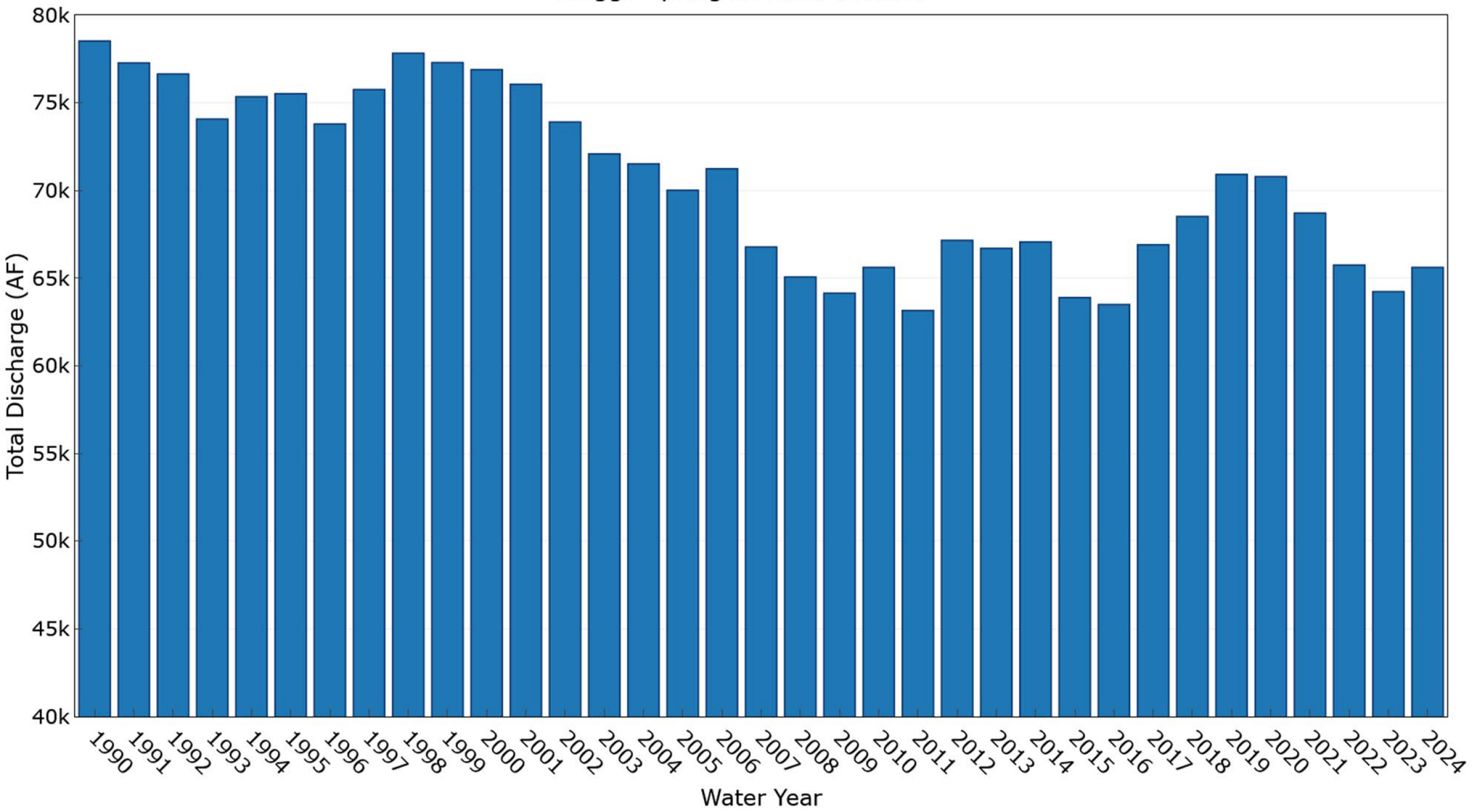
Box Canyon Spring nr Wendell



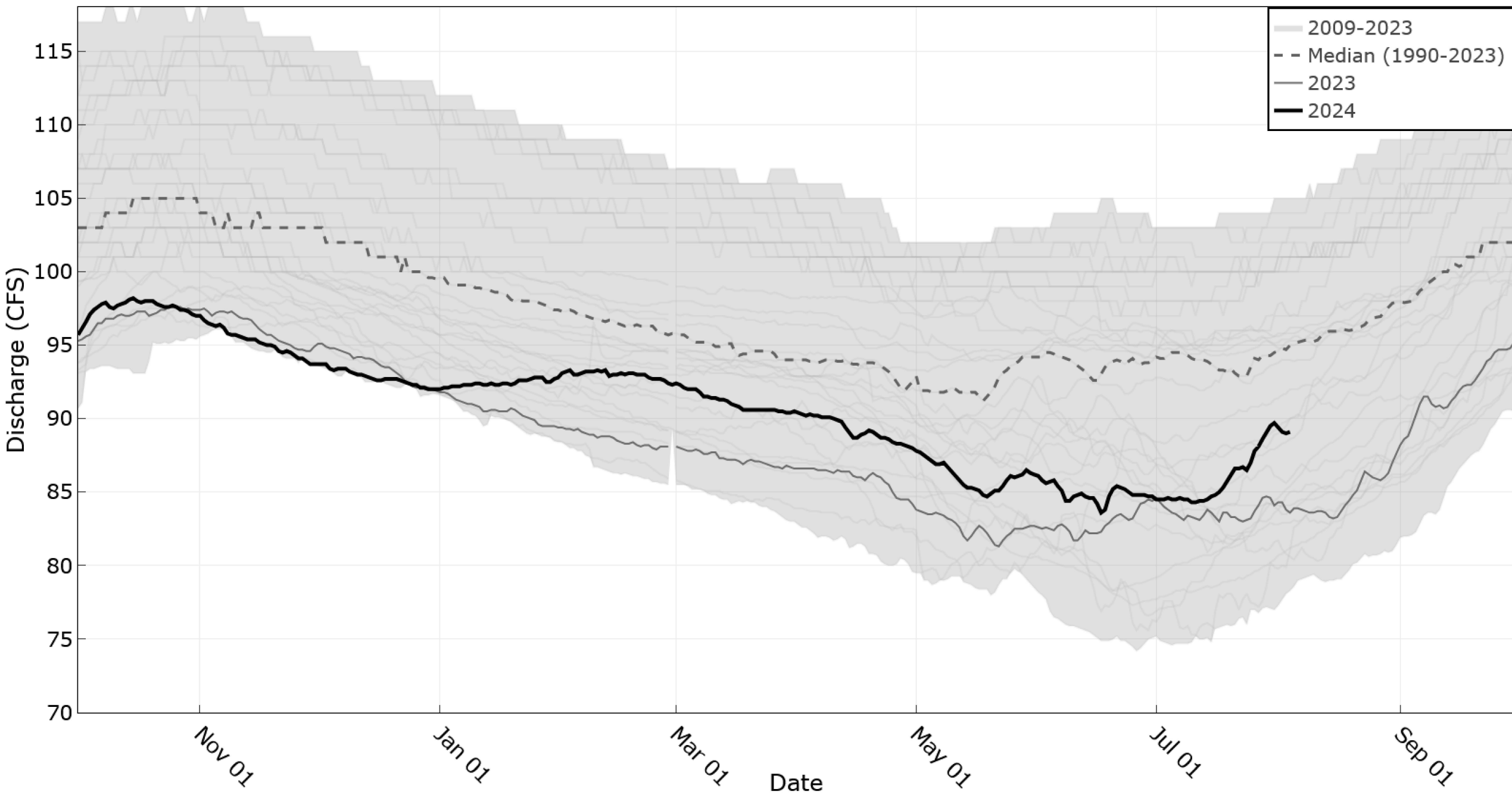




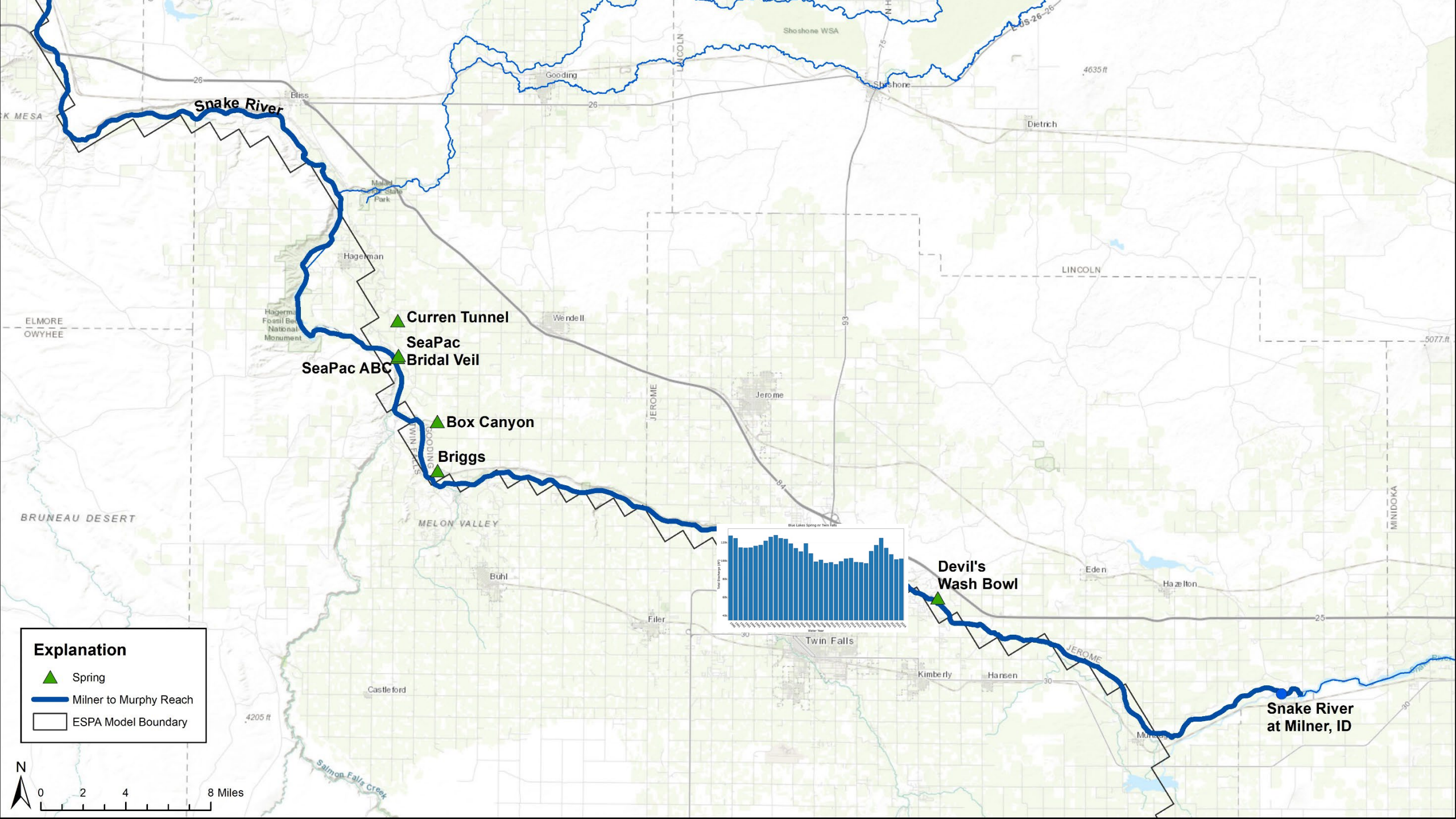
Briggs Spring at Head nr Buhl



Briggs Spring at Head nr Buhl

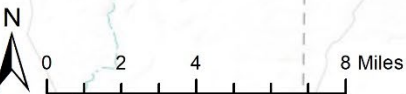






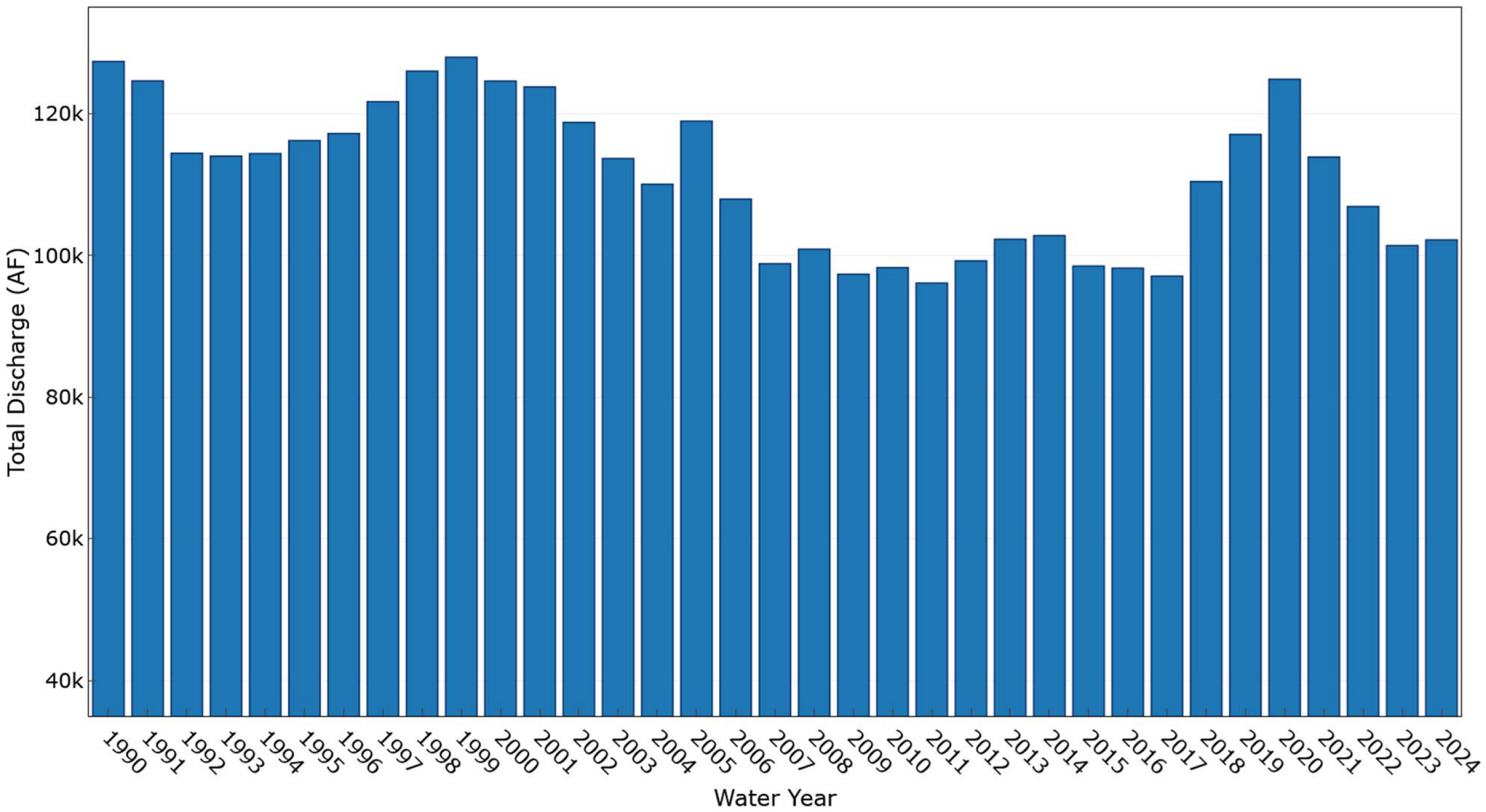
**Explanation**

- Spring
- Milner to Murphy Reach
- ESPA Model Boundary

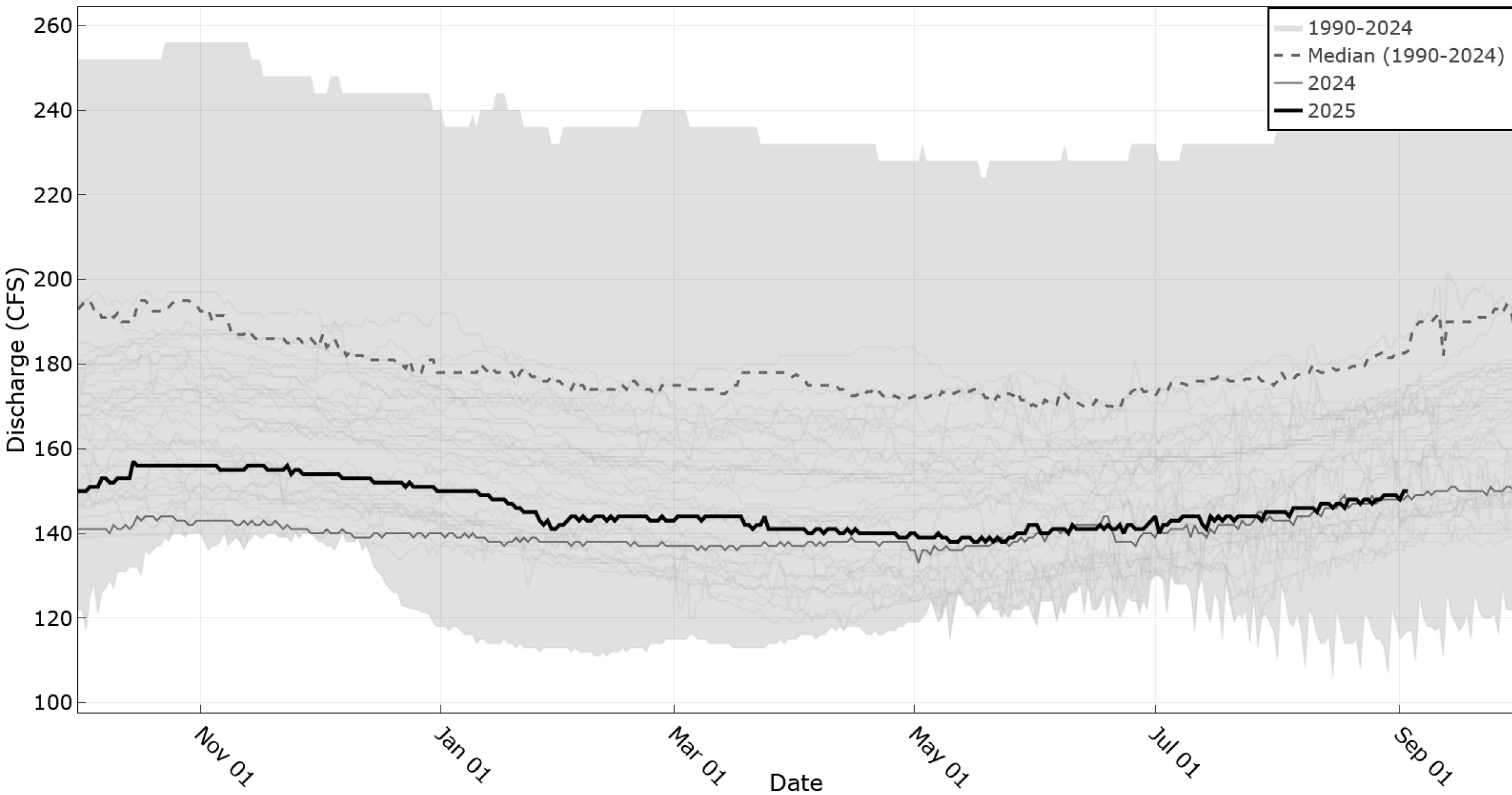


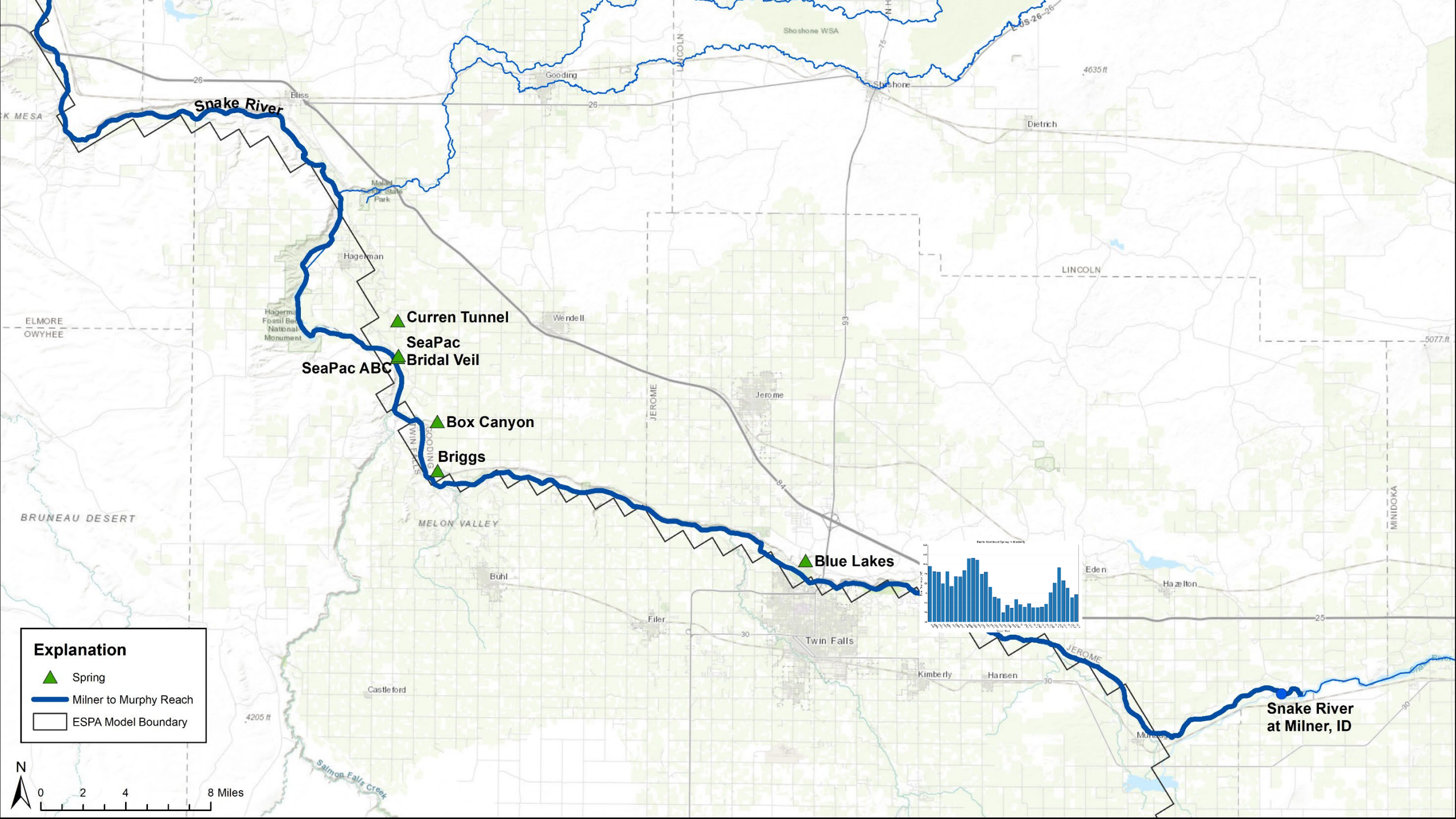


Blue Lakes Spring nr Twin Falls

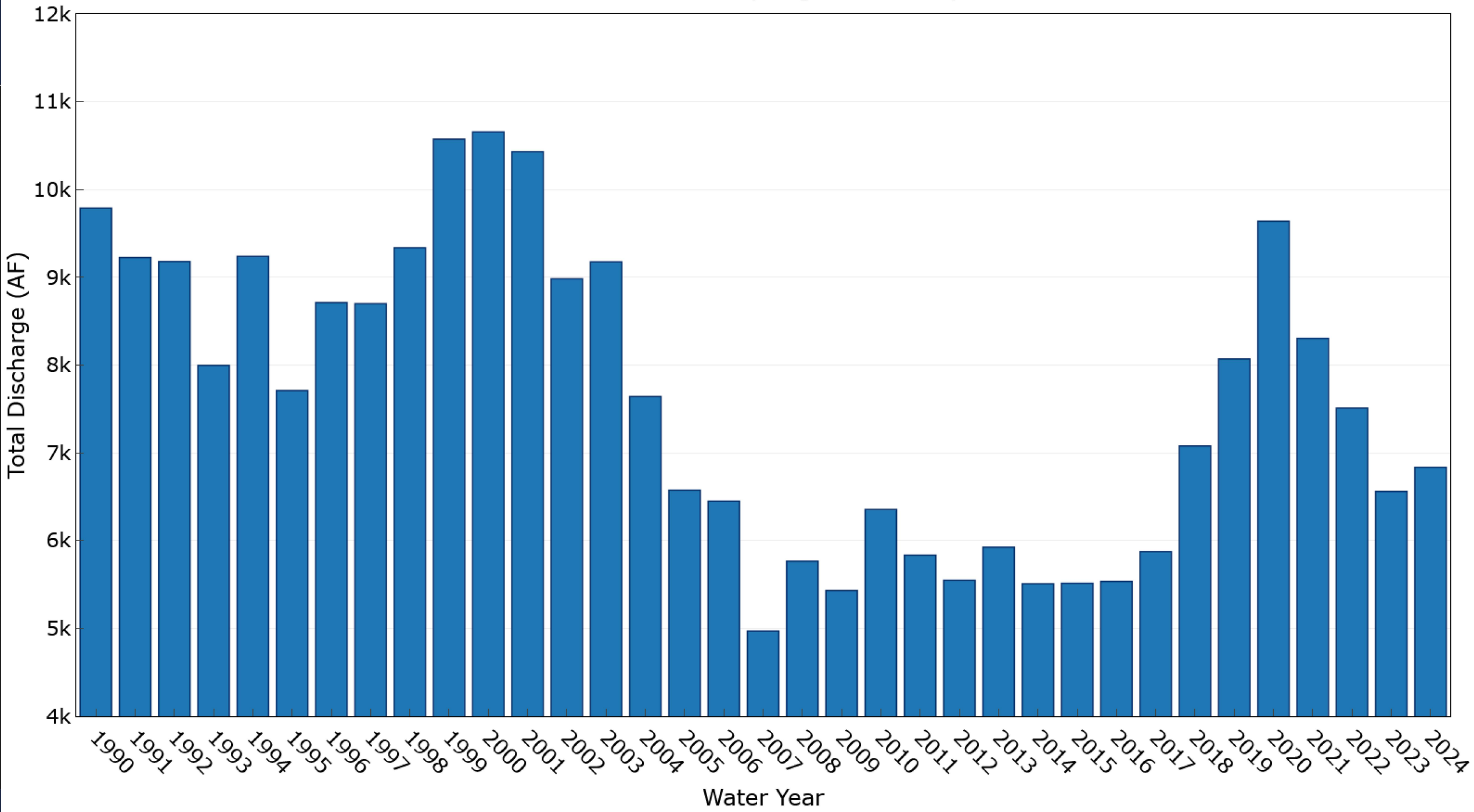


Blue Lakes Spring nr Twin Falls



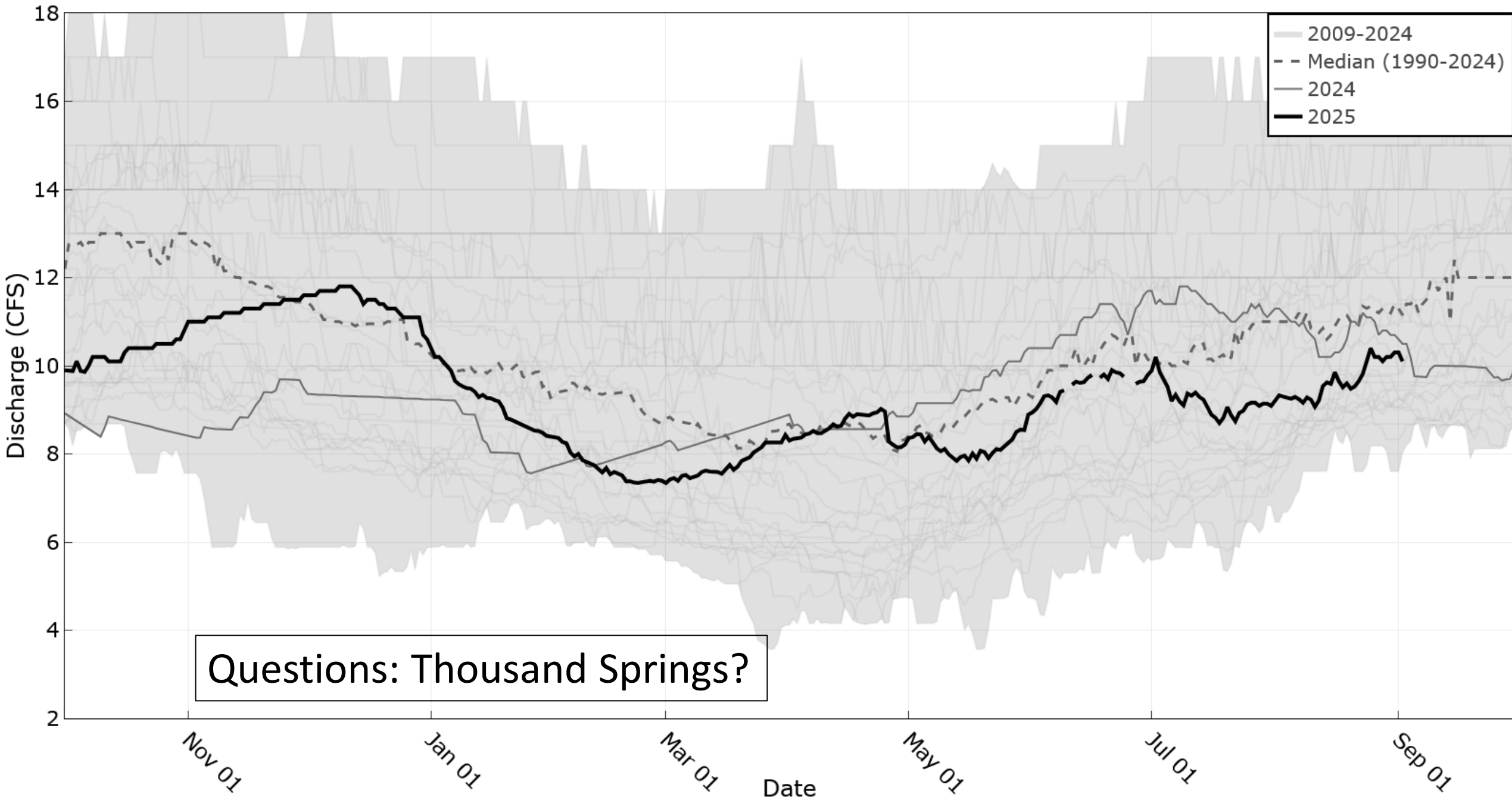


Devils Washbowl Spring nr Kimberly

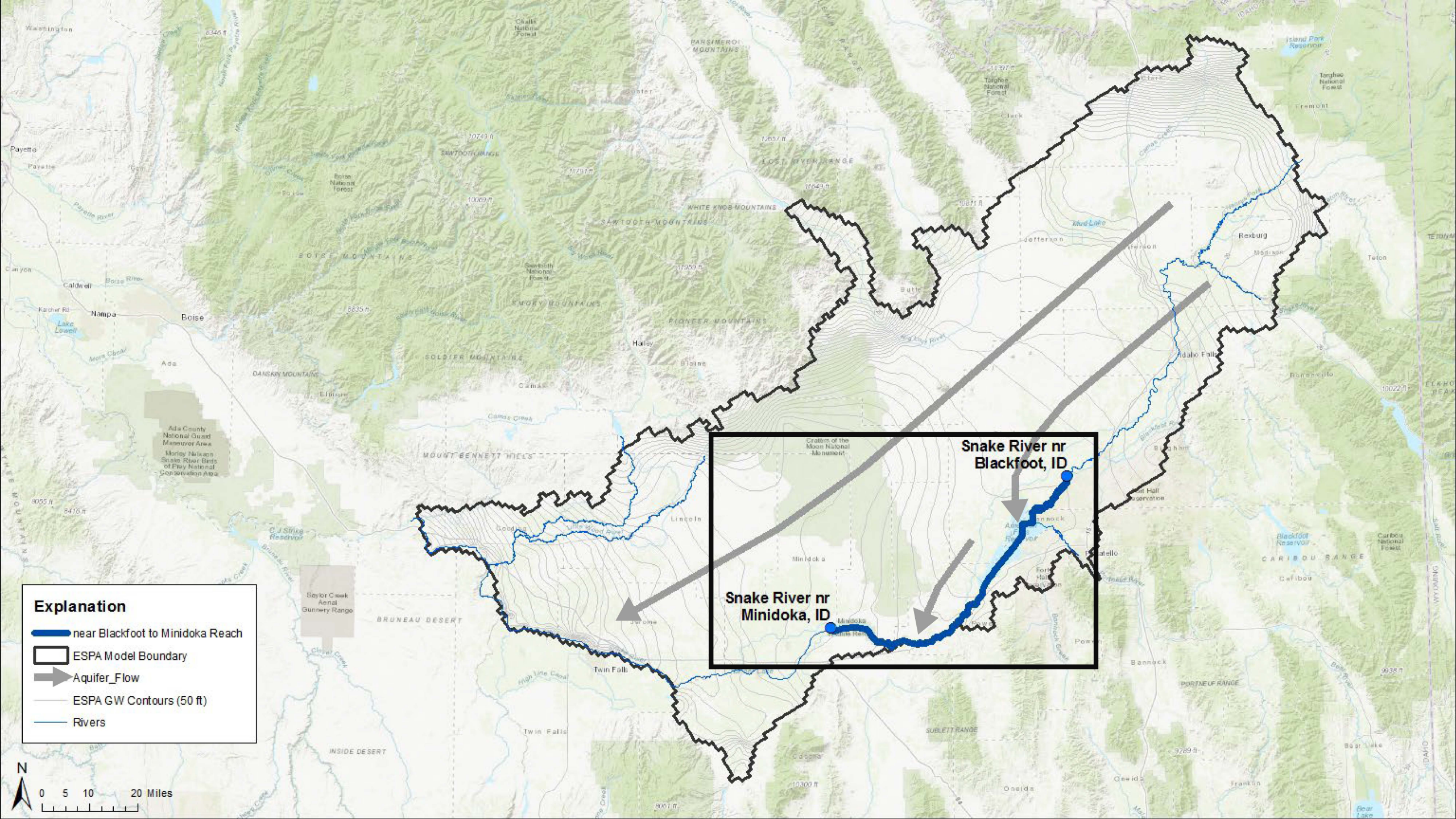




# Devils Washbowl Spring nr Kimberly



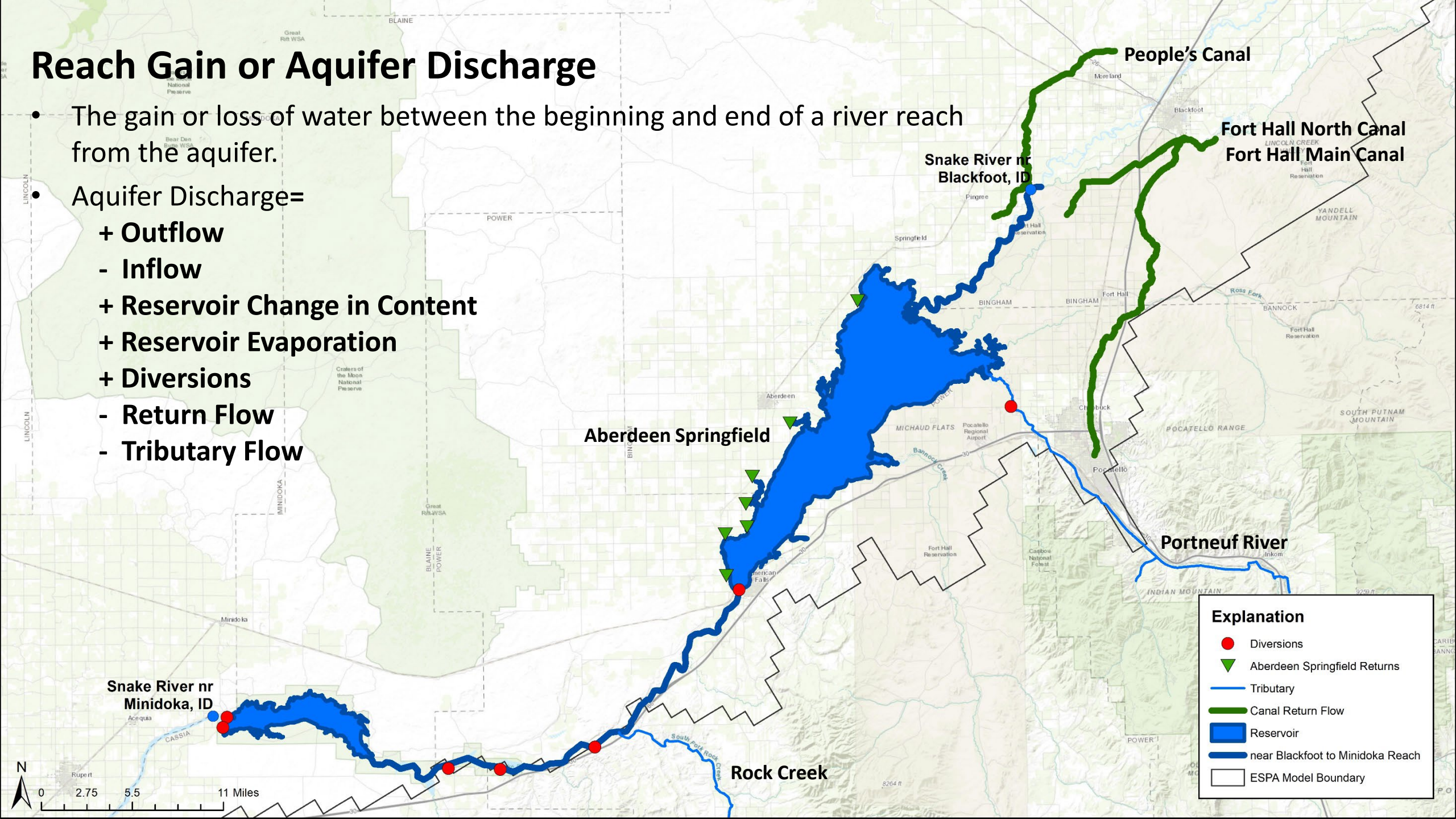




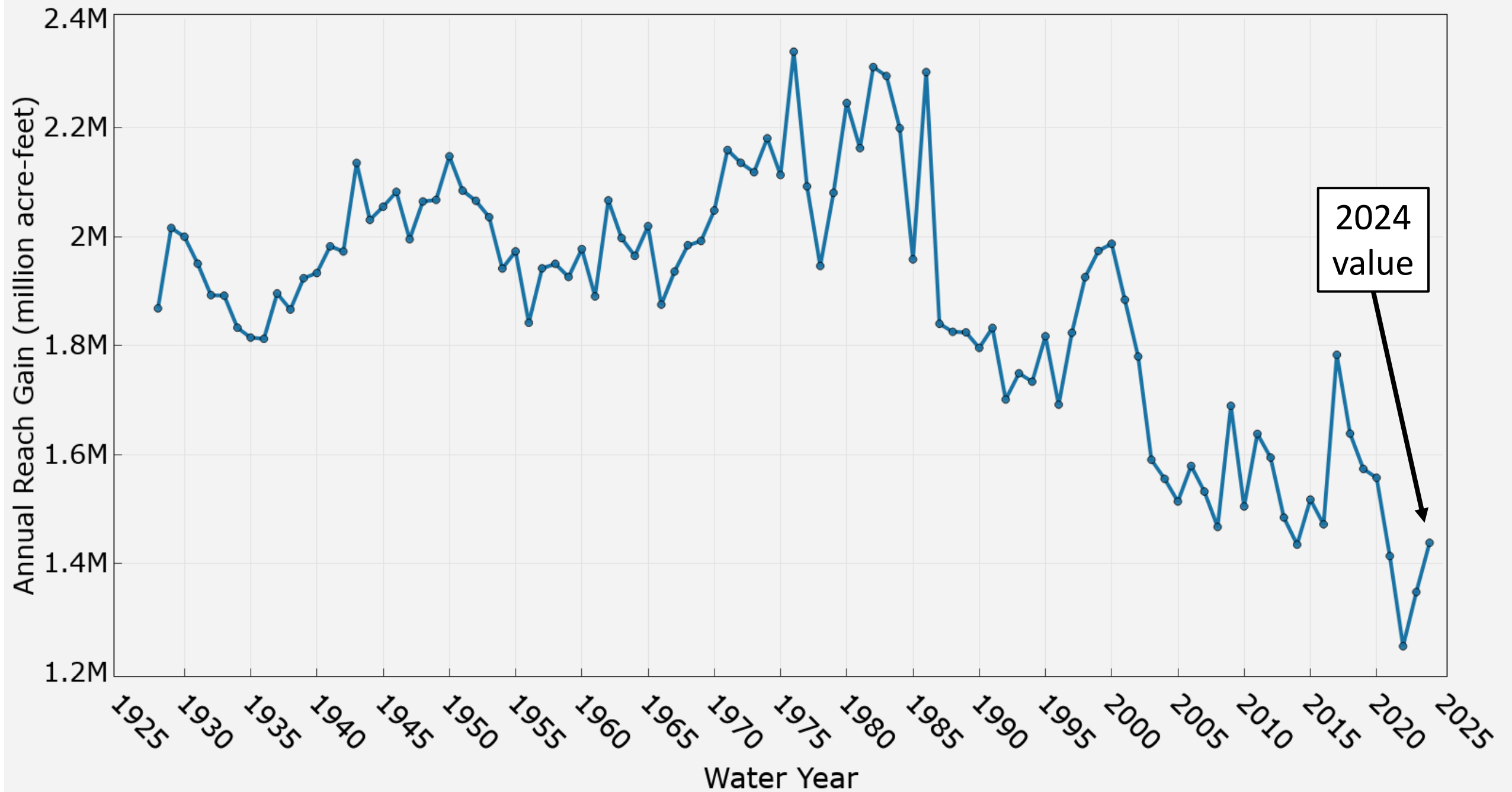


# Reach Gain or Aquifer Discharge

- The gain or loss of water between the beginning and end of a river reach from the aquifer.
- Aquifer Discharge=
$$\begin{aligned} &+ \text{Outflow} \\ &- \text{Inflow} \\ &+ \text{Reservoir Change in Content} \\ &+ \text{Reservoir Evaporation} \\ &+ \text{Diversions} \\ &- \text{Return Flow} \\ &- \text{Tributary Flow} \end{aligned}$$



Snake River: nr Blackfoot to Minidoka Aquifer Discharge





Snake River: nr Blackfoot to Minidoka Aquifer Discharge

2.4M

BEFORE THE DEPARTMENT OF WATER RESOURCES  
OF THE STATE OF IDAHO

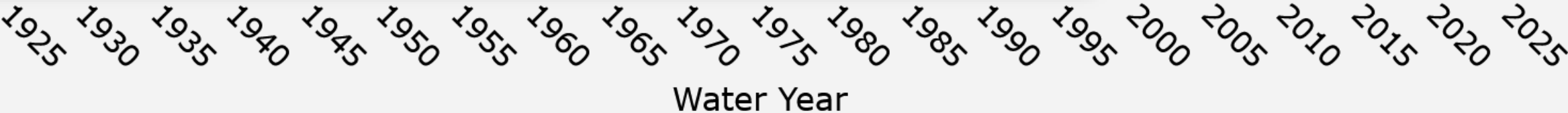
IN THE MATTER OF DISTRIBUTION OF  
WATER TO VARIOUS WATER RIGHTS  
HELD BY OR FOR THE BENEFIT OF A&B  
IRRIGATION DISTRICT, AMERICAN  
FALLS RESERVOIR DISTRICT #2,  
BURLEY IRRIGATION DISTRICT, MILNER  
IRRIGATION DISTRICT, MINIDOKA  
IRRIGATION DISTRICT, NORTH SIDE  
CANAL COMPANY, AND TWIN FALLS  
CANAL COMPANY

IN THE MATTER OF THE SURFACE  
WATER COALITIONS' AND THE  
GROUND WATER DISTRICTS' 2024  
STIPULATED MITIGATION PLAN

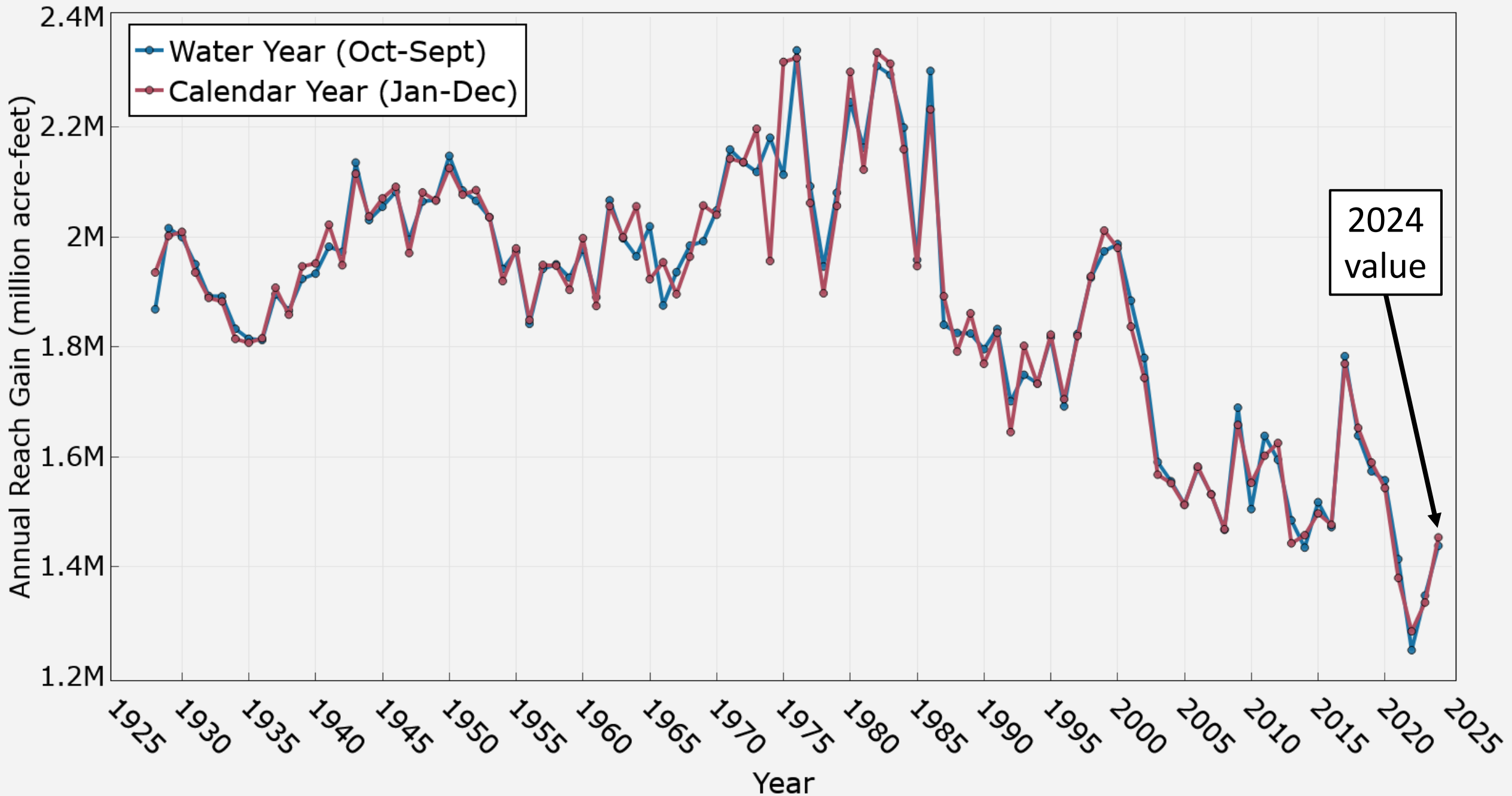
Docket No. CM-MP-2024-003  
  
**AMENDED FINAL ORDER  
APPROVING STIPULATED  
MITIGATION PLAN**

- 4.6.3 Reach Gains. Reach gains to the Near Blackfoot to Minidoka reach of the Snake River shall be measured based on calendar year reach gains from the ESPA

This order amends and replaces the *Final Order Approving Stipulated Mitigation Plan* (“Approval Order”) issued on January 3, 2025, under the above caption.

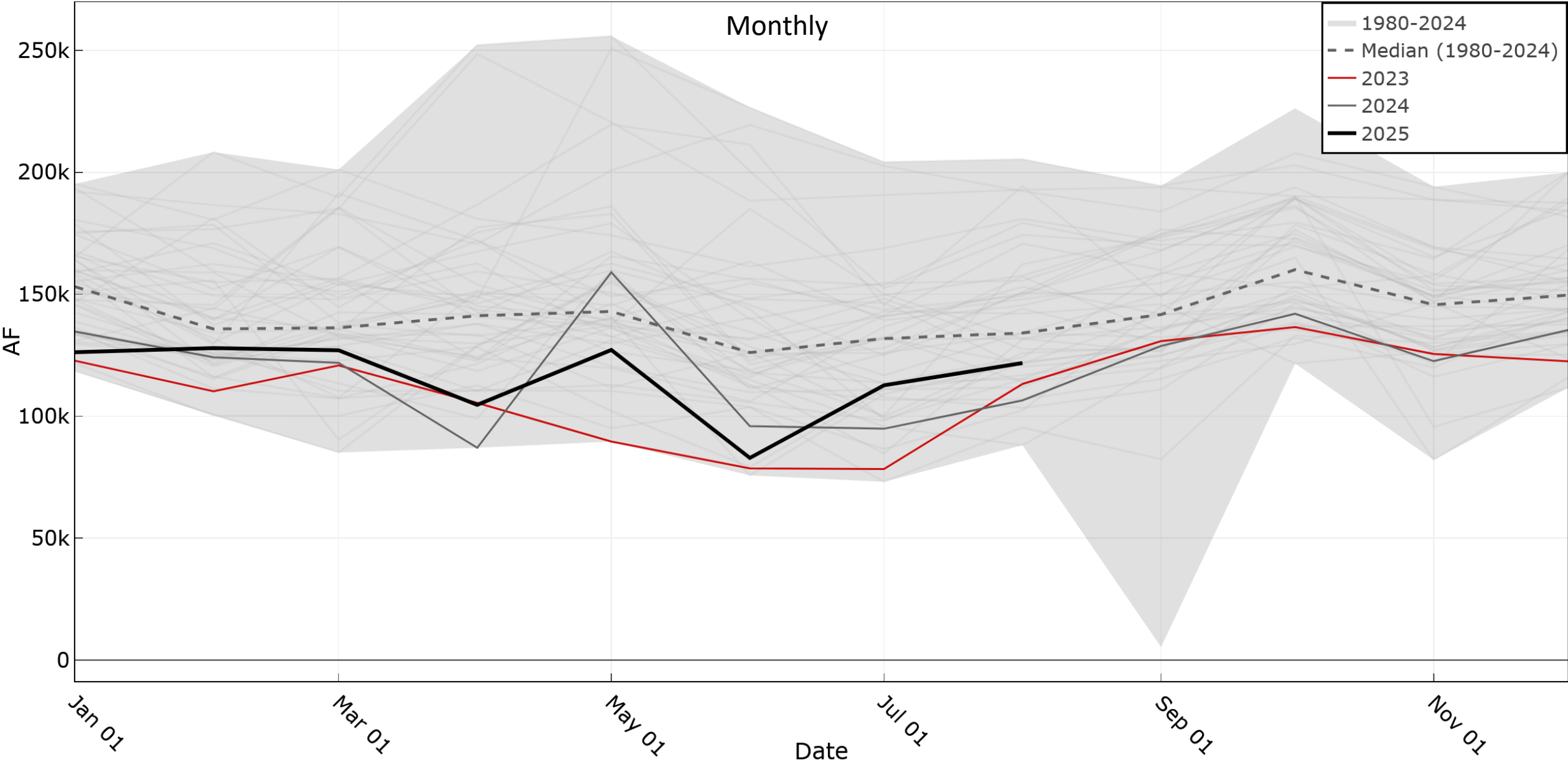
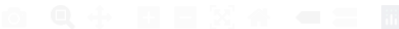


Snake River: nr Blackfoot to Minidoka Aquifer Discharge

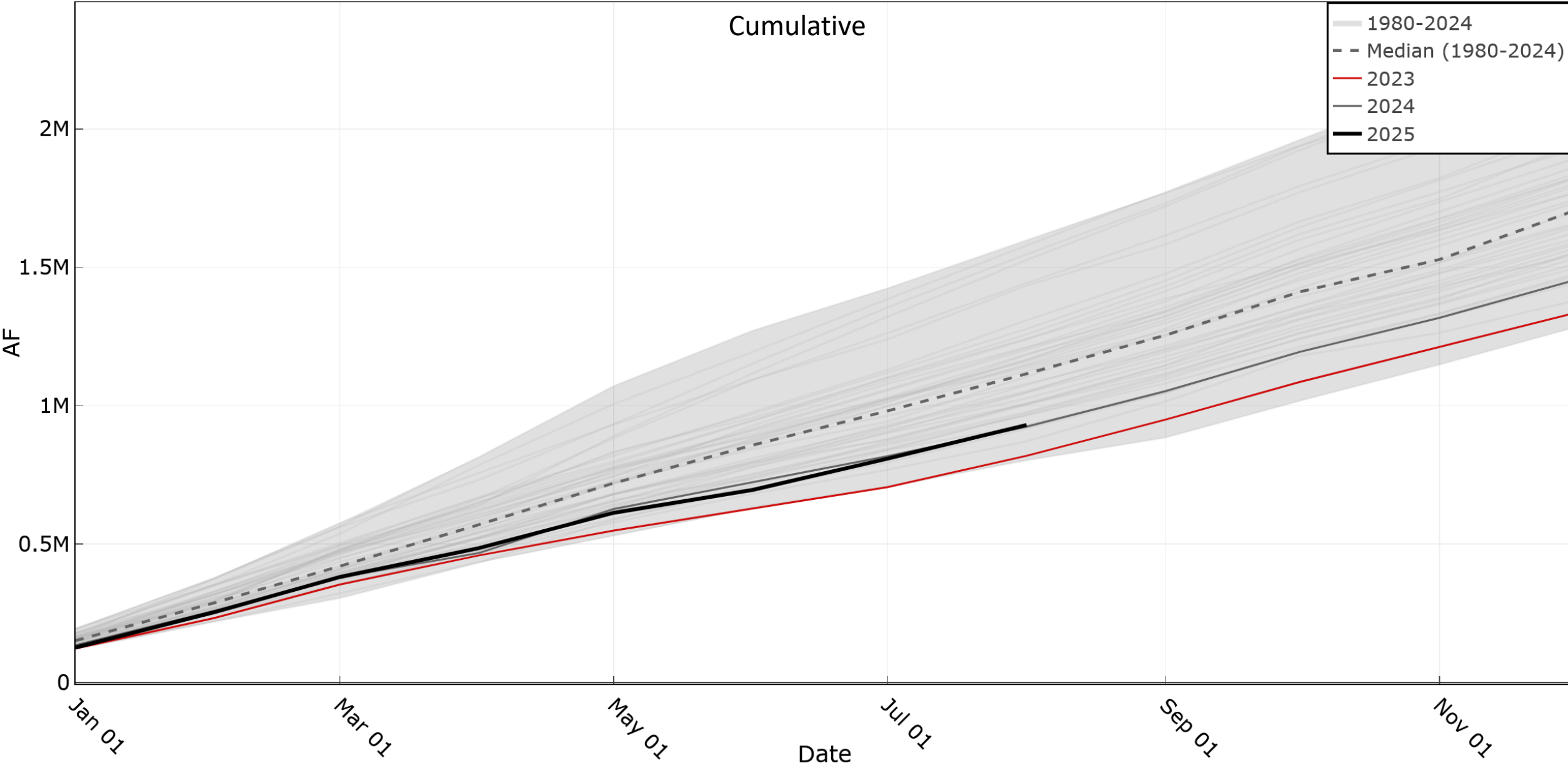




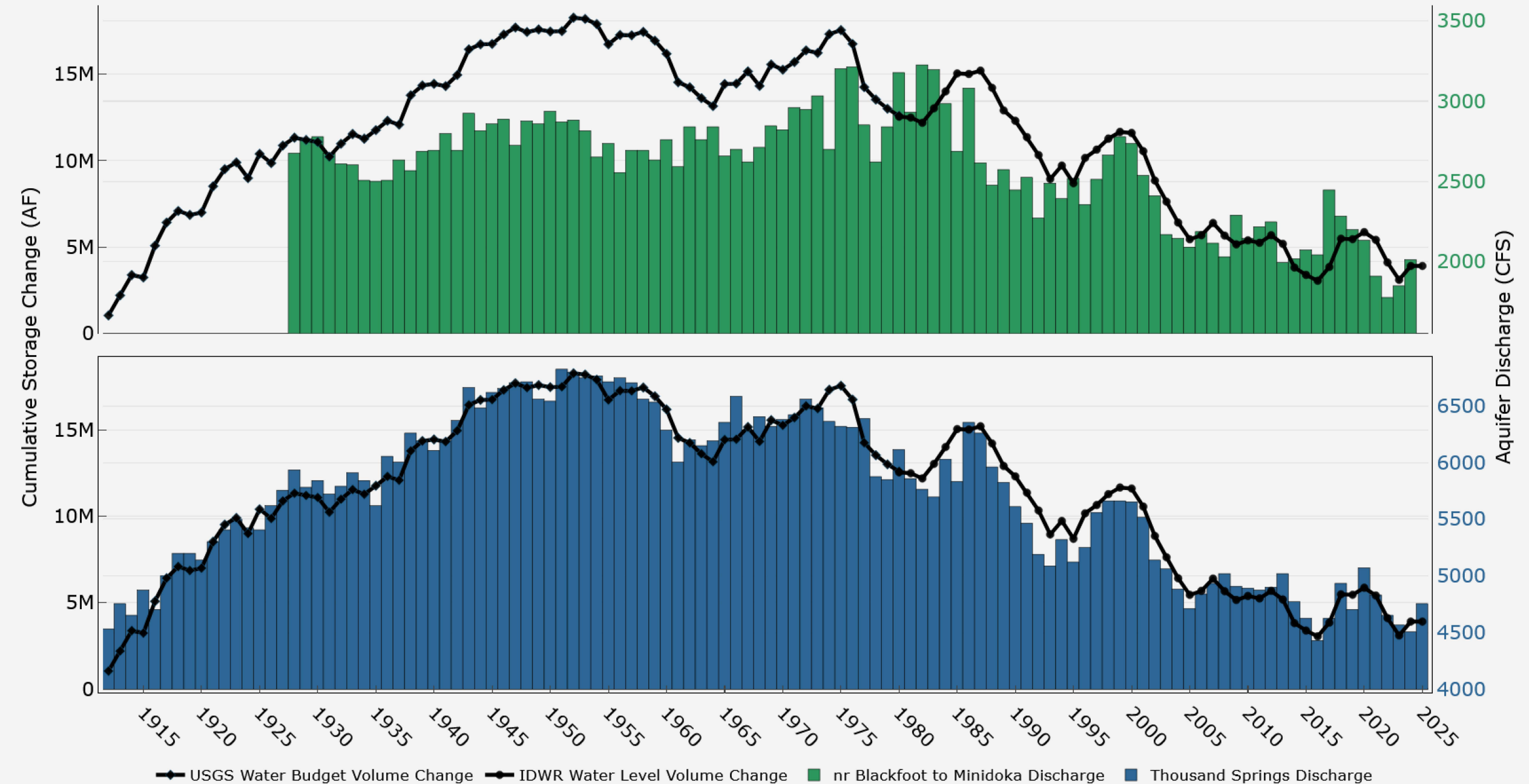
Snake River: nr Blackfoot to Minidoka Reach Gain - Calendar Year



Snake River: nr Blackfoot to Minidoka Reach Gain - Calendar Year



# ESPA Change in Volume of Water and Aquifer Discharge



# Modeled Aquifer Management Impacts

ALEX MOODY, IDWR

SEPTEMBER 10, 2025



IDAHO DEPARTMENT OF  
**WATER RESOURCES**



# Modeled recharge and pumping reduction volumes

## IGWA Recharge

- Includes donated SWC storage, city mitigation, and conversion canal losses
- Knowledge of timing and location varies in detail
- 2024 includes ~3,000 AF of North Snake conversions

## Pumping reductions

- Distributed evenly through the irrigation season
- Some reported WMIS are outside model boundary ( <0.5%)

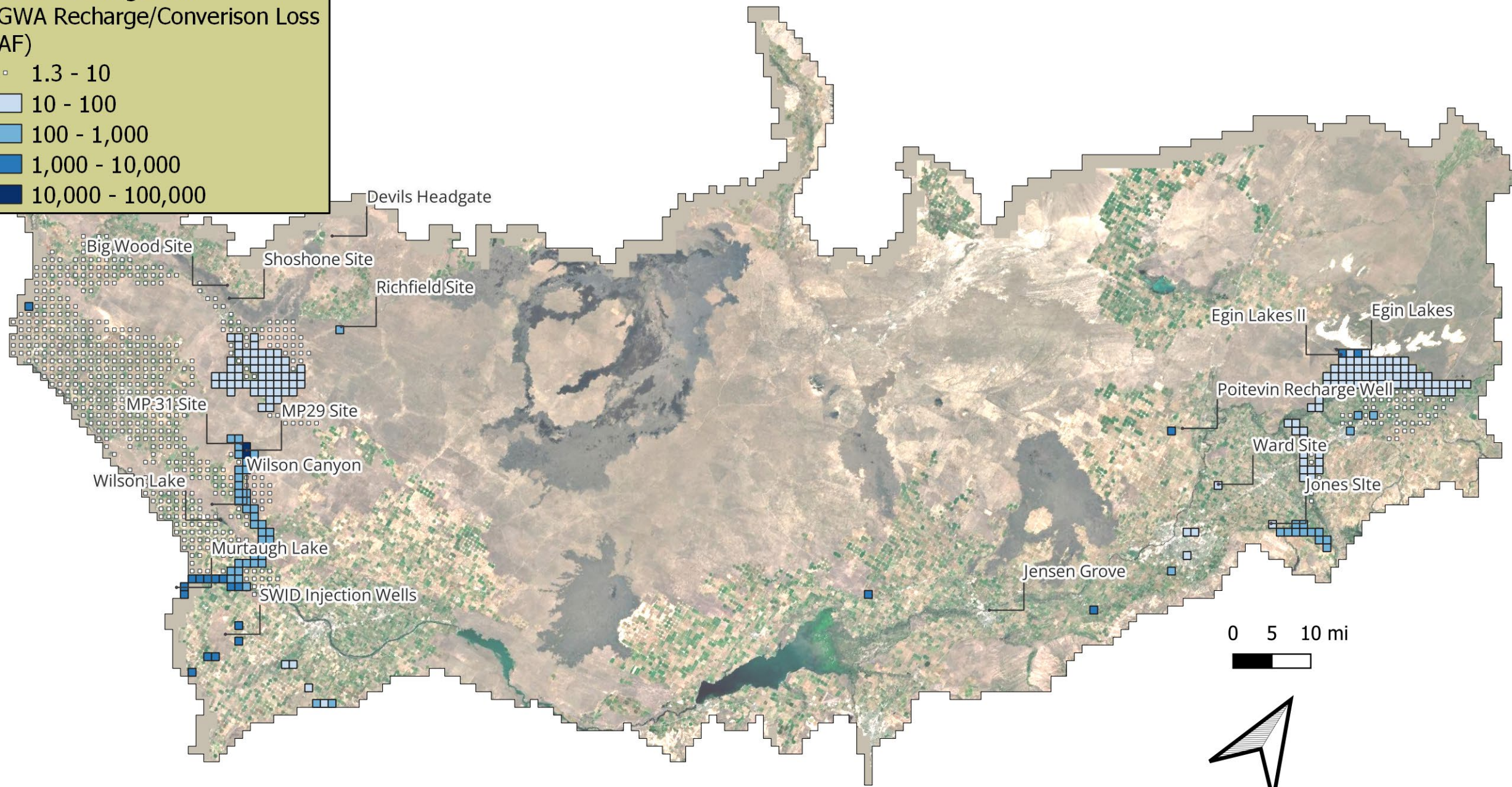
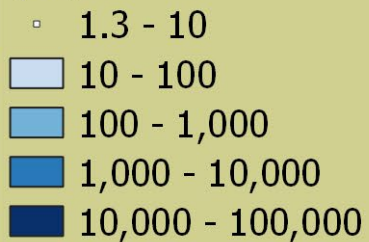
## IWRB recharge

- Timing and location well known

| Calendar Year | Board Recharge (KAF)* | IGWA Recharge (KAF)* | Pumping Reduction (KAF)* | All Mitigation 5-year Average (KAF) |
|---------------|-----------------------|----------------------|--------------------------|-------------------------------------|
| 2014          | 41.5                  | -                    | -                        |                                     |
| 2015          | 102.3                 | 16.8                 | -                        |                                     |
| 2016          | 174.1                 | 101.8                | 121.8                    |                                     |
| 2017          | 355.7                 | 243.3                | 225.6                    |                                     |
| 2018          | 316.2                 | 178.2                | 172.3                    | 410.0                               |
| 2019          | 336.3                 | 168.2                | 272.9                    | 557.1                               |
| 2020          | 440.1                 | 169.4                | 193                      | 693.8                               |
| 2021          | 134.5                 | 67.6                 | 61.4                     | 667.0                               |
| 2022          | 181.5                 | 20.5                 | 123.8                    | 567.2                               |
| 2023          | 181.8                 | 110.3                | 326.4                    | 557.5                               |
| 2024          | 403.1                 | 138.6                | 196.7                    | 549.7                               |
| 2025          | 71                    | -                    | -                        | -                                   |

\*These volumes are model and inputs and may differ slightly from reported Department or IGWA numbers due to aggregation period, wells outside of the model, and omission of most surface water conversions.

Board Recharge and  
IGWA Recharge/Conversion Loss  
(AF)

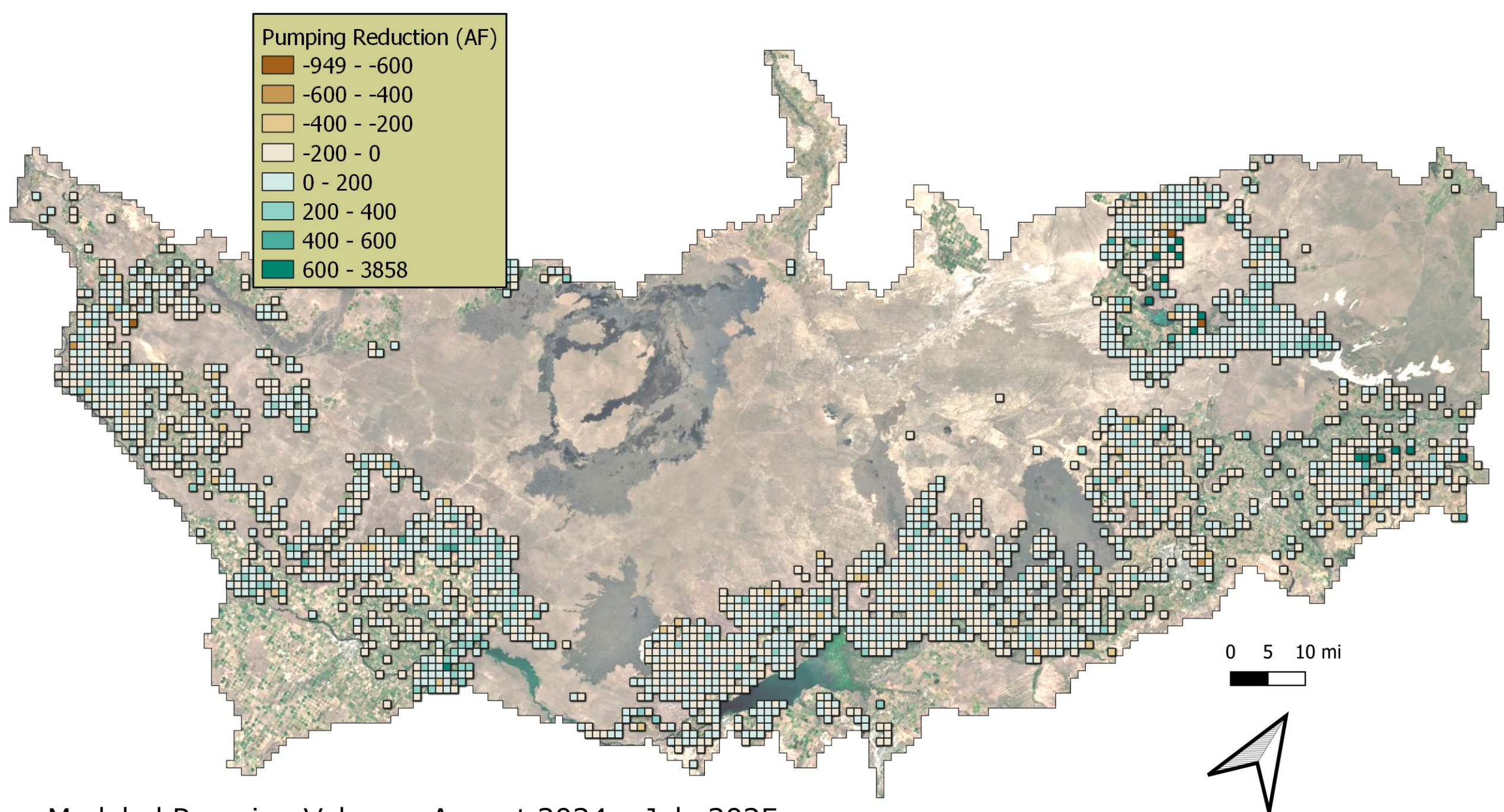


0 5 10 mi



Modeled Recharge Volumes August 2024 – July 2025





Modeled Pumping Volumes August 2024 – July 2025

# Aquifer Recharge, Discharge, and Storage

## Impacts at end of model run (July 2025)

Above Milner

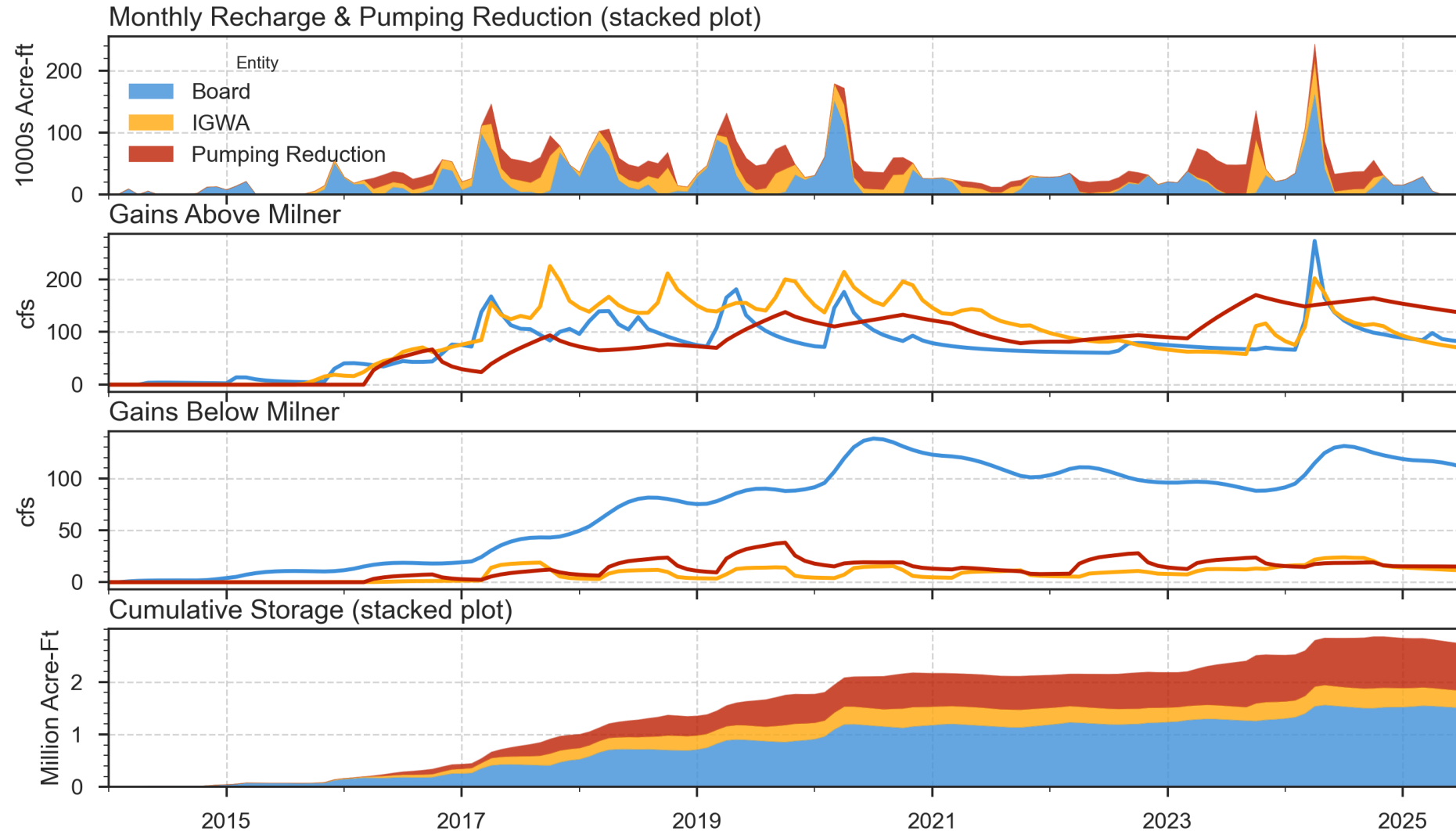
- 287 cfs

Below Milner

- 138 cfs

## Storage

- IWRB: 1.50 MAF
- IGWA Recharge: 0.33 MAF
- Reductions: 0.90 MAF
- **Total: 2.73 MAF**
- **July 2024: 2.83 MAF (3.7% higher)**

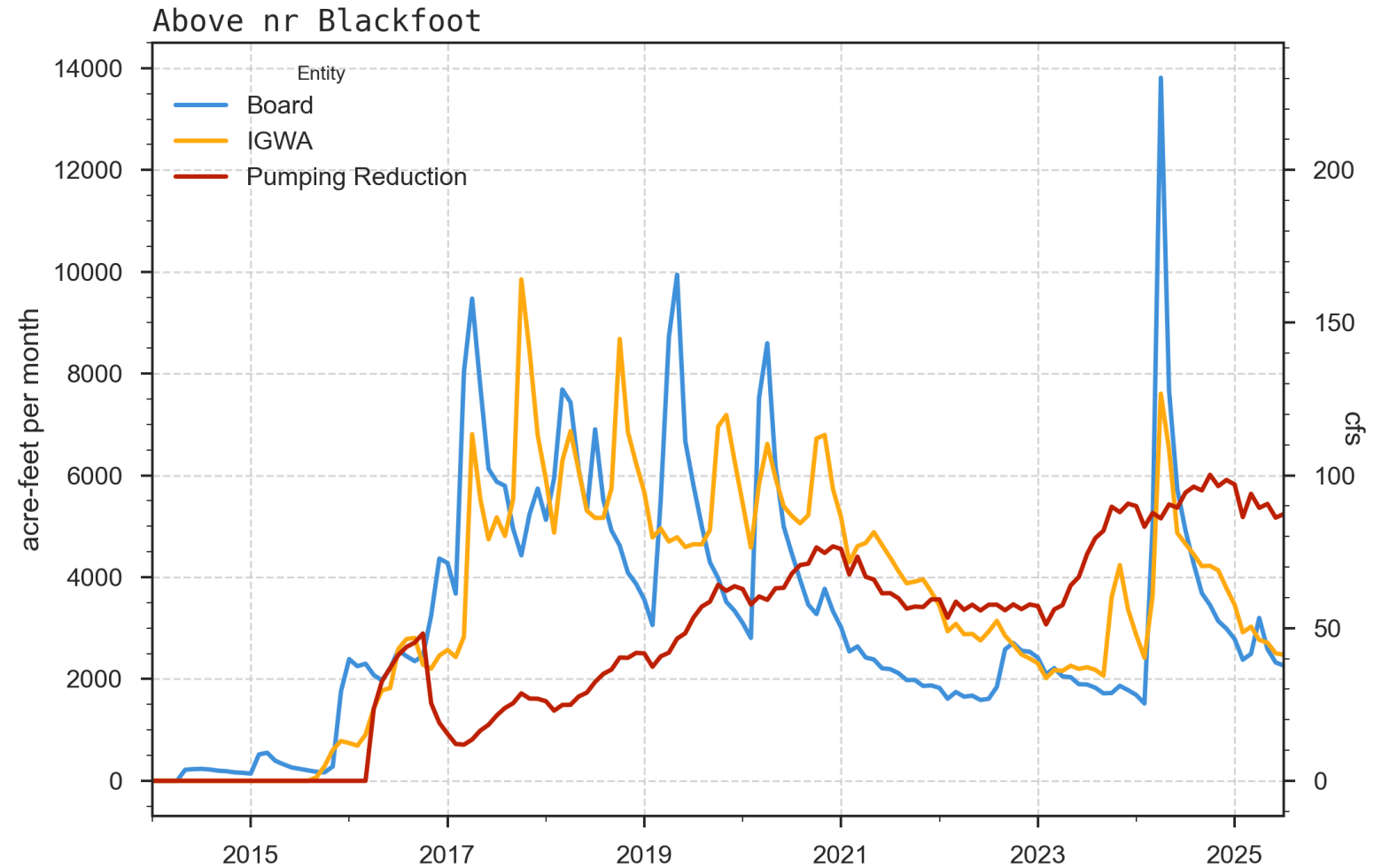




# Impacts above near Blackfoot

Average volume (KAF) accruing to reach since 2018

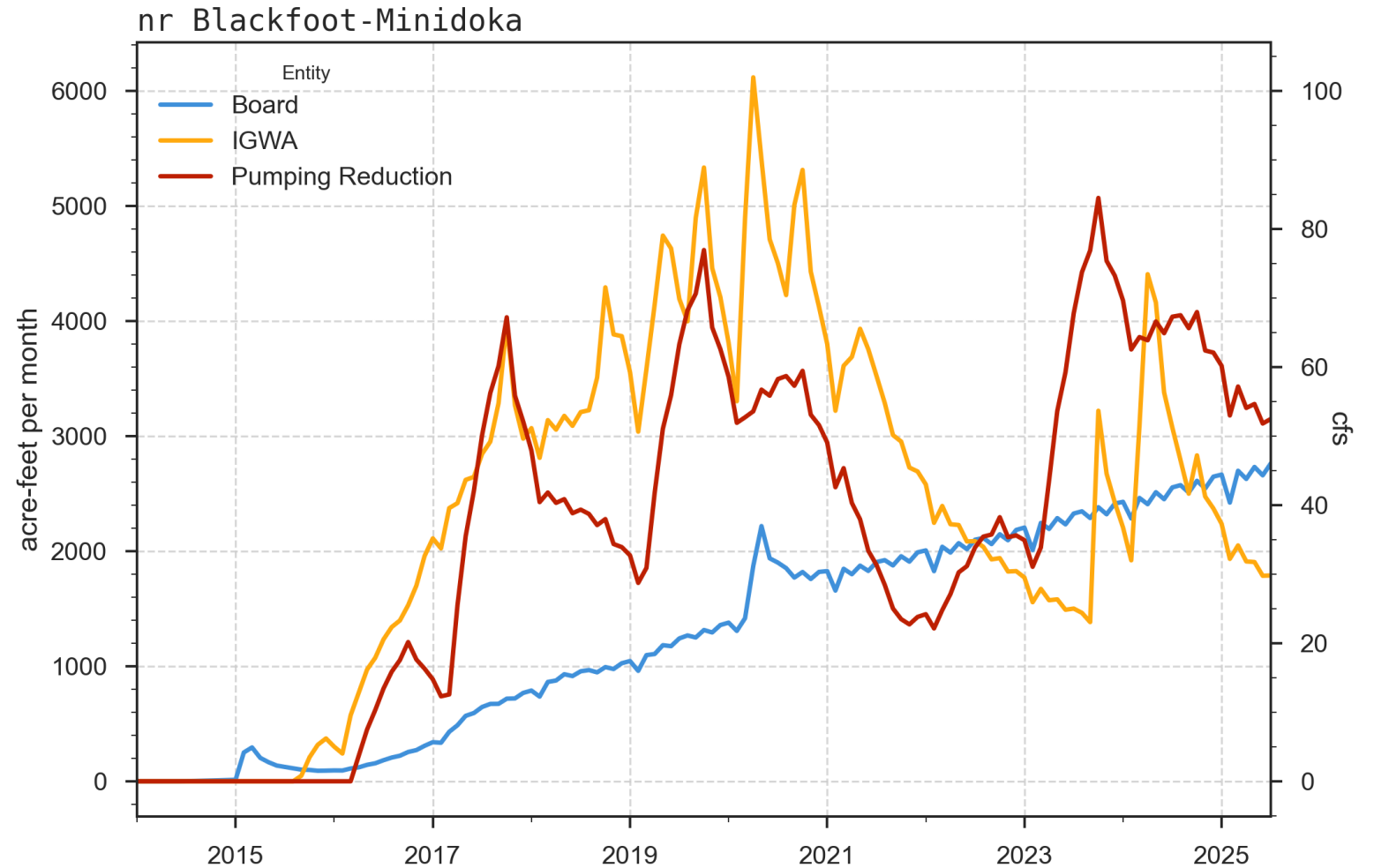
|                   | Apr-Oct | Nov-Mar |
|-------------------|---------|---------|
| Board             | 20      | 12      |
| IGWA              | 24      | 18      |
| Pumping Reduction | 29      | 22      |
| Total             | 73      | 52      |



# Impacts from near Blackfoot to Minidoka

Average volume (KAF) accruing to reach since 2018

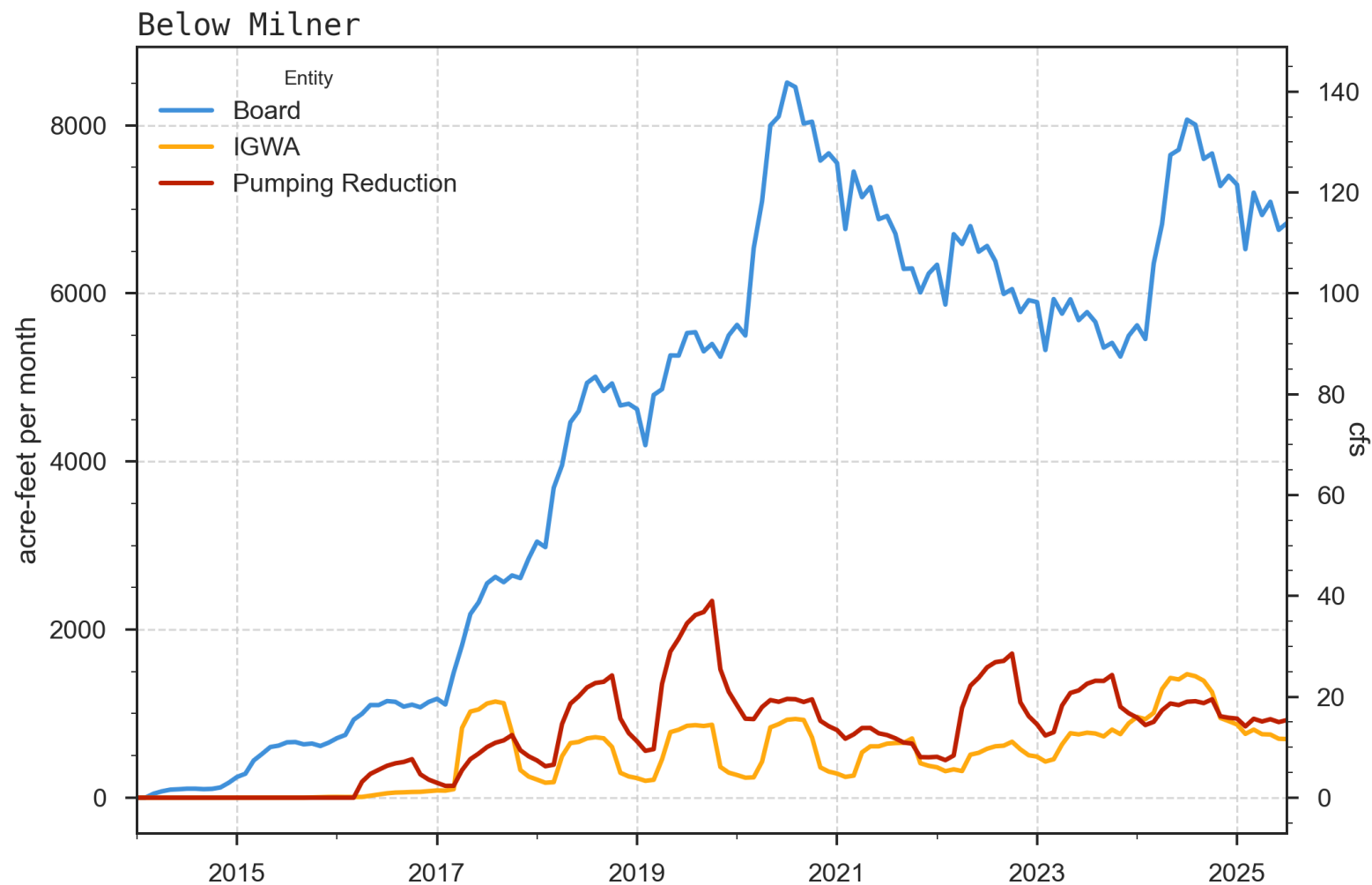
|                   | Apr-Oct | Nov-Mar |
|-------------------|---------|---------|
| Board             | 15      | 11      |
| IGWA              | 17      | 13      |
| Pumping Reduction | 20      | 14      |
| Total             | 52      | 38      |



# Impacts below Milner

Average volume (KAF) accruing to reach since 2018

|                   | Apr-Oct | Nov-Mar |
|-------------------|---------|---------|
| Board             | 44      | 32      |
| IGWA              | 5       | 3       |
| Pumping Reduction | 8       | 4       |
| Total             | 57      | 39      |





# Annual impacts

- Where are reach gains occurring for each management activity?
- Board recharge mainly impacts below Milner.
- Above Milner Board impacts spike in years with more upper valley recharge.
- Relative location of impacts for IGWA recharge and pumping reduction are consistent.

Water Year Aquifer Discharge and Storage

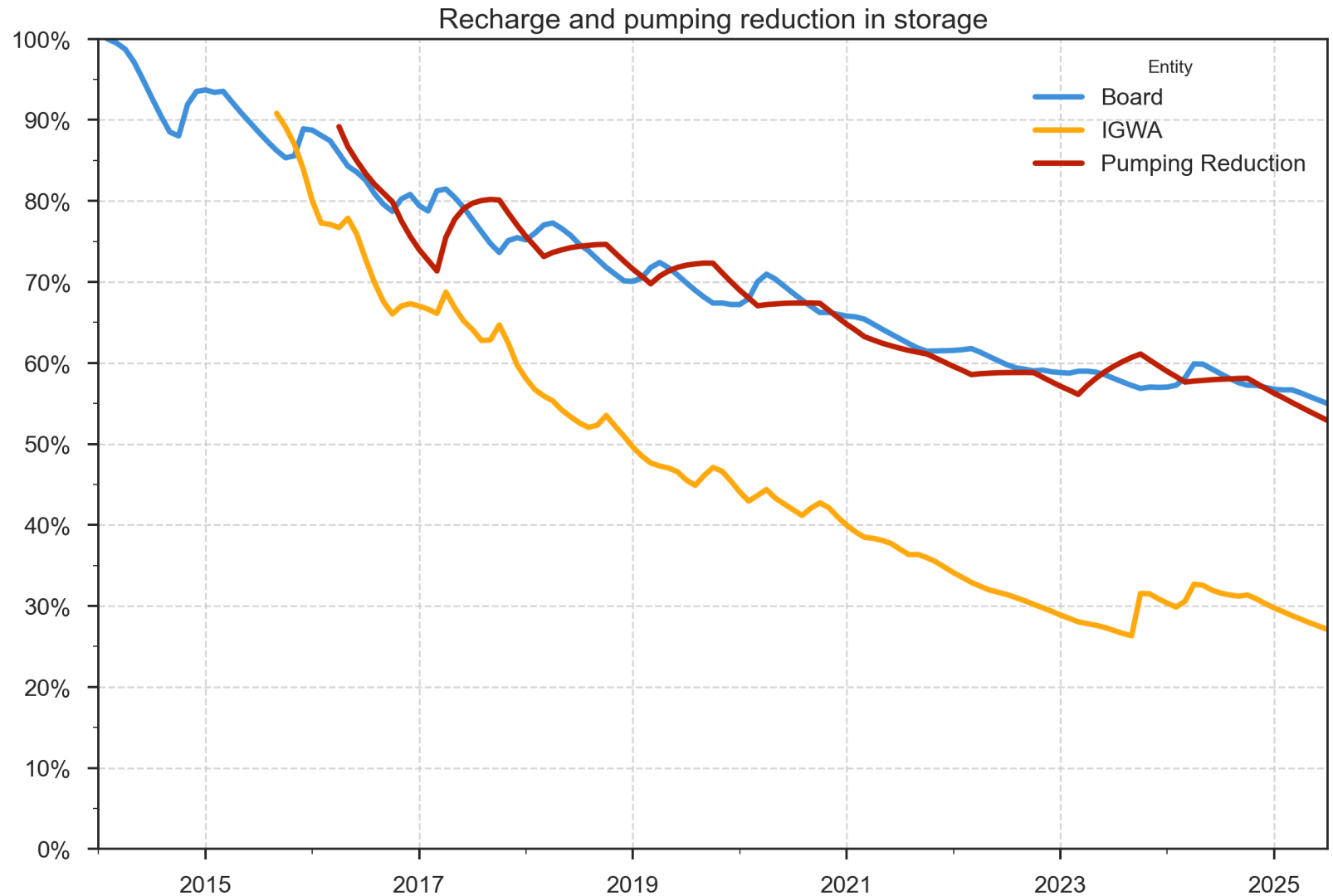


Percent of water-year impacts by activity



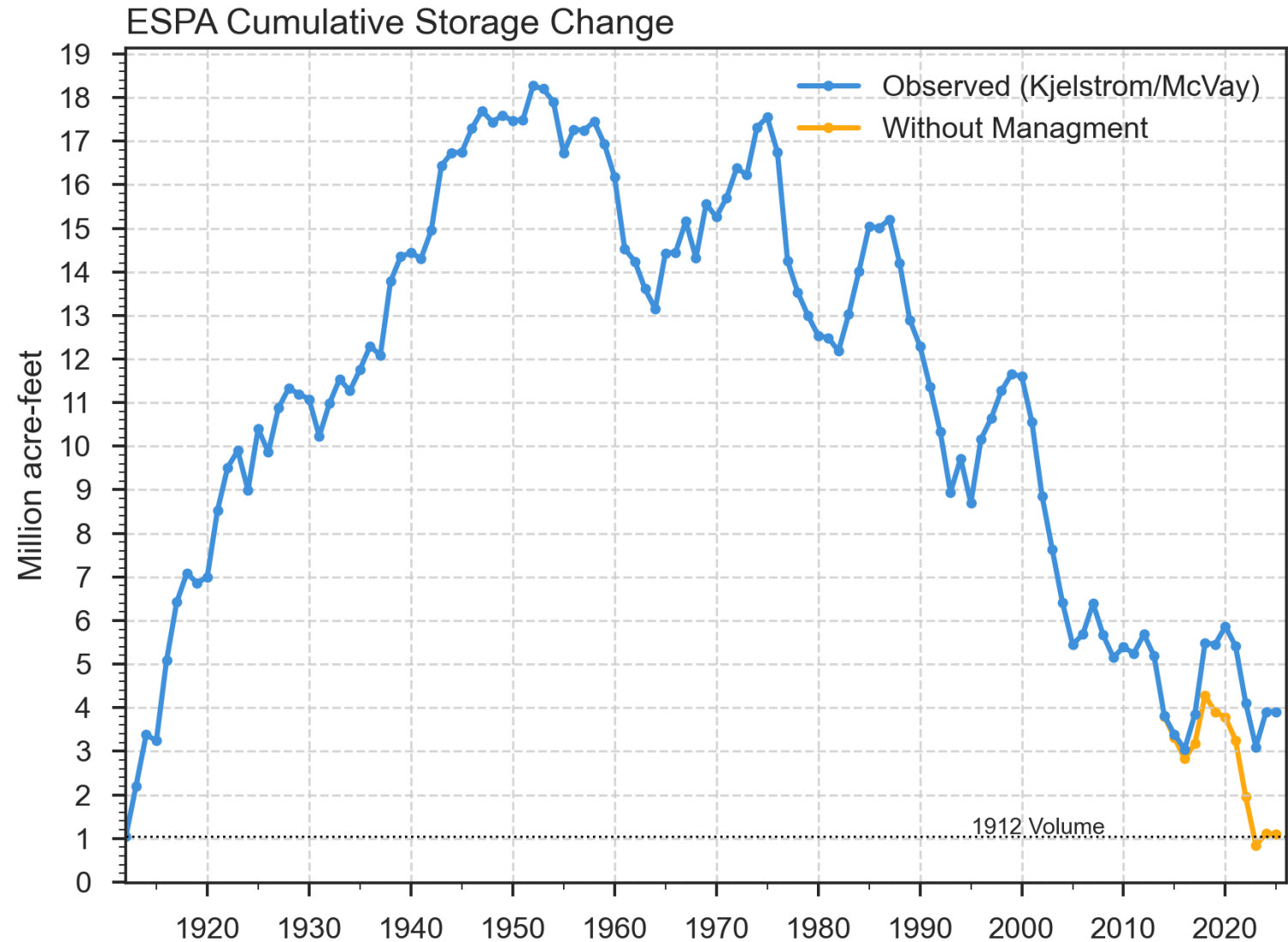
# Storage Retention

- IWRB: 56%
- IGWA, City, and SWC  
Storage recharge: 29%
- IGWA pumping  
reductions: 53%



# Comparison to ESPA aquifer storage change

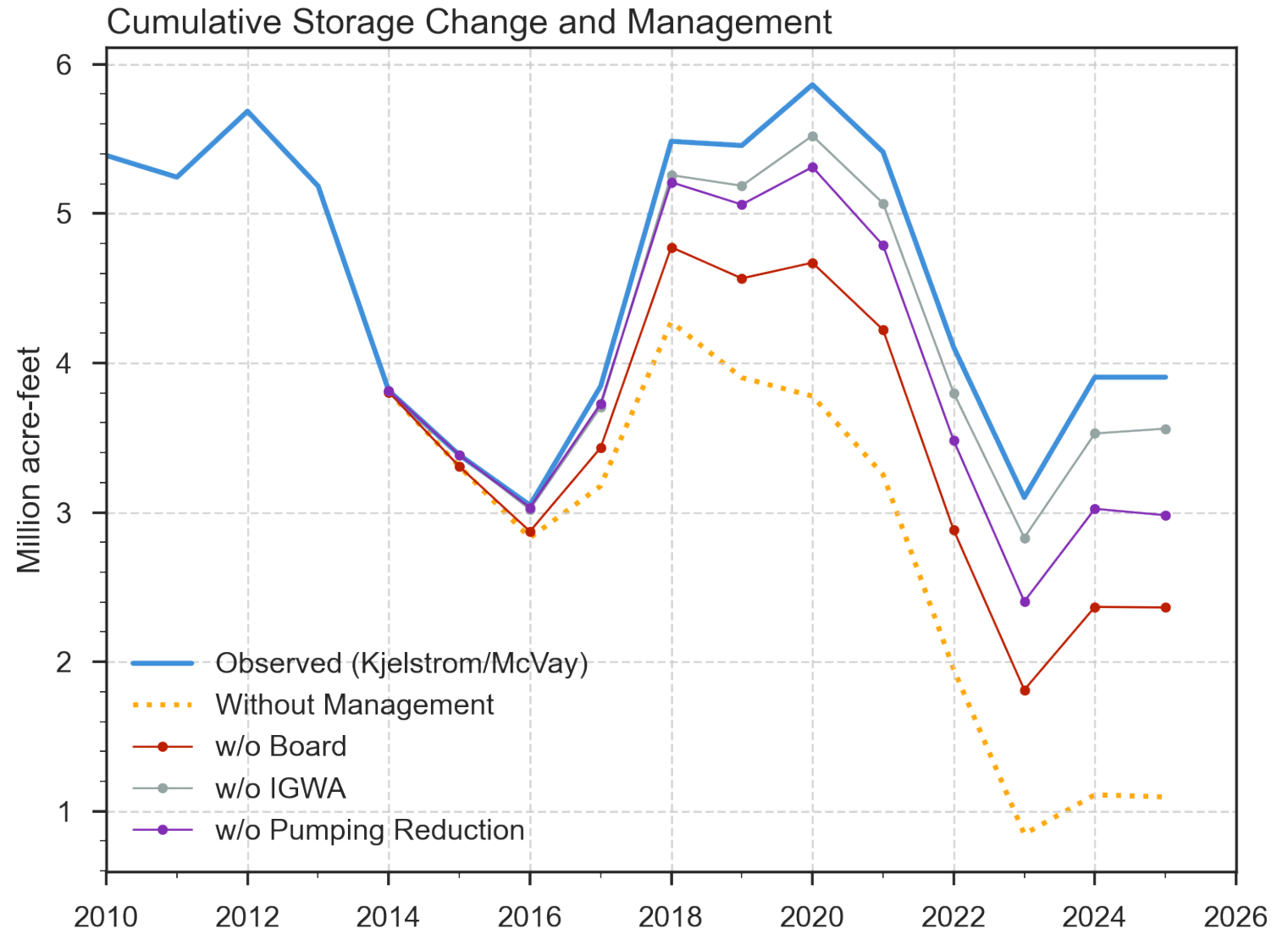
Aquifer storage shows declining trend without management (yellow line).





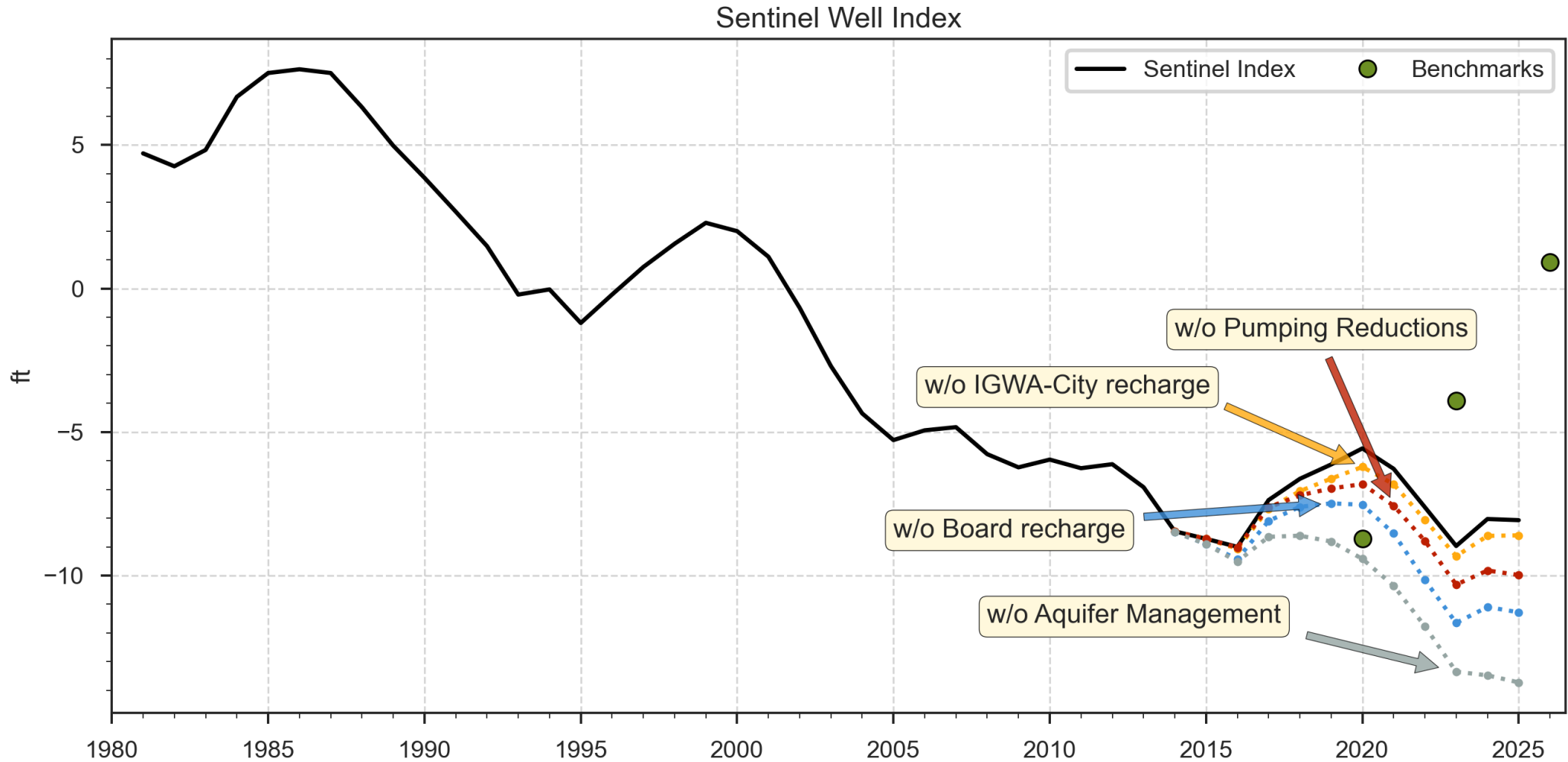
# Managed aquifer storage change since 2010

- Varying levels of impact by management activity.
- Management activities moderate the decline in aquifer storage.



# Sentinel well impacts

Sentinel Index  
5.6 feet higher  
with aquifer  
management





# Visualizing impacts to the aquifer

Animations of modeled and observed water level changes

Aquifer water level  
response from  
IWRB recharge

\* Water level change between -0.5  
ft and 0.5 ft are not displayed





Aquifer water level  
response from  
IGWA, city, and  
donated storage  
recharge

\* Water level change between -0.5  
ft and 0.5 ft are not displayed



Aquifer water level  
response from  
pumping reductions  
below baseline

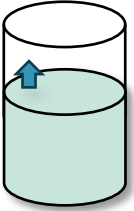
\* Water level change between -0.5  
ft and 0.5 ft are not displayed



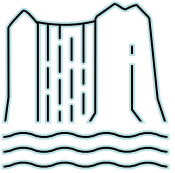
- Water level change
  - 5 foot contours with blues showing increase and reds showing decrease
  - Interpolated from 505 wells with at least 4 measurements per year
- Heatmap represents modeled proportion of observed change.
  - If opposite sign of change, modeled impact is set to zero
  - End-of-month model results interpolated to weekly
- **FOR ILLUSTRATIVE PURPOSE ONLY**



# Takeaways



Management has increased aquifer Storage by 2.73 million acre-feet and moderated storage decline.



Board recharge adds 79,000 AF to reach gains during irrigation season, 55,000 during winter.



5-year average of all mitigation activities is 550,000 acre-feet .

