



AGENDA

IDAHO WATER RESOURCE BOARD

Aquifer Stabilization Committee No. 4-26

Wednesday, August 26, 2026

9:00 a.m. (MT) / 8:00 a.m. (PT)

Water Center

Conference Rooms 602 C – D

322 E. Front Street

BOISE

Livestream available at <https://www.youtube.com/@iwrp>

Brad Little
Governor

Jeff Raybould
Chairman
St. Anthony
At Large

Jo Ann Cole-Hansen
Vice Chair
Lewiston
At Large

Dean Stevenson
Secretary
Paul
District 3

Dale Van Stone
Hope
District 1

Albert Barker
Boise
District 2

Brian Olmstead
Twin Falls
At Large

Marcus Gibbs
Grace
District 4

Patrick McMahon
Sun Valley
At Large

1. Introductions and Attendance
2. Eastern Snake Plain Aquifer Storage Update
3. Eastern Snake Plain Aquifer Spring Discharge and Reach Gains Update
4. Eastern Snake Plain Aquifer Impacts
5. Water Management Information System Database Migration and Enhancement Project Update
6. Other Items
7. Adjourn

Committee Members:

Chair Dean Stevenson, Al Barker, Brian Olmstead, and Pat McMahon.

*Action Item: A vote regarding this item may be made at this meeting. Identifying an item as an action item on the agenda does not require a vote to be taken on the item. **Americans with Disabilities Act:** If you require special accommodation to attend, participate in, or understand the meeting, please contact the Department no later than five days before the meeting. To request an accommodation, please send an email to mlin.ream@idwr.idaho.gov or call (208) 287-4800.

MEMO

To: IWRB – Aquifer Stabilization Committee (Committee)
From: Michael McVay, IDWR Technical Engineer
Date: August 21, 2026
Subject: Eastern Snake Plain Aquifer Storage Update



INFORMATIONAL ITEM

IDWR staff will provide the Committee with a PowerPoint presentation update on the agenda item.

Attachments:

- *PowerPoint Presentation*



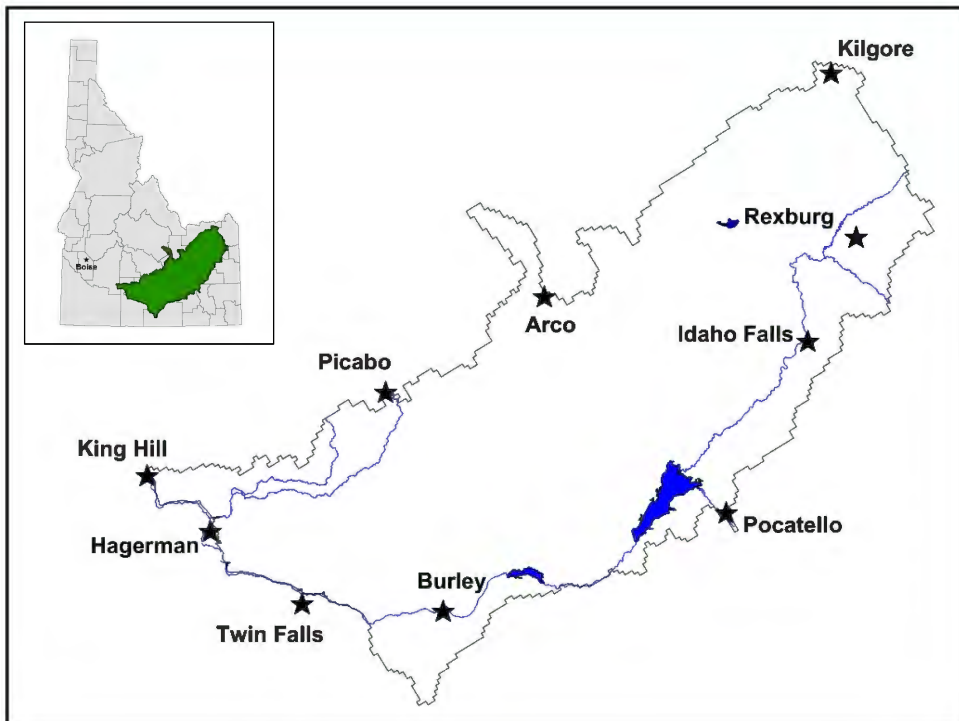
IDAHO
Water Resource Board



ESPA Storage Changes

Presented by Mike McVay, P.E., P.G.
August 26, 2026

1



2

Aquifer Water Balance

$$\text{Inflow} - \text{Outflow} = \Delta\text{Storage}$$

ESPA Inflows = Incidental recharge from SW irrigation, Canal Seepage, Perched River Seepage, Tributary Underflow, Precipitation.

ESPA Outflows = Evapotranspiration, Spring Discharge, Well Pumping

- Requires large investment of time, money and effort.
- A more efficient method of calculating change-in-storage allows us to evaluate both aquifer conditions and aquifer management activities.
- Direct calculation of change-in-storage using water-level measurements.

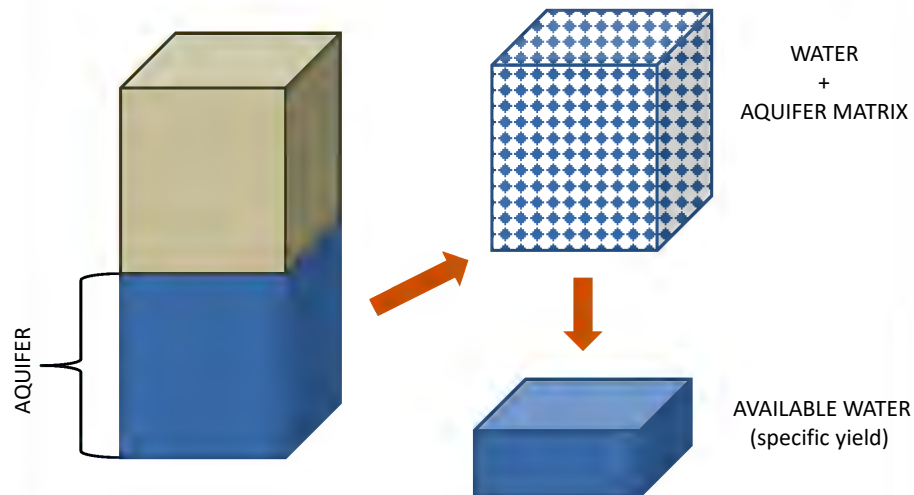
3

Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level changes are calculated for each of the wells.
- Changes at the wells are interpolated across the **ESPAM version 2.2** (ESPAM2.2) model area to create water-level change maps.
 - The resulting volume represents water and aquifer matrix.
- Specific Yield (Sy) is the ratio of the volume of water that drains from a saturated rock due to gravity to the total volume of the rock.

4

Specific Yield = Available Water



5



Using Water-Level Data to Estimate Changes in Aquifer Storage

- Water-level data are differenced to produce water-level changes at discrete points (at the wells).
- Changes at the wells are interpolated across the ESPAM2.2 model area to create water-level change maps.
 - The resulting volume represents water and aquifer matrix.
- ✓ The volumes calculated above are multiplied by the average, calibrated Sy from EPAM2.2 to calculate the change in volume of water.

6

Mass Measurements and Aquifer Storage Changes

- Storage change calculations are based on data collected during mass measurement events.
- Mass measurement events are designed to collect as much data as possible during a brief window of time.
 - Provides a snapshot of the aquifer.
- Mass measurement events take place annually in the **spring**.
- Previous mass measurement events took place in the spring of 1980, 2001, 2002, 2008, 2013, 2018, 2023 and are now conducted every 5 years.

7

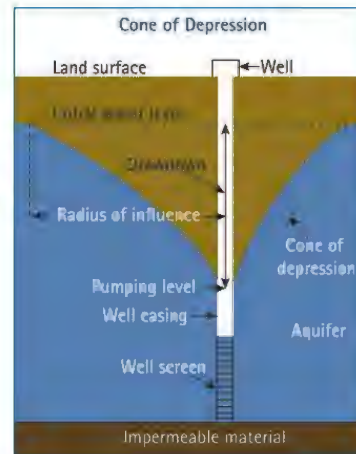
Rationale for using Spring-Season Water Levels

- Conducting measurement events in the spring:
 - Integrates the impacts due to irrigation-season activities into a resulting condition (annual aquifer storage change).
 - Maximizes the time between irrigation seasons.
 - Pre-irrigation measurements reduce the impact of local water use on water levels (unperturbed water table).

8

Water-Level Impacts due to Local Water Use

- Example: Short-term pumping in a well can produce water-level changes that do not represent the regional conditions. We don't want these water levels.
- What if a water level is impacted by increased areal recharge from a wet winter?
- Managed recharge also impacts water levels...



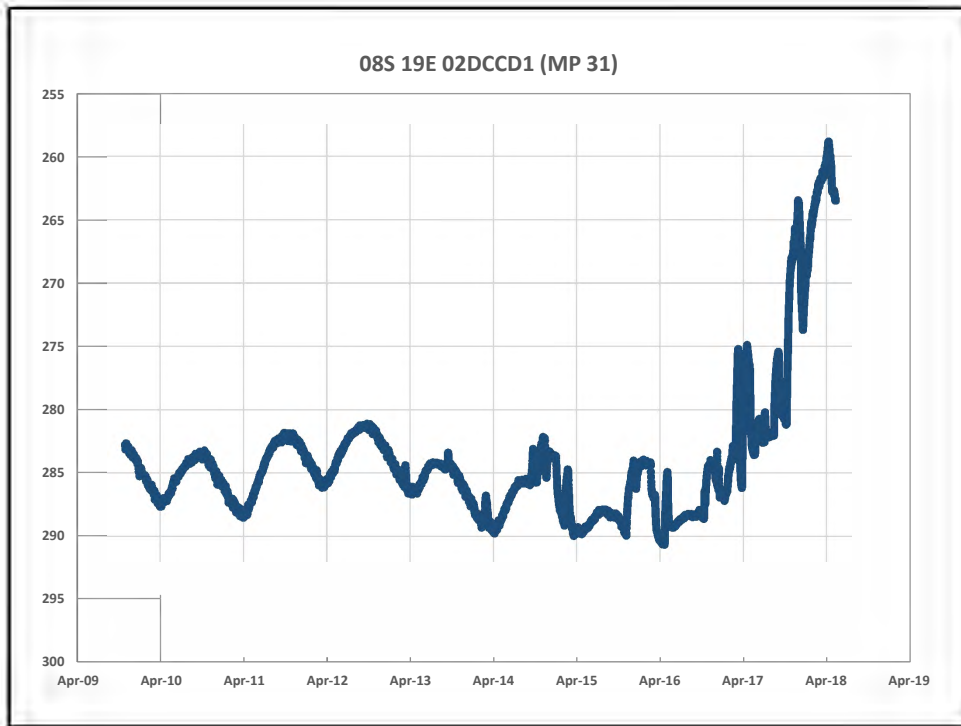
Source: National Groundwater Association, 2007

9

The Value of Transducer-Data Loggers

- Transducers measure the pressure of water above the probe.
 - Manual measurements are used to relate the pressure to depth-of-water.
- Data loggers record the pressure measurements.
- We collect much more data using transducers.
- Able to collect measurements even if the well is inaccessible during the synoptic measurement event.
- Allows for understanding of well behavior.
- Data collected via transducer allows for the selection of the most appropriate water level.

10



11

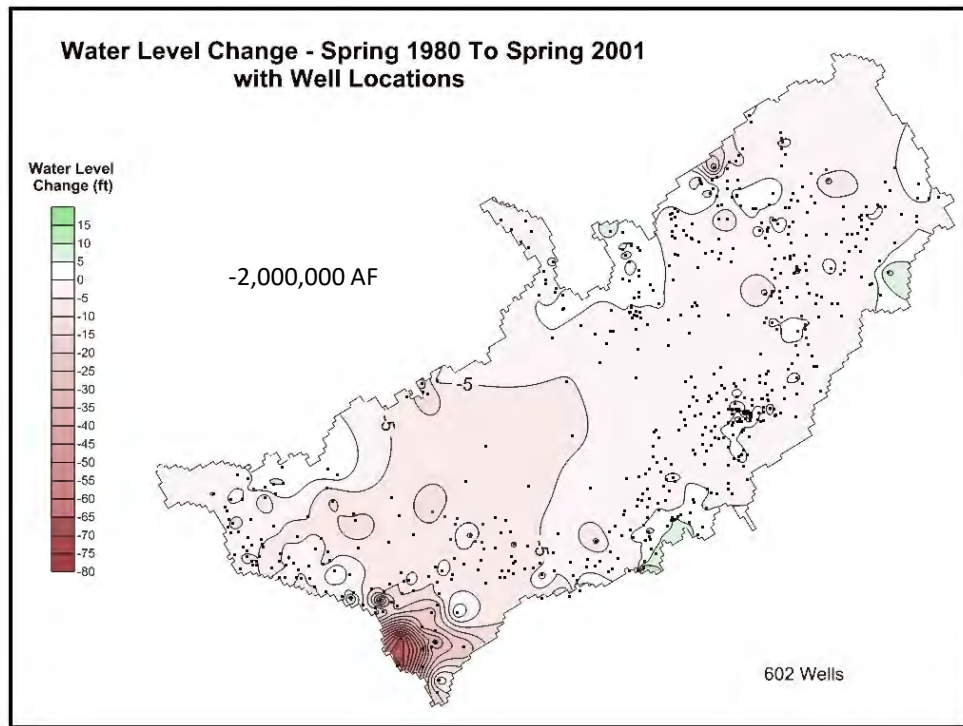
IDAHO
Water Resource Board

GREATER IDAHO
ESTO PERPETUA

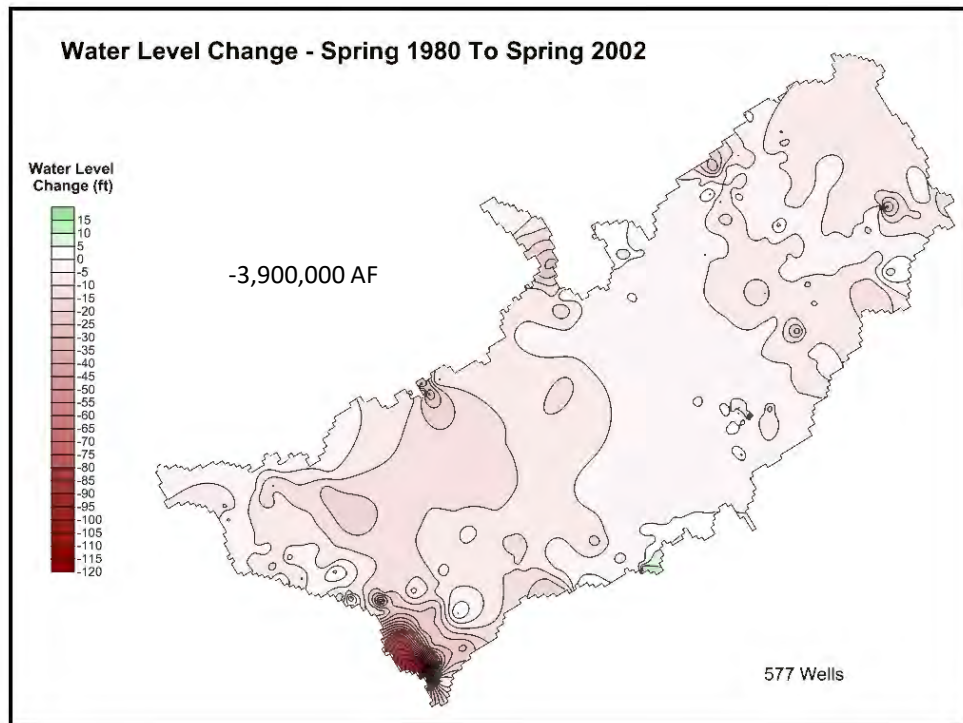
IDAHO
WATER
RESOURCE
BOARD

Mass Measurement Change Maps

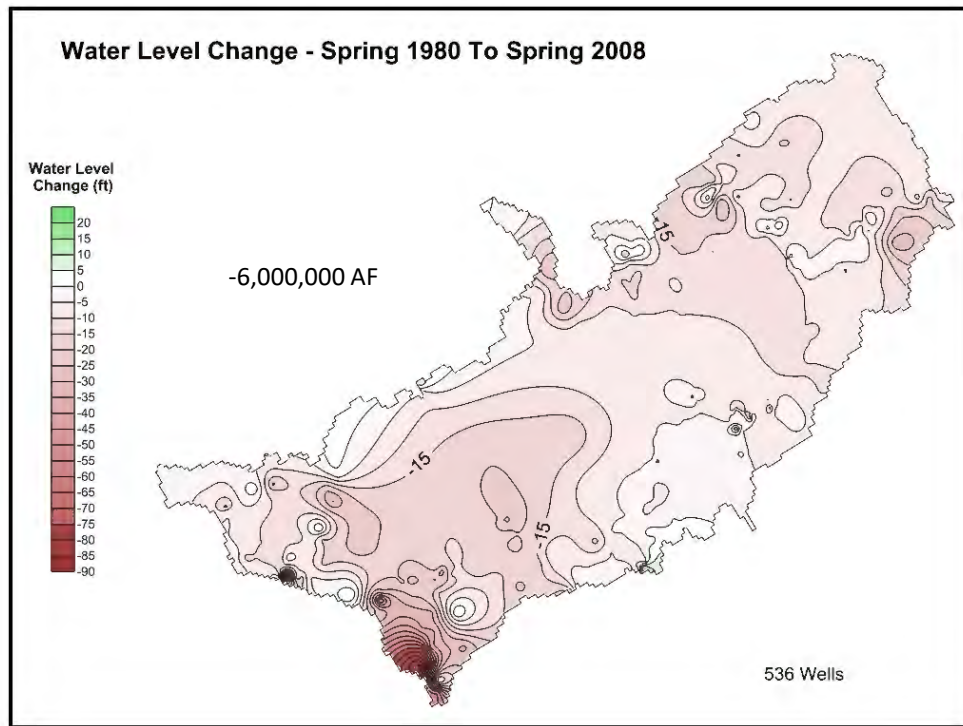
12



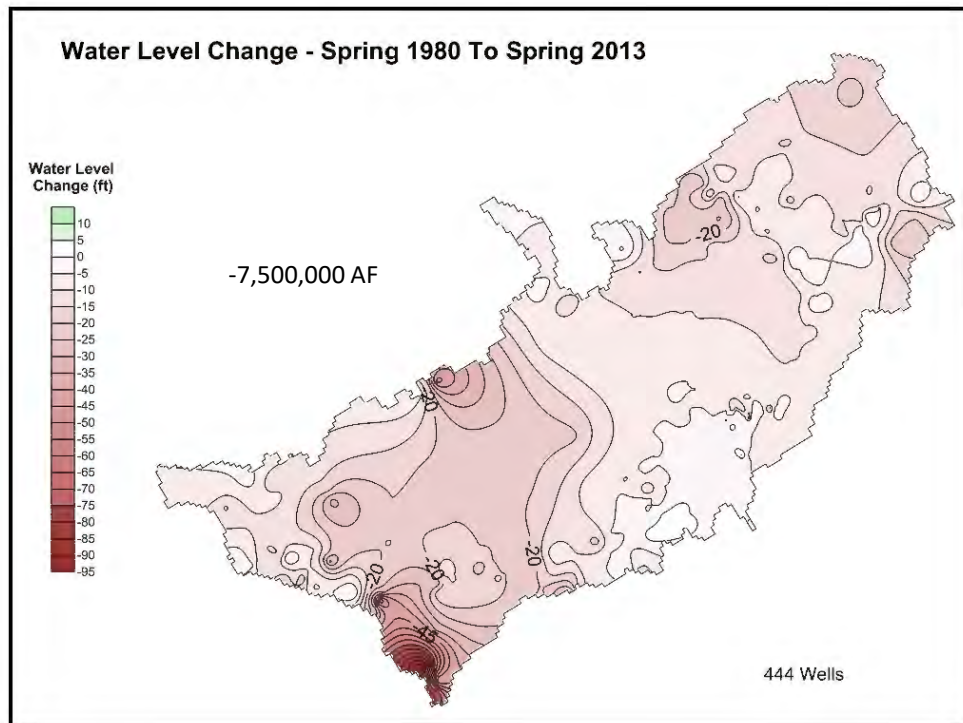
13



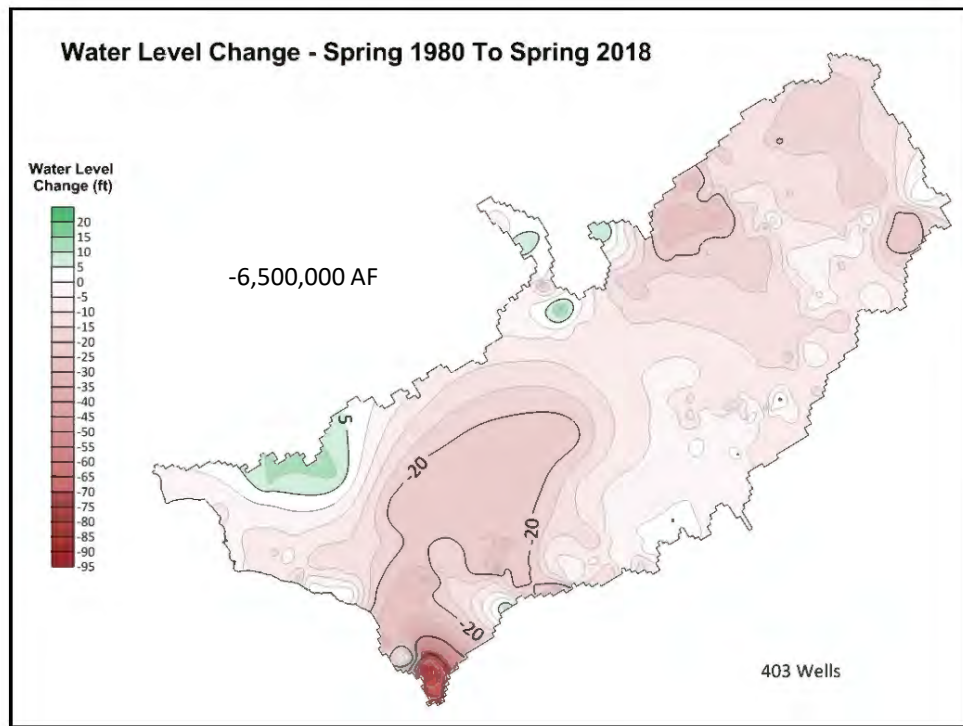
14



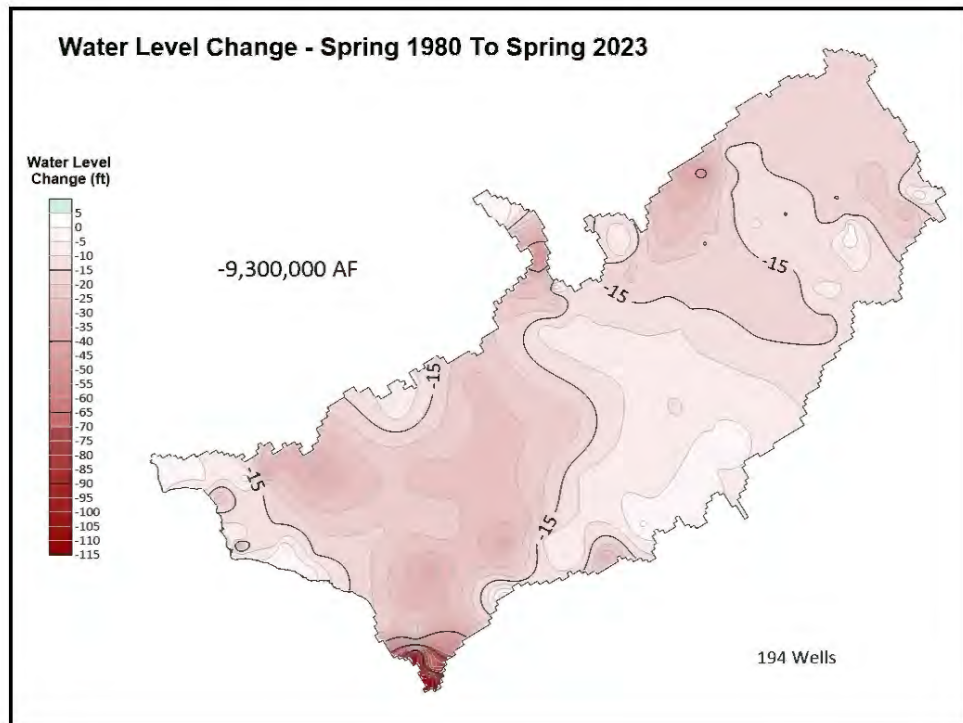
15



16



17



18



Storage Change between Mass Measurements

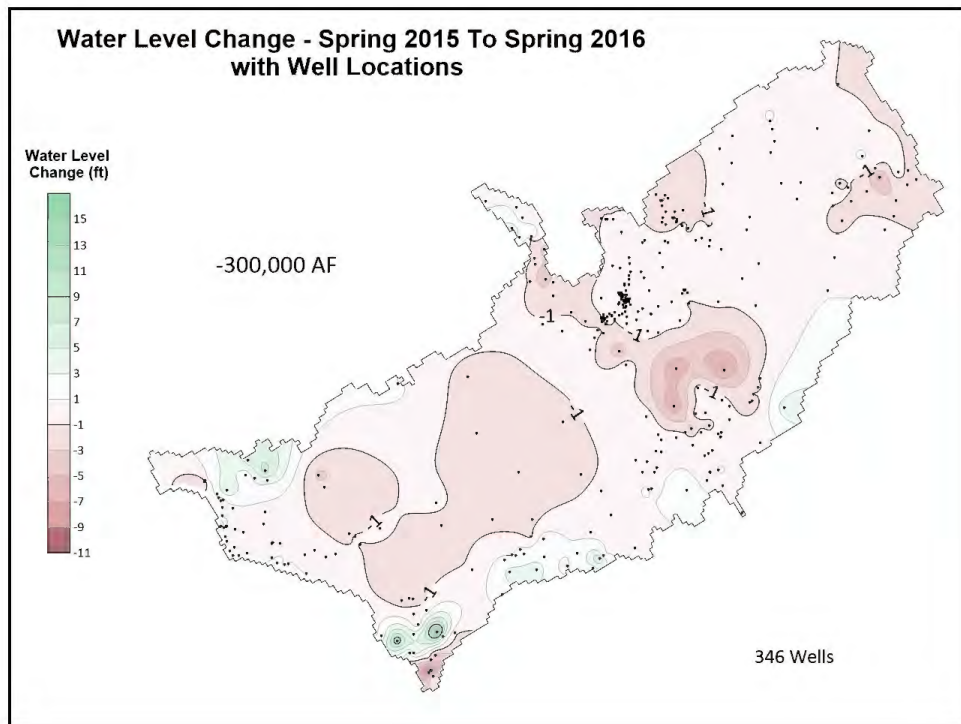
- Changes based on mass-measurement events give a general indication of the volume of water stored in the aquifer;
 - However, it is difficult to make management decisions with only this information.
- Hundreds of wells are measured in the spring each year.
 - Historically, these measurements were taken as time and conditions allowed.
- Since the spring of 2016, IDWR has been conducting coordinated measurement of the ESPA well network every spring to facilitate storage-change calculations.

19

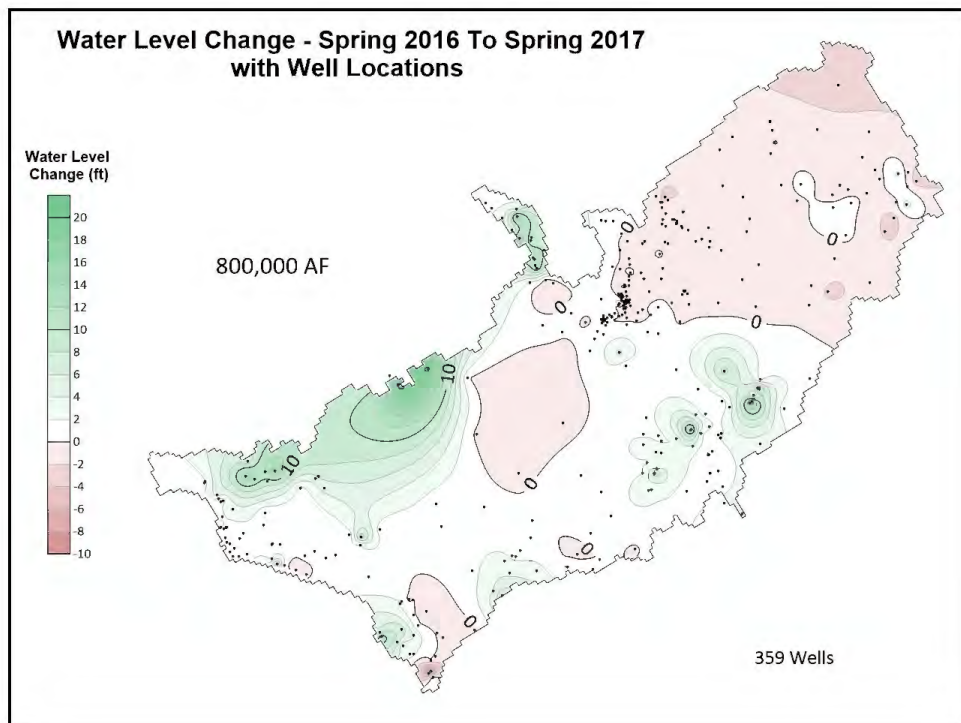


Annual Measurement Change Maps: 2015 – 2025

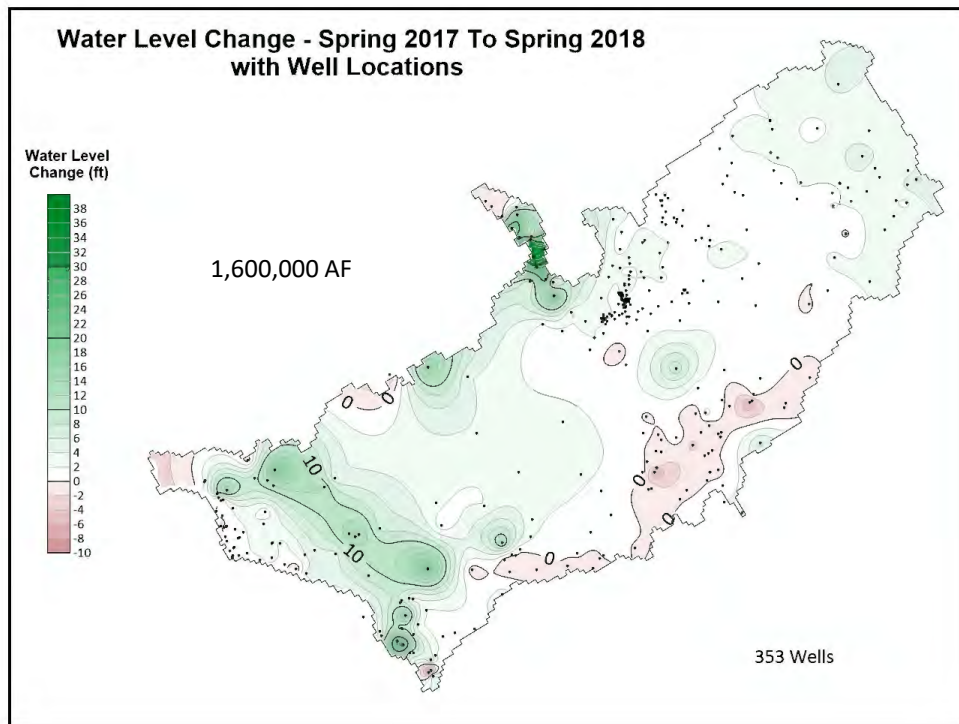
20



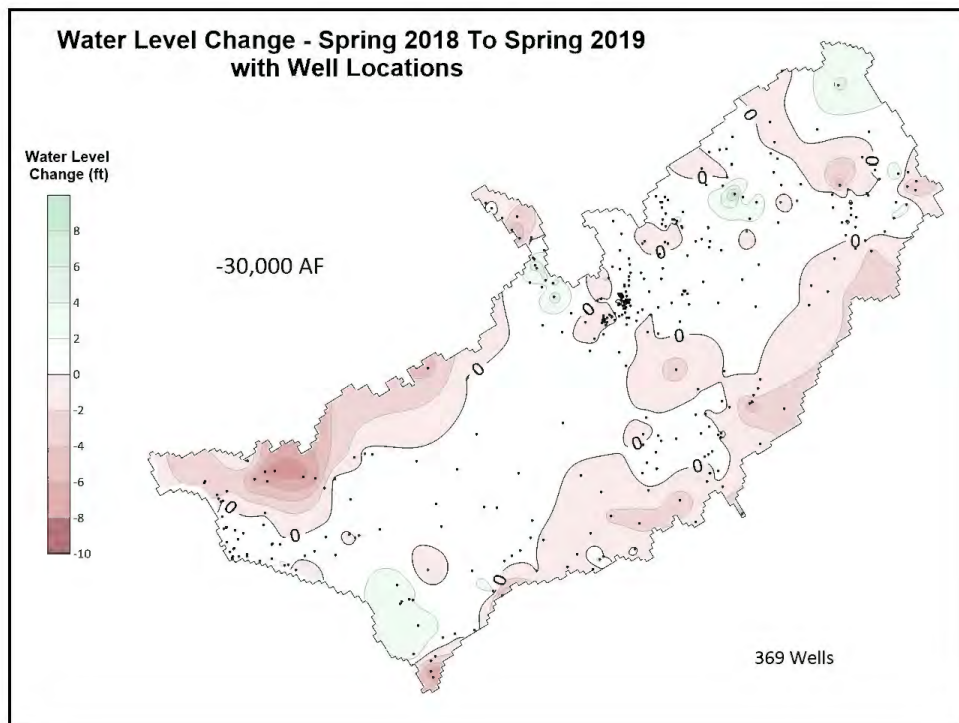
21



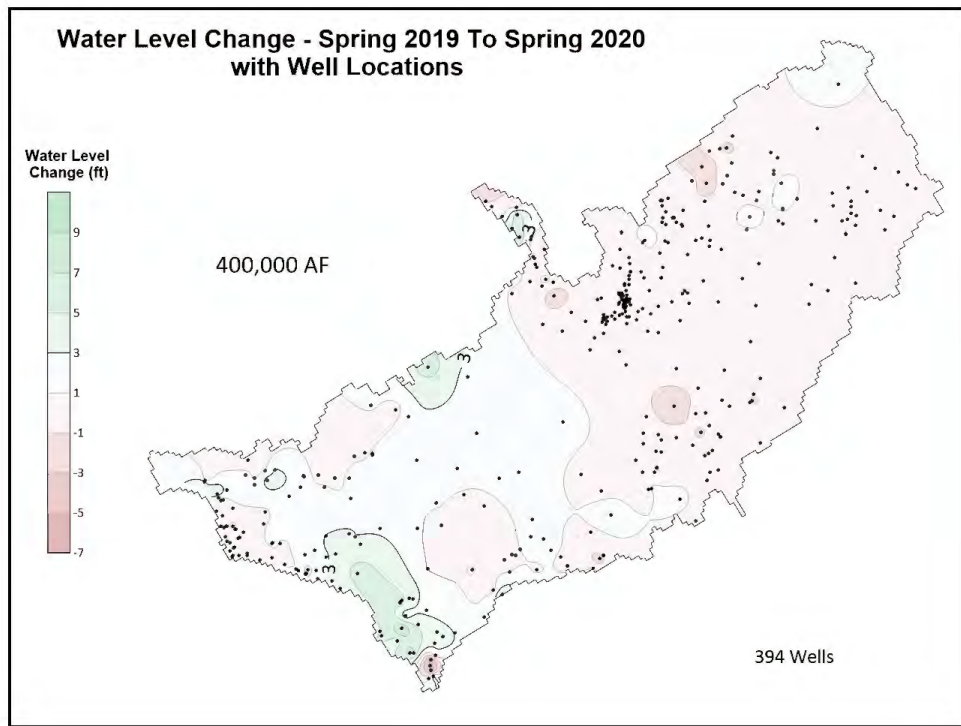
22



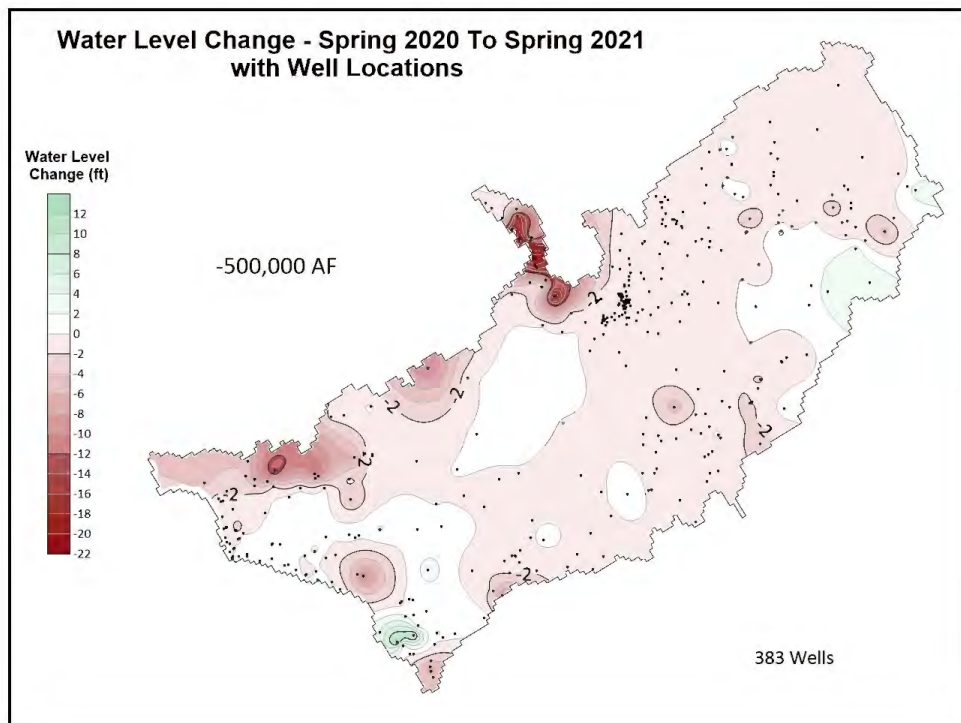
23



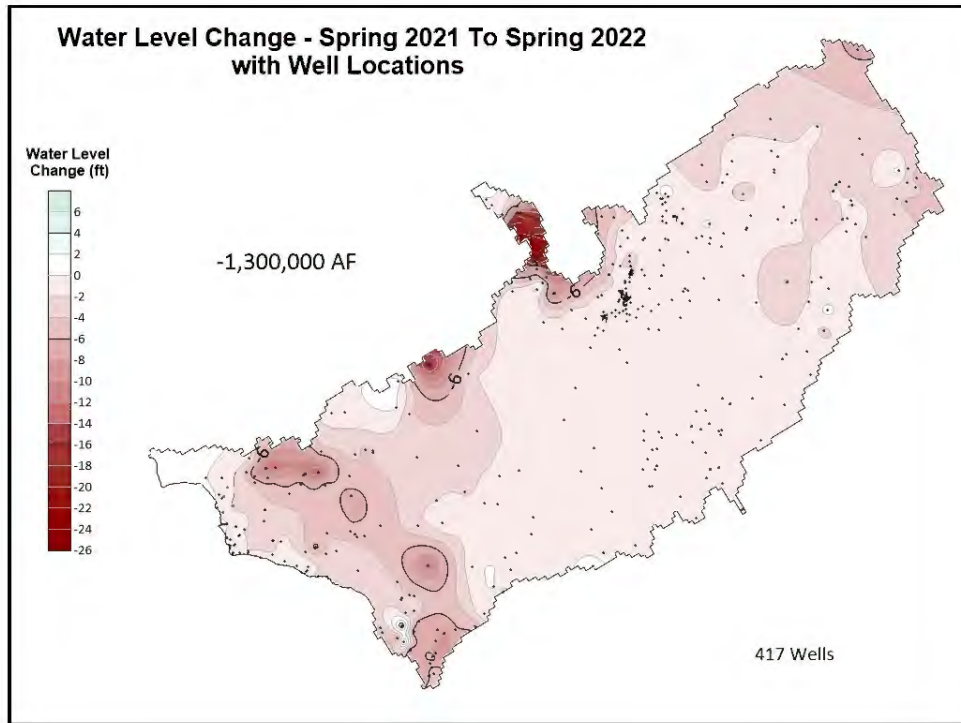
24



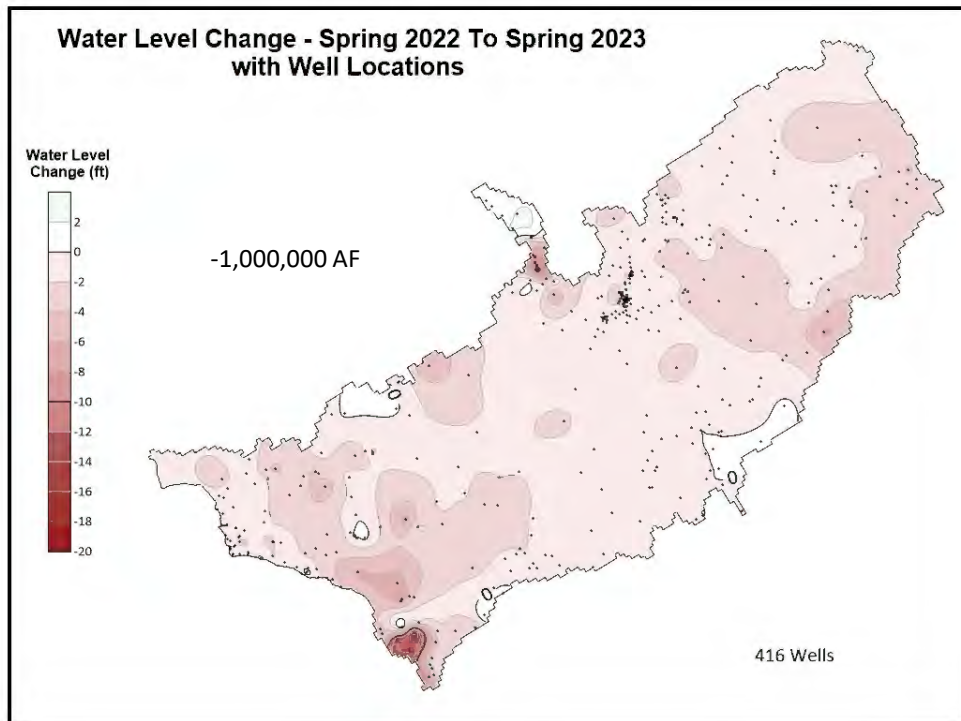
25



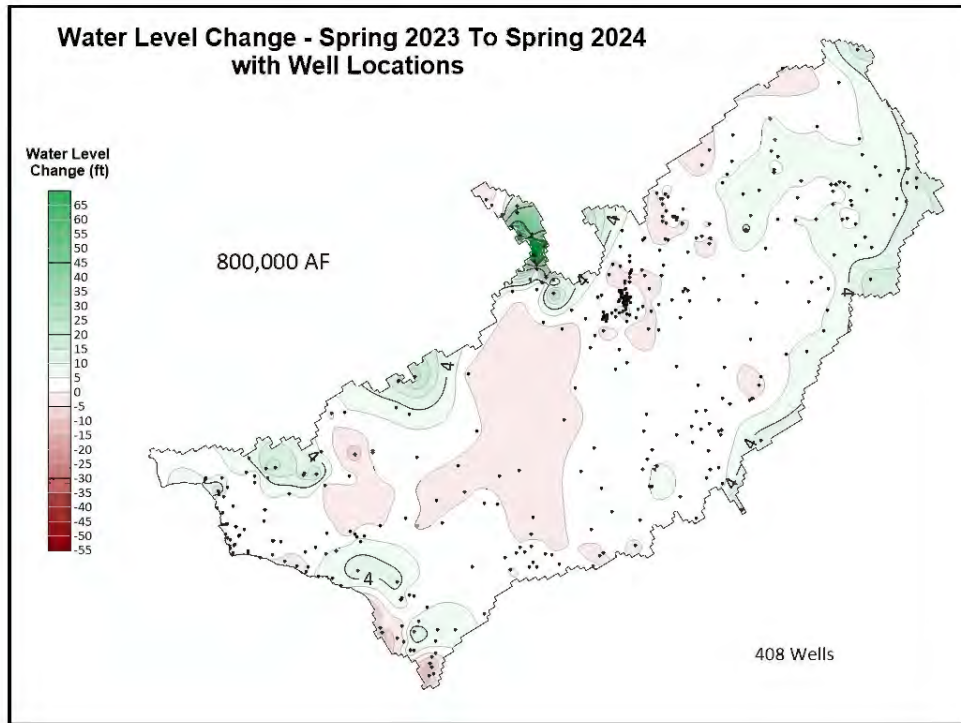
26



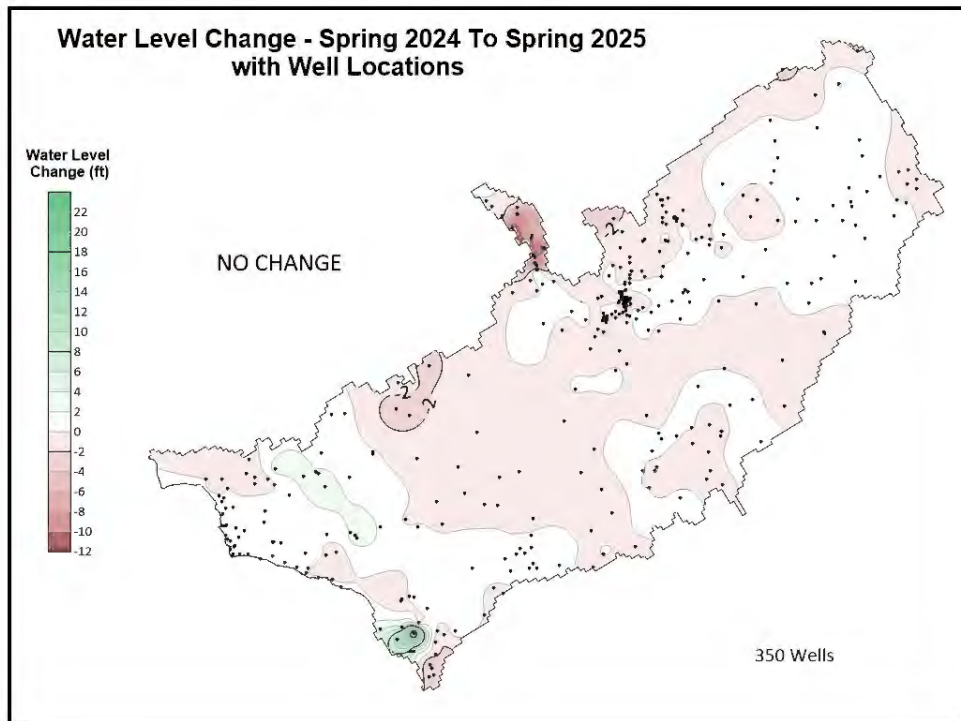
27



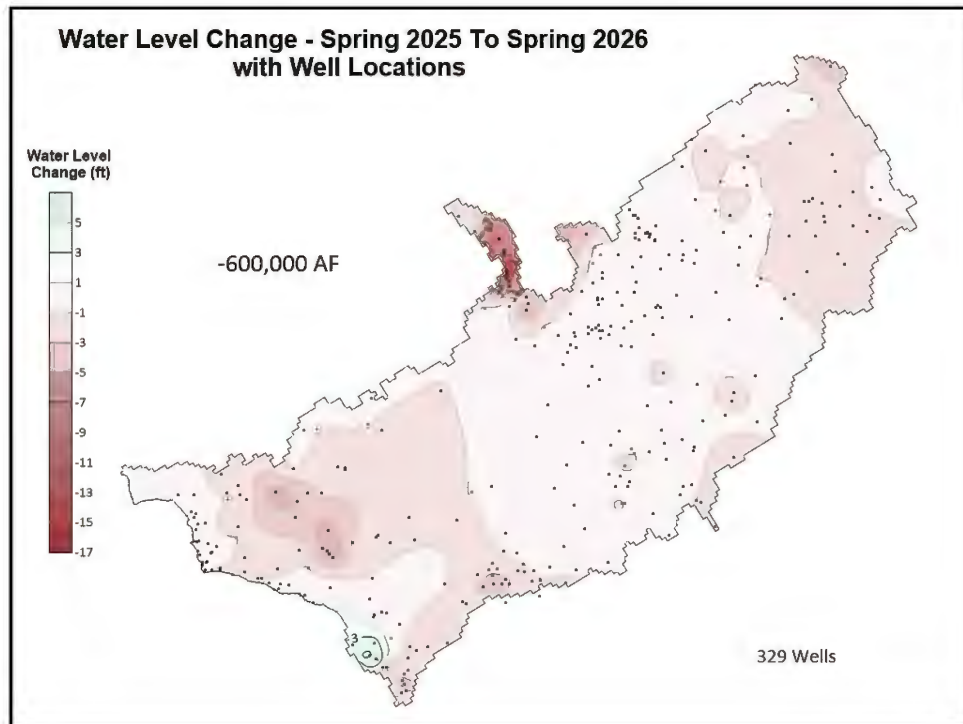
28



29



30



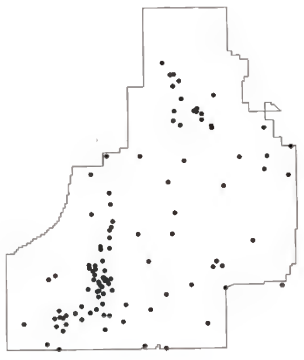
31

IDAHO
Water Resource Board

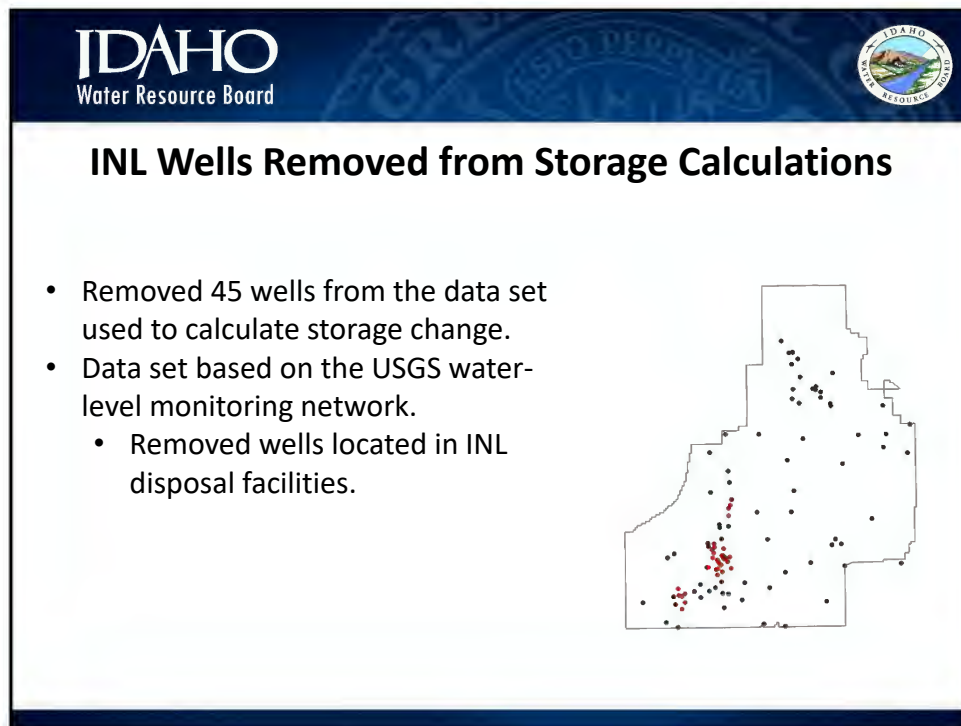


Updated INL Well Network

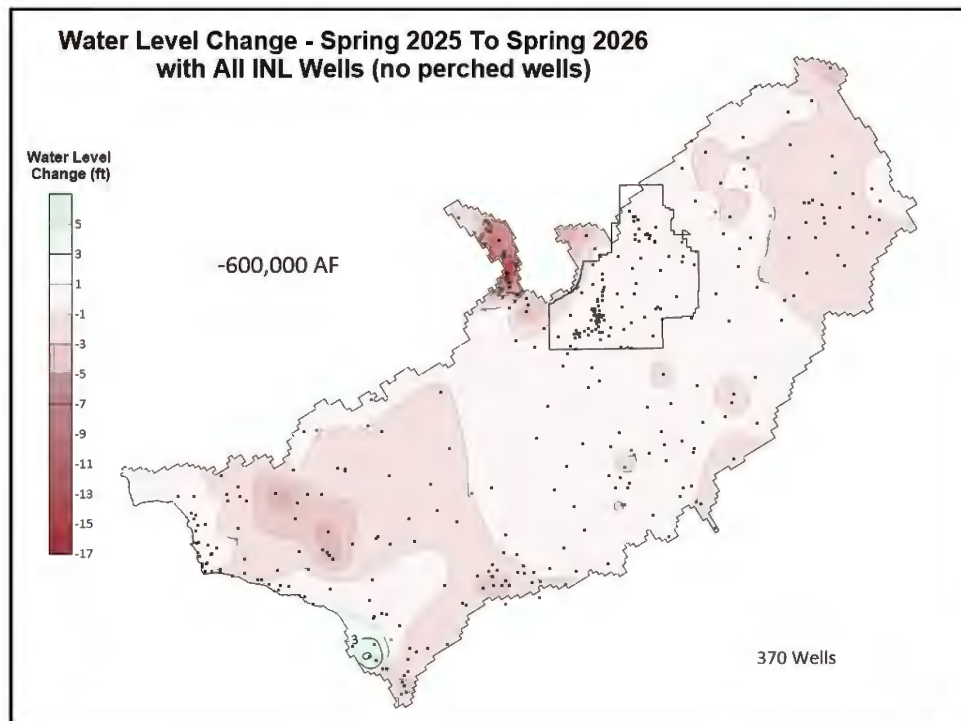
- Data for 112 wells located in the INL are evaluated each year.
 - The density does not improve or worsen the calculation
- The large number inflates the number of wells used in the calculation.



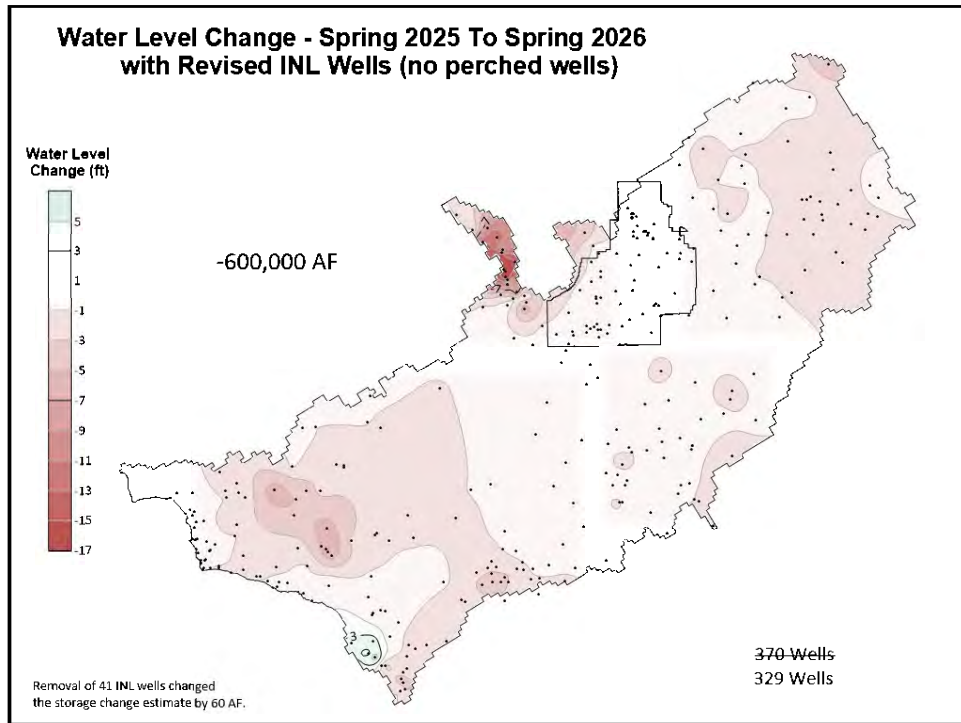
32



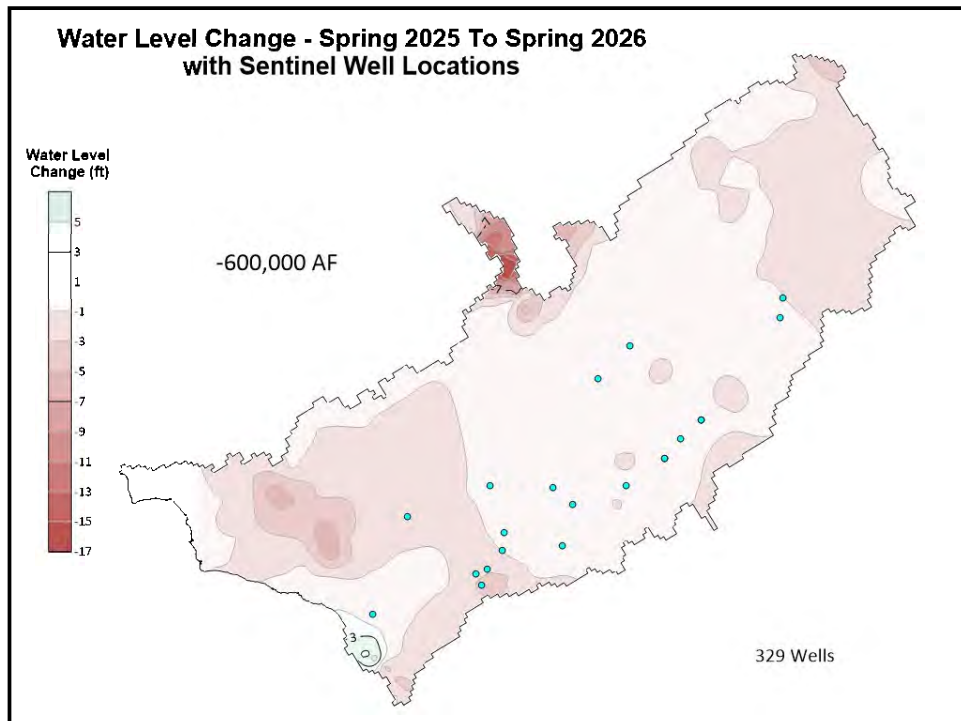
33



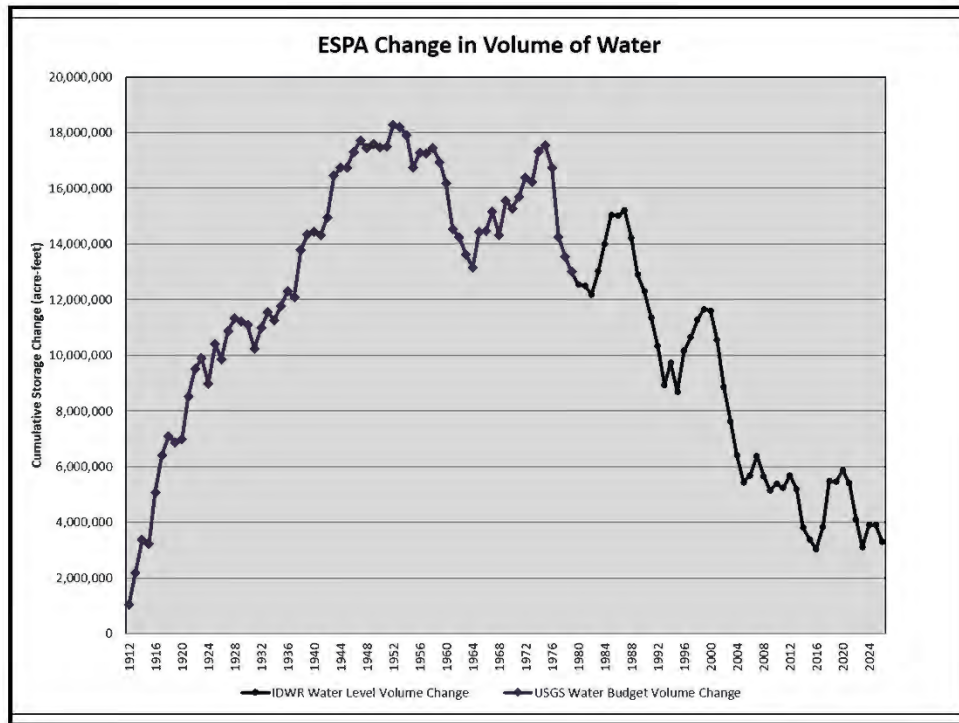
34



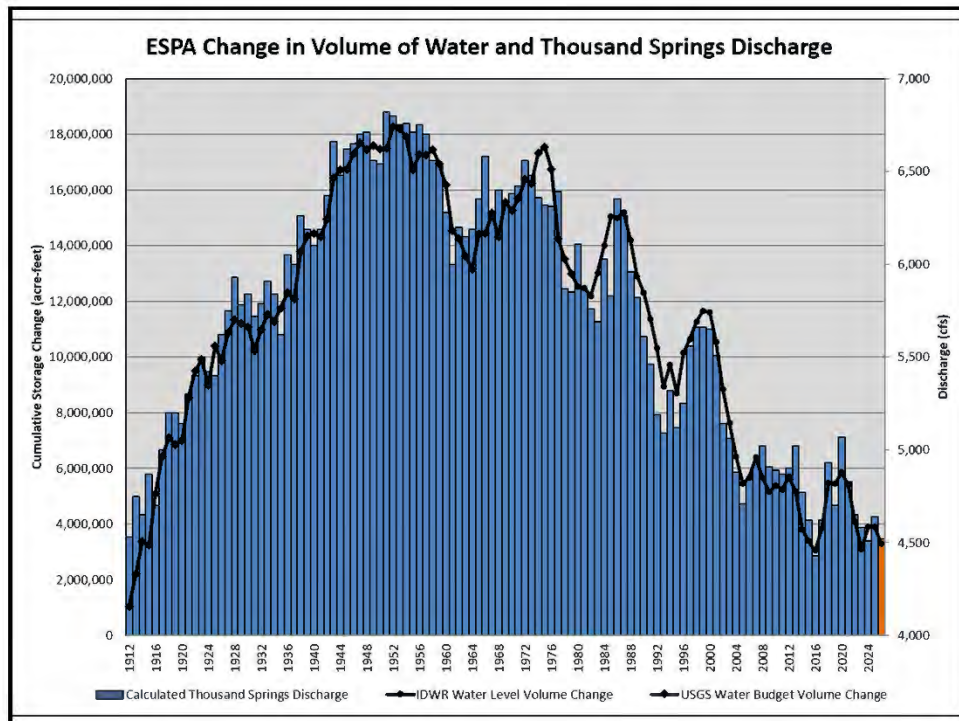
35



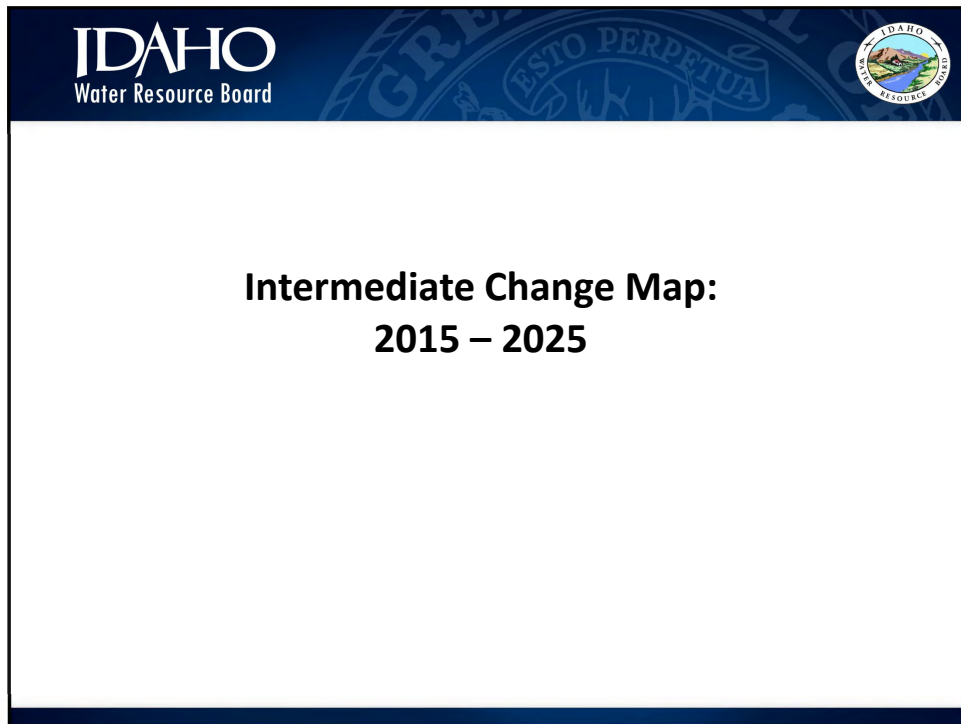
36



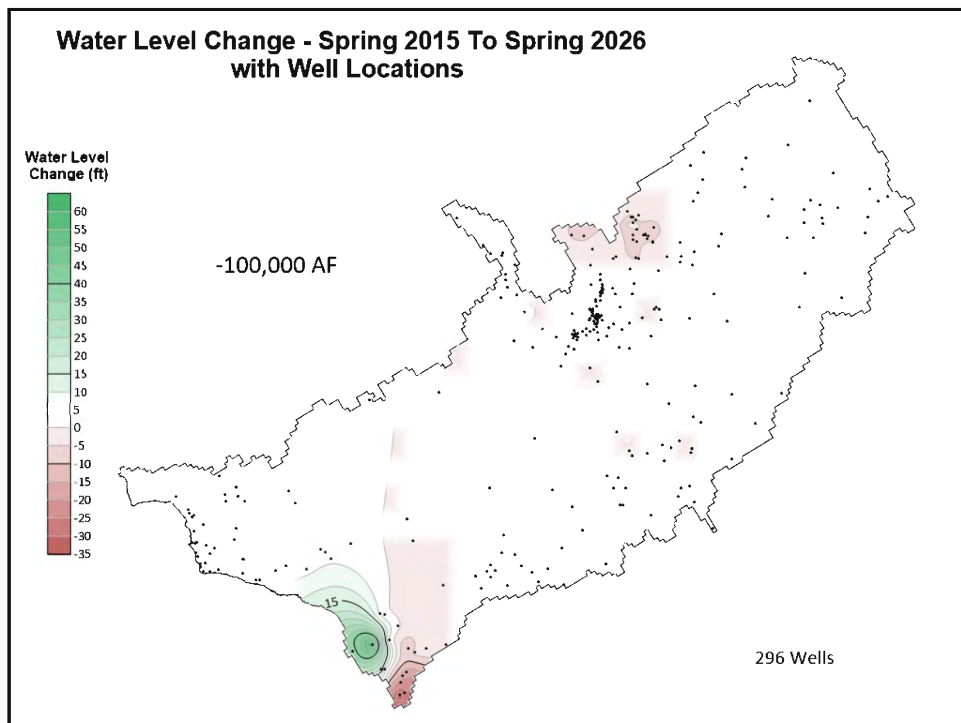
37



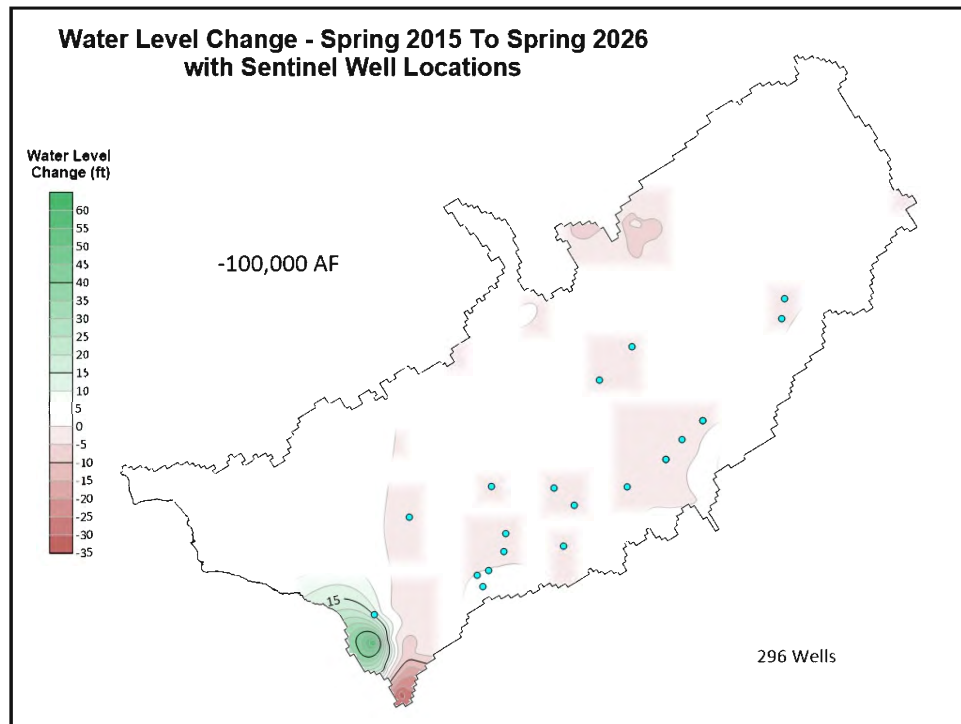
38



39



40



41

IDAHO

Water Resource Board

Storage Change Summary

- The aquifer lost approximately 600,000 acre-feet from 2025 to 2026.
- The aquifer has lost approximately 100,000 acre-feet of storage since 2015.
- Undulations due to weather are to be expected.
- The ESPA leaks, and aquifer-storage gains are fleeting.
- Perseverance through the dry times is vital to success.

42

IDAHO
Water Resource Board



Discussion

MEMO

To: IWRB – Aquifer Stabilization Committee (Committee)
From: Ethan Geisler, IDWR Technical Services Bureau Chief
Date: August 21, 2026
Subject: ESPA Spring Discharge and Reach Gains Update



INFORMATIONAL ITEM

Staff will provide the Committee with a PowerPoint presentation update on the agenda item.

Attachments:

- *PowerPoint Presentation*

IDAHO

Department of
Water Resources



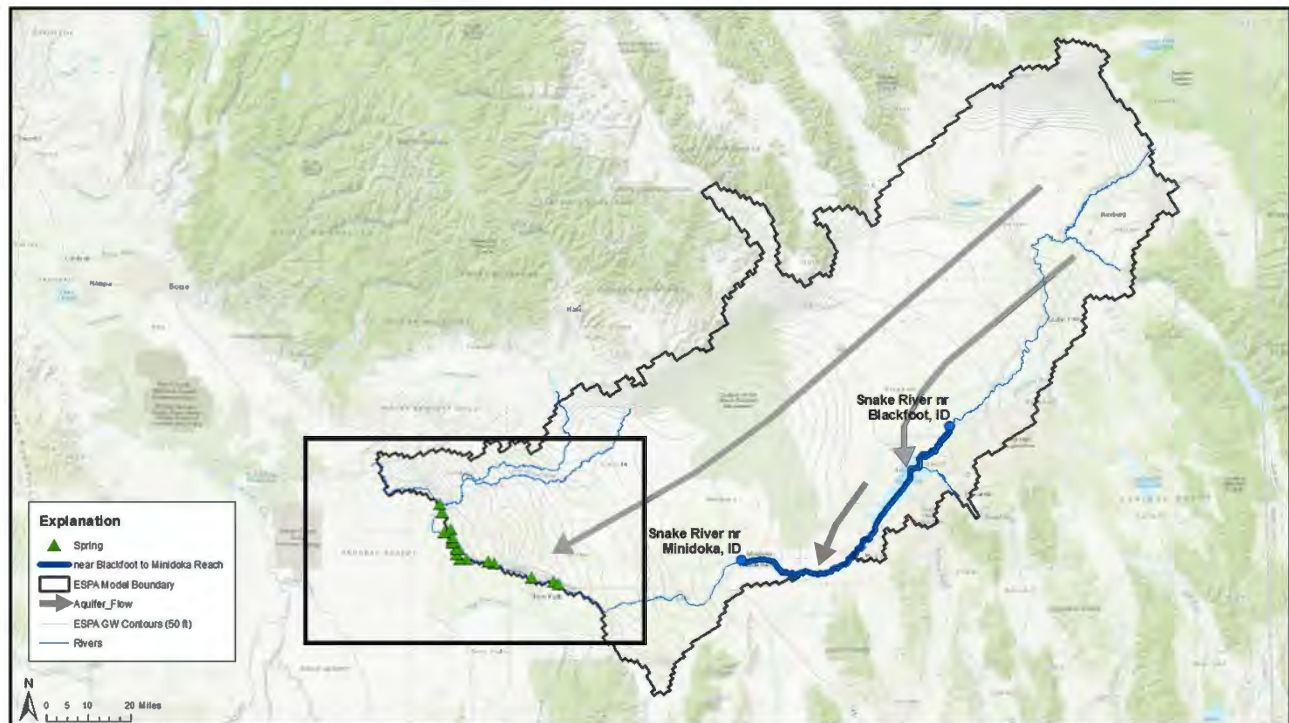


Photo credit: VisitIdaho.org

Eastern Snake Plain Aquifer Discharge

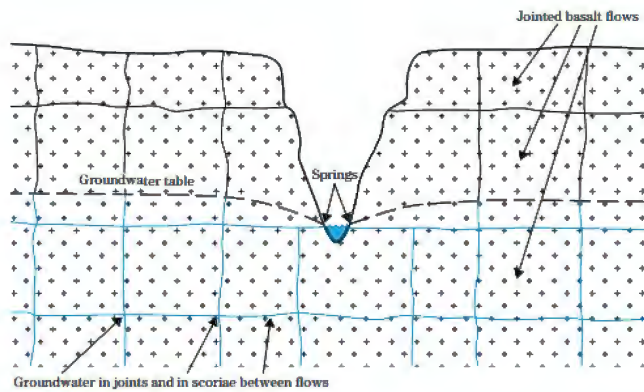
Presented by: Ethan Geisler
August 26, 2026

1



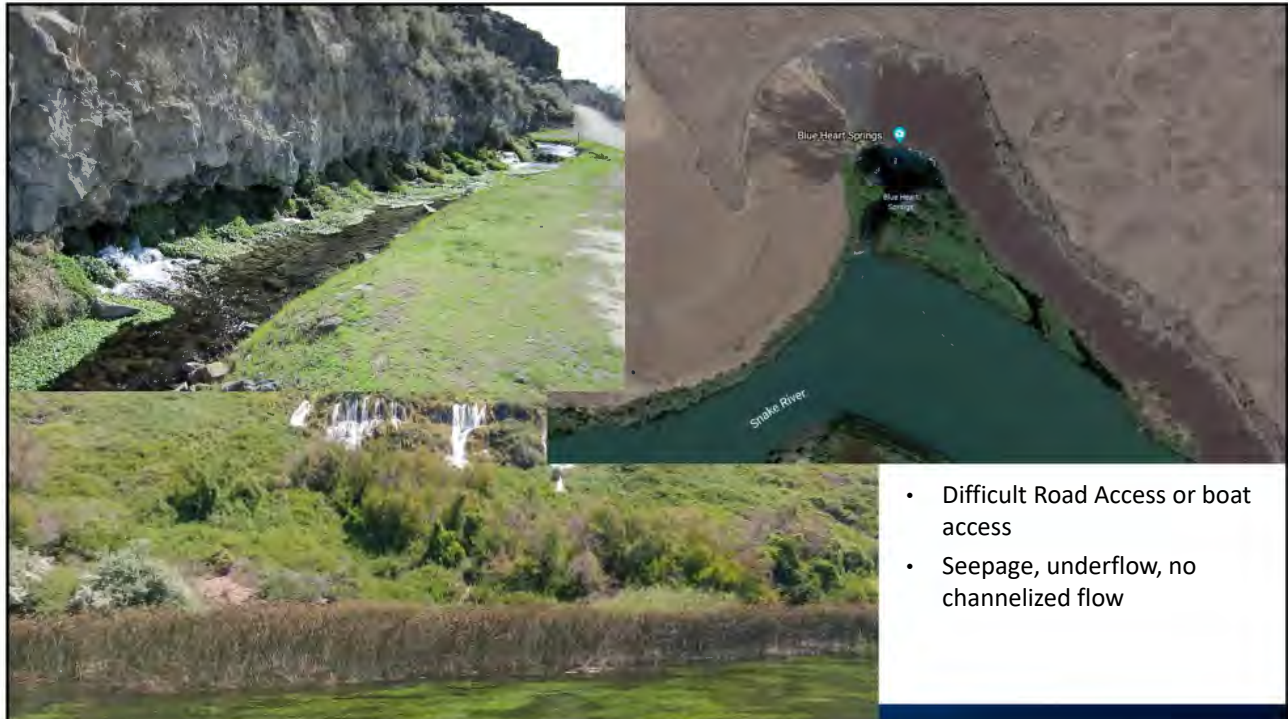
2

Spring Discharge on ESPA



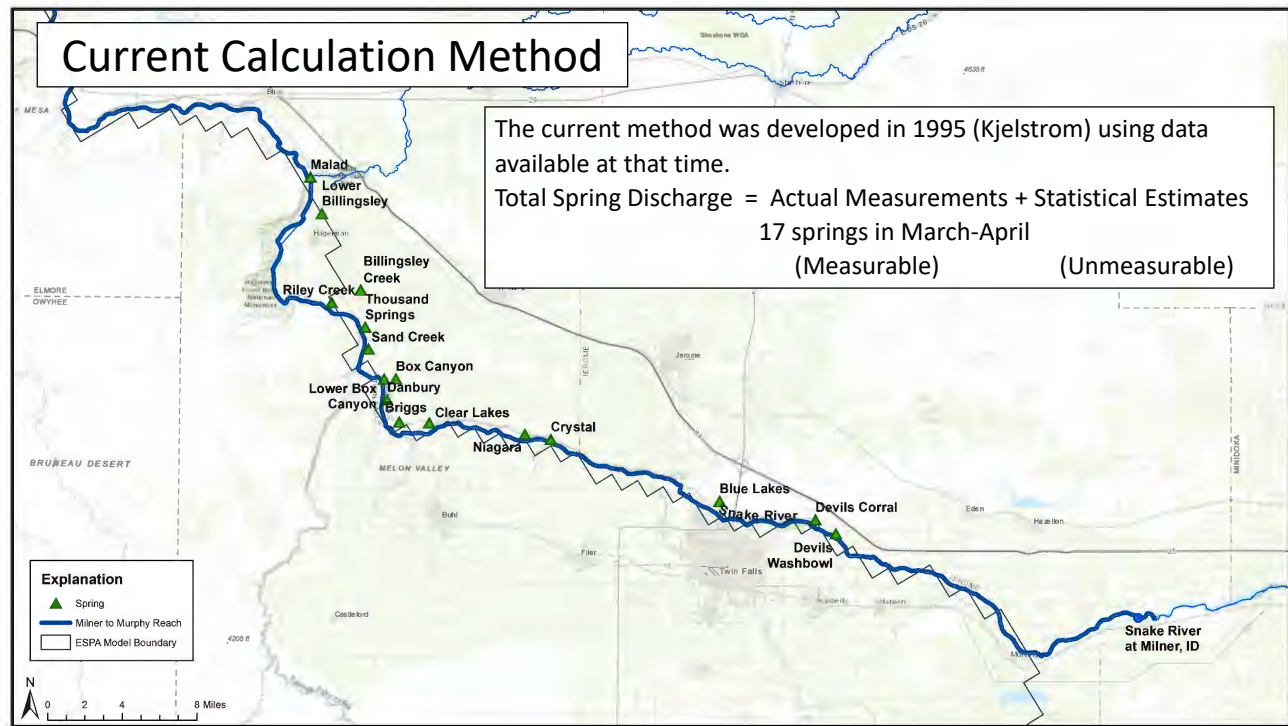
- Springs occur when the groundwater table intersects the land surface or canyon wall.

3

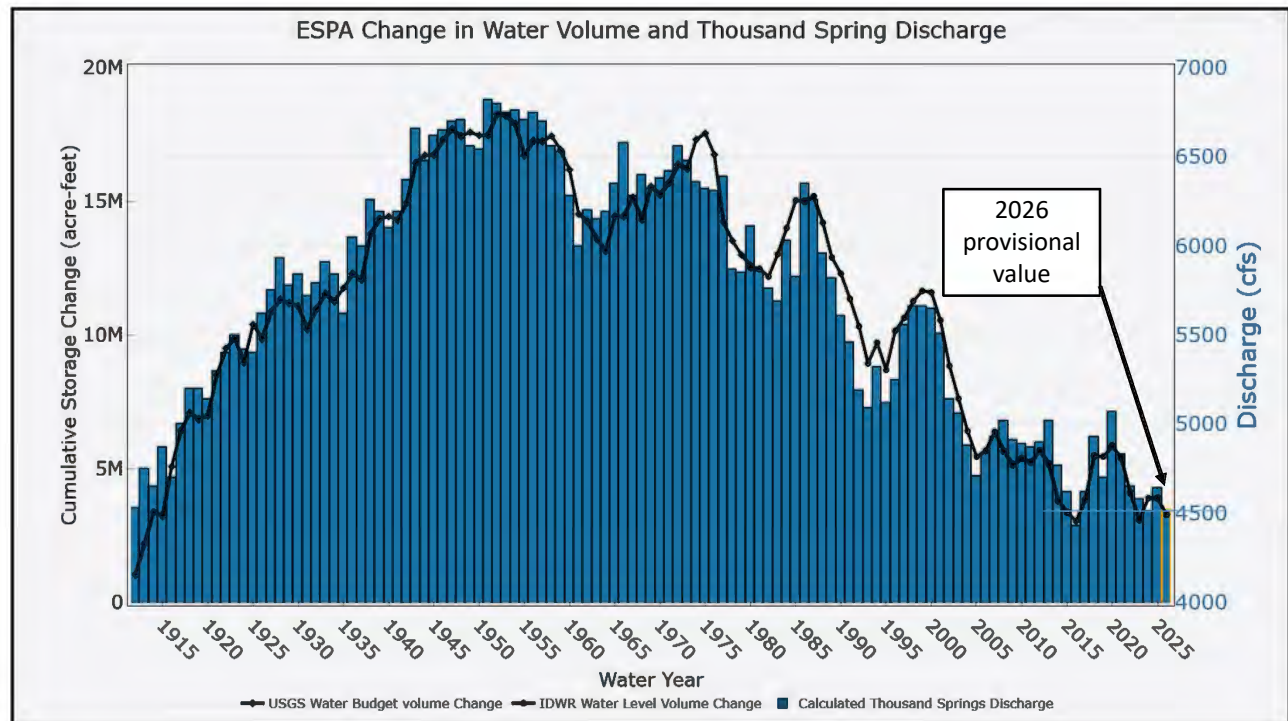


- Difficult Road Access or boat access
- Seepage, underflow, no channelized flow

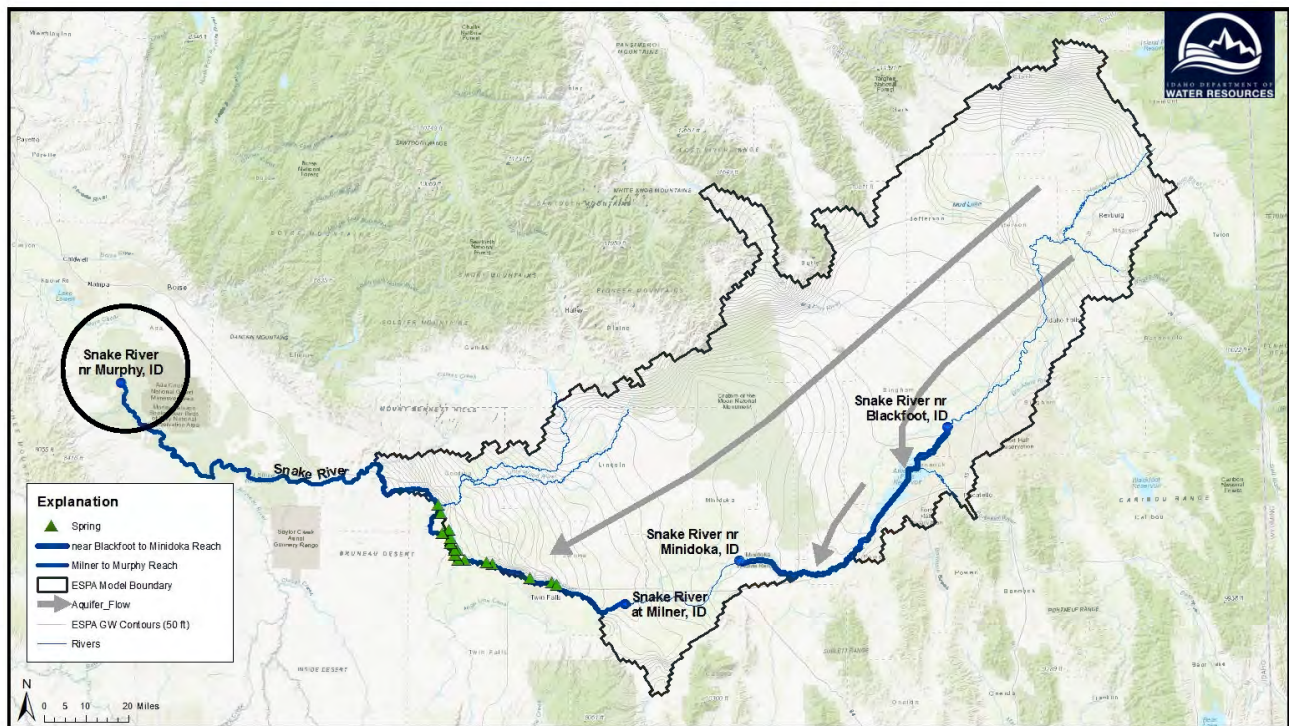
4



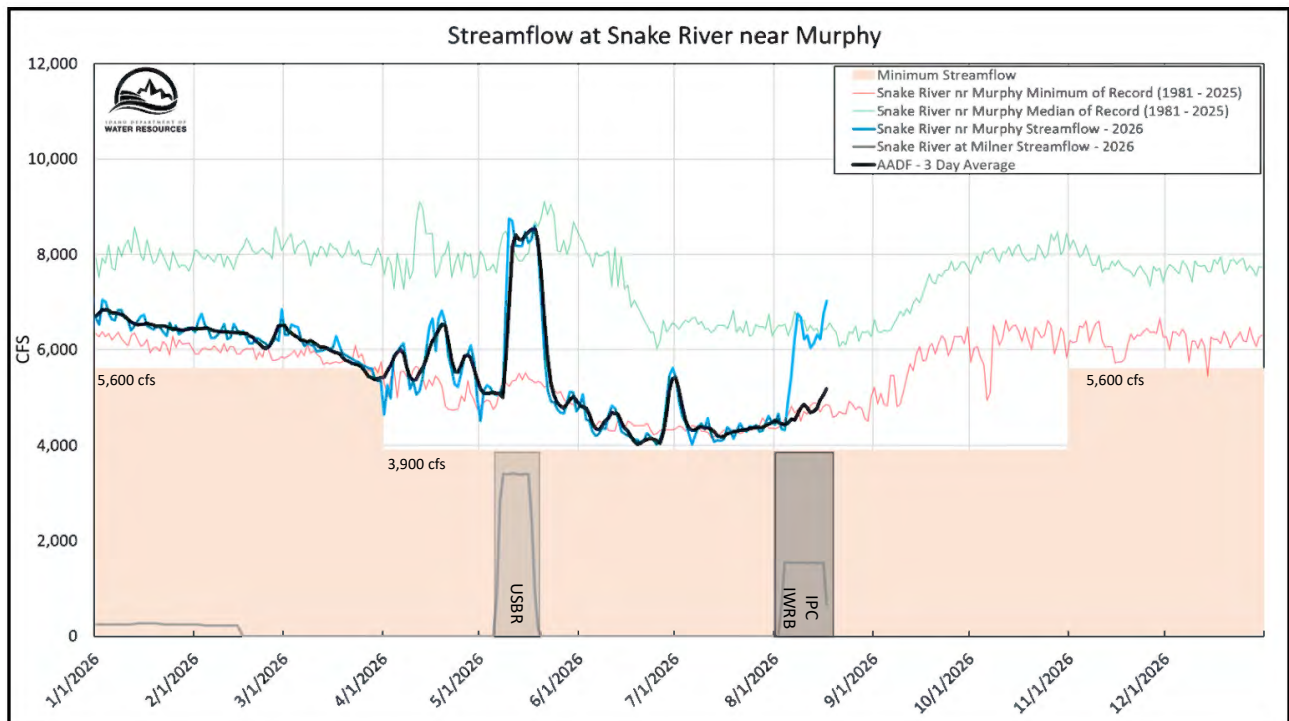
5



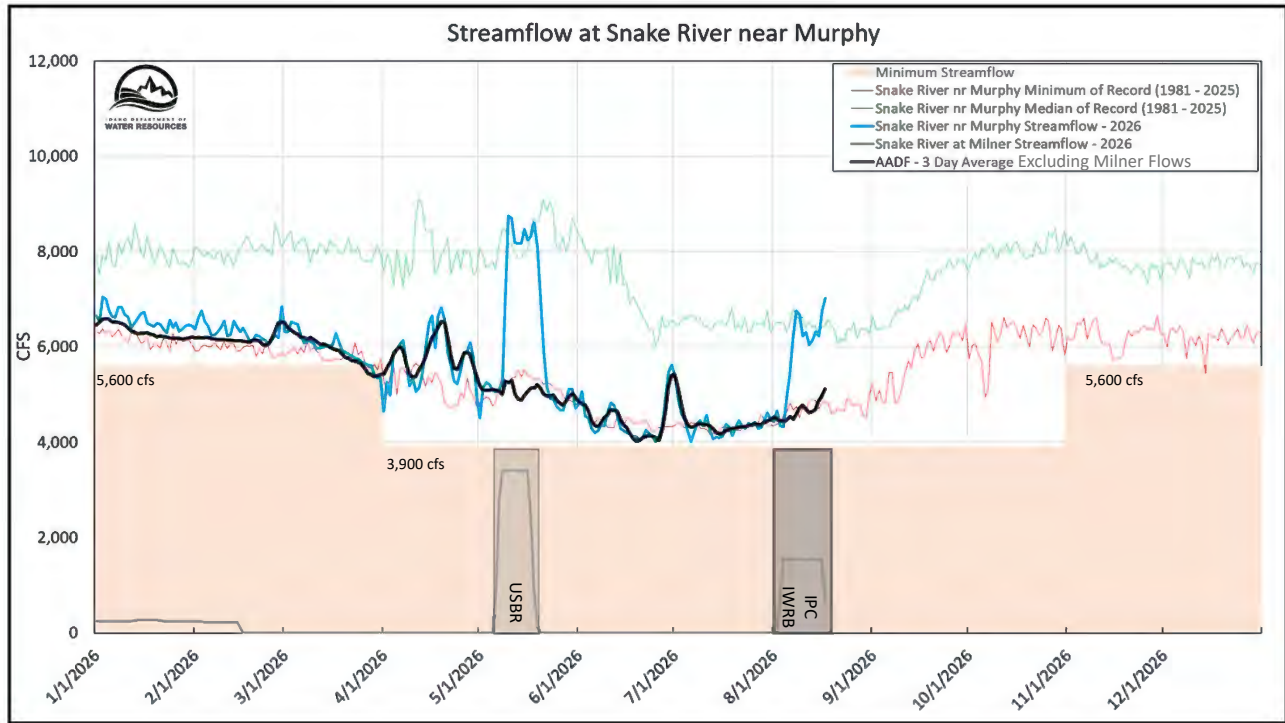
6



7



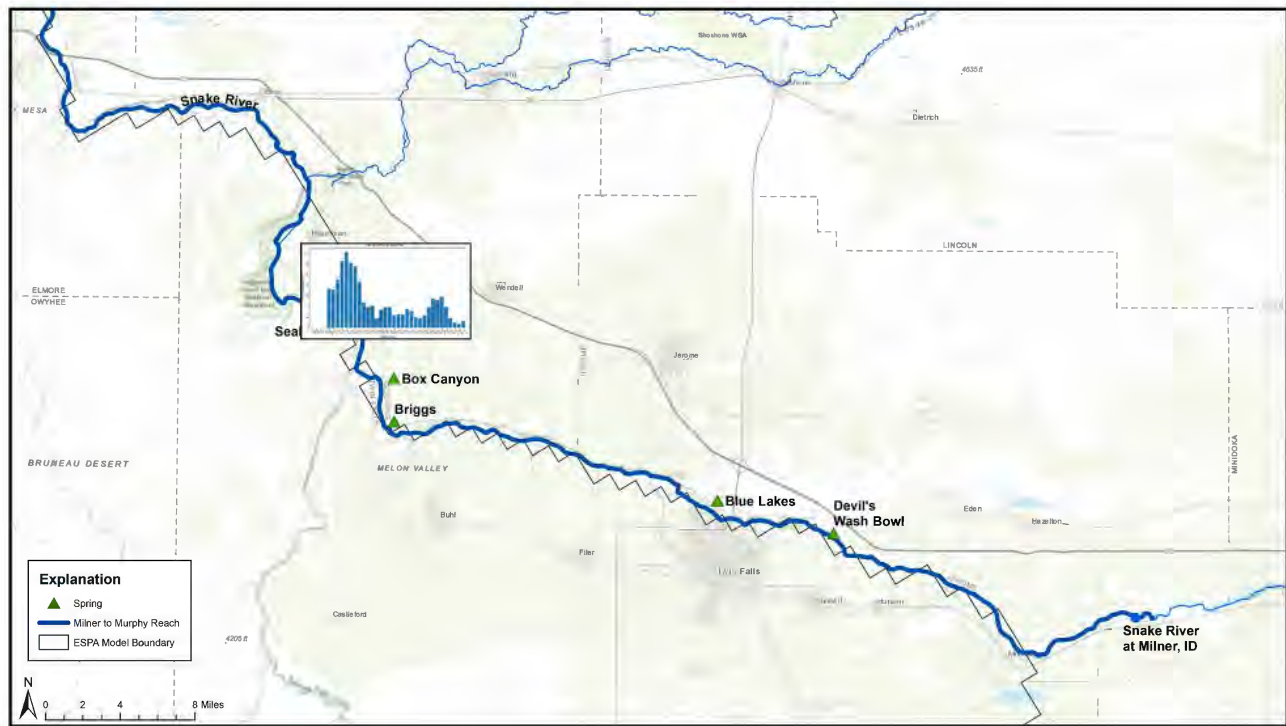
8



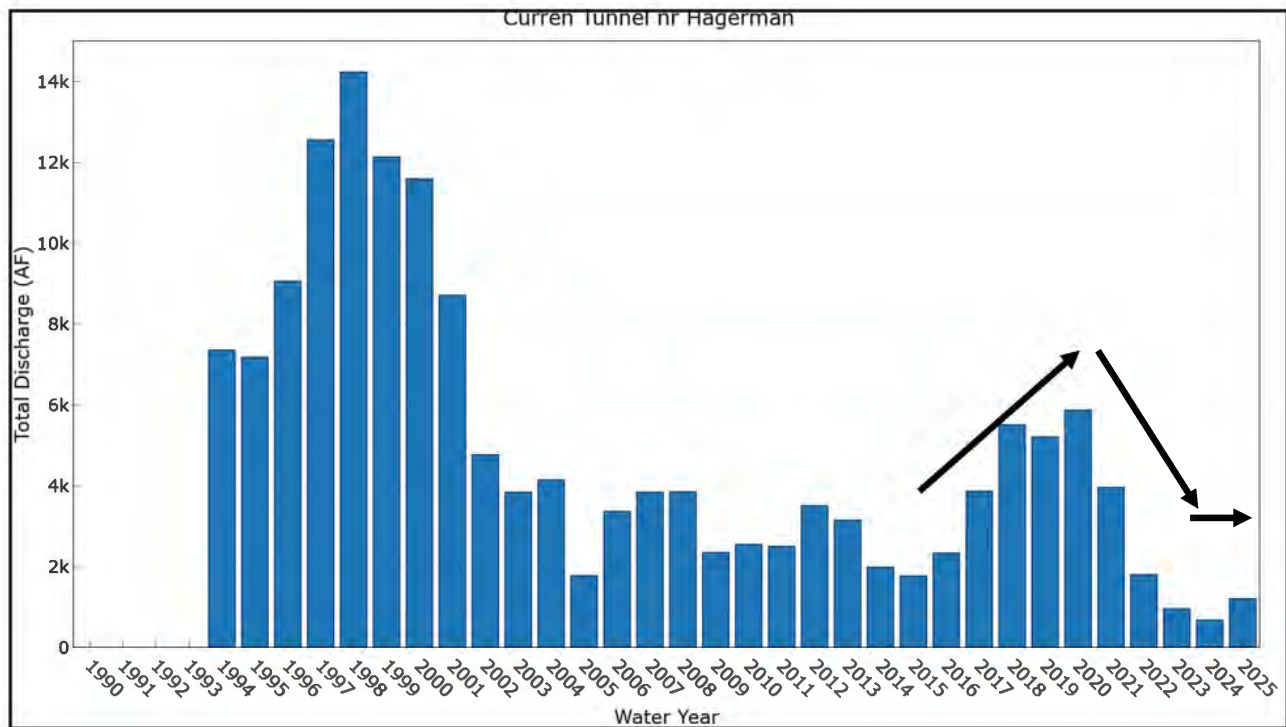
9



10



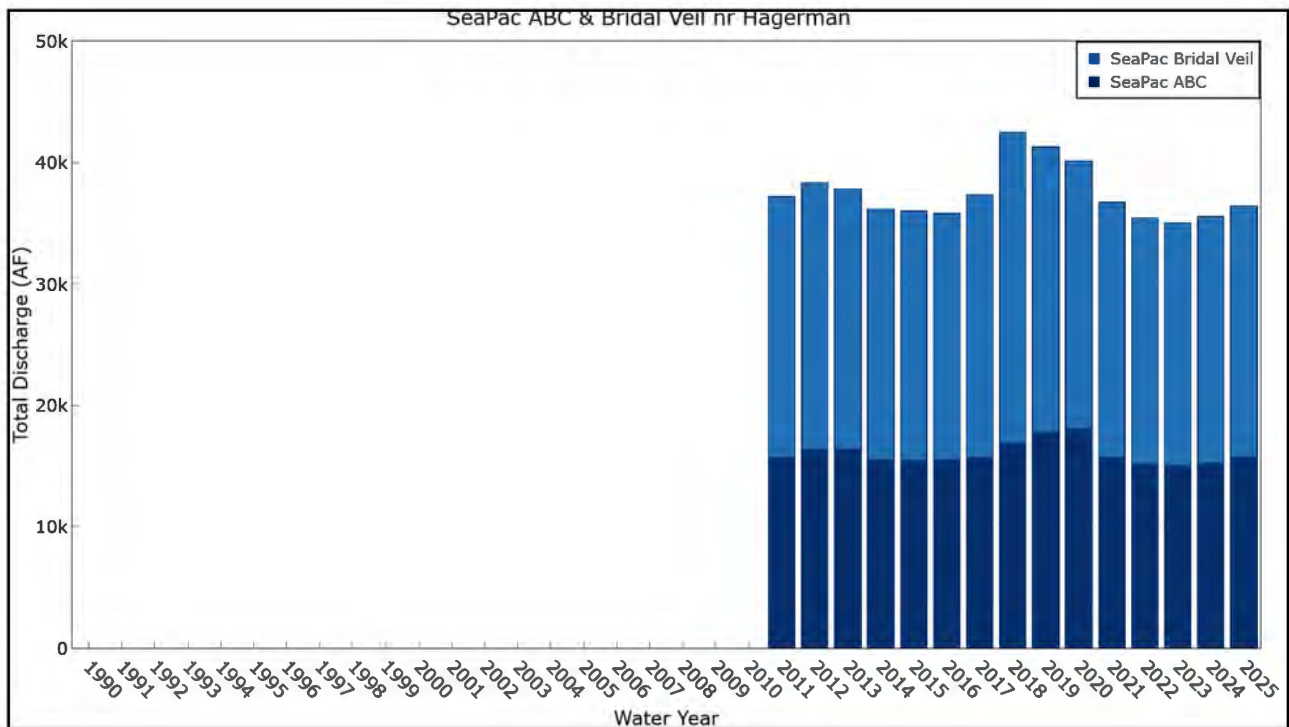
11



12



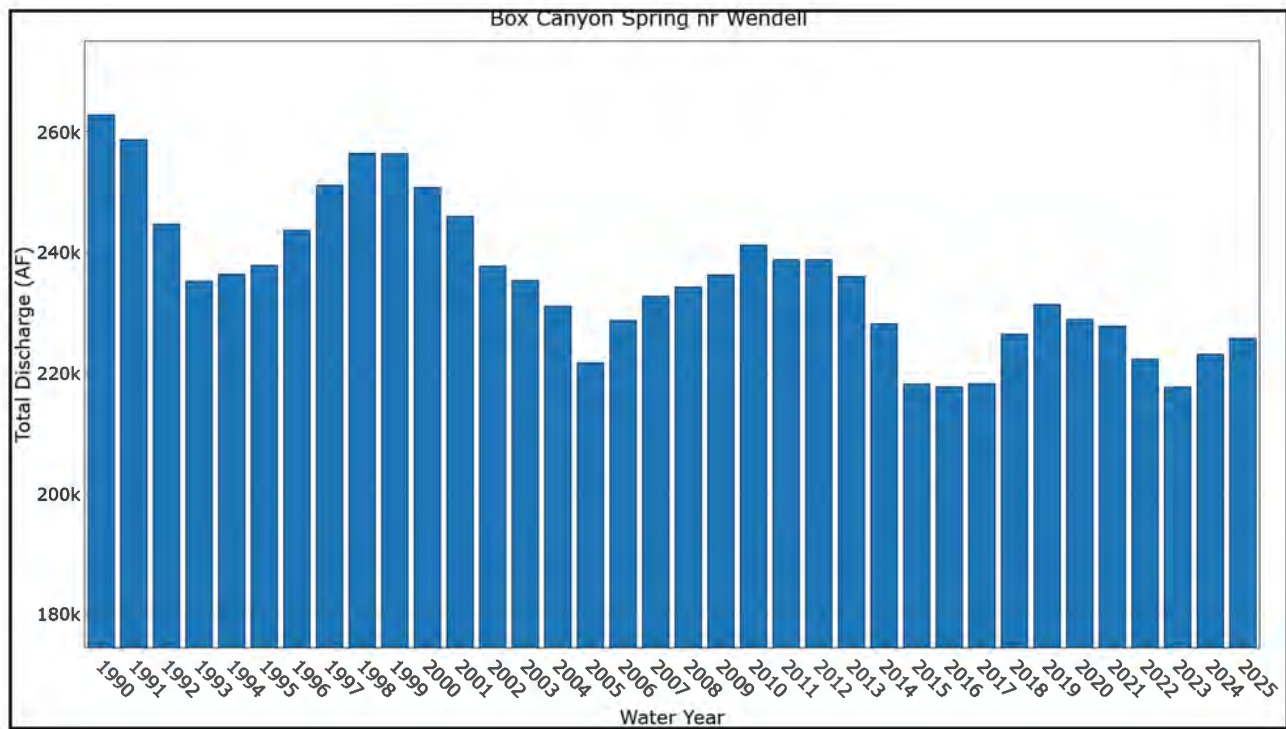
13



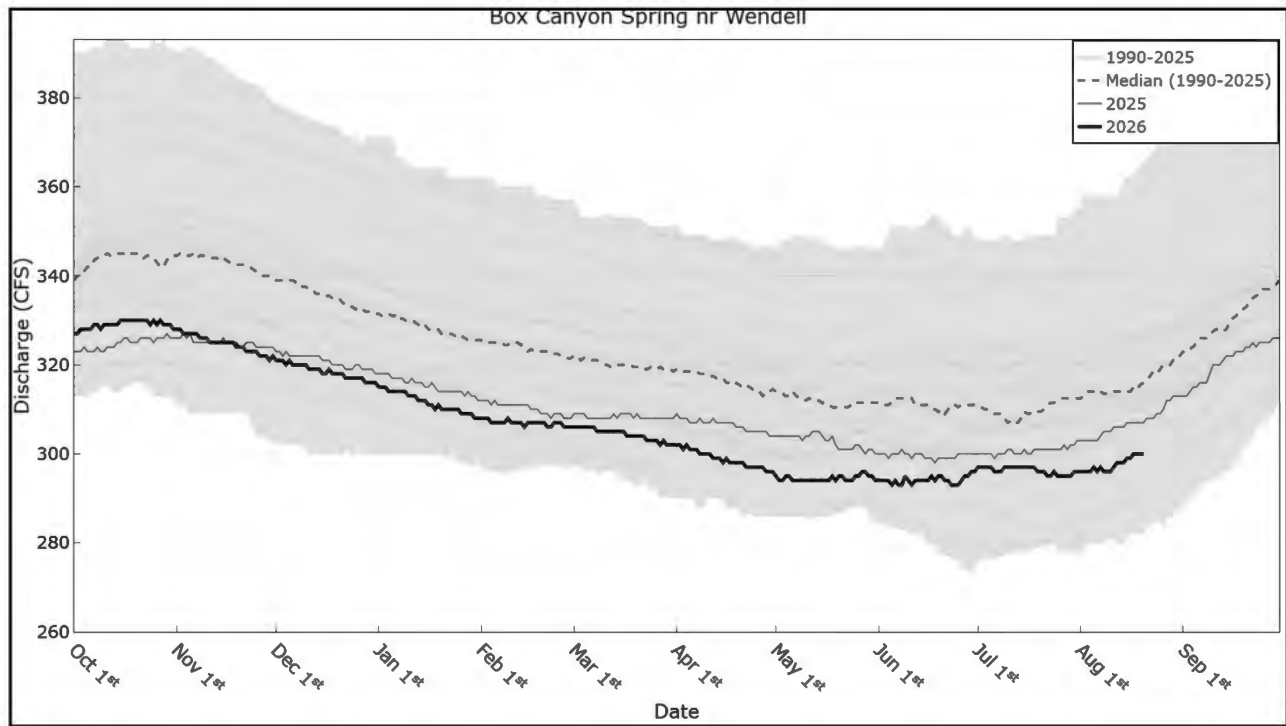
14



16



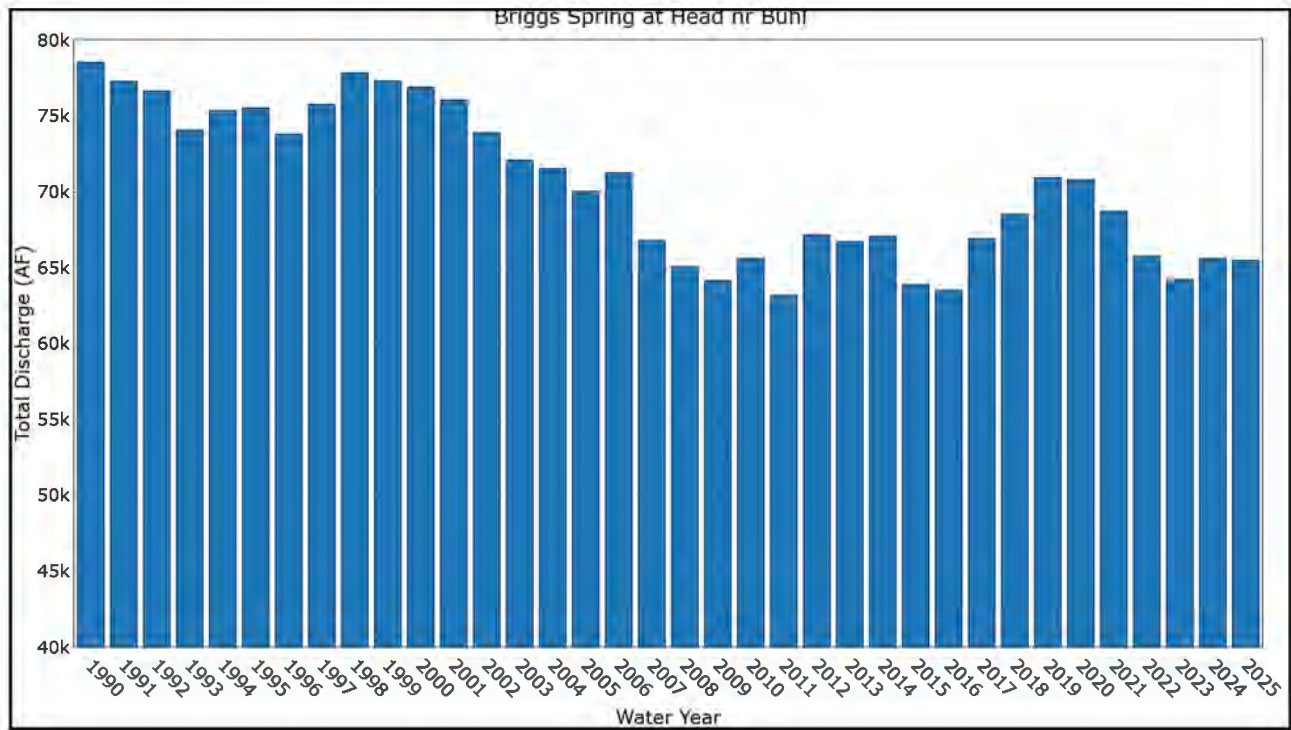
17



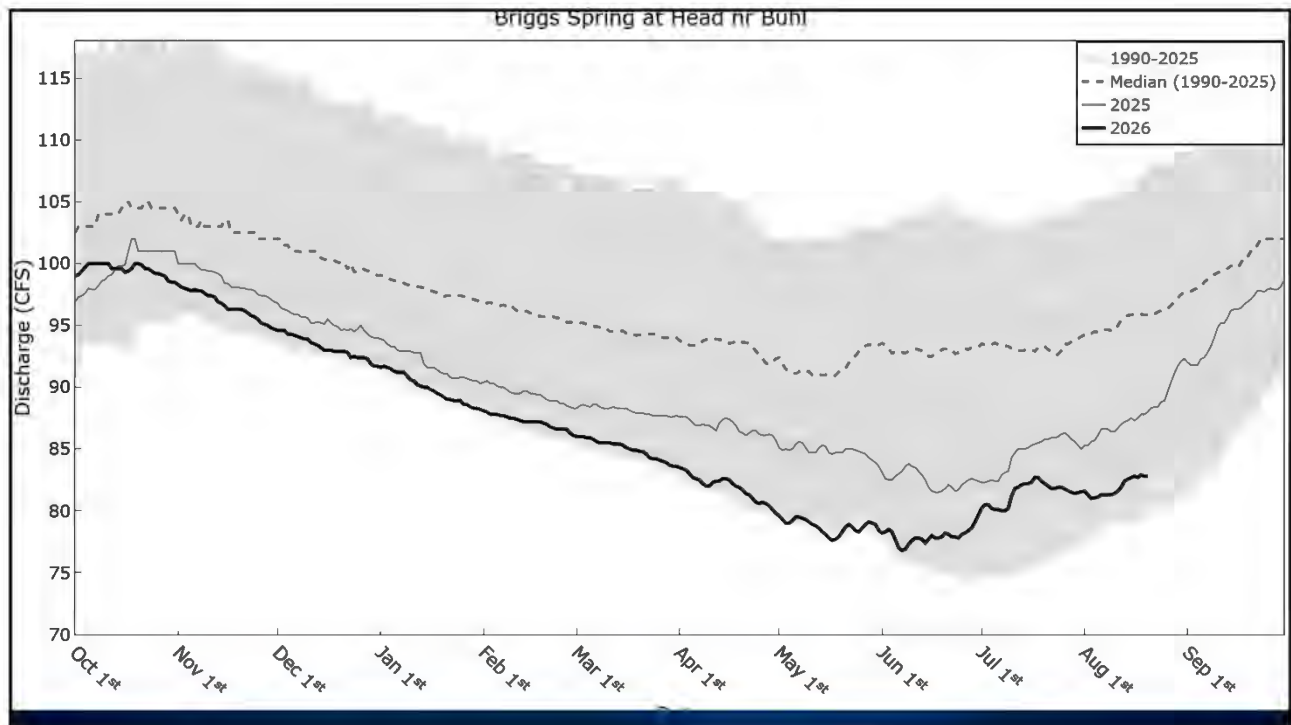
18



19



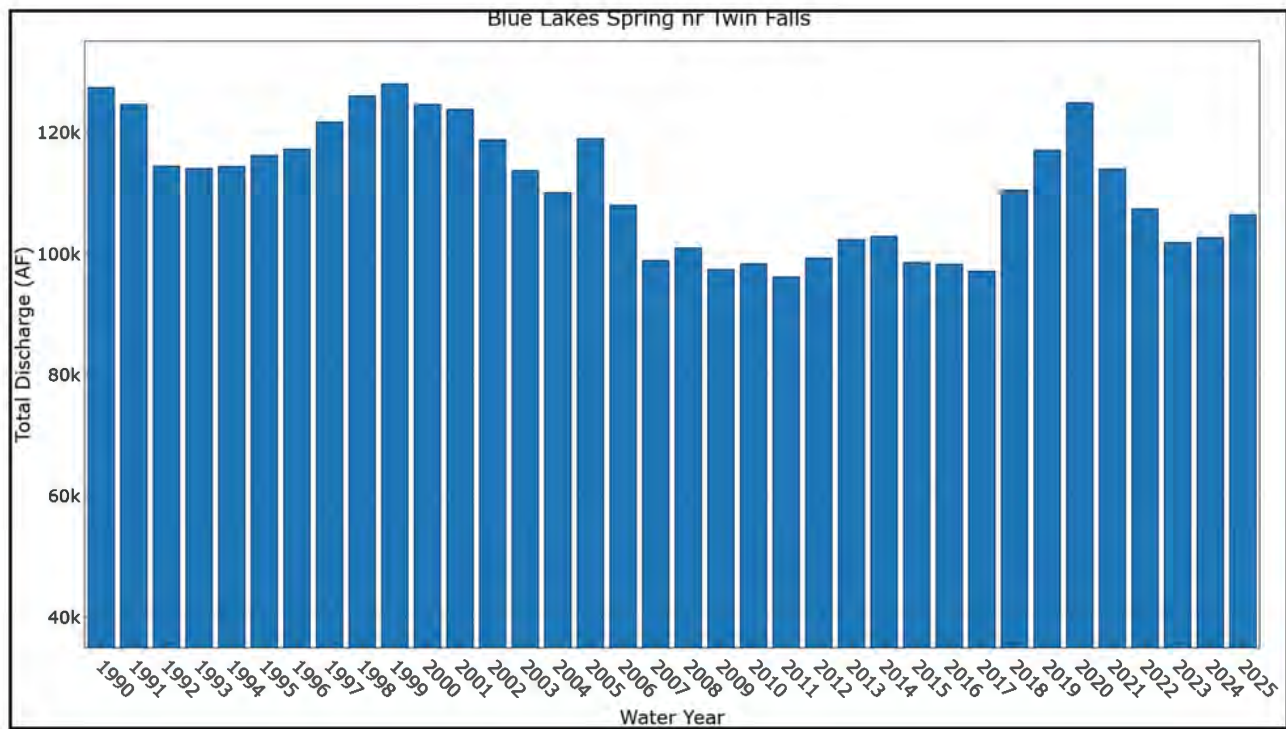
20



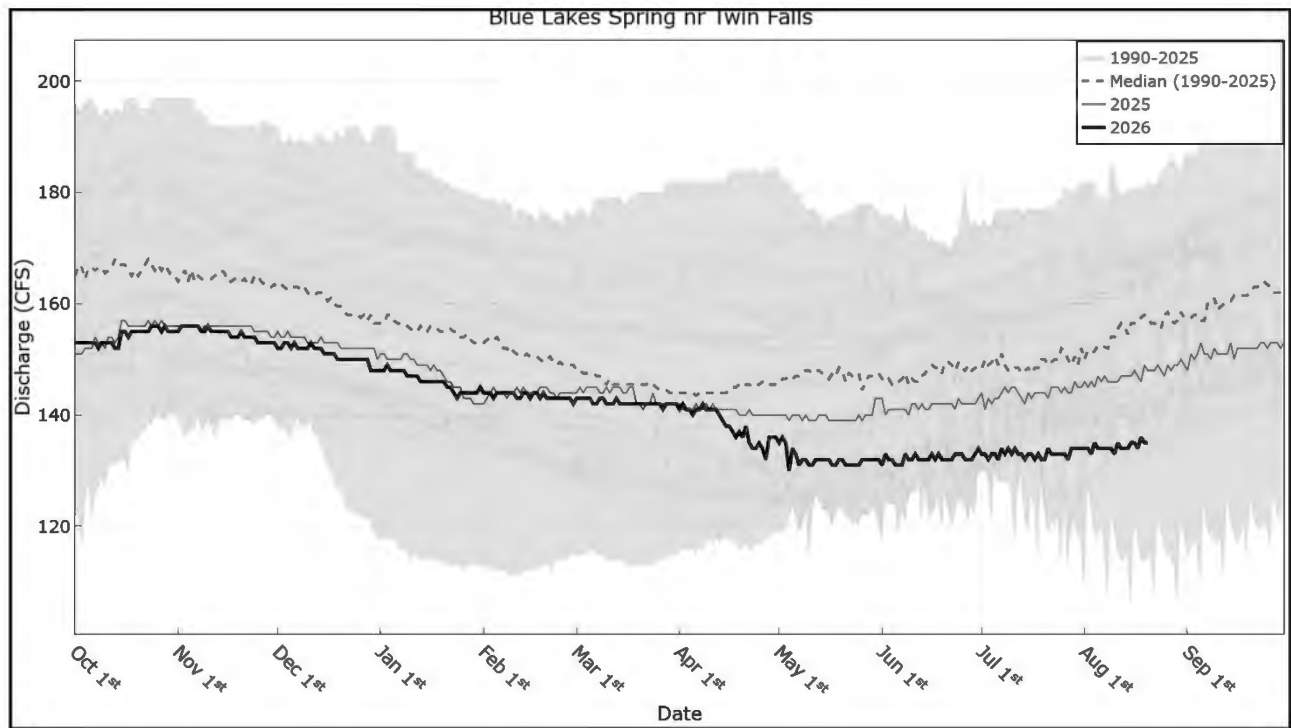
21



22



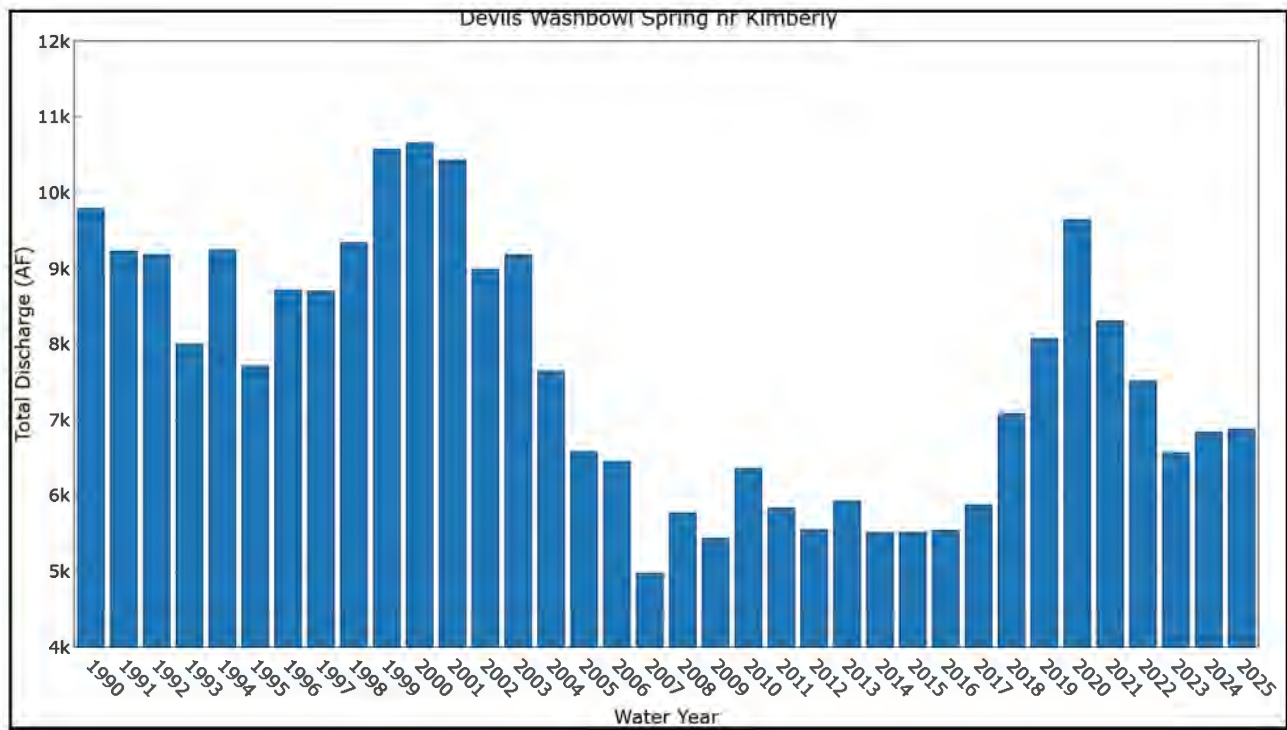
23



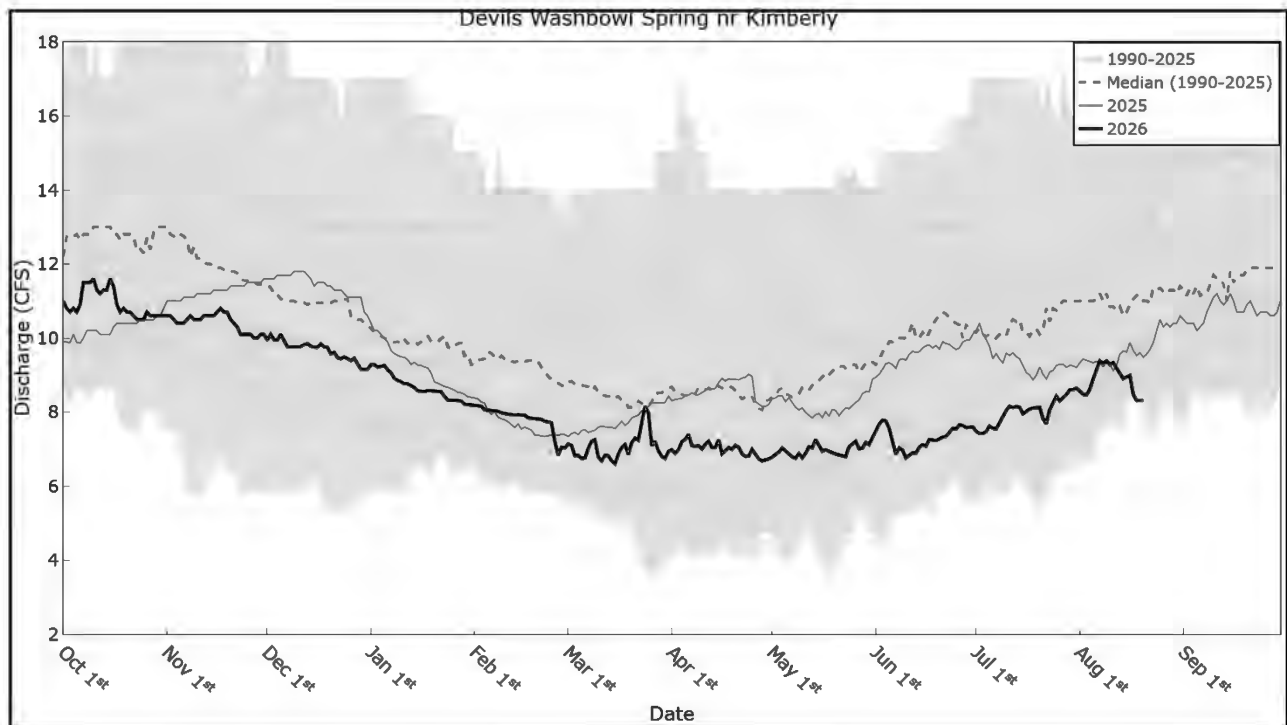
24



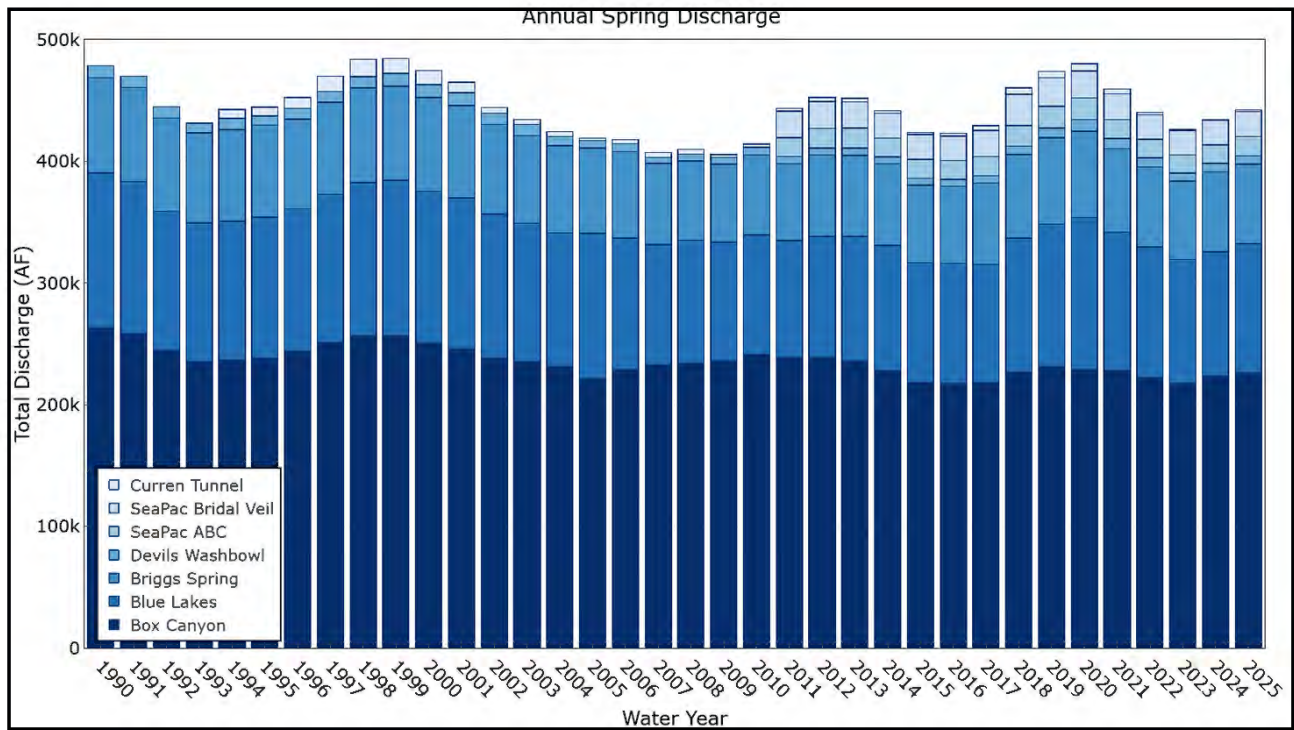
25



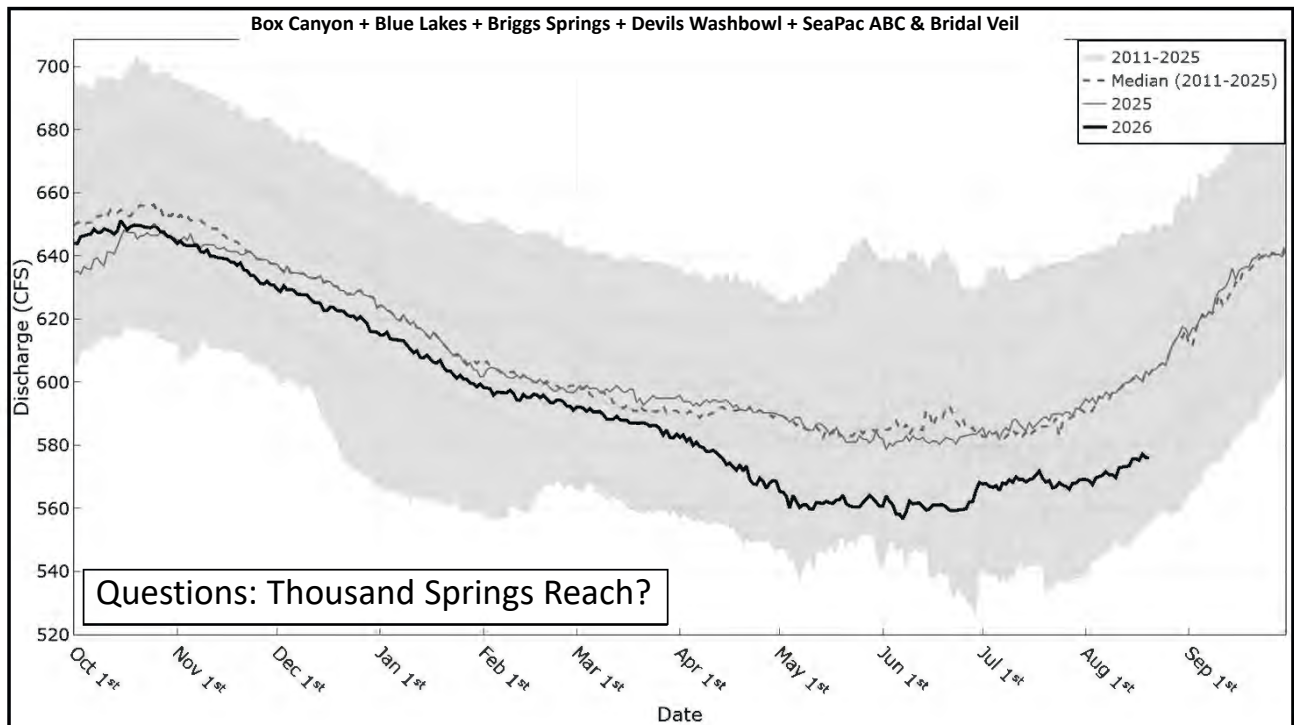
26



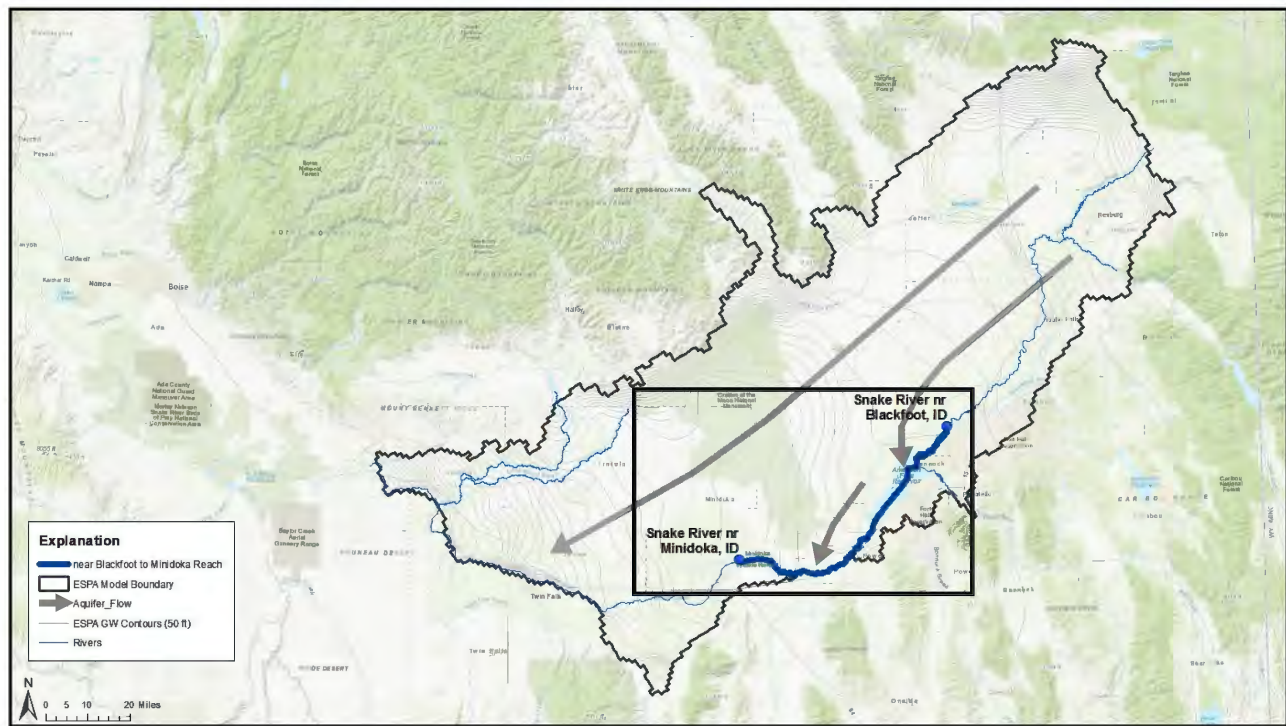
27



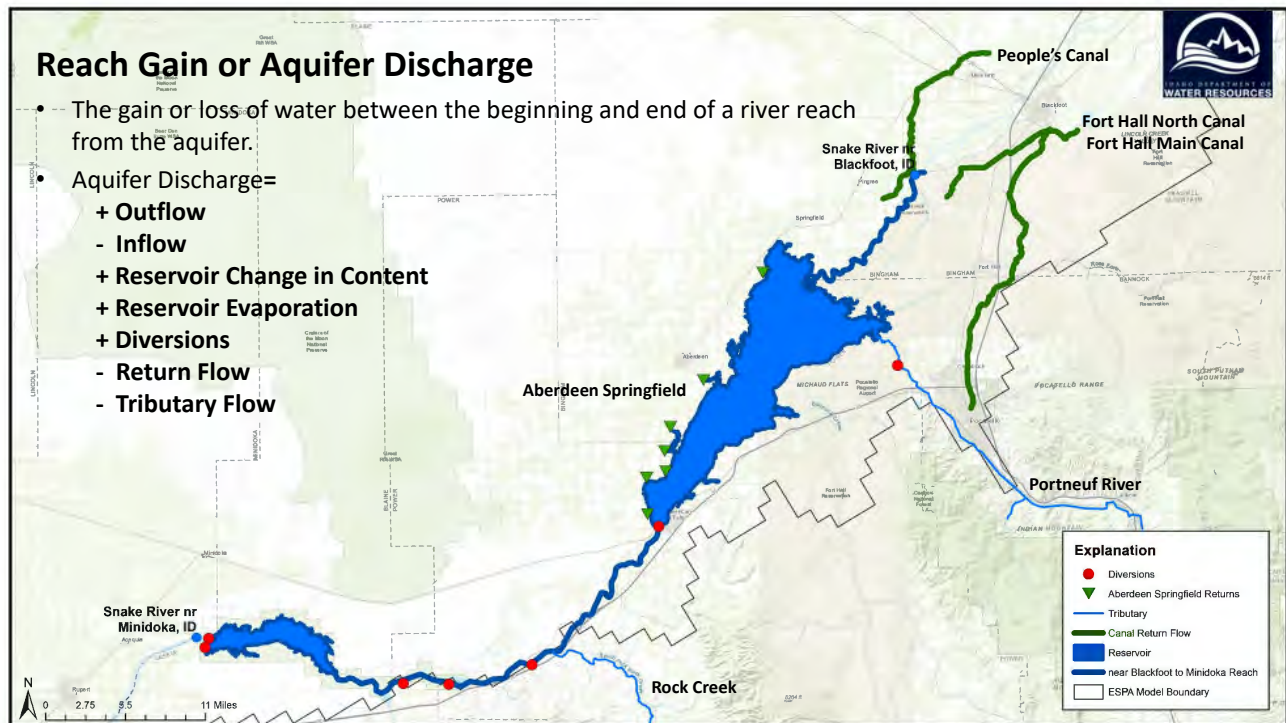
28



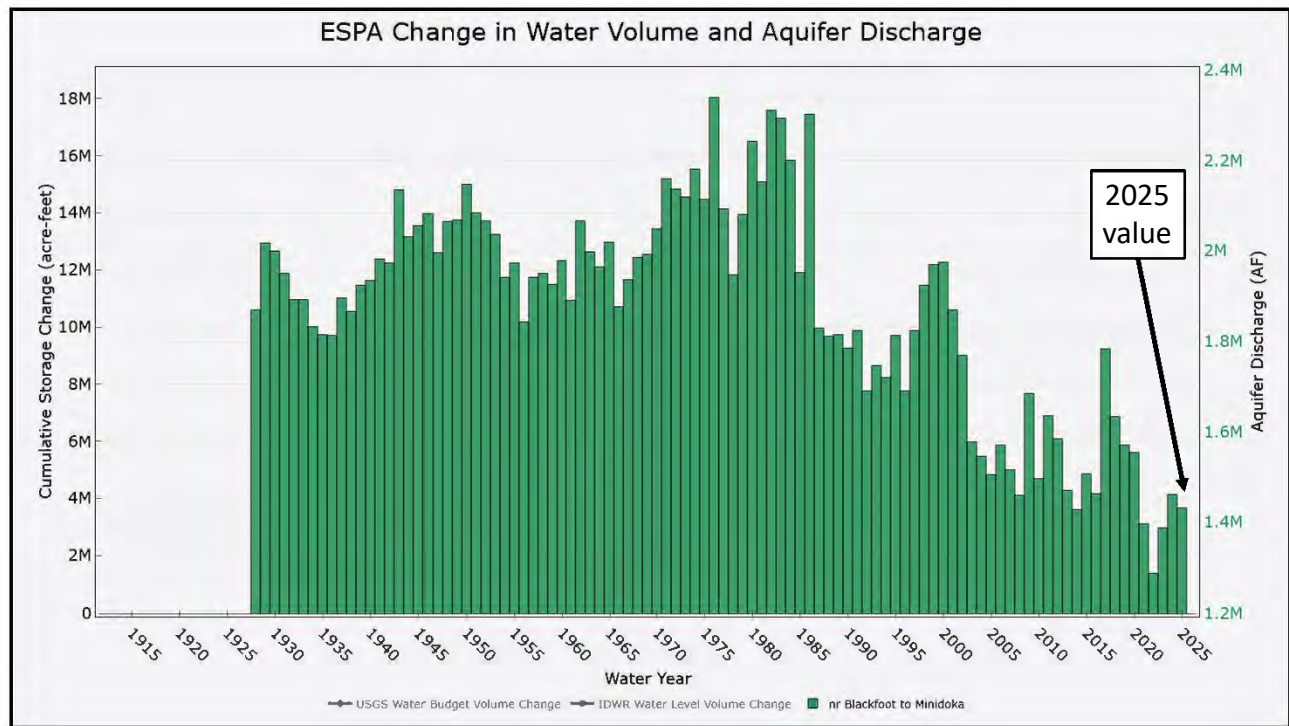
29



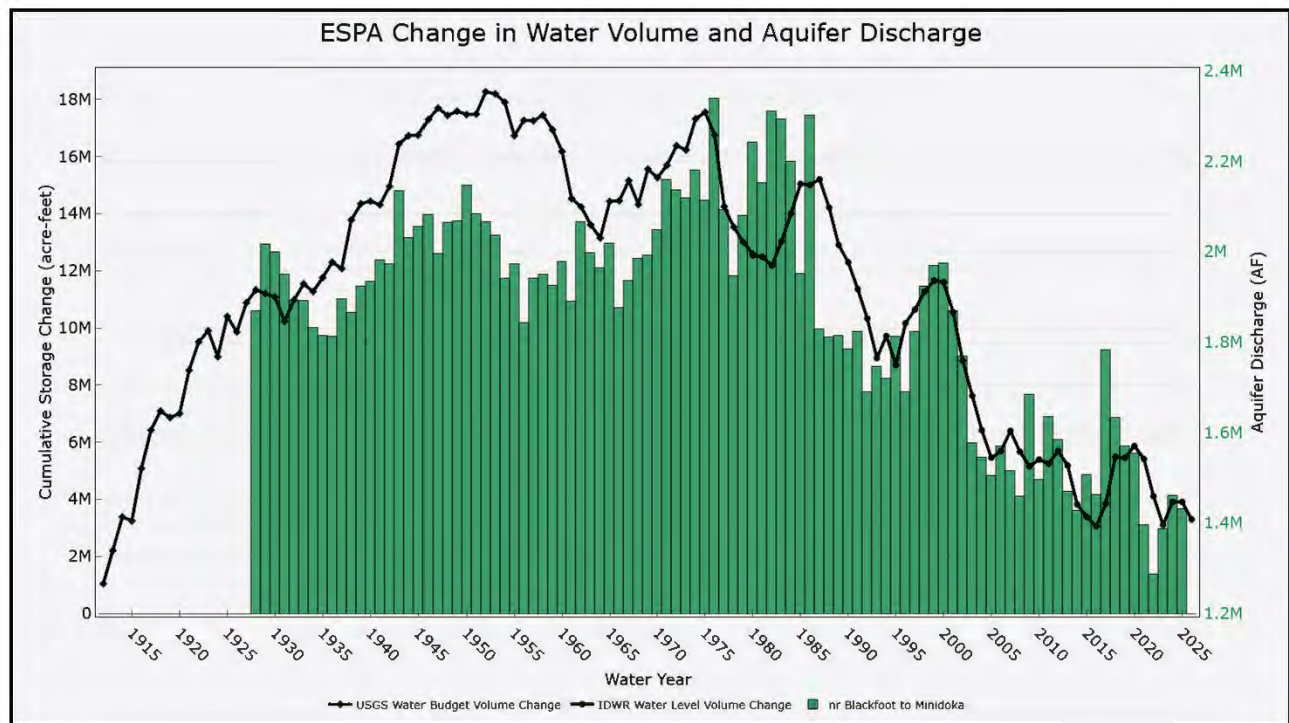
30



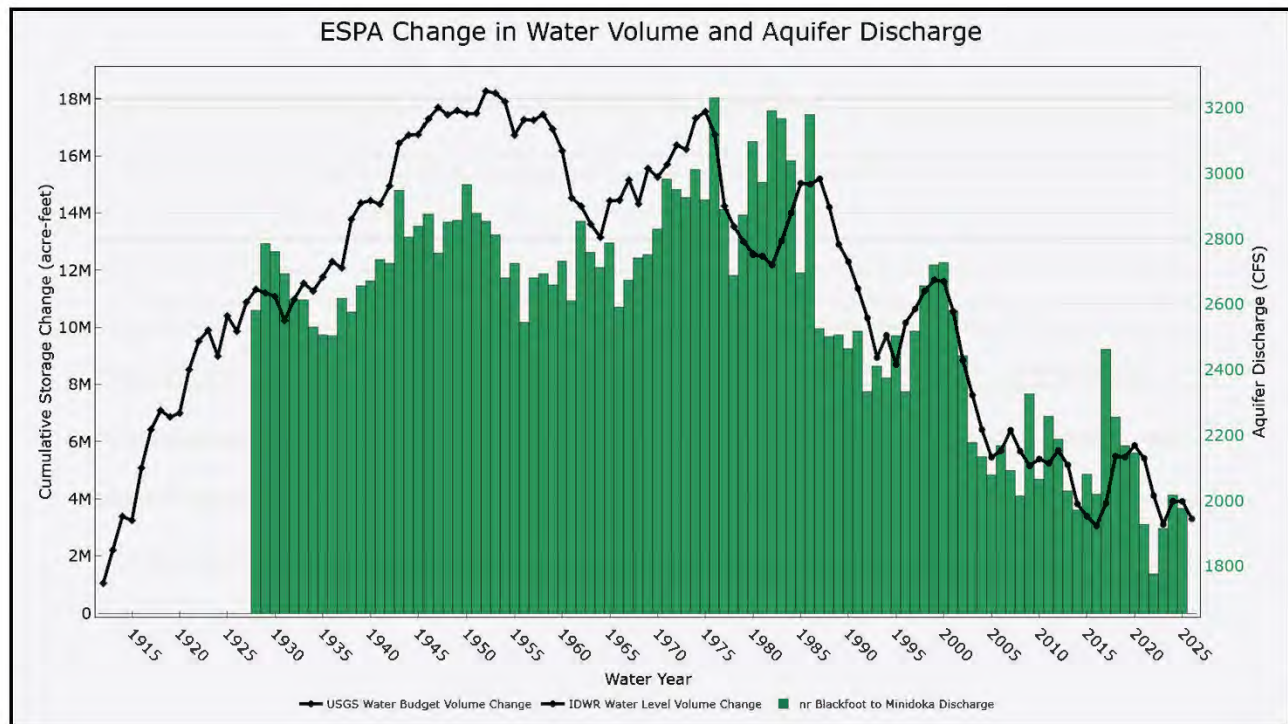
31



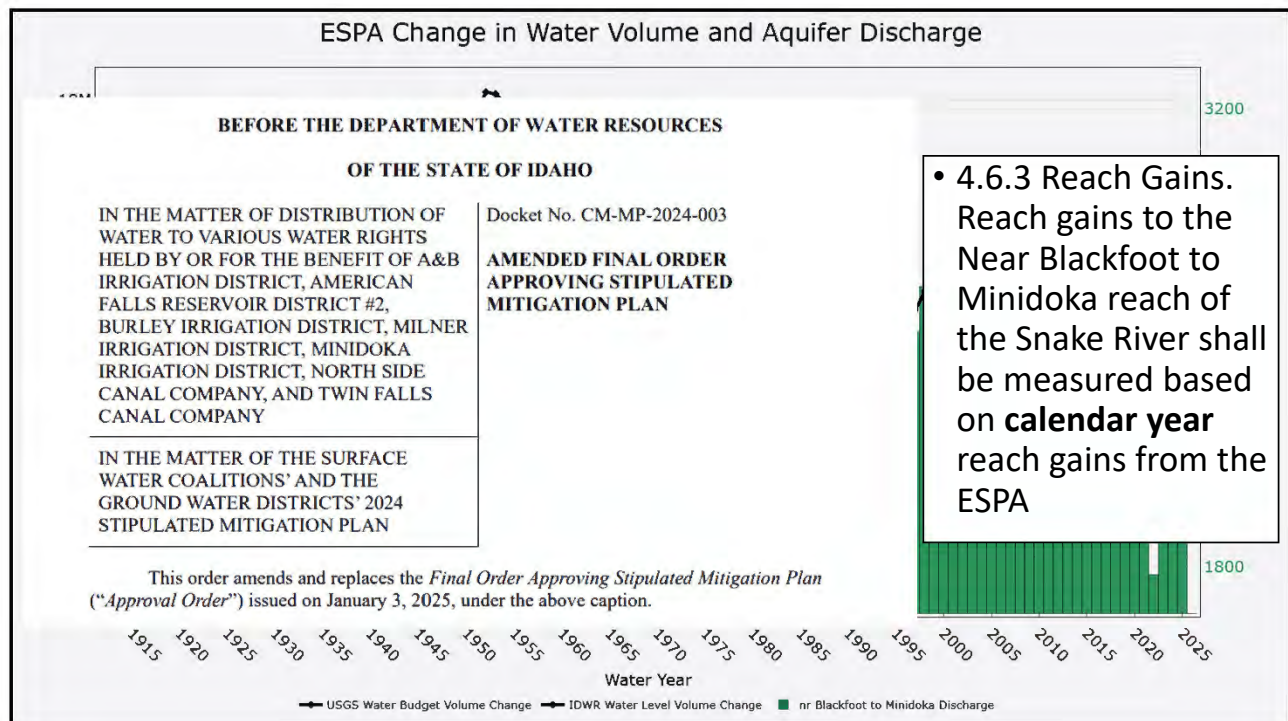
35



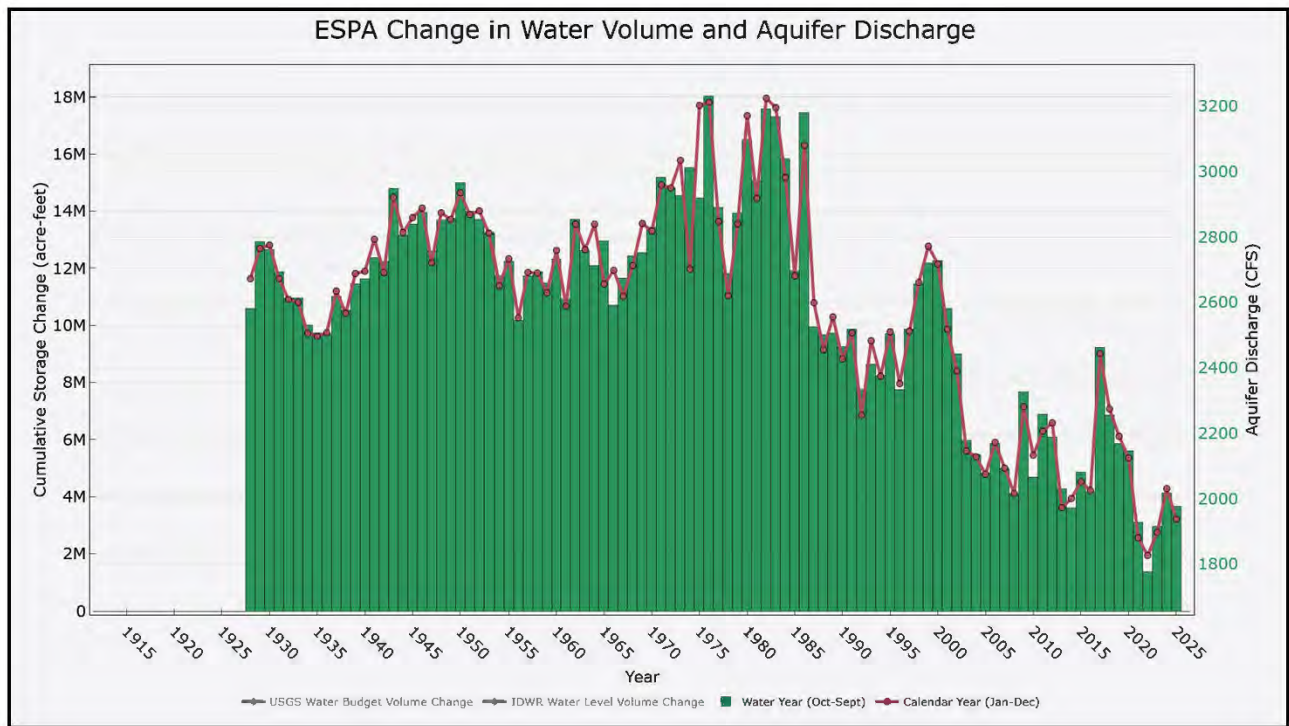
36



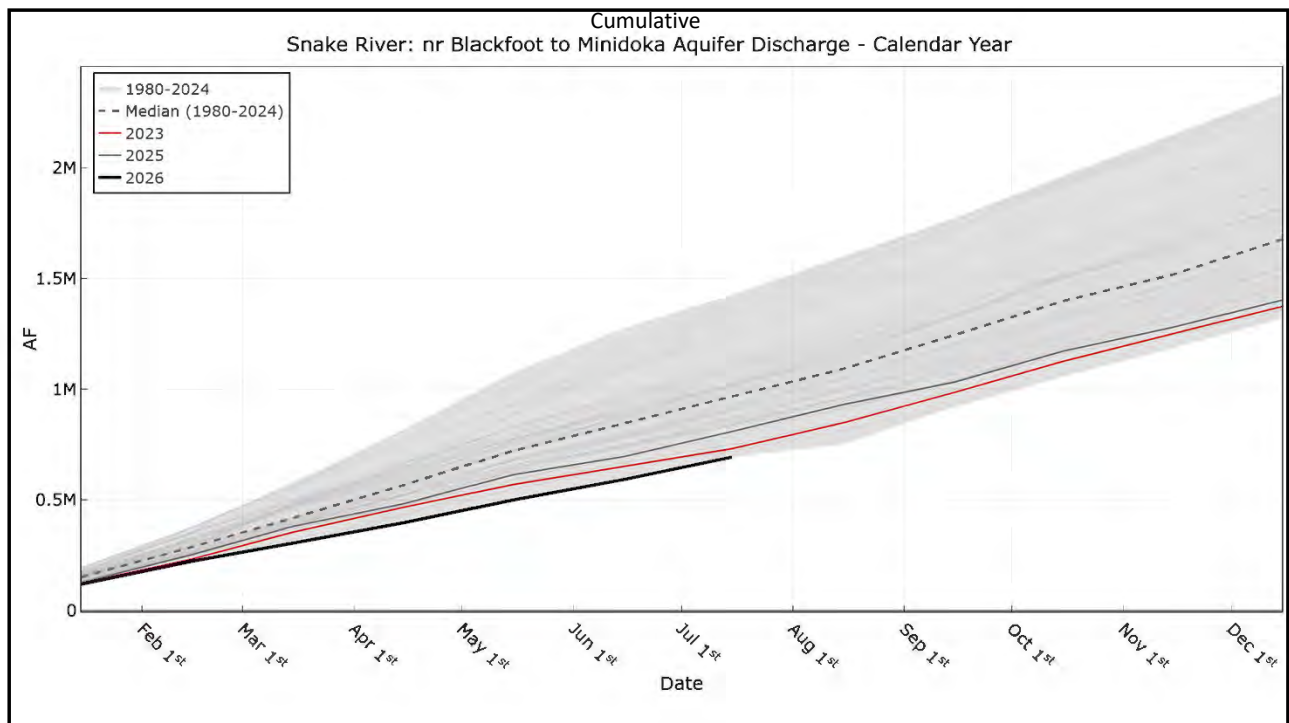
37



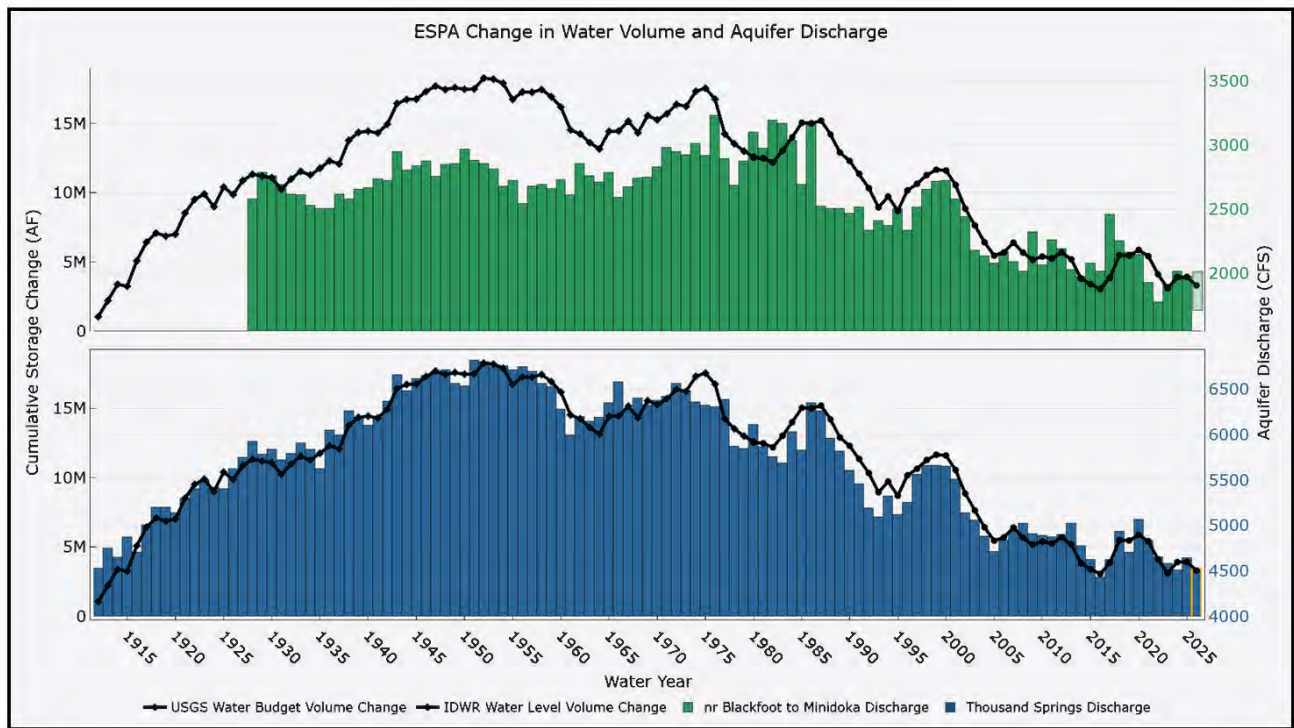
38



39



41



42

MEMO

To: IWRB – Aquifer Stabilization Committee (Committee)
From: Alex Moody, IDWR Hydrogeologist
Date: August 21, 2026
Subject: Eastern Snake Plain Aquifer Impacts



INFORMATIONAL ITEM

IDWR staff will provide the Committee with a presentation update on the agenda item.

Attachments:

- *Presentation*

Modeling Aquifer Management Impacts with ESPAM 2.2

Results through July 2026

Alex Moody
Idaho Department of Water Resources

August 26, 2026



IDAHO DEPARTMENT OF
WATER RESOURCES

1

ESPAM 2.2 Inputs

2

Modeled volumes

IWRB RECHARGE

- Through March 2026
- Tracked by IDWR Planning Section
- Timing and location well known, though some assumptions occur for canal seepage loss

GWD+CITY RECHARGE

- City and private recharge and mitigation
- Through 2025

PUMPING REDUCTIONS

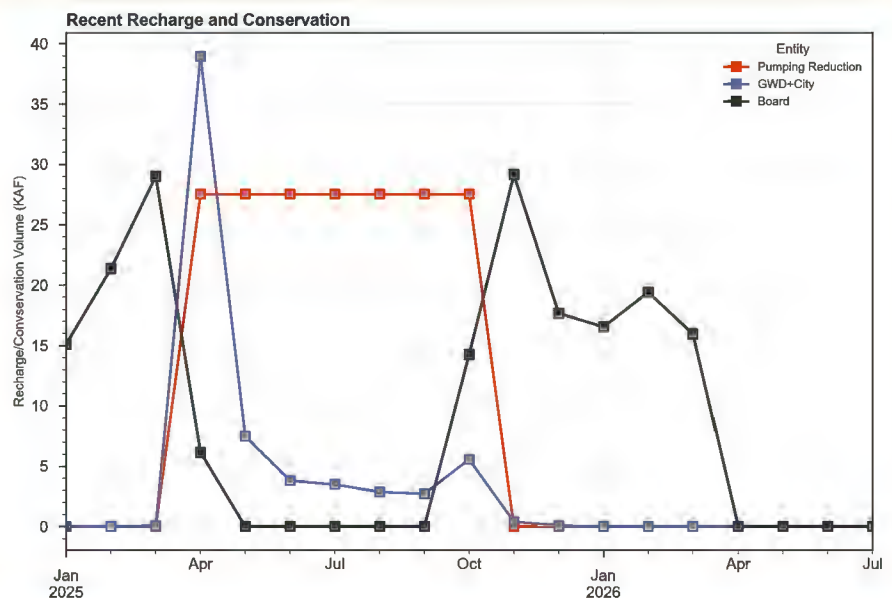
- Distributed evenly through the irrigation season
- Less than 0.5% of reported reductions are outside of ESPAM model boundary
- Through 2025

Annual summary of modeled volumes in thousands of acre-feet

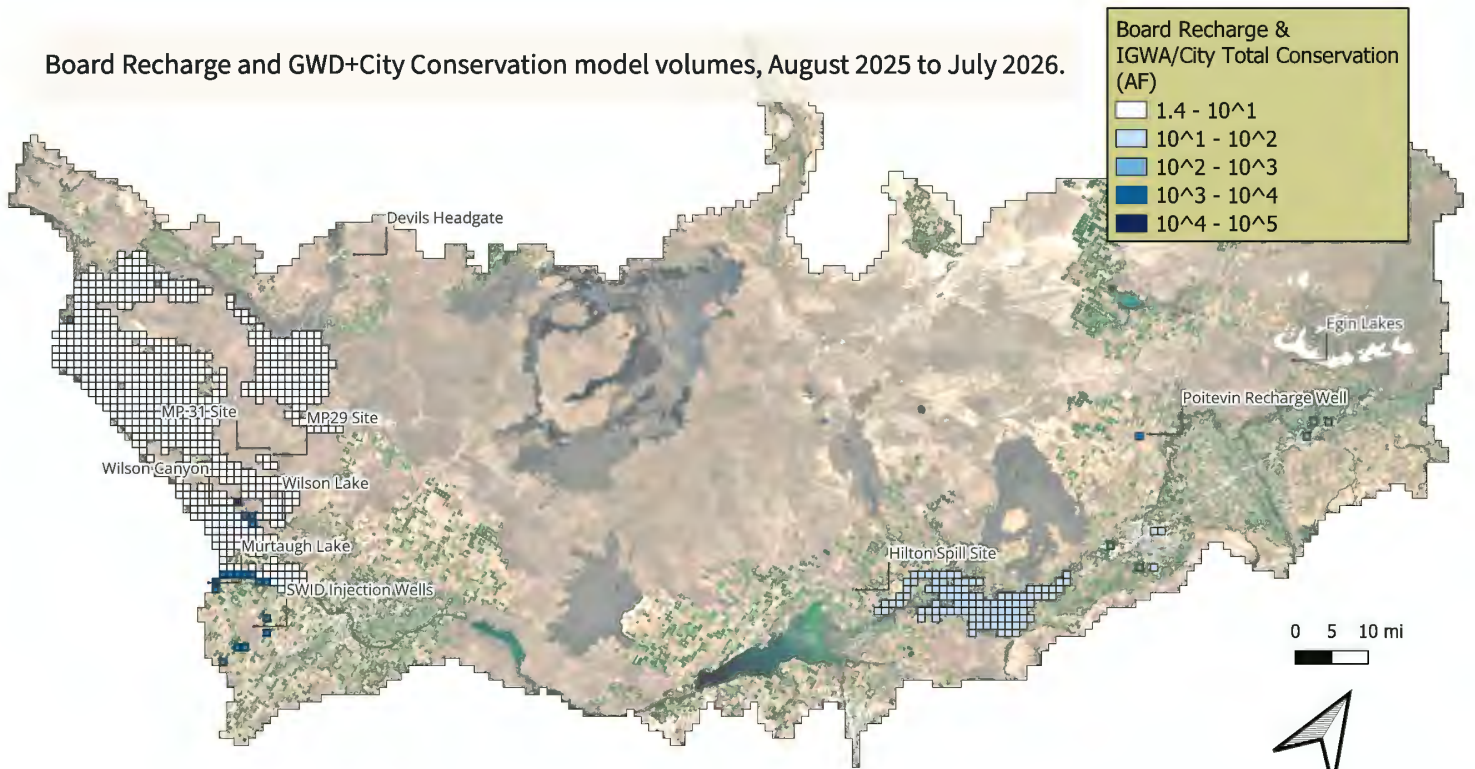
Calendar Year	Board	GWD+City	Pumping Reduction	All Mitigation 5-year Average
2014	36	-	-	-
2015	68	17	-	-
2016	77	102	122	-
2017	420	232	255	-
2018	352	178	202	412
2019	337	161	302	565
2020	451	177	222	718
2021	135	68	71	712
2022	157	20	128	592
2023	177	113	356	575
2024	426	144	226	574
2025	133	65	193	482
2026	52	-	-	438
Total	2821	1277	2077	1612

Recent Recharge

- Spike in GWD+City recharge is early April Bonneville-Jefferson GWD recharge
- Board and GWD+City Activities complement one another in timing



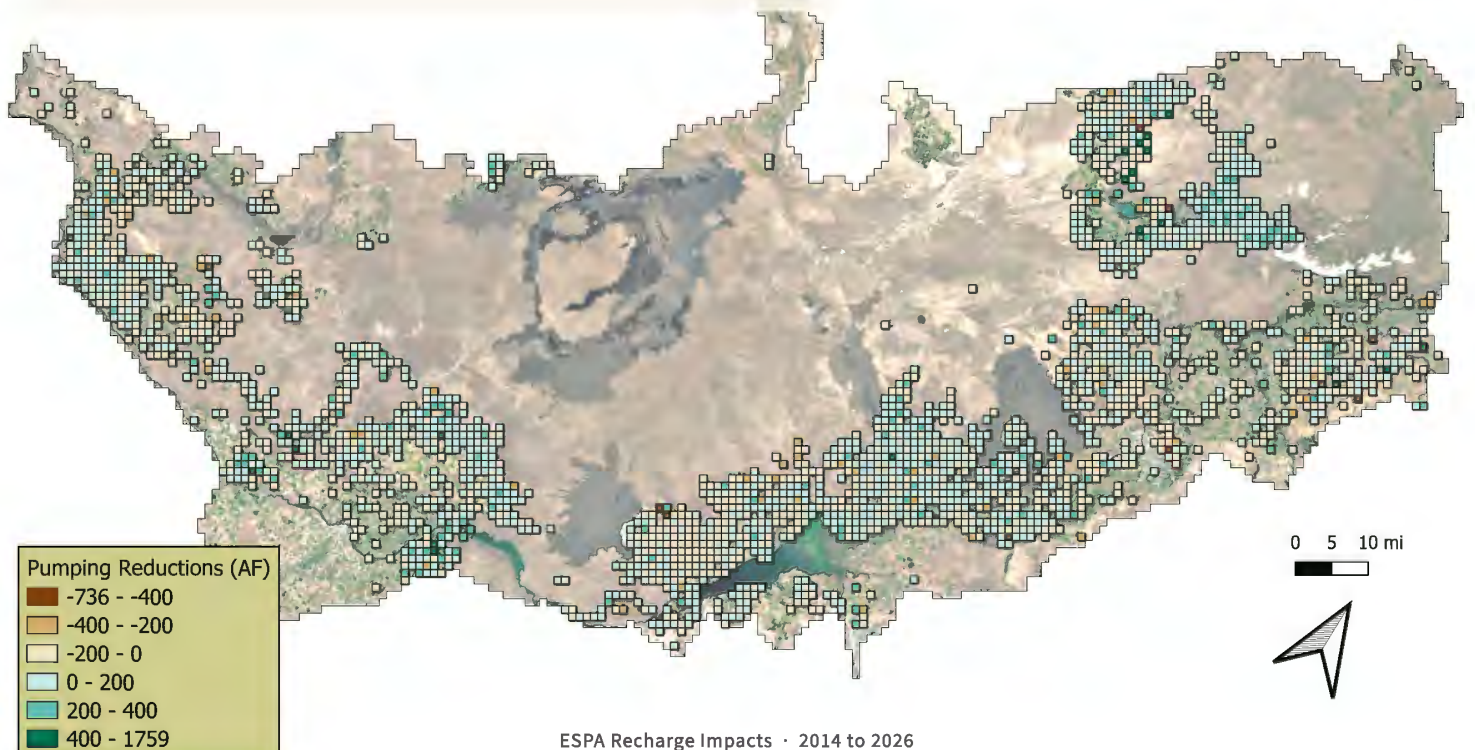
Board Recharge and GWD+City Conservation model volumes, August 2025 to July 2026.



ESPA Recharge Impacts · 2014 to 2026

5

GWD pumping reductions from baseline, August 2025 to July 2026.



ESPA Recharge Impacts · 2014 to 2026

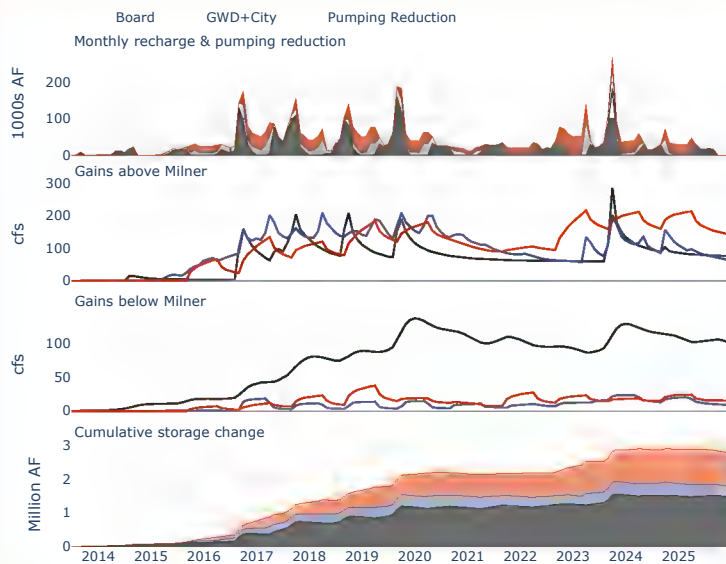
6

Model Period

- Model results run through **2026-07**
- Monthly time step, Jan 2014 to Jul 2026

Overall Results

Recharge, reach gains, and storage



Monthly applied volume (top), gains above and below Milner, and cumulative storage. Areas are stacked; lines are not.

ESPA Recharge Impacts · 2014 to 2026

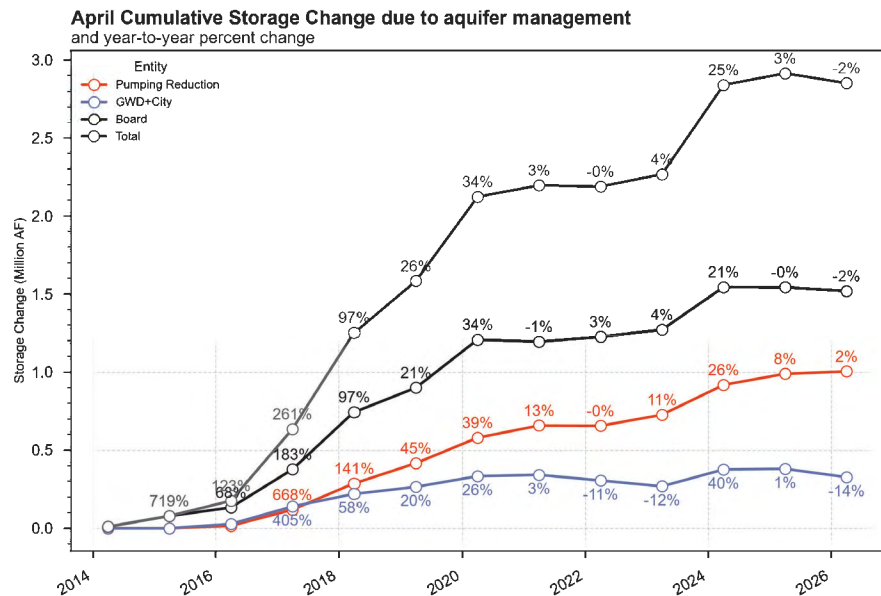
9

Storage Results

10

April Cumulative Storage Change

- Board: 1.52 MAF
- GWD+City: 0.33 MAF
- Pumping Reduction: 1.00 MAF



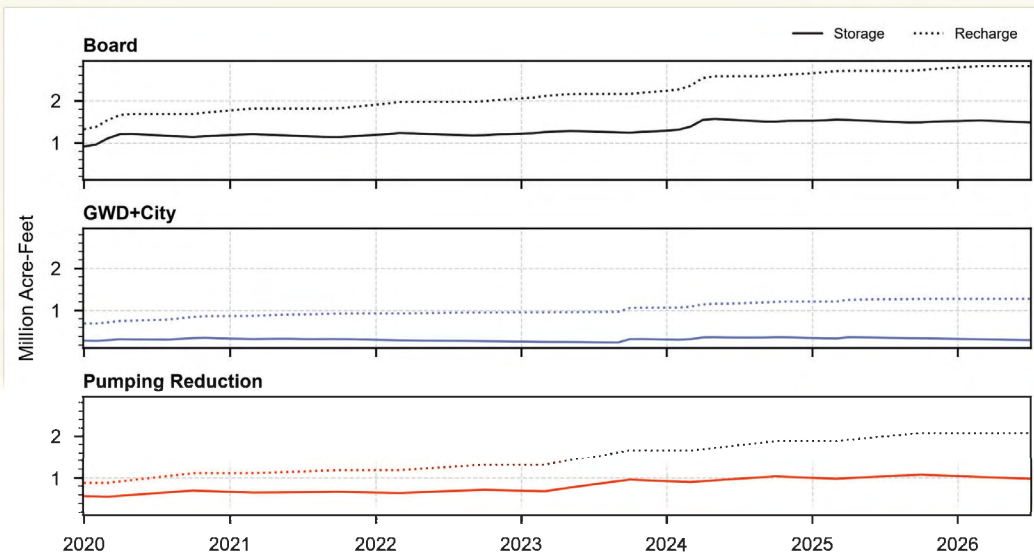
ESPA Recharge Impacts · 2014 to 2026

11

Storage Retention

Percent of all recharge and mitigation remaining in aquifer storage as of July 2026

- Board: 53%
- IGWA: 25%
- Pumping Reduction 47%

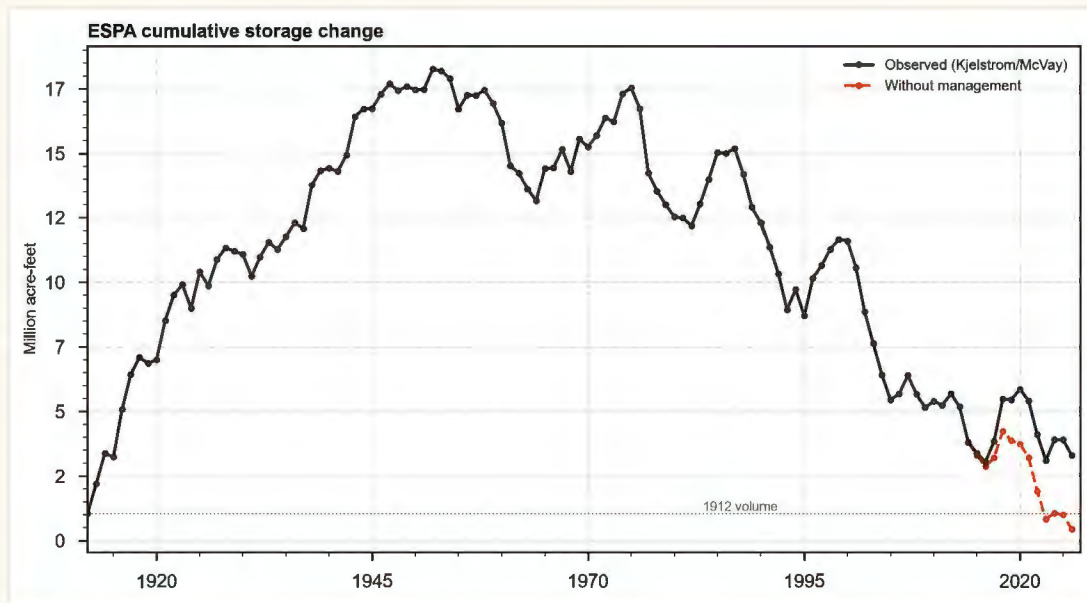


Cumulative aquifer storage change versus cumulative recharge or conservation.

ESPA Recharge Impacts · 2014 to 2026

12

Impacts to aquifer storage in context



Observed ESPA storage (Kjelstrom/McVay) against the same record with all modeled management impacts removed.

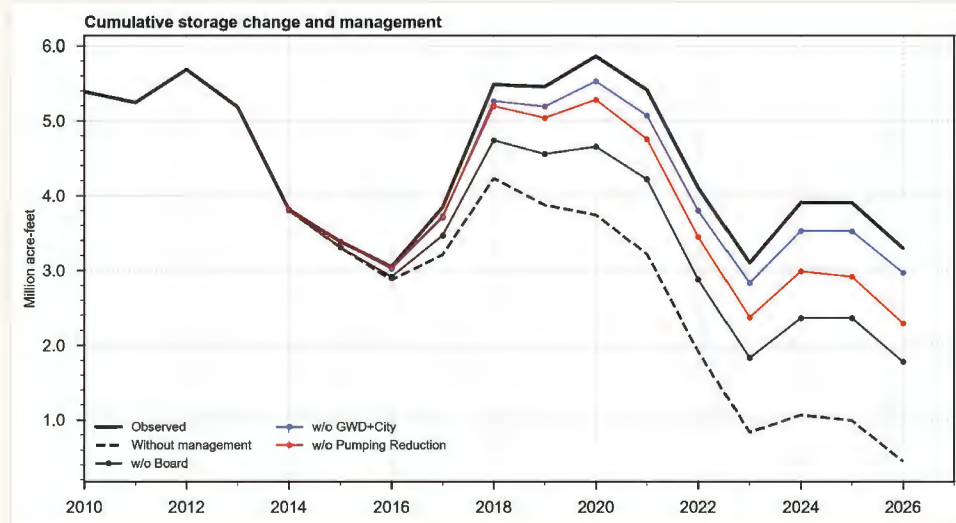
ESPA Recharge Impacts · 2014 to 2026

13

Recent record, one action at a time

READING THE FIGURE

- The gap between the solid and dashed lines is the total modeled contribution
- Each dotted line isolates a single action



Observed storage change since 2010 with each management action removed individually and all together.

ESPA Recharge Impacts · 2014 to 2026

14

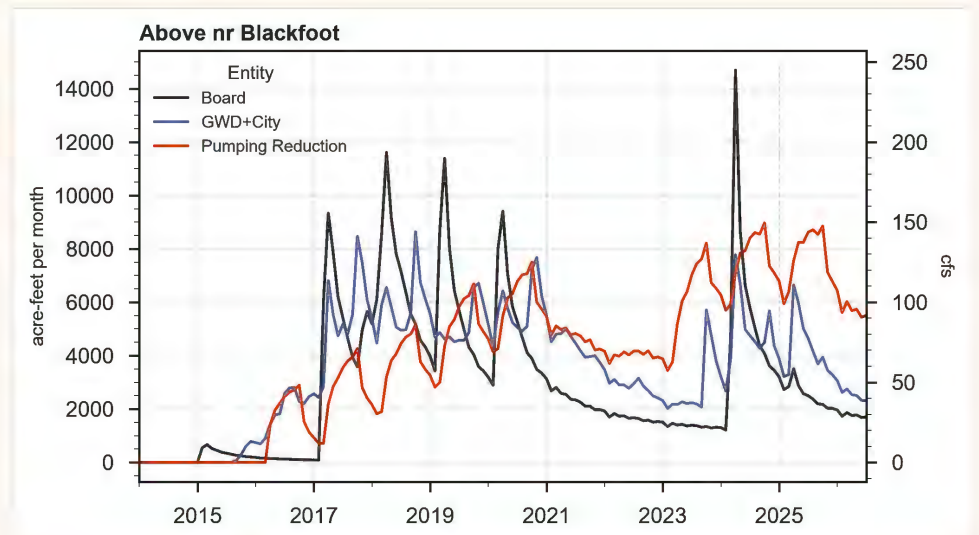
Reach Gain Results

15

Impacts above near Blackfoot

AVERAGE SEASONAL ACCRUAL SINCE 2021(KAF)

Entity	Apr-Oct	Nov-Mar
Board	19.3	11.2
GWD+City	26.4	18.6
Pumping Reduction	42.7	27.2
Total	88.4	57.0

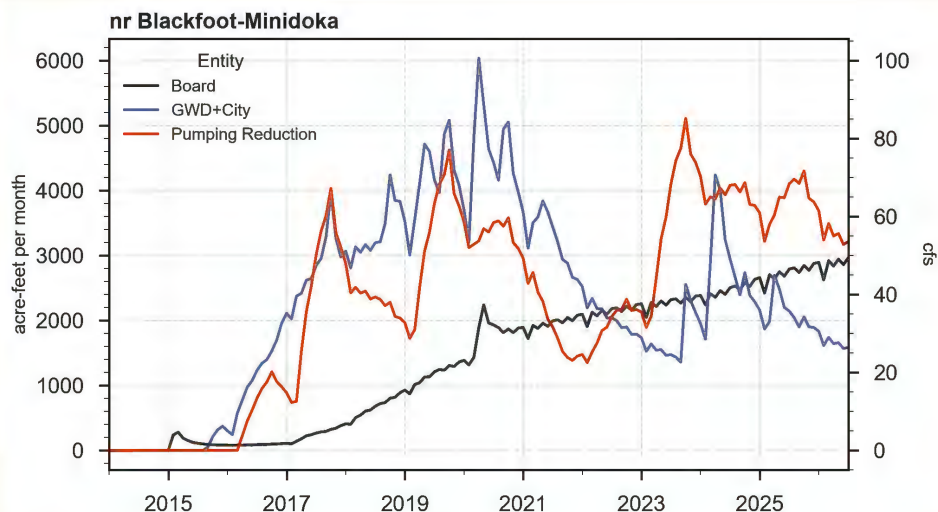


Monthly reach gain impacts in the Snake River above near Blackfoot.

Impacts from near Blackfoot to Minidoka

AVERAGE SEASONAL ACCRUAL SINCE 2021 (KAF)

Entity	Apr-Oct	Nov-Mar
Board	15.8	11.5
GWD+City	16.4	11.7
Pumping Reduction	21.3	14.8
Total	53.6	38.0



Monthly reach gain impacts in the Snake River in the near Blackfoot to Minidoka Reach.

ESPA Recharge Impacts · 2014 to 2026

17

Impacts below Milner

AVERAGE SEASONAL ACCRUAL SINCE 2021 (KAF)

Entity	Apr-Oct	Nov-Mar
Board	44.2	32.0
GWD+City	5.8	3.1
Pumping Reduction	7.9	4.2
Total	57.9	39.3



Monthly reach gain impacts in the Snake River below Milner Dam.

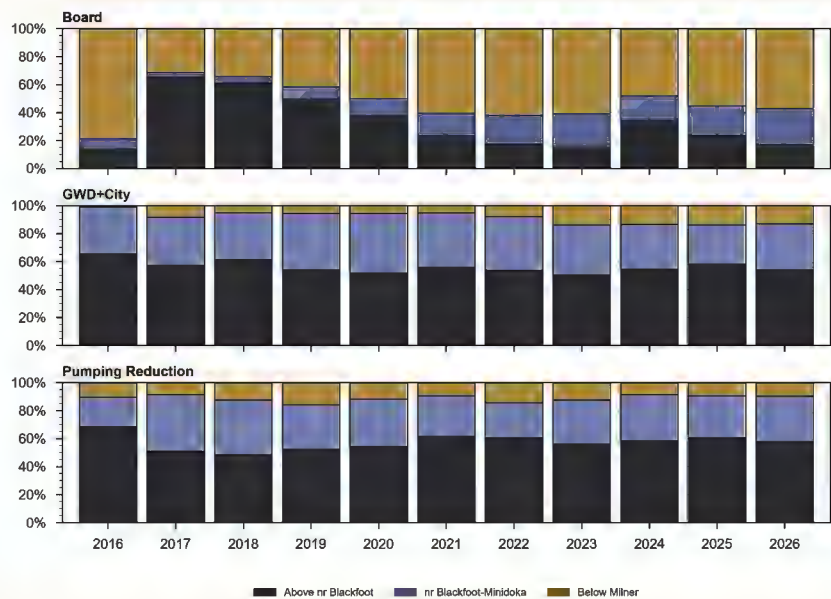
ESPA Recharge Impacts · 2014 to 2026

18

Where does water enter the river?

WHAT THE SPLIT REFLECTS

- Board recharge water discharges to the Snake above and below Milner in a 40/60 split
- All mitigation impacts all reaches of the Snake River, but have unique signatures based on location and distance to the river



ESPA Recharge Impacts · 2014 to 2026

19

Visualizing impacts to aquifer

Animations of modeled and observed water level changes

Animations were removed from the PDF of this presentation

20

Summary

25

What the results show

AQUIFER CONDITION

- IWRB recharge has increased aquifer storage by 1.5 million acre-feet
- All modeled activities have increased aquifer storage by 2.8 million acre-feet

IRRIGATION SEASON REACH GAINS

- Near Blackfoot to Minidoka gains 54,000 acre-feet from modeled activities
- Below Milner gains 143 cfs from modeled activities

TIMING

- A share of each year's application returns to the river within the year; the remainder persists in storage for decades

MEMO

To: IWRB – Aquifer Stabilization Committee (Committee)
From: Brian Ragan, IDWR Water Distribution Section
Date: August 21, 2026
Subject: WMIS Database Migration and Enhancement Project Update



INFORMATIONAL ITEM

Staff will provide the Committee with a PowerPoint presentation update on the agenda item.

Attachments:

- *PowerPoint Presentation*



IDAHO DEPARTMENT OF
WATER RESOURCES

WMIS Database Migration and Enhancement Project Update

Presented by: Brian Ragan, Water Admin. Bureau
Date: August 26, 2026



IDAHO DEPARTMENT OF
WATER RESOURCES



Project Description

- **Migrate** Water Measurement Information System (“WMIS”) database into Water Information System Kisters (“WISKI”) database
- **Enhance** WMIS functionality and access to data

Why is this necessary?

- WMIS cannot store more than a single diversion volume amount per year per well
 - i.e., no monthly data





Catalyst for Migration and Enhancement

2024 SWC-Ground Water District Settlement Agreement

- Mitigation Plan: Section 4.6.1
 - Starting in 2026 monthly reporting of irrigation diversion volumes (June through October)

Enhancements identified by IDWR

- Store sub-annual measurements
- Hyperlink to backfile (field notes, photos, variance/extension approvals, letters, etc...)
- Data importer
- Data exporter for standardized reports
- etc...



WMIS: Water Management Information System

- Relational database
- +10,000 records
- Primarily ground water
- Tracks
 - Well location
 - Annual diversion volumes
 - Measurement method
 - Measuring devices
 - Owner/operator
 - Site characteristics
- Linked to water right database
- Data served to public via online map with export function

Idaho Department of Water Resources

WMIS
Water Management Information System

WMIS User Login

User Name: _____ OR Guest Login

Password: _____

Login Data Summary

Report Year	Alternate	FM	PCC	Flow Class
2023		778.52		
2024		949.76		
2023		757.53		
2022		790.32		
2021		929.44		
2020		1011.37		
2019		643.50		
2018		938.40		
2017		879.28		
2016		782.50		
2015		795.10		
2014		741.00		
2013		755.80		
2012		881.00		
2011		494.10		
2010		644.10		
2009		643.50		
2008		790.31		
2007		686.90		
2006		610.60		
2005		707.00		
2004		739.40		

Water Measurement Information

WMIS
Water Management Information System

Search Results:

Search Method: Reporting District
Reporting District: A88 Irrigation District
WMIS Number: 100144
Legal Description: No Rights Unseal(10)
Water District: 130
Metal Tag Number: A0001182
Tag Location: well enclosure door
Comments: well to be abandoned, transfer 70827 Transfer
70827 existing injection well, to be converted to production well - pad removed from rights, ey

Point Of Diversion PCC Flow Meter Time Clock Alternate Contacts Data Summary Other Logout

Point Of Diversion

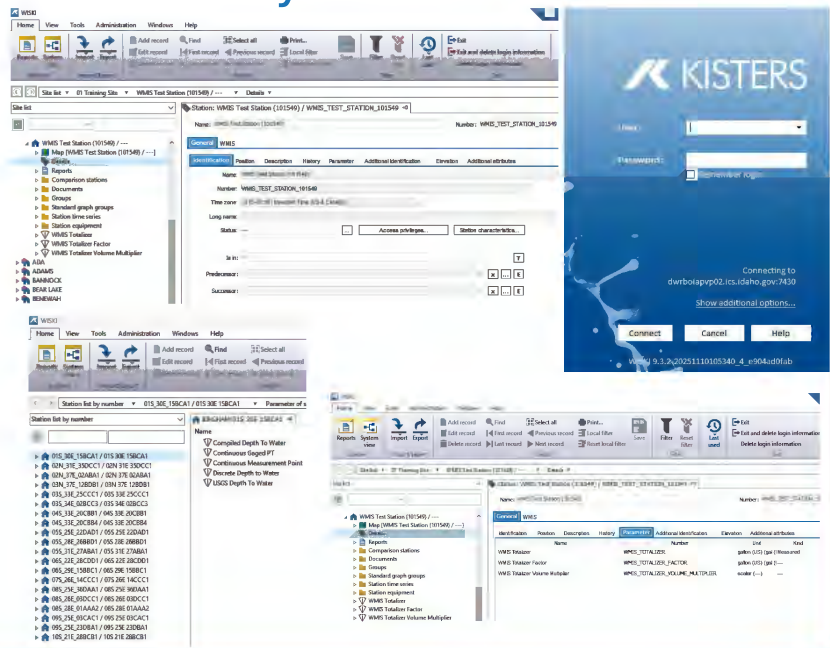
WMIS Number: 100144 Network Well: No
Reporting District: A88 Irrigation District Access Port: No
Measurement Option: No Rights Unseal(10) Water District: 130
Metal Tag Number: A0001182 Tag Location: well enclosure door
Following Date: 7/20/2024
Diversion Name: 14C B23

Water Right Number	Owner Type	Owner Name	Address	Phone	City/State/Zip	Email
--------------------	------------	------------	---------	-------	----------------	-------



WISKI: Water Information System Kisters

- Relational database
- ~30,000 stations
- Ground water and surface water
- Tracks
 - Well location & construction
 - GW Levels
 - SW/GW quality
 - Entity collecting data
 - Measurement method
 - Site characteristics
- Data served to public via online map with export function



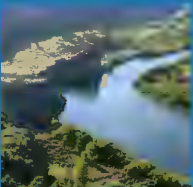
Options Considered

1. Do nothing and track monthly data outside WMIS in spreadsheets
2. Re-write WMIS via Idaho OITS staff
3. Go out for open bidding from software developers
4. **Merge WMIS into the existing WISKI database**

Why Kisters was chosen

- Kisters was a known entity; already in contract with IDWR; familiar with the WISKI database; WISKI could do what we needed
- Idaho OITS wasn't able to allocate resources to this project; would negatively affect IDWR/OITS project prioritization roadmap; advocated for State agencies utilizing third-party off-the-shelf software solutions





Parties Involved

Entity	Role	Primary Personnel Involved
IWRB	Funding Source	IWRB Board Members
IDWR	Customer, hosts / maintains WMIS and WISKI databases	Water Distribution Section, Hydrology Section, Geospatial Technology Section
Idaho OITS	Technology support, cybersecurity, telecommunications	Project Management, Enterprise Architecture, Application Development, Hosting
Kisters	Contractor, WISKI software developer	Project Managers, Software Developers
SHI Int. Corp.	Contract with Idaho to provide "vendor-neutral technical guidance to help navigate platform selection, integration and optimization"	Account Executive



Budget

\$1,000,000 Total allocated by IWRB

(\$500,000)

- Allocated in *Resolution to Approve Amended Fiscal Year 2026 WMA Spending Plan* (November 21, 2025)

(\$500,000)

- Allocated in *Resolution to Approve A Fiscal Year 2027 WMA Spending Plan* (May 21, 2026)

Total Project Budget	\$	1,000,000
Expenditures	\$	217,663
Remaining Available	\$	782,337

Executive Department
State of Idaho



State Capitol
Boise

EXECUTIVE DEPARTMENT
STATE OF IDAHO
BOISE

EXECUTIVE ORDER No. 2024 - 06
PROTECTING IDAHO WATER SOVEREIGNTY ACT

WHEREAS, in 2024, following a curtailment order issued by the Director of the Idaho Department of Water Resources, the surface water users and groundwater users worked together and crafted a solution to avoid water curtailment for the 2024 irrigation season (the 2024 Stipulation), demonstrating the "Idaho Way" of getting things done; and

NOW, THEREFORE, I, Brad Little, Governor of the State of Idaho, by the authority vested in me under the Constitution and laws of the State of Idaho, do hereby order and direct the following:

- The Idaho Water Resource Board will prioritize funding for projects that have net benefits to the ESPA while making water use more efficient.

\$10,725 (Inception Report)
\$206,938 (Server/OITS services)



Estimated Database Cost

- from Kisters Inception Report

Line Item	Kisters ¹	SHI*	Total
Labor	\$294,750 (\$442,125)	\$44,213 (\$66,319)	\$338,963 (\$508,444)
Licensing	\$67,500	\$4,894	\$72,394
Annual Support	\$17,500	\$2,625	\$20,125
Total	\$379,750 (\$527,125)	\$51,732 (\$73,838)	\$431,482 (\$600,963)

¹ Added 50% contingency on Labor

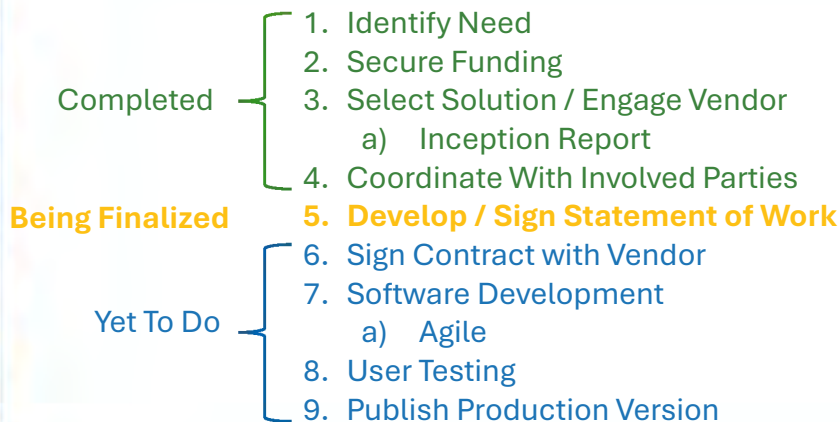
*7.25% on licensing. Upper limit is 21.5%. SHI estimates 15% for this project

Total Project Cost

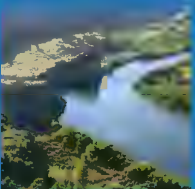
WMIS/WISKI Database	Server & OITS Services	Inception Report	Total Project
\$ 431,482	\$ 206,938	\$ 10,725	\$ 649,145
\$ 600,963	\$ 206,938	\$ 10,725	\$ 818,626



Project Status



Participants / Topic	Occurance Count
- Meeting	41
IDWR/OITS	21
IDWR/Kisters	6
IDWR/OITS/Kisters	5
IDWR	5
IDWR/OITS/SHI	1
IDWR / OITS	1
BRagan / ADellen	1
IDWR/SHI	1
- Submission	6
IDWR	3
Kisters	2
IDWR/SHI	1
- Resolution	2
IWRB	2
Grand Total	49



Challenges Affecting Timeline



1. State of Idaho Contractor Regulations
 - Go out to bid?, How to contract with Kisters (SHI)
2. Inception Document Preparation
 - Copy of three databases
3. Existing OITS Priorities
 - Virtual server migration consumed staff time
4. Need for Additional Server
 - Not enough capacity, storage space or processing power to host development, staging, production environments
 - No budget for hardware = IWRB
 - Hardware purchased, arriving in October
5. Statement of Work
 - First time OITS using this document



Functional Database Timeline?

Summer 2027

- WISKI-side, data entry by internal IDWR staff
- Web Applications, public facing data entry, user friendly input to follow

Data Management from Now till Then?

1. WMIS database still functional and supported
2. GWD monthly data tracked in spreadsheets (MS Access if necessary)
 - Will be made available upon request



IDAHO DEPARTMENT OF
WATER RESOURCES

Questions?

Brian Ragan
208.287.4934
brian.ragan@idwr.idaho.gov



MEMO

To: IWRB – Aquifer Stabilization Committee (Committee)
From: Planning & Projects Bureau Staff
Date: August 21, 2026
Subject: Other Items



INFORMATIONAL ITEM

This item is included to allow the Committee an opportunity to bring forward and discuss any other matters.

Attachments:

- *None*